92\_HB2277ham003

## LRB9205634MWpkam02

AMENDMENT TO HOUSE BILL 2277
 AMENDMENT NO. \_\_\_\_. Amend House Bill 2277 by replacing
 everything after the enacting clause with the following:

4 "Section 5. The Local Government Debt Reform Act is
5 amended by changing Sections 3, 9, 15, 16.5, and 17 and by
6 adding Section 5.5 as follows:

7 (30 ILCS 350/3) (from Ch. 17, par. 6903)

8 Sec. 3. Definitions. In this Act words or terms shall 9 have the following meanings unless the context or usage 10 clearly indicates that another meaning is intended.

11 (a) "Alternate bonds" means bonds issued in lieu of 12 revenue bonds or payable from a revenue source as provided in 13 Section 15.

14 (b) "Applicable law" means any provision of law,
15 including this Act, authorizing governmental units to issue
16 bonds.

17 (c) "Backdoor referendum" means the submission of a 18 public question to the voters of a governmental unit, 19 initiated by a petition of voters, residents or property 20 owners of such governmental unit, to determine whether an 21 action by the governing body of such governmental unit shall 22 be effective, adopted or rejected. 1 (d) "Bond" means any instrument evidencing the 2 obligation to pay money authorized or issued by or on behalf 3 of a governmental unit under applicable law, including 4 without limitation, bonds, notes, installment or financing 5 contracts, leases, certificates, tax anticipation warrants or 6 notes, vouchers, and any other evidences of indebtedness.

7 (e) "Debt service" on bonds means the amount of
8 principal, interest and premium, if any, when due either at
9 stated maturity or upon mandatory redemption.

10 (f) "Enterprise revenues" means the revenues of a 11 utility or revenue producing enterprise from which revenue 12 bonds may be payable.

13 (g) "General obligation bonds" means bonds of a 14 governmental unit for the payment of which the governmental 15 unit is empowered to levy ad valorem property taxes upon all 16 taxable property in a governmental unit without limitation as 17 to rate or amount.

18 (h) "Governing body" means the legislative body, 19 council, board, commission, trustees, or any other body, by 20 whatever name it is known, having charge of the corporate 21 affairs of a governmental unit.

22 (h-5) "Governmental revenue source" means a revenue 23 source that is either (1) federal or State funds that the 24 governmental unit has received in some amount during each of 25 the 3 fiscal years preceding the issuance of alternate bonds 26 or (2) revenues to be received from another governmental unit 27 under an intergovernmental cooperation agreement.

(i) "Governmental unit" means a county, township, 28 29 municipality, municipal corporation, unit of local 30 government, school district, special district, public corporation, body corporate and politic, forest preserve 31 32 district, fire protection district, conservation district, park district, sanitary district, and all other local 33 34 governmental agencies, including any entity created by

-2-

intergovernmental agreement among any of the foregoing
 governmental units, but does not include any office, officer,
 department, division, bureau, board, commission, university,
 or similar agency of the State.

5 (j) "Ordinance" means an ordinance duly adopted by a 6 governing body or, if appropriate under applicable law, a 7 resolution so adopted.

8 (k) "Revenue bonds" means any bonds of a governmental 9 unit other than general obligation bonds, but "revenue bonds" 10 does include any debt authorized under Section 11-29.3-1 of 11 the Illinois Municipal Code.

12 (1) "Revenue source" means a source of funds, other than 13 enterprise revenues, received or available to be received by 14 a governmental unit and available for any one or more of its 15 corporate purposes.

16 (m) "Limited bonds" means bonds, excluding leases, 17 notes, installment or financing contracts, certificates, tax 18 anticipation warrants or notes, vouchers, and any other 19 evidences of indebtedness, issued under Section 15.01 of this 20 Act.

21 (Source: P.A. 89-385, eff. 8-18-95; 89-658, eff. 1-1-97.)

22 (30 ILCS 350/5.5 new)

23 <u>Sec. 5.5.</u> Notices.

24 (a) Whenever applicable law requires notice in
 25 connection with the issuance of bonds, the notice shall be
 26 sufficient if the notice appears above the name or title of
 27 the person required to give the notice.

28 (b) Whenever applicable law requires any notice of a 29 hearing or meeting held in connection with the issuance of 30 bonds to be supplied to the members of the governing body or 31 news media, such notice may be supplied by facsimile 32 transmission (commonly referred to as fax) or electronic 33 transmission (commonly referred to as e-mail).

-3-

-4-

1

(30 ILCS 350/9) (from Ch. 17, par. 6909)

Sec. 9. Provisions for interest. (a) The proceeds of bonds may be used to provide for the payment of interest upon such bonds for a period not to exceed the greater of 2 years or a period ending 6 months after the estimated date of completion of the acquisition and construction of the project or accomplishment of the purpose for which such bonds are issued.

9 (b) In addition it shall be lawful for the governing body of any governmental unit issuing bonds to appropriate 10 11 money for the purpose of paying interest on such bonds during the period stated in subsection (a) of this Section. Such 12 appropriation may be made in the ordinance authorizing such 13 bonds and shall be fully effective upon the effective date of 14 15 such ordinance without any further notice, publication or 16 approval whatsoever.

17 (c) The governing body of any governmental unit may authorize the transfer of interest earned on any of the 18 19 moneys of the governmental unit, including moneys set aside to pay debt service, into the fund of the governmental unit 20 that is most in need of the interest. This subsection does 21 22 not apply to any interest earned that has been earmarked or 23 restricted by the governing body for a designated purpose. 24 This subsection does not apply to any interest earned on any 25 funds for the purpose of municipal retirement under the 26 Illinois Pension Code and tort immunity under the Local Governmental and Governmental Employees Tort Immunity Act. 27 Interest earned on those funds may be used only for the 28 purposes authorized for the respective funds from which the 29 30 interest earnings were derived.

31 (Source: P.A. 85-1419.)

32 (30 ILCS 350/15) (from Ch. 17, par. 6915)

33 Sec. 15. Double-barrelled bonds. Whenever revenue bonds

1 have been authorized to be issued pursuant to applicable law 2 or whenever there exists for a governmental unit a revenue source, the procedures set forth in this Section may be used 3 4 by a governing body. General obligation bonds may be issued 5 in lieu of such revenue bonds as authorized, and general 6 obligation bonds may be issued payable from any revenue 7 source. Such general obligation bonds may be referred to as "alternate bonds". Alternate bonds may be issued without any 8 9 referendum or backdoor referendum except as provided in this Section, upon the terms provided in Section 10 of this Act 10 11 without reference to other provisions of law, but only upon the conditions provided in this Section. Alternate bonds 12 shall not be regarded as or included in any computation of 13 indebtedness for the purpose of any statutory provision or 14 limitation except as expressly provided in this Section. 15

16

Such conditions are:

(a) Alternate bonds shall be issued for a lawful 17 corporate purpose. If issued in lieu of revenue bonds, 18 19 alternate bonds shall be issued for the purposes for which such revenue bonds shall have been authorized. 20 Τf issued payable from a revenue source in the manner hereinafter 21 provided, which revenue source is limited in its purposes or 22 23 applications, then the alternate bonds shall be issued only for such limited purposes or applications. Alternate bonds 24 25 may be issued payable from either enterprise revenues or revenue sources, or both. 26

Alternate bonds shall be subject 27 (b) to backdoor referendum. The provisions of Section 5 of this Act shall 28 apply to such backdoor referendum, together with 29 the 30 provisions hereof. The authorizing ordinance shall be published in a newspaper of general circulation in 31 the 32 governmental unit. Along with or as part of the authorizing ordinance, there shall be published a notice of (1) the 33 34 specific number of voters required to sign a petition

-5-

1 requesting that the issuance of the alternate bonds be 2 submitted to referendum, (2) the time when such petition must be filed, (3) the date of the prospective referendum, and 3 4 (4), with respect to authorizing ordinances adopted on or 5 after January 1, 1991, a statement that identifies any 6 revenue source that will be used to pay debt service the 7 principal-of-and-interest on the alternate bonds. The clerk 8 or secretary of the governmental unit shall make a petition 9 form available to anyone requesting one. If no petition is with the clerk or secretary within 30 10 filed days of 11 publication of the authorizing ordinance and notice, the alternate bonds shall be authorized to be issued. But if 12 filed with such within this 30 days period, a petition is 13 clerk or secretary signed by electors numbering the greater 14 of (i) 7.5% of the registered voters in the governmental unit 15 16 or (ii) 200 of those registered voters or 15% of those registered voters, whichever is less, asking that 17 the issuance of such alternate bonds be submitted to referendum, 18 19 the clerk or secretary shall certify such question for submission at an election held in accordance with the general 20 21 election law. The question on the ballot shall include a 22 statement of any revenue source that will be used to pay <u>debt</u> 23 service the-principal-of-and-interest on the alternate bonds. The alternate bonds shall be authorized to be issued if a 24 25 majority of the votes cast on the question at such election are in favor thereof provided that notice of the bond 26 referendum, if held before July 1, 1999, has been given 27 in accordance with the provisions of Section 12-5 of 28 the Election Code in effect at the time of the bond referendum, 29 30 at least 10 and not more than 45 days before the date of the election, notwithstanding the time for publication otherwise 31 32 imposed by Section 12-5. Notices required in connection with the submission of public questions on or after July 1, 1999 33 shall be as set forth in Section 12-5 of the Election Code. 34

-6-

Backdoor referendum proceedings for bonds and alternate bonds
 to be issued in lieu of such bonds may be conducted at the
 same time.

4 (c) To the extent payable from enterprise revenues, such 5 revenues shall have been determined by the governing body to be sufficient to provide for or pay in each year to final 6 7 maturity of such alternate bonds all of the following: (1) of operation and maintenance of the utility or 8 costs 9 enterprise, but not including depreciation, (2) debt service on all outstanding revenue bonds payable from such enterprise 10 11 revenues, (3) all amounts required to meet any fund or account requirements with respect to such outstanding revenue 12 bonds, (4) other contractual or tort liability obligations, 13 if any, payable from such enterprise revenues, and (5) in 14 each year, an amount not less than 1.25 times debt service of 15 16 all (i) alternate bonds payable from such enterprise revenues previously issued and outstanding and (ii) alternate bonds 17 proposed to be issued. To the extent payable from one or more 18 19 revenue sources, such sources shall have been determined by the governing body to provide in each year, an amount not 20 less than 1.25 times debt service of all alternate bonds 21 22 payable from such revenue sources previously issued and 23 outstanding and alternate bonds proposed to be issued. The 1.25 figure in the preceding sentence shall be reduced to 24 25 1.10 if the revenue source is a governmental revenue source. The conditions enumerated in this subsection (c) need not be 26 met for that amount of debt service provided for by the 27 setting aside of proceeds of bonds or other moneys at the 28 29 time of the delivery of such bonds.

30 (c-1) In the case of alternate bonds issued as variable 31 rate bonds (including refunding bonds), debt service shall be 32 projected based on the rate for the most recent date shown in 33 the 20 G.O. Bond Index of average municipal bond yields as 34 published in the most recent edition of The Bond Buyer

-7-

1 published in New York, New York (or any successor publication 2 or index, or if such publication or index is no longer published, then any index of long-term municipal tax-exempt 3 4 bond yields selected by the governmental unit), as of the 5 date of determination referred to in subsection (c) of this 6 Section. Any interest or fees that may be payable to the provider of a letter of credit, line of credit, surety bond, 7 bond insurance, or other credit enhancement relating to 8 such 9 alternate bonds and any fees that may be payable to any remarketing agent need not be taken into account for purposes 10 11 of such projection. If the governmental unit enters into an agreement in connection with such alternate bonds at the time 12 of issuance thereof pursuant to which the governmental unit 13 agrees for a specified period of time to pay an amount 14 15 calculated at an agreed-upon rate or index based on a 16 notional amount and the other party agrees to pay the governmental unit an amount calculated at an agreed-upon rate 17 18 index based on such notional amount, interest shall be or 19 projected for such specified period of time on the basis of the agreed-upon rate payable by the governmental unit. 20

21 (d) The determination of the sufficiency of enterprise 22 revenues or a revenue source, as applicable, shall be 23 supported by reference to the most recent audit of the governmental unit, which shall be for a fiscal year ending 24 not earlier than 18 months previous to the time of issuance 25 of the alternate bonds. If such audit does not adequately 26 27 show such enterprise revenues or revenue source, as applicable, or if such enterprise revenues or revenue source, 28 applicable, are shown to be insufficient, then 29 the as 30 determination of sufficiency shall be supported by the report an independent accountant or feasibility analyst, the 31 of 32 latter having a national reputation for expertise in such matters, demonstrating the sufficiency of such revenues and 33 explaining, if appropriate, by what means the revenues will 34

-8-

1 be greater than as shown in the audit. Whenever such 2 sufficiency is demonstrated by reference to a schedule of higher rates or charges for enterprise revenues or a higher 3 4 tax imposition for a revenue source, such higher rates, 5 charges or taxes shall have been properly imposed by an 6 ordinance adopted prior to the time of delivery of alternate 7 The reference to and acceptance of an audit or bonds. 8 report, as the case may be, and the determination of the 9 governing body as to sufficiency of enterprise revenues or a revenue source shall be conclusive evidence 10 that the 11 conditions of this Section have been met and that the alternate bonds are valid. 12

13 (e) The enterprise revenues or revenue source, as applicable, shall be in fact pledged to the payment of the 14 alternate bonds; and the governing body shall covenant, 15 to 16 the extent it is empowered to do so, to provide for, collect and apply such enterprise revenues or revenue source, 17 as 18 applicable, to the payment of the alternate bonds and the 19 provision of not less than an additional .25 (or .10 for <u>governmental revenue sources)</u> times debt service. 20 The pledge 21 and establishment of rates or charges for enterprise 22 revenues, or the imposition of taxes in a given rate or 23 as provided in this Section for alternate bonds, amount, shall constitute a continuing obligation of the governmental 24 25 unit with respect to such establishment or imposition and a continuing appropriation of the amounts received. 26 A11 covenants relating to alternate bonds and the conditions and 27 obligations imposed by this Section are enforceable by 28 any 29 bondholder of alternate bonds affected, any taxpayer of the 30 governmental unit, and the People of the State of Illinois acting through the Attorney General or any designee, and in 31 32 the event that any such action results in an order finding that the governmental unit has not properly set rates or 33 34 charges or imposed taxes to the extent it is empowered to do

-9-

1 so or collected and applied enterprise revenues or any 2 revenue source, as applicable, as required by this Act, the plaintiff in any such action shall be awarded reasonable 3 4 attorney's fees. The intent is that such enterprise revenues or revenue source, as applicable, shall be sufficient and 5 6 shall be applied to the payment of debt service on such alternate bonds so that taxes need not be levied, or if 7 levied need not be extended, for such payment. Nothing in 8 9 this Section shall inhibit or restrict the authority of а governing body to determine the lien priority of any bonds, 10 11 including alternate bonds, which may be issued with respect 12 to any enterprise revenues or revenue source.

In the event that alternate bonds shall have been issued 13 and taxes, other than a designated revenue source, shall have 14 15 been extended pursuant to the general obligation, full faith 16 and credit promise supporting such alternate bonds, then the amount of such alternate bonds then outstanding shall be 17 included in the computation of indebtedness of the 18 19 governmental unit for purposes of all statutory provisions or limitations until such time as an audit of the governmental 20 21 unit shall show that the alternate bonds have been paid from 22 the enterprise revenues or revenue source, as applicable, 23 pledged thereto for a complete fiscal year.

Alternate bonds may be issued to refund or advance refund alternate bonds without meeting any of the conditions set forth in this Section, except that the term of the refunding bonds shall not be longer than the term of the refunded bonds and that the debt service payable in any year on the refunding bonds shall not exceed the debt service payable in such year on the refunded bonds.

Once issued, alternate bonds shall be and forever remain until paid or defeased the general obligation of the governmental unit, for the payment of which its full faith and credit are pledged, and shall be payable from the levy of

-10-

1 taxes as is provided in this Act for general obligation 2 bonds.

3 The changes made by this amendatory Act of 1990 do not 4 affect the validity of bonds authorized before September 1, 5 1990.

6 (Source: P.A. 90-812, eff. 1-26-99; 91-57, eff. 6-30-99; 7 91-493, eff. 8-13-99; 91-868, eff. 6-22-00.)

8 (30 ILCS 350/16.5)

Sec. 16.5. Proposition for bonds. For all elections 9 10 held after July 1, 2000, the form of a proposition to authorize the issuance of bonds pursuant to either a 11 referendum or backdoor referendum may be as set forth in this 12 Section as an alternative to the form of proposition as 13 otherwise set forth by applicable law. 14 The proposition 15 authorized by this Section shall be in substantially the following form: 16

17 Shall (name of governmental unit) (state purpose for 18 the bond issue) and issue its bonds to the amount of \$ 19 (state amount) for the purpose of paying the costs 20 thereof?

21 If a school district <u>expects to receive a school</u> construction grant from the State of Illinois has-received-a 22 grant-entitlement-from-the-Illinois-State-Board-of--Education 23 24 pursuant to the School Construction Law for a school construction project to be financed in part with proceeds of 25 a bond authorized by referendum, then the form of proposition 26 may at the option of the school district additionally contain 27 substantially the following language: 28

29 (Name of school district) <u>expects to receive a</u> 30 <u>school construction grant from the State of Illinois</u> has 31 received--a--grant--entitlement in the amount of \$ (state 32 amount) from--the--Illinois--State--Board--of--Education 33 pursuant to the School Construction Law for the school

-11-

construction project to be financed in part with proceeds of the bonds, based on (i) a grant entitlement from the State Board of Education and (ii) current recognized project costs determined by the Capital Development <u>Board</u>.

- 6 (Source: P.A. 91-868, eff. 6-22-00.)
- 7

8

(30 ILCS 350/17) (from Ch. 17, par. 6917)

Sec. 17. Leases and installment contracts.

Interest not debt; debt on leases and installment 9 (a) 10 contracts. Interest on bonds shall not be included in any computation of indebtedness of a governmental unit for the 11 purpose of any statutory provision or limitation. For bonds 12 consisting of leases and installment or financing contracts, 13 14 (1) that portion of payments made by a governmental unit 15 under the terms of a bond designated as interest in the bond or the ordinance authorizing such bond shall be treated as 16 17 interest for purposes of this Section (2) where portions of 18 payments due under the terms of a bond have not been interest in the bond or the ordinance 19 designated as 20 authorizing such bond, and all or a portion of such payments is to be used for the payment of principal of and interest on 21 22 other bonds of the governmental unit or bonds issued by another unit of local government, such as a public building 23 24 commission, the payments equal to interest due on such corresponding bonds shall be treated as interest for purposes 25 of this Section and (3) where portions of payments due under 26 the terms of a bond have not been designated as interest in 27 28 the bond or ordinance authorizing such bond and no portion of any such payment is to be used for the payment of principal 29 of and interest on other bonds of the governmental unit or 30 31 another unit of local government, a portion of each payment due under the terms of such bond shall be treated as interest 32 33 for purposes of this Section; such portion shall be equal in

1 amount to the interest that would have been paid on a 2 notional obligation of the governmental unit (bearing interest at the highest rate permitted by law for bonds of 3 4 the governmental unit at the time the bond was issued or, if 5 no such limit existed, 12%) on which the payments of 6 principal and interest were due at the same times and in the 7 same amounts as payments are due under the terms of the The rule set forth in this Section shall 8 bonds. be 9 applicable to all interest no matter when earned or accrued or at what interval paid, and whether or not a bond bears 10 11 interest which compounds at certain intervals. For purposes of bonds sold at amounts less than 95% of their stated value 12 at maturity, interest for purposes of this Section includes 13 the difference between the amount set forth on the face of 14 15 the bond as the original principal amount and the bond's 16 stated value at maturity.

17 This subsection may be made applicable to bonds issued 18 prior to the effective date of this Act by passage of an 19 ordinance to such effect by the governing body of a 20 governmental unit.

21 (b) Purchase or lease of property. The governing body 22 of each governmental unit may purchase or lease either real 23 personal property, including investments, investment or agreements, or investment services, through agreements that 24 25 provide that the consideration for the purchase or lease may be paid through installments made at stated intervals for a 26 27 period of no more than 20 years or another period of time authorized by law, whichever is greater; provided, however, 28 that investments, investment agreements, or investment 29 services purchased in connection with a bond issue may be 30 31 paid through installments made at stated intervals for a 32 period of time not in excess of the maximum term of such bond 33 Each governmental unit may certificates <u>issue</u>. issue 34 evidencing the indebtedness incurred under the lease or

-13-

1 agreement. The governing body may provide for the treasurer, 2 comptroller, finance officer, or other officer of the governing body charged with financial administration to act 3 4 as counter-party to any such lease or agreement, as nominee 5 lessor or seller. When the lease or agreement is executed by 6 the officer of the governmental unit authorized by the 7 governing body to bind the governmental unit thereon by the 8 execution thereof and is filed with and executed by the 9 nominee lessor or seller, the lease or agreement shall be sufficiently executed so as to permit the governmental unit 10 11 to issue certificates evidencing the indebtedness incurred 12 under the lease or agreement. The certificates shall be valid whether or not an appropriation with respect thereto is 13 included in any annual or supplemental budget adopted by the 14 governmental unit. From time to time, as the governing body 15 16 executes contracts for the purpose of acquiring and constructing the services or real or personal property that 17 is a part of the subject of the lease or agreement, including 18 19 financial, legal, architectural, and engineering services related to the lease or agreement, the governing body shall 20 21 order the contracts filed with its nominee officer, and that 22 officer shall identify the contracts to the lease or 23 agreement; that identification shall permit the payment of the contract from the proceeds of the certificates; and the 24 25 nominee officer shall duly apply or cause to be applied proceeds of the certificates to the payment of the contracts. 26 The governing body of each governmental unit may sell, lease, 27 convey, and reacquire either real or personal property, or 28 any interest in real or personal property, upon any terms and 29 30 conditions and in any manner, as the governing body shall determine, if the governmental unit will lease, acquire by 31 32 purchase agreement, or otherwise reacquire the property, as authorized by this subsection or any other applicable law. 33

34 All indebtedness incurred under this subsection, when

-14-

aggregated with the existing indebtedness of the governmental unit, may not exceed the debt limits provided by applicable law. (Source: P.A. 91-493, eff. 8-13-99; 91-868, eff. 6-22-00.)

5 Section 99. Effective date. This Act takes effect upon6 becoming law.".