

99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 HB3625

by Rep. Brandon W. Phelps

SYNOPSIS AS INTRODUCED:

20 ILCS 3501/825-65 20 ILCS 3855/1-10

Amends the Illinois Finance Authority Act. In the definition of "Energy Efficiency Project", includes measures that decrease the heat rate in the generation of electricity. Amends the Illinois Power Agency Act. In the definition of "energy efficiency", includes measures that decrease the heat rate in the generation of electricity. Effective immediately.

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1 AN ACT concerning State government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Finance Authority Act is amended by changing Section 825-65 as follows:
- 6 (20 ILCS 3501/825-65)
- Sec. 825-65. Clean Coal, Coal, Energy Efficiency, and Renewable Energy Project Financing.
- 9 (a) Findings and declaration of policy.
 - (i) It is hereby found and declared that Illinois has abundant coal resources and, in some areas of Illinois, the demand for power exceeds the generating capacity. Incentives to encourage the construction of coal-fueled electric generating plants in Illinois to ensure power generating capacity into the future and to advance clean coal technology and the use of Illinois coal are in the best interests of all of the citizens of Illinois.
 - (ii) It is further found and declared that Illinois has abundant potential and resources to develop renewable energy resource projects and that there are many opportunities to invest in cost-effective energy efficiency projects throughout the State. The development of those projects will create jobs and investment as well

as decrease environmental impacts and promote energy independence in Illinois. Accordingly, the development of those projects is in the best interests of all of the citizens of Illinois.

- (iii) The Authority is authorized to issue bonds to help finance Clean Coal, Coal, Energy Efficiency, and Renewable Energy projects pursuant to this Section.
- (b) Definitions.
- (i) "Clean Coal Project" means (A) "clean coal facility", as defined in Section 1-10 of the Illinois Power Agency Act; (B) "clean coal SNG facility", as defined in Section 1-10 of the Illinois Power Agency Act; (C) transmission lines and associated equipment that transfer electricity from points of supply to points of delivery for projects described in this subsection (b); (D) pipelines or other methods to transfer carbon dioxide from the point of production to the point of storage or sequestration for projects described in this subsection (b); or (E) projects to provide carbon abatement technology for existing generating facilities.
- (ii) "Coal Project" means new electric generating facilities or new gasification facilities, as defined in Section 605-332 of the Department of Commerce and Economic Opportunity Law of the Civil Administrative Code of Illinois, which may include mine-mouth power plants, projects that employ the use of clean coal technology,

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projects to provide scrubber technology for existing energy generating plants, or projects to provide electric transmission facilities or new gasification facilities.

- (iii) "Energy Efficiency Project" means measures that reduce the amount of electricity or natural gas required to achieve a given end use, consistent with Section 1-10 of the Illinois Power Agency Act. "Energy Efficiency Project" also includes measures that reduce the total Btus of electricity and natural gas needed to meet the end use or uses and measures that decrease the heat rate in the generation of electricity consistent with Section 1-10 of the Illinois Power Agency Act.
- (iv) "Renewable Energy Project" means (A) a project that uses renewable energy resources, as defined in Section 1-10 of the Illinois Power Agency Act; (B) a project that uses environmentally preferable technologies and practices that result in improvements to the production of renewable limited fuels, including but not to, cellulosic conversion, water and energy conservation, fractionation, alternative feedstocks, or reduced green house emissions; (C) transmission lines and associated equipment that transfer electricity from points of supply to points of delivery for projects described in this subsection (b); or (D) projects that use technology for the storage of renewable energy, including, without limitation, the use battery or electrochemical storage technology for

1 mobile or stationary applications.

- (c) Creation of reserve funds. The Authority may establish and maintain one or more reserve funds to enhance bonds issued by the Authority for a Clean Coal Project, a Coal Project, an Energy Efficiency Project, or a Renewable Energy Project. There may be one or more accounts in these reserve funds in which there may be deposited:
 - (1) any proceeds of the bonds issued by the Authority required to be deposited therein by the terms of any contract between the Authority and its bondholders or any resolution of the Authority;
 - (2) any other moneys or funds of the Authority that it may determine to deposit therein from any other source; and
 - (3) any other moneys or funds made available to the Authority. Subject to the terms of any pledge to the owners of any bonds, moneys in any reserve fund may be held and applied to the payment of principal, premium, if any, and interest of such bonds.
 - (d) Powers and duties. The Authority has the power:
 - (1) To issue bonds in one or more series pursuant to one or more resolutions of the Authority for any Clean Coal Project, Coal Project, Energy Efficiency Project, or Renewable Energy Project authorized under this Section, within the authorization set forth in subsection (e).
 - (2) To provide for the funding of any reserves or other funds or accounts deemed necessary by the Authority in

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connection with any bonds issued by the Authority.

- (3) To pledge any funds of the Authority or funds made available to the Authority that may be applied to such purpose as security for any bonds or any guarantees, letters of credit, insurance contracts or similar credit support or liquidity instruments securing the bonds.
- (4) To enter into agreements or contracts with third parties, whether public or private, including, without limitation, the United States of America, the State or any department or agency thereof, t.o obtain any appropriations, grants, loans or guarantees that deemed necessary or desirable by the Authority. Any such quarantee, agreement or contract may contain terms and provisions necessary or desirable in connection with the program, subject to the requirements established by the Act.
- (5) To exercise such other powers as are necessary or incidental to the foregoing.
- (e) Clean Coal Project, Coal Project, Energy Efficiency Project, and Renewable Energy Project bond authorization and financing limits. In addition to any other bonds authorized to be issued under Sections 801-40(w), 825-60, 830-25 and 845-5, the Authority may have outstanding, at any time, bonds for the purpose enumerated in this Section 825-65 in an aggregate principal amount that shall not exceed \$3,000,000,000, subject to the following limitations: (i) up to \$300,000,000 may be

issued to finance projects, as described in clause (C) of 1 2 subsection (b) (i) and clause (C) of subsection (b) (iv) of this Section 825-65; (ii) up to \$500,000,000 may be issued to 3 finance projects, as described in clauses (D) and 4 (E) 5 subsection (b)(i) of this Section 825-65; (iii) 6 \$2,000,000,000 may be issued to finance Clean Coal Projects, as described in clauses (A) and (B) of subsection (b)(i) of this 7 8 Section 825-65 and Coal Projects, as described in subsection 9 (b)(ii) of this Section 825-65; and (iv) up to \$2,000,000,000 10 may be issued to finance Energy Efficiency Projects, as 11 described in subsection (b)(iii) of this Section 825-65 and 12 Renewable Energy Projects, as described in clauses (A), (B), 13 and (D) of subsection (b)(iii) of this Section 825-65. An application for a loan financed from bond proceeds from a 14 15 borrower or its affiliates for a Clean Coal Project, a Coal Project, Energy Efficiency Project, or a Renewable Energy 16 17 Project may not be approved by the Authority for an amount in excess of \$450,000,000 for any borrower or its affiliates. A 18 Clean Coal Project or Coal Project must be located within the 19 State. An Energy Efficiency Project may be located within the 20 State or outside the State, provided that, if the Energy 21 22 Efficiency Project is located outside of the State, it must be 23 owned, operated, leased, or managed by an entity located within the State or any entity affiliated with an entity located 24 25 within the State. These bonds shall not constitute indebtedness or obligation of the State of Illinois and it 26

- 1 shall be plainly stated on the face of each bond that it does
- 2 not constitute an indebtedness or obligation of the State of
- 3 Illinois, but is payable solely from the revenues, income or
- 4 other assets of the Authority pledged therefor.
- 5 (f) The bonding authority granted under this Section is in
- addition to and not limited by the provisions of Section 845-5.
- 7 (Source: P.A. 98-90, eff. 7-15-13.)
- 8 Section 10. The Illinois Power Agency Act is amended by
- 9 changing Section 1-10 as follows:
- 10 (20 ILCS 3855/1-10)
- 11 Sec. 1-10. Definitions.
- "Agency" means the Illinois Power Agency.
- "Agency loan agreement" means any agreement pursuant to
- 14 which the Illinois Finance Authority agrees to loan the
- proceeds of revenue bonds issued with respect to a project to
- 16 the Agency upon terms providing for loan repayment installments
- 17 at least sufficient to pay when due all principal of, interest
- and premium, if any, on those revenue bonds, and providing for
- 19 maintenance, insurance, and other matters in respect of the
- 20 project.
- 21 "Authority" means the Illinois Finance Authority.
- 22 "Clean coal facility" means an electric generating
- 23 facility that uses primarily coal as a feedstock and that
- 24 captures and sequesters carbon dioxide emissions at the

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following levels: at least 50% of the total carbon dioxide emissions that the facility would otherwise emit if, at the time construction commences, the facility is scheduled to commence operation before 2016, at least 70% of the total carbon dioxide emissions that the facility would otherwise emit if, at the time construction commences, the facility is scheduled to commence operation during 2016 or 2017, and at least 90% of the total carbon dioxide emissions that the facility would otherwise emit if, at the time construction commences, the facility is scheduled to commence operation after 2017. The power block of the clean coal facility shall not exceed allowable emission rates for sulfur dioxide, nitrogen oxides, carbon monoxide, particulates and mercury for a natural gas-fired combined-cycle facility the same size as and in the same location as the clean coal facility at the time the clean coal facility obtains an approved air permit. All coal used by a clean coal facility shall have high volatile bituminous rank and greater than 1.7 pounds of sulfur per million btu content, unless the clean coal facility does not use gasification technology and was operating as a conventional coal-fired electric generating facility on June 1, 2009 (the effective date of Public Act 95-1027).

"Clean coal SNG brownfield facility" means a facility that
(1) has commenced construction by July 1, 2015 on an urban
brownfield site in a municipality with at least 1,000,000
residents; (2) uses a gasification process to produce

substitute natural gas; (3) uses coal as at least 50% of the total feedstock over the term of any sourcing agreement with a utility and the remainder of the feedstock may be either petroleum coke or coal, with all such coal having a high bituminous rank and greater than 1.7 pounds of sulfur per million Btu content unless the facility reasonably determines that it is necessary to use additional petroleum coke to deliver additional consumer savings, in which case the facility shall use coal for at least 35% of the total feedstock over the term of any sourcing agreement; and (4) captures and sequesters at least 85% of the total carbon dioxide emissions that the facility would otherwise emit.

"Clean coal SNG facility" means a facility that uses a gasification process to produce substitute natural gas, that sequesters at least 90% of the total carbon dioxide emissions that the facility would otherwise emit, that uses at least 90% coal as a feedstock, with all such coal having a high bituminous rank and greater than 1.7 pounds of sulfur per million btu content, and that has a valid and effective permit to construct emission sources and air pollution control equipment and approval with respect to the federal regulations for Prevention of Significant Deterioration of Air Quality (PSD) for the plant pursuant to the federal Clean Air Act; provided, however, a clean coal SNG brownfield facility shall not be a clean coal SNG facility.

"Commission" means the Illinois Commerce Commission.

"Costs incurred in connection with the development and construction of a facility" means:

- (1) the cost of acquisition of all real property, fixtures, and improvements in connection therewith and equipment, personal property, and other property, rights, and easements acquired that are deemed necessary for the operation and maintenance of the facility;
- (2) financing costs with respect to bonds, notes, and other evidences of indebtedness of the Agency;
- (3) all origination, commitment, utilization, facility, placement, underwriting, syndication, credit enhancement, and rating agency fees;
- (4) engineering, design, procurement, consulting, legal, accounting, title insurance, survey, appraisal, escrow, trustee, collateral agency, interest rate hedging, interest rate swap, capitalized interest, contingency, as required by lenders, and other financing costs, and other expenses for professional services; and
- (5) the costs of plans, specifications, site study and investigation, installation, surveys, other Agency costs and estimates of costs, and other expenses necessary or incidental to determining the feasibility of any project, together with such other expenses as may be necessary or incidental to the financing, insuring, acquisition, and construction of a specific project and starting up, commissioning, and placing that project in operation.

1	"Department"	means	the	Department	of	Commerce	and	Economic
2	Opportunity.							

- 3 "Director" means the Director of the Illinois Power Agency.
- "Demand-response" means measures that decrease peak electricity demand or shift demand from peak to off-peak periods.
- 7 "Distributed renewable energy generation device" means a device that is:
 - (1) powered by wind, solar thermal energy, photovoltaic cells and panels, biodiesel, crops and untreated and unadulterated organic waste biomass, tree waste, and hydropower that does not involve new construction or significant expansion of hydropower dams;
 - (2) interconnected at the distribution system level of either an electric utility as defined in this Section, an alternative retail electric supplier as defined in Section 16-102 of the Public Utilities Act, a municipal utility as defined in Section 3-105 of the Public Utilities Act, or a rural electric cooperative as defined in Section 3-119 of the Public Utilities Act;
 - (3) located on the customer side of the customer's electric meter and is primarily used to offset that customer's electricity load; and
 - (4) limited in nameplate capacity to no more than 2,000 kilowatts.
 - "Energy efficiency" means measures that reduce the amount

- of electricity or natural gas required to achieve a given end
- 2 use. "Energy efficiency" also includes measures that reduce the
- 3 total Btus of electricity and natural gas needed to meet the
- 4 end use or uses and measures that decrease the heat rate in the
- 5 generation of electricity.
- 6 "Electric utility" has the same definition as found in
- 7 Section 16-102 of the Public Utilities Act.
- 8 "Facility" means an electric generating unit or a
- 9 co-generating unit that produces electricity along with
- 10 related equipment necessary to connect the facility to an
- 11 electric transmission or distribution system.
- "Governmental aggregator" means one or more units of local
- 13 government that individually or collectively procure
- 14 electricity to serve residential retail electrical loads
- 15 located within its or their jurisdiction.
- "Local government" means a unit of local government as
- 17 defined in Section 1 of Article VII of the Illinois
- 18 Constitution.
- 19 "Municipality" means a city, village, or incorporated
- 20 town.
- "Person" means any natural person, firm, partnership,
- 22 corporation, either domestic or foreign, company, association,
- limited liability company, joint stock company, or association
- 24 and includes any trustee, receiver, assignee, or personal
- 25 representative thereof.
- "Project" means the planning, bidding, and construction of

- 1 a facility.
- 2 "Public utility" has the same definition as found in
- 3 Section 3-105 of the Public Utilities Act.
- 4 "Real property" means any interest in land together with
- 5 all structures, fixtures, and improvements thereon, including
- 6 lands under water and riparian rights, any easements,
- 7 covenants, licenses, leases, rights-of-way, uses, and other
- 8 interests, together with any liens, judgments, mortgages, or
- 9 other claims or security interests related to real property.
- 10 "Renewable energy credit" means a tradable credit that
- 11 represents the environmental attributes of a certain amount of
- 12 energy produced from a renewable energy resource.
- "Renewable energy resources" includes energy and its
- 14 associated renewable energy credit or renewable energy credits
- from wind, solar thermal energy, photovoltaic cells and panels,
- 16 biodiesel, anaerobic digestion, crops and untreated and
- 17 unadulterated organic waste biomass, tree waste, hydropower
- that does not involve new construction or significant expansion
- 19 of hydropower dams, and other alternative sources of
- 20 environmentally preferable energy. For purposes of this Act,
- 21 landfill gas produced in the State is considered a renewable
- 22 energy resource. "Renewable energy resources" does not include
- 23 the incineration or burning of tires, garbage, general
- 24 household, institutional, and commercial waste, industrial
- lunchroom or office waste, landscape waste other than tree
- 26 waste, railroad crossties, utility poles, or construction or

demolition debris, other than untreated and unadulterated waste wood.

"Revenue bond" means any bond, note, or other evidence of indebtedness issued by the Authority, the principal and interest of which is payable solely from revenues or income derived from any project or activity of the Agency.

"Sequester" means permanent storage of carbon dioxide by injecting it into a saline aquifer, a depleted gas reservoir, or an oil reservoir, directly or through an enhanced oil recovery process that may involve intermediate storage, regardless of whether these activities are conducted by a clean coal facility, a clean coal SNG facility, a clean coal SNG brownfield facility, or a party with which a clean coal facility, clean coal SNG facility, or clean coal SNG brownfield facility has contracted for such purposes.

"Sourcing agreement" means (i) in the case of an electric utility, an agreement between the owner of a clean coal facility and such electric utility, which agreement shall have terms and conditions meeting the requirements of paragraph (3) of subsection (d) of Section 1-75, (ii) in the case of an alternative retail electric supplier, an agreement between the owner of a clean coal facility and such alternative retail electric supplier, which agreement shall have terms and conditions meeting the requirements of Section 16-115(d)(5) of the Public Utilities Act, and (iii) in case of a gas utility, an agreement between the owner of a clean coal SNG brownfield

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facility and the gas utility, which agreement shall have the 1 2

terms and conditions meeting the requirements of subsection

(h-1) of Section 9-220 of the Public Utilities Act. 3

"Substitute natural gas" or "SNG" means a gas manufactured gasification of hydrocarbon feedstock, substantially interchangeable in use and distribution with conventional natural gas.

"Total resource cost test" or "TRC test" means a standard that is met if, for an investment in energy efficiency or demand-response measures, the benefit-cost ratio is greater than one. The benefit-cost ratio is the ratio of the net present value of the total benefits of the program to the net present value of the total costs as calculated over the lifetime of the measures. A total resource cost test compares the sum of avoided electric utility costs, representing the benefits that accrue to the system and the participant in the delivery of those efficiency measures, as well as other quantifiable societal benefits, including avoided natural gas utility costs, to the sum of all incremental costs of end-use measures that are implemented due to the program (including both utility and participant contributions), plus costs to administer, deliver, and evaluate each demand-side program, to quantify the net savings obtained by substituting the demand-side program for supply resources. In calculating avoided costs of power and energy that an electric utility would otherwise have had to acquire, reasonable estimates shall

- 1 be included of financial costs likely to be imposed by future
- 2 regulations and legislation on emissions of greenhouse gases.
- 3 (Source: P.A. 97-96, eff. 7-13-11; 97-239, eff. 8-2-11; 97-491,
- 4 eff. 8-22-11; 97-616, eff. 10-26-11; 97-813, eff. 7-13-12;
- 5 98-90, eff. 7-15-13.)
- 6 Section 99. Effective date. This Act takes effect upon
- 7 becoming law.