

99TH GENERAL ASSEMBLY

State of Illinois

2015 and 2016

SB2748

Introduced 2/16/2016, by Sen. Karen McConnaughay

SYNOPSIS AS INTRODUCED:

35 ILCS 5/211 35 ILCS 10/5-5 35 ILCS 10/5-15 35 ILCS 10/5-45 215 ILCS 5/405.1 new

Amends the Illinois Income Tax Act and the Economic Development for a Growing Economy Tax Credit Act. Authorizes taxpayers to sell, assign, or transfer credits awarded under the Economic Development for a Growing Economy Tax Credit Act. Provides that credits awarded under the Economic Development for a Growing Economy Tax Credit Act may also be taken against privilege and retaliatory taxes paid under the Illinois Insurance Code. Amends the Illinois Insurance Code to make conforming changes. Effective immediately.

LRB099 18723 HLH 43107 b

FISCAL NOTE ACT MAY APPLY

A BILL FOR

AN ACT concerning revenue.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

4 Section 5. The Illinois Income Tax Act is amended by 5 changing Section 211 as follows:

6 (35 ILCS 5/211)

7 Sec. 211. Economic Development for a Growing Economy Tax 8 Credit. For tax years beginning on or after January 1, 1999, a 9 Taxpayer who has entered into an Agreement under the Economic Development for a Growing Economy Tax Credit Act is entitled to 10 a credit against the taxes imposed under subsections (a) and 11 (b) of Section 201 of this Act and the taxes imposed under 12 Sections 409, 444, and 444.1 of the Illinois Insurance Code in 13 14 an amount to be determined in the Agreement. If the Taxpayer is a partnership or Subchapter S corporation, the credit shall be 15 16 allowed to the partners or shareholders in accordance with the determination of income and distributive share of income under 17 Sections 702 and 704 and subchapter S of the Internal Revenue 18 19 Code. The Department, in cooperation with the Department of Commerce and Economic Opportunity, shall prescribe rules to 20 enforce and administer the provisions of this Section. This 21 22 Section is exempt from the provisions of Section 250 of this Act. 23

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The credit shall be subject to the conditions set forth in
 the Agreement and the following limitations:

3 (1) The tax credit shall not exceed the Incremental
4 Income Tax (as defined in Section 5-5 of the Economic
5 Development for a Growing Economy Tax Credit Act) with
6 respect to the project.

7 (2) The amount of the credit allowed during the tax
8 year plus the sum of all amounts allowed in prior years
9 shall not exceed 100% of the aggregate amount expended by
10 the Taxpayer during all prior tax years on approved costs
11 defined by Agreement.

12 (3) The amount of the credit shall be determined on an 13 annual basis. Except as applied in a carryover year 14 pursuant to Section 211(4) of this Act, the credit may not 15 be applied against any State income tax liability in more 16 than 10 taxable years; provided, however, that (i) an 17 eligible business certified by the Department of Commerce and Economic Opportunity under the Corporate Headquarters 18 19 Relocation Act may not apply the credit against any of its 20 State income tax liability in more than 15 taxable years 21 and (ii) credits allowed to that eligible business are 22 subject to the conditions and requirements set forth in 23 Sections 5-35 and 5-45 of the Economic Development for a 24 Growing Economy Tax Credit Act.

25 (4) The credit <u>taken against the taxes imposed under</u>
 26 <u>subsections (a) and (b) of Section 201 of this Act</u> may not

1 exceed the amount of taxes imposed pursuant to subsections 2 (a) and (b) of Section 201 of this Act. Any credit that is 3 unused in the year the credit is computed may be carried forward and applied to the tax liability of the 5 taxable 4 5 years following the excess credit year or may be taken as a 6 credit against the taxes imposed under Section 409, 444, or 7 444.1 of the Illinois Insurance Code, as provided in the 8 Agreement. Credits that are carried forward The credit 9 shall be applied to the earliest year for which there is a 10 tax liability. If there are credits from more than one tax 11 year that are available to offset a liability, the earlier 12 credit shall be applied first.

13 (5) No credit shall be allowed with respect to any 14 for any taxable year ending after Agreement the 15 Noncompliance Date. Upon receiving notification by the 16 Department of Commerce and Economic Opportunity of the 17 noncompliance of a Taxpayer with an Agreement, the Department shall notify the Taxpayer that no credit is 18 19 allowed with respect to that Agreement for any taxable year 20 ending after the Noncompliance Date, as stated in such 21 notification. If any credit has been allowed with respect 22 to an Agreement for a taxable year ending after the 23 Noncompliance Date for that Agreement, any refund paid to 24 the Taxpayer for that taxable year shall, to the extent of 25 that credit allowed, be an erroneous refund within the 26 meaning of Section 912 of this Act.

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1(5.5) A sale, assignment, or transfer of the tax credit2award may be made by the taxpayer in accordance with rules3adopted by the Department of Commerce and Economic4Opportunity.

5 (6) For purposes of this Section, the terms 6 "Agreement", "Incremental Income Tax", and "Noncompliance 7 Date" have the same meaning as when used in the Economic 8 Development for a Growing Economy Tax Credit Act.

9 (Source: P.A. 94-793, eff. 5-19-06.)

10 Section 10. The Economic Development for a Growing Economy 11 Tax Credit Act is amended by changing Sections 5-5, 5-15, and 12 5-45 as follows:

13 (35 ILCS 10/5-5)

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Sec. 5-5. Definitions. As used in this Act:

15 "Agreement" means the Agreement between a Taxpayer and the16 Department under the provisions of Section 5-50 of this Act.

17 "Applicant" means a Taxpayer that is operating a business 18 located or that the Taxpayer plans to locate within the State of Illinois and that is engaged in interstate or intrastate 19 20 commerce for the purpose of manufacturing, processing, 21 assembling, warehousing, or distributing products, conducting research and development, providing tourism services, or 22 23 providing services in interstate commerce, office industries, 24 or agricultural processing, but excluding retail, retail food,

health, or professional services. "Applicant" does not include 1 2 a Taxpayer who closes or substantially reduces an operation at one location in the State and relocates substantially the same 3 operation to another location in the State. This does not 4 5 prohibit a Taxpayer from expanding its operations at another 6 location in the State, provided that existing operations of a 7 similar nature located within the State are not closed or 8 substantially reduced. This also does not prohibit a Taxpayer 9 from moving its operations from one location in the State to 10 another location in the State for the purpose of expanding the 11 operation provided that the Department determines that 12 expansion cannot reasonably be accommodated within the 13 municipality in which the business is located, or in the case 14 of a business located in an incorporated area of the county, 15 within the county in which the business is located, after 16 conferring with the chief elected official of the municipality 17 or county and taking into consideration any evidence offered by the municipality or county regarding the ability to accommodate 18 expansion within the municipality or county. 19

20 "Committee" means the Illinois Business Investment 21 Committee created under Section 5-25 of this Act within the 22 Illinois Economic Development Board.

"Credit" means the amount agreed to between the Department and Applicant under this Act, but not to exceed the Incremental Income Tax attributable to the Applicant's project.

26 "Department" means the Department of Commerce and Economic

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1 Opportunity.

2 "Director" means the Director of Commerce and Economic3 Opportunity.

"Full-time Employee" means an individual who is employed 4 5 for consideration for at least 35 hours each week or who renders any other standard of service generally accepted by 6 7 industry custom or practice as full-time employment. An 8 individual for whom a W-2 is issued by a Professional Employer 9 Organization (PEO) is a full-time employee if employed in the 10 service of the Applicant for consideration for at least 35 11 hours each week or who renders any other standard of service 12 generally accepted by industry custom or practice as full-time 13 employment to Applicant.

14 "Incremental Income Tax" means the total amount withheld 15 during the taxable year from the compensation of New Employees 16 under Article 7 of the Illinois Income Tax Act arising from 17 employment at a project that is the subject of an Agreement.

18 "New Employee" means:

(a) A Full-time Employee first employed by a Taxpayer
in the project that is the subject of an Agreement and who
is hired after the Taxpayer enters into the tax credit
Agreement.

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(b) The term "New Employee" does not include:

(1) an employee of the Taxpayer who performs a job
that was previously performed by another employee, if
that job existed for at least 6 months before hiring

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1 the employee;

2 (2) an employee of the Taxpayer who was previously 3 employed in Illinois by a Related Member of the 4 Taxpayer and whose employment was shifted to the 5 Taxpayer after the Taxpayer entered into the tax credit 6 Agreement; or

7 (3) a child, grandchild, parent, or spouse, other
8 than a spouse who is legally separated from the
9 individual, of any individual who has a direct or an
10 indirect ownership interest of at least 5% in the
11 profits, capital, or value of the Taxpayer.

(c) Notwithstanding paragraph (1) of subsection (b),
an employee may be considered a New Employee under the
Agreement if the employee performs a job that was
previously performed by an employee who was:

(1) treated under the Agreement as a New Employee;and

(2) promoted by the Taxpayer to another job.

(d) Notwithstanding subsection (a), the Department may
award Credit to an Applicant with respect to an employee
hired prior to the date of the Agreement if:

(1) the Applicant is in receipt of a letter from
the Department stating an intent to enter into a credit
Agreement;

(2) the letter described in paragraph (1) is issued
by the Department not later than 15 days after the

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effective date of this Act; and

2 (3) the employee was hired after the date the 3 letter described in paragraph (1) was issued.

Woncompliance Date" means, in the case of a Taxpayer that is not complying with the requirements of the Agreement or the provisions of this Act, the day following the last date upon which the Taxpayer was in compliance with the requirements of the Agreement and the provisions of this Act, as determined by the Director, pursuant to Section 5-65.

10 "Pass Through Entity" means an entity that is exempt from 11 the tax under subsection (b) or (c) of Section 205 of the 12 Illinois Income Tax Act.

13 "Professional Employer Organization" (PEO) means an 14 employee leasing company, as defined in Section 206.1(A)(2) of 15 the Illinois Unemployment Insurance Act.

16 "Related Member" means a person that, with respect to the 17 Taxpayer during any portion of the taxable year, is any one of 18 the following:

(1) An individual stockholder, if the stockholder and
the members of the stockholder's family (as defined in
Section 318 of the Internal Revenue Code) own directly,
indirectly, beneficially, or constructively, in the
aggregate, at least 50% of the value of the Taxpayer's
outstanding stock.

(2) A partnership, estate, or trust and any partner or
 beneficiary, if the partnership, estate, or trust, and its

partners or beneficiaries own directly, indirectly, beneficially, or constructively, in the aggregate, at least 50% of the profits, capital, stock, or value of the Taxpayer.

5 (3) A corporation, and any party related to the 6 corporation in a manner that would require an attribution 7 of stock from the corporation to the party or from the 8 party to the corporation under the attribution rules of 9 Section 318 of the Internal Revenue Code, if the Taxpayer 10 owns directly, indirectly, beneficially, or constructively 11 at least 50% of the value of the corporation's outstanding 12 stock.

13 (4) A corporation and any party related to that 14 corporation in a manner that would require an attribution 15 of stock from the corporation to the party or from the 16 party to the corporation under the attribution rules of 17 318 of the Internal Revenue Code, if Section the 18 corporation and all such related parties own in the 19 aggregate at least 50% of the profits, capital, stock, or 20 value of the Taxpayer.

(5) A person to or from whom there is attribution of stock ownership in accordance with Section 1563(e) of the Internal Revenue Code, except, for purposes of determining whether a person is a Related Member under this paragraph, 20% shall be substituted for 5% wherever 5% appears in Section 1563(e) of the Internal Revenue Code. 1 "Taxpayer" means an individual, corporation, partnership, 2 or other entity that has any Illinois Income Tax liability <u>or</u> 3 <u>any liability under Section 409, 444, or 444.1 of the Illinois</u> 4 <u>Insurance Code</u>. 5 (Source: P.A. 94-793, eff. 5-19-06; 95-375, eff. 8-23-07.)

6 (35 ILCS 10/5-15)

7 Sec. 5-15. Tax Credit Awards. Subject to the conditions set 8 forth in this Act, a Taxpayer is entitled to a Credit against 9 or, as described in subsection (q) of this Section, a payment 10 towards (i) taxes imposed pursuant to subsections (a) and (b) 11 of Section 201 of the Illinois Income Tax Act that may be 12 imposed on the Taxpayer for a taxable year beginning on or after January 1, 1999, (ii) taxes imposed on or after the 13 effective date of this amendatory Act of the 99th General 14 15 Assembly pursuant to Section 409, 444, or 444.1 of the Illinois 16 Insurance Code, or (iii) both (i) and (ii), if the Taxpayer is awarded a Credit by the Department under this Act for that 17 18 taxable year.

(a) The Department shall make Credit awards under this Actto foster job creation and retention in Illinois.

(b) A person that proposes a project to create new jobs in
Illinois must enter into an Agreement with the Department for
the Credit under this Act.

24 (c) The Credit shall be claimed for the taxable years25 specified in the Agreement.

(d) The Credit shall not exceed the Incremental Income Tax
 attributable to the project that is the subject of the
 Agreement.

4 (e) Nothing herein shall prohibit a Tax Credit Award to an
5 Applicant that uses a PEO if all other award criteria are
6 satisfied.

7 (f) In lieu of the Credit allowed under this Act against 8 the taxes imposed pursuant to subsections (a) and (b) of 9 Section 201 of the Illinois Income Tax Act for any taxable year 10 ending on or after December 31, 2009, the Taxpayer may elect to 11 claim the Credit against its obligation to pay over withholding 12 under Section 704A of the Illinois Income Tax Act.

13 (1) The election under this subsection (f) may be made 14 only by a Taxpayer that (i) is primarily engaged in one of 15 the following business activities: water purification and 16 treatment, motor vehicle metal stamping, automobile 17 manufacturing, automobile and light duty motor vehicle manufacturing, motor vehicle manufacturing, light truck 18 19 and utility vehicle manufacturing, heavy duty truck 20 manufacturing, motor vehicle body manufacturing, cable television infrastructure design or manufacturing, or 21 22 wireless telecommunication or computing terminal device 23 design or manufacturing for use on public networks and (ii) 24 meets the following criteria:

(A) the Taxpayer (i) had an Illinois net loss or an
 Illinois net loss deduction under Section 207 of the

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Illinois Income Tax Act for the taxable year in which the Credit is awarded, (ii) employed a minimum of 1,000 full-time employees in this State during the taxable year in which the Credit is awarded, (iii) has an Agreement under this Act on December 14, 2009 (the effective date of Public Act 96-834), and (iv) is in compliance with all provisions of that Agreement;

(B) the Taxpayer (i) had an Illinois net loss or an 8 9 Illinois net loss deduction under Section 207 of the 10 Illinois Income Tax Act for the taxable year in which 11 the Credit is awarded, (ii) employed a minimum of 1,000 12 full-time employees in this State during the taxable year in which the Credit is awarded, and (iii) has 13 14 applied for an Agreement within 365 days after December 15 14, 2009 (the effective date of Public Act 96-834);

16 (C) the Taxpayer (i) had an Illinois net operating loss carryforward under Section 207 of the Illinois 17 18 Income Tax Act in a taxable year ending during calendar 19 year 2008, (ii) has applied for an Agreement within 150 20 days after the effective date of this amendatory Act of the 96th General Assembly, (iii) creates at least 400 21 22 new jobs in Illinois, (iv) retains at least 2,000 jobs 23 in Illinois that would have been at risk of relocation 24 out of Illinois over a 10-year period, and (v) makes a 25 capital investment of at least \$75,000,000;

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(D) the Taxpayer (i) had an Illinois net operating

loss carryforward under Section 207 of the Illinois 1 2 Income Tax Act in a taxable year ending during calendar 3 year 2009, (ii) has applied for an Agreement within 150 days after the effective date of this amendatory Act of 4 5 the 96th General Assembly, (iii) creates at least 150 new jobs, (iv) retains at least 1,000 jobs in Illinois 6 7 that would have been at risk of relocation out of Illinois over a 10-year period, and (v) makes a capital 8 9 investment of at least \$57,000,000; or

10 (E) the Taxpayer (i) employed at least 2,500 11 full-time employees in the State during the year in 12 which the Credit is awarded, (ii) commits to make at least \$500,000,000 in combined capital improvements 13 14 and project costs under the Agreement, (iii) applies 15 for an Agreement between January 1, 2011 and June 30, 16 2011, (iv) executes an Agreement for the Credit during calendar year 2011, and (v) was incorporated no more 17 than 5 years before the filing of an application for an 18 19 Agreement.

20 (1.5) The election under this subsection (f) may also 21 be made by a Taxpayer for any Credit awarded pursuant to an 22 agreement that was executed between January 1, 2011 and 23 June 30, 2011, if the Taxpayer (i) is primarily engaged in 24 the manufacture of inner tubes or tires, or both, from 25 natural and synthetic rubber, (ii) employs a minimum of 26 2,400 full-time employees in Illinois at the time of application, (iii) creates at least 350 full-time jobs and retains at least 250 full-time jobs in Illinois that would have been at risk of being created or retained outside of Illinois, and (iv) makes a capital investment of at least \$200,000,000 at the project location.

6 (1.6) The election under this subsection (f) may also 7 be made by a Taxpayer for any Credit awarded pursuant to an 8 agreement that was executed within 150 days after the 9 effective date of this amendatory Act of the 97th General 10 Assembly, if the Taxpayer (i) is primarily engaged in the 11 operation of a discount department store, (ii) maintains 12 its corporate headquarters in Illinois, (iii) employs a minimum of 4,250 full-time employees at its corporate 13 14 headquarters in Illinois at the time of application, (iv) 15 retains at least 4,250 full-time jobs in Illinois that 16 would have been at risk of being relocated outside of Illinois, (v) had a minimum of \$40,000,000 in total 17 revenue in 2010, and (vi) makes a capital investment of at 18 least \$300,000,000 at the project location. 19

20 (1.7) Notwithstanding any other provision of law, the 21 election under this subsection (f) may also be made by a 22 Taxpayer for any Credit awarded pursuant to an agreement 23 that was executed or applied for on or after July 1, 2011 24 and on or before March 31, 2012, if the Taxpayer is 25 primarily engaged in the manufacture of original and 26 aftermarket filtration parts and products for automobiles,

motor vehicles, light duty motor vehicles, light trucks and 1 2 utility vehicles, and heavy duty trucks, (ii) employs a 3 minimum of 1,000 full-time employees in Illinois at the time of application, (iii) creates at least 250 full-time 4 5 iobs in Illinois, (iv) relocates its corporate 6 headquarters to Illinois from another state, and (v) makes a capital investment of at least \$4,000,000 at the project 7 8 location.

9 (2) An election under this subsection shall allow the 10 credit to be taken against payments otherwise due under 11 Section 704A of the Illinois Income Tax Act during the 12 first calendar year beginning after the end of the taxable 13 year in which the credit is awarded under this Act.

14 (3) The election shall be made in the form and manner
15 required by the Illinois Department of Revenue and, once
16 made, shall be irrevocable.

(4) If a Taxpayer who meets the requirements of subparagraph (A) of paragraph (1) of this subsection (f) elects to claim the Credit against its withholdings as provided in this subsection (f), then, on and after the date of the election, the terms of the Agreement between the Taxpayer and the Department may not be further amended during the term of the Agreement.

(g) A pass-through entity that has been awarded a credit under this Act, its shareholders, or its partners may treat some or all of the credit awarded pursuant to this Act as a tax

payment for purposes of the Illinois Income Tax Act. The term 1 2 "tax payment" means a payment as described in Article 6 or Article 8 of the Illinois Income Tax Act or a composite payment 3 made by a pass-through entity on behalf of any of its 4 5 shareholders or partners to satisfy such shareholders' or partners' taxes imposed pursuant to subsections (a) and (b) of 6 7 Section 201 of the Illinois Income Tax Act. In no event shall 8 the amount of the award credited pursuant to this Act exceed 9 the Illinois income tax liability of the pass-through entity or 10 its shareholders or partners for the taxable year.

(h) Effective July 1, 2016, any tax credits awarded under this Act and not previously claimed by a taxpayer against its income tax liability under Section 201 of the Illinois Income Tax Act may be sold, assigned, or transferred, in whole or in part, to another Illinois taxpayer subject to all of the following conditions:

17 (1) A taxpayer awarded an income tax credit under this 18 Act may make only a single sale, assignment, or transfer of 19 the tax credit earned in a taxable year; however, the 20 credit may be sold, assigned, or transferred to one or more 21 transferees.

22 (2) The tax credit earned by the transferor may be 23 transferred before the due date, including extensions, of 24 the Illinois income tax return of the transferor. The 25 amount of the credit transferred to the transferee or 26 transferees may not exceed the amount of the credit earned

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by the transferor in the transferor's ta	axable year.
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2 (3) Written notification of the transfer or sale of 3 credits awarded under this Act shall be submitted to the 4 Department of Commerce and Economic Opportunity and the 5 Department of Revenue within 30 days after the sale, 6 assignment, or transfer. The Department of Revenue shall 7 provide by rule the information required to be provided in 8 such written notification.

9 <u>(4) The transfer or sale of tax credits under this</u> 10 <u>subsection does not extend the time during which those tax</u> 11 <u>credits can be used. The carry-forward period for a tax</u> 12 <u>credit that is transferred or sold shall begin on the date</u> 13 <u>on which the tax credit was originally earned.</u>

14 (5) A transferee shall have only those rights to claim 15 and use the tax credit that were available to the taxpayer 16 that earned the credit, except that credits sold or 17 transferred may not be used against a transferee's 18 withholding tax liability.

19 (6) If the taxpayer earning the credit fails to comply 20 with the terms and requirements of the Agreement, and, 21 pursuant to the provisions of Section 5-65 of this Act, 22 notice is provided to the Department of Revenue of the 23 taxpayer's non-compliance, the Department shall hold the 24 transferor liable for any tax, penalty, or interest due as 25 a result of non-compliance with the Agreement.

26 (Source: P.A. 96-834, eff. 12-14-09; 96-836, eff. 12-16-09;

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96-905, eff. 6-4-10; 96-1000, eff. 7-2-10; 96-1534, eff.
 3-4-11; 97-2, eff. 5-6-11; 97-636, eff. 6-1-12.)

3 (35 ILCS 10/5-45)

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Sec. 5-45. Amount and duration of the credit.

5 (a) The Department shall determine the amount and duration 6 of the credit awarded under this Act. The duration of the 7 credit may not exceed 10 taxable years. The credit may be 8 stated as a percentage of the Incremental Income Tax 9 attributable to the applicant's project and may include a fixed 10 dollar limitation.

11 (b) Notwithstanding subsection (a), and except as the 12 credit may be applied in a carryover year pursuant to Section 13 211(4) of the Illinois Income Tax Act, the credit may be 14 applied against the State income tax liability, or the tax 15 liability under Section 409, 444, or 444.1 of the Illinois 16 Insurance Code, in more than 10 taxable years but not in more than 15 taxable years for an eligible business that (i) 17 18 qualifies under this Act and the Corporate Headquarters 19 Relocation Act and has in fact undertaken a qualifying project 20 within the time frame specified by the Department of Commerce 21 and Economic Opportunity under that Act, and (ii) applies 22 against its State income tax liability and insurance tax liability, during the entire 15-year period, no more than 60% 23 of the maximum credit per year that would otherwise be 24 available under this Act. 25

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1	(Source: P.A. 94-793, eff. 5-	19-06.)		
2	Section 15. The Illino:	is Insura	nce Code is	amended by
3	adding Section 405.1 as follo	WS:		
4	(215 ILCS 5/405.1 new)			
5	Sec. 405.1. Economic Deve	elopment i	for a Growing	g Economy Tax
6	Credit. Credits may be grante	ed against	t the taxes :	imposed under
7	Section 409, 444, or 444.3	l of thi	s Act on c	or after the
8	effective date of this ame	ndatory A	act of the	99th General
9	Assembly as provided in Sect	ion 211 of	f the Illino:	is Income Tax
10	Act or the Economic Develo	pment for	a Growing	Economy Tax
11	Credit Act.			
12	Section 99 Effective d	lato Thio	a Act takes	effect upon

Section 99. Effective date. This Act takes effect upon becoming law.