

Sen. Julie A. Morrison

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Filed: 3/20/2015

09900SB1762sam001

LRB099 10388 KTG 33180 a

AMENDMENT TO SENATE BILL 1762

AMENDMENT NO. _____. Amend Senate Bill 1762 by replacing everything after the enacting clause with the following:

"Section 1. The Open Meetings Act is amended by changing Section 1.02 as follows:

(5 ILCS 120/1.02) (from Ch. 102, par. 41.02)

Sec. 1.02. For the purposes of this Act:

"Meeting" means any gathering, whether in person or by video or audio conference, telephone call, electronic means (such as, without limitation, electronic mail, electronic chat, and instant messaging), or other means of contemporaneous interactive communication, of a majority of a quorum of the members of a public body held for the purpose of discussing public business or, for a 5-member public body, a quorum of the members of a public body held for the purpose of discussing public business.

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Accordingly, for a 5-member public body, 3 members of the body constitute a quorum and the affirmative vote of 3 members is necessary to adopt any motion, resolution, or ordinance, unless a greater number is otherwise required.

"Public body" includes all legislative, executive, administrative or advisory bodies of the State, counties, townships, cities, villages, incorporated towns, districts and all other municipal corporations, boards, bureaus, committees or commissions of this State, and any subsidiary bodies of any of the foregoing including but not limited to committees and subcommittees which are supported in whole or in part by tax revenue, or which expend tax revenue, except the General Assembly and committees or commissions thereof. "Public body" includes tourism boards and convention or civic center boards located in counties that are contiguous to the Mississippi River with populations of more than 250,000 but less than 300,000. "Public body" includes the Health Facilities and Services Review Board. "Public body" does not include a child death review team or the Illinois Child Death Review Teams Executive Council established under the Child Death Review Team Act, an ethics commission acting under the State Officials and Employees Ethics Act, a regional youth advisory board or the Statewide Youth Advisory Board established under the Department of Children and Family Services Statewide Youth Advisory Board Act, the Department of Children and Family Services' Child Care Facility

- 1 Investigation Workgroup established under Section 7.3d of the
- 2 Abused and Neglected Child Reporting Act, or the Illinois
- 3 Independent Tax Tribunal.
- 4 (Source: P.A. 97-1129, eff. 8-28-12; 98-806, eff. 1-1-15.)
- 5 Section 5. The Freedom of Information Act is amended by
- 6 changing Section 7 as follows:
- 7 (5 ILCS 140/7) (from Ch. 116, par. 207)
- 8 Sec. 7. Exemptions.
- 9 (1) When a request is made to inspect or copy a public
- 10 record that contains information that is exempt from disclosure
- 11 under this Section, but also contains information that is not
- 12 exempt from disclosure, the public body may elect to redact the
- 13 information that is exempt. The public body shall make the
- 14 remaining information available for inspection and copying.
- Subject to this requirement, the following shall be exempt from
- inspection and copying:
- 17 (a) Information specifically prohibited from
- disclosure by federal or State law or rules and regulations
- implementing federal or State law.
- 20 (b) Private information, unless disclosure is required
- 21 by another provision of this Act, a State or federal law or
- 22 a court order.
- 23 (b-5) Files, documents, and other data or databases
- 24 maintained by one or more law enforcement agencies and

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specifically designed to provide information to one or more law enforcement agencies regarding the physical or mental status of one or more individual subjects.

- (c) Personal information contained within public records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, unless the disclosure is consented to in writing by the individual subjects of the information. "Unwarranted invasion of personal privacy" means the disclosure of information that is highly personal or objectionable to a reasonable person and in which the subject's right to privacy outweighs any legitimate public interest in obtaining the information. The disclosure of information that bears on the public duties of public employees and officials shall not be considered an invasion of personal privacy.
- (d) Records in the possession of any public body created in the course of administrative enforcement proceedings, and any law enforcement or correctional agency for law enforcement purposes, but only to the extent that disclosure would:
 - (i) interfere with pending or actually and reasonably contemplated law enforcement proceedings conducted by any law enforcement or correctional agency that is the recipient of the request;
 - (ii) interfere with active administrative enforcement proceedings conducted by the public body

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| that | is | the | recipient | of | the | request: |
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- (iii) create a substantial likelihood that a person will be deprived of a fair trial or an impartial hearing;
- unavoidably disclose the identity of a (iv) confidential information confidential source, furnished only by the confidential source, or persons who file complaints with or provide information to administrative, investigative, law enforcement, penal agencies; except that the identities witnesses to traffic accidents, traffic accident reports, and rescue reports shall be provided by agencies of local government, except when disclosure would interfere with an active criminal investigation conducted by the agency that is the recipient of the request;
- (v) disclose unique or specialized investigative techniques other than those generally used and known or disclose internal documents of correctional agencies related to detection, observation or investigation of incidents of crime or misconduct, and disclosure would result in demonstrable harm to the agency or public body that is the recipient of the request;
- (vi) endanger the life or physical safety of law enforcement personnel or any other person; or
 - (vii) obstruct an ongoing criminal investigation

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by the agency that is the recipient of the request. 1

- law enforcement record created for (d-5) A enforcement purposes and contained in a shared electronic record management system if the law enforcement agency that is the recipient of the request did not create the record, did not participate in or have a role in any of the events which are the subject of the record, and only has access to the record through the shared electronic record management system.
- (e) Records that relate to or affect the security of correctional institutions and detention facilities.
- (e-5) Records requested by persons committed to the Department of Corrections if those materials are available in the library of the correctional facility where the inmate is confined.
- (e-6) Records requested by persons committed to the Department of Corrections if those materials include from staff members' personnel files, records rosters, or other staffing assignment information.
- (e-7) Records requested by persons committed to the Department of Corrections if those materials are available through an administrative request to the Department of Corrections.
- Preliminary drafts, notes, (f) recommendations. memoranda and other records in which opinions expressed, or policies or actions are formulated, except

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that a specific record or relevant portion of a record shall not be exempt when the record is publicly cited and identified by the head of the public body. The exemption provided in this paragraph (f) extends to all those records of officers and agencies of the General Assembly that pertain to the preparation of legislative documents.

(g) Trade secrets and commercial or financial information obtained from a person or business where the trade secrets or commercial or financial information are furnished under a claim that they are proprietary, privileged or confidential, and that disclosure of the trade secrets or commercial or financial information would cause competitive harm to the person or business, and only insofar as the claim directly applies to the records requested.

The information included under this exemption includes all trade secrets and commercial or financial information obtained by a public body, including a public pension fund, from a private equity fund or a privately held company within the investment portfolio of a private equity fund as a result of either investing or evaluating a potential investment of public funds in a private equity fund. The exemption contained in this item does not apply to the aggregate financial performance information of a private equity fund, nor to the identity of the fund's managers or general partners. The exemption contained in this item does

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not apply to the identity of a privately held company within the investment portfolio of a private equity fund, unless the disclosure of the identity of a privately held company may cause competitive harm.

Nothing contained in this paragraph (g) shall be construed to prevent a person or business from consenting to disclosure.

- (h) Proposals and bids for any contract, grant, or agreement, including information which if it were disclosed would frustrate procurement or give an advantage to any person proposing to enter into a contractor agreement with the body, until an award or final selection is made. Information prepared by or for the body in preparation of a bid solicitation shall be exempt until an award or final selection is made.
- (i) Valuable formulae, computer geographic systems, designs, drawings and research data obtained or produced by any public body when disclosure could reasonably be expected to produce private gain or public loss. The exemption for "computer geographic systems" provided in this paragraph (i) does not extend to requests made by news media as defined in Section 2 of this Act when the requested information is not otherwise exempt and the only purpose of the request is to access and disseminate information regarding the health, safety, welfare, or legal rights of the general public.

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| 1 | (j) | The | following | information | pertaining | to |
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| 2 | education | nal mat | ters: | | | |

- (i) test questions, scoring keys and other examination data used to administer an academic examination;
- information received by a primary or (ii) secondary school, college, or university under its procedures for the evaluation of faculty members by their academic peers;
- (iii) information concerning a school or university's adjudication of student disciplinary cases, but only to the extent that disclosure would unavoidably reveal the identity of the student; and
- (iv) course materials or research materials used by faculty members.
- Architects' plans, engineers' technical (k) submissions, and other construction related technical documents for projects not constructed or developed in whole or in part with public funds and the same for projects constructed or developed with public funds, including but not limited to power generating distribution stations and other transmission and distribution facilities, water treatment facilities, airport facilities, sport stadiums, convention centers, and all government owned, operated, or occupied buildings, but only to the extent that disclosure would compromise

1 security.

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- (1) Minutes of meetings of public bodies closed to the public as provided in the Open Meetings Act until the public body makes the minutes available to the public under Section 2.06 of the Open Meetings Act.
- (m) Communications between a public body and an attorney or auditor representing the public body that would not be subject to discovery in litigation, and materials prepared or compiled by or for a public body in anticipation of a criminal, civil or administrative proceeding upon the request of an attorney advising the public body, and materials prepared or compiled with respect to internal audits of public bodies.
- (n) Records relating to a public body's adjudication of employee grievances or disciplinary cases; however, this exemption shall not extend to the final outcome of cases in which discipline is imposed.
- (o) Administrative or technical information associated with automated data processing operations, including but not limited to software, operating protocols, computer program abstracts, file layouts, source listings, object modules, load modules, user quides, documentation pertaining to all logical and physical design computerized systems, employee manuals, and any other information that, if disclosed, would jeopardize the security of the system or its data or the security of

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1 materials exempt under this Section.

- (p) Records relating to collective negotiating matters between public bodies and their employees or representatives, except that any final contract agreement shall be subject to inspection and copying.
- scoring Test questions, keys, and examination data used to determine the qualifications of an applicant for a license or employment.
- (r) The records, documents, and information relating purchase negotiations until to real estate negotiations have been completed or otherwise terminated. With regard to a parcel involved in a pending or actually and reasonably contemplated eminent domain proceeding under the Eminent Domain Act, records, documents and information relating to that parcel shall be exempt except as may be allowed under discovery rules adopted by the The records, documents Illinois Supreme Court. information relating to a real estate sale shall be exempt until a sale is consummated.
- (s) Any and all proprietary information and records related to the operation of an intergovernmental risk management association or self-insurance pool or jointly self-administered health and accident cooperative or pool. Insurance or self insurance (including intergovernmental risk management association or self pool) claims, insurance loss or risk management

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information, records, data, advice or communications.

- (t) Information contained in orrelated to examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible supervision of regulation or financial institutions or insurance companies, unless disclosure is otherwise required by State law.
- (u) Information that would disclose or might lead to the disclosure of secret or confidential information, codes, algorithms, programs, or private keys intended to be used to create electronic or digital signatures under the Electronic Commerce Security Act.
- (v) Vulnerability assessments, security measures, and response policies or plans that are designed to identify, prevent, or respond to potential attacks upon a community's population or systems, facilities, or installations, the destruction or contamination of which would constitute a clear and present danger to the health or safety of the community, but only to the extent that disclosure could reasonably be expected to jeopardize the effectiveness of the measures or the safety of the personnel who implement them or the public. Information exempt under this item may include such things as details pertaining to mobilization or deployment of personnel or equipment, to the operation of communication systems or protocols, or to tactical operations.

(w) (Blank). 1

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- (x) Maps and other records regarding the location or security of generation, transmission, distribution, storage, gathering, treatment, or switching facilities owned by a utility, by a power generator, or by the Illinois Power Agency.
- (y) Information contained in or related to proposals, or negotiations related to electric procurement under Section 1-75 of the Illinois Power Agency Act and Section 16-111.5 of the Public Utilities Act that is determined to be confidential and proprietary by the Illinois Power Agency or by the Illinois Commerce Commission.
- (z) Information about students exempted disclosure under Sections 10-20.38 or 34-18.29 of the School Code, and information about undergraduate students enrolled at an institution of higher education exempted from disclosure under Section 25 of the Illinois Credit Card Marketing Act of 2009.
- (aa) Information the disclosure of which is exempted under the Viatical Settlements Act of 2009.
- (bb) Records and information provided to a mortality review team and records maintained by a mortality review team appointed under the Department of Juvenile Justice Mortality Review Team Act.
 - (cc) Information regarding interments, entombments, or

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1 inurnments of human remains that are submitted to the 2 Cemetery Oversight Database under the Cemetery Care Act or 3 the Cemetery Oversight Act, whichever is applicable.

- (dd) Correspondence and records (i) that may not be disclosed under Section 11-9 of the Public Aid Code or (ii) that pertain to appeals under Section 11-8 of the Public Aid Code.
- (ee) The names, addresses, or other personal information of persons who are minors and are participants and registrants in programs of districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations.
- (ff) The names, addresses, or other personal information of participants and registrants in programs of park districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations where such programs are targeted primarily to minors.
- (gg) Confidential information described in Section 1-100 of the Illinois Independent Tax Tribunal Act of 2012.
- The report submitted to the State Board of Education by the School Security and Standards Task Force under item (8) of subsection (d) of Section 2-3.160 of the School Code and any information contained in that report.
 - (ii) Records exempt from disclosure pursuant to

- 1 Sections 7.8, 11, and 11.1 of the Abused and Neglected Child Reporting Act and that have been provided to the 2 Department of Children and Family Services' Child Care 3 4 Facility Investigation Workgroup established under Section 5 7.3d of the Abused and Neglected Child Reporting Act.
- (1.5) Any information exempt from disclosure under the 6 Judicial Privacy Act shall be redacted from public records 7 8 prior to disclosure under this Act.
- 9 (2) A public record that is not in the possession of a 10 public body but is in the possession of a party with whom the 11 agency has contracted to perform a governmental function on behalf of the public body, and that directly relates to the 12 13 governmental function and is not otherwise exempt under this Act, shall be considered a public record of the public body, 14 15 for purposes of this Act.
- 16 This Section does not authorize withholding of information or limit the availability of records to the public, 17 18 except as stated in this Section or otherwise provided in this 19 Act.
- 20 (Source: P.A. 97-333, eff. 8-12-11; 97-385, eff. 8-15-11;
- 97-452, eff. 8-19-11; 97-783, eff. 7-13-12; 97-813, eff. 21
- 7-13-12; 97-847, eff. 9-22-12; 97-1065, eff. 8-24-12; 97-1129, 22
- eff. 8-28-12; 98-463, eff. 8-16-13; 98-578, eff. 8-27-13; 23
- 24 98-695, eff. 7-3-14.)

Section 10. The Abused and Neglected Child Reporting Act is

amended by adding Section 7.3d as follows: 1

2 (325 ILCS 5/7.3d new)

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Sec. 7.3d. Child care facility investigation workgroup.

(a) Legislative findings. The Department is charged with the responsibility of investigating reports of abuse and neglect of children and adult residents who are in child care facilities statewide. Children in the care of the Department who are placed in child care facilities licensed by the Department, transitional living programs, or unlicensed foster homes are particularly vulnerable to abuse and neglect. The safety and well-being of the children of this State depends in part on the quality of investigations of allegations of abuse or neglect in these living environments.

- (b) Workgroup. On or before January 1, 2016, the Department shall convene a multi-disciplinary child care facility investigation workgroup to identify areas for improvement in the quality of investigations of allegations of child abuse or neglect. The workgroup shall consist of at least one member from each of the following categories:
- (1) A representative of the Department, including at least one individual who is familiar with existing rules, procedures, and policies of the Department related to investigations of child abuse or neglect.
- 24 (2) A representative of a child advocacy organization.
- (3) A representative of a parent advocacy 25

| 1 | organization. |
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| 2 | (4) A representative of a child welfare agency |
| 3 | specializing in foster care. |
| 4 | (5) A representative of the Multidisciplinary |
| 5 | Pediatric Education and Evaluation Consortium. |
| 6 | (6) A representative of a child welfare agency |
| 7 | specializing in residential treatment. |
| 8 | (7) A licensed mental health professional who has |
| 9 | experience in working with abused and neglected children. |
| 10 | (c) Records and information. The Department shall provide |
| 11 | to the workgroup, upon request, all records and information in |
| 12 | the Department's possession relevant to the workgroup's review |
| 13 | of reports of abuse or neglect made to the Department's |
| 14 | State-wide, toll free telephone number established under |
| 15 | Section 7.6, and relevant to the workgroup's review of |
| 16 | investigations of allegations of abuse or neglect of children |
| 17 | or adult residents who are in child care facilities licensed by |
| 18 | the Department under the Child Care Act of 1969, transitional |
| 19 | living programs, or unlicensed foster homes. |
| 20 | (d) Review of indicated and unfounded reports. The |
| 21 | workgroup shall review randomly selected samples of indicated |
| 22 | and unfounded reports, including investigations of allegations |
| 23 | of abuse or neglect of children or adult residents who are in |
| 24 | child care facilities licensed by the Department under the |
| 25 | Child Care Act of 1969, transitional living programs, or |

unlicensed foster homes. The workgroup shall also review a

| 1 | random sample of records of calls made to the Department's |
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| 2 | State-wide, toll free telephone number established under |
| 3 | Section 7.6 where investigations were not initiated, including |
| 4 | those referred to licensing or taken for information only. The |
| 5 | workgroup shall conduct a review of current rules and |
| 6 | procedures regarding investigations of allegations of abuse |
| 7 | and neglect in child care facilities. |
| 8 | (e) Confidentiality. |
| 9 | (1) Meetings of the workgroup shall be closed to the |
| 10 | public and are not subject to the Open Meetings Act, as |
| 11 | provided in that Act. |
| 12 | (2) Records provided to the workgroup that concern |
| 13 | reports of child abuse and neglect or concern referrals |
| 14 | under this Act and all records generated as a result of |
| 15 | such reports or referrals are subject to Sections 7.8, 11, |
| 16 | and 11.1 of this Act. |
| 17 | (3) All reports and recommendations of the workgroup |
| 18 | shall be written in a manner that protects the |
| 19 | confidentiality of all persons referenced in any documents |
| 20 | reviewed. |
| 21 | (f) Report. The workgroup shall prepare and provide a |
| 22 | report to the General Assembly and release it to the public no |
| 23 | later than January 1, 2017. The report shall: |
| 24 | (1) identify areas of needed improvement in the manner |
| 25 | and quality of investigations of allegations of abuse or |

neglect of children or adult residents who are in child

| 1 | care facilities licensed by the Department under the Child |
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| 2 | Care Act of 1969, transitional living programs, or |
| 3 | unlicensed foster homes; |
| 4 | (2) make recommendations regarding needed amendments |
| 5 | to existing laws and rules and procedures of the Department |
| 6 | to improve the manner and quality of investigations of |
| 7 | allegations of abuse or neglect of children or adult |
| 8 | residents who are in child care facilities licensed by the |
| 9 | Department under the Child Care Act of 1969, transitional |
| 10 | living programs, or unlicensed foster homes; and |
| 11 | (3) make recommendations regarding developing a |
| 12 | special response capacity for investigations of |
| 13 | allegations of abuse and neglect in child care facilities |
| 14 | with the goal of reducing the length of time to reach a |
| 15 | final finding without negatively impacting the overall |
| 16 | quality of the investigation. |
| 17 | (g) Implementation. No later than March 1, 2017, the |
| 18 | Department shall implement the workgroup's recommendations, as |
| 19 | feasible and appropriate, and shall submit a written report to |
| 20 | the General Assembly that explains the Department's decision to |
| 21 | implement or to not implement each of the workgroup's |
| 22 | recommendations.". |