92_SB0994sam001

LRB9201840MWsbam

- 1 AMENDMENT TO SENATE BILL 994
- 2 AMENDMENT NO. ____. Amend Senate Bill 994 by replacing
- 3 the title with the following:
- 4 "AN ACT concerning agriculture"; and
- 5 by replacing everything after the enacting clause with the
- 6 following:
- 7 "Section 1. Short title. This Act may be cited as the
- 8 Illinois Agriculture Infrastructure Development Act of 2001.
- 9 Section 5. Definitions. In this Act:
- 10 "Advisory Board" or "board" means the Department of
- 11 Agriculture's Infrastructure Development Advisory Board for
- 12 Agriculture.
- 13 "Agribusiness" means any sole proprietorship, limited
- 14 partnership, co-partnership, joint venture, corporation, or
- 15 cooperative that operates or will operate a facility located
- 16 within the State of Illinois that is related to the
- 17 processing of agricultural commodities (including, but not
- 18 limited to, the products of aquaculture, hydroponics, and
- 19 silviculture) or the manufacturing, production, or
- 20 construction of agricultural buildings, structures,
- 21 equipment, implements, and supplies, or any other facilities

1	or processes used in agricultural production. "Agribusiness"
2	includes but is not limited to the following:
3	(1) grain handling and processing, including grain
4	storage, drying, treatment, conditioning, milling, and
5	packaging;
6	(2) seed and feed grain development and processing;
7	(3) fruit and vegetable processing, including
8	preparation, canning, and packaging;
9	(4) processing of livestock and livestock products,
10	dairy products, poultry and poultry products, fish or
11	apiarian products, including slaughter, shearing,
12	collecting, preparation, canning, and packaging;
13	(5) fertilizer and agricultural chemical
14	manufacturing, processing, application and supplying;
15	(6) farm machinery, equipment, and implement
16	manufacturing and supplying;
17	(7) manufacturing and supplying of agricultural
18	commodity processing machinery and equipment, including
19	machinery and equipment used in slaughter, treatment,
20	handling, collecting, preparation, canning, or packaging
21	of agricultural commodities;
22	(8) farm building and farm structure manufacturing,
23	construction, and supplying;
24	(9) construction, manufacturing, implementation,
25	supplying, or servicing of irrigation, drainage, and soil
26	and water conservation devices or equipment;
27	(10) fuel processing and development facilities
28	that produce fuel from agricultural commodities or
29	by-products;
30	(11) facilities and equipment for processing and

export;

(12) facilities and equipment for forestry product

processing and supplying, including sawmilling

packaging agricultural commodities specifically for

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1 operations, wood chip operations, timber harvesting 2 operations, and manufacturing of prefabricated buildings, paper, furniture, or other goods from forestry products; 3

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facilities and equipment for research and (13)development of products, processes, and equipment for the production, processing, preparation, or packaging of agricultural commodities and by-products. 8

"Agricultural facility" means land, any building or other improvement on or to land, and any personal properties deemed necessary or suitable for use, whether or not now in existence, in farming, ranching, the production of agricultural commodities (including, but not limited to, the products of aquaculture, hydroponics, and silviculture) or treating, processing, or storing of commodities when the activities are customarily engaged in by farmers as a part of farming or as part of the Illinois value-added agricultural enhancement program.

"Agricultural land" means land suitable for agriculture production.

"Asset" includes, but is not limited to, the following: cash crops or feed on hand; livestock held for sale; breeding marketable bonds and securities; securities not readily marketable; accounts receivable; notes receivable; cash invested in growing crops; net cash value of life insurance; machinery and equipment; cars and trucks; farm and other real estate including life estates and personal residence; value of beneficial interest in trusts; government payments or grants; and any other assets.

- 30 "Department" means the Department of Agriculture.
- "Director" means the Director of Agriculture. 31
- 32 "Fund" means the Illinois Agriculture Infrastructure 33 Development Fund.
- 34 "Grantee" mean the person or entity to whom a grant is

- 1 made to from the Fund.
- 2 "Lender" means any federal or State chartered bank,
- 3 federal land bank, production credit association, bank for
- 4 cooperatives, federal or state chartered savings and loan
- 5 association or building and loan association, small business
- 6 investment company, or any other institution qualified within
- 7 this State to originate and service loans, including, but not
- 8 limited to, insurance companies, credit unions, and mortgage
- 9 loan companies. "Lender" includes a wholly owned subsidiary
- of a manufacturer, seller or distributor of goods or services
- 11 that makes loans to businesses or individuals, commonly known
- 12 as a "captive finance company".
- "Liability" includes, but is not limited to, the
- 14 following: accounts payable; notes or other indebtedness owed
- 15 to any source; taxes; rent; amounts owed on real estate
- 16 contracts or real estate mortgages; judgments; accrued
- interest payable; and any other liability.
- "Person" means, unless limited to a natural person by the
- 19 context in which it is used, a person, corporation,
- 20 association, trust, partnership, limited partnership, joint
- venture, or cooperative.
- "State" means the State of Illinois.
- "Value-Added" means the processing, packaging, or
- 24 otherwise enhancing the value of farm and agricultural
- 25 products or by-products produced in Illinois.
- 26 Section 10. Legislative findings.
- 27 (a) The General Assembly finds that in this State the
- 28 following conditions exist:
- 29 (1) There exists an inadequate supply of funds at
- interest rates sufficiently low to enable persons engaged
- in agriculture in this State to pursue agricultural or
- 32 agribusiness operations at present levels.
- 33 (2) The inability to pursue agricultural operations

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lessens the supply of agricultural commodities available to fulfill the needs of the citizens of this State.

- (3) The inability to continue operations decreases available employment in the agricultural sector of the State and results in unemployment and its attendant problems.
- (4) These conditions prevent the acquisition of an adequate capital stock of farm equipment and machinery, much of which is manufactured in this State, therefore impairing the productivity of agricultural land and causing unemployment or lack of appropriate increase in employment in that manufacturing.
- (5) These conditions are conducive to consolidation of acreage of agricultural land with fewer individuals living and farming on the traditional family farm.
- (6) These conditions result in a loss in population, unemployment, and movement of persons from rural to urban areas accompanied by added costs to communities for creation of new public facilities and services.
- (7) There have been recurrent shortages of funds from private market sources at reasonable rates of interest.
- (8) The ordinary operations of private enterprise have not in the past corrected these conditions.
- (9) There is a need for value-added products and processing in this State.
- (10) A stable supply of adequate funds for agricultural financing is required to encourage family farmers and agribusiness in an orderly and sustained manner and to reduce the problems described in this Section.
- 33 (b) The General Assembly determines and declares that 34 there exist conditions in the State that require the

- 1 Department to issue grants on behalf of the State for the
- 2 acquisition and development of agricultural facilities and
- 3 value-added products and processing.
- 4 Section 15. Infrastructure Development Advisory Board
- 5 for Agriculture; grant requirements.
- 6 (a) The Infrastructure Development Advisory Board for
- 7 Agriculture is created in the Department of Agriculture. The
- 8 Advisory Board consists of 7 members, no more than 4 of whom
- 9 may be of the same political party, appointed by the
- 10 Governor. One Advisory Board member must represent each of
- 11 the following: the banking and lending industry, the the
- 12 economic development industry, the agribusiness industry, and
- 13 the manufacturing industry. Three members must be involved
- 14 in production agriculture. All members must be residence of
- 15 the State.
- 16 In making the first appointments, the Governor must
- 17 designate 2 members to serve until the third Monday in
- January, 2002, 2 members to serve until the third Monday in
- January, 2003, 2 members to serve until the third Monday in
- January, 2004, and one member to serve until the third Monday
- in January, 2005, or until their successors are appointed and
- 22 qualified. The successors shall be appointed to serve 4-year
- 23 terms expiring on the third Monday in January or until their
- 24 successors are appointed and qualified. Any vacancy occurring
- in the Board whether by death, resignation, or otherwise
- 26 shall be filled by appointment by the Governor in the same
- 27 manner as original appointments. A member appointed to fill a
- vacancy shall serve for the remainder of the unexpired term
- or until his successor is qualified.
- 30 (b) The Director or his or her designee shall serve as
- 31 chairman of the Advisory Board. Meetings of the Board will be
- 32 called by the chair. Notice of special meetings shall be
- 33 given to members of the Board as provided by law. Members may

- 1 waive notice and do so without further action by being
- 2 present at any meeting. Meetings of the Board are subject to
- 3 the Open Meetings Act. Members of the Board may participate,
- 4 and shall be counted for a quorum, in all meetings via
- 5 electronic means including telephone conference calls or
- 6 video conferencing.
- 7 (c) Four members of the Advisory Board and the chairman
- 8 shall constitute a quorum at any meeting. No vacancy in the
- 9 membership of the Board shall impair the right of a quorum to
- 10 exercise all the rights and perform all the duties of the
- 11 Advisory Board. The members of the Board shall serve without
- 12 compensation, but each member shall be reimbursed for his or
- 13 her necessary expenses incurred in the discharge of his or
- 14 her duties as a member of the Advisory Board.
- 15 (d) The Advisory Board shall review grant requests for
- 16 the Agriculture Infrastructure Development Grant Program that
- 17 are submitted to the Department and must advise the Director
- 18 on whether the project should receive all or part of the
- 19 funding request. The Board may request additional details and
- 20 information on all grant submissions prior to making any
- 21 recommendations to the Director. The Advisory Board, in
- 22 reviewing the applications, must consider, but is not limited
- 23 to considering the following criteria:
- 24 (1) The project has a reasonable assurance of
- 25 enhancing the value of agricultural products or will
- 26 expand agribusiness in Illinois.
- 27 (2) Preliminary market and feasibility research has
- 28 been conducted by the applicant or others and there is a
- reasonable assurance of a potential market.
- 30 (3) The applicant has demonstrated the ability to
- 31 manage the business or commercialize the idea.
- 32 (4) There is favorable community support for the
- 33 project.
- 34 (5) There are favorable recommendations from local

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- economic development groups, university-based technical specialists, or other qualified service providers.
 - (6) The applicant demonstrates a personal commitment and a commercialization development plan.
 - (7) There is an adequate and realistic budget projection.
 - (8) The application meets the eligibility requirements and the project costs are eligible under this Act.
- 10 (9) The applicant has established a need for the 11 grant.
- 12 (10) The economic impact of the project on the 13 state's agriculture and agribusiness sector.
- 14 (e) No grant may be made by the Director without a 15 review and recommendation of the Advisory Board. The Director 16 may include the Advisory Board's recommendations for a grant 17 or to impose additional or lesser requirements for the grant. 18 Preference for grants shall be given to, but is not limited 19 to, the following:
- 20 (1) Proposals for industrial and nonfood production 21 processes using Illinois agricultural products.
 - (2) Proposals for food, feed, and fiber products that use Illinois agricultural products and add to the value of Illinois agricultural products.
 - (3) Research proposals that have not been duplicated by other research efforts.
 - (4) Proposals that demonstrate that the applicant has invested his or her own funds, time, and or other valued consideration in the project.
 - (5) Proposals that are reasonably expected to result in a viable commercial application.
- 32 (6) Proposals that have a positive economic impact 33 on the State's agriculture and agribusiness sector.

Section 20. Conflict of interest. 1 No member of the 2 Advisory Board may be employed by, hold any official relation to, or have any financial interest in (i) any corporation or 3 4 entity receiving guarantees, advances, or grants under this Act or (ii) to any agricultural facility financed or assisted 5 6 under this Act. No moneys of the Department may be deposited 7 in any financial institution in which any officer, director, or holder of a substantial proprietary interest is also a 8 9 member of the Board. No real estate to which a member of Board holds legal title or in which that person has any 10 11 beneficial interest, including any interest in a land trust, may be purchased or financed under this Act. In the event it 12 13 is later disclosed that the applicant purchased real estate in which a member had an interest, the purchase is void and 14 the member involved shall be disqualified from membership on 15 16 the Advisory Board.

17 Section 25. Report. The Director must file with the Governor, the State Treasurer, the Secretary of the Senate, 18 and the Clerk of the House of Representatives, by March 1 of 19 20 each year, a written report covering the activities of 21 Department for the previous calendar year. The report is a 22 public record and must be available for inspection at offices of the Department during normal business hours. The 23 24 report must include a complete list of (i) all applications 25 for grants under the Agriculture Infrastructure Development 26 Grant Program during the calendar year; (ii) all persons that have received any form of financial assistance from the 27 28 Department during the calendar year; and (iii) the nature and 29 amount of all financial assistance.

- 30 Section 30. Powers of the Department. The Department 31 has the following powers, together with all powers incidental
- to or necessary for the discharge of those powers: 32

- 1 (1) To grant its moneys to one or more persons to
 2 be used by those persons to pay the costs of acquiring,
 3 constructing, reconstructing, or improving agricultural
 4 facilities. Grants must be on any terms and conditions
 5 that the Department determines.
 - (2) To grant its moneys to any agribusiness which operates or will operate a facility located in Illinois for the purposes of adding value to Illinois agricultural commodities. Grants must be on any terms and conditions as the Department requires.
 - (3) To contract with lenders or others for the origination of or the servicing of the grants made by the Department.
 - (4) To receive and accept, from any source, aid or contributions of money, property, labor, or other items of value for furtherance of any of its purposes, subject to any conditions not inconsistent with this Act or the laws of this State pertaining to the contributions, including, but not limited to, gifts, guarantees, or grants from any department, agency, or instrumentality of the United States of America.
 - (5) To collect any fees and charges in connection with its grants, advances, servicing, and other activities that it determines.
 - (6) To appoint, employ, contract with, and provide for the compensation of any employees and agents, including, but not limited to, engineers, attorneys, management consultants, fiscal advisers, and agricultural, silvicultural, and aquacultural experts, that business of the Department requires. No Advisory Board member or member of his or her firm, business, partnership, or corporation shall be employed or compensated by the Department.
 - (7) To make, enter into, and execute any contracts,

- agreements, and other instruments with any person,
 including but not limited to, any federal, State, or
 local governmental agency and to take any other actions
 that may be necessary or convenient to accomplish any
 purpose for which this authority was granted to the
 Department or to exercise any power expressly granted
 under this Act.
- 8 (8) To establish funds for financial surety and 9 escrow accounts.
- 10 (9) To adopt any necessary rules that are consistent with this Act.
- Section 35. Liability. The Director, any Department employee, or any authorized person executing grants is not personally liable on the grants and is not subject to any personal liability or accountability by reason of the issuance of the grants.
- 17 Section 40. Agriculture Infrastructure Development Grant 18 Program.
- 19 The Department must develop and administer an 20 Agriculture Infrastructure Development Grant Program for the 21 purpose of promoting the value-added processing of products and by-products through grants to 22 agriculture 23 current and potential processors. Qualifying processing facilities must be located in Illinois and must process, 24 package, or otherwise enhance the value of farm products or 25 by-products produced in Illinois. Grants may be used for the 26 27 costs of developing, establishing, and operating value-added processing facility, including, but not limited 28 to, (i) purchasing land, (ii) purchasing, constructing, or 29 30 refurbishing buildings, (iii) purchasing or refurbishing machinery or equipment, (iv) installation, (v) repairs, (vi) 31 labor, (vii) professional services, and (viii) working 32

1 capital.

2 The recipient of a grant under this Section must provide a minimum percentage, as determined by the Department, of the 3 4 total cost of the processing project, with the balance of the 5 project's total cost available from other sources. 6 sources include, but are not limited to, commercial and 7 private lenders, leasing companies, and grants. The 8 recipient's match may be in cash, cash-equivalent 9 investments, bonds, irrervocable letters of credit, or any combination thereof. A grant under this Section may provide 10 11 (i) up to 75% of the cost for technical assistance to develop a project to enhance the value of agricultural products or 12 expand agribusiness in Illinois but not to exceed \$25,000, 13 (ii) up to 50% of the cost of undertaking feasibility 14 15 studies, competitive assessments, and consulting 16 productivity services that the Department determines may in the enhancement of value-added agricultural 17 18 products, and (iii) up to 10% of the project's total capital 19 construction cost not to exceed \$5,000,000. Notwithstanding any other provision of this Section, the grant moneys may not 20 21 be used for the purpose of compliance with the provisions of 22 the Livestock Management Facilities Act. 23 Grant applications must be made on forms provided by and in accordance with procedures established by the Department. 24 25 At a minimum, an applicant must be an Illinois resident, as

Grant applications must be made on forms provided by and in accordance with procedures established by the Department.

At a minimum, an applicant must be an Illinois resident, as defined by Department rule, and must provide the names, addresses, and occupations of all project owners, the project address, relevant credit and financial information (including but not limited to, assets and liabilities), and any other information deemed necessary by the Advisory Board or the Department for review of the grant application.

32 (b) All requests for the waiver of any requirements in 33 this Section must be made in writing to the Department. A 34 grant award is subject to modification or alteration under, but is not limited to, the following conditions:

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- (1) The grant award is subject to any modifications that may be required by changes in State law or regulations. Any required modification shall be incorporated into and made a part of the grant as provided in the Illinois Grant Funds Recovery. The Department shall notify the recipient in writing of any amendment to the regulations and the effective date of those amendments.
- (2) A recipient's request for budget variations in the amount or line item costs shall be in writing by certified mail and shall give justifications for the requested variations. The Department may approve modification requests if the Department determines the modification is necessary to achieve program objectives. Any changes in cost categories or line items shall not alter the activities or deliverables for the project. If the Department approves the modification request, the recipient must be notified in writing of the change and the effective date of the change.
- (3) If either the Department or the recipient requests to modify the terms of the grant award other than as set forth in paragraphs (1) and (2), written notice of the proposed modification shall be given to the other party. No modification shall take effect unless agreed to in writing by both the Department and the recipient.
- (c) The Agricultural Infrastructure Development Fund is created as a special fund within the State treasury. Appropriations and moneys from any public or private source may be deposited into the Fund. Amounts in the Fund not currently needed to meet the obligations of the Fund shall be invested as permitted by law. All interest earned from those investments shall be deposited into the Fund, except that 1%

- of annual investment earning may be used by the Department
- 2 for expenses. Subject to appropriation, the Fund shall be
- 3 used to make grants under this Section. Repayments of grants
- 4 made under this Section shall be deposited into the Fund.
- 5 Section 45. Project reporting. The grantee of a funded 6 project shall submit to the Department periodic reports, as 7 specified in the grant agreement, outlining 8 and budget compliance. Deviations from the agreement may result in the withholding of further funding or 9 10 in a grant default. A final written report, describing the work performed, results obtained, and economic impact is 11 required with 30 days after a project is completed. 12 The final report shall also include a financial report of all 13 expenses actually incurred and income generated by 14 15 project, if any. Grantees may be required to submit to the Department the following information: 16 employment reports, 17 federal tax returns or financial statements, and other information as requested by the Department where economic or 18 business conditions may be necessary to determine conformance 19 20 with grant conditions. The Department may require the 21 financial statements be compiled, reviewed, or audited by an 22 independent accountant at the expense of the grantee at any time for 3 years following the completion of the grant. 23
- 24 Section 50. Certification. The Department may develop an 25 organic, identity preserved, and or value-added certification processes and programs that guarantees a buyer that the 26 27 certified Illinois products have traits and qualities that 28 warrant a premium price or an increase in added value. 29 Department may adopt rules setting certification and 30 licensing standards for persons to certify products under this Section. 31

- 1 Section 55. Market access. The Department may (i)
- 2 identify international and domestic consumer preferences,
- 3 (ii) identify the new markets those preferences indicate,
- 4 particularly for value-added products, (iii) identify
- 5 preserved products, (iv) underwrite demonstrations on foreign
- 6 soils, and (v) provide market analyses and trend projections
- 7 to farmers and other interested persons.
- 8 Section 60. Default or termination of grant agreement.
- 9 If the recipient of a grant violates any of the terms of the
- 10 grant agreement, the Department shall send a writing notice
- 11 to the recipient that he or she is in default and be given
- 12 the opportunity to correct the violations.
- 13 (a) If the violation is not corrected within 10 days
- 14 after receipt of the notification, the Director may take, but
- not is limited to, one or more of the following actions:
- 16 (1) Declare due and payable the amount of the grant
- and cease additional grant payments not yet made to the
- 18 grantee.
- 19 (2) Take possession of the facility or project,
- 20 repair, maintain, operate, sell, lease, or otherwise
- 21 dispose of the project or facility to another entity.
- 22 (3) Take any other action considered appropriate to
- 23 protect the interest of the project.
- 24 (b) The Department shall determine that a recipient has
- 25 failed to faithfully perform the terms and conditions of the
- 26 scope of work of the project when:
- 27 (1) The Department has notified the recipient in
- 28 writing of the existence of circumstances such as
- 29 repeated failure to submit required reports,
- 30 misapplication of grant funds, failure to match
- 31 Department funds, evidence of fraud and abuse, repeated
- failure to meet performance timelines or standards, or
- failure to resolve negotiated points of the agreement.

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- 1 (2) The recipient fails to develop and implement a 2 corrective action plan within 30 calendar days of the 3 Department's notice.
 - (c) A grant shall be terminated for, but termination is not limited to, under any of the following circumstances:
 - (1) In the absence of State funding for a specific year, all grants that year will be terminated in full. In the event of a partial loss of State funding, the Department may make proportionate cuts to all recipients.
 - (2) If the Department determines that the recipient has failed to comply with the terms and conditions of the grant agreement, the Department shall terminate the grant in whole, or in part, at any time before the date of completion.
 - (3) The Department and the recipient shall terminate the grant in whole, or in part, when the Department and recipient agree that the continuation of the project would not produce beneficial results commensurate with the further expenditures of funds.
 - (4) The recipient may refuse or elect not to complete the grant agreement and terminate the grant. The recipient shall notify the Department within 10 days after the date upon which performance ceases.
- 24 (d) Any money collected from the default or termination 25 of a grant shall be placed into the Fund and expended for the 26 purposes of this Act.
- 27 Section 65. State agriculture planning agency. The 28 Department is the State agriculture planning agency. 29 Department may accept and use planning grants or other financial assistance from the federal government (i) 30 31 statewide comprehensive planning work, including research and coordination activity directly related to agriculture needs; 32 33 and (ii) for State and interstate comprehensive planning and

- 1 research and coordination activity related to that planning.
- 2 All such grants shall be subject to the terms and conditions
- 3 prescribed by the federal government.
- 4 Section 70. Construction. This Act is necessary for the
- 5 welfare of this State and must be liberally construed to
- 6 effect its purposes.
- 7 Section 800. The Open Meetings Act is amended by
- 8 changing Section 1.02 as follows:
- 9 (5 ILCS 120/1.02) (from Ch. 102, par. 41.02)
- 10 Sec. 1.02. For the purposes of this Act:
- "Meeting" means any gathering of a majority of a quorum
- 12 of the members of a public body held for the purpose of
- discussing public business.

- 14 "Public body" includes all legislative, executive,
- 15 administrative or advisory bodies of the State, counties,
- 16 townships, cities, villages, incorporated towns, school
- 17 districts and all other municipal corporations, boards,
- 18 bureaus, committees or commissions of this State, and any
- 19 subsidiary bodies of any of the foregoing including but not
- 20 limited to committees and subcommittees which are supported
- 21 in whole or in part by tax revenue, or which expend tax
- 22 revenue, except the General Assembly and committees or
- 23 commissions thereof. "Public body" includes tourism boards
- 24 and convention or civic center boards located in counties
- 25 that are contiguous to the Mississippi River with populations
- 27 includes the Health Facilities Planning Board. "Public body"

of more than 250,000 but less than 300,000. "Public body"

- 28 <u>includes the Infrastructure Development Advisory Board for</u>
- 29 Agriculture. "Public body" does not include a child death
- 30 review team established under the Child Death Review Team Act
- 31 or an ethics commission, ethics officer, or ultimate

- 1 jurisdictional authority acting under the State Gift Ban Act
- 2 as provided by Section 80 of that Act.
- 3 (Source: P.A. 90-517, eff. 8-22-97; 90-737, eff. 1-1-99;
- 4 91-782, eff. 6-9-00.)
- 5 Section 805. The State Finance Act is amended by adding
- 6 Section 5.545 as follows:
- 7 (30 ILCS 105/5.545 new)
- 8 <u>Sec. 5.545. The Agricultural Infrastructure Development</u>
- 9 <u>Fund</u>.
- 10 (20 ILCS 205/40.43 rep.)
- 11 Section 810. The Department of Agriculture Law of the
- 12 Civil Administrative Code of Illinois is amended by repealing
- 13 Section 40.43 as added by Public Act 91-560.
- 14 Section 999. Effective date. This Act takes effect upon
- 15 becoming law.".