98TH GENERAL ASSEMBLY

State of Illinois

2013 and 2014

HB4603

by Rep. Chad Hays

SYNOPSIS AS INTRODUCED:

5 ILCS 375/6.5 5 ILCS 375/6.9

Amends the State Employees Group Insurance Act of 1971. Sets forth provisions regarding health benefits for TRS benefit recipients, TRS dependent beneficiaries, community college benefit recipients, and community college dependent beneficiaries. Permits eligible benefit recipients and dependent beneficiaries to elect not to participate in the program of health benefits during the benefit recipient's annual open enrollment period. Permits a benefit recipient and the dependent beneficiary to re-enroll in the Department of Central Management Services program of health benefits upon showing a qualifying change in status without evidence of insurability and with no limitations on coverage for pre-existing conditions, provided that there was not a break in coverage of more than 63 days. Permits a benefit recipient and the dependent beneficiary who elected not to participate in the program of health benefits to re-enroll in the program of health benefits during any annual benefit choice period, without evidence of insurability. Provides that benefit recipients who elect not to participate in the program of health benefits shall be furnished with a written explanation of the requirements and limitations for the election not to participate in the program and for re-enrolling in the program. Further provides that the Director shall not limit re-enrollment in a manner that is inconsistent with this amendatory Act. Makes other technical changes. Effective immediately.

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AN ACT concerning government.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The State Employees Group Insurance Act of 1971
is amended by changing Sections 6.5 and 6.9 as follows:

6 (5 ILCS 375/6.5)

Sec. 6.5. Health benefits for TRS benefit recipients and
TRS dependent beneficiaries.

9 (a) Purpose. It is the purpose of this amendatory Act of 10 1995 to transfer the administration of the program of health 11 benefits established for benefit recipients and their 12 dependent beneficiaries under Article 16 of the Illinois 13 Pension Code to the Department of Central Management Services.

14 (b) Transition provisions. The Board of Trustees of the Teachers' Retirement System shall continue to administer the 15 16 health benefit program established under Article 16 of the 17 Illinois Pension Code through December 31, 1995. Beginning January 1, 1996, the Department of Central Management Services 18 19 shall be responsible for administering a program of health benefit recipients and 20 benefits for TRS TRS dependent 21 beneficiaries under this Section. The Department of Central 22 Management Services and the Teachers' Retirement System shall cooperate in this endeavor and shall coordinate their 23

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1 activities so as to ensure a smooth transition and 2 uninterrupted health benefit coverage.

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3 (c) Eligibility. All persons who were enrolled in the Article 16 program at the time of the transfer shall be 4 5 eligible to participate in the program established under this 6 Section without any interruption or delay in coverage or limitation as to pre-existing medical conditions. Eligibility 7 to participate shall be determined by the Teachers' Retirement 8 9 System. Eligibility information shall be communicated to the 10 Department of Central Management Services in a format. 11 acceptable to the Department.

12 A TRS dependent beneficiary who is a child age 19 or over 13 and mentally or physically disabled does not become ineligible 14 to participate by reason of (i) becoming ineligible to be claimed as a dependent for Illinois or federal income tax 15 purposes or (ii) receiving earned income, so long as those 16 17 earnings are insufficient for the child to be fully 18 self-sufficient.

19 <u>(c-5) On and after the effective date of this amendatory</u> 20 <u>Act of the 98th General Assembly, eligible TRS benefit</u> 21 <u>recipients and TRS dependent beneficiaries may elect not to</u> 22 <u>participate in the program of health benefits under in this</u> 23 <u>Section. The election must be made during the TRS benefit</u> 24 <u>recipient's annual open enrollment period subject to the</u> 25 <u>following conditions:</u>

26 (1) TRS benefit recipients must furnish proof of health

benefit coverage, either comprehensive major medical
 coverage or comprehensive managed care plan, from a source
 other than the Department of Central Management Services in
 order to elect not to participate in the program.

5 (2) Regardless of the date that the TRS benefit recipient or TRS dependent beneficiary elected not to 6 7 participate in the program of health benefits offered under 8 this Section, both the TRS benefit recipient and the TRS 9 dependent beneficiary may re-enroll in the Department of 10 Central Management Services program of health benefits 11 upon showing a qualifying change in status, as defined in 12 the federal Internal Revenue Code, without evidence of insurability and with no limitations on coverage for 13 pre-existing conditions, provided that there was not a 14 15 break in coverage of more than 63 days.

16 (3) Regardless of the date that the TRS benefit 17 recipient or TRS dependent beneficiary elected not to 18 participate in the program of health benefits offered under 19 this Section, both the TRS benefit recipient and the TRS 20 dependent beneficiary may also re-enroll in the program of 21 health benefits during any annual benefit choice period, 22 without evidence of insurability.

23 (4) TRS benefit recipients who elect not to participate
 24 in the program of health benefits shall be furnished with a
 25 written explanation of the requirements and limitations
 26 for the election not to participate in the program and for

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1	re-enrolling in the program.
2	(5) The Director shall not limit re-enrollment in a
3	manner that is inconsistent with this amendatory Act of the
4	98th General Assembly.

5 (d) Coverage. The level of health benefits provided under 6 this Section shall be similar to the level of benefits provided 7 by the program previously established under Article 16 of the 8 Illinois Pension Code.

9 Group life insurance benefits are not included in the 10 benefits to be provided to TRS benefit recipients and TRS 11 dependent beneficiaries under this Act.

12 The program of health benefits under this Section may 13 include any or all of the benefit limitations, including but 14 not limited to a reduction in benefits based on eligibility for 15 federal <u>Medicare</u> medicare benefits, that are provided under 16 subsection (a) of Section 6 of this Act for other health 17 benefit programs under this Act.

(e) Insurance rates and premiums. The Director shall
determine the insurance rates and premiums for TRS benefit
recipients and TRS dependent beneficiaries, and shall present
to the Teachers' Retirement System of the State of Illinois, by
April 15 of each calendar year, the rate-setting methodology
(including but not limited to utilization levels and costs)
used to determine the amount of the health care premiums.

25 For Fiscal Year 1996, the premium shall be equal to the 26 premium actually charged in Fiscal Year 1995; in subsequent

years, the premium shall never be lower than the premium charged in Fiscal Year 1995.

For Fiscal Year 2003, the premium shall not exceed 110% of the premium actually charged in Fiscal Year 2002.

For Fiscal Year 2004, the premium shall not exceed 112% of the premium actually charged in Fiscal Year 2003.

For Fiscal Year 2005, the premium shall not exceed a
weighted average of 106.6% of the premium actually charged
in Fiscal Year 2004.

10 For Fiscal Year 2006, the premium shall not exceed a 11 weighted average of 109.1% of the premium actually charged 12 in Fiscal Year 2005.

For Fiscal Year 2007, the premium shall not exceed a weighted average of 103.9% of the premium actually charged in Fiscal Year 2006.

For Fiscal Year 2008 and thereafter, the premium in each fiscal year shall not exceed 105% of the premium actually charged in the previous fiscal year.

19 Rates and premiums may be based in part on age and 20 eligibility for federal medicare coverage. However, the cost of participation for a TRS dependent beneficiary who is an 21 22 unmarried child age 19 or over and mentally or physically 23 disabled shall not exceed the cost for a TRS dependent 24 beneficiary who is an unmarried child under age 19 and 25 participates in the same major medical or managed care program. 26 The cost of health benefits under the program shall be paid

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as follows:

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(1) For a TRS benefit recipient selecting a managed
care program, up to 75% of the total insurance rate shall
be paid from the Teacher Health Insurance Security Fund.
Effective with Fiscal Year 2007 and thereafter, for a TRS
benefit recipient selecting a managed care program, 75% of
the total insurance rate shall be paid from the Teacher
Health Insurance Security Fund.

9 (2) For a TRS benefit recipient selecting the major medical coverage program, up to 50% of the total insurance 10 11 rate shall be paid from the Teacher Health Insurance 12 Security Fund if a managed care program is accessible, as determined by the Teachers' Retirement System. Effective 13 14 with Fiscal Year 2007 and thereafter, for a TRS benefit 15 recipient selecting the major medical coverage program, 16 50% of the total insurance rate shall be paid from the Teacher Health Insurance Security Fund if a managed care 17 program is accessible, as determined by the Department of 18 19 Central Management Services.

20 (3) For a TRS benefit recipient selecting the major 21 medical coverage program, up to 75% of the total insurance 22 rate shall be paid from the Teacher Health Insurance 23 Security Fund if a managed care program is not accessible, 24 determined by the Teachers' Retirement as System. 25 Effective with Fiscal Year 2007 and thereafter, for a TRS 26 benefit recipient selecting the major medical coverage

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program, 75% of the total insurance rate shall be paid from the Teacher Health Insurance Security Fund if a managed care program is not accessible, as determined by the Department of Central Management Services.

5 (3.1) For a TRS dependent beneficiary who is Medicare 6 primary and enrolled in a managed care plan, or the major 7 medical coverage program if a managed care plan is not 8 available, 25% of the total insurance rate shall be paid 9 from the Teacher Health Security Fund as determined by the 10 Department of Central Management Services. For the purpose 11 of this item (3.1), the term "TRS dependent beneficiary who 12 is Medicare primary" means a TRS dependent beneficiary who is participating in Medicare Parts A and B. 13

14 (4) Except as otherwise provided in item (3.1), the 15 balance of the rate of insurance, including the entire 16 premium of any coverage for TRS dependent beneficiaries 17 that has been elected, shall be paid by deductions authorized by the TRS benefit recipient to be withheld from 18 19 his or her monthly annuity or benefit payment from the 20 Teachers' Retirement System; except that (i) if the balance 21 of the cost of coverage exceeds the amount of the monthly 22 annuity or benefit payment, the difference shall be paid 23 directly to the Teachers' Retirement System by the TRS 24 benefit recipient, and (ii) all or part of the balance of 25 the cost of coverage may, at the school board's option, be 26 paid to the Teachers' Retirement System by the school board of the school district from which the TRS benefit recipient retired, in accordance with Section 10-22.3b of the School Code. The Teachers' Retirement System shall promptly deposit all moneys withheld by or paid to it under this subdivision (e)(4) into the Teacher Health Insurance Security Fund. These moneys shall not be considered assets of the Retirement System.

8 (f) Financing. Beginning July 1, 1995, all revenues arising 9 from the administration of the health benefit programs 10 established under Article 16 of the Illinois Pension Code or 11 this Section shall be deposited into the Teacher Health 12 Insurance Security Fund, which is hereby created as а nonappropriated trust fund to be held outside the 13 State Treasury, with the State Treasurer as custodian. Any interest 14 15 earned on moneys in the Teacher Health Insurance Security Fund 16 shall be deposited into the Fund.

17 Moneys in the Teacher Health Insurance Security Fund shall be used only to pay the costs of the health benefit program 18 19 established under this Section, including associated 20 administrative costs, and the costs associated with the health benefit program established under Article 16 of the Illinois 21 22 Pension Code, as authorized in this Section. Beginning July 1, 23 1995, the Department of Central Management Services may make expenditures from the Teacher Health Insurance Security Fund 24 25 for those costs.

26 After other funds authorized for the payment of the costs

of the health benefit program established under Article 16 of 1 2 the Illinois Pension Code are exhausted and until January 1, 3 1996 (or such later date as may be agreed upon by the Director of Central Management Services and the Secretary of the 4 5 Teachers' Retirement System), the Secretary of the Teachers' 6 Retirement System may make expenditures from the Teacher Health 7 Insurance Security Fund as necessary to pay up to 75% of the 8 cost of providing health coverage to eligible benefit 9 recipients (as defined in Sections 16-153.1 and 16-153.3 of the 10 Illinois Pension Code) who are enrolled in the Article 16 11 health benefit program and to facilitate the transfer of 12 administration of the health benefit program to the Department 13 of Central Management Services.

14 The Department of Central Management Services, or any 15 successor agency designated to procure healthcare contracts 16 pursuant to this Act, is authorized to establish funds, 17 separate accounts provided by any bank or banks as defined by the Illinois Banking Act, or separate accounts provided by any 18 19 savings and loan association or associations as defined by the 20 Illinois Savings and Loan Act of 1985 to be held by the 21 Director, outside the State treasury, for the purpose of 22 receiving the transfer of moneys from the Teacher Health 23 Insurance Security Fund. The Department may promulgate rules 24 further defining the methodology for the transfers. Any 25 interest earned by moneys in the funds or accounts shall inure 26 to the Teacher Health Insurance Security Fund. The transferred

moneys, and interest accrued thereon, shall be used exclusively 1 2 for transfers to administrative service organizations or their 3 financial institutions for payments of claims to claimants and under the self-insurance health 4 providers plan. The 5 transferred moneys, and interest accrued thereon, shall not be used for any other purpose including, but not limited to, 6 7 reimbursement of administration fees due the administrative 8 service organization pursuant to its contract or contracts with 9 the Department.

10 (q) Contract for benefits. The Director shall by contract, 11 self-insurance, or otherwise make available the program of 12 health benefits for TRS benefit recipients and their TRS 13 dependent beneficiaries that is provided for in this Section. 14 The contract or other arrangement for the provision of these 15 health benefits shall be on terms deemed by the Director to be 16 in the best interest of the State of Illinois and the TRS 17 benefit recipients based on, but not limited to, such criteria as administrative cost, service capabilities of the carrier or 18 19 other contractor, and the costs of the benefits.

20 (g-5) Committee. A Teacher Retirement Insurance Program
 21 Committee shall be established, to consist of 10 persons
 22 appointed by the Governor.

The Committee shall convene at least 4 times each year, and shall consider and make recommendations on issues affecting the program of health benefits provided under this Section. Recommendations of the Committee shall be based on a consensus

1 of the members of the Committee.

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If the Teacher Health Insurance Security Fund experiences a deficit balance based upon the contribution and subsidy rates established in this Section and Section 6.6 for Fiscal Year 2008 or thereafter, the Committee shall make recommendations for adjustments to the funding sources established under these Sections.

8 In addition, the Committee shall identify proposed 9 solutions to the funding shortfalls that are affecting the 10 Teacher Health Insurance Security Fund, and it shall report 11 those solutions to the Governor and the General Assembly within 12 6 months after August 15, 2011 (the effective date of Public 13 Act 97-386).

(h) Continuation of program. It is the intention of the General Assembly that the program of health benefits provided under this Section be maintained on an ongoing, affordable basis.

18 The program of health benefits provided under this Section 19 may be amended by the State and is not intended to be a pension 20 or retirement benefit subject to protection under Article XIII, 21 Section 5 of the Illinois Constitution.

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(i) Repeal. (Blank).

23 (Source: P.A. 97-386, eff. 8-15-11; 97-813, eff. 7-13-12;
24 98-488, eff. 8-16-13.)

25 (5 ILCS 375/6.9)

1 2 Sec. 6.9. Health benefits for community college benefit recipients and community college dependent beneficiaries.

3 (a) Purpose. It is the purpose of this amendatory Act of 4 1997 to establish a uniform program of health benefits for 5 community college benefit recipients and their dependent 6 beneficiaries under the administration of the Department of 7 Central Management Services.

(b) Creation of program. Beginning July 1, 1999, the 8 9 Department of Central Management Services shall be responsible 10 for administering a program of health benefits for community 11 college benefit recipients and community college dependent 12 beneficiaries under this Section. The State Universities 13 Retirement System and the boards of trustees of the various 14 community college districts shall cooperate with the 15 Department in this endeavor.

16 (c) Eligibility. All community college benefit recipients 17 and community college dependent beneficiaries shall be eligible to participate in the program established under this 18 Section, without any interruption or delay in coverage or 19 20 limitation as to pre-existing medical conditions. Eligibility to participate shall be determined by the State Universities 21 22 Retirement System. Eligibility information shall be 23 communicated to the Department of Central Management Services 24 in a format acceptable to the Department.

25 (c-1) On and after the effective date of this amendatory
 26 Act of the 98th General Assembly, eligible community college

1 <u>benefit recipients and community college dependent</u>
2 <u>beneficiaries may elect not to participate in the program of</u>
3 <u>health benefits under this Section. The election must be made</u>
4 <u>during the community college benefit recipient's annual open</u>
5 enrollment period subject to the following conditions:

6 <u>(1) Community college benefit recipients must furnish</u> 7 proof of health benefit coverage, either comprehensive 8 major medical coverage or comprehensive managed care plan, 9 from a source other than the Department of Central 10 <u>Management Services in order to elect not to participate in</u> 11 the program.

12 (2) Regardless of the date that the community college 13 benefit recipient or community college dependent 14 beneficiary elected not to participate in the program of 15 health benefits offered under this Section, both the community college benefit recipient and the community 16 college dependent beneficiary may re-enroll in the 17 Department of Central Management Services program of 18 19 health benefits upon showing a qualifying change in status, 20 as defined in the federal Internal Revenue Code, without 21 evidence of insurability and with no limitations on 22 coverage for pre-existing conditions, provided that there 23 was not a break in coverage of more than 63 days.

24 (3) Regardless of the date that the community college
 25 benefit recipient or community college dependent
 26 beneficiary elected not to participate in the program of

health benefits offered under this Section, both the community college benefit recipient and the community college dependent beneficiary may also re-enroll in the program of health benefits during any annual benefit choice period, without evidence of insurability.

6 <u>(4) Community college benefit recipients who elect not</u> 7 <u>to participate in the program of health benefits shall be</u> 8 <u>furnished with a written explanation of the requirements</u> 9 <u>and limitations for the election not to participate in the</u> 10 <u>program and for re-enrolling in the program.</u>

11 (5) The Director shall not limit re-enrollment in a 12 manner that is inconsistent with this amendatory Act of the 13 98th General Assembly.

14 (d) Coverage. The health benefit coverage provided under
15 this Section shall be a program of health, dental, and vision
16 benefits.

The program of health benefits under this Section may include any or all of the benefit limitations, including but not limited to a reduction in benefits based on eligibility for federal <u>Medicare</u> medicare benefits, that are provided under subsection (a) of Section 6 of this Act for other health benefit programs under this Act.

(e) Insurance rates and premiums. The Director shall
 determine the insurance rates and premiums for community
 college benefit recipients and community college dependent
 beneficiaries. Rates and premiums may be based in part on age

and eligibility for federal Medicare coverage. The Director
 shall also determine premiums that will allow for the
 establishment of an actuarially sound reserve for this program.
 The cost of health benefits under the program shall be paid

5 as follows:

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(1) For a community college benefit recipient, up to 75% of the total insurance rate shall be paid from the Community College Health Insurance Security Fund.

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9 (2) The balance of the rate of insurance, including the entire premium for any coverage for community college 10 11 dependent beneficiaries that has been elected, shall be 12 paid by deductions authorized by the community college benefit recipient to be withheld from his or her monthly 13 14 annuity or benefit payment from the State Universities 15 Retirement System; except that (i) if the balance of the 16 cost of coverage exceeds the amount of the monthly annuity 17 or benefit payment, the difference shall be paid directly State Universities Retirement System by the 18 the to 19 community college benefit recipient, and (ii) all or part 20 of the balance of the cost of coverage may, at the option of the board of trustees of the community college district, 21 22 be paid to the State Universities Retirement System by the 23 board of the community college district from which the 24 community college benefit recipient retired. The State 25 Universities Retirement System shall promptly deposit all 26 moneys withheld by or paid to it under this subdivision (e) (2) into the Community College Health Insurance
 Security Fund. These moneys shall not be considered assets
 of the State Universities Retirement System.

Financing. All revenues arising from the 4 (f) administration of the health benefit program established under 5 this Section shall be deposited into the Community College 6 7 Health Insurance Security Fund, which is hereby created as a 8 nonappropriated trust fund to be held outside the State 9 Treasury, with the State Treasurer as custodian. Any interest 10 earned on moneys in the Community College Health Insurance 11 Security Fund shall be deposited into the Fund.

Moneys in the Community College Health Insurance Security Fund shall be used only to pay the costs of the health benefit program established under this Section, including associated administrative costs and the establishment of a program reserve. Beginning January 1, 1999, the Department of Central Management Services may make expenditures from the Community College Health Insurance Security Fund for those costs.

19 (g) Contract for benefits. The Director shall by contract, 20 self-insurance, or otherwise make available the program of 21 health benefits for community college benefit recipients and 22 their community college dependent beneficiaries that is 23 provided for in this Section. The contract or other arrangement for the provision of these health benefits shall be on terms 24 25 deemed by the Director to be in the best interest of the State 26 of Illinois and the community college benefit recipients based

on, but not limited to, such criteria as administrative cost,
 service capabilities of the carrier or other contractor, and
 the costs of the benefits.

4 (h) Continuation of program. It is the intention of the 5 General Assembly that the program of health benefits provided 6 under this Section be maintained on an ongoing, affordable 7 basis. The program of health benefits provided under this 8 Section may be amended by the State and is not intended to be a 9 pension or retirement benefit subject to protection under 10 Article XIII, Section 5 of the Illinois Constitution.

11 (i) Other health benefit plans. A health benefit plan 12 provided by a community college district (other than a 13 community college district subject to Article VII of the Public 14 Community College Act) under the terms of a collective 15 bargaining agreement in effect on or prior to the effective 16 date of this amendatory Act of 1997 shall continue in force 17 according to the terms of that agreement, unless otherwise mutually agreed by the parties to that agreement and the 18 affected retiree. A community college benefit recipient or 19 20 community college dependent beneficiary whose coverage under 21 such a plan expires shall be eligible to begin participating in 22 the program established under this Section without any 23 interruption or delay in coverage or limitation as to 24 pre-existing medical conditions.

This Act does not prohibit any community college district from offering additional health benefits for its retirees or

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1 their dependents or survivors.

2 (Source: P.A. 90-497, eff. 8-18-97; 90-655, eff. 7-30-98.)

3 Section 99. Effective date. This Act takes effect upon
4 becoming law.