

## Rep. Joe Sosnowski

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# Filed: 4/2/2014

#### 09800HB4941ham001

#### LRB098 16326 MLW 57698 a

1	AMENDMENT TO HOUSE BILL 4941
2	AMENDMENT NO Amend House Bill 4941 by replacing
3	everything after the enacting clause with the following:
4	"Section 1. Short title. This Act may be cited as the
5	Automated Traffic Law Enforcement Task Force Act.
6	Section 5. Automated Traffic Law Enforcement Task Force.
7	(a) For purposes of this Act, an "automated traffic law
8	enforcement system" includes automated traffic law enforcement
9	systems as defined by Section 11-208.6 of the Illinois Vehicle
10	Code and automated speed enforcement systems as defined by
11	Section 11-208.8 of the Illinois Vehicle code.
12	(b) An Automated Traffic Law Enforcement Task Force shall
13	be appointed to study the following:
14	(1) how automated traffic law enforcement systems are
15	used to enforce traffic laws, including but not limited to

methods of detecting violations, issuance of false

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	violations.	and	accuracy	7 in	measurement;
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- (2) procedures for adjudicating citations issued using automated traffic law enforcement systems, including but not limited to fines, the minimum and average amounts of time that pass from issuance of the citation to final decision, available defenses, and means of appealing decisions:
- (3) the effectiveness of automated traffic enforcement systems in reducing traffic law violations; and
- (4) the financial impact of automated traffic law enforcement systems, including but not limited t.o construction, installation, maintenance, issuance and prosecution of citations, and revenue generated.
- (c) The Task Force shall be composed of the following members:
  - two members of the House of Representatives appointed by the Speaker of the House of Representatives;
  - (2) two members of the House of Representatives appointed by the Minority Leader of the House of Representatives;
- (3) two members of the Senate appointed by the President of the Senate;
  - (4) two members of the Senate appointed by the Minority Leader of the Senate:
- 26 (5) the Director of State Police or his or her

1	representat	ive;

- 2 (6) the Secretary of Transportation or his or her 3 representative;
- 4 (7) the President of the Illinois Association of Chiefs 5 of Police or his or her representative;
- (8) the Executive Director of the Illinois Municipal 6 7 League or his or her representative; and
- 8 (9) the Executive Director of the Township Officials of 9 Illinois or his or her representative.
- 10 The members shall select a chairperson from among their 11 membership.
- (d) The Task Force shall meet within 60 days of the 12 13 effective date of this Act. The failure of any person or 14 organization to appoint a member under subsection (c) of this 15 Section shall not prevent the task force from proceeding in 16 that member's absence, provided a quorum is present. Staff support services may be provided to the Task Force by the 17 18 Department of Transportation.
- 19 (e) The members of the Task Force shall serve without 20 compensation.
- (f) The Task Force shall submit to the General Assembly a 2.1 report of its findings and recommendations for legislative 22 23 action no later than January 1, 2015.
- 24 Section 80. Repeal. This Act is repealed on January 1, 25 2015.

- Section 900. The Illinois Vehicle Code is amended by 1 2 changing Sections 11-208.6 and 11-208.8 as follows:
- 3 (625 ILCS 5/11-208.6)

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- Sec. 11-208.6. Automated traffic law enforcement system. 4
- (a) As used in this Section, "automated traffic law 5 6 enforcement system" means a device with one or more motor 7 vehicle sensors working in conjunction with a red light signal 8 to produce recorded images of motor vehicles entering an 9 intersection against a red signal indication in violation of Section 11-306 of this Code or a similar provision of a local 10 11 ordinance.
  - An automated traffic law enforcement system is a system, in a municipality or county operated by a governmental agency, that produces a recorded image of a motor vehicle's violation of a provision of this Code or a local ordinance and is designed to obtain a clear recorded image of the vehicle and the vehicle's license plate. The recorded image must also display the time, date, and location of the violation.
  - (b) As used in this Section, "recorded images" means images recorded by an automated traffic law enforcement system on:
- 21 (1) 2 or more photographs;
- 22 (2) 2 or more microphotographs;
- 2.3 (3) 2 or more electronic images; or
- 24 (4) a video recording showing the motor vehicle and, on

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at least one image or portion of the recording, clearly identifying the registration plate number of the motor vehicle.

- (b-5) A municipality or county that produces a recorded image of a motor vehicle's violation of a provision of this Code or a local ordinance must make the recorded images of a violation accessible to the alleged violator by providing the alleged violator with a website address, accessible through the Internet.
- (c) Except as provided under Section 11-208.8 of this Code, a county or municipality, including a home rule county or municipality, may not use an automated traffic law enforcement system to provide recorded images of a motor vehicle for the purpose of recording its speed. Except as provided under Section 11-208.8 of this Code, the regulation of the use of automated traffic law enforcement systems to record vehicle speeds is an exclusive power and function of the State. This subsection (c) is a denial and limitation of home rule powers and functions under subsection (h) of Section 6 of Article VII of the Illinois Constitution.
- (c-5) A county or municipality, including a home rule county or municipality, may not use an automated traffic law enforcement system to issue violations in instances where the motor vehicle comes to a complete stop and does not enter the intersection, as defined by Section 1-132 of this Code, during the cycle of the red signal indication unless one or more

- 1 pedestrians or bicyclists are present, even if the motor
- 2 vehicle stops at a point past a stop line or crosswalk where a
- driver is required to stop, as specified in subsection (c) of
- 4 Section 11-306 of this Code or a similar provision of a local
- 5 ordinance.
- 6 (c-6) A county, or a municipality with less than 2,000,000
- 7 inhabitants, including a home rule county or municipality, may
- 8 not use an automated traffic law enforcement system to issue
- 9 violations in instances where a motorcyclist enters an
- 10 intersection against a red signal indication when the red
- 11 signal fails to change to a green signal within a reasonable
- 12 period of time not less than 120 seconds because of a signal
- 13 malfunction or because the signal has failed to detect the
- 14 arrival of the motorcycle due to the motorcycle's size or
- 15 weight.
- 16 (d) For each violation of a provision of this Code or a
- 17 local ordinance recorded by an automatic traffic law
- 18 enforcement system, the county or municipality having
- jurisdiction shall issue a written notice of the violation to
- 20 the registered owner of the vehicle as the alleged violator.
- 21 The notice shall be delivered to the registered owner of the
- vehicle, by mail, within 30 days after the Secretary of State
- 23 notifies the municipality or county of the identity of the
- owner of the vehicle, but in no event later than 90 days after
- 25 the violation.
- The notice shall include:

1	(1) the name and address of the registered owner of the
2	vehicle;
3	(2) the registration number of the motor vehicle
4	involved in the violation;
5	(3) the violation charged;
6	(4) the location where the violation occurred;
7	(5) the date and time of the violation;
8	(6) a copy of the recorded images;
9	(7) the amount of the civil penalty imposed and the
10	requirements of any traffic education program imposed and
11	the date by which the civil penalty should be paid and the
12	traffic education program should be completed;
13	(8) a statement that recorded images are evidence of a
14	violation of a red light signal;
15	(9) a warning that failure to pay the civil penalty, to
16	complete a required traffic education program, or to
17	contest liability in a timely manner is an admission of
18	liability and may result in a suspension of the driving
19	privileges of the registered owner of the vehicle;
20	(10) a statement that the person may elect to proceed
21	by:
22	(A) paying the fine, completing a required traffic
23	education program, or both; or
24	(B) challenging the charge in court, by mail, or by
25	administrative hearing; and
26	(11) a website address, accessible through the

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Internet, where the person may view the recorded images of the violation.

- (e) If a person charged with a traffic violation, as a result of an automated traffic law enforcement system, does not pay the fine or complete a required traffic education program, or both, or successfully contest the civil penalty resulting from that violation, the Secretary of State shall suspend the driving privileges of the registered owner of the vehicle under Section 6-306.5 of this Code for failing to complete a required traffic education program or to pay any fine or penalty due and owing, or both, as a result of a combination of 5 violations of the automated traffic law enforcement system or the automated speed enforcement system under Section 11-208.8 of this Code.
- (f) Based on inspection of recorded images produced by an automated traffic law enforcement system, a notice alleging that the violation occurred shall be evidence of the facts contained in the notice and admissible in any proceeding alleging a violation under this Section.
- enforcement system are confidential and shall be made available only to the alleged violator and governmental and law enforcement agencies for purposes of adjudicating a violation of this Section, for statistical purposes, or for other governmental purposes. Any recorded image evidencing a violation of this Section, however, may be admissible in any proceeding resulting from the issuance of the citation.

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- (h) The court or hearing officer may consider in defense of a violation:
  - (1) that the motor vehicle or registration plates of the motor vehicle were stolen before the violation occurred and not under the control of or in the possession of the owner at the time of the violation;
    - (2) that the driver of the vehicle passed through the intersection when the light was red either (i) in order to yield the right-of-way to an emergency vehicle or (ii) as part of a funeral procession; and
    - (3) any other evidence or issues provided by municipal or county ordinance.
  - (i) To demonstrate that the motor vehicle or the registration plates were stolen before the violation occurred and were not under the control or possession of the owner at the time of the violation, the owner must submit proof that a report concerning the stolen motor vehicle or registration plates was filed with a law enforcement agency in a timely manner.
  - (j) Unless the driver of the motor vehicle received a Uniform Traffic Citation from a police officer at the time of the violation, the motor vehicle owner is subject to a civil penalty not exceeding \$100 or the completion of a traffic education program, or both, plus an additional penalty of not more than \$100 for failure to pay the original penalty or to complete a required traffic education program, or both, in a

- 1 timely manner, if the motor vehicle is recorded by an automated 2 traffic law enforcement system. A violation for which a civil 3 penalty is imposed under this Section is not a violation of a
- 4 traffic regulation governing the movement of vehicles and may
- 5 not be recorded on the driving record of the owner of the
- 6 vehicle.

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- (j-3) A registered owner who is a holder of a valid 7 8 commercial driver's license is not required to complete a 9 traffic education program.
  - (j-5) For purposes of the required traffic education program only, a registered owner may submit an affidavit to the court or hearing officer swearing that at the time of the alleged violation, the vehicle was in the custody and control of another person. The affidavit must identify the person in custody and control of the vehicle, including the person's name and current address. The person in custody and control of the vehicle at the time of the violation is required to complete the required traffic education program. If the person in custody and control of the vehicle at the time of the violation completes the required traffic education program, registered owner of the vehicle is not required to complete a traffic education program.
    - (k) An intersection equipped with an automated traffic law enforcement system must be posted with a sign visible to approaching traffic indicating that the intersection is being monitored by an automated traffic law enforcement system.

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- 1 (k-3) A municipality or county that has one or more equipped with 2 intersections an automated traffic law enforcement system must provide notice to drivers by posting 3 4 the locations of automated traffic law systems the 5 municipality or county website.
  - (k-5) An intersection equipped with an automated traffic law enforcement system must have a yellow change interval that conforms with the Illinois Manual on Uniform Traffic Control Devices (IMUTCD) published by the Illinois Department of Transportation.
  - (k-7) A municipality or county operating an automated traffic law enforcement system shall conduct a statistical analysis to assess the safety impact of each automated traffic enforcement system at an intersection following installation of the system. The statistical analysis shall be based upon the best available crash, traffic, and other data, and shall cover a period of time before and after installation of the system sufficient to provide a statistically valid comparison of safety impact. The statistical analysis shall be consistent with professional judgment and acceptable industry practice. The statistical analysis also shall be consistent with the data required for valid comparisons of before and after conditions and shall be conducted within a reasonable period following the installation of the automated traffic law enforcement system. The statistical analysis required by this subsection (k-7) shall be made available to the public and

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- 1 shall be published on the website of the municipality or 2 county. If the statistical analysis for the 36 month period 3 following installation of the system indicates that there has 4 been an increase in the rate of accidents at the approach to 5 the intersection monitored by the system, the municipality or 6 county shall undertake additional studies to determine the cause and severity of the accidents, and may take any action 7 8 that it determines is necessary or appropriate to reduce the 9 number or severity of the accidents at that intersection.
  - (1) The compensation paid for an automated traffic law enforcement system must be based on the value of the equipment or the services provided and may not be based on the number of traffic citations issued or the revenue generated by the system.
    - (m) This Section applies only to the counties of Cook, DuPage, Kane, Lake, Madison, McHenry, St. Clair, and Will and to municipalities located within those counties.
- 18 The fee for participating in a traffic education program under this Section shall not exceed \$25. 19

A low-income individual required to complete a traffic education program under this Section who provides proof of eligibility for the federal earned income tax credit under Section 32 of the Internal Revenue Code or the Illinois earned income tax credit under Section 212 of the Illinois Income Tax Act shall not be required to pay any fee for participating in a required traffic education program.

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- (o) A municipality or county shall make a certified report to the Secretary of State pursuant to Section 6-306.5 of this Code whenever a registered owner of a vehicle has failed to pay any fine or penalty due and owing as a result of a combination of 5 offenses for automated traffic law or speed enforcement system violations.
- (p) No person who is the lessor of a motor vehicle pursuant to a written lease agreement shall be liable for an automated speed or traffic law enforcement system violation involving such motor vehicle during the period of the lease; provided that upon the request of the appropriate authority received within 120 days after the violation occurred, the lessor provides within 60 days after such receipt the name and address of the lessee. The drivers license number of a lessee may be subsequently individually requested by the appropriate authority if needed for enforcement of this Section.

Upon the provision of information by the lessor pursuant to this subsection, the county or municipality may issue the violation to the lessee of the vehicle in the same manner as it would issue a violation to a registered owner of a vehicle pursuant to this Section, and the lessee may be held liable for the violation.

(q) This Section, other than this subsection (q), is inoperative on the effective date of this amendatory Act of the 98th General Assembly and shall remain inoperative until January 1, 2015.

- 1 (Source: P.A. 97-29, eff. 1-1-12; 97-627, eff. 1-1-12; 97-672,
- 2 eff. 7-1-12; 97-762, eff. 7-6-12; 98-463, eff. 8-16-13.)
- 3 (625 ILCS 5/11-208.8)
- 4 Sec. 11-208.8. Automated speed enforcement systems in
- 5 safety zones.
- 6 (a) As used in this Section:
- 7 "Automated speed enforcement system" means a photographic
- 8 device, radar device, laser device, or other electrical or
- mechanical device or devices installed or utilized in a safety 9
- 10 zone and designed to record the speed of a vehicle and obtain a
- clear photograph or other recorded image of the vehicle and the 11
- 12 vehicle's registration plate while the driver is violating
- 13 Article VI of Chapter 11 of this Code or a similar provision of
- 14 a local ordinance.
- 15 An automated speed enforcement system is a system, located
- in a safety zone which is under the jurisdiction of a 16
- 17 municipality, that produces a recorded image of a motor
- vehicle's violation of a provision of this Code or a local 18
- 19 ordinance and is designed to obtain a clear recorded image of
- 20 the vehicle and the vehicle's license plate. The recorded image
- must also display the time, date, and location of the 21
- 22 violation.
- 23 "Owner" means the person or entity to whom the vehicle is
- 24 registered.
- 25 "Recorded image" means images recorded by an automated

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- speed enforcement system on:
- 2 (1) 2 or more photographs;
- 3 (2) 2 or more microphotographs;
- 4 (3) 2 or more electronic images; or
- (4) a video recording showing the motor vehicle and, on at least one image or portion of the recording, clearly identifying the registration plate number of the motor vehicle.

"Safety zone" means an area that is within one-eighth of a mile from the nearest property line of any public or private elementary or secondary school, or from the nearest property line of any facility, area, or land owned by a school district that is used for educational purposes approved by the Illinois State Board of Education, not including school district headquarters or administrative buildings. A safety zone also includes an area that is within one-eighth of a mile from the nearest property line of any facility, area, or land owned by a park district used for recreational purposes. However, if any portion of a roadway is within either one-eighth mile radius, the safety zone also shall include the roadway extended to the furthest portion of the next furthest intersection. The term "safety zone" does not include any portion of the roadway known as Lake Shore Drive or any controlled access highway with 8 or more lanes of traffic.

(a-5) The automated speed enforcement system shall be operational and violations shall be recorded only at the

### following times:

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- (i) if the safety zone is based upon the property line of any facility, area, or land owned by a school district, only on school days and no earlier than 6 a.m. and no later than 8:30 p.m. if the school day is during the period of Monday through Thursday, or 9 p.m. if the school day is a Friday; and
- (ii) if the safety zone is based upon the property line of any facility, area, or land owned by a park district, no earlier than one hour prior to the time that the facility, area, or land is open to the public or other patrons, and no later than one hour after the facility, area, or land is closed to the public or other patrons.
- (b) A municipality that produces a recorded image of a motor vehicle's violation of a provision of this Code or a local ordinance must make the recorded images of a violation accessible to the alleged violator by providing the alleged violator with a website address, accessible through the Internet.
- (c) Notwithstanding any penalties for any other violations of this Code, the owner of a motor vehicle used in a traffic violation recorded by an automated speed enforcement system shall be subject to the following penalties:
- (1) if the recorded speed is no less than 6 miles per hour and no more than 10 miles per hour over the legal speed limit, a civil penalty not exceeding \$50, plus an

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additional penalty of not more than \$50 for failure to pay the original penalty in a timely manner; or

(2) if the recorded speed is more than 10 miles per hour over the legal speed limit, a civil penalty not exceeding \$100, plus an additional penalty of not more than \$100 for failure to pay the original penalty in a timely manner.

A penalty may not be imposed under this Section if the driver of the motor vehicle received a Uniform Traffic Citation from a police officer for a speeding violation occurring within one-eighth of a mile and 15 minutes of the violation that was recorded by the system. A violation for which a civil penalty is imposed under this Section is not a violation of a traffic regulation governing the movement of vehicles and may not be recorded on the driving record of the owner of the vehicle. A law enforcement officer is not required to be present or to witness the violation. No penalty may be imposed under this Section if the recorded speed of a vehicle is 5 miles per hour or less over the legal speed limit. The municipality may send, in the same manner that notices are sent under this Section, a speed violation warning notice where the violation involves a speed of 5 miles per hour or less above the legal speed limit.

(d) The net proceeds that a municipality receives from civil penalties imposed under an automated speed enforcement system, after deducting all non-personnel and personnel costs associated with the operation and maintenance of such system,

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- shall be expended or obligated by the municipality for the 1 2 following purposes:
  - (i) public safety initiatives to ensure safe passage around schools, and to provide police protection and surveillance around schools and parks, including but not limited to: (1) personnel costs; and (2) non-personnel costs such as construction and maintenance of public safety infrastructure and equipment;
    - (ii) initiatives to improve pedestrian and traffic safety;
  - (iii) construction and maintenance of infrastructure within the municipality, including but not limited to roads and bridges; and
- 14 (iv) after school programs.
  - (e) For each violation of a provision of this Code or a local ordinance recorded by an automated speed enforcement system, the municipality having jurisdiction shall issue a written notice of the violation to the registered owner of the vehicle as the alleged violator. The notice shall be delivered to the registered owner of the vehicle, by mail, within 30 days after the Secretary of State notifies the municipality of the identity of the owner of the vehicle, but in no event later than 90 days after the violation.
- 24 The notice required under subsection (e) of this 2.5 Section shall include:
- 26 (1) the name and address of the registered owner of the

1	vehicle;
2	(2) the registration number of the motor vehicle
3	involved in the violation;
4	(3) the violation charged;
5	(4) the date, time, and location where the violation
6	occurred;
7	(5) a copy of the recorded image or images;
8	(6) the amount of the civil penalty imposed and the
9	date by which the civil penalty should be paid;
10	(7) a statement that recorded images are evidence of a
11	violation of a speed restriction;
12	(8) a warning that failure to pay the civil penalty or
13	to contest liability in a timely manner is an admission of
14	liability and may result in a suspension of the driving
15	privileges of the registered owner of the vehicle;
16	(9) a statement that the person may elect to proceed
17	by:
18	(A) paying the fine; or
19	(B) challenging the charge in court, by mail, or by
20	administrative hearing; and
21	(10) a website address, accessible through the
22	Internet, where the person may view the recorded images of
23	the violation.
24	(g) If a person charged with a traffic violation, as a
25	result of an automated speed enforcement system, does not pay
26	the fine or successfully contest the civil penalty resulting

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- 1 from that violation, the Secretary of State shall suspend the driving privileges of the registered owner of the vehicle under 2 3 Section 6-306.5 of this Code for failing to pay any fine or 4 penalty due and owing, or both, as a result of a combination of 5 5 violations of the automated speed enforcement system or the automated traffic law under Section 11-208.6 of this Code. 6
  - (h) Based on inspection of recorded images produced by an automated speed enforcement system, a notice alleging that the violation occurred shall be evidence of the facts contained in the notice and admissible in any proceeding alleging a violation under this Section.
  - (i) Recorded images made by an automated speed enforcement system are confidential and shall be made available only to the alleged violator and governmental and law enforcement agencies for purposes of adjudicating a violation of this Section, for statistical purposes, or for other governmental purposes. Any recorded image evidencing a violation of this Section, however, may be admissible in any proceeding resulting from the issuance of the citation.
  - (i) The court or hearing officer may consider in defense of a violation:
    - (1) that the motor vehicle or registration plates of the motor vehicle were stolen before the violation occurred and not under the control or in the possession of the owner at the time of the violation;
    - (2) that the driver of the motor vehicle received a

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- 1 Uniform Traffic Citation from a police officer for a speeding violation occurring within one-eighth of a mile 2 and 15 minutes of the violation that was recorded by the 3 4 system; and
  - (3) any other evidence or issues provided by municipal ordinance.
  - (k) Тο demonstrate that the motor vehicle registration plates were stolen before the violation occurred and were not under the control or possession of the owner at the time of the violation, the owner must submit proof that a report concerning the stolen motor vehicle or registration plates was filed with a law enforcement agency in a timely manner.
  - (1) A roadway equipped with an automated speed enforcement system shall be posted with a sign conforming to the national Manual on Uniform Traffic Control Devices that is visible to approaching traffic stating that vehicle speeds are being photo-enforced and indicating the speed limit. The municipality shall install such additional signage as it determines is necessary to give reasonable notice to drivers as to where automated speed enforcement systems are installed.
  - (m) A roadway where a new automated speed enforcement system is installed shall be posted with signs providing 30 days notice of the use of a new automated speed enforcement system prior to the issuance of any citations through the automated speed enforcement system.

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- compensation paid for an automated (n) enforcement system must be based on the value of the equipment or the services provided and may not be based on the number of traffic citations issued or the revenue generated by the system.
  - (o) A municipality shall make a certified report to the Secretary of State pursuant to Section 6-306.5 of this Code whenever a registered owner of a vehicle has failed to pay any fine or penalty due and owing as a result of a combination of 5 offenses for automated speed or traffic law enforcement system violations.
- (p) No person who is the lessor of a motor vehicle pursuant to a written lease agreement shall be liable for an automated speed or traffic law enforcement system violation involving such motor vehicle during the period of the lease; provided that upon the request of the appropriate authority received within 120 days after the violation occurred, the lessor provides within 60 days after such receipt the name and address of the lessee. The drivers license number of a lessee may be subsequently individually requested by the appropriate authority if needed for enforcement of this Section.

Upon the provision of information by the lessor pursuant to this subsection, the municipality may issue the violation to the lessee of the vehicle in the same manner as it would issue a violation to a registered owner of a vehicle pursuant to this Section, and the lessee may be held liable for the violation.

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- 1 (q) A municipality using an automated speed enforcement system must provide notice to drivers by publishing the 2 locations of all safety zones where system equipment is 3 4 installed on the website of the municipality.
- 5 municipality operating an automated speed Α 6 enforcement system shall conduct a statistical analysis to assess the safety impact of the system. The statistical 7 8 analysis shall be based upon the best available crash, traffic, and other data, and shall cover a period of time before and 9 10 after installation of the system sufficient to provide a 11 statistically valid comparison of safety impact. The statistical analysis shall be consistent with professional 12 13 judgment and acceptable industry practice. The statistical analysis also shall be consistent with the data required for 14 15 valid comparisons of before and after conditions and shall be 16 conducted within reasonable period following а installation of the automated traffic law enforcement system. 17 18 The statistical analysis required by this subsection shall be made available to the public and shall be published on the 19 20 website of the municipality.
  - (s) This Section applies only to municipalities with a population of 1,000,000 or more inhabitants.
    - (t) This Section, other than this subsection (t), is inoperative on the effective date of this amendatory Act of the 98th General Assembly and shall remain inoperative until January 1, 2015.

- 1 (Source: P.A. 97-672, eff. 7-1-12; 97-674, eff. 7-1-12; 98-463,
- 2 eff. 8-16-13.)
- Section 999. Effective date. This Act takes effect upon 3
- becoming law.". 4