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AN ACT concerning environmental protection.

Be it enacted by the People of the State of Illinois,represented in the General Assembly:

4 Section 5. The Environmental Protection Act is amended
5 by changing Section 39 as follows:

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(415 ILCS 5/39) (from Ch. 111 1/2, par. 1039)

7 Sec. 39. Issuance of permits; procedures.

8 (a) When the Board has by regulation required a permit for the construction, installation, or operation of any type 9 facility, equipment, vehicle, vessel, or aircraft, the 10 of applicant shall apply to the Agency for such permit and it 11 shall be the duty of the Agency to issue such a permit upon 12 13 proof by the applicant that the facility, equipment, vehicle, vessel, or aircraft will not cause a violation of this Act or 14 15 of regulations hereunder. The Agency shall adopt such 16 procedures as are necessary to carry out its duties under this Section. In granting permits the Agency may impose such 17 18 conditions as may be necessary to accomplish the purposes of 19 this Act, and as are not inconsistent with the regulations 20 promulgated by the Board hereunder. Except as otherwise provided in this Act, a bond or other security shall not be 21 22 required as a condition for the issuance of a permit. If the Agency denies any permit under this Section, the Agency shall 23 transmit to the applicant within the time limitations of this 24 Section specific, detailed statements as to the reasons the 25 was denied. Such statements shall 26 permit application 27 include, but not be limited to the following:

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(i) the Sections of this Act which may be violatedif the permit were granted;

30 (ii) the provision of the regulations, promulgated31 under this Act, which may be violated if the permit were

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1 granted;

2 (iii) the specific type of information, if any,
3 which the Agency deems the applicant did not provide the
4 Agency; and

5 (iv) a statement of specific reasons why the Act 6 and the regulations might not be met if the permit were 7 granted.

If there is no final action by the Agency within 90 days 8 9 after the filing of the application for permit, the applicant may deem the permit issued; except that this time period 10 11 shall be extended to 180 days when (1) notice and opportunity for public hearing are required by State or 12 federal law or regulation, (2) the application which was 13 filed is for any permit to develop a landfill subject to 14 issuance pursuant to this subsection, or (3) the application 15 16 that was filed is for a MSWLF unit required to issue public notice under subsection (p) of Section 39. 17

18 The Agency shall publish notice of all final permit 19 determinations for development permits for MSWLF units and 20 for significant permit modifications for lateral expansions 21 for existing MSWLF units one time in a newspaper of general 22 circulation in the county in which the unit is or is proposed 23 to be located.

After January 1, 1994 and until July 1, 1998, operating 24 25 permits issued under this Section by the Agency for sources of air pollution permitted to emit less than 25 tons per year 26 of any combination of regulated air pollutants, as defined in 27 Section 39.5 of this Act, shall be required to be renewed 28 only upon written request by the Agency consistent with 29 30 applicable provisions of this Act and regulations promulgated hereunder. Such operating permits shall expire 180 days 31 32 after the date of such a request. The Board shall revise its 33 regulations for the existing State air pollution operating 34 permit program consistent with this provision by January 1,

1 1994.

After June 30, 1998, operating permits issued under this 2 Section by the Agency for sources of air pollution that are 3 4 not subject to Section 39.5 of this Act and are not required 5 to have a federally enforceable State operating permit shall 6 be required to be renewed only upon written request by the 7 Agency consistent with applicable provisions of this Act and 8 its rules. Such operating permits shall expire 180 days 9 after the date of such a request. Before July 1, 1998, the Board shall revise its rules for the existing State air 10 11 pollution operating permit program consistent with this paragraph and shall adopt rules that require a source to 12 demonstrate that it qualifies for a permit under this 13 14 paragraph.

(b) The Agency may issue NPDES permits exclusively under this subsection for the discharge of contaminants from point sources into navigable waters, all as defined in the Federal Water Pollution Control Act, as now or hereafter amended, within the jurisdiction of the State, or into any well.

All NPDES permits shall contain those terms and conditions, including but not limited to schedules of compliance, which may be required to accomplish the purposes and provisions of this Act.

The Agency may issue general NPDES permits for discharges from categories of point sources which are subject to the same permit limitations and conditions. Such general permits may be issued without individual applications and shall conform to regulations promulgated under Section 402 of the Federal Water Pollution Control Act, as now or hereafter amended.

The Agency may include, among such conditions, effluent limitations and other requirements established under this Act, Board regulations, the Federal Water Pollution Control Act, as now or hereafter amended, and regulations pursuant 1

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3 The Agency shall adopt filing requirements and procedures 4 which are necessary and appropriate for the issuance of NPDES 5 permits, and which are consistent with the Act or regulations 6 adopted by the Board, and with the Federal Water Pollution 7 Control Act, as now or hereafter amended, and regulations 8 pursuant thereto.

9 The Agency, subject to any conditions which may be 10 prescribed by Board regulations, may issue NPDES permits to 11 allow discharges beyond deadlines established by this Act or 12 by regulations of the Board without the requirement of a 13 variance, subject to the Federal Water Pollution Control Act, 14 as now or hereafter amended, and regulations pursuant 15 thereto.

16 (c) Except for those facilities owned or operated by sanitary districts organized under the Metropolitan Water 17 Reclamation District Act, no permit for the development or 18 19 construction of a new pollution control facility may be granted by the Agency unless the applicant submits proof to 20 21 the Agency that the location of the facility has been 22 approved by the County Board of the county if in an 23 unincorporated or the governing body of area, the municipality when in an incorporated area, in which 24 the 25 facility is to be located in accordance with Section 39.2 of 26 this Act.

In the event that siting approval granted pursuant to 27 Section 39.2 has been transferred to a subsequent owner or 28 29 operator, that subsequent owner or operator may apply to the 30 Agency for, and the Agency may grant, a development or construction permit for the facility for which local siting 31 32 approval was granted. Upon application to the Agency for a development or construction permit by that subsequent owner 33 34 or operator, the permit applicant shall cause written notice

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1 of the permit application to be served upon the appropriate 2 county board or governing body of the municipality that granted siting approval for that facility and upon any party 3 4 to the siting proceeding pursuant to which siting approval 5 was granted. In that event, the Agency shall conduct an 6 evaluation of the subsequent owner or operator's prior 7 experience in waste management operations in the manner conducted under subsection (i) of Section 39 of this Act. 8

9 Beginning August 20, 1993, if the pollution control facility consists of a hazardous or solid waste disposal 10 11 facility for which the proposed site is located in an unincorporated area of a county with a population of less 12 than 100,000 and includes all or a portion of a parcel of 13 land that was, on April 1, 1993, adjacent to a municipality 14 having a population of less than 5,000, then the local siting 15 16 review required under this subsection (c) in conjunction with any permit applied for after that date shall be performed by 17 the governing body of that adjacent municipality rather than 18 19 the county board of the county in which the proposed site is located; and for the purposes of that local siting review, 20 21 any references in this Act to the county board shall be 22 deemed to mean the governing body of that adjacent 23 municipality; provided, however, that the provisions of this paragraph shall not apply to any proposed site which was, on 24 owned in whole or 25 April 1, 1993, in part by another 26 municipality.

In the case of a pollution control facility for which 27 а development permit was issued before November 12, 1981, if an 28 operating permit has not been issued by the Agency prior to 29 30 August 31, 1989 for any portion of the facility, then the Agency may not issue or renew any development permit nor 31 32 issue an original operating permit for any portion of such facility unless the applicant has submitted proof to the 33 Agency that the location of the facility has been approved by 34

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the appropriate county board or municipal governing body
 pursuant to Section 39.2 of this Act.

January 1, 1994, if a solid waste disposal 3 After 4 facility, any portion for which an operating permit has been issued by the Agency, has not accepted waste disposal for 5 5 б or more consecutive calendars years, before that facility may 7 accept any new or additional waste for disposal, the owner 8 and operator must obtain a new operating permit under this 9 Act for that facility unless the owner and operator have applied to the Agency for a permit authorizing the temporary 10 11 suspension of waste acceptance. The Agency may not issue a new operation permit under this Act for the facility unless 12 the applicant has submitted proof to the Agency that the 13 location of the facility has been approved or re-approved by 14 the appropriate county board or municipal governing body 15 16 under Section 39.2 of this Act after the facility ceased 17 accepting waste.

Except for those facilities owned or operated by sanitary 18 19 districts organized under the Metropolitan Water Reclamation District Act, and except for new pollution control facilities 20 21 governed by Section 39.2, and except for fossil fuel mining 22 facilities, the granting of a permit under this Act shall not 23 relieve the applicant from meeting and securing all necessary zoning approvals from the unit of government having zoning 24 25 jurisdiction over the proposed facility.

26 Before beginning construction on any new sewage treatment plant or sludge drying site to be owned or operated by a 27 sanitary district organized under the Metropolitan Water 28 Reclamation District Act for which a new permit (rather than 29 30 the renewal or amendment of an existing permit) is required, such sanitary district shall hold a public hearing within the 31 32 municipality within which the proposed facility is to be located, or within the nearest community if the proposed 33 34 facility is to be located within an unincorporated area, at

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which information concerning the proposed facility shall be made available to the public, and members of the public shall be given the opportunity to express their views concerning the proposed facility.

5 The Agency may issue a permit for a municipal waste 6 transfer station without requiring approval pursuant to 7 Section 39.2 provided that the following demonstration is 8 made:

9 (1) the municipal waste transfer station was in 10 existence on or before January 1, 1979 and was in 11 continuous operation from January 1, 1979 to January 1, 12 1993;

13 (2) the operator submitted a permit application to 14 the Agency to develop and operate the municipal waste 15 transfer station during April of 1994;

16 (3) the operator can demonstrate that the county 17 board of the county, if the municipal waste transfer 18 station is in an unincorporated area, or the governing 19 body of the municipality, if the station is in an 20 incorporated area, does not object to resumption of the 21 operation of the station; and

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(4) the site has local zoning approval.

(d) The Agency may issue RCRA permits exclusively under
this subsection to persons owning or operating a facility for
the treatment, storage, or disposal of hazardous waste as
defined under this Act.

shall contain those terms 27 A11 RCRA permits and conditions, including but not limited to schedules 28 of 29 compliance, which may be required to accomplish the purposes 30 and provisions of this Act. The Agency may include among such conditions standards and other requirements established 31 under this Act, Board regulations, the Resource Conservation 32 and Recovery Act of 1976 (P.L. 94-580), as amended, and 33 34 regulations pursuant thereto, and may include schedules for

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achieving compliance therewith as soon as possible. The
 Agency shall require that a performance bond or other
 security be provided as a condition for the issuance of a
 RCRA permit.

5 In the case of a permit to operate a hazardous waste or 6 PCB incinerator as defined in subsection (k) of Section 44, 7 the Agency shall require, as a condition of the permit, that 8 the operator of the facility perform such analyses of the 9 waste to be incinerated as may be necessary and appropriate 10 to ensure the safe operation of the incinerator.

11 The Agency shall adopt filing requirements and procedures 12 which are necessary and appropriate for the issuance of RCRA 13 permits, and which are consistent with the Act or regulations 14 adopted by the Board, and with the Resource Conservation and 15 Recovery Act of 1976 (P.L. 94-580), as amended, and 16 regulations pursuant thereto.

The applicant shall make available to the public for 17 inspection all documents submitted by the applicant to the 18 19 Agency in furtherance of an application, with the exception of trade secrets, at the office of the county board or 20 governing body of the municipality. Such documents may be 21 22 copied upon payment of the actual cost of reproduction during 23 regular business hours of the local office. The Agency shall issue a written statement concurrent with its grant or denial 24 25 of the permit explaining the basis for its decision.

(e) The Agency may issue UIC permits exclusively under
this subsection to persons owning or operating a facility for
the underground injection of contaminants as defined under
this Act.

All UIC permits shall contain those terms and conditions, including but not limited to schedules of compliance, which may be required to accomplish the purposes and provisions of this Act. The Agency may include among such conditions standards and other requirements established under this Act, Board regulations, the Safe Drinking Water Act (P.L. 93-523), as amended, and regulations pursuant thereto, and may include schedules for achieving compliance therewith. The Agency shall require that a performance bond or other security be provided as a condition for the issuance of a UIC permit.

6 The Agency shall adopt filing requirements and procedures 7 which are necessary and appropriate for the issuance of UIC 8 permits, and which are consistent with the Act or regulations 9 adopted by the Board, and with the Safe Drinking Water Act 10 (P.L. 93-523), as amended, and regulations pursuant thereto.

11 The applicant shall make available to the public for inspection, all documents submitted by the applicant to the 12 Agency in furtherance of an application, with the exception 13 of trade secrets, at the office of the county board or 14 15 governing body of the municipality. Such documents may be 16 copied upon payment of the actual cost of reproduction during regular business hours of the local office. The Agency shall 17 issue a written statement concurrent with its grant or denial 18 of the permit explaining the basis for its decision. 19

20 (f) In making any determination pursuant to Section 9.121 of this Act:

22 (1) The Agency shall have authority to make the 23 determination of any question required to be determined by the Clean Air Act, as now or hereafter amended, this 24 25 Act, or the regulations of the Board, including the determination of the Lowest Achievable Emission Rate, 26 Maximum Achievable Control Technology, or Best Available 27 Control Technology, consistent 28 with the Board's 29 regulations, if any.

30 (2) The Agency shall, after conferring with the
31 applicant, give written notice to the applicant of its
32 proposed decision on the application including the terms
33 and conditions of the permit to be issued and the facts,
34 conduct or other basis upon which the Agency will rely to

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support its proposed action.

2 (3) Following such notice, the Agency shall give
3 the applicant an opportunity for a hearing in accordance
4 with the provisions of Sections 10-25 through 10-60 of
5 the Illinois Administrative Procedure Act.

The Agency shall include as conditions upon all 6 (g) 7 permits issued for hazardous waste disposal sites such 8 restrictions upon the future use of such sites as are 9 reasonably necessary to protect public health and the environment, including permanent prohibition of the use of 10 11 such sites for purposes which may create an unreasonable risk of injury to human health or to the environment. After 12 administrative and judicial challenges to such restrictions 13 have been exhausted, the Agency shall file such restrictions 14 of record in the Office of the Recorder of the county in 15 16 which the hazardous waste disposal site is located.

(h) A hazardous waste stream may not be deposited in a 17 permitted hazardous waste site unless specific authorization 18 is obtained from the Agency by the generator and disposal 19 site owner and operator for the deposit of that specific 20 21 hazardous waste stream. The Agency may grant specific 22 authorization for disposal of hazardous waste streams only 23 after the generator has reasonably demonstrated that, technological feasibility 24 considering and economic 25 reasonableness, the hazardous waste cannot be reasonably recycled for reuse, nor incinerated or chemically, physically 26 27 or biologically treated so as to neutralize the hazardous waste and render it nonhazardous. In granting authorization 28 29 under this Section, the Agency may impose such conditions as 30 may be necessary to accomplish the purposes of the Act and are consistent with this Act and regulations promulgated by 31 32 the Board hereunder. If the Agency refuses to grant authorization under this Section, the applicant may appeal as 33 34 if the Agency refused to grant a permit, pursuant to the

1 provisions of subsection (a) of Section 40 of this Act. For 2 purposes of this subsection (h), the term "generator" has the meaning given in Section 3.12 of this Act, unless: (1) the 3 4 hazardous waste is treated, incinerated, or partially 5 recycled for reuse prior to disposal, in which case the last б person who treats, incinerates, or partially recycles the 7 hazardous waste prior to disposal is the generator; or (2) 8 the hazardous waste is from a response action, in which case 9 the person performing the response action is the generator. This subsection (h) does not apply to any hazardous waste 10 11 that is restricted from land disposal under 35 Ill. Adm. Code 728. 12

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Before issuing any RCRA permit or any permit for a 13 (i) waste storage site, sanitary landfill, waste disposal site, 14 15 waste transfer station, waste treatment facility, waste 16 incinerator, or any waste-transportation operation, the Agency shall conduct an evaluation of the prospective owner's 17 or operator's prior experience in waste 18 management 19 operations. The Agency may deny such a permit if the 20 prospective owner or operator or any employee or officer of 21 the prospective owner or operator has a history of:

(1) repeated violations of federal, State, or local
laws, regulations, standards, or ordinances in the
operation of waste management facilities or sites; or

(2) conviction in this or another State of any
crime which is a felony under the laws of this State, or
conviction of a felony in a federal court; or

(3) proof of gross carelessness or incompetence in
 handling, storing, processing, transporting or disposing
 of waste.

31 (j) The issuance under this Act of a permit to engage in 32 the surface mining of any resources other than fossil fuels 33 shall not relieve the permittee from its duty to comply with 34 any applicable local law regulating the commencement, 1

location or operation of surface mining facilities.

2 (k) A development permit issued under subsection (a) of Section 39 for any facility or site which is required to have 3 4 a permit under subsection (d) of Section 21 shall expire at 5 the end of 2 calendar years from the date upon which it was б issued, unless within that period the applicant has taken 7 action to develop the facility or the site. In the event that review of the conditions of the development permit is sought 8 9 pursuant to Section 40 or 41, or permittee is prevented from commencing development of the facility or site by any other 10 11 litigation beyond the permittee's control, such two-year period shall be deemed to begin on the date upon which such 12 review process or litigation is concluded. 13

(k-5) A development or construction permit issued 14 pursuant to subsection (c) of this Section for a facility or 15 16 site that is required to have a permit under subsection (d) of Section 21 of this Act for a waste-disposal operation 17 shall expire at the end of 10 calendar years after the date 18 19 upon which it was issued if that facility (i) was exempt from obtaining local siting approval pursuant to Section 39.2 of 20 this Act at the time the development or construction permit 21 22 for that facility was issued by the Agency and (ii) has not 23 lawfully received waste pursuant to an operating permit issued by the Agency within that 10-year period. 24

(1) No permit shall be issued by the Agency under this Act for construction or operation of any facility or site located within the boundaries of any setback zone established pursuant to this Act, where such construction or operation is prohibited.

30 (m) The Agency may issue permits to persons owning or 31 operating a facility for composting landscape waste. In 32 granting such permits, the Agency may impose such conditions 33 as may be necessary to accomplish the purposes of this Act, 34 and as are not inconsistent with applicable regulations

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1 promulgated by the Board. Except as otherwise provided in 2 this Act, a bond or other security shall not be required as a condition for the issuance of a permit. If the Agency denies 3 4 any permit pursuant to this subsection, the Agency shall transmit to the applicant within the time limitations of this 5 subsection specific, detailed statements as to the reasons 6 7 the permit application was denied. Such statements shall include but not be limited to the following: 8

9 (1) the Sections of this Act that may be violated 10 if the permit were granted;

11 (2) the specific regulations promulgated pursuant 12 to this Act that may be violated if the permit were 13 granted;

14 (3) the specific information, if any, the Agency
15 deems the applicant did not provide in its application to
16 the Agency; and

17 (4) a statement of specific reasons why the Act and
18 the regulations might be violated if the permit were
19 granted.

If no final action is taken by the Agency within 90 days after the filing of the application for permit, the applicant may deem the permit issued. Any applicant for a permit may waive the 90 day limitation by filing a written statement with the Agency.

The Agency shall issue permits for such facilities upon receipt of an application that includes a legal description of the site, a topographic map of the site drawn to the scale of 200 feet to the inch or larger, a description of the operation, including the area served, an estimate of the volume of materials to be processed, and documentation that:

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(1) the facility includes a setback of at least 200feet from the nearest potable water supply well;

33 (2) the facility is located outside the boundary of
34 the 10-year floodplain or the site will be floodproofed;

1 (3) the facility is located so as to minimize 2 incompatibility with the character of the surrounding area, including at least a 200 foot setback from any 3 4 residence, and in the case of a facility that is developed or the permitted composting area of which is 5 expanded after November 17, 1991, the composting area is 6 7 located at least 1/8 mile from the nearest residence (other than a residence located on the same property as 8 9 the facility);

10 (4) the design of the facility will prevent any 11 compost material from being placed within 5 feet of the 12 water table, will adequately control runoff from the 13 site, and will collect and manage any leachate that is 14 generated on the site;

(5) the operation of the facility will include 15 16 appropriate dust and odor control measures, limitations on operating hours, appropriate noise control measures 17 for shredding, chipping and similar equipment, management 18 19 procedures for composting, containment and disposal of 20 non-compostable wastes, procedures to be used for 21 terminating operations at the site, and recordkeeping 22 sufficient to document the amount of materials received, 23 composted and otherwise disposed of; and

24 (6) the operation will be conducted in accordance25 with any applicable rules adopted by the Board.

The Agency shall issue renewable permits of not longer than 10 years in duration for the composting of landscape wastes, as defined in Section 3.70 of this Act, based on the above requirements.

30 The operator of any facility permitted under this 31 subsection (m) must submit a written annual statement to the 32 Agency on or before April 1 of each year that includes an 33 estimate of the amount of material, in tons, received for 34 composting.

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1 (n) The Agency shall issue permits jointly with the 2 Department of Transportation for the dredging or deposit of 3 material in Lake Michigan in accordance with Section 18 of 4 the Rivers, Lakes, and Streams Act.

5 (o) From September 4, 1990 until December 31, 1993, no б permit shall be issued by the Agency for the development or 7 construction of any new facility intended to be used for the incineration of any hazardous waste. This subsection shall 8 9 not apply to facilities intended for use for combustion of potentially infectious medical waste, for use as part of a 10 11 State or federally designated clean-up action, or for use solely for the conduct of research and the development and 12 demonstration of technologies for the incineration of 13 hazardous waste. 14

(p) (1) Any person submitting an application for 15 a 16 permit for a new MSWLF unit or for a lateral expansion under subsection (t) of Section 21 of this Act for an existing 17 18 MSWLF unit that has not received and is not subject to local 19 siting approval under Section 39.2 of this Act shall publish notice of the application in a newspaper general 20 of 21 circulation in the county in which the MSWLF unit is or is 22 proposed to be located. The notice must be published at 23 least 15 days before submission of the permit application to the Agency. The notice shall state the name and address of 24 25 the applicant, the location of the MSWLF unit or proposed MSWLF unit, the nature and size of the MSWLF unit or proposed 26 MSWLF unit, the nature of the activity proposed, the probable 27 the proposed activity, the date life of 28 the permit application will be submitted, and a statement that persons 29 30 may file written comments with the Agency concerning the permit application within 30 days after the filing of the 31 32 permit application unless the time period to submit comments is extended by the Agency. 33

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When a permit applicant submits information to the Agency

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1 to supplement a permit application being reviewed by the 2 Agency, the applicant shall not be required to reissue the 3 notice under this subsection.

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4 (2) The Agency shall accept written comments concerning 5 the permit application that are postmarked no later than 30 6 days after the filing of the permit application, unless the 7 time period to accept comments is extended by the Agency.

Each applicant for a permit described in part (1) of 8 (3) 9 this subsection shall file a copy of the permit application with the county board or governing body of the municipality 10 11 in which the MSWLF unit is or is proposed to be located at the same time the application is submitted to the Agency. 12 The permit application filed with the county board or 13 governing body of the municipality shall include 14 all documents submitted to or to be submitted to the Agency, 15 16 except trade secrets as determined under Section 7.1 of this Act. The permit application and other documents on file with 17 the county board or governing body of the municipality shall 18 19 be made available for public inspection during regular business hours at the office of the county board or the 20 21 governing body of the municipality and may be copied upon payment of the actual cost of reproduction. 22

23 (Source: P.A. 89-487, eff. 6-21-96; 89-556, eff. 7-26-96;
24 90-14, eff. 7-1-97; 90-367, eff. 8-10-97; 90-537, eff.
25 11-26-97; 90-655, eff 7-30-98.)

26 Section 99. Effective date. This Act takes effect upon 27 becoming law.