99TH GENERAL ASSEMBLY

State of Illinois

2015 and 2016

SB2427

Introduced 2/9/2016, by Sen. Emil Jones, III

SYNOPSIS AS INTRODUCED:

35 ILCS 200/9-275 35 ILCS 200/15-175

Amends the Property Tax Code. In a Section concerning the general homestead exemption, provides that, in counties with 3,000,000 or more inhabitants, if a property is not occupied by its owner as a principal residence as of January 1 of the current tax year, then the property owner shall notify the chief county assessment officer by April 1 of the current tax year that the property was not occupied by the owner as a principal residence as of January 1 of the current tax year. Provides that, if such a notification is made and a general homestead exemption is granted for the property, that homestead exemption shall not be considered an erroneous homestead exemption. Effective immediately.

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FISCAL NOTE ACT MAY APPLY HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY 1 AN ACT concerning revenue.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Property Tax Code is amended by changing
Sections 9-275 and 15-175 as follows:

6 (35 ILCS 200/9-275)

7 Sec. 9-275. Erroneous homestead exemptions.

8 (a) For purposes of this Section:

9 "Erroneous homestead exemption" means а homestead exemption that was granted for real property in a taxable year 10 11 if the property was not eligible for that exemption in that 12 taxable year. If the taxpayer receives an erroneous homestead exemption under a single Section of this Code for the same 13 14 property in multiple years, that exemption is considered a single erroneous homestead exemption for purposes of this 15 16 Section. However, if the taxpayer receives erroneous homestead 17 exemptions under multiple Sections of this Code for the same property, or if the taxpayer receives erroneous homestead 18 19 exemptions under the same Section of this Code for multiple 20 properties, then each of those exemptions is considered a separate erroneous homestead exemption for purposes of this 21 22 Section. "Erroneous homestead exemption" does not mean an exemption granted under Section 15-175 of this Code for which 23

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the taxpayer provided notice to the chief county assessment officer, as required by Section 15-175, that the property owner did not occupy the property as a principal residence on January of the current tax year.

5 "Homestead exemption" means an exemption under Section 6 with disabilities), 15-167 (returning 15-165 (veterans 7 veterans), 15-168 (persons with disabilities), 15-169 8 (standard homestead for veterans with disabilities), 15-170 9 (senior citizens), 15-172 (senior citizens assessment freeze), 10 15 - 175(general homestead), 15-176 (alternative general 11 homestead), or 15-177 (long-time occupant).

"Erroneous exemption principal amount" means the total difference between the property taxes actually billed to a property index number and the amount of property taxes that would have been billed but for the erroneous exemption or exemptions.

17 "Taxpayer" means the property owner or leasehold owner that 18 erroneously received a homestead exemption upon property.

19 (b) Notwithstanding any other provision of law, in counties 20 with 3,000,000 or more inhabitants, the chief county assessment officer shall include the following information with each 21 22 assessment notice sent in a general assessment year: (1) a list 23 of each homestead exemption available under Article 15 of this Code and a description of the eligibility criteria for that 24 25 exemption; (2) a list of each homestead exemption applied to 26 the property in the current assessment year; (3) information

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regarding penalties and interest that may be incurred under 1 2 this Section if the taxpayer received an erroneous homestead 3 exemption in a previous taxable year; and (4) notice of the 60-day grace period available under this subsection. If, within 4 5 60 days after receiving his or her assessment notice, the taxpayer notifies the chief county assessment officer that he 6 7 or she received an erroneous homestead exemption in a previous 8 taxable year, and if the taxpayer pays the erroneous exemption 9 principal amount, plus interest as provided in subsection (f), 10 then the taxpayer shall not be liable for the penalties 11 provided in subsection (f) with respect to that exemption.

12 (c) In counties with 3,000,000 or more inhabitants, when 13 the chief county assessment officer determines that one or more 14 erroneous homestead exemptions was applied to the property, the 15 erroneous exemption principal amount, together with all 16 applicable interest and penalties as provided in subsections 17 (f) and (j), shall constitute a lien in the name of the People of Cook County on the property receiving the erroneous 18 19 homestead exemption. Upon becoming aware of the existence of 20 one or more erroneous homestead exemptions, the chief county assessment officer shall cause to be served, by both regular 21 22 mail and certified mail, a notice of discovery as set forth in 23 subsection (c-5). The chief county assessment officer in a county with 3,000,000 or more inhabitants may cause a lien to 24 25 be recorded against property that (1) is located in the county 26 and (2) received one or more erroneous homestead exemptions if,

upon determination of the chief county assessment officer, the 1 2 taxpayer received: (A) one or 2 erroneous homestead exemptions 3 for real property, including at least one erroneous homestead exemption granted for the property against which the lien is 4 5 sought, during any of the 3 collection years immediately prior to the current collection year in which the notice of discovery 6 7 is served; or (B) 3 or more erroneous homestead exemptions for 8 real property, including at least one erroneous homestead 9 exemption granted for the property against which the lien is 10 sought, during any of the 6 collection years immediately prior 11 to the current collection year in which the notice of discovery 12 is served. Prior to recording the lien against the property, the chief county assessment officer shall cause to be served, 13 14 by both regular mail and certified mail, return receipt 15 requested, on the person to whom the most recent tax bill was 16 mailed and the owner of record, a notice of intent to record a 17 lien against the property. The chief county assessment officer shall cause the notice of intent to record a lien to be served 18 19 within 3 years from the date on which the notice of discovery 20 was served.

(c-5) The notice of discovery described in subsection (c) shall: (1) identify, by property index number, the property for which the chief county assessment officer has knowledge indicating the existence of an erroneous homestead exemption; (2) set forth the taxpayer's liability for principal, interest, penalties, and administrative costs including, but not limited

to, recording fees described in subsection (f); (3) inform the 1 2 taxpayer that he or she will be served with a notice of intent to record a lien within 3 years from the date of service of the 3 notice of discovery; and (4) inform the taxpayer that he or she 4 5 may pay the outstanding amount, plus interest, penalties, and administrative costs at any time prior to being served with the 6 7 notice of intent to record a lien or within 30 days after the notice of intent to record a lien is served. 8

9 (d) The notice of intent to record a lien described in 10 subsection (c) shall: (1) identify, by property index number, 11 the property against which the lien is being sought; (2) 12 specific homestead identify each exemption that was erroneously granted and the year or years in which each 13 14 exemption was granted; (3) set forth the erroneous exemption 15 principal amount due and the interest amount and any penalty 16 and administrative costs due; (4) inform the taxpayer that he 17 or she may request a hearing within 30 days after service and may appeal the hearing officer's ruling to the circuit court; 18 19 (5) inform the taxpayer that he or she may pay the erroneous 20 exemption principal amount, plus interest and penalties, 21 within 30 days after service; and (6) inform the taxpayer that, 22 if the lien is recorded against the property, the amount of the 23 lien will be adjusted to include the applicable recording fee and that fees for recording a release of the lien shall be 24 25 incurred by the taxpayer. A lien shall not be filed pursuant to 26 this Section if the taxpayer pays the erroneous exemption

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principal amount, plus penalties and interest, within 30 days
 of service of the notice of intent to record a lien.

(e) The notice of intent to record a lien shall also 3 include a form that the taxpayer may return to the chief county 4 5 assessment officer to request a hearing. The taxpayer may request a hearing by returning the form within 30 days after 6 7 service. The hearing shall be held within 90 days after the 8 taxpayer is served. The chief county assessment officer shall 9 promulgate rules of service and procedure for the hearing. The 10 chief county assessment officer must generally follow rules of 11 evidence and practices that prevail in the county circuit 12 courts, but, because of the nature of these proceedings, the 13 chief county assessment officer is not bound by those rules in 14 all particulars. The chief county assessment officer shall 15 appoint a hearing officer to oversee the hearing. The taxpayer 16 shall be allowed to present evidence to the hearing officer at 17 the hearing. After taking into consideration all the relevant testimony and evidence, the hearing officer shall make an 18 administrative 19 decision on whether the taxpayer was 20 erroneously granted a homestead exemption for the taxable year 21 in question. The taxpayer may appeal the hearing officer's 22 ruling to the circuit court of the county where the property is 23 а final administrative decision located as under the Administrative Review Law. 24

(f) A lien against the property imposed under this Sectionshall be filed with the county recorder of deeds, but may not

be filed sooner than 60 days after the notice of intent to 1 2 record a lien was delivered to the taxpayer if the taxpayer 3 does not request a hearing, or until the conclusion of the hearing and all appeals if the taxpayer does request a hearing. 4 5 If a lien is filed pursuant to this Section and the taxpayer received one or 2 erroneous homestead exemptions during any of 6 7 the 3 collection years immediately prior to the current 8 collection year in which the notice of discovery is served, 9 then the erroneous exemption principal amount, plus 10% 10 interest per annum or portion thereof from the date the 11 erroneous exemption principal amount would have become due if 12 properly included in the tax bill, shall be charged against the 13 property by the chief county assessment officer. However, if a 14 lien is filed pursuant to this Section and the taxpayer 15 received 3 or more erroneous homestead exemptions during any of 16 the 6 collection years immediately prior to the current 17 collection year in which the notice of discovery is served, the erroneous exemption principal amount, plus a penalty of 50% of 18 19 the total amount of the erroneous exemption principal amount 20 for that property and 10% interest per annum or portion thereof 21 from the date the erroneous exemption principal amount would 22 have become due if properly included in the tax bill, shall be 23 charged against the property by the chief county assessment officer. If a lien is filed pursuant to this Section, the 24 25 taxpayer shall not be liable for interest that accrues between 26 the date the notice of discovery is served and the date the

lien is filed. Before recording the lien with the county recorder of deeds, the chief county assessment officer shall adjust the amount of the lien to add administrative costs, including but not limited to the applicable recording fee, to the total lien amount.

6 (q) If a person received an erroneous homestead exemption 7 under Section 15-170 and: (1) the person was the spouse, child, 8 grandchild, brother, sister, niece, or nephew of the previous 9 taxpayer; and (2) the person received the property by bequest 10 or inheritance; then the person is not liable for the penalties 11 imposed under this Section for any year or years during which 12 the chief county assessment officer did not require an annual 13 application for the exemption. However, that person is 14 responsible for any interest owed under subsection (f).

15 (h) If the erroneous homestead exemption was granted as a 16 result of a clerical error or omission on the part of the chief 17 county assessment officer, and if the taxpayer has paid the tax bills as received for the year in which the error occurred, 18 then the interest and penalties authorized by this Section with 19 20 respect to that homestead exemption shall not be chargeable to the taxpayer. However, nothing in this Section shall prevent 21 22 the collection of the erroneous exemption principal amount due 23 and owing.

(i) A lien under this Section is not valid as to (1) any
bona fide purchaser for value without notice of the erroneous
homestead exemption whose rights in and to the underlying

parcel arose after the erroneous homestead exemption was 1 2 granted but before the filing of the notice of lien; or (2) any mortgagee, judgment creditor, or other lienor whose rights in 3 and to the underlying parcel arose before the filing of the 4 5 notice of lien. A title insurance policy for the property that is issued by a title company licensed to do business in the 6 7 State showing that the property is free and clear of any liens imposed under this Section shall be prima facie evidence that 8 9 the taxpayer is without notice of the erroneous homestead 10 exemption. Nothing in this Section shall be deemed to impair 11 the rights of subsequent creditors and subsequent purchasers 12 under Section 30 of the Conveyances Act.

13 (j) When a lien is filed against the property pursuant to 14 this Section, the chief county assessment officer shall mail a 15 copy of the lien to the person to whom the most recent tax bill 16 was mailed and to the owner of record, and the outstanding 17 liability created by such a lien is due and payable within 30 days after the mailing of the lien by the chief county 18 assessment officer. This liability is deemed delinquent and 19 20 shall bear interest beginning on the day after the due date at a rate of 1.5% per month or portion thereof. Payment shall be 21 22 made to the county treasurer. Upon receipt of the full amount 23 due, as determined by the chief county assessment officer, the county treasurer shall distribute the amount paid as provided 24 in subsection (k). Upon presentment by the taxpayer to the 25 26 chief county assessment officer of proof of payment of the

total liability, the chief county assessment officer shall provide in reasonable form a release of the lien. The release of the lien provided shall clearly inform the taxpayer that it is the responsibility of the taxpayer to record the lien release form with the county recorder of deeds and to pay any applicable recording fees.

7 (k) The county treasurer shall pay collected erroneous 8 exemption principal amounts, pro rata, to the taxing districts, 9 or their legal successors, that levied upon the subject 10 property in the taxable year or years for which the erroneous 11 homestead exemptions were granted, except as set forth in this 12 Section. county treasurer shall deposit collected The 13 penalties and interest into a special fund established by the county treasurer to offset the costs of administration of the 14 provisions of this Section by the chief county assessment 15 16 officer's office, as appropriated by the county board. If the 17 costs of administration of this Section exceed the amount of interest and penalties collected in the special fund, the chief 18 19 county assessor shall be reimbursed by each taxing district or 20 their legal successors for those costs. Such costs shall be 21 paid out of the funds collected by the county treasurer on 22 behalf of each taxing district pursuant to this Section.

(1) The chief county assessment officer in a county with 3,000,000 or more inhabitants shall establish an amnesty period for all taxpayers owing any tax due to an erroneous homestead exemption granted in a tax year prior to the 2013 tax year. The

amnesty period shall begin on the effective date of this 1 2 amendatory Act of the 98th General Assembly and shall run through December 31, 2013. If, during the amnesty period, the 3 taxpayer pays the entire arrearage of taxes due for tax years 4 5 prior to 2013, the county clerk shall abate and not seek to 6 collect any interest or penalties that may be applicable and 7 shall not seek civil or criminal prosecution for any taxpayer 8 for tax years prior to 2013. Failure to pay all such taxes due 9 during the amnesty period established under this Section shall 10 invalidate the amnesty period for that taxpayer.

11 The chief county assessment officer in a county with 12 3,000,000 or more inhabitants shall (i) mail notice of the amnesty period with the tax bills for the second installment of 13 14 taxes for the 2012 assessment year and (ii) as soon as possible 15 after the effective date of this amendatory Act of the 98th 16 General Assembly, publish notice of the amnesty period in a 17 newspaper of general circulation in the county. Notices shall include information on the amnesty period, its purpose, and the 18 19 method by which to make payment.

Taxpayers who are a party to any criminal investigation or to any civil or criminal litigation that is pending in any circuit court or appellate court, or in the Supreme Court of this State, for nonpayment, delinquency, or fraud in relation to any property tax imposed by any taxing district located in the State on the effective date of this amendatory Act of the 98th General Assembly may not take advantage of the amnesty

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1 period.

A taxpayer who has claimed 3 or more homestead exemptions in error shall not be eligible for the amnesty period established under this subsection.

5 (Source: P.A. 98-93, eff. 7-16-13; 98-756, eff. 7-16-14;
6 98-811, eff. 1-1-15; 98-1143, eff. 1-1-15; 99-143, eff.
7 7-27-15.)

8 (35 ILCS 200/15-175)

9 Sec. 15-175. General homestead exemption.

10 (a) Except as provided in Sections 15-176 and 15-177, 11 homestead property is entitled to an annual homestead exemption 12 described here with relation limited, except as to 13 cooperatives, to a reduction in the equalized assessed value of 14 homestead property equal to the increase in equalized assessed 15 value for the current assessment year above the equalized 16 assessed value of the property for 1977, up to the maximum reduction set forth below. If however, the 1977 equalized 17 18 assessed value upon which taxes were paid is subsequently determined by local assessing officials, the Property Tax 19 20 Appeal Board, or a court to have been excessive, the equalized 21 assessed value which should have been placed on the property 22 for 1977 shall be used to determine the amount of the 23 exemption.

(b) Except as provided in Section 15-176, the maximum
 reduction before taxable year 2004 shall be \$4,500 in counties

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with 3,000,000 or more inhabitants and \$3,500 in all other 1 2 counties. Except as provided in Sections 15-176 and 15-177, for 3 taxable years 2004 through 2007, the maximum reduction shall be \$5,000, for taxable year 2008, the maximum reduction is \$5,500, 4 5 and, for taxable years 2009 through 2011, the maximum reduction is \$6,000 in all counties. For taxable years 2012 6 and 7 thereafter, the maximum reduction is \$7,000 in counties with 3,000,000 or more inhabitants and \$6,000 in all other counties. 8 9 If a county has elected to subject itself to the provisions of 10 Section 15-176 as provided in subsection (k) of that Section, 11 then, for the first taxable year only after the provisions of 12 Section 15-176 no longer apply, for owners who, for the taxable year, have not been granted a senior citizens assessment freeze 13 14 homestead exemption under Section 15-172 or a long-time 15 occupant homestead exemption under Section 15-177, there shall be an additional exemption of \$5,000 for owners with a 16 17 household income of \$30,000 or less.

(c) In counties with fewer than 3,000,000 inhabitants, if, 18 19 based on the most recent assessment, the equalized assessed 20 value of the homestead property for the current assessment year 21 is greater than the equalized assessed value of the property 22 for 1977, the owner of the property shall automatically receive 23 the exemption granted under this Section in an amount equal to 24 the increase over the 1977 assessment up to the maximum 25 reduction set forth in this Section.

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(d) If in any assessment year beginning with the 2000

assessment year, homestead property has a pro-rata valuation 1 2 under Section 9-180 resulting in an increase in the assessed 3 valuation, a reduction in equalized assessed valuation equal to the increase in equalized assessed value of the property for 4 5 the year of the pro-rata valuation above the equalized assessed value of the property for 1977 shall be applied to the property 6 on a proportionate basis for the period the property qualified 7 8 as homestead property during the assessment year. The maximum 9 proportionate homestead exemption shall not exceed the maximum 10 homestead exemption allowed in the county under this Section 11 divided by 365 and multiplied by the number of days the 12 property qualified as homestead property.

13 (d-1) In counties with 3,000,000 or more inhabitants, if a 14 property is not occupied by its owner as a principal residence 15 as of January 1 of the current tax year, then the property 16 owner shall notify the chief county assessment officer by April 17 1 of the current tax year, on a form prescribed by that 18 official, that the property was not occupied by the owner as a 19 principal residence as of January 1 of the current tax year.

(e) The chief county assessment officer may, when
 considering whether to grant a leasehold exemption under this
 Section, require the following conditions to be met:

(1) that a notarized application for the exemption,
signed by both the owner and the lessee of the property,
must be submitted each year during the application period
in effect for the county in which the property is located;

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1 (2) that a copy of the lease must be filed with the 2 chief county assessment officer by the owner of the 3 property at the time the notarized application is 4 submitted;

(3) that the lease must expressly state that the lesseeis liable for the payment of property taxes; and

7 (4) that the lease must include the following language8 in substantially the following form:

9 "Lessee shall be liable for the payment of real 10 estate taxes with respect to the residence in 11 accordance with the terms and conditions of Section 12 15-175 of the Property Tax Code (35 ILCS 200/15-175). 13 The permanent real estate index number for the premises 14 is (insert number), and, according to the most recent 15 property tax bill, the current amount of real estate 16 taxes associated with the premises is (insert amount) 17 per year. The parties agree that the monthly rent set forth above shall be increased or decreased pro rata 18 19 (effective January 1 of each calendar year) to reflect 20 any increase or decrease in real estate taxes. Lessee 21 shall be deemed to be satisfying Lessee's liability for 22 the above mentioned real estate taxes with the monthly 23 rent payments as set forth above (or increased or 24 decreased as set forth herein).".

In addition, if there is a change in lessee, or if the lessee vacates the property, then the chief county assessment officer may require the owner of the property to notify the
 chief county assessment officer of that change.

3 This subsection (e) does not apply to leasehold interests4 in property owned by a municipality.

5 (f) "Homestead property" under this Section includes residential property that is occupied by its owner or owners as 6 7 his or their principal dwelling place, or that is a leasehold 8 interest on which a single family residence is situated, which 9 is occupied as a residence by a person who has an ownership 10 interest therein, legal or equitable or as a lessee, and on 11 which the person is liable for the payment of property taxes. 12 For land improved with an apartment building owned and operated as a cooperative or a building which is a life care facility as 13 defined in Section 15-170 and considered to be a cooperative 14 15 under Section 15-170, the maximum reduction from the equalized 16 assessed value shall be limited to the increase in the value 17 above the equalized assessed value of the property for 1977, up to the maximum reduction set forth above, multiplied by the 18 19 number of apartments or units occupied by a person or persons 20 who is liable, by contract with the owner or owners of record, for paying property taxes on the property and is an owner of 21 22 record of a legal or equitable interest in the cooperative 23 apartment building, other than a leasehold interest. For purposes of this Section, the term "life care facility" has the 24 25 meaning stated in Section 15-170.

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"Household", as used in this Section, means the owner, the

1 spouse of the owner, and all persons using the residence of the 2 owner as their principal place of residence.

3 "Household income", as used in this Section, means the 4 combined income of the members of a household for the calendar 5 year preceding the taxable year.

"Income", as used in this Section, has the same meaning as
provided in Section 3.07 of the Senior Citizens and Persons
with Disabilities Property Tax Relief Act, except that "income"
does not include veteran's benefits.

10 (g) In a cooperative where a homestead exemption has been 11 granted, the cooperative association or its management firm 12 shall credit the savings resulting from that exemption only to 13 the apportioned tax liability of the owner who qualified for 14 the exemption. Any person who willfully refuses to so credit 15 the savings shall be guilty of a Class B misdemeanor.

16 (h) Where married persons maintain and reside in separate 17 residences qualifying as homestead property, each residence 18 shall receive 50% of the total reduction in equalized assessed 19 valuation provided by this Section.

20 all counties, the assessor or chief county (i) In 21 assessment officer may determine the eligibility of 22 residential property to receive the homestead exemption and the 23 amount of the exemption by application, visual inspection, questionnaire or other reasonable methods. The determination 24 25 shall be made in accordance with guidelines established by the 26 Department, provided that the taxpayer applying for an

additional general exemption under this Section shall submit to 1 2 the chief county assessment officer an application with an 3 affidavit of the applicant's total household income, age, marital status (and, if married, the name and address of the 4 5 applicant's spouse, if known), and principal dwelling place of 6 members of the household on January 1 of the taxable year. The Department shall issue guidelines establishing a method for 7 8 verifying the accuracy of the affidavits filed by applicants 9 under this paragraph. The applications shall be clearly marked 10 applications for the Additional General Homestead as 11 Exemption.

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12 (i-5) This subsection (i-5) applies to counties with 13 3,000,000 or more inhabitants. In the event of a sale of 14 homestead property, the homestead exemption shall remain in 15 effect for the remainder of the assessment year of the sale. 16 Upon receipt of a transfer declaration transmitted by the 17 recorder pursuant to Section 31-30 of the Real Estate Transfer Tax Law for property receiving an exemption under this Section, 18 the assessor shall mail a notice and forms to the new owner of 19 20 the property providing information pertaining to the rules and applicable filing periods for applying or reapplying for 21 22 homestead exemptions under this Code for which the property may 23 be eligible. If the new owner fails to apply or reapply for a homestead exemption during the applicable filing period or the 24 property no longer qualifies for an existing homestead 25 26 exemption, the assessor shall cancel such exemption for any

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1 ensuing assessment year.

(j) In counties with fewer than 3,000,000 inhabitants, in the event of a sale of homestead property the homestead exemption shall remain in effect for the remainder of the assessment year of the sale. The assessor or chief county assessment officer may require the new owner of the property to apply for the homestead exemption for the following assessment year.

9 (k) Notwithstanding Sections 6 and 8 of the State Mandates 10 Act, no reimbursement by the State is required for the 11 implementation of any mandate created by this Section. 12 (Source: P.A. 98-7, eff. 4-23-13; 98-463, eff. 8-16-13; 99-143, 13 eff. 7-27-15; 99-164, eff. 7-28-15; revised 8-25-15.)

Section 99. Effective date. This Act takes effect upon becoming law.