## 99TH GENERAL ASSEMBLY

# State of Illinois

# 2015 and 2016

#### HB4259

by Rep. Martin J. Moylan - Elaine Nekritz - Fred Crespo, Michelle Mussman, Natalie A. Manley, et al.

### SYNOPSIS AS INTRODUCED:

See Index

Amends the Illinois Pension Code. In the Illinois Municipal Retirement Fund (IMRF) Article, provides that the definition of "employee" does not include a person who on or after the effective date becomes an employee of the following participating instrumentalities: the Illinois Municipal League; the Illinois Association of Park Districts; the Illinois Supervisors, County Commissioners and Superintendents of Highways Association; the United Counties Council; the Will County Governmental League; or certain other associations and not-for-profit corporations. In the State Universities Article, provides that a person who, on or after the effective date of the amendatory Act, becomes an employee of any association of community college boards organized under a certain provision of the Public Community College Act, the Association of Illinois Middle-Grade Schools, the Illinois Association of School Administrators, the Illinois Association for Supervision and Curriculum Development, the Illinois Principals Association, the Illinois Association of School Business Officials, or the Illinois Special Olympics shall not be deemed an employee under the Article. Provides that an individual that begins employment after the effective date of the amendatory Act with an entity not defined as an employer in the Article shall not be deemed an employee for the purposes of the Article. Provides that in the case of doubt as to whether any person is an employee, as defined in the Article, the decision of the Board of Trustees shall be final. In the Downstate Teacher Article, provides that an employee of a school board association who becomes an employee after the effective date of the amendatory Act is not a teacher for the purposes of the Article.

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FISCAL NOTE ACT MAY APPLY PENSION IMPACT NOTE ACT MAY APPLY 1

AN ACT concerning public employee benefits.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Illinois Pension Code is amended by changing
Sections 7-109, 15-106, 15-107, and 16-106 as follows:

6 (40 ILCS 5/7-109) (from Ch. 108 1/2, par. 7-109)

7 (Text of Section WITHOUT the changes made by P.A. 98-599,
8 which has been held unconstitutional)

9 Sec. 7-109. Employee.

10 (1) "Employee" means any person who:

11 (a) 1. Receives earnings as payment for the performance of personal services or official duties out of the 12 13 general fund of a municipality, or out of any special 14 fund or funds controlled by a municipality, or by an thereof, or 15 instrumentality а participating 16 instrumentality, including, in counties, the fees or 17 earnings of any county fee office; and

2. Under the usual common law rules applicable in 18 19 determining the employer-employee relationship, has 20 the status of an employee with a municipality, or any 21 thereof, or instrumentality а participating 22 including aldermen, instrumentality, county 23 supervisors and other persons (excepting those

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employed as independent contractors) who are paid compensation, fees, allowances or other emolument for official duties, and, in counties, the several county fee offices.

(b) Serves as a township treasurer appointed under the 5 6 School Code, as heretofore or hereafter amended, and who 7 receives for such services regular compensation as 8 distinguished from per diem compensation, and any regular 9 employee in the office of any township treasurer whether or 10 not his earnings are paid from the income of the permanent 11 township fund or from funds subject to distribution to the 12 several school districts and parts of school districts as provided in the School Code, or from both such sources; or 13 14 is the chief executive officer, chief educational officer, 15 chief fiscal officer, or other employee of a Financial 16 Oversight Panel established pursuant to Article 1H of the 17 School Code, other than a superintendent or certified school business official, except that such person shall not 18 19 be treated as an employee under this Section if that person 20 has negotiated with the Financial Oversight Panel, in 21 conjunction with the school district, a contractual 22 agreement for exclusion from this Section.

(c) Holds an elective office in a municipality,
instrumentality thereof or participating instrumentality.
(2) "Employee" does not include persons who:

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(a) Are eligible for inclusion under any of the

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following laws:

1. "An Act in relation to an Illinois State
 Teachers' Pension and Retirement Fund", approved May
 27, 1915, as amended;

2. Articles 15 and 16 of this Code.

6 However, such persons shall be included as employees to 7 the extent of earnings that are not eligible for inclusion 8 under the foregoing laws for services not of an 9 instructional nature of any kind.

However, any member of the armed forces who is employed as a teacher of subjects in the Reserve Officers Training Corps of any school and who is not certified under the law governing the certification of teachers shall be included as an employee.

15 (b) Are designated by the governing body of a 16 municipality in which a pension fund is required by law to 17 be established for policemen or firemen, respectively, as performing police or fire protection duties, except that 18 19 when such persons are the heads of the police or fire 20 department and are not eligible to be included within any such pension fund, they shall be included within this 21 22 Article; provided, that such persons shall not be excluded 23 to the extent of concurrent service and earnings not 24 designated as being for police or fire protection duties. 25 However, (i) any head of a police department who was a 26 participant under this Article immediately before October

1, 1977 and did not elect, under Section 3-109 of this Act, 1 2 to participate in a police pension fund shall be an "employee", and (ii) any chief of police who elects to 3 participate in this Fund under Section 3-109.1 of this 4 5 Code, regardless of whether such person continues to be employed as chief of police or is employed in some other 6 7 rank or capacity within the police department, shall be an 8 employee under this Article for so long as such person is 9 employed to perform police duties by a participating 10 municipality and has not lawfully rescinded that election.

11 (c) Are contributors to or eligible to contribute to a 12 Taft-Hartley pension plan to which the participating municipality is required to contribute as the person's 13 14 employer based on earnings from the municipality. Nothing in this paragraph shall affect service credit or creditable 15 16 service for any period of service prior to the effective 17 date of this amendatory Act of the 98th General Assembly, and this paragraph shall not apply to individuals who are 18 19 participating in the Fund prior to the effective date of 20 this amendatory Act of the 98th General Assembly.

21 (d) Become an employee of any of the following 22 participating instrumentalities on or after the effective 23 date of this amendatory Act of the 99th General Assembly: 24 the Illinois Municipal League; the Illinois Association of 25 Park Districts; the Illinois Supervisors, County 26 Commissioners and Superintendents of Highways Association; 1 <u>an association, or not-for-profit corporation, membership</u> 2 <u>in which is authorized under Section 85-15 of the Township</u> 3 <u>Code; the United Counties Council; or the Will County</u> 4 Governmental League.

5 (3) All persons, including, without limitation, public defenders and probation officers, who receive earnings from 6 general or special funds of a county for performance of 7 personal services or official duties within the territorial 8 9 limits of the county, are employees of the county (unless 10 excluded by subsection (2) of this Section) notwithstanding 11 that they may be appointed by and are subject to the direction 12 of a person or persons other than a county board or a county officer. It is hereby established that an employer-employee 13 14 relationship under the usual common law rules exists between 15 such employees and the county paying their salaries by reason 16 of the fact that the county boards fix their rates of 17 compensation, appropriate funds for payment of their earnings and otherwise exercise control over them. This finding and this 18 19 amendatory Act shall apply to all such employees from the date 20 of appointment whether such date is prior to or after the effective date of this amendatory Act and is intended to 21 22 clarify existing law pertaining to their status as 23 participating employees in the Fund.

24 (Source: P.A. 97-429, eff. 8-16-11; 97-609, eff. 8-26-11; 25 97-813, eff. 7-13-12; 98-712, eff. 7-16-14.) - 6 - LRB099 13021 RPS 36896 b

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(40 ILCS 5/15-106) (from Ch. 108 1/2, par. 15-106)

2 (Text of Section WITHOUT the changes made by P.A. 98-599,
3 which has been held unconstitutional)

4 Sec. 15-106. Employer. "Employer": The University of 5 Illinois, Southern Illinois University, Chicago State University, Eastern Illinois University, Governors 6 State 7 University, Illinois State University, Northeastern Illinois 8 University, Northern Illinois University, Western Illinois 9 University, the State Board of Higher Education, the Illinois 10 Mathematics and Science Academy, the University Civil Service 11 Merit Board, the Board of Trustees of the State Universities 12 Retirement System, the Illinois Community College Board, community college boards, any association of community college 13 boards organized under Section 3-55 of the Public Community 14 15 College Act, the Board of Examiners established under the 16 Illinois Public Accounting Act, and, only during the period for 17 which employer contributions required under Section 15-155 are paid, the following organizations: the alumni associations, 18 the foundations and the athletic associations which are 19 20 affiliated with the universities and colleges included in this 21 Section as employers. An individual that begins employment 22 after the effective date of this amendatory Act of the 99th 23 General Assembly with an entity not defined as an employer in 24 this Section shall not be deemed an employee for the purposes 25 of this Article with respect to that employment and shall not be eligible to participate in the System with respect to that 26

employment; provided, however, that those individuals who are both employed and already participants in the System on the effective date of this amendatory Act of the 99th General Assembly shall be allowed to continue as participants in the System for the duration of that employment and continue to earn service credit.

7 Notwithstanding any provision of law to the contrary, an 8 individual who begins employment with any of the following 9 employers on or after the effective date of this amendatory Act 10 of the 99th General Assembly shall not be deemed an employee 11 and shall not be eligible to participate in the System with 12 respect to that employment: any association of community 13 college boards organized under Section 3-55 of the Public 14 Community College Act, the Association of Illinois Middle-Grade Schools, the Illinois Association of School 15 16 Administrators, the Illinois Association for Supervision and 17 Curriculum Development, the Illinois Principals Association, the Illinois Association of School Business Officials, or the 18 Illinois Special Olympics; provided, however, that those 19 20 individuals who are both employed and already participants in the System on the effective date of this amendatory Act of the 21 22 99th General Assembly shall be allowed to continue as 23 participants in the System for the duration of that employment 24 and continue to earn service credit.

A department as defined in Section 14-103.04 is an employer for any person appointed by the Governor under the Civil

Administrative Code of Illinois who is a participating employee 1 2 as defined in Section 15-109. The Department of Central Management Services is an employer with respect to persons 3 4 employed by the State Board of Higher Education in positions 5 with the Illinois Century Network as of June 30, 2004 who 6 remain continuously employed after that date by the Department 7 of Central Management Services in positions with the Illinois Century Network, the Bureau of Communication and Computer 8 9 Services, or, if applicable, any successor bureau.

The cities of Champaign and Urbana shall be considered employers, but only during the period for which contributions are required to be made under subsection (b-1) of Section 15-155 and only with respect to individuals described in subsection (h) of Section 15-107.

15 (Source: P.A. 95-369, eff. 8-23-07; 95-728, eff. 7-1-08 - See 16 Sec. 999.)

17 (40 ILCS 5/15-107) (from Ch. 108 1/2, par. 15-107)

18 (Text of Section WITHOUT the changes made by P.A. 98-599, 19 which has been held unconstitutional)

20 Sec. 15-107. Employee.

(a) "Employee" means any member of the educational, administrative, secretarial, clerical, mechanical, labor or other staff of an employer whose employment is permanent and continuous or who is employed in a position in which services are expected to be rendered on a continuous basis for at least

4 months or one academic term, whichever is less, who (A) 1 2 receives payment for personal services on a warrant issued 3 pursuant to a payroll voucher certified by an employer and drawn by the State Comptroller upon the State Treasurer or by 4 5 an employer upon trust, federal or other funds, or (B) is on a leave of absence without pay. Employment which is irregular, 6 7 intermittent or temporary shall not be considered continuous 8 for purposes of this paragraph.

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However, a person is not an "employee" if he or she:

10 (1) is a student enrolled in and regularly attending 11 classes in a college or university which is an employer, 12 and is employed on a temporary basis at less than full 13 time;

14 (2) is currently receiving a retirement annuity or a 15 disability retirement annuity under Section 15-153.2 from 16 this System;

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(3) is on a military leave of absence;

(4) is eligible to participate in the Federal Civil
Service Retirement System and is currently making
contributions to that system based upon earnings paid by an
employer;

(5) is on leave of absence without pay for more than 60
days immediately following termination of disability
benefits under this Article;

(6) is hired after June 30, 1979 as a public service
 employment program participant under the Federal

Comprehensive Employment and Training Act and receives
 earnings in whole or in part from funds provided under that
 Act; or

4 (7) is employed on or after July 1, 1991 to perform
5 services that are excluded by subdivision (a) (7) (f) or
6 (a) (19) of Section 210 of the federal Social Security Act
7 from the definition of employment given in that Section (42
8 U.S.C. 410).

9 (b) Any employer may, by filing a written notice with the 10 board, exclude from the definition of "employee" all persons 11 employed pursuant to a federally funded contract entered into 12 after July 1, 1982 with a federal military department in a 13 program providing training in military courses to federal 14 military personnel on a military site owned by the United 15 States Government, if this exclusion is not prohibited by the 16 federally funded contract or federal laws or rules governing 17 the administration of the contract.

18 (c) Any person appointed by the Governor under the Civil 19 Administrative Code of the State is an employee, if he or she 20 is a participant in this system on the effective date of the 21 appointment.

(d) A participant on lay-off status under civil service rules is considered an employee for not more than 120 days from the date of the lay-off.

(e) A participant is considered an employee during (1) the
first 60 days of disability leave, (2) the period, not to

exceed one year, in which his or her eligibility for disability benefits is being considered by the board or reviewed by the courts, and (3) the period he or she receives disability benefits under the provisions of Section 15-152, workers' compensation or occupational disease benefits, or disability income under an insurance contract financed wholly or partially by the employer.

8 (f) Absences without pay, other than formal leaves of 9 absence, of less than 30 calendar days, are not considered as 10 an interruption of a person's status as an employee. If such 11 absences during any period of 12 months exceed 30 work days, 12 the employee status of the person is considered as interrupted 13 as of the 31st work day.

(g) A staff member whose employment contract requires services during an academic term is to be considered an employee during the summer and other vacation periods, unless he or she declines an employment contract for the succeeding academic term or his or her employment status is otherwise terminated, and he or she receives no earnings during these periods.

(h) An individual who was a participating employee employed in the fire department of the University of Illinois's Champaign-Urbana campus immediately prior to the elimination of that fire department and who immediately after the elimination of that fire department became employed by the fire department of the City of Urbana or the City of Champaign shall

1 continue to be considered as an employee for purposes of this 2 Article for so long as the individual remains employed as a 3 firefighter by the City of Urbana or the City of Champaign. The 4 individual shall cease to be considered an employee under this 5 subsection (h) upon the first termination of the individual's 6 employment as a firefighter by the City of Urbana or the City 7 of Champaign.

8 (i) An individual who is employed on a full-time basis as 9 an officer or employee of a statewide teacher organization that 10 serves System participants or an officer of a national teacher 11 organization that serves System participants may participate 12 in the System and shall be deemed an employee, provided that 13 (1) the individual has previously earned creditable service 14 under this Article, (2) the individual files with the System an 15 irrevocable election to become a participant before the effective date of this amendatory Act of the 97th General 16 17 Assembly, (3) the individual does not receive credit for that employment under any other Article of this Code, and (4) the 18 individual first became a full-time employee of the teacher 19 20 organization and becomes a participant before the effective date of this amendatory Act of the 97th General Assembly. An 21 22 employee under this subsection (i) is responsible for paying to 23 the System both (A) employee contributions based on the actual received for service with 24 compensation the teacher 25 organization and (B) employer contributions equal to the normal costs (as defined in Section 15-155) resulting from that 26

service; all or any part of these contributions may be paid on the employee's behalf or picked up for tax purposes (if authorized under federal law) by the teacher organization.

A person who is an employee as defined in this subsection 4 5 (i) may establish service credit for similar employment prior to becoming an employee under this subsection by paying to the 6 7 System for that employment the contributions specified in this 8 subsection, plus interest at the effective rate from the date 9 of service to the date of payment. However, credit shall not be 10 granted under this subsection for any such prior employment for 11 which the applicant received credit under any other provision 12 of this Code, or during which the applicant was on a leave of 13 absence under Section 15-113.2.

(j) A person employed by the State Board of Higher 14 15 Education in a position with the Illinois Century Network as of 16 June 30, 2004 shall be considered to be an employee for so long 17 as he or she remains continuously employed after that date by the Department of Central Management Services in a position 18 19 with the Illinois Century Network, the Bureau of Communication and Computer Services, or, if applicable, any successor bureau 20 21 and meets the requirements of subsection (a).

(k) In the case of doubt as to whether any person is an employee within the meaning of this Section, the decision of the Board shall be final. (Source: P.A. 97-651, eff. 1-5-12.)

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(40 ILCS 5/16-106) (from Ch. 108 1/2, par. 16-106)

2 (Text of Section WITHOUT the changes made by P.A. 98-599,
3 which has been held unconstitutional)

"Teacher": Sec. 16-106. Teacher. The 4 following individuals, provided that, for employment prior to July 1, 5 1990, they are employed on a full-time basis, or if not 6 7 full-time, on a permanent and continuous basis in a position in 8 which services are expected to be rendered for at least one 9 school term:

10 (1) Any educational, administrative, professional or 11 other staff employed in the public common schools included 12 within this system in a position requiring certification 13 under the law governing the certification of teachers;

14 (2) Any educational, administrative, professional or 15 other staff employed in any facility of the Department of 16 Children and Family Services or the Department of Human Services, in a position requiring certification under the 17 law governing the certification of teachers, and any person 18 19 who (i) works in such a position for the Department of 20 Corrections, (ii) was a member of this System on May 31, 1987, and (iii) did not elect to become a member of the 21 22 State Employees' Retirement System pursuant to Section 23 14-108.2 of this Code; except that "teacher" does not 24 include any person who (A) becomes a security employee of 25 the Department of Human Services, as defined in Section 14-110, after June 28, 2001 (the effective date of Public 26

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Act 92-14), or (B) becomes a member of the State Employees' Retirement System pursuant to Section 14-108.2c of this Code;

4 (3) Any regional superintendent of schools, assistant
5 regional superintendent of schools, State Superintendent
6 of Education; any person employed by the State Board of
7 Education as an executive; any executive of the boards
8 engaged in the service of public common school education in
9 school districts covered under this system of which the
10 State Superintendent of Education is an ex-officio member;

11 (4) Any employee of a school board association 12 operating in compliance with Article 23 of the School Code 13 certificated under the the who is law governing 14 certification of teachers, provided that he or she becomes such an employee before the effective date of this 15 16 amendatory Act of the 99th General Assembly;

(5) Any person employed by the retirement system who:

(i) was an employee of and a participant in the
system on August 17, 2001 (the effective date of Public
Act 92-416), or

21 (ii) becomes an employee of the system on or after
22 August 17, 2001;

(6) Any educational, administrative, professional or
 other staff employed by and under the supervision and
 control of a regional superintendent of schools, provided
 such employment position requires the person to be

certificated under the law governing the certification of teachers and is in an educational program serving 2 or more districts in accordance with a joint agreement authorized by the School Code or by federal legislation;

5 (7) Any educational, administrative, professional or 6 other staff employed in an educational program serving 2 or 7 more school districts in accordance with a joint agreement 8 authorized by the School Code or by federal legislation and 9 in a position requiring certification under the laws 10 governing the certification of teachers;

11 (8) Any officer or employee of a statewide teacher 12 organization or officer of a national teacher organization who is certified under the law governing certification of 13 14 teachers, provided: (i) the individual had previously 15 established creditable service under this Article, (ii) 16 the individual files with the system an irrevocable 17 election to become a member before the effective date of this amendatory Act of the 97th General Assembly, (iii) the 18 individual does not receive credit for such service under 19 20 any other Article of this Code, and (iv) the individual 21 first became an officer or employee of the teacher 22 organization and becomes a member before the effective date 23 of this amendatory Act of the 97th General Assembly;

(9) Any educational, administrative, professional, or
 other staff employed in a charter school operating in
 compliance with the Charter Schools Law who is certificated

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under the law governing the certification of teachers;

2 (10) Any person employed, on the effective date of this amendatory Act of the 94th General Assembly, 3 by the Macon-Piatt Regional Office of Education in 4 а 5 birth-through-age-three pilot program receiving funds under Section 2-389 of the School Code who is required by 6 7 the Macon-Piatt Regional Office of Education to hold a 8 teaching certificate, provided that the Macon-Piatt 9 Regional Office of Education makes an election, within 6 10 months after the effective date of this amendatory Act of 11 the 94th General Assembly, to have the person participate 12 in the system. Any service established prior to the 13 effective date of this amendatory Act of the 94th General 14 Assembly for service as an employee of the Macon-Piatt 15 Regional Office of Education in a birth-through-age-three 16 pilot program receiving funds under Section 2-389 of the 17 School Code shall be considered service as a teacher if employee and employer contributions have been received by 18 19 system and the system has not refunded the those 20 contributions.

21 An annuitant receiving a retirement annuity under this 22 Article or under Article 17 of this Code who is employed by a 23 board of education or other employer as permitted under Section 24 16-118 or 16-150.1 is not a "teacher" for purposes of this 25 Article. A person who has received a single-sum retirement 26 benefit under Section 16-136.4 of this Article is not a HB4259 - 18 - LRB099 13021 RPS 36896 b

- 1 "teacher" for purposes of this Article.
- 2 (Source: P.A. 97-651, eff. 1-5-12; 98-463, eff. 8-16-13.)

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