92\_SB2199 LRB9212422EGfgA

1 AN ACT in relation to the regulation of air emissions.

- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 5. The Environmental Protection Act is amended
- 5 by changing Section 28.5 as follows:
- 6 (415 ILCS 5/28.5) (from Ch. 111 1/2, par. 1028.5)
- 7 (Section scheduled to be repealed on December 31, 2002.)
- 8 Sec. 28.5. Clean Air Act rules; fast-track.
- 9 (a) This Section shall apply solely to the adoption of
- 10 rules proposed by the Agency and required to be adopted by
- 11 the State under the Clean Air Act as amended by the Clean Air
- 12 Act Amendments of 1990 (CAAA).
- 13 (b) This Section is repealed on December 31, 2012 2002.
- 14 (c) For purposes of this Section, a "fast-track"
- 15 rulemaking proceeding is a proceeding to promulgate a rule
- 16 that the CAAA requires to be adopted. For purposes of this
- 17 Section, "requires to be adopted" refers only to those
- 18 regulations or parts of regulations for which the United
- 19 States Environmental Protection Agency is empowered to impose
- 20 sanctions against the State for failure to adopt such rules.
- 21 All fast-track rules must be adopted under procedures set
- 22 forth in this Section, unless another provision of this Act
- 23 specifies the method for adopting a specific rule.
- 24 (d) When the CAAA requires rules other than identical in
- 25 substance rules to be adopted, upon request by the Agency,
- 26 the Board shall adopt rules under fast-track rulemaking
- 27 requirements.
- 28 (e) The Agency shall submit its fast-track rulemaking
- 29 proposal in the following form:
- 30 (1) The Agency shall file the rule in a form that
- 31 meets the requirements of the Illinois Administrative

1 Procedure Act and regulations promulgated thereunder.

- (2) The cover sheet of the proposal shall prominently state that the rule is being proposed under this Section.
- (3) The proposal shall clearly identify the provisions and portions of the federal statute, regulations, guidance, policy statement, or other documents upon which the rule is based.
- (4) The supporting documentation for the rule shall summarize the basis of the rule.
- (5) The Agency shall describe in general the alternative selected and the basis for the alternative.
- (6) The Agency shall file a summary of economic and technical data upon which it relied in drafting the rule.
- (7) The Agency shall provide a list of any documents upon which it directly relied in drafting the rule or upon which it intends to rely at the hearings and shall provide such documents to the Board. Additionally, the Agency shall make such documents available at an appropriate location for inspection and copying at the expense of the interested party.
- (8) The Agency shall include in its submission a description of the geographical area to which the rule is intended to apply, a description of the process or processes affected, an identification by classes of the entities expected to be affected, and a list of sources expected to be affected by the rule to the extent known to the Agency.
- (f) Within 14 days of receipt of the proposal, the Board shall file the rule for first notice under the Illinois Administrative Procedure Act and shall schedule all required hearings on the proposal and cause public notice to be given in accordance with the Illinois Administrative Procedure Act and the CAAA.

1 (g) The Board shall set 3 hearings on the proposal, each 2 of which shall be scheduled to continue from day to day, excluding weekends and State and federal holidays, until 3 4 completed. The Board shall require the written submission of all testimony at least 10 days before a hearing, with 5 6 simultaneous service to all participants of record in the 7 proceeding as of 15 days prior to hearing, unless a waiver is granted by the Board for good cause. 8 In order to further 9 expedite the hearings, presubmitted testimony shall accepted into the record without the reading of the testimony 10 11 at hearing, provided that the witness swears to the testimony 12 and is available for questioning, and the Board shall make every effort to conduct the proceedings expeditiously and 13 avoid duplication and extraneous material. 14

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- (1) The first hearing shall be held within 55 days of receipt of the rule and shall be confined to testimony by and questions of the Agency's witnesses concerning the scope, applicability, and basis of the rule. Within 7 days after the first hearing, any person may request that the second hearing be held.
  - (A) If, after the first hearing, the Agency and affected entities are in agreement on the rule, the United States Environmental Protection Agency has not informed the Board of any unresolved objection to the rule, and no other interested party contests the rule or asks for the opportunity to present additional evidence, the Board may cancel the additional hearings. When the Board adopts the final order under these circumstances, it shall be based on the Agency's proposal as agreed to by the parties.
  - (B) If, after the first hearing, the Agency and affected entities are in agreement upon a portion of the rule, the United States Environmental

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Protection Agency has not informed the Board of any unresolved objections to that agreed portion of the rule, and no other interested party contests that portion of the rule or asks agreed for t.he opportunity to present additional evidence, the Board shall proceed to the second hearing, provided in paragraph (2) of subsection (g) of this Section, but the hearing shall be limited in scope to the unresolved portion of the proposal. When Board adopts the final order under these circumstances, it shall be based on such portion of the Agency's proposal as agreed to by the parties.

- (2) The second hearing shall be scheduled to commence within 30 days of the first day of the first hearing and shall be devoted to presentation of testimony, documents, and comments by affected entities and all other interested parties.
- (3) The third hearing shall be scheduled to commence within 14 days after the first day of the second hearing and shall be devoted solely to any Agency response to the material submitted at the second hearing and to any response by other parties. The third hearing shall be cancelled if the Agency indicates to the Board that it does not intend to introduce any additional material.
- (h) In any fast-track rulemaking proceeding, the Board shall accept evidence and comments on the economic impact of any provision of the rule and shall consider the economic impact of the rule based on the record. The Board may order an economic impact study in a manner that will not prevent adoption of the rule within the time required by subsection (o) of this Section.
- 33 (i) In all fast-track rulemakings under this Section, 34 the Board shall take into account factors set forth in

- 1 subsection (a) of Section 27 of this Act.
- 2 (j) The Board shall adopt rules in the fast-track
- 3 rulemaking docket under the requirements of this Section that
- 4 the CAAA requires to be adopted, and may consider a
- 5 non-required rule in a second docket that shall proceed under
- 6 Title VII of this Act.
- 7 (k) The Board is directed to take whatever measures are
- 8 available to it to complete fast-track rulemaking as
- 9 expeditiously as possible consistent with the need for
- 10 careful consideration. These measures shall include, but not
- 11 be limited to, having hearings transcribed on an expedited
- 12 basis.
- 13 (1) Following the hearings, the Board shall close the
- 14 record 14 days after the availability of the transcript.
- 15 (m) The Board shall not revise or otherwise change an
- 16 Agency fast-track rulemaking proposal without agreement of
- 17 the Agency until after the end of the hearing and comment
- 18 period. Any revisions to an Agency proposal shall be based
- on the record of the proceeding.
- 20 (n) All rules adopted by the Board under this Section
- 21 shall be based solely on the record before it.
- 22 (o) The Board shall complete a fast-track rulemaking by
- 23 adopting a second notice order no later than 130 days after
- 24 receipt of the proposal if no third hearing is held and no
- later than 150 days if the third hearing is held. If the
- order includes a rule, the Illinois Board shall file the rule
- 27 for second notice under the Illinois Administrative Procedure
- 28 Act within 5 days after adoption of the order.
- 29 (p) Upon receipt of a statement of no objection to the
- 30 rule from the Joint Committee on Administrative Rules, the
- 31 Board shall adopt the final order and submit the rule to the
- 32 Secretary of State for publication and certification within
- 33 21 days.
- 34 (Source: P.A. 90-265, eff. 7-30-97.)

- 1 Section 10. The Illinois Vehicle Code is amended by
- 2 changing Sections 13A-115 and 13B-25 as follows:
- 3 (625 ILCS 5/13A-115) (from Ch. 95 1/2, par. 13A-115)
- 4 Sec. 13A-115. Effectiveness. This Chapter 13A <u>is</u>
- 5 repealed on January 1, 2003 shall-cease-to-be-effective-when
- 6 the-continuation-of-the-program-has--been--implemented--under
- 7 Chapter-13B.
- 8 (Source: P.A. 86-1433; 88-533.)
- 9 (625 ILCS 5/13B-25)
- 10 Sec. 13B-25. Performance of inspections.
- 11 (a) The inspection of vehicles required under this
- 12 Chapter shall be performed only: (i) by inspectors who have
- 13 been certified by the Agency after successfully completing a
- 14 course of training and successfully passing a written test;
- 15 (ii) at official inspection stations or official on-road
- inspection sites established under this Chapter; and (iii)
- 17 with equipment that has been approved by the Agency for these
- 18 inspections.
- 19 (b) Except as provided in subsections (c) and (d), the
- 20 inspection shall consist of (i) a loaded mode exhaust gas
- 21 analysis; (ii) an evaporative system integrity test; (iii) an
- 22 on-board computer diagnostic system check; and (iv) a
- 23 verification that all required emission-related recall
- $\,$  24  $\,$  repairs have been made under Title 40, Section 51.370 of  $\,$  the
- 25 Code of Federal Regulations, and may also include an
- 26 evaporative system purge test. The owner of the vehicle or
- the owner's agent shall be entitled to an emission inspection
- 28 certificate issued by an inspector only if all required tests
- 29 are passed at the time of the inspection.
- 30 (c) A steady-state idle exhaust gas analysis may be
- 31 substituted for the loaded mode exhaust gas analysis and the
- 32 evaporative purge system test in the following cases:

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- 1 (1) On any vehicle of model year 1980 or older.
  - (2) On any heavy duty vehicle with a manufacturer gross vehicle weight rating in excess of 8,500 pounds.
    - (3) On any vehicle for which loaded mode testing is not possible due to vehicle design or configuration.
    - (d) Except as may be provided by Board or Agency rule, the following procedures shall be followed on model year 1996 and newer vehicles equipped with OBDII on-board computer diagnostic equipment:
      - (1) The loaded mode exhaust gas analysis specified in subsection (b) of this Section shall not be performed on such vehicles for which the on-board computer diagnostic test specified in subsection (h) of this Section can be performed. All other elements of the inspection required for such vehicles shall be performed in accordance with the provisions of this Section.
      - (2) The on-board computer diagnostic test shall not be a required element of the inspection mandated by this Section for such vehicles for which on-board computer diagnostic testing is not possible due to the vehicle's originally certified design or its design as modified in accordance with federal law and regulations. In such cases, all other elements of the inspection required under this Section shall be performed on such vehicles, including the exhaust gas analysis as specified in subsection (b) of this Section. A-steady-state-idle-gas analysis-may-alse-be-substituted-for-the--new--procedures specified--in--subsection-(b)-in-inspections-conducted-in calendar-year-1995-on-any-vehicle-of-model-year--1990--or older.
    - (e) The exhaust gas analysis shall consist of a test of an exhaust gas sample to determine whether the quantities of exhaust gas pollutants emitted by the vehicle meet the standards set for vehicles of that type under Section 13B-20.

- 1 A vehicle shall be deemed to have passed this portion of the
- 2 inspection if the evaluation of the exhaust gas sample
- 3 indicates that the quantities of exhaust gas pollutants
- 4 emitted by the vehicle do not exceed the standards set for
- 5 vehicles of that type under Section 13B-20 or an inspector
- 6 certifies that the vehicle qualifies for a waiver of the
- 7 exhaust gas pollutant standards under Section 13B-30.
- 8 (f) The evaporative system integrity test shall consist
- 9 of a procedure to determine if leaks exist in all or a
- 10 portion of the vehicle fuel evaporation emission control
- 11 system. A vehicle shall be deemed to have passed this test
- 12 if it meets the criteria that the Board may adopt for an
- 13 evaporative system integrity test.
- 14 (g) The evaporative system purge test shall consist of a
- 15 procedure to verify the purging of vapors stored in the
- 16 evaporative canister. A vehicle shall be deemed to have
- 17 passed this test if it meets the criteria that the Board may
- 18 adopt for an evaporative system purge test.
- 19 (h) The on-board computer diagnostic test shall consist
- of accessing the vehicle's on-board computer system, if so
- 21 equipped, and reading any stored diagnostic codes that may be
- 22 present. The vehicle shall be deemed to have passed this
- 23 test if the codes observed did not exceed standards set for
- vehicles of that type under Section 13B-20.
- 25 (Source: P.A. 90-475, eff. 8-17-97.)
- 26 Section 99. Effective date. This Act takes effect upon
- 27 becoming law.