

# Re-entry Housing Report

January 2019



ILLINOIS DEPARTMENT OF CORRECTIONS  
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DATE: January 1, 2019

TO: Hon. Michael J. Madigan; Speaker, House of Representatives  
Hon. John J. Cullerton; President, Illinois Senate  
Hon. Jim Durkin; Minority Leader, House of Representatives  
Hon. Bill Brady; Minority Leader, Illinois Senate

FROM: Audra Hamernik, Executive Director  
Illinois Housing Development Authority

John Baldwin, Director  
Illinois Department of Corrections

RE: **Re-Entry Housing Update & Reporting from Public Act 100-0575**

Thank you for the opportunity to report to the General Assembly on the requirements set forth in PA 100-0575. We look forward to working with you to expand opportunities for individuals leaving prison.

On January 8, 2018, the Illinois General Assembly passed SB 1607, which tasked the Illinois Housing Development Authority (IHDA) to create a Frequent Users Systems Engagement (FUSE) Re-Entry rental subsidy supportive housing program for the most vulnerable persons exiting the Department of Corrections.

PA100-0575 creates the Frequent Users System Engagement initiative to address chronic homelessness among those exiting the prison system. The new law also includes additional provisions for IDOC to engage in reentry planning and case management.

## Background

- **Re-Entry Working Group:** IHDA and IDOC created the Re-Entry Working Group. Both agencies jointly led a multi-disciplinary stakeholder group that identified key reentry issues facing Illinois.
  - This group reviewed a white paper funded by Chicago Community Trust and drafted by Metropolitan Planning Council with input from the Illinois Justice Project and dozens of organizations including Safer Foundation, St. Leonard's, housing providers, community organizations, state and local agencies, universities (University of Chicago, Northwestern, University of Illinois and others) as well as other policy / advocacy groups.
  - Over 30 expert agencies/persons participated in the Working Group.
  - The Working Group met in the spring of 2018 and discussed issues such as:
    - Specific types of housing and services needed
    - Employment options available and needed

- Community Impact
  - Advocacy
- The working group' suggestions informed IHDA and DOC's planning/action in 2018-19.

## Completed & On-going Efforts

- **New IHDA strategic goal:** IHDA is developing a new statewide rental assistance program for persons exiting state prison system as one of the priority agency goals for 2019.
  - We hope to help approximately 80 persons leaving prison in the first year's pilot program in 2019.
- **Increased supportive housing:** Over the last 5 years, IHDA has created over 2,200 units of new permanent supportive housing (15% of IHDA's multifamily developments). These properties reduce barriers to reentry and have strong connections between housing and human/employment services (often based on a Housing First model).

- **Targeted housing for reentry population:**
  - St. Andrew's Court  
St. Leonard's Ministries (42 units)
  - Focus Apartments  
Safer Foundation (10 units)
  - Harvest Commons *pictured*  
Heartland/St. Leonard's (17 of 89 units)
  - Phoenix Project  
Southern Coalition for Homeless (8 units)



- **Expanding access to existing rental assistance programs:** IHDA funds more than a dozen community agencies to provide rental assistance to severely and extremely low-income households across the state. IHDA is working with these partners to ensure the reentry population is served.
  - The first such initiative is the Graduated Reintegration Program, a collaboration between the Winnebago Housing Authority and the New York University (NYU) Marron Institute of Urban Management.
- **Ensuring selection criteria does not prohibit reentry:** IHDA staff regularly reviews and monitors all of the selection criteria at its financed properties to ensure that the screening and selection criteria are open and inclusive to the reentry population to reduce barriers.
  - IHDA welcomes and receives input on screening and selection policies / practices from stakeholder groups including Sargent Shriver National Center on Poverty Law, Chicago Area Fair Housing Alliance, and Housing Action Illinois.
- **Improving access to housing waitlists:** IHDA created the Statewide Referral Network (SRN) to better connect residents needing supportive services with housing. The SRN was developed in partnership with other state agencies (Human Services, Aging, Healthcare and Family Services).
  - This growing network includes over 1,600 units for households at or below 30% of area median income (AMI).

- The participants must have a physical, mental, or developmental disability or have a substance abuse disorder, HIV/AIDS, be homeless or at risk of homelessness.
- The SRN is implemented through a statewide web-based referral and matching system.
- **Focus Opportunity:** IHDA intends to expand training for IDOC staff and social service providers to help them register persons exiting state prisons for the SRN waitlist.

## Planning & Next Steps

- **Modify existing law PA 100-0575:** The law passed in 2018 needs to be modified to clarify the population, funding sources and service coordination among IHDA, IDOC and other stakeholders. The law as currently written is too limiting and restrictive to meet the state's objectives.
- **Develop and issue a Request for Applications: IHDA will issue a Request for Applications in 2019** to invite community agencies to implement the new rental assistance program for individuals exiting state prison. Current projections include starting with approximately 80 units.
  - Simultaneously, IHDA will be working with IDOC and stakeholders to identify funding for the necessary supportive services.
- **Increase training and technical assistance:** IHDA will develop a reentry training toolbox for property managers and owners as part of its training and development curriculum.
  - **IHDA will pursue opportunities for related outreach to the broader multifamily industry.**
- **Strengthen the collaboration:** IHDA will continue and grow its partnership with IDOC and other agencies to explore innovative models to reduce recidivism among the target population with stable housing, employment and other supports.

## IDOC Reporting

Attached are the reporting requirements set forth in PA100-0575 from the IDOC.

**Illinois Department of Corrections  
PA100-0575 Data**

<b>County Offender Released to on Parole/MSR Jan 1, 2018 to Nov 30, 2018</b>	
<b>County</b>	<b># of Offenders</b>
Adams	93
Alexander	12
Bond	28
Boone	45
Brown	46
Bureau	22
Calhoun	4
Carroll	4
Cass	12
Champaign	222
Christian	122
Clark	18
Clay	21
Clinton	15
Coles	62
Cook	8,644
Crawford	107
Cumberland	6
DeKalb	56
DeWitt	24
Douglas	13
DuPage	329
Edgar	21
Edwards	8
Effingham	28
Fayette	68
Ford	16
Franklin	55
Fulton	79
Gallatin	10
Greene	18
Grundy	30
Hamilton	13
Hancock	21
Hardin	3
Henderson	4
Henry	35

Iroquois	19
Jackson	45
Jasper	10
Jefferson	154
Jersey	25
JoDaviess	3
Johnson	114
Kane	305
Kankakee	327
Kendall	47
Knox	102
Lake	359
Lasalle	127
Lawrence	75
Lee	108
Livingston	75
Logan	98
McDonough	18
McHenry	117
McLean	167
Macon	335
Macoupin	64
Madison	304
Marion	126
Marshall	4
Mason	23
Massac	20
Menard	9
Mercer	15
Monroe	3
Montgomery	87
Morgan	103
Moultrie	12
Ogle	25
Peoria	298
Perry	96
Piatt	6
Pike	32
Pope	4
Pulaski	45
Putnam	4
Randolph	64
Richland	26
Rock Island	164

St. Clair	363
Saline	49
Sangamon	338
Schuyler	31
Scott	2
Shelby	24
Stark	2
Stephenson	66
Tazewell	118
Union	20
Vermilion	188
Wabash	21
Warren	13
Washington	12
Wayne	15
White	32
Whiteside	70
Will	639
Williamson	137
Winnebago	528
Woodford	15
Out of State	506
Discharged <sup>1</sup>	3,473
<b>Total</b>	<b>21,140</b>

*Prepared by Planning & Research*

\* 1,351 Offenders released more than once in the selected time.  
Data reflects only their most recent release.

<sup>1</sup> Discharged refers to offenders that expired their sentence while incarcerated and were not released to MSR. Discharged offenders are not required to disclose their intended address.

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**Illinois Department of Corrections  
PA100-0575 Data Covering Dates  
January 1, 2018 to November 30, 2018**

**Parolees on MSR as of November 30, 2018  
who spent time in custody past their MSR date\***

	# of Offenders	Average Days Past MSR Date
1 year or less	52	15.1
	20	44.9
	13	78.4
	13	105.8
	7	136.6
	10	163.3
	6	198.7
	5	230.6
	3	244.0
	4	284.0
	4	311.0
2	361.5	
1 to 2 years	9	468.3
2 to 3 years	10	879.4
3 to 4 years	3	1,219.0
4 to 5 years	3	1,595.3

**Inmates in Custody as of November 30, 2018  
who are spending time in custody past their MSR date**

	# of Offenders	Average Days Past MSR Date
1 year or less	12	18.7
	19	46.6
	13	67.7
	13	106.8
	13	134.0
	13	163.9
	33	195.1
	31	225.7
	43	252.8
	50	284.4
	45	316.2
	9	356.3
	13 to 18 months	175
19 to 24 months	175	626.5
25 to 30 months	94	824.9
31 to 36 months	40	991.2
3 to 4 years	19	1,234.4
4 to 5 years	13	1,685.2
5 to 6 years	5	1,969.6
6 to 7 years	5	2,368.4
7 to 8 years	6	2,757.0
8 to 9 years	1	2,996.0

*Prepared by Planning & Research*

\*Data is based on system indicator rather than a comparison of projected and actual exit dates. Programming to capture this information is still in development, therefore, numbers may be updated as more information becomes available.