

99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 HB6009

by Rep. Chad Hays

SYNOPSIS AS INTRODUCED:

See Index

Amends the State Finance Act, the Board of Higher Education Act, and the Public Community College Act. Provides for the Board of Higher Education's master plan for community colleges to be made in cooperation with the Illinois Community College Board (ICCB). Provides that community college performance metrics must be adopted by ICCB by rule. Removes the need for approval from the Board of Higher Education or for ICCB approval with respect to certain community college provisions. Removes provisions requiring uniform financial accounting and reporting standards and principles for community colleges and requiring ICCB to file copies of uniform financial statements from audit reports with the Board of Higher Education. Requires a community college district to report administrator and faculty salaries and benefits to ICCB instead of the Board of Higher Education. Repeals Sections concerning a State university and college information system, an annual community college education study and report, the Academic Improvement Trust Fund for Community College Foundations, adverse court decision grants, State Community College District No. 601, and a mobile response workforce training pilot program. Effective July 1, 2016.

LRB099 18835 NHT 43220 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning education.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 (30 ILCS 105/5.528 rep.)
- 5 Section 5. The State Finance Act is amended by repealing
- 6 Section 5.528.
- 7 Section 10. The Board of Higher Education Act is amended by
- 8 changing Sections 6 and 8 as follows:
- 9 (110 ILCS 205/6) (from Ch. 144, par. 186)
- 10 Sec. 6. The Board, in cooperation with the Illinois
- 11 Community College Board, shall analyze the present and future
- 12 aims, needs and requirements of higher education in the State
- of Illinois and prepare a master plan for the development,
- 14 expansion, integration, coordination and efficient utilization
- of the facilities, curricula and standards of higher education
- 16 for the public institutions of higher education in the areas of
- teaching, research and public service. The master plan shall
- 18 also include higher education affordability and accessibility
- 19 measures. The Board, in cooperation with the Illinois Community
- 20 College Board, shall formulate the master plan and prepare and
- 21 submit to the General Assembly and the Governor drafts of
- 22 proposed legislation to effectuate the plan. The Board, in

- 1 <u>cooperation with the Illinois Community College Board</u>, shall
- 2 engage in a continuing study, an analysis \underline{L} and \underline{L} evaluation of
- 3 the master plan so developed \underline{L} and it shall be its
- 4 responsibility to recommend, from time to time as it
- 5 determines, amendments and modifications of any master plan
- 6 enacted by the General Assembly.
- 7 (Source: P.A. 96-319, eff. 1-1-10.)
- 8 (110 ILCS 205/8) (from Ch. 144, par. 188)
- 9 Sec. 8. The Board of Trustees of the University of
- 10 Illinois, the Board of Trustees of Southern Illinois
- 11 University, the Board of Trustees of Chicago State University,
- 12 the Board of Trustees of Eastern Illinois University, the Board
- of Trustees of Governors State University, the Board of
- 14 Trustees of Illinois State University, the Board of Trustees of
- Northeastern Illinois University, the Board of Trustees of
- Northern Illinois University, the Board of Trustees of Western
- 17 Illinois University, and the Illinois Community College Board
- 18 shall submit to the Board not later than the 15th day of
- 19 November of each year its budget proposals for the operation
- 20 and capital needs of the institutions under its governance or
- 21 supervision for the ensuing fiscal year. Each budget proposal
- shall conform to the procedures developed by the Board in the
- 23 design of an information system for State universities and
- colleges.
- In order to maintain a cohesive system of higher education,

the Board and its staff shall communicate on a regular basis
with all public university presidents. They shall meet at least
semiannually to achieve economies of scale where possible and
provide the most innovative and efficient programs and
services.

The Board, in the analysis of formulating the annual budget request, shall consider rates of tuition and fees and undergraduate tuition and fee waiver programs at the <u>State</u> state universities and colleges. The Board shall also consider the current and projected utilization of the total physical plant of each campus of a university or college in approving the capital budget for any new building or facility.

The Board of Higher Education shall submit to the Governor, to the General Assembly, and to the appropriate budget agencies of the Governor and General Assembly its analysis and recommendations on such budget proposals.

The Board is directed to form a broad-based group of individuals representing the Office of the Governor, the General Assembly, public institutions of higher education, State agencies, business and industry, statewide Statewide Statewide organizations representing faculty and staff, and others as the Board shall deem appropriate to devise a system for allocating State resources to public institutions of higher education based upon performance in achieving State goals related to student success and certificate and degree completion.

Beginning in Fiscal Year 2013, the Board of Higher

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Education budget recommendations to the Governor and the General Assembly shall include allocations to public institutions of higher education based upon performance metrics designed to promote and measure student success in degree and certificate completion. Public university These metrics must be adopted by the Board by rule, and public community college metrics must be adopted by the Illinois Community College Board by rule. These metrics must be developed and promulgated in accordance with the following principles:

- (1) The metrics must be developed in consultation with public institutions of higher education, as well as other State educational agencies and other higher education organizations, associations, interests, and stakeholders as deemed appropriate by the Board.
- (2) The metrics shall include provisions for recognizing the demands on and rewarding the performance of institutions in advancing the success of students who are academically or financially at risk, including first-generation students, low-income students, students traditionally underrepresented in higher education, as specified in Section 9.16 of this Act.
- (3) The metrics shall recognize and account for the differentiated missions of institutions and sectors of higher education.
 - (4) The metrics shall focus on the fundamental goal of

increasing completion of college courses, certificates, and degrees. Performance metrics shall recognize the unique and broad mission of public community colleges through consideration of additional factors including, but not limited to, enrollment, progress through key academic milestones, transfer to a baccalaureate institution, and degree completion.

(5) The metrics must be designed to maintain the quality of degrees, certificates, courses, and programs.

In devising performance metrics, the Board may be guided by the report of the Higher Education Finance Study Commission.

Each State university state supported institution within the application of this Act must submit its plan for capital improvements of non-instructional facilities to the Board for approval before final commitments are made if the total cost of the project as approved by the institution's board of control is in excess of \$2 million. Non-instructional uses shall include but not be limited to dormitories, union buildings, field houses, stadium, other recreational facilities and parking lots. The Board shall determine whether or not any project submitted for approval is consistent with the master plan for higher education and with instructional buildings that are provided for therein. If the project is found by a majority of the Board not to be consistent, such capital improvement shall not be constructed.

26 (Source: P.A. 97-290, eff. 8-10-11; 97-320, eff. 1-1-12;

- 1 97-610, eff. 1-1-12; 97-813, eff. 7-13-12.)
- 2 (110 ILCS 205/6.2 rep.)
- 3 Section 15. The Board of Higher Education Act is amended by
- 4 repealing Section 6.2.
- 5 Section 20. The Public Community College Act is amended by
- 6 changing Sections 2-12, 3-2, 3-3, 3-22.1, 3-29.8, 3-36, 3-37,
- 7 3-38, 3-40, and 5-11 as follows:
- 8 (110 ILCS 805/2-12) (from Ch. 122, par. 102-12)
- 9 Sec. 2-12. The State Board shall have the power and it
- 10 shall be its duty:
- 11 (a) To provide statewide planning for community colleges as
- 12 institutions of higher education and co-ordinate the programs,
- 13 services and activities of all community colleges in the State
- so as to encourage and establish a system of locally initiated
- and administered comprehensive community colleges.
- 16 (b) To organize and conduct feasibility surveys for new
- 17 community colleges or for the inclusion of existing
- institutions as community colleges and the locating of new
- 19 institutions.
- 20 (c) (Blank). To approve all locally funded capital projects
- 21 for which no State monies are required, in accordance with
- 22 standards established by rule.
- 23 (d) To cooperate with the community colleges in continuing

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studies of student characteristics, admission standards, grading policies, performance of transfer students, qualification and certification of facilities and any other

problem of community college education.

- To enter into contracts with other governmental agencies and eligible providers, such as local educational agencies, community-based organizations of demonstrated effectiveness, volunteer literacy organizations demonstrated effectiveness, institutions of higher education, public and private nonprofit agencies, libraries, and public housing authorities; to accept federal funds and to plan with other State agencies when appropriate for the allocation of such federal funds for instructional programs and student services including such funds for adult education and adult literacy, vocational and technical education, and retraining as may be allocated by state and federal agencies for the aid of community colleges. To receive, receipt for, hold in trust, expend and administer, for all purposes of this Act, funds and other aid made available by the federal government or by other agencies public or private, subject to appropriation by the General Assembly. The changes to this subdivision (e) made by this amendatory Act of the 91st General Assembly apply on and after July 1, 2001.
- (f) To determine efficient and adequate standards for community colleges for the physical plant, heating, lighting, ventilation, sanitation, safety, equipment and supplies,

- instruction and teaching, curriculum, library, operation,
 maintenance, administration and supervision, and to grant
 recognition certificates to community colleges meeting such
 standards.
 - (g) To determine the standards for establishment of community colleges and the proper location of the site in relation to existing institutions of higher education offering academic, occupational and technical training curricula, possible enrollment, assessed valuation, industrial, business, agricultural, and other conditions reflecting educational needs in the area to be served; however, no community college may be considered as being recognized nor may the establishment of any community college be authorized in any district which shall be deemed inadequate for the maintenance, in accordance with the desirable standards thus determined, of a community college offering the basic subjects of general education and suitable vocational and semiprofessional and technical curricula.
 - (h) To approve or disapprove new units of instruction, research or public service as defined in Section 3-25.1 of this Act submitted by the boards of trustees of the respective community college districts of this State. The State Board may discontinue programs which fail to reflect the educational needs of the area being served. The community college district shall be granted 60 days following the State Board staff recommendation and prior to the State Board's action to respond

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- to concerns regarding the program in question. If the State
 Board acts to abolish a community college program, the
 community college district has a right to appeal the decision
 in accordance with administrative rules promulgated by the
 State Board under the provisions of the Illinois Administrative
 Procedure Act.
 - (i) То participate in, to recommend approval disapproval, and to assist in the coordination of the programs community colleges participating in of programs of interinstitutional cooperation with other public or nonpublic institutions of higher education. If the State Board does not approve a particular cooperative agreement, the community college district has a right to appeal the decision in accordance with administrative rules promulgated by the State Board under the provisions of the Illinois Administrative Procedure Act.
 - (j) To establish guidelines regarding sabbatical leaves.
 - (k) To establish guidelines for the admission into special, appropriate programs conducted or created by community colleges for elementary and secondary school dropouts who have received truant status from the school districts of this State in compliance with Section 26-14 of The School Code.
 - (1) The Community College Board shall conduct a study of community college teacher education courses to determine how the community college system can increase its participation in the preparation of elementary and secondary teachers.

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- (m) (Blank). To establish by July 1, 1997 uniform financial accounting and reporting standards and principles for community colleges and develop procedures and systems for community colleges for reporting financial data to the State Board.
 - (n) To create and participate in the conduct and operation of any corporation, joint venture, partnership, association, or other organizational entity that has the power: (i) to acquire land, buildings, and other capital equipment for the use and benefit of the community colleges or their students; (ii) to accept gifts and make grants for the use and benefit of the community colleges or their students; (iii) to aid in the instruction and education of students of community colleges; and (iv) to promote activities to acquaint members of the community with the facilities of the various community colleges.
 - (o) On and after July 1, 2001, to ensure the effective teaching of adults and to prepare them for success in employment and lifelong learning by administering a network of providers, programs, and services to provide adult basic education, adult secondary and high school equivalency testing education, English as a second language, and any other instruction designed to prepare adult students to function successfully in society and to experience success postsecondary education and the world of work.
 - On and after July 1, 2001, to supervise (p)

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administration of adult education and adult literacy programs, to establish the standards for such courses of instruction and supervise the administration thereof, to contract with other State and local agencies and eligible providers, such as local educational agencies, community-based organizations demonstrated effectiveness, volunteer literacy organizations demonstrated effectiveness, institutions of education, public and private nonprofit agencies, libraries, and public housing authorities, for the purpose of promoting and establishing classes for instruction under these programs, to contract with other State and local agencies to accept and expend appropriations for educational purposes to reimburse local eligible providers for the cost of these programs, and to establish an advisory council consisting of all categories of eligible providers; agency partners, such as the State Board of Education, the Department of Human Services, the Department of Employment Security, and the Secretary of State literacy program; and other stakeholders to identify, deliberate, and make recommendations to the State Board on adult education policy and priorities. The State Board shall support statewide geographic distribution; diversity of eligible providers; and the adequacy, stability, and predictability of funding so as not to disrupt or diminish, but rather to enhance, adult education by this change of administration.

25 (Source: P.A. 98-718, eff. 1-1-15.)

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(110 ILCS 805/3-2) (from Ch. 122, par. 103-2) 1

Sec. 3-2. Upon the receipt of such a petition, the State Board shall, in cooperation with the regional superintendent of the county or counties in which the territory of the proposed district is located, cause a study to be made of the territory of the proposed district and the community college needs and condition thereof and the area within and adjacent thereto in relation to existing facilities for general education, including pre-professional curricula and for training in occupational activities, and in relation to a factual survey of the possible enrollment, assessed valuation, industrial business, agricultural and other conditions reflecting educational needs in the area to be served, in order to determine whether in its judgment the proposed district may adequately maintain a community college in accordance with such desirable standards. In reviewing the application the State 17 Board shall consider the feasibility of any proposed utilization of existing public or private educational facilities and land within or in near proximity to the boundary of the proposed district, and of contracting with such public or private institutions for the provision of educational programs. If the State Board finds as the result of its study that it is not possible for the proposed district to produce a program of community college education at reasonable cost, it shall provide a brief statement of the reasons for this decision and shall thereupon cause a copy of

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the statement to be published in a newspaper or newspapers having a general circulation in the territory of the proposed district and no election shall be held or further proceedings had on said petition to establish such a community college district. In approving a request for a new community college district, If approved the State Board shall make submit its findings to the Board of Higher Education for a determination as to whether or not the proposal is in conformity with a comprehensive community college program. When the State Board of Higher Education approves the request for a new community college, the State Board shall prepare a report of such action on the petition. The report shall contain a brief statement of the reasons for the decision and a resume stating why the State Board deems it possible for the proposed district to provide a desirable 2-year two-year college program at reasonable cost, the conditions under which such operation would be possible, the estimated results of such operation in terms of local taxes, the nature and probable cost of alternative methods of providing adequate community college educational opportunities for students in the territory involved and such other information as the State Board believes may be helpful to the voters in such territory in voting on the proposition to establish a community college district.

24 (Source: P.A. 84-509.)

(110 ILCS 805/3-3) (from Ch. 122, par. 103-3)

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3-3. If State Board of Higher Education the disapproves the request for a new community college, no election shall be held or further proceedings had on such petition to establish a community college district. If the State Board of Higher Education approves the request to establish a community college district, the State Board shall cause notice of a hearing on the petition to be given by publishing a notice thereof at least once each week for 3 successive weeks in at least one newspaper having general circulation within the territory of the proposed district, and if no such newspaper exists, then the publication shall be made in 2 or more newspapers which together cover the territory with general circulation. The notice shall state when and to whom the petition was presented, the description of the territory of the proposed district, and the day on which the hearing upon the petition and the report of the State Board will be held. On such day or on a day to which the State Board shall continue said hearing, the State Board or a hearing officer appointed by it shall hear the petition, present the report and determine the sufficiency of the petition as herein prescribed, and may adjourn the hearing from time to time or continue the matter for want of sufficient notice or for other good cause. The State Board or a hearing officer appointed by it shall hear any additional evidence as to the school needs and conditions of the territory and in the area within and adjacent thereto and if a hearing officer is appointed he shall report a summary of

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the testimony to the State Board. Whereupon the State Board shall determine whether it is for the best interests of the schools of such area and the educational welfare of the students therein that such district be organized, and shall determine also whether the territory described in the petition is compact and contiguous for college purposes.

7 (Source: P.A. 78-669.)

(110 ILCS 805/3-22.1) (from Ch. 122, par. 103-22.1)

Sec. 3-22.1. To cause an audit to be made as of the end of each fiscal year by an accountant licensed to practice public accounting in Illinois and appointed by the board. The auditor shall perform his or her examination in accordance with generally accepted auditing standards and regulations prescribed by the State Board, and submit his or her report thereon in accordance with generally accepted accounting The examination and report shall principles. include a verification of student enrollments and any other bases upon which claims are filed with the State Board. The audit report shall include a statement of the scope and findings of the audit and a professional opinion signed by the auditor. If a professional opinion is denied by the auditor he or she shall set forth the reasons for that denial. The board shall not limit the scope of the examination to the extent that the effect of such limitation will result in the qualification of the auditor's professional opinion. The procedures for payment

- 1 for the expenses of the audit shall be in accordance with
- 2 Section 9 of the Governmental Account Audit Act. Copies of the
- 3 audit report shall be filed with the State Board in accordance
- 4 with regulations prescribed by the State Board. The State Board
- 5 shall file one copy of the audit report with the Auditor
- 6 General. The State Board shall file copies of the uniform
- 7 financial statements from the audit report with the Board of
- 8 Higher Education.
- 9 (Source: P.A. 90-468, eff. 8-17-97.)
- 10 (110 ILCS 805/3-29.8)
- 11 Sec. 3-29.8. Administrator and faculty salary and
- benefits; report. Each board of trustees shall report to the
- 13 <u>State</u> Board of Higher Education, on or before July 1 of each
- 14 year, the base salary and benefits of the president or chief
- 15 executive officer of the community college and all
- administrators, faculty members, and instructors employed by
- 17 the community college district. For the purposes of this
- 18 Section, "benefits" includes without limitation vacation days,
- 19 sick days, bonuses, annuities, and retirement enhancements.
- 20 (Source: P.A. 96-266, eff. 1-1-10; 96-1000, eff. 7-2-10.)
- 21 (110 ILCS 805/3-36) (from Ch. 122, par. 103-36)
- 22 Sec. 3-36. To buy one or more sites for college purposes
- 23 with necessary ground, and to take and purchase the site for a
- 24 college site either with or without the owner's consent, by

condemnation or otherwise; to pay the amount of any award made by a jury in a condemnation proceedings; and to select and purchase all sites without the submission of the question to any referendum. No such purchase may be made without the prior approval of the State Board. Purchases under this Section may be made by contract for deed when the board considers the use of such a contract to be advantageous to the district but a contract for deed may not provide for interest on the unpaid balance of the purchase price at a rate in excess of 6% per year nor for a period of more than 10 years in which that price is to be paid. Title to all real estate shall be taken and held in the name of the board of the community college district.

14 (110 ILCS 805/3-37) (from Ch. 122, par. 103-37)

(Source: P.A. 78-669.)

Sec. 3-37. To build, buy or lease suitable buildings upon a site approved by the State Board and issue bonds, in the manner provided in Article IIIA, or, with the prior approval of the Illinois Community College Board, enter into an installment loan arrangement with a financial institution with a payback period of less than 20 years provided the board has entered into a contractual agreement which provides sufficient revenue to pay such loan in full from sources other than local taxes, tuition, or State appropriations and to provide adequate additional operation and maintenance funding for the term of the agreement, for the purpose of borrowing money to buy sites

- and to either or both buy or build and equip buildings and improvements.
- 3 Any provision in a contractual agreement providing for an
- 4 installment loan agreement authorized by this Section that
- 5 obligates the State of Illinois is against public policy and
- 6 shall be null and void.
- 7 (Source: P.A. 91-776, eff. 6-9-00.)
- 8 (110 ILCS 805/3-38) (from Ch. 122, par. 103-38)
- 9 Sec. 3-38. To lease, with or without an option to purchase,
- 10 for a period not to exceed 5 years or purchase under an
- installment contract extending over a period of not more than 5
- 12 years, with interest at a rate not to exceed 6% per year on the
- 13 unpaid principal, such apparatus, equipment, machinery or
- other personal property as may be required when authorized by
- 15 the affirmative vote of 2/3 of the members of the board. To
- lease for a period not to exceed 20 years such rooms, buildings
- 17 and land, or any one or more of such items, as may be required
- when authorized by the affirmative vote of 2/3 of the members
- 19 of the board. Any lease for rooms, buildings or land for a
- 20 period exceeding 5 years must have the prior approval of the
- 21 State Board. The provisions of this Section do not apply to
- 22 guaranteed energy savings contracts or leases entered into
- 23 under Article V-A.
- 24 (Source: P.A. 88-173.)

1 (110 ILCS 805/3-40) (from Ch. 122, par. 103-40)

Sec. 3-40. To enter into contracts with any person, organization, association, educational institution, or governmental agency for providing or securing educational services. Any initial contract with a public university or a private degree-granting college or university entered into on or after July 1, 1985 but before July 1, 2016 shall have prior approval of the State Board and the Illinois Board of Higher Education. Any initial contract with a public university or a private degree-granting college or university entered into on or after July 1, 2016 shall have prior approval of the State Board.

- 13 (Source: P.A. 84-509.)
- 14 (110 ILCS 805/5-11) (from Ch. 122, par. 105-11)

Sec. 5-11. Any public community college which subsequent to July 1, 1972 but before July 1, 2016, commenced construction of any facilities approved by the State Board and the Illinois Board of Higher Education may, after completion thereof, apply to the State for a grant for expenditures made by the community college from its own funds for building purposes for such facilities in excess of 25% of the cost of such facilities as approved by the State Board and the Illinois Board of Higher Education. Any public community college that, on or after July 1, 2016, commenced construction of any facilities approved by the State Board may, after completion thereof, apply to the

- 1 State for a grant for expenditures made by the community
- 2 college from its own funds for building purposes for such
- 3 facilities in excess of 25% of the cost of such facilities as
- 4 approved by the State Board. A Such grant shall be contingent
- 5 upon said community college having otherwise complied with
- 6 Sections 5-3, 5-4, 5-5 and 5-10 of this Act.
- 7 If any payments or contributions of any kind which are
- 8 based upon, or are to be applied to, the cost of such
- 9 construction are received from the Federal government, or an
- 10 agency thereof, subsequent to receipt of the grant herein
- 11 provided, the amount of such subsequent payment or
- 12 contributions shall be paid over to the Capital Development
- Board by the community college for deposit in the Capital
- 14 Development Bond Interest and Retirement Fund.
- 15 (Source: P.A. 80-1200.)
- 16 (110 ILCS 805/2-10 rep.)
- 17 (110 ILCS 805/2-19 rep.)
- 18 (110 ILCS 805/2-23 rep.)
- 19 (110 ILCS 805/2-16.05 rep.)
- 20 (110 ILCS 805/2-18a rep.)
- 21 Section 25. The Public Community College Act is amended by
- 22 repealing Sections 2-10, 2-19, 2-23, 2-16.05, and 2-18a.
- 23 Section 99. Effective date. This Act takes effect July 1,
- 24 2016.

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