

99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 HB4139

by Rep. Reginald Phillips

SYNOPSIS AS INTRODUCED:

New Act
5 ILCS 315/3 from Ch. 48, par. 1603
5 ILCS 315/6 from Ch. 48, par. 1606
5 ILCS 315/10 from Ch. 48, par. 1610
15 ILCS 405/16.2 rep.
30 ILCS 5/3-8.5 rep.
115 ILCS 5/3 from Ch. 48, par. 1703
115 ILCS 5/14 from Ch. 48, par. 1714
115 ILCS 5/11 rep.

Creates the Right to Work Act. Provides that a person may not be required to join or contribute to a labor organization as a condition of employment. Provides that violations of the Act constitute a Class A misdemeanor. Authorizes injunctive relief. Authorizes a private right of action for damages. Provides that the Attorney General shall enforce the Act. Amends the Illinois Public Labor Relations Act and the Illinois Educational Labor Relations Act. Provides that employees have the right not to become or remain a member of a labor organization, or to pay any dues, fees, assessments, or other similar charges to a labor organization, Eliminates provisions authorizing fair share agreements. Amends the Illinois State Comptroller Act, and the Illinois State Auditing Act to make related changes. Effective immediately.

LRB099 09197 JLS 29400 b

CORRECTIONAL
BUDGET AND
IMPACT NOTE ACT
MAY APPLY

FISCAL NOTE ACT MAY APPLY

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1 AN ACT concerning employment.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 1. Short title. This Act may be cited as the Right to Work Act.
- 6 Section 5. Definitions. In this Act:
- 7 "Employer" means all persons, firms, associations, 8 corporations, public employers, public school employers, and 9 public colleges, universities, institutions, and education 10 agencies.
 - "Labor organization" means any organization of any kind, or agency or employee representation committee or union, which exists for the purpose, in whole or in part, of dealing with employers concerning wages, rates of pay, hours of work, other conditions of employment, or other forms of compensation.
- Section 10. Right to refrain. No person shall be required, as a condition or continuation of employment, to:
 - (1) become or remain a member of a labor organization;
- 19 (2) pay any dues, fees, assessments, or other similar 20 charges, however denominated, of any kind or amount to a 21 labor organization; or
- 22 (3) pay to any charity or other third party, in lieu of

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- such payments, any amount equivalent to or pro rata portion of dues, fees, assessments, or other charges required of members of a labor organization.
- Section 15. Agreements in violation. Any agreement, understanding, or practice, written or oral, implied or expressed, between any labor organization and employer which violates the rights of persons as guaranteed by this Act is unlawful, null and void, and of no legal effect.
- 9 Section 20. Penalty. Any person who directly or indirectly 10 violates any provision of this Act is guilty of a Class A 11 misdemeanor.
 - Section 25. Duty to investigate and enforce. It is the duty of the Attorney General of this State to investigate complaints of violation or threatened violations of this Act and to prosecute all persons violating any of its provisions, and to take all means at his or her command to ensure effective enforcement. This duty does not deprive persons of their private cause of action to enforce this Act pursuant to Section 30 or 35 of this Act.
- Section 30. Injunctive relief. Any person injured as a result of any violation or threatened violation of this Act is entitled to injunctive and declaratory relief against any and

- all violators or persons threatening violations. This remedy is
- 2 independent of and in addition to the penalties and remedies
- 3 provided in other Sections of this Act, the Illinois Public
- 4 Labor Relations Act, or the Illinois Educational Labor
- 5 Relations Act.
- 6 Section 35. Damages. Any person injured as a result of any
- 7 violation or threatened violation of the provisions of this Act
- 8 shall recover any and all damages, including costs and
- 9 reasonable attorney's fees, of any character resulting from
- 10 such violation or threatened violation. This remedy is
- independent of and in addition to the penalties and remedies
- 12 provided in other Sections of this Act, the Illinois Public
- 13 Labor Relations Act, or the Illinois Educational Labor
- 14 Relations Act.
- 15 Section 40. Exceptions. The provisions of this Act do not
- 16 apply:
- 17 (1) to employers and employees covered by the Federal
- 18 Railway Labor Act;
- 19 (2) to federal employers and employees;
- 20 (3) to employers and employees on exclusive federal
- 21 enclaves:
- 22 (4) where they would otherwise conflict with, or be
- 23 preempted by, federal law; or
- 24 (5) to any employment contract entered into before the

- 1 effective date of this Act.
- 2 The provisions of this Act do, however, apply to any
- 3 renewal or extension of any existing contract, or if any
- 4 modification is made to any existing contract.
- 5 Section 45. Other laws. If any provision of this Act is
- 6 deemed to conflict with the provisions of any other law of this
- 7 State, the provisions of this Act shall control and supersede
- 8 the provisions of the other law.
- 9 Section 50. Severability. If any provision of this Act or
- 10 the application of any such provision to any person or
- 11 circumstance is held invalid by a court of competent
- 12 jurisdiction, the remainder of this Act or the application of
- its provisions to persons or circumstances other than those to
- 14 which it is held invalid are severable and are not affected
- 15 thereby.
- 16 Section 80. The Illinois Public Labor Relations Act is
- amended by changing Sections 3, 6, and 10 as follows:
- 18 (5 ILCS 315/3) (from Ch. 48, par. 1603)
- 19 Sec. 3. Definitions. As used in this Act, unless the
- 20 context otherwise requires:
- 21 (a) "Board" means the Illinois Labor Relations Board or,
- 22 with respect to a matter over which the jurisdiction of the

- Board is assigned to the State Panel or the Local Panel under Section 5, the panel having jurisdiction over the matter.
 - (b) "Collective bargaining" means bargaining over terms and conditions of employment, including hours, wages, and other conditions of employment, as detailed in Section 7 and which are not excluded by Section 4.
 - (c) "Confidential employee" means an employee who, in the regular course of his or her duties, assists and acts in a confidential capacity to persons who formulate, determine, and effectuate management policies with regard to labor relations or who, in the regular course of his or her duties, has authorized access to information relating to the effectuation or review of the employer's collective bargaining policies.
- 14 (d) "Craft employees" means skilled journeymen, crafts
 15 persons, and their apprentices and helpers.
 - (e) "Essential services employees" means those public employees performing functions so essential that the interruption or termination of the function will constitute a clear and present danger to the health and safety of the persons in the affected community.
 - (f) "Exclusive representative", except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Department of State Police, means the labor organization that has been (i) designated by the Board as the representative of a majority of public

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employees in an appropriate bargaining unit in accordance with the procedures contained in this Act, (ii) historically State of Illinois or recognized by the any political subdivision of the State before July 1, 1984 (the effective date of this Act) as the exclusive representative of the employees in an appropriate bargaining unit, (iii) after July 1, 1984 (the effective date of this Act) recognized by an employer upon evidence, acceptable to the Board, that the labor organization has been designated the exclusive as representative by a majority of the employees in an appropriate bargaining unit; (iv) recognized as the exclusive representative of personal assistants under Executive Order 2003-8 prior to the effective date of this amendatory Act of the 93rd General Assembly, and the organization shall be considered to be the exclusive representative of the personal assistants as defined in this Section; or (v) recognized as the exclusive representative of child and day care home providers, including licensed and license exempt providers, pursuant to an election held under Executive Order 2005-1 prior to the effective date of this amendatory Act of the 94th General Assembly, and the organization shall be considered to be the exclusive representative of the child and day care home providers as defined in this Section.

With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Department

of State Police, "exclusive representative" means the labor organization that has been (i) designated by the Board as the representative of a majority of peace officers or fire fighters in an appropriate bargaining unit in accordance with the procedures contained in this Act, (ii) historically recognized by the State of Illinois or any political subdivision of the State before January 1, 1986 (the effective date of this amendatory Act of 1985) as the exclusive representative by a majority of the peace officers or fire fighters in an appropriate bargaining unit, or (iii) after January 1, 1986 (the effective date of this amendatory Act of 1985) recognized by an employer upon evidence, acceptable to the Board, that the labor organization has been designated as the exclusive representative by a majority of the peace officers or fire fighters in an appropriate bargaining unit.

Where a historical pattern of representation exists for the workers of a water system that was owned by a public utility, as defined in Section 3-105 of the Public Utilities Act, prior to becoming certified employees of a municipality or municipalities once the municipality or municipalities have acquired the water system as authorized in Section 11-124-5 of the Illinois Municipal Code, the Board shall find the labor organization that has historically represented the workers to be the exclusive representative under this Act, and shall find the unit represented by the exclusive representative to be the appropriate unit.

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- (Blank). "Fair share agreement" means an agreement between the employer and an employee organization under which all or any of the employees in a collective bargaining unit are required to pay their proportionate share of the costs of collective bargaining process, contract administration, and pursuing matters affecting wages, hours, and other conditions of employment, but not to exceed the amount of dues uniformly required of members. The amount certified by the exclusive representative shall not include any fees for contributions related to the election or support of any candidate for political office. Nothing in this subsection (g) shall preclude an employee from making voluntary political contributions in conjunction with his or her fair share payment.
- (g-1) "Fire fighter" means, for the purposes of this Act only, any person who has been or is hereafter appointed to a fire department or fire protection district or employed by a state university and sworn or commissioned to perform fire fighter duties or paramedic duties, except that the following persons are not included: part-time fire fighters, auxiliary, reserve or voluntary fire fighters, including paid on-call fire fighters, clerks and dispatchers or other civilian employees of a fire department or fire protection district who are not routinely expected to perform fire fighter duties, or elected officials.
- (g-2) "General Assembly of the State of Illinois" means the legislative branch of the government of the State of Illinois,

- as provided for under Article IV of the Constitution of the State of Illinois, and includes but is not limited to the House of Representatives, the Senate, the Speaker of the House of Representatives, the Minority Leader of the House Representatives, the President of the Senate, the Minority Leader of the Senate, the Joint Committee on Legislative Support Services and any legislative support services agency listed in the Legislative Commission Reorganization Act of 1984.
 - (h) "Governing body" means, in the case of the State, the State Panel of the Illinois Labor Relations Board, the Director of the Department of Central Management Services, and the Director of the Department of Labor; the county board in the case of a county; the corporate authorities in the case of a municipality; and the appropriate body authorized to provide for expenditures of its funds in the case of any other unit of government.
 - (i) "Labor organization" means any organization in which public employees participate and that exists for the purpose, in whole or in part, of dealing with a public employer concerning wages, hours, and other terms and conditions of employment, including the settlement of grievances.
 - (i-5) "Legislative liaison" means a person who is an employee of a State agency, the Attorney General, the Secretary of State, the Comptroller, or the Treasurer, as the case may be, and whose job duties require the person to regularly

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- communicate in the course of his or her employment with any official or staff of the General Assembly of the State of Illinois for the purpose of influencing any legislative action.
 - "Managerial employee" means an individual who is engaged predominantly in executive and management functions and is charged with the responsibility of directing the effectuation of management policies and practices. With respect only to State employees in positions under the jurisdiction of the Attorney General, Secretary of State, Comptroller, or Treasurer (i) that were certified in a bargaining unit on or after December 2, 2008, (ii) for which a petition is filed with the Illinois Public Labor Relations Board on or after April 5, 2013 (the effective date of Public Act 97-1172), or (iii) for which a petition is pending before the Illinois Public Labor Relations Board on that date, "managerial employee" means an individual who is engaged in executive and management functions or who is charged with the effectuation of management policies and practices or who represents management interests by taking or recommending discretionary actions that effectively control or implement policy. Nothing in this definition prohibits an individual from also meeting the definition of "supervisor" under subsection (r) of this Section.
 - (k) "Peace officer" means, for the purposes of this Act only, any persons who have been or are hereafter appointed to a police force, department, or agency and sworn or commissioned

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to perform police duties, except that the following persons are included: part-time police officers, special police officers, auxiliary police as defined by Section 3.1-30-20 of Illinois Municipal Code, night watchmen, "merchant police", court security officers as defined by Section 3-6012.1 of the Counties Code, temporary employees, traffic guards or 7 wardens, civilian parking meter and parking facilities personnel or other individuals specially appointed to aid or direct traffic at or near schools or public functions or to aid in civil defense or disaster, parking enforcement employees who are not commissioned as peace officers and who are not armed and who are not routinely expected to effect arrests, parking lot attendants, clerks and dispatchers or other civilian employees of a police department who are not routinely expected to effect arrests, or elected officials.

- "Person" includes one or more individuals, labor organizations, public employees, associations, corporations, legal representatives, trustees, trustees in bankruptcy, receivers, or the State of Illinois or any political subdivision of the State or governing body, but does not include the General Assembly of the State of Illinois or any individual employed by the General Assembly of the State of Illinois.
- (m) "Professional employee" means any employee engaged in 24 25 work predominantly intellectual and varied in character rather than routine mental, manual, mechanical or physical work; 26

involving the consistent exercise of discretion and adjustment in its performance; of such a character that the output produced or the result accomplished cannot be standardized in relation to a given period of time; and requiring advanced knowledge in a field of science or learning customarily acquired by a prolonged course of specialized intellectual instruction and study in an institution of higher learning or a hospital, as distinguished from a general academic education or from apprenticeship or from training in the performance of routine mental, manual, or physical processes; or any employee who has completed the courses of specialized intellectual instruction and study prescribed in this subsection (m) and is performing related work under the supervision of a professional person to qualify to become a professional employee as defined in this subsection (m).

(n) "Public employee" or "employee", for the purposes of this Act, means any individual employed by a public employer, including (i) interns and residents at public hospitals, (ii) as of the effective date of this amendatory Act of the 93rd General Assembly, but not before, personal assistants working under the Home Services Program under Section 3 of the Disabled Persons Rehabilitation Act, subject to the limitations set forth in this Act and in the Disabled Persons Rehabilitation Act, (iii) as of the effective date of this amendatory Act of the 94th General Assembly, but not before, child and day care home providers participating in the child care assistance

program under Section 9A-11 of the Illinois Public Aid Code, 1 2 subject to the limitations set forth in this Act and in Section 9A-11 of the Illinois Public Aid Code, (iv) as of January 29, 3 2013 (the effective date of Public Act 97-1158), but not before 5 except as otherwise provided in this subsection (n), home care 6 and home health workers who function as personal assistants and 7 individual maintenance home health workers and who also work 8 under the Home Services Program under Section 3 of the Disabled 9 Persons Rehabilitation Act, no matter whether the State 10 provides those services through direct fee-for-service 11 arrangements, with the assistance of a managed 12 intermediary, or otherwise, organization or other (∇) 13 beginning on the effective date of this amendatory Act of the 98th General Assembly and notwithstanding any other provision 14 15 of this Act, any person employed by a public employer and who 16 is classified as or who holds the employment title of Chief 17 Stationary Engineer, Assistant Chief Stationary Engineer, Sewage Plant Operator, Water Plant Operator, Stationary 18 19 Engineer, Plant Operating Engineer, and any other employee who 20 holds the position of: Civil Engineer V, Civil Engineer VI, Civil Engineer VII, Technical Manager I, Technical Manager II, 21 22 Technical Manager III, Technical Manager IV, Technical Manager 23 Technical Manager VI, Realty Specialist III, Specialist IV, Realty Specialist V, Technical Advisor I, 24 25 Technical Advisor II, Technical Advisor III, Technical Advisor IV, or Technical Advisor V employed by the Department of 26

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Transportation who is in a position which is certified in a bargaining unit on or before the effective date of this amendatory Act of the 98th General Assembly, and (vi) beginning on the effective date of this amendatory Act of the 98th General Assembly and notwithstanding any other provision of this Act, any mental health administrator in the Department of Corrections who is classified as or who holds the position of Public Service Administrator (Option 8K), any employee of the Office of the Inspector General in the Department of Human Services who is classified as or who holds the position of Public Service Administrator (Option 7), any Deputy of Intelligence in the Department of Corrections who is classified as or who holds the position of Public Service Administrator (Option 7), and any employee of the Department of State Police who handles issues concerning the Illinois State Police Sex Offender Registry and who is classified as or holds position of Public Service Administrator (Option 7), excluding all of the following: employees of the General Assembly of the State of Illinois; elected officials; executive heads of a department; members of boards or commissions; the Executive Inspectors General; any special Executive Inspectors General; employees of each Office of an Executive Inspector General; commissioners and employees of the Executive Ethics Commission; the Auditor General's Inspector General; employees of the Office of the Auditor General's Inspector General; the Legislative Inspector General; any special Legislative

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Inspectors General; employees of the Office of the Legislative Inspector General; commissioners and employees of Legislative Ethics Commission; employees of any agency, board or commission created by this Act; employees appointed to State positions of a temporary or emergency nature; all employees of school districts and higher education institutions except firefighters and peace officers employed by a state university and except peace officers employed by a school district in its own police department in existence on the effective date of this amendatory Act of the 96th General Assembly; managerial employees; short-term employees; legislative liaisons; person who is a State employee under the jurisdiction of the Office of the Attorney General who is licensed to practice law or whose position authorizes, either directly or indirectly, meaningful input into government decision-making on issues where there is room for principled disagreement on goals or their implementation; a person who is a State employee under the jurisdiction of the Office of the Comptroller who holds the position of Public Service Administrator or whose position is otherwise exempt under the Comptroller Merit Employment Code; a person who is a State employee under the jurisdiction of the Secretary of State who holds the position classification of Executive I or higher, whose position authorizes, either directly or indirectly, meaningful input into government decision-making on issues where there is room for principled disagreement on goals or their implementation, or who is

otherwise exempt under the Secretary of State Merit Employment 1 2 Code; employees in the Office of the Secretary of State who are completely exempt from jurisdiction B of the Secretary of State 3 Merit Employment Code and who are in Rutan-exempt positions on 4 or after April 5, 2013 (the effective date of Public Act 5 6 is 97-1172); a person who а State employee under jurisdiction of the Treasurer who holds a position that is 7 8 exempt from the State Treasurer Employment Code; any employee 9 of a State agency who (i) holds the title or position of, or 10 exercises substantially similar duties as a legislative 11 liaison, Agency General Counsel, Agency Chief of Staff, Agency 12 Executive Director, Agency Deputy Director, Agency Chief 13 Fiscal Officer, Agency Human Resources Director, Information Officer, or Chief Information Officer and (ii) was 14 15 neither included in a bargaining unit nor subject to an active 16 petition for certification in a bargaining unit; any employee 17 of a State agency who (i) is in a position that is Rutan-exempt, as designated by the employer, and completely 18 exempt from jurisdiction B of the Personnel Code and (ii) was 19 20 neither included in a bargaining unit nor subject to an active petition for certification in a bargaining unit; any term 21 22 appointed employee of a State agency pursuant to Section 8b.18 23 or 8b.19 of the Personnel Code who was neither included in a bargaining unit nor subject to an active petition for 24 25 certification in a bargaining unit; any employment position properly designated pursuant to Section 6.1 of this Act; 26

1 confidential employees; independent contractors; and 2 supervisors except as provided in this Act.

Home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Disabled Persons Rehabilitation Act shall not be considered public employees for any purposes not specifically provided for in Public Act 93-204 or Public Act 97-1158, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Disabled Persons Rehabilitation Act shall not be covered by the State Employees Group Insurance Act of 1971 (5 ILCS 375/).

Child and day care home providers shall not be considered public employees for any purposes not specifically provided for in this amendatory Act of the 94th General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Child and day care home providers shall not be covered by the State Employees Group Insurance Act of 1971.

Notwithstanding Section 9, subsection (c), or any other provisions of this Act, all peace officers above the rank of captain in municipalities with more than 1,000,000 inhabitants

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1 shall be excluded from this Act.

(o) Except as otherwise in subsection (o-5), "public employer" or "employer" means the State of Illinois; any political subdivision of the State, unit of local government or school district; authorities including departments, divisions, bureaus, boards, commissions, or other agencies of foregoing entities; and any person acting within the scope of his or her authority, express or implied, on behalf of those entities in dealing with its employees. As of the effective date of the amendatory Act of the 93rd General Assembly, but not before, the State of Illinois shall be considered the employer of the personal assistants working under the Home Services Program under Section 3 of the Disabled Persons Rehabilitation Act, subject to the limitations set forth in this Act and in the Disabled Persons Rehabilitation Act. As of January 29, 2013 (the effective date of Public Act 97-1158), but not before except as otherwise provided in this subsection (o), the State shall be considered the employer of home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Disabled Persons Rehabilitation Act, no matter whether the State provides those services through direct fee-for-service arrangements, with the assistance of а managed care organization or other intermediary, or otherwise, but subject to the limitations set forth in this Act and the Disabled

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Persons Rehabilitation Act. The State shall not be considered to be the employer of home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Disabled Persons Rehabilitation Act, for any purposes not specifically provided for in Public Act 93-204 or Public Act 97-1158, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Disabled Persons Rehabilitation Act shall not be covered by the State Employees Group Insurance Act of 1971 (5 ILCS 375/). As of the effective date of this amendatory Act of the 94th General Assembly but not before, the State of Illinois shall be considered the employer of the day and child care home providers participating in the child care assistance program under Section 9A-11 of the Illinois Public Aid Code, subject to the limitations set forth in this Act and in Section 9A-11 of the Illinois Public Aid Code. The State shall not be considered to be the employer of child and day care home providers for any purposes not specifically provided for in this amendatory Act of the 94th General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Child and

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day care home providers shall not be covered by the State Employees Group Insurance Act of 1971.

"Public employer" or "employer" as used in this Act, however, does not mean and shall not include the General Assembly of the State of Illinois, the Executive Ethics Commission, the Offices of the Executive Inspectors General, Legislative Ethics Commission, the Office Legislative Inspector General, the Office of the Auditor General's Inspector General, the Office of the Governor, the Governor's Office of Management and Budget, the Illinois Finance Authority, the Office of the Lieutenant Governor, the State Board of Elections, and educational employers or defined in the Illinois Educational Labor employers as Relations Act, except with respect to a state university in its employment of firefighters and peace officers and except with respect to a school district in the employment of peace officers in its own police department in existence on the effective date of this amendatory Act of the 96th General Assembly. County boards and county sheriffs shall be designated as joint or co-employers of county peace officers appointed under the authority of a county sheriff. Nothing in this subsection (o) shall be construed to prevent the State Panel or the Local Panel from determining that employers are joint or co-employers.

(o-5) With respect to wages, fringe benefits, hours, holidays, vacations, proficiency examinations, sick leave, and

- other conditions of employment, the public employer of public employees who are court reporters, as defined in the Court Reporters Act, shall be determined as follows:
 - (1) For court reporters employed by the Cook County Judicial Circuit, the chief judge of the Cook County Circuit Court is the public employer and employer representative.
 - (2) For court reporters employed by the 12th, 18th, 19th, and, on and after December 4, 2006, the 22nd judicial circuits, a group consisting of the chief judges of those circuits, acting jointly by majority vote, is the public employer and employer representative.
 - (3) For court reporters employed by all other judicial circuits, a group consisting of the chief judges of those circuits, acting jointly by majority vote, is the public employer and employer representative.
 - (p) "Security employee" means an employee who is responsible for the supervision and control of inmates at correctional facilities. The term also includes other non-security employees in bargaining units having the majority of employees being responsible for the supervision and control of inmates at correctional facilities.
 - (q) "Short-term employee" means an employee who is employed for less than 2 consecutive calendar quarters during a calendar year and who does not have a reasonable assurance that he or she will be rehired by the same employer for the same service

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in a subsequent calendar year.

(q-5) "State agency" means an agency directly responsible to the Governor, as defined in Section 3.1 of the Executive Reorganization Implementation Act, and the Illinois Commerce Commission, the Illinois Workers' Compensation Commission, the Civil Service Commission, the Pollution Control Board, the Illinois Racing Board, and the Department of State Police Merit Board.

(r) "Supervisor" is:

(1) An employee whose principal work is substantially different from that of his or her subordinates and who has authority, in the interest of the employer, to hire, transfer, suspend, lay off, recall, promote, discharge, direct, reward, or discipline employees, to adjust their grievances, or to effectively recommend any of those actions, if the exercise of that authority is not of a merely routine or clerical nature, but requires the consistent use of independent judgment. Except with respect to police employment, the term "supervisor" includes only those individuals who devote a preponderance of their employment time to exercising that authority, supervisors notwithstanding. Nothing in State definition prohibits an individual from also meeting the definition of "managerial employee" under subsection (j) of this Section. In addition, in determining supervisory status in police employment, rank shall not be

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determinative. The Board shall consider, as evidence of bargaining unit inclusion or exclusion, the common law enforcement policies and relationships between police officer ranks and certification under applicable civil service law, ordinances, personnel codes, or Division 2.1 of Article 10 of the Illinois Municipal Code, but these factors shall not be the sole or predominant factors considered by the Board in determining police supervisory status.

Notwithstanding the provisions of the preceding paragraph, in determining supervisory status in fighter employment, no fire fighter shall be excluded as a supervisor who has established representation rights under Section 9 of this Act. Further, in new fire fighter units, employees shall consist of fire fighters of the rank of company officer and below. If a company officer otherwise qualifies as a supervisor under the preceding paragraph, however, he or she shall not be included in the fire fighter unit. If there is no rank between that of chief and the highest company officer, the employer may designate a position on each shift as a Shift Commander, and the persons occupying those positions shall be supervisors. All other ranks above that of company officer shall be supervisors.

(2) With respect only to State employees in positions under the jurisdiction of the Attorney General, Secretary

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of State, Comptroller, or Treasurer (i) that were certified in a bargaining unit on or after December 2, 2008, (ii) for which a petition is filed with the Illinois Public Labor Relations Board on or after April 5, 2013 (the effective date of Public Act 97-1172), or (iii) for which a petition is pending before the Illinois Public Labor Relations Board on that date, an employee who qualifies as a supervisor under (A) Section 152 of the National Labor Relations Act and (B) orders of the National Labor Relations Board interpreting that provision or decisions of courts reviewing decisions of the National Labor Relations Board.

(s)(1) "Unit" means a class of jobs or positions that are held by employees whose collective interests may suitably be represented by a labor organization for collective bargaining. Except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Department of State Police, a bargaining unit determined by the Board shall not include both employees and supervisors, supervisors only, except as provided in paragraph (2) of this subsection (s) and except for bargaining units in existence on July 1, 1984 (the effective date of this Act). With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Department of State Police, a bargaining unit determined by the Board shall not include

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both supervisors and nonsupervisors, or supervisors only, except as provided in paragraph (2) of this subsection (s) and except for bargaining units in existence on January 1, 1986 (the effective date of this amendatory Act of 1985). A bargaining unit determined by the Board to contain peace officers shall contain no employees other than peace officers unless otherwise agreed to by the employer and the labor organization or labor organizations involved. Notwithstanding any other provision of this Act, a bargaining unit, including a historical bargaining unit, containing sworn peace officers of the Department of Natural Resources (formerly designated the Department of Conservation) shall contain no employees other than such sworn peace officers upon the effective date of this amendatory Act of 1990 or upon the expiration date of any collective bargaining agreement in effect upon the effective date of this amendatory Act of 1990 covering both such sworn peace officers and other employees.

- (2) Notwithstanding the exclusion of supervisors from bargaining units as provided in paragraph (1) of this subsection (s), a public employer may agree to permit its supervisory employees to form bargaining units and may bargain with those units. This Act shall apply if the public employer chooses to bargain under this subsection.
- (3) Public employees who are court reporters, as defined in the Court Reporters Act, shall be divided into 3 units for collective bargaining purposes. One unit shall be court

- reporters employed by the Cook County Judicial Circuit; one unit shall be court reporters employed by the 12th, 18th, 19th, and, on and after December 4, 2006, the 22nd judicial circuits; and one unit shall be court reporters employed by all other judicial circuits.
- 6 (t) "Active petition for certification in a bargaining 7 unit" means a petition for certification filed with the Board 8 under one of the following case numbers: S-RC-11-110; 9 S-RC-11-098; S-UC-11-080; S-RC-11-086; S-RC-11-074; 10 S-RC-11-076: S-RC-11-078; S-UC-11-052; S-UC-11-054; 11 S-RC-11-062; S-RC-11-060; S-RC-11-042; S-RC-11-014; 12 S-RC-11-016; S-RC-11-020; S-RC-11-030; S-RC-11-004; S-RC-10-244; S-RC-10-228; S-RC-10-222; S-RC-10-220; 13 14 S-RC-10-214; S-RC-10-196; S-RC-10-194; S-RC-10-178; 15 S-RC-10-176; S-RC-10-162; S-RC-10-156; S-RC-10-088; 16 S-RC-10-074; S-RC-10-076; S-RC-10-078;S-RC-10-060; S-RC-10-070;S-RC-10-044; S-RC-10-038; S-RC-10-040; 17 S-RC-10-018; S-RC-10-042; S-RC-10-024; S-RC-10-004; 18 19 S-RC-10-006; S-RC-10-008; S-RC-10-010; S-RC-10-012; 20 S-RC-09-202; S-RC-09-182; S-RC-09-180; S-RC-09-156; 21 S-UC-09-196; S-UC-09-182; S-RC-08-130; S-RC-07-110; 22 S-RC-07-100.
- 23 (Source: P.A. 97-586, eff. 8-26-11; 97-1158, eff. 1-29-13;
- 24 97-1172, eff. 4-5-13; 98-100, eff. 7-19-13; 98-1004, eff.
- 25 8-18-14.)

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- 1 (5 ILCS 315/6) (from Ch. 48, par. 1606)
- Sec. 6. Right to organize and bargain collectively;

 exclusive representation; and fair share arrangements.
 - (a) Employees of the State and any political subdivision of the State, excluding employees of the General Assembly of the State of Illinois and employees excluded from the definition of "public employee" under subsection (n) of Section 3 of this Act, have, and are protected in the exercise of, the right of self-organization, and may form, join or assist any labor organization, to bargain collectively through representatives of their own choosing on questions of wages, hours and other conditions of employment, not excluded by Section 4 of this Act, and to engage in other concerted activities not otherwise prohibited by law for the purposes of collective bargaining or other mutual aid or protection, free from interference, restraint or coercion. Employees also have, and are protected in the exercise of, the right to refrain from participating in any such concerted activities. Employees also have the right not to become or remain a member of a labor organization, or to pay any dues, fees, assessments, or other similar charges, however denominated, of any kind or amount to a labor organization may be required, pursuant to the terms of a lawful fair share agreement, to pay a fee which shall be proportionate share of the costs of the collective bargaining process, contract administration and pursuing matters affecting wages, hours and other conditions of employment as

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defined in Section 3(g).

- (b) Nothing in this Act prevents an employee from presenting a grievance to the employer and having the grievance heard and settled without the intervention of an employee organization; provided that the exclusive bargaining representative is afforded the opportunity to be present at such conference and that any settlement made shall not be inconsistent with the terms of any agreement in effect between the employer and the exclusive bargaining representative.
- (c) A labor organization designated by the Board as the representative of the majority of public employees in an appropriate unit in accordance with the procedures herein or recognized by a public employer as the representative of the majority of public employees in an appropriate unit is the exclusive representative for the employees of such unit for the purpose of collective bargaining with respect to rates of pay, wages, hours and other conditions of employment not excluded by Section 4 of this Act. A public employer is required upon request to furnish the exclusive bargaining representative with a complete list of the names and addresses of the public employees in the bargaining unit, provided that a public employer shall not be required to furnish such a list more than period. The exclusive bargaining per payroll representative shall use the list exclusively for bargaining representation purposes and shall not disclose any information contained in the list for any other purpose. Nothing in this

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- Section, however, shall prohibit a bargaining representative from disseminating a list of its union members.
 - (d) Labor organizations recognized by a public employer as the exclusive representative or so designated in accordance with the provisions of this Act are responsible for representing the interests of all public employees in the unit. Nothing herein shall be construed to limit an exclusive representative's right to exercise its discretion to refuse to process grievances of employees that are unmeritorious.
 - (e) When a collective bargaining agreement is entered into with an exclusive representative, it may include in the agreement a provision requiring employees covered by the agreement who are not members of the organization to pay their proportionate share of the costs of the collective bargaining contract administration and pursuing affecting wages, hours and conditions of employment, as defined in Section 3 (q), but not to exceed the amount of dues uniformly required of members. The organization shall certify to the employer the amount constituting each nonmember employee's proportionate share which shall not exceed dues uniformly required of members. In such case, the proportionate share payment in this Section shall be deducted by the employer from the earnings of the nonmember employees and paid to the employee organization.
 - (f) Only the exclusive representative may negotiate provisions in a collective bargaining agreement providing for

the payroll deduction of labor organization dues, fair share payment, initiation fees and assessments. Except as provided in subsection (e) of this Section, any such deductions shall only be made upon an employee's written authorization, and continued until revoked in writing in the same manner or until the termination date of an applicable collective bargaining agreement. Such payments shall be paid to the exclusive representative.

Where a collective bargaining agreement is terminated, or continues in effect beyond its scheduled expiration date pending the negotiation of a successor agreement or the resolution of an impasse under Section 14, the employer shall continue to honor and abide by any dues deduction or fair share clause contained therein until a new agreement is reached including dues deduction or a fair share clause. For the benefit of any successor exclusive representative certified under this Act, this provision shall be applicable, provided the successor exclusive representative:

- (i) certifies to the employer the amount constitutingeach non-member's proportionate share under subsection(e); or
- (ii) presents the employer with employee written authorizations for the deduction of dues, assessments, and fees under this subsection.

Failure to so honor and abide by dues deduction or fair share clauses for the benefit of any exclusive representative,

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including a successor, shall be a violation of the duty to bargain and an unfair labor practice.

- (g) (Blank). Agreements containing a fair share agreement must safeguard the right of nonassociation of employees based upon bona fide religious tenets or teachings of a church or religious body of which such employees are members. Such employees may be required to pay an amount equal to their fair share, determined under a lawful fair share agreement, to a nonreligious charitable organization mutually agreed upon by the employees affected and the exclusive bargaining representative to which such employees would otherwise pay such service fee. If the affected employees and the bargaining representative are unable to reach an agreement on the matter, the Board may establish an approved list of charitable organizations to which such payments may be made.
- 16 (Source: P.A. 97-1172, eff. 4-5-13.)
- 17 (5 ILCS 315/10) (from Ch. 48, par. 1610)
- 18 Sec. 10. Unfair labor practices.
- 19 (a) It shall be an unfair labor practice for an employer or 20 its agents:
- 21 (1) to interfere with, restrain or coerce public 22 employees in the exercise of the rights guaranteed in this 23 Act or to dominate or interfere with the formation, 24 existence or administration of any labor organization or 25 contribute financial or other support to it; provided, an

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employer shall not be prohibited from permitting employees to confer with him during working hours without loss of time or pay;

- (2) to discriminate in regard to hire or tenure of employment or any term or condition of employment in order to encourage or discourage membership in or other support for any labor organization including requiring the payment of any dues, fees, assessments, or other similar charges, however denominated, of any kind or amount to a labor organization or to a charity in lieu of a payment to a labor organization. Nothing in this Act or any other law precludes a public employer from making an agreement with a labor organization to require as a condition of employment the payment of a fair share under paragraph (e) of Section 6;
- (3) to discharge or otherwise discriminate against a public employee because he has signed or filed an affidavit, petition or charge or provided any information or testimony under this Act;
- (4) to refuse to bargain collectively in good faith with a labor organization which is the exclusive representative of public employees in an appropriate unit, including, but not limited to, the discussing of grievances with the exclusive representative;
- (5) to violate any of the rules and regulations established by the Board with jurisdiction over them

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relating to the conduct of representation elections or the conduct affecting the representation elections;

(6) to expend or cause the expenditure of public funds agent, individual, anv external firm, partnership or association in any attempt to influence the outcome of representational elections held pursuant to Section 9 of this Act; provided, that nothing in this subsection shall be construed to limit an employer's right to internally communicate with its employees as provided in subsection (c) of this Section, to be represented on any matter pertaining to unit determinations, unfair labor practice charges or pre-election conferences in any formal or informal proceeding before the Board, or to seek or obtain advice from legal counsel. Nothing in this paragraph shall be construed to prohibit an employer from expending or causing the expenditure of public funds on, or seeking or obtaining services or advice from, any organization, group, or association established by and including public or educational employers, whether covered by this Act, the Illinois Educational Labor Relations Act or the public employment labor relations law of any other state or the federal government, provided that such services or advice generally available to the membership organization, group or association, and are not offered solely in an attempt to influence the outcome of a particular representational election; or

	(7)	to	refuse	to	re	duce	a	C	ollect	tive	bargaining
agre	ement	t to	writing	or	to	refus	е	to	sign	such	agreement <u>;</u>
or .	•										

- (8) to require or attempt to require, as a condition or continuance of employment, that any public employee become or remain a member of a labor organization; or pay any dues, fees, assessments, or other similar charges, however denominated, of any kind or amount to a labor organization; or pay to any charity or other third party, in lieu of such payments, any amount equivalent to or pro rata portion of dues, fees, assessments, or other charges required of members of a labor organization.
- (b) It shall be an unfair labor practice for a labor organization or its agents:
 - (1) to restrain or coerce public employees in the exercise of the rights guaranteed in this Act, provided,

 (i) that this paragraph shall not impair the right of a labor organization to prescribe its own rules with respect to the acquisition or retention of membership therein or the determination of fair share payments and (ii) that a labor organization or its agents shall commit an unfair labor practice under this paragraph in duty of fair representation cases only by intentional misconduct in representing employees under this Act;
 - (2) to restrain or coerce a public employer in the selection of his representatives for the purposes of

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collective bargaining or the settlement of grievances; or

- (3) to cause, or attempt to cause, an employer to discriminate against an employee in violation of subsection (a)(2);
- (4) to refuse to bargain collectively in good faith with a public employer, if it has been designated in accordance with the provisions of this Act as the exclusive representative of public employees in an appropriate unit;
- (5) to violate any of the rules and regulations established by the boards with jurisdiction over them relating to the conduct of representation elections or the conduct affecting the representation elections;
- (6) to discriminate against any employee because he has signed or filed an affidavit, petition or charge or provided any information or testimony under this Act;
- (7) to picket or cause to be picketed, or threaten to picket or cause to be picketed, any public employer where an object thereof is forcing or requiring an employer to recognize or bargain with a labor organization of the representative of its employees, or forcing or requiring the employees of an employer to accept or select such labor organization their collective bargaining as representative, unless such labor organization is currently certified as the representative of such employees:
 - (A) where the employer has lawfully recognized in

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accordance with this Act any labor organization and a question concerning representation may not appropriately be raised under Section 9 of this Act;

- (B) where within the preceding 12 months a valid election under Section 9 of this Act has been conducted; or
- (C) where such picketing has been conducted without a petition under Section 9 being filed within a reasonable period of time not to exceed 30 days from the commencement of such picketing; provided that when such a petition has been filed the Board shall without forthwith, regard to the provisions subsection (a) of Section 9 or the absence of a showing of a substantial interest on the part of the labor organization, direct an election in such unit as the Board finds to be appropriate and shall certify the results thereof; provided further, that nothing in this subparagraph shall be construed to prohibit any picketing or other publicity for the purpose of truthfully advising the public that an employer does not employ members of, or have a contract with, a labor organization unless an effect of such picketing is to induce any individual employed by any other person in the course of his employment, not to pick up, deliver, or transport any goods or not to perform any services;

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1		(8)	to	refuse	to	re	duce	a	C	ollect	tive	bargaining
2	agre	ement	to	writing	or	to	refus	e	to	sign	such	agreement <u>;</u>
3	<u>or</u> .											

- (9) to require or attempt to require, as a condition or continuance of employment, that any public employee become or remain a member of a labor organization; pay any dues, fees, assessments, or other similar charges, however denominated, of any kind or amount to a labor organization; or pay to any charity or other third party, in lieu of such payments, any amount equivalent to or pro rata portion of dues, fees, assessments, or other charges required of members of a labor organization.
- (c) The expressing of any views, argument, or opinion or the dissemination thereof, whether in written, printed, graphic, or visual form, shall not constitute or be evidence of an unfair labor practice under any of the provisions of this Act, if such expression contains no threat of reprisal or force or promise of benefit.
- 19 (Source: P.A. 86-412; 87-736.)
- 20 (15 ILCS 405/16.2 rep.)
- Section 82. The State Comptroller Act is amended by repealing Section 16.2.
- 23 (30 ILCS 5/3-8.5 rep.)
- 24 Section 84. The Illinois State Auditing Act is amended by

- 1 repealing Section 3-8.5.
- 2 Section 86. The Illinois Educational Labor Relations Act is
- 3 amended by changing Sections 3 and 14 as follows:
- 4 (115 ILCS 5/3) (from Ch. 48, par. 1703)
- 5 Sec. 3. Employee rights.
 - (a) It shall be lawful for educational employees to organize, form, join, or assist in employee organizations or engage in lawful concerted activities for the purpose of collective bargaining or other mutual aid and protection or bargain collectively through representatives of their own free choice and, except as provided in Section 11, such employees shall also have the right to refrain from any or all such activities. Employees also have the right not to become or remain a member of a labor organization, or to pay any dues, fees, assessments, or other similar charges, however denominated, of any kind or amount to a labor organization.
 - (b) Representatives selected by educational employees in a unit appropriate for collective bargaining purposes shall be the exclusive representative of all the employees in such unit to bargain on wages, hours, terms and conditions of employment. However, any individual employee or a group of employees may at any time present grievances to their employer and have them adjusted without the intervention of the bargaining representative as long as the adjustment is not inconsistent

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- 1 with the terms of a collective bargaining agreement then in
- 2 effect, provided that the bargaining representative has been
- 3 given an opportunity to be present at such adjustment.
- 4 (Source: P.A. 83-1014.)
- 5 (115 ILCS 5/14) (from Ch. 48, par. 1714)
- 6 Sec. 14. Unfair labor practices.
- 7 (a) Educational employers, their agents or representatives 8 are prohibited from:
 - (1) Interfering, restraining or coercing employees in the exercise of the rights guaranteed under this Act.
 - (2) Dominating or interfering with the formation, existence or administration of any employee organization.
 - (3) Discriminating in regard to hire or tenure of employment or any term or condition of employment to encourage or discourage membership in any employee organization.
 - (4) Discharging or otherwise discriminating against an employee because he or she has signed or filed an affidavit, authorization card, petition or complaint or given any information or testimony under this Act.
 - (5) Refusing to bargain collectively in good faith with an employee representative which is the exclusive representative of employees in an appropriate unit, including but not limited to the discussing of grievances with the exclusive representative; provided, however, that

- if an alleged unfair labor practice involves interpretation or application of the terms of a collective bargaining agreement and said agreement contains a grievance and arbitration procedure, the Board may defer the resolution of such dispute to the grievance and arbitration procedure contained in said agreement.
- (6) Refusing to reduce a collective bargaining agreement to writing and signing such agreement.
- (7) Violating any of the rules and regulations promulgated by the Board regulating the conduct of representation elections.
- (8) Refusing to comply with the provisions of a binding arbitration award.
- (9) Expending or causing the expenditure of public funds to any external agent, individual, firm, agency, partnership or association in any attempt to influence the outcome of representational elections held pursuant to paragraph (c) of Section 7 of this Act; provided, that nothing in this subsection shall be construed to limit an employer's right to be represented on any matter pertaining to unit determinations, unfair labor practice charges or pre-election conferences in any formal or informal proceeding before the Board, or to seek or obtain advice from legal counsel. Nothing in this paragraph shall be construed to prohibit an employer from expending or causing the expenditure of public funds on, or seeking or obtaining

services or advice from, any organization, group or association established by, and including educational or public employers, whether or not covered by this Act, the Illinois Public Labor Relations Act or the public employment labor relations law of any other state or the federal government, provided that such services or advice are generally available to the membership of the organization, group, or association, and are not offered solely in an attempt to influence the outcome of a particular representational election.

- (10) Requiring or attempting to require, as a condition or continuance of employment, that employees become or remain a member of a labor organization; or pay any dues, fees, assessments, or other similar charges, however denominated, of any kind or amount to a labor organization; or pay to any charity or other third party, in lieu of such payments, any amount equivalent to or pro rata portion of dues, fees, assessments, or other charges required of members of a labor organization.
- (b) Employee organizations, their agents or representatives or educational employees are prohibited from:
 - (1) Restraining or coercing employees in the exercise of the rights guaranteed under this Act, provided that a labor organization or its agents shall commit an unfair labor practice under this paragraph in duty of fair representation cases only by intentional misconduct in

- 1 representing employees under this Act.
 - (2) Restraining or coercing an educational employer in the selection of his representative for the purposes of collective bargaining or the adjustment of grievances.
 - (3) Refusing to bargain collectively in good faith with an educational employer, if they have been designated in accordance with the provisions of this Act as the exclusive representative of employees in an appropriate unit.
 - (4) Violating any of the rules and regulations promulgated by the Board regulating the conduct of representation elections.
 - (5) Refusing to reduce a collective bargaining agreement to writing and signing such agreement.
 - (6) Refusing to comply with the provisions of a binding arbitration award.
 - (7) Requiring or attempting to require, as a condition or continuance of employment, that employees become or remain a member of a labor organization; pay any dues, fees, assessments, or other similar charges, however denominated, of any kind or amount to a labor organization; or pay to any charity or other third party, in lieu of such payments, any amount equivalent to or pro rata portion of dues, fees, assessments, or other charges required of members of a labor organization.
 - (c) The expressing of any views, argument, opinion or the dissemination thereof, whether in written, printed, graphic or

- 1 visual form, shall not constitute or be evidence of an unfair
- labor practice under any of the provisions of this Act, if such
- 3 expression contains no threat of reprisal or force or promise
- 4 of benefit.
- 5 (d) The actions of a Financial Oversight Panel created
- 6 pursuant to Section 1A-8 of the School Code due to a district
- 7 violating a financial plan shall not constitute or be evidence
- 8 of an unfair labor practice under any of the provisions of this
- 9 Act. Such actions include, but are not limited to, reviewing,
- 10 approving, or rejecting a school district budget or a
- 11 collective bargaining agreement.
- 12 (Source: P.A. 89-572, eff. 7-30-96.)
- 13 (115 ILCS 5/11 rep.)
- 14 Section 88. The Illinois Educational Labor Relations Act is
- amended by repealing Section 11.
- 16 Section 99. Effective date. This Act takes effect upon
- 17 becoming law.