92_HB2277ham002

LRB9205634MWpkam01

AMENDMENT TO HOUSE BILL 2277
 AMENDMENT NO. ____. Amend House Bill 2277 by replacing
 everything after the enacting clause with the following:

4 "Section 5. The Local Government Debt Reform Act is
5 amended by changing Sections 3, 9, 15, 16.5, and 17 as
6 follows:

7 (30 ILCS 350/3) (from Ch. 17, par. 6903)

8 Sec. 3. Definitions. In this Act words or terms shall 9 have the following meanings unless the context or usage 10 clearly indicates that another meaning is intended.

11 (a) "Alternate bonds" means bonds issued in lieu of 12 revenue bonds or payable from a revenue source as provided in 13 Section 15.

14 (b) "Applicable law" means any provision of law,
15 including this Act, authorizing governmental units to issue
16 bonds.

17 (c) "Backdoor referendum" means the submission of a 18 public question to the voters of a governmental unit, 19 initiated by a petition of voters, residents or property 20 owners of such governmental unit, to determine whether an 21 action by the governing body of such governmental unit shall 22 be effective, adopted or rejected. 1 (d) "Bond" means any instrument evidencing the 2 obligation to pay money authorized or issued by or on behalf 3 of a governmental unit under applicable law, including 4 without limitation, bonds, notes, installment or financing 5 contracts, leases, certificates, tax anticipation warrants or 6 notes, vouchers, and any other evidences of indebtedness.

7 (e) "Debt service" on bonds means the amount of
8 principal, interest and premium, if any, when due either at
9 stated maturity or upon mandatory redemption.

10 (f) "Enterprise revenues" means the revenues of a 11 utility or revenue producing enterprise from which revenue 12 bonds may be payable.

13 (g) "General obligation bonds" means bonds of a 14 governmental unit for the payment of which the governmental 15 unit is empowered to levy ad valorem property taxes upon all 16 taxable property in a governmental unit without limitation as 17 to rate or amount.

18 (h) "Governing body" means the legislative body, 19 council, board, commission, trustees, or any other body, by 20 whatever name it is known, having charge of the corporate 21 affairs of a governmental unit.

22 (h-5) "Governmental revenue source" means a revenue 23 source that is either (1) federal or State funds that the 24 governmental unit has received in some amount during each of 25 the 3 fiscal years preceding the issuance of alternate bonds 26 or (2) revenues to be received from another governmental unit 27 under an intergovernmental cooperation agreement.

(i) "Governmental unit" means a county, township, 28 29 municipality, municipal corporation, unit of local 30 government, school district, special district, public corporation, body corporate and politic, forest preserve 31 32 district, fire protection district, conservation district, park district, sanitary district, and all other local 33 34 governmental agencies, including any entity created by

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intergovernmental agreement among any of the foregoing
 governmental units, but does not include any office, officer,
 department, division, bureau, board, commission, university,
 or similar agency of the State.

5 (j) "Ordinance" means an ordinance duly adopted by a 6 governing body or, if appropriate under applicable law, a 7 resolution so adopted.

8 (k) "Revenue bonds" means any bonds of a governmental 9 unit other than general obligation bonds, but "revenue bonds" 10 does include any debt authorized under Section 11-29.3-1 of 11 the Illinois Municipal Code.

12 (1) "Revenue source" means a source of funds, other than 13 enterprise revenues, received or available to be received by 14 a governmental unit and available for any one or more of its 15 corporate purposes.

16 (m) "Limited bonds" means bonds, excluding leases, 17 notes, installment or financing contracts, certificates, tax 18 anticipation warrants or notes, vouchers, and any other 19 evidences of indebtedness, issued under Section 15.01 of this 20 Act.

21 (Source: P.A. 89-385, eff. 8-18-95; 89-658, eff. 1-1-97.)

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(30 ILCS 350/9) (from Ch. 17, par. 6909)

Sec. 9. Provisions for interest. (a) The proceeds of bonds may be used to provide for the payment of interest upon such bonds for a period not to exceed the greater of 2 years or a period ending 6 months after the estimated date of completion of the acquisition and construction of the project or accomplishment of the purpose for which such bonds are issued.

30 (b) In addition it shall be lawful for the governing 31 body of any governmental unit issuing bonds to appropriate 32 money for the purpose of paying interest on such bonds during 33 the period stated in subsection (a) of this Section. Such

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1 appropriation may be made in the ordinance authorizing such 2 bonds and shall be fully effective upon the effective date of 3 such ordinance without any further notice, publication or 4 approval whatsoever.

5 (c) The governing body of any governmental unit may б authorize the transfer of interest earned on any of the 7 moneys of the governmental unit, including moneys set aside 8 to pay debt service, into the fund of the governmental unit 9 that is most in need of the interest. This subsection does 10 not apply to any interest earned that has been earmarked or 11 restricted by the governing body for a designated purpose. 12 This subsection does not apply to any interest earned on any funds for the purpose of municipal retirement under the 13 Illinois Pension Code and tort immunity under the Local 14 Governmental and Governmental Employees Tort Immunity Act. 15 16 Interest earned on those funds may be used only for the 17 purposes authorized for the respective funds from which the interest earnings were derived. 18

19 (Source: P.A. 85-1419.)

20 (30 ILCS 350/15) (from Ch. 17, par. 6915)

21 Sec. 15. Double-barrelled bonds. Whenever revenue bonds 22 have been authorized to be issued pursuant to applicable law or whenever there exists for a governmental unit a revenue 23 24 source, the procedures set forth in this Section may be used by a governing body. General obligation bonds may be issued 25 in lieu of such revenue bonds as authorized, and general 26 obligation bonds may be issued payable from any revenue 27 28 source. Such general obligation bonds may be referred to as 29 "alternate bonds". Alternate bonds may be issued without any referendum or backdoor referendum except as provided in this 30 Section, upon the terms provided in Section 10 of this Act 31 without reference to other provisions of law, but only upon 32 the conditions provided in this Section. Alternate bonds 33

1 shall not be regarded as or included in any computation of 2 indebtedness for the purpose of any statutory provision or 3 limitation except as expressly provided in this Section.

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Such conditions are:

5 (a) Alternate bonds shall be issued for a lawful 6 corporate purpose. If issued in lieu of revenue bonds, 7 alternate bonds shall be issued for the purposes for which such revenue bonds shall have been authorized. If issued 8 9 payable from a revenue source in the manner hereinafter provided, which revenue source is limited in its purposes or 10 11 applications, then the alternate bonds shall be issued only for such limited purposes or applications. Alternate bonds 12 may be issued payable from either enterprise revenues or 13 revenue sources, or both. 14

shall be subject to backdoor 15 (b) Alternate bonds 16 referendum. The provisions of Section 5 of this Act shall to such backdoor referendum, together with 17 apply the The authorizing ordinance shall 18 provisions hereof. be 19 published in a newspaper of general circulation in the governmental unit. Along with or as part of the authorizing 20 21 ordinance, there shall be published a notice of (1) the 22 specific number of voters required to sign a petition 23 requesting that the issuance of the alternate bonds be submitted to referendum, (2) the time when such petition must 24 25 be filed, (3) the date of the prospective referendum, and (4), with respect to authorizing ordinances adopted on or 26 1991, a statement that identifies any 27 after January 1, revenue source that will be used to pay <u>debt service</u> 28 the prineipal--of-and-interest on the alternate bonds. The clerk 29 30 or secretary of the governmental unit shall make a petition form available to anyone requesting one. If no petition is 31 32 filed with the clerk or secretary within 30 days of publication of the authorizing ordinance and notice, the 33 alternate bonds shall be authorized to be issued. 34 But if

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1 within this 30 days period, a petition is filed with such 2 clerk or secretary signed by electors numbering the greater of (i) 7.5% of the registered voters in the governmental unit 3 4 or (ii) 200 of those registered voters or 15% of those registered voters, whichever is less, asking that 5 the 6 issuance of such alternate bonds be submitted to referendum, the clerk or secretary shall certify such question for 7 submission at an election held in accordance with the general 8 9 election law. The question on the ballot shall include a statement of any revenue source that will be used to pay debt 10 11 service the-principal-of-and-interest on the alternate bonds. The alternate bonds shall be authorized to be issued if a 12 majority of the votes cast on the question at such election 13 are in favor thereof provided that notice of the bond 14 if held before July 1, 1999, has been given in 15 referendum, 16 accordance with the provisions of Section 12-5 of the Election Code in effect at the time of the bond referendum, 17 at least 10 and not more than 45 days before the date of the 18 19 election, notwithstanding the time for publication otherwise imposed by Section 12-5. Notices required in connection with 20 21 the submission of public questions on or after July 1, 1999 shall be as set forth in Section 12-5 of the Election Code. 22 23 Backdoor referendum proceedings for bonds and alternate bonds to be issued in lieu of such bonds may be conducted at the 24 25 same time.

26 (c) To the extent payable from enterprise revenues, such 27 revenues shall have been determined by the governing body to be sufficient to provide for or pay in each year to final 28 29 maturity of such alternate bonds all of the following: (1)30 costs of operation and maintenance of the utility or enterprise, but not including depreciation, (2) debt service 31 32 on all outstanding revenue bonds payable from such enterprise 33 revenues, (3) all amounts required to meet any fund or 34 account requirements with respect to such outstanding revenue

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1 bonds, (4) other contractual or tort liability obligations, 2 if any, payable from such enterprise revenues, and (5) in each year, an amount not less than 1.25 times debt service of 3 4 all (i) alternate bonds payable from such enterprise revenues 5 previously issued and outstanding and (ii) alternate bonds 6 proposed to be issued. To the extent payable from one or more 7 revenue sources, such sources shall have been determined by 8 the governing body to provide in each year, an amount not 9 less than 1.25 times debt service of all alternate bonds payable from such revenue sources previously issued and 10 11 outstanding and alternate bonds proposed to be issued. The 12 1.25 figure in the preceding sentence shall be reduced to 13 1.10 if the revenue source is a governmental revenue source. The conditions enumerated in this subsection (c) need not be 14 15 met for that amount of debt service provided for by the 16 setting aside of proceeds of bonds or other moneys at the time of the delivery of such bonds. 17

18 (c-1) In the case of alternate bonds issued as variable 19 rate bonds (including refunding bonds), debt service shall be projected based on the rate for the most recent date shown in 20 21 the 20 G.O. Bond Index of average municipal bond yields as 22 published in the most recent edition of The Bond Buyer 23 published in New York, New York (or any successor publication index, or if such publication or index is no longer 24 or 25 published, then any index of long-term municipal tax-exempt bond yields selected by the governmental unit), as of the 26 date of determination referred to in subsection (c) of this 27 Any interest or fees that may be payable to the 28 Section. provider of a letter of credit, line of credit, surety bond, 29 30 bond insurance, or other credit enhancement relating to such alternate bonds and any fees that may be payable to any 31 32 remarketing agent need not be taken into account for purposes of such projection. If the governmental unit enters into an 33 agreement in connection with such alternate bonds at the time 34

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1 of issuance thereof pursuant to which the governmental unit 2 agrees for a specified period of time to pay an amount calculated at an agreed-upon rate or index based on a 3 4 notional amount and the other party agrees to pay the 5 governmental unit an amount calculated at an agreed-upon rate 6 or index based on such notional amount, interest shall be 7 projected for such specified period of time on the basis of 8 the agreed-upon rate payable by the governmental unit.

9 The determination of the sufficiency of enterprise (d) revenues or a revenue source, as applicable, shall 10 be 11 supported by reference to the most recent audit of the governmental unit, which shall be for a fiscal year ending 12 not earlier than 18 months previous to the time of issuance 13 of the alternate bonds. If such audit does not adequately 14 15 show such enterprise revenues or revenue source, as 16 applicable, or if such enterprise revenues or revenue source, applicable, are shown to be insufficient, then 17 as the 18 determination of sufficiency shall be supported by the report 19 of an independent accountant or feasibility analyst, the latter having a national reputation for expertise in such 20 21 matters, demonstrating the sufficiency of such revenues and 22 explaining, if appropriate, by what means the revenues will 23 be greater than as shown in the audit. Whenever such sufficiency is demonstrated by reference to a schedule of 24 25 higher rates or charges for enterprise revenues or a higher 26 tax imposition for a revenue source, such higher rates, charges or taxes shall have been properly imposed by 27 an ordinance adopted prior to the time of delivery of alternate 28 bonds. The reference to and acceptance of an audit 29 or 30 report, as the case may be, and the determination of the governing body as to sufficiency of enterprise revenues or a 31 32 revenue source shall be conclusive evidence that the conditions of this Section have been met and that the 33 34 alternate bonds are valid.

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1 (e) The enterprise revenues or revenue source, as 2 applicable, shall be in fact pledged to the payment of the alternate bonds; and the governing body shall covenant, to 3 4 the extent it is empowered to do so, to provide for, collect 5 and apply such enterprise revenues or revenue source, as б applicable, to the payment of the alternate bonds and the 7 provision of not less than an additional .25 (or .10 for <u>governmental revenue sources)</u> times debt service. 8 The pledge 9 and establishment of rates or charges for enterprise 10 revenues, or the imposition of taxes in a given rate or 11 amount, as provided in this Section for alternate bonds, 12 shall constitute a continuing obligation of the governmental unit with respect to such establishment or imposition and a 13 continuing appropriation of the amounts received. 14 A11 15 covenants relating to alternate bonds and the conditions and 16 obligations imposed by this Section are enforceable by any bondholder of alternate bonds affected, any taxpayer of 17 the governmental unit, and the People of the State of Illinois 18 19 acting through the Attorney General or any designee, and in the event that any such action results in an order finding 20 21 that the governmental unit has not properly set rates or 22 charges or imposed taxes to the extent it is empowered to do 23 so or collected and applied enterprise revenues or any revenue source, as applicable, as required by this Act, the 24 25 plaintiff in any such action shall be awarded reasonable attorney's fees. The intent is that such enterprise revenues 26 as applicable, shall be sufficient and 27 or revenue source, shall be applied to the payment of debt service on such 28 29 alternate bonds so that taxes need not be levied, or if 30 levied need not be extended, for such payment. Nothing in this Section shall inhibit or restrict the authority of a 31 32 governing body to determine the lien priority of any bonds, including alternate bonds, which may be issued with respect 33 34 to any enterprise revenues or revenue source.

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In the event that alternate bonds shall have been issued 1 2 and taxes, other than a designated revenue source, shall have been extended pursuant to the general obligation, full faith 3 4 and credit promise supporting such alternate bonds, then the 5 amount of such alternate bonds then outstanding shall be 6 included in the computation of indebtedness of the 7 governmental unit for purposes of all statutory provisions or 8 limitations until such time as an audit of the governmental 9 unit shall show that the alternate bonds have been paid from 10 the enterprise revenues or revenue source, as applicable, 11 pledged thereto for a complete fiscal year.

Alternate bonds may be issued to refund or advance refund 12 alternate bonds without meeting any of the conditions set 13 forth in this Section, except that the term of the refunding 14 15 bonds shall not be longer than the term of the refunded bonds 16 and that the debt service payable in any year on the refunding bonds shall not exceed the debt service payable in 17 such year on the refunded bonds. 18

19 Once issued, alternate bonds shall be and forever remain 20 until paid or defeased the general obligation of the 21 governmental unit, for the payment of which its full faith 22 and credit are pledged, and shall be payable from the levy of 23 taxes as is provided in this Act for general obligation 24 bonds.

25 The changes made by this amendatory Act of 1990 do not affect the validity of bonds authorized before September 1, 26 1990. 27

(Source: P.A. 90-812, eff. 1-26-99; 91-57, eff. 6-30-99; 28 91-493, eff. 8-13-99; 91-868, eff. 6-22-00.) 29

(30 ILCS 350/16.5) 30

31 16.5. Proposition for bonds. For all elections Sec. held after July 1, 2000, the form of a proposition to 32 33 authorize the issuance of bonds pursuant to either a

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1 referendum or backdoor referendum may be as set forth in this
2 Section as an alternative to the form of proposition as
3 otherwise set forth by applicable law. The proposition
4 authorized by this Section shall be in substantially the
5 following form:

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6 Shall (name of governmental unit) (state purpose for 7 the bond issue) and issue its bonds to the amount of \$ 8 (state amount) for the purpose of paying the costs 9 thereof?

a school district expects to receive a school 10 If 11 construction grant from the State of Illinois has-received--a grant--entitlement-from-the-Illinois-State-Board-of-Education 12 pursuant to the School Construction Law for a 13 school construction project to be financed in part with proceeds of 14 15 a bond authorized by referendum, then the form of proposition 16 may at the option of the school district additionally contain 17 substantially the following language:

18 (Name of school district) expects to receive a 19 school construction grant from the State of Illinois has received-a-grant-entitlement in the amount of \$ (state 20 21 amount) from--the--Illinois--State--Board--of--Education 22 pursuant to the School Construction Law for the school 23 construction project to be financed in part with proceeds of the bonds, based on (i) a grant entitlement from the 24 25 State Board of Education and (ii) current recognized project costs determined by the Capital Development 26 27 Board.

28 (Source: P.A. 91-868, eff. 6-22-00.)

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(30 ILCS 350/17) (from Ch. 17, par. 6917)

30 Sec. 17. Leases and installment contracts.

31 (a) Interest not debt; debt on leases and installment
32 contracts. Interest on bonds shall not be included in any
33 computation of indebtedness of a governmental unit for the

1 purpose of any statutory provision or limitation. For bonds 2 consisting of leases and installment or financing contracts, (1) that portion of payments made by a governmental unit 3 4 under the terms of a bond designated as interest in the bond 5 the ordinance authorizing such bond shall be treated as or 6 interest for purposes of this Section (2) where portions of 7 payments due under the terms of a bond have not been 8 designated as interest in the bond or the ordinance 9 authorizing such bond, and all or a portion of such payments is to be used for the payment of principal of and interest on 10 11 other bonds of the governmental unit or bonds issued by another unit of local government, such as a public building 12 13 commission, the payments equal to interest due on such corresponding bonds shall be treated as interest for purposes 14 15 of this Section and (3) where portions of payments due under 16 the terms of a bond have not been designated as interest in the bond or ordinance authorizing such bond and no portion of 17 any such payment is to be used for the payment of principal 18 19 of and interest on other bonds of the governmental unit or another unit of local government, a portion of each payment 20 21 due under the terms of such bond shall be treated as interest for purposes of this Section; such portion shall be equal in 22 23 amount to the interest that would have been paid on a notional obligation of the governmental 24 unit (bearing 25 interest at the highest rate permitted by law for bonds of the governmental unit at the time the bond was issued or, 26 if such limit existed, 12%) on which the payments 27 of no principal and interest were due at the same times and in the 28 same amounts as payments are due under the terms of 29 the 30 bonds. The rule set forth in this Section shall be applicable to all interest no matter when earned or accrued 31 32 what interval paid, and whether or not a bond bears or at interest which compounds at certain intervals. For purposes 33 of bonds sold at amounts less than 95% of their stated value 34

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1 at maturity, interest for purposes of this Section includes 2 the difference between the amount set forth on the face of 3 the bond as the original principal amount and the bond's 4 stated value at maturity.

5 This subsection may be made applicable to bonds issued 6 prior to the effective date of this Act by passage of an 7 ordinance to such effect by the governing body of a 8 governmental unit.

9 Purchase or lease of property. The governing body (b) of each governmental unit may purchase or lease either real 10 11 or personal property, including investments, investment agreements, or investment services, through agreements that 12 provide that the consideration for the purchase or lease may 13 be paid through installments made at stated intervals for a 14 15 period of no more than 20 years or another period of time 16 authorized by law, whichever is greater; provided, however, 17 that investments, investment agreements, or investment services purchased in connection with a bond issue may be 18 19 paid through installments made at stated intervals for a period of time not in excess of the maximum term of such bond 20 21 <u>issue</u>. Each governmental unit may issue certificates evidencing the indebtedness incurred under the lease or 22 23 agreement. The governing body may provide for the treasurer, comptroller, finance officer, or other officer of 24 the 25 governing body charged with financial administration to act 26 as counter-party to any such lease or agreement, as nominee lessor or seller. When the lease or agreement is executed by 27 the officer of the governmental unit authorized by 28 the 29 governing body to bind the governmental unit thereon by the execution thereof and is filed with and executed by the 30 nominee lessor or seller, the lease or agreement shall be 31 32 sufficiently executed so as to permit the governmental unit to issue certificates evidencing the indebtedness incurred 33 34 under the lease or agreement. The certificates shall be

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1 valid whether or not an appropriation with respect thereto is 2 included in any annual or supplemental budget adopted by the governmental unit. From time to time, as the governing body 3 4 contracts for the purpose of acquiring and executes constructing the services or real or personal property that 5 б is a part of the subject of the lease or agreement, including 7 financial, legal, architectural, and engineering services related to the lease or agreement, the governing body shall 8 9 order the contracts filed with its nominee officer, and that officer shall identify the contracts to the lease 10 or 11 agreement; that identification shall permit the payment of the contract from the proceeds of the certificates; and the 12 nominee officer shall duly apply or cause to be applied 13 proceeds of the certificates to the payment of the contracts. 14 15 The governing body of each governmental unit may sell, lease, 16 convey, and reacquire either real or personal property, or any interest in real or personal property, upon any terms and 17 18 conditions and in any manner, as the governing body shall 19 determine, if the governmental unit will lease, acquire by purchase agreement, or otherwise reacquire the property, as 20 21 authorized by this subsection or any other applicable law.

22 All indebtedness incurred under this subsection, when 23 aggregated with the existing indebtedness of the governmental unit, may not exceed the debt limits provided by applicable 24 25 law.

(Source: P.A. 91-493, eff. 8-13-99; 91-868, eff. 6-22-00.) 26

27 Section 99. Effective date. This Act takes effect upon 28 becoming law.".