98TH GENERAL ASSEMBLY

State of Illinois

2013 and 2014

SB2336

Introduced 2/15/2013, by Sen. Don Harmon

SYNOPSIS AS INTRODUCED:

210 ILCS 85/10.4

from Ch. 111 1/2, par. 151.4

Amends the Hospital Licensing Act. Makes a technical change in a Section concerning medical staff privileges.

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AN ACT concerning regulation.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Hospital Licensing Act is amended by 5 changing Section 10.4 as follows:

6 (210 ILCS 85/10.4) (from Ch. 111 1/2, par. 151.4)

7 Sec. 10.4. Medical staff privileges.

(a) Any hospital licensed under this Act or any hospital 8 9 organized under the the University of Illinois Hospital Act 10 shall, prior to the granting of any medical staff privileges to an applicant, or renewing a current medical staff member's 11 privileges, request of the Director of Professional Regulation 12 13 information concerning the licensure status and anv 14 disciplinary action taken against the applicant's or medical staff member's license, except: (1) for medical personnel who 15 16 enter a hospital to obtain organs and tissues for transplant 17 from a donor in accordance with the Illinois Anatomical Gift Act; or (2) for medical personnel who have been granted 18 19 disaster privileges pursuant to the procedures and 20 requirements established by rules adopted by the Department. 21 Any hospital and any employees of the hospital or others 22 involved in granting privileges who, in good faith, grant disaster privileges pursuant to this Section to respond to an 23

emergency shall not, as a result of their acts or omissions, be 1 2 liable for civil damages for granting or denying disaster in the event of willful and wanton 3 privileges except misconduct, as that term is defined in Section 10.2 of this 4 5 Act. Individuals granted privileges who provide care in an 6 emergency situation, in good faith and without direct 7 compensation, shall not, as a result of their acts or 8 omissions, except for acts or omissions involving willful and 9 wanton misconduct, as that term is defined in Section 10.2 of 10 this Act, on the part of the person, be liable for civil 11 damages. The Director of Professional Regulation shall 12 transmit, in writing and in a timely fashion, such information 13 regarding the license of the applicant or the medical staff member, including the record of imposition of any periods of 14 15 supervision or monitoring as a result of alcohol or substance 16 abuse, as provided by Section 23 of the Medical Practice Act of 17 1987, and such information as may have been submitted to the Department indicating that the application or medical staff 18 member has been denied, or has surrendered, medical staff 19 20 privileges at a hospital licensed under this Act, or any equivalent facility in another state or territory of the United 21 22 States. The Director of Professional Regulation shall define by 23 rule the period for timely response to such requests.

No transmittal of information by the Director of Professional Regulation, under this Section shall be to other than the president, chief operating officer, chief

administrative officer, or chief of the medical staff of a 1 2 hospital licensed under this Act, a hospital organized under the University of Illinois Hospital Act, or a hospital operated 3 by the United States, or any of its instrumentalities. The 4 5 information so transmitted shall be afforded the same status as is information concerning medical studies by Part 21 of Article 6 7 VIII of the Code of Civil Procedure, as now or hereafter 8 amended.

9 (b) All hospitals licensed under this Act, except county 10 hospitals as defined in subsection (c) of Section 15-1 of the 11 Illinois Public Aid Code, shall comply with, and the medical 12 staff bylaws of these hospitals shall include rules consistent with, the provisions of this Section in granting, limiting, 13 14 renewing, or denying medical staff membership and clinical 15 staff privileges. Hospitals that require medical staff members 16 to possess faculty status with a specific institution of higher 17 education are not required to comply with subsection (1) below when the physician does not possess faculty status. 18

19 (1) Minimum procedures for pre-applicants and
 20 applicants for medical staff membership shall include the
 21 following:

(A) Written procedures relating to the acceptance
 and processing of pre-applicants or applicants for
 medical staff membership, which should be contained in
 medical staff bylaws.

26 (B) Written procedures to be followed in

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determining a pre-applicant's or an applicant's
 qualifications for being granted medical staff
 membership and privileges.

4 (C) Written criteria to be followed in evaluating a 5 pre-applicant's or an applicant's qualifications.

6 (D) An evaluation of a pre-applicant's or an 7 applicant's current health status and current license 8 status in Illinois.

9 (E) A written response to each pre-applicant or 10 applicant that explains the reason or reasons for any 11 adverse decision (including all reasons based in whole 12 or in part on the applicant's medical qualifications or 13 any other basis, including economic factors).

14 (2) Minimum procedures with respect to medical staff
 15 and clinical privilege determinations concerning current
 16 members of the medical staff shall include the following:

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(A) A written notice of an adverse decision.

(B) An explanation of the reasons for an adverse
decision including all reasons based on the quality of
medical care or any other basis, including economic
factors.

(C) A statement of the medical staff member's right
to request a fair hearing on the adverse decision
before a hearing panel whose membership is mutually
agreed upon by the medical staff and the hospital
governing board. The hearing panel shall have

independent authority to recommend action to 1 the hospital governing board. Upon the request of 2 the medical staff member or the hospital governing board, 3 the hearing panel shall make findings concerning the 4 5 nature of each basis for any adverse decision 6 recommended to and accepted by the hospital governing 7 board.

8 (i) Nothing in this subparagraph (C) limits a 9 hospital's or medical staff's right to summarily 10 suspend, without a prior hearing, a person's 11 medical staff membership or clinical privileges if 12 the continuation of practice of a medical staff 13 member constitutes an immediate danger to the 14 public, including patients, visitors, and hospital 15 employees and staff. In the event that a hospital 16 or the medical staff imposes a summary suspension, 17 Medical Executive Committee, the or other comparable governance committee of the medical 18 19 staff as specified in the bylaws, must meet as soon 20 as is reasonably possible to review the suspension and to recommend whether it should be affirmed, 21 22 lifted, expunded, or modified if the suspended 23 such review. physician requests А summary 24 suspension may not be implemented unless there is 25 actual documentation or other reliable information 26 that an immediate danger exists. This

documentation or information must be available at 1 2 the time the summary suspension decision is made 3 and when the decision is reviewed by the Medical Executive Committee. If the Medical Executive 4 5 Committee recommends that the summary suspension 6 should be lifted, expunged, or modified, this 7 recommendation must be reviewed and considered by 8 the hospital governing board, or a committee of the 9 board, on an expedited basis. Nothing in this 10 subparagraph (C) shall affect the requirement that 11 any requested hearing must be commenced within 15 12 days after the summary suspension and completed 13 without delay unless otherwise agreed to by the 14 parties. A fair hearing shall be commenced within 15 15 days after the suspension and completed without 16 delay, except that when the medical staff member's 17 license to practice has been suspended or revoked by the State's licensing authority, no hearing 18 19 shall be necessary.

20 (ii) Nothing in this subparagraph (C) limits a 21 medical staff's right to permit, in the medical 22 staff bylaws, summary suspension of membership or 23 clinical privileges in designated administrative 24 circumstances as specifically approved by the 25 medical staff. This bylaw provision must 26 specifically describe both the administrative

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1 circumstance that can result in а summary 2 suspension and the length of the summary 3 suspension. The opportunity for a fair hearing is for anv administrative 4 required summary 5 suspension. Any requested hearing must. be 6 commenced within 15 days after the summarv 7 suspension and completed without delay. Adverse 8 decisions other than suspension or other 9 restrictions on the treatment or admission of 10 patients may be imposed summarily and without a 11 hearing under designated administrative 12 circumstances as specifically provided for in the 13 medical staff bylaws as approved by the medical staff. 14

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15 (iii) If a hospital exercises its option to 16 enter into an exclusive contract and that contract 17 results in the total or partial termination or reduction of medical staff membership or clinical 18 19 privileges of a current medical staff member, the 20 hospital shall provide the affected medical staff 21 member 60 days prior notice of the effect on his or 22 her medical staff membership or privileges. An 23 affected medical staff member desiring a hearing 24 under subparagraph (C) of this paragraph (2) must 25 request the hearing within 14 days after the date 26 he or she is so notified. The requested hearing 1 shall be commenced and completed (with a report and 2 recommendation to the affected medical staff 3 member, hospital governing board, and medical staff) within 30 days after the date of the medical 4 5 staff member's request. If agreed upon by both the 6 medical staff and the hospital governing board, 7 the medical staff bylaws may provide for longer 8 time periods.

9 (C-5) All peer review used for the purpose of 10 credentialing, privileging, disciplinary action, or 11 other recommendations affecting medical staff 12 membership or exercise of clinical privileges, whether relying in whole or in part on internal or external 13 reviews, shall be conducted in accordance with the 14 15 medical staff bylaws and applicable rules, 16 regulations, or policies of the medical staff. If 17 external review is obtained, any adverse report 18 utilized shall be in writing and shall be made part of 19 the internal peer review process under the bylaws. The 20 report shall also be shared with a medical staff peer review committee and the individual under review. If 21 22 medical staff peer review committee or the the 23 individual under review prepares a written response to 24 the report of the external peer review within 30 days 25 after receiving such report, the governing board shall 26 consider the response prior to the implementation of

any final actions by the governing board which may affect the individual's medical staff membership or clinical privileges. Any peer review that involves willful or wanton misconduct shall be subject to civil damages as provided for under Section 10.2 of this Act.

(D) A statement of the member's right to inspect all pertinent information in the hospital's possession with respect to the decision.

9 (E) A statement of the member's right to present 10 witnesses and other evidence at the hearing on the 11 decision.

12 (E-5) The right to be represented by a personal13 attorney.

14 (F) A written notice and written explanation of the15 decision resulting from the hearing.

16 (F-5) A written notice of a final adverse decision
17 by a hospital governing board.

(G) Notice given 15 days before implementation of 18 19 adverse medical staff membership or clinical an 20 privileges decision based substantially on economic factors. This notice shall be given after the medical 21 22 staff member exhausts all applicable procedures under 23 this Section, including item (iii) of subparagraph (C) of this paragraph (2), and under the medical staff 24 25 bylaws in order to allow sufficient time for the 26 orderly provision of patient care.

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Nothing in this paragraph 1 (H) (2) of this 2 subsection (b) limits a medical staff member's right to 3 in writing, the rights provided waive, in subparagraphs (A) through (G) of this paragraph (2) of 4 5 this subsection (b) upon being granted the written exclusive right to provide particular services at a 6 hospital, either individually or as a member of a 7 8 group. If an exclusive contract is signed by a 9 representative of a group of physicians, a waiver 10 contained in the contract shall apply to all members of 11 the group unless stated otherwise in the contract.

12 Every adverse medical staff membership (3) and 13 decision based clinical privilege substantially on 14 economic factors shall be reported to the Hospital 15 Licensing Board before the decision takes effect. These 16 reports shall not be disclosed in any form that reveals the 17 identity of any hospital or physician. These reports shall be utilized to study the effects that hospital medical 18 19 staff membership and clinical privilege decisions based 20 upon economic factors have on access to care and the 21 availability of physician services. The Hospital Licensing 22 Board shall submit an initial study to the Governor and the 23 General Assembly by January 1, 1996, and subsequent reports shall be submitted periodically thereafter. 24

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(4) As used in this Section:

"Adverse decision" means a decision reducing,

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restricting, suspending, revoking, denying, or not renewing medical staff membership or clinical privileges.

3 "Economic factor" means any information or reasons for 4 decisions unrelated to quality of care or professional 5 competency.

6 "Pre-applicant" means a physician licensed to practice 7 medicine in all its branches who requests an application 8 for medical staff membership or privileges.

9 "Privilege" means permission to provide medical or 10 other patient care services and permission to use hospital 11 resources, including equipment, facilities and personnel 12 that are necessary to effectively provide medical or other patient care services. This definition shall not be 13 14 construed to require a hospital to acquire additional 15 equipment, facilities, or personnel to accommodate the 16 granting of privileges.

17 (5) Any amendment to medical staff bylaws required
18 because of this amendatory Act of the 91st General Assembly
19 shall be adopted on or before July 1, 2001.

(c) All hospitals shall consult with the medical staff prior to closing membership in the entire or any portion of the medical staff or a department. If the hospital closes membership in the medical staff, any portion of the medical staff, or the department over the objections of the medical staff, then the hospital shall provide a detailed written explanation for the decision to the medical staff 10 days prior to the effective date of any closure. No applications need to be provided when membership in the medical staff or any relevant portion of the medical staff is closed.

4 (Source: P.A. 96-445, eff. 8-14-09; 97-1006, eff. 8-17-12.)