

## 99TH GENERAL ASSEMBLY

# State of Illinois

# 2015 and 2016

#### HB4631

by Rep. Mike Smiddy

### SYNOPSIS AS INTRODUCED:

55 ILCS 5/5-1006.7

Amends the Counties Code. Increases the maximum rate for the county school facility occupation tax from 1% to 2%. Provides that, in addition to the uses currently provided for by law, proceeds from the tax may also be used for transportation costs and technology investments. Effective July 1, 2016.

LRB099 15747 HLH 40048 b

FISCAL NOTE ACT MAY APPLY

A BILL FOR

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7

AN ACT concerning revenue.

# Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Counties Code is amended by changing Section
5 5-1006.7 as follows:

6 (55 ILCS 5/5-1006.7)

Sec. 5-1006.7. School facility occupation taxes.

8 (a) In any county, a tax shall be imposed upon all persons 9 engaged in the business of selling tangible personal property, 10 other than personal property titled or registered with an agency of this State's government, at retail in the county on 11 the gross receipts from the sales made in the course of 12 business to provide revenue to be used exclusively for school 13 14 facility purposes if a proposition for the tax has been submitted to the electors of that county and approved by a 15 16 majority of those voting on the question as provided in subsection (c). The tax under this Section shall be imposed 17 only in one-quarter percent increments and may not exceed 2% 18 19 <del>1</del>%.

This additional tax may not be imposed on the sale of food for human consumption that is to be consumed off the premises where it is sold (other than alcoholic beverages, soft drinks, and food that has been prepared for immediate consumption) and - 2 - LRB099 15747 HLH 40048 b

prescription and non-prescription medicines, drugs, medical 1 2 appliances and insulin, urine testing materials, syringes and 3 needles used by diabetics. The Department of Revenue has full power to administer and enforce this subsection, to collect all 4 5 taxes and penalties due under this subsection, to dispose of taxes and penalties so collected in the manner provided in this 6 subsection, and to determine all rights to credit memoranda 7 8 arising on account of the erroneous payment of a tax or penalty 9 under this subsection. The Department shall deposit all taxes 10 and penalties collected under this subsection into a special 11 fund created for that purpose.

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12 In the administration of and compliance with this 13 subsection, the Department and persons who are subject to this 14 subsection (i) have the same rights, remedies, privileges, 15 immunities, powers, and duties, (ii) are subject to the same 16 conditions, restrictions, limitations, penalties, and 17 definitions of terms, and (iii) shall employ the same modes of procedure as are set forth in Sections 1 through 10, 2 through 18 2-70 (in respect to all provisions contained in those Sections 19 20 other than the State rate of tax), 2a through 2h, 3 (except as to the disposition of taxes and penalties collected), 4, 5, 5a, 21 22 5b, 5c, 5d, 5e, 5f, 5g, 5h, 5i, 5j, 5k, 5l, 6, 6a, 6b, 6c, 6d, 23 7, 8, 9, 10, 11, 11a, 12, and 13 of the Retailers' Occupation Tax Act and all provisions of the Uniform Penalty and Interest 24 25 Act as if those provisions were set forth in this subsection. 26 The certificate of registration that is issued by the

Department to a retailer under the Retailers' Occupation Tax Act permits the retailer to engage in a business that is taxable without registering separately with the Department under an ordinance or resolution under this subsection.

5 Persons subject to any tax imposed under the authority 6 granted in this subsection may reimburse themselves for their 7 seller's tax liability by separately stating that tax as an 8 additional charge, which may be stated in combination, in a 9 single amount, with State tax that sellers are required to 10 collect under the Use Tax Act, pursuant to any bracketed 11 schedules set forth by the Department.

12 (b) If a tax has been imposed under subsection (a), then a 13 service occupation tax must also be imposed at the same rate 14 upon all persons engaged, in the county, in the business of 15 making sales of service, who, as an incident to making those 16 sales of service, transfer tangible personal property within 17 the county as an incident to a sale of service.

This tax may not be imposed on sales of food for human consumption that is to be consumed off the premises where it is sold (other than alcoholic beverages, soft drinks, and food prepared for immediate consumption) and prescription and non-prescription medicines, drugs, medical appliances and insulin, urine testing materials, syringes, and needles used by diabetics.

The tax imposed under this subsection and all civil penalties that may be assessed as an incident thereof shall be

collected and enforced by the Department and deposited into a 1 special fund created for that purpose. The Department has full 2 3 power to administer and enforce this subsection, to collect all taxes and penalties due under this subsection, to dispose of 4 5 taxes and penalties so collected in the manner provided in this subsection, and to determine all rights to credit memoranda 6 7 arising on account of the erroneous payment of a tax or penalty under this subsection. 8

9 In the administration of and compliance with this 10 subsection, the Department and persons who are subject to this 11 subsection shall (i) have the same rights, remedies, 12 privileges, immunities, powers and duties, (ii) be subject to 13 the same conditions, restrictions, limitations, penalties and 14 definition of terms, and (iii) employ the same modes of procedure as are set forth in Sections 2 (except that that 15 16 reference to State in the definition of supplier maintaining a 17 place of business in this State means the county), 2a through 2d, 3 through 3-50 (in respect to all provisions contained in 18 19 those Sections other than the State rate of tax), 4 (except 20 that the reference to the State shall be to the county), 5, 7, 8 (except that the jurisdiction to which the tax is a debt to 21 22 the extent indicated in that Section 8 is the county), 9 23 (except as to the disposition of taxes and penalties 24 collected), 10, 11, 12 (except the reference therein to Section 2b of the Retailers' Occupation Tax Act), 13 (except that any 25 26 reference to the State means the county), Section 15, 16, 17,

18, 19, and 20 of the Service Occupation Tax Act and all 1 2 provisions of the Uniform Penalty and Interest Act, as fully as 3 if those provisions were set forth herein.

Persons subject to any tax imposed under the authority 4 5 granted in this subsection may reimburse themselves for their serviceman's tax liability by separately stating the tax as an 6 7 additional charge, which may be stated in combination, in a 8 single amount, with State tax that servicemen are authorized to 9 collect under the Service Use Tax Act, pursuant to any bracketed schedules set forth by the Department. 10

11 (c) The tax under this Section may not be imposed until the 12 question of imposing the tax has been submitted to the electors of the county at a regular election and approved by a majority 13 14 of the electors voting on the question. For all regular elections held prior to August 23, 2011 (the effective date of 15 16 Public Act 97-542) this amendatory Act of the 97th General 17 Assembly, upon a resolution by the county board or a resolution by school district boards that represent at least 51% of the 18 student enrollment within the county, the county board must 19 20 certify the question to the proper election authority in accordance with the Election Code. 21

22 For all regular elections held prior to August 23, 2011 23 (the effective date of Public Act 97-542) this amendatory Act of the 97th General Assembly, the election authority must 24 25 submit the question in substantially the following form: 26

Shall (name of county) be authorized to impose a

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1 retailers' occupation tax and a service occupation tax 2 (commonly referred to as a "sales tax") at a rate of 3 (insert rate) to be used exclusively for school facility 4 purposes?

5 The election authority must record the votes as "Yes" or "No".
6 If a majority of the electors voting on the question vote
7 in the affirmative, then the county may, thereafter, impose the
8 tax.

For all regular elections held on or after August 23, 2011 9 (the effective date of Public Act 97-542) this amendatory Act 10 11 of the 97th General Assembly, the regional superintendent of 12 schools for the county must, upon receipt of a resolution or 13 resolutions of school district boards that represent more than 50% of the student enrollment within the county, certify the 14 15 question to the proper election authority for submission to the 16 electors of the county at the next regular election at which 17 the question lawfully may be submitted to the electors, all in accordance with the Election Code. 18

For all regular elections held on or after <u>August 23, 2011</u> (the effective date of <u>Public Act 97-542</u>) this amendatory Act of the 97th General Assembly, the election authority must submit the question in substantially the following form:

23 Shall a retailers' occupation tax and a service 24 occupation tax (commonly referred to as a "sales tax") be 25 imposed in (name of county) at a rate of (insert rate) to 26 be used exclusively for school facility purposes? 1

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The election authority must record the votes as "Yes" or "No".

If a majority of the electors voting on the question vote in the affirmative, then the tax shall be imposed at the rate set forth in the question.

For the purposes of this subsection (c), "enrollment" means the head count of the students residing in the county on the last school day of September of each year, which must be reported on the Illinois State Board of Education Public School Fall Enrollment/Housing Report.

10 (d) The Department shall immediately pay over to the State 11 Treasurer, ex officio, as trustee, all taxes and penalties 12 collected under this Section to be deposited into the School 13 Facility Occupation Tax Fund, which shall be an unappropriated 14 trust fund held outside the State treasury.

15 On or before the 25th day of each calendar month, the 16 Department shall prepare and certify to the Comptroller the 17 disbursement of stated sums of money to the regional superintendents of schools in counties from which retailers or 18 19 servicemen have paid taxes or penalties to the Department 20 during the second preceding calendar month. The amount to be paid to each regional superintendent of schools and disbursed 21 22 to him or her in accordance with Section 3-14.31 of the School 23 Code, is equal to the amount (not including credit memoranda) collected from the county under this Section during the second 24 25 preceding calendar month by the Department, (i) less 2% of that 26 amount, which shall be deposited into the Tax Compliance and

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Administration Fund and shall be used by the Department, 1 2 subject to appropriation, to cover the costs of the Department 3 in administering and enforcing the provisions of this Section, on behalf of the county, (ii) plus an amount that the 4 5 Department determines is necessary to offset any amounts that were erroneously paid to a different taxing body; (iii) less an 6 amount equal to the amount of refunds made during the second 7 8 preceding calendar month by the Department on behalf of the 9 county; and (iv) less any amount that the Department determines 10 is necessary to offset any amounts that were payable to a 11 different taxing body but were erroneously paid to the county. 12 When certifying the amount of a monthly disbursement to a 13 regional superintendent of schools under this Section, the 14 Department shall increase or decrease the amounts by an amount 15 necessarv to offset any miscalculation of previous disbursements within the previous 6 months from the time a 16 17 miscalculation is discovered.

18 Within 10 days after receipt by the Comptroller from the 19 Department of the disbursement certification to the regional 20 superintendents of the schools provided for in this Section, 21 the Comptroller shall cause the orders to be drawn for the 22 respective amounts in accordance with directions contained in 23 the certification.

If the Department determines that a refund should be made under this Section to a claimant instead of issuing a credit memorandum, then the Department shall notify the Comptroller,

1 who shall cause the order to be drawn for the amount specified 2 and to the person named in the notification from the 3 Department. The refund shall be paid by the Treasurer out of 4 the School Facility Occupation Tax Fund.

5 (e) For the purposes of determining the local governmental unit whose tax is applicable, a retail sale by a producer of 6 coal or another mineral mined in Illinois is a sale at retail 7 at the place where the coal or other mineral mined in Illinois 8 9 is extracted from the earth. This subsection does not apply to 10 coal or another mineral when it is delivered or shipped by the 11 seller to the purchaser at a point outside Illinois so that the 12 sale is exempt under the United States Constitution as a sale 13 in interstate or foreign commerce.

(f) Nothing in this Section may be construed to authorize a tax to be imposed upon the privilege of engaging in any business that under the Constitution of the United States may not be made the subject of taxation by this State.

(g) If a county board imposes a tax under this Section 18 19 pursuant to a referendum held before August 23, 2011 (the 20 effective date of Public Act 97-542) this amendatory Act of the 21 97th General Assembly at a rate below the rate set forth in the 22 question approved by a majority of electors of that county 23 voting on the question as provided in subsection (c), then the county board may, by ordinance, increase the rate of the tax up 24 25 to the rate set forth in the question approved by a majority of 26 electors of that county voting on the question as provided in

subsection (c). If a county board imposes a tax under this 1 Section pursuant to a referendum held before August 23, 2011 2 (the effective date of Public Act 97-542) this amendatory Act 3 of the 97th General Assembly, then the board may, by ordinance, 4 5 discontinue or reduce the rate of the tax. If a tax is imposed under this Section pursuant to a referendum held on or after 6 August 23, 2011 (the effective date of Public Act 97-542) this 7 8 amendatory Act of the 97th General Assembly, then the county 9 board may reduce or discontinue the tax, but only in accordance 10 with subsection (h-5) of this Section. If, however, a school 11 board issues bonds that are secured by the proceeds of the tax 12 under this Section, then the county board may not reduce the 13 tax rate or discontinue the tax if that rate reduction or 14 discontinuance would adversely affect the school board's 15 ability to pay the principal and interest on those bonds as 16 they become due or necessitate the extension of additional 17 property taxes to pay the principal and interest on those bonds. If the county board reduces the tax rate or discontinues 18 the tax, then a referendum must be held in accordance with 19 20 subsection (c) of this Section in order to increase the rate of the tax or to reimpose the discontinued tax. 21

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22 Until January 1, 2014, the results of any election that 23 imposes, reduces, or discontinues a tax under this Section must 24 be certified by the election authority, and any ordinance that 25 increases or lowers the rate or discontinues the tax must be 26 certified by the county clerk and, in each case, filed with the 1 Illinois Department of Revenue either (i) on or before the 2 first day of April, whereupon the Department shall proceed to 3 administer and enforce the tax or change in the rate as of the 4 first day of July next following the filing; or (ii) on or 5 before the first day of October, whereupon the Department shall 6 proceed to administer and enforce the tax or change in the rate 7 as of the first day of January next following the filing.

Beginning January 1, 2014, the results of any election that 8 9 imposes, reduces, or discontinues a tax under this Section must 10 be certified by the election authority, and any ordinance that 11 increases or lowers the rate or discontinues the tax must be 12 certified by the county clerk and, in each case, filed with the 13 Illinois Department of Revenue either (i) on or before the 14 first day of May, whereupon the Department shall proceed to 15 administer and enforce the tax or change in the rate as of the 16 first day of July next following the filing; or (ii) on or 17 before the first day of October, whereupon the Department shall proceed to administer and enforce the tax or change in the rate 18 19 as of the first day of January next following the filing.

20 (h) For purposes of this Section, "school facility 21 purposes" means (i) the acquisition, development, 22 construction, reconstruction, rehabilitation, improvement, 23 financing, architectural planning, and installation of capital facilities consisting of buildings, structures, and durable 24 25 equipment and for the acquisition and improvement of real 26 property and interest in real property required, or expected to

be required, in connection with the capital facilities and (ii) 1 2 the payment of bonds or other obligations heretofore or 3 hereafter issued, including bonds or other obligations heretofore or hereafter issued to refund or to continue to 4 5 refund bonds or other obligations issued, for school facility purposes, provided that the taxes levied to pay those bonds are 6 7 abated by the amount of the taxes imposed under this Section 8 that are used to pay those bonds. "School-facility purposes" 9 also includes fire prevention, safety, energy conservation, 10 including, but not limited to, energy efficient heating and 11 cooling systems, accessibility, school security, 12 transportation costs, technology investments, and specified 13 repair purposes set forth under Section 17-2.11 of the School 14 Code.

(h-5) A county board in a county where a tax has been 15 16 imposed under this Section pursuant to a referendum held on or 17 after August 23, 2011 (the effective date of Public Act 97-542) this amendatory Act of the 97th General Assembly may, by 18 19 ordinance or resolution, submit to the voters of the county the 20 question of reducing or discontinuing the tax. In the ordinance or resolution, the county board shall certify the question to 21 22 the proper election authority in accordance with the Election 23 Code. The election authority must submit the question in substantially the following form: 24

25 Shall the school facility retailers' occupation tax 26 and service occupation tax (commonly referred to as the

1 "school facility sales tax") currently imposed in (name of 2 county) at a rate of (insert rate) be (reduced to (insert 3 rate))(discontinued)? 4 If a majority of the electors voting on the question vote in 5 the affirmative, then, subject to the provisions of subsection

6 (g) of this Section, the tax shall be reduced or discontinued7 as set forth in the question.

8 (i) This Section does not apply to Cook County.

9 (j) This Section may be cited as the County School Facility10 Occupation Tax Law.

11 (Source: P.A. 98-584, eff. 8-27-13; 99-143, eff. 7-27-15;
12 99-217, eff. 7-31-15; revised 11-6-15.)

13 Section 99. Effective date. This Act takes effect July 1,14 2016.