

1 AN ACT concerning revenue.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 1. Short title. This Act may be cited as the State  
5 Tax Preparer Oversight Act.

6 Section 5. Definitions. As used in this Act:

7 "Department" means the Department of Revenue.

8 "Income tax return preparer" has the meaning ascribed to  
9 that term in Section 1501 of the Illinois Income Tax Act.

10 "PTIN" means a Preparer Tax Identification Number, as  
11 defined in Internal Revenue Service Notice 2011-6.

12 Section 10. Powers and duties of the Department.

13 (a) For taxable years beginning on or after January 1,  
14 2017, the Department shall, by rule, require any income tax  
15 return preparer, as defined in Section 1501 of the Illinois  
16 Income Tax Act, to include his or her PTIN on any tax return  
17 prepared by the income tax return preparer and filed under the  
18 Illinois Income Tax Act or any claim for refund of tax imposed  
19 by the Illinois Income Tax Act.

20 (b) The Department shall develop and by rule implement a  
21 program using the PTIN as an oversight mechanism to assess  
22 returns, to identify high error rates, patterns of suspected

1 fraud, and unsubstantiated basis for tax positions by income  
2 tax return preparers.

3 (c) The Department shall, by rule, establish formal and  
4 regular communication protocols with the Commissioner of the  
5 Internal Revenue Service to share and exchange PTIN information  
6 on income tax return preparers who are suspected of fraud,  
7 disciplined, or barred from filing tax returns with the  
8 Department or the Internal Revenue Service. The Department may,  
9 by rule, establish additional communication protocols with  
10 other states to exchange similar enforcement or discipline  
11 information.

12 Section 15. Enforcement.

13 (a) The Department may investigate the actions of any  
14 income tax return preparer doing business in the State and may  
15 bar or suspend an income tax return preparer from filing  
16 returns with the Department for good cause.

17 (b) In addition to any other penalty provided by law, any  
18 individual or person violating this Act by failing to provide  
19 his or her PTIN shall pay a civil penalty to the Department in  
20 the amount of \$50 per offense, but not to exceed \$25,000 per  
21 calendar year; however, no such penalty shall be imposed if it  
22 is shown that the failure is due to reasonable cause and not  
23 due to willful neglect, as determined by the Department.

24 (c) The Department shall, before taking any disciplinary  
25 action against an income tax return preparer under this

1 Section, hold a hearing in accordance with this Act. The  
2 Department shall, at least 30 days before the date set for the  
3 hearing, (i) notify the accused in writing of the charges made  
4 and the time and place for the hearing on the charges, (ii)  
5 direct him or her to file a written answer to the charges with  
6 the Department under oath within 20 days after the service on  
7 him or her of the notice, and (iii) inform the accused that, if  
8 he or she fails to answer, disciplinary action shall be taken  
9 against him or her, as the Department may consider proper.

10 (d) At the time and place fixed in the notice, the  
11 Department shall proceed to hear the charges and the parties or  
12 their counsel shall be accorded ample opportunity to present  
13 any pertinent statements, testimony, evidence, and arguments.  
14 The Department may continue the hearing from time to time.

15 (e) In case the person, after receiving the notice, fails  
16 to file an answer, he or she may be subject to the disciplinary  
17 action set forth in the notice. The written notice may be  
18 served by registered or certified mail to the person's address  
19 of record.

20 (f) All final administrative decisions of the Department  
21 under this Section shall be subject to judicial review pursuant  
22 to the provisions of the Administrative Review Law. The term  
23 "administrative decision" is defined as in Section 3-101 of the  
24 Code of Civil Procedure. Proceedings for judicial review shall  
25 be commenced in the Circuit Court of the county in which the  
26 party applying for review resides; provided, that if such party

1 is not a resident of this State, the venue shall be in Sangamon  
2 or Cook County.

3 (g) The Department shall not be required to certify any  
4 record to the court or file any answer in court or otherwise  
5 appear in any court in a judicial review proceeding, unless and  
6 until the Department has received from the plaintiff payment of  
7 the costs of furnishing and certifying the record, which costs  
8 shall be established by the Department. Exhibits shall be  
9 certified without cost. Failure on the part of the plaintiff to  
10 file such receipt in court shall be grounds for dismissal of  
11 the action.

12 Section 20. Rules. The Department shall adopt rules  
13 consistent with the provisions of this Act for the  
14 administration and enforcement of this Act.

15 Section 85. The Illinois Income Tax Act is amended by  
16 changing Section 503 as follows:

17 (35 ILCS 5/503) (from Ch. 120, par. 5-503)

18 Sec. 503. Signing of Returns and Notices.

19 (a) Signature presumed authentic. The fact that an  
20 individual's name is signed to a return or notice shall be  
21 prima facie evidence for all purposes that such document was  
22 actually signed by such individual. If a return is prepared by  
23 an income tax return preparer for a taxpayer, that preparer

1 shall sign the return as the preparer of that return and  
2 include his or her PTIN, as defined in the State Tax Preparer  
3 Oversight Act, on the return. If a return is transmitted to the  
4 Department electronically, the Department may presume that the  
5 electronic return originator has obtained and is transmitting a  
6 valid signature document pursuant to the rules promulgated by  
7 the Department for the electronic filing of tax returns, or the  
8 Department may authorize electronic return originators to  
9 maintain the signature documents and associated documentation,  
10 subject to the Department's right of inspection at any time  
11 without notice, rather than transmitting those documents to the  
12 Department, and the Department may process the return.

13 (b) Corporations. A return or notice required of a  
14 corporation shall be signed by the president, vice-president,  
15 treasurer or any other officer duly authorized so to act or, in  
16 the case of a limited liability company, by a manager or  
17 member. In the case of a return or notice made for a  
18 corporation by a fiduciary pursuant to the provisions of  
19 section 502(b) (4), such fiduciary shall sign such document.  
20 The fact that an individual's name is signed to a return or  
21 notice shall be prima facie evidence that such individual is  
22 authorized to sign such document on behalf of the corporation.

23 (c) Partnerships. A return or notice of a partnership shall  
24 be signed by any one of the partners or, in the case of a  
25 limited liability company, by a manager or member. The fact  
26 that a partner's name is signed to a return or notice shall be

1 prima facie evidence that such individual is authorized to sign  
2 such document on behalf of the partnership or limited liability  
3 company.

4 (d) Joint fiduciaries. A return or notice signed by one of  
5 two or more joint fiduciaries will comply with the requirements  
6 of this Act. The fact that a fiduciary's name is signed to such  
7 document shall be prima facie evidence that such fiduciary is  
8 authorized to sign such document on behalf of the person from  
9 whom it is required.

10 (e) Failure to sign a return. If a taxpayer fails to sign a  
11 return within 30 days after proper notice and demand for  
12 signature by the Department, the return shall be considered  
13 valid and any amount shown to be due on the return shall be  
14 deemed assessed. Any overpayment of tax shown on the face of an  
15 unsigned return shall be considered forfeited if after notice  
16 and demand for signature by the Department the taxpayer fails  
17 to provide a signature and 3 years have passed from the date  
18 the return was filed. An overpayment of tax refunded to a  
19 taxpayer whose return was filed electronically shall be  
20 considered an erroneous refund under Section 912 of this Act  
21 if, after proper notice and demand by the Department, the  
22 taxpayer fails to provide a required signature document. A  
23 notice and demand for signature in the case of a return  
24 reflecting an overpayment may be made by first class mail. This  
25 subsection (e) shall apply to all returns filed pursuant to the  
26 Illinois Income Tax Act since 1969.

1 (Source: P.A. 88-480; 88-672, eff. 12-14-94; 89-379, eff.  
2 1-1-96; 89-399, eff. 8-20-95; 89-626, eff. 8-9-96.)