

99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 SB1726

Introduced 2/20/2015, by Sen. Chapin Rose

SYNOPSIS AS INTRODUCED:

220 ILCS 5/8-406 220 ILCS 5/8-406.1 220 ILCS 5/8-510 from Ch. 111 2/3, par. 8-406

from Ch. 111 2/3, par. 8-510

Amends the Public Utilities Act. Provides that a public utility seeking to construct a high-voltage electric service line and related facilities (Project) must show that the utility has held a minimum of 2 pre-filing public meetings to receive public comment concerning the Project in each county where the Project is to be located, no earlier than 6 months prior to filing an application for a certificate of public convenience and necessity from the Illinois Commerce Commission. Provides that a public utility seeking to construct a Project shall include with the application for a certificate of public convenience and necessity to the Commission a list containing the name and address of each owner of record of the land included in the primary or alternate rights-of way for the Project as disclosed by the records of the tax collector of the county in which the land is located, as of not more than 30 days prior to the filing of the application. Provides that a public utility seeking to construct a Project may not ask for an easement for more ground than what it has filed with the Commission. Provides that a public utility that has been granted a certificate of public convenience and necessity for the purpose of making land surveys and land use studies shall provide a second notice to the owner of the property, identifying the date and time when land surveys and land use studies will begin on the property and informing the landowner of his or her right to be present when the land surveys or land use studies occur. Provides that the second notice shall also indicate whether the certificate of public convenience and necessity has been granted, whether it has been stayed by a court at the time of surveying, and indicate that, should the certificate of public convenience and necessity not be granted or is stayed by a court, the public utility has no right to enter the property. Provides that the notice shall also clearly indicate the property the public utility wishes to survey, and where the landowner can call to deny permission if the certificate of public convenience and necessity has not been granted or has been stayed by a court. Effective immediately.

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1 AN ACT concerning utilities.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Public Utilities Act is amended by changing Sections 8-406, 8-406.1, and 8-510 as follows:
- 6 (220 ILCS 5/8-406) (from Ch. 111 2/3, par. 8-406)
- Sec. 8-406. Certificate of public convenience and necessity.
- 9 (a) No public utility not owning any city or village franchise nor engaged in performing any public service or in 10 furnishing any product or commodity within this State as of 11 July 1, 1921 and not possessing a certificate of public 12 13 convenience and necessity from the Illinois Commerce 14 Commission, the State Public Utilities Commission or the Public Utilities Commission, at the time this amendatory Act of 1985 15 16 goes into effect, shall transact any business in this State 17 until it shall have obtained a certificate from the Commission that public convenience and necessity require the transaction 18 19 of such business.
 - (b) No public utility shall begin the construction of any new plant, equipment, property or facility which is not in substitution of any existing plant, equipment, property or facility or any extension or alteration thereof or in addition

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thereto, unless and until it shall have obtained from the Commission a certificate that public convenience and necessity require such construction. Whenever after a hearing Commission determines that any new construction or transaction of any business by a public utility will promote the public convenience and is necessary thereto, it shall have the power to issue certificates of public convenience and necessity. The Commission shall determine that proposed construction will promote the public convenience and necessity only if the utility demonstrates: (1) that the proposed construction is necessary to provide adequate, reliable, and efficient service to its customers and is the least-cost means of satisfying the service needs of its customers or that the proposed construction will promote the development of an effectively competitive electricity market that operates efficiently, is equitable to all customers, and is the least cost means of satisfying those objectives; (2) that the utility capable of efficiently managing and supervising the construction process and has taken sufficient action to ensure adequate and efficient construction and supervision thereof; and (3) that the utility is capable of financing the proposed construction without significant adverse financial consequences for the utility or its customers.

(c) After the effective date of this amendatory Act of 1987, no construction shall commence on any new nuclear power plant to be located within this State, and no certificate of

public convenience and necessity or other authorization shall be issued therefor by the Commission, until the Director of the Illinois Environmental Protection Agency finds that the United States Government, through its authorized agency, has identified and approved a demonstrable technology or means for the disposal of high level nuclear waste, or until such construction has been specifically approved by a statute enacted by the General Assembly.

As used in this Section, "high level nuclear waste" means those aqueous wastes resulting from the operation of the first cycle of the solvent extraction system or equivalent and the concentrated wastes of the subsequent extraction cycles or equivalent in a facility for reprocessing irradiated reactor fuel and shall include spent fuel assemblies prior to fuel reprocessing.

- (d) In making its determination, the Commission shall attach primary weight to the cost or cost savings to the customers of the utility. The Commission may consider any or all factors which will or may affect such cost or cost savings, including the public utility's engineering judgment regarding the materials used for construction.
- (e) The Commission may issue a temporary certificate which shall remain in force not to exceed one year in cases of emergency, to assure maintenance of adequate service or to serve particular customers, without notice or hearing, pending the determination of an application for a certificate, and may

by regulation exempt from the requirements of this Section temporary acts or operations for which the issuance of a certificate will not be required in the public interest.

A public utility shall not be required to obtain but may apply for and obtain a certificate of public convenience and necessity pursuant to this Section with respect to any matter as to which it has received the authorization or order of the Commission under the Electric Supplier Act, and any such authorization or order granted a public utility by the Commission under that Act shall as between public utilities be deemed to be, and shall have except as provided in that Act the same force and effect as, a certificate of public convenience and necessity issued pursuant to this Section.

No electric cooperative shall be made or shall become a party to or shall be entitled to be heard or to otherwise appear or participate in any proceeding initiated under this Section for authorization of power plant construction and as to matters as to which a remedy is available under The Electric Supplier Act.

(f) Such certificates may be altered or modified by the Commission, upon its own motion or upon application by the person or corporation affected. Unless exercised within a period of 2 years from the grant thereof authority conferred by a certificate of convenience and necessity issued by the Commission shall be null and void.

No certificate of public convenience and necessity shall be

- 1 construed as granting a monopoly or an exclusive privilege, 2 immunity or franchise.
 - (g) A public utility that undertakes any of the actions described in items (1) through (3) of this subsection (g) or that has obtained approval pursuant to Section 8-406.1 of this Act shall not be required to comply with the requirements of this Section to the extent such requirements otherwise would apply. For purposes of this Section and Section 8-406.1 of this Act, "high voltage electric service line" means an electric line having a design voltage of 100,000 or more. For purposes of this subsection (g), a public utility may do any of the following:
 - (1) replace or upgrade any existing high voltage electric service line and related facilities, notwithstanding its length;
 - (2) relocate any existing high voltage electric service line and related facilities, notwithstanding its length, to accommodate construction or expansion of a roadway or other transportation infrastructure; or
 - (3) construct a high voltage electric service line and related facilities that is constructed solely to serve a single customer's premises or to provide a generator interconnection to the public utility's transmission system and that will pass under or over the premises owned by the customer or generator to be served or under or over premises for which the customer or generator has secured

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the necessary right of way.

- (h) A public utility seeking to construct a high-voltage electric service line and related facilities (Project) must show that the utility has held a minimum of 2 pre-filing public meetings to receive public comment concerning the Project in each county where the Project is to be located, no earlier than 6 months prior to filing an application for a certificate of public convenience and necessity from the Commission. Notice of the public meeting shall be published in a newspaper of general circulation within the affected county once a week for 3 consecutive weeks, beginning no earlier than one month prior to the first public meeting. If the Project traverses 2 contiguous counties and where in one county the transmission line mileage and number of landowners over whose property the proposed route traverses is 1/5 or less of the transmission line mileage and number of such landowners of the other county, then the utility may combine the 2 pre-filing meetings in the county with the greater transmission line mileage and affected landowners. All other requirements regarding pre-filing meetings shall apply in both counties. Notice of the public meeting, including a description of the Project, must be provided in writing to the clerk of each county where the Project is to be located. A representative of the Commission shall be invited to each pre-filing public meeting.
- (i) A public utility seeking to construct a high-voltage electric service line and related facilities (Project) shall

- include with the application for a certificate of public 1 2 convenience and necessity to the Commission a list containing the name and address of each owner of record of the land 3 included in the primary or alternate rights-of way for the 4 5 Project as disclosed by the records of the tax collector of the county in which the land is located as of not more than 30 days 6 prior to the filing of the application. The Commission shall 7 notify the owners of record by registered mail of the time and 8 9 place scheduled for the initial hearing upon the application.
- (j) A public utility seeking to construct a high-voltage
 electric service line and related facilities (Project) may not
 ask for an easement for more ground than what it has filed with
 the Commission.
- 14 (Source: P.A. 95-700, eff. 11-9-07; 96-1348, eff. 7-28-10.)
- 15 (220 ILCS 5/8-406.1)

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- Sec. 8-406.1. Certificate of public convenience and necessity; expedited procedure.
 - (a) A public utility may apply for a certificate of public convenience and necessity pursuant to this Section for the construction of any new high voltage electric service line and related facilities (Project). To facilitate the expedited review process of an application filed pursuant to this Section, an application shall include all of the following:
- 24 (1) Information in support of the application that 25 shall include the following:

1	(A) A detailed description of the Project,
2	including location maps and plot plans to scale showing
3	all major components.
4	(B) The following engineering data:
5	(i) a detailed Project description including:
6	(I) name and destination of the Project;
7	(II) design voltage rating (kV);
8	(III) operating voltage rating (kV); and
9	(IV) normal peak operating current rating;
10	(ii) a conductor, structures, and substations
11	description including:
12	(I) conductor size and type;
13	(II) type of structures;
14	(III) height of typical structures;
15	(IV) an explanation why these structures
16	were selected;
17	(V) dimensional drawings of the typical
18	structures to be used in the Project; and
19	(VI) a list of the names of all new (and
20	existing if applicable) substations or
21	switching stations that will be associated
22	with the proposed new high voltage electric
23	service line;
24	(iii) the location of the site and
25	right-of-way including:
26	(I) miles of right-of-way;

Ţ	(11) miles of circuit;
2	(III) width of the right-of-way; and
3	(IV) a brief description of the area
4	traversed by the proposed high voltage
5	electric service line, including a description
6	of the general land uses in the area and the
7	type of terrain crossed by the proposed line;
8	(iv) assumptions, bases, formulae, and methods
9	used in the development and preparation of the
10	diagrams and accompanying data, and a technical
11	description providing the following information:
12	(I) number of circuits, with
13	identification as to whether the circuit is
14	overhead or underground;
15	(II) the operating voltage and frequency;
16	and
17	(III) conductor size and type and number
18	of conductors per phase;
19	(v) if the proposed interconnection is an
20	overhead line, the following additional
21	information also must be provided:
22	(I) the wind and ice loading design
23	parameters;
24	(II) a full description and drawing of a
25	typical supporting structure, including
26	strength specifications;

1	(III) structure spacing with typical
2	ruling and maximum spans;
3	(IV) conductor (phase) spacing; and
4	(V) the designed line-to-ground and
5	conductor-side clearances;
6	(vi) if an underground or underwater
7	interconnection is proposed, the following
8	additional information also must be provided:
9	(I) burial depth;
10	(II) type of cable and a description of any
11	required supporting equipment, such as
12	insulation medium pressurizing or forced
13	cooling;
14	(III) cathodic protection scheme; and
15	(IV) type of dielectric fluid and
16	safeguards used to limit potential spills in
17	waterways;
18	(vii) technical diagrams that provide
19	clarification of any item under this item (1)
20	should be included; and
21	(viii) applicant shall provide and identify a
22	primary right-of-way and one or more alternate
23	rights-of-way for the Project as part of the
24	filing. To the extent applicable, for each
25	right-of-way, an applicant shall provide the
26	information described in this subsection (a) Upon

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a showing of good cause in its filing, an applicant may be excused from providing and identifying alternate rights-of-way.

- (2) An application fee of \$100,000, which shall be paid into the Public Utility Fund at the time the Chief Clerk of the Commission deems it complete and accepts the filing.
- (3) Information showing that the utility has held a minimum of 3 pre-filing public meetings to receive public comment concerning the Project in each county where the Project is to be located, no earlier than 6 months prior to the filing of the application. Notice of the public meeting shall be published in a newspaper of general circulation within the affected county once a week for 3 consecutive weeks, beginning no earlier than one month prior to the first public meeting. If the Project traverses 2 contiguous counties and where in one county the transmission line mileage and number of landowners over whose property the proposed route traverses is 1/5 or less of the transmission line mileage and number of such landowners of the other county, then the utility may combine the 3 pre-filing meetings in the county with the greater transmission line mileage and affected landowners. All other requirements regarding pre-filing meetings shall apply in counties. Notice of the public meeting, including a description of the Project, must be provided in writing to the clerk of each county where the Project is to be

located. A representative of the Commission shall be invited to each pre-filing public meeting.

- (4) A list containing the name and address of each owner of record of the land included in the primary or alternate rights-of-way as disclosed by the records of the tax collector of the county in which the land is located as of not more than 30 days prior to the filing of the application. The Commission shall notify the owners of record by registered mail of the time and place scheduled for the initial hearing upon the application.
- (b) At the first status hearing the administrative law judge shall set a schedule for discovery that shall take into consideration the expedited nature of the proceeding.
- (c) Nothing in this Section prohibits a utility from requesting, or the Commission from approving, protection of confidential or proprietary information under applicable law. The public utility may seek confidential protection of any of the information provided pursuant to this Section, subject to Commission approval.
- (d) The public utility shall publish notice of its application in the official State newspaper within 10 days following the date of the application's filing.
- (e) The public utility shall establish a dedicated website for the Project 3 weeks prior to the first public meeting and maintain the website until construction of the Project is complete. The website address shall be included in all public

1 notices.

- (f) The Commission shall, after notice and hearing, grant a certificate of public convenience and necessity filed in accordance with the requirements of this Section if, based upon the application filed with the Commission and the evidentiary record, it finds the Project will promote the public convenience and necessity and that all of the following criteria are satisfied:
 - (1) That the Project is necessary to provide adequate, reliable, and efficient service to the public utility's customers and is the least-cost means of satisfying the service needs of the public utility's customers or that the Project will promote the development of an effectively competitive electricity market that operates efficiently, is equitable to all customers, and is the least cost means of satisfying those objectives.
 - (2) That the public utility is capable of efficiently managing and supervising the construction process and has taken sufficient action to ensure adequate and efficient construction and supervision of the construction.
 - (3) That the public utility is capable of financing the proposed construction without significant adverse financial consequences for the utility or its customers.
- (g) The Commission shall issue its decision with findings of fact and conclusions of law granting or denying the application no later than 150 days after the application is

filed. The Commission may extend the 150-day deadline upon notice by an additional 75 days if, on or before the 30th day after the filing of the application, the Commission finds that

good cause exists to extend the 150-day period.

- (h) In the event the Commission grants a public utility's application for a certificate pursuant to this Section, the public utility shall pay a one-time construction fee to each county in which the Project is constructed within 30 days after the completion of construction. The construction fee shall be \$20,000 per mile of high voltage electric service line constructed in that county, or a proportionate fraction of that fee. The fee shall be in lieu of any permitting fees that otherwise would be imposed by a county. Counties receiving a payment under this subsection (h) may distribute all or portions of the fee to local taxing districts in that county.
 - (i) Notwithstanding any other provisions of this Act, a decision granting a certificate under this Section shall include an order pursuant to Section 8-503 of this Act authorizing or directing the construction of the high voltage electric service line and related facilities as approved by the Commission, in the manner and within the time specified in said order.
- 23 (Source: P.A. 96-1348, eff. 7-28-10.)
- 24 (220 ILCS 5/8-510) (from Ch. 111 2/3, par. 8-510)
- 25 Sec. 8-510. Land surveys and land use studies. For the

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purpose of making land surveys and land use studies, any public utility that has been granted a certificate of public convenience and necessity by, or received an order under Section 8-503 or 8-406.1 of this Act from, the Commission may, 30 days after providing written notice to the owner thereof by registered mail, and after providing a second notice to the owner of the property, identifying the date and time when land surveys and land use studies will begin on their property and informing the landowner that they or their agent may be present when the land surveys or land use studies occur, by registered mail at least 3 days, but not more than 5 days, prior to the stated date in the notice; enter upon the property of any owner who has refused permission for entrance upon that property, but subject to responsibility for all damages which may be inflicted thereby. The second notice shall indicate whether the certificate of public convenience and necessity has been granted or whether or not it has been stayed by a court at the time of surveying. The notice shall indicate that, should the certificate of public convenience and necessity not be granted or the ruling stayed by a court, the public utility has no right to enter the property. The notice shall also clearly indicate the property the public utility wishes to survey and where the landowner can call to deny permission if the certificate of public convenience and necessity has not been

26 (Source: P.A. 96-1348, eff. 7-28-10.)

granted or has been stayed by a court.

- 1 Section 99. Effective date. This Act takes effect upon
- 2 becoming law.