92 HB0086 LRB9200874MWpk

1 AN ACT concerning State collection of debts, amending

- 2 named Acts.
- 3 Be it enacted by the People of the State of Illinois,
- represented in the General Assembly: 4
- The State Finance Act is amended by adding 5 Section 5.
- Section 5.545 as follows: б
- (30 ILCS 105/5.545 new) 7
- Sec. 5.545. The Debt Collection Fund. 8
- 9 Section 10. The Illinois State Collection Act of 1986 is
- amended by changing Sections 2, 4, 5, 6, 7, and 8 and adding 10
- Section 10 as follows: 11

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- 12 (30 ILCS 210/2) (from Ch. 15, par. 152)
- 13 2. This Act applies to all accounts or claims owed
- to "State agencies", as that term is defined in the Illinois 14
- State Auditing Act, except that the debt collection and 15
- write-off provisions of this Act shall not apply to the 16
- Illinois State Scholarship Commission in the administration 17
- statute prescribes procedures for collection of particular

of its student loan programs. To the extent that some other

conflict with the provisions of this Act, such other statute

- 20 types of accounts or claims owed to State agencies in
- shall continue in full force and effect. The debt collection 22
- and write-off provisions of this Act may be utilized by the 23
- General Assembly, the Supreme Court and the several courts of 24
- 25 this State, and the constitutionally elected State Officers,
- at their discretion, except that Section 10 applies to all 26
- State agencies unless otherwise specified in that Section. 27
- However reporting requirements established by the comptroller 28
- shall be followed by all State agencies. The provisions 29

- 1 this Act shall be utilized at all times by all departments,
- 2 agencies, divisions, and offices under the jurisdiction of
- 3 the Governor.
- 4 (Source: P.A. 85-814.)
- 5 (30 ILCS 210/4) (from Ch. 15, par. 154)
- 6 Sec. 4. (a) The Comptroller shall provide by rule
- 7 appropriate procedures for State agencies to follow in
- 8 establishing and recording within the State accounting system
- 9 records of amounts owed to the State of Illinois. The rules
- of the Comptroller shall include, but are not limited to:
- 11 (1) the manner by which State agencies shall recognize
- 12 debts;
- 13 (2) systems to age accounts receivable of State
- 14 agencies;
- 15 (3) standards by which State agencies' claims may be
- 16 entered and removed from the Comptroller's Offset System
- 17 authorized by Section 10.05 of the State Comptroller Act;
- 18 (4) accounting procedures for estimating the amount of
- 19 uncollectible receivables of State agencies; and
- 20 (5) accounting procedures for writing off bad debts and
- 21 uncollectible claims, subject to the requirement of Section
- 22 <u>10 that debts more than 90 days overdue be turned over to the</u>
- 23 <u>Debt Collection Unit of the Auditor General's Office</u>.
- 24 (b) State agencies shall report to the Comptroller
- 25 information concerning their accounts receivable and
- 26 uncollectible claims in accordance with the rules of the
- 27 Comptroller, which may provide for summary reporting.
- 28 (c) The rules of the Comptroller authorized by this
- 29 Section may specify varying procedures and forms of reporting
- 30 dependent upon the nature and amount of the account
- 31 receivable or uncollectible claim, the age of the debt, the
- 32 probability of collection and such other factors that will
- 33 increase the net benefit to the State of the collection

- 1 effort.
- 2 (d) The Comptroller shall report annually by March 14,
- 3 to the Governor and the General Assembly, the amount of all
- 4 delinquent debt owed to each State agency as of December 31
- of the previous calendar year.
- 6 (Source: P.A. 86-515.)
- 7 (30 ILCS 210/5) (from Ch. 15, par. 155)
- 8 Sec. 5. Rules; payment plans; offsets.
- 9 (a) State agencies shall adopt rules establishing formal
- due dates for amounts owing to the State and, until July 1,
- 11 2002, for the referral of seriously past due accounts to
- 12 private collection agencies, unless otherwise expressly
- 13 provided by law or rule. Such procedures shall be
- established in accord with sound business practices.
- 15 (b) <u>Until July 1, 2002,</u> agencies may enter deferred
- 16 payment plans for debtors of the agency and documentation of
- 17 this fact retained by the agency, where the deferred payment
- 18 plan is likely to increase the net amount collected by the
- 19 State.
- 20 (c) State agencies may use the Comptroller's Offset
- 21 System provided in Section 10.05 of the State Comptroller Act
- for the collection of debts owed to the agency. <u>Until July 1</u>,
- 23 2002, all debts that exceed \$1,000 and are more than 90 days
- 24 past due shall be placed in the Comptroller's Offset System,
- 25 unless the State agency shall have entered into a deferred
- 26 payment plan or demonstrates to the Comptroller's
- 27 satisfaction that referral for offset is not cost effective.
- 28 (d) State agencies shall develop internal procedures
- 29 whereby agency initiated payments to its debtors may be
- 30 offset without referral to the Comptroller's Offset System.
- 31 (e) State agencies or the Comptroller may remove claims
- 32 from the Comptroller's Offset System, where such claims have
- 33 been inactive for more than one year.

1 (f) Beginning July 1, 2002, State agencies other than 2 universities shall determine that a debt is uncollectible in accordance with rules adopted by the Auditor General under 3 4 Section 10 and shall turn over to the Debt Collection Unit of the Auditor General's Office any debt that is more than 90 5 days overdue to the State. Beginning July 1, 2002, б universities may determine that a debt is uncollectible in 7 accordance with rules adopted by the Auditor General under 8 9 Section 10 and may turn over to the Debt Collection Unit of the Auditor General's Office any debt that is more than 90 10 days overdue to the State. The Department of Revenue is 11

exempt from this subsection with regard to debts the

confidentiality of which the Department of Revenue is

required by law to maintain. (Source: P.A. 90-332, eff. 1-1-98.) 15

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- 16 (30 ILCS 210/6) (from Ch. 15, par. 156)
- 17 6. The Comptroller with the approval of the Governor may provide by rule and regulation for the creation 18 of a special fund or funds for the deposit of designated 19 20 receipts by designated agencies to be known as the Accounts Receivable Fund or Funds. Deposits shall be segregated by 21 22 the creditor agency. No deposit shall be made unless the collection is of an account receivable more than 120 days 23 24 past due.
- Seventy-five percent of the amounts deposited 25 quarter into such a special fund shall be transferred to the 26 General Revenue Fund or such other fund that would have 27 originally received the receipts. The remaining amounts may 28 29 be used by the creditor agency for collecting overdue accounts pursuant to appropriation by the General Assembly. 30
- 31 An agency, with the approval of the Comptroller, may deposit all receipts into the General Revenue Fund or other 32 such fund that would have originally received the receipts. 33

- 1 Twenty-five percent of such deposits made each quarter for
- 2 accounts receivable more than 120 days past due shall be
- 3 transferred to the Accounts Receivable Fund or Funds. The
- 4 transferred amounts may be used by the creditor agency for
- 5 collecting overdue accounts pursuant to appropriation by the
- 6 General Assembly.
- 7 In determining the types of receipts to be deposited
- 8 pursuant to this Section the Comptroller and the Governor
- 9 shall consider the following factors:
- 10 (1) The percentage of such receipts estimated to be
- 11 uncollectible by the creditor agency;
- 12 (2) The percentage of such receipts certified as
- 13 uncollectible by the Attorney General;
- 14 (3) The potential increase in future receipts, as
- estimated by the creditor agency, if 25% of amounts collected
- 16 are retained for collection efforts;
- 17 (4) The impact of the retention of 25% of receipts on
- 18 the relevant fund balances; and
- 19 (5) Such other factors as the Comptroller and the
- 20 Governor deem relevant.
- 21 This Section shall not apply to the Department of Revenue
- 22 nor the Department of Employment Security.
- 23 This Section is repealed July 1, 2002. On that date any
- 24 <u>moneys in the Accounts Receivable Funds created under this</u>
- 25 <u>Section shall be transferred into the General Revenue Fund.</u>
- 26 (Source: P.A. 86-194.)
- 27 (30 ILCS 210/7) (from Ch. 15, par. 157)
- Sec. 7. Upon agreement of the Attorney General, agencies
- 29 may contract for legal assistance in collecting past due
- 30 accounts. In addition, agencies may contract for collection
- 31 assistance where such assistance is determined by the agency
- 32 to be in the best economic interest of the State. Agencies
- 33 may utilize monies in the Accounts Receivable Fund to pay for

- 1 such legal and collection assistance; provided, however, that
- 2 no more than 20% of collections on an account may be paid
- 3 from the Accounts Receivable Fund as compensation for legal
- 4 and collection assistance on that account. If the amount
- 5 available for expenditure from the Accounts Receivable Fund
- 6 is insufficient to pay the cost of such services, the
- 7 difference, up to 40% of the total collections per account,
- 8 may be paid from other monies which may be available to the
- 9 Agency.

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- 10 This Section is repealed July 1, 2002. Any contract
- 11 <u>entered into under this Section before that date shall remain</u>
- 12 <u>valid but may not be renewed.</u>
- 13 (Source: P.A. 85-814.)
- 14 (30 ILCS 210/8) (from Ch. 15, par. 158)
- 15 Sec. 8. Debt Collection Board. There is created a Debt
- 16 Collection Board consisting of the Director of Central
- 17 Management Services as chairman, the State Comptroller, and
- 18 the Attorney General, or their respective designees. The
- 19 Board shall establish a centralized collections service to
- 20 undertake further collection efforts on delinquent accounts

or claims of the State which have not been collected through

- 22 the reasonable efforts of the respective State agencies.
- 23 The Board shall promulgate rules and regulations pursuant to
- 24 the Illinois Administrative Procedure Act with regard to the
- 25 establishment of timetables and the assumption of
- 26 responsibility for agency accounts receivable that have not
- 27 been collected by the agency, are not subject to a current
- 28 repayment plan, or have not been certified as uncollectible
- 29 as of the date specified by the Board. The Board shall make
- 30 a final evaluation of those accounts and either (i) direct or
- 31 conduct further collection activities when further collection
- 32 efforts are in the best economic interest of the State or
- 33 (ii) in accordance with Section 2 of the Uncollected State

- 1 Claims Act, certify the receivable as uncollectible or submit
- 2 the account to the Attorney General for that certification.
- 3 The Board is empowered to adopt rules and regulations
- 4 subject to the provisions of the Illinois Administrative
- 5 Procedure Act.
- 6 The Board is empowered to enter into one or more
- 7 contracts with outside vendors with demonstrated capabilities
- 8 in the area of account collection. The contracts shall be
- 9 let on the basis of competitive proposals secured from
- 10 responsible proposers. The Board may require that vendors be
- 11 prequalified. All contracts shall provide for a contingent
- 12 fee based on the age, nature, amount and type of delinquent
- 13 account. The Board may adopt a reasonable classification
- 14 schedule for the various receivables. The contractor shall
- remit the amount collected, net of the contingent fee, to the
- 16 respective State agency which shall deposit the net amount
- 17 received into the fund that would have received the receipt
- 18 had it been collected by the State agency. No portion of the
- 19 collections shall be deposited into an Accounts Receivable
- 20 Fund established under Section 6 of this Act. The Board
- 21 shall act only upon the unanimous vote of its members.
- 22 <u>This Section is repealed July 1, 2002.</u>
- 23 (Source: P.A. 89-511, eff. 1-1-97.)
- 24 (30 ILCS 210/10 new)
- 25 <u>Sec. 10. Debt Collection Unit of the Auditor General's</u>
- 26 Office.
- 27 <u>(a) The Auditor General shall establish and maintain a</u>
- 28 <u>division within his or her office to be known as the Debt</u>
- 29 <u>Collection Unit.</u> The purpose of the Unit shall be the
- 30 <u>collection of debts more than 90 days overdue to the State.</u>
- 31 The Auditor General shall adopt rules for the administration
- 32 <u>and procedures of the Unit.</u>
- 33 (b) The Auditor General shall adopt rules for the

- 1 <u>certification of debt collection specialists to be employed</u>
- 2 by the Unit.
- 3 (c) The Auditor General shall adopt rules for
- 4 <u>determining</u> when a debt owed to a State agency is
- 5 <u>uncollectible</u>. The rules shall be used by State agencies
- 6 other than universities beginning July 1, 2002 and may be
- 7 <u>used</u> by <u>universities</u> beginning July 1, 2002. The Department
- 8 of Revenue is exempt from those rules with regard to debts
- 9 the confidentiality of which the Department of Revenue is
- 10 <u>required by law to maintain.</u>
- 11 (d) Beginning July 1, 2002, a State agency other than a
- 12 <u>university shall turn over, and a university may turn over,</u>
- 13 to the Unit for collection any debt that is more than 90 days
- 14 <u>overdue to the State. The Department of Revenue is exempt</u>
- from turning over to the Unit any debt the confidentiality of
- 16 which the Department of Revenue is required by law to
- 17 <u>maintain. When turning over a debt, the State agency shall</u>
- 18 <u>also turn over all documents and records relating to the</u>
- 19 <u>debt. In collecting a debt, the Unit may exercise the same</u>
- 20 rights and powers with regard to debt collection possessed by
- 21 the State agency that turned over the debt to the Unit.
- (e) The Debt Collection Fund is created as a special
- 23 <u>fund in the State treasury.</u> Ten percent of the amount
- 24 <u>collected on each debt by the Unit shall be deposited into</u>
- 25 the Debt Collection Fund; the remaining 90% of the amount
- 26 <u>collected</u> shall be deposited into the appropriate State fund
- 27 <u>or funds to which the debt was owed. Moneys in the Debt</u>
- 28 <u>Collection Fund shall be appropriated only for the</u>
- 29 <u>administrative costs of the Unit. At the end of each fiscal</u>
- 30 year, moneys remaining unappropriated in the Debt Collection
- 31 Fund shall be transferred into the General Revenue Fund.
- 32 <u>(f) The Attorney General and State Comptroller shall</u>
- 33 <u>assist in the debt collection efforts of the Unit as</u>
- 34 <u>requested by the Unit.</u>

- 1 (g) The Auditor General shall report semi-annually to
- 2 <u>the General Assembly and State Comptroller upon the debt</u>
- 3 <u>collection efforts of the Unit. Each report shall include an</u>
- 4 analysis of the overdue debts owed to the State.
- 5 Section 99. Effective date. This Act takes effect upon
- 6 becoming law.