

98TH GENERAL ASSEMBLY State of Illinois 2013 and 2014 HB4478

by Rep. Brandon W. Phelps

SYNOPSIS AS INTRODUCED:

40 ILCS 5/5-168 from Ch. 108 1/2, par. 5-168 40 ILCS 5/6-165 from Ch. 108 1/2, par. 6-165 30 ILCS 805/8.38 new

Amends the Chicago Police and Firefighter Articles of the Illinois Pension Code. Provides that the city shall deposit with the city treasurer, for the benefit of each of those funds, a minimum of 20% of all proceeds collected by the city from newly established gaming revenue sources arising out of legislation enacted in 2014 or thereafter. These deposits shall continue until the stabilization of the fund has been deemed to have occurred by an independent actuarial organization mutually agreed upon by the city and employee representatives. Amends the State Mandates Act to require implementation without reimbursement. Effective immediately.

LRB098 18627 RPM 53768 b

FISCAL NOTE ACT MAY APPLY

PENSION IMPACT NOTE ACT MAY APPLY STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT 1 AN ACT concerning public employee benefits.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Pension Code is amended by changing

 Sections 5-168 and 6-165 as follows:
- 6 (40 ILCS 5/5-168) (from Ch. 108 1/2, par. 5-168)
- 7 Sec. 5-168. Financing.

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- 8 (a) Except as expressly provided in this Section, the city
 9 shall levy a tax annually upon all taxable property therein for
 10 the purpose of providing revenue for the fund.
 - The tax shall be at a rate that will produce a sum which, when added to the amounts deducted from the policemen's salaries and the amounts deposited in accordance with subsection (g), is sufficient for the purposes of the fund.
 - For the years 1968 and 1969, the city council shall levy a tax annually at a rate on the dollar of the assessed valuation of all taxable property that will produce, when extended, not to exceed \$9,700,000. Beginning with the year 1970 and through 2014, the city council shall levy a tax annually at a rate on the dollar of the assessed valuation of all taxable property that will produce when extended an amount not to exceed the total amount of contributions by the policemen to the Fund made in the calendar year 2 years before the year for which the

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applicable annual tax is levied, multiplied by 1.40 for the tax 1 2 levy year 1970; by 1.50 for the year 1971; by 1.65 for 1972; by 1.85 for 1973; by 1.90 for 1974; by 1.97 for 1975 through 1981; 3 by 2.00 for 1982 and for each year through 2014. Beginning in 5 2015, the city council shall levy a tax annually at a rate on 6 the dollar of the assessed valuation of all taxable property that will produce when extended an annual amount that is equal 7 8 to (1) the normal cost to the Fund, plus (2) an annual amount 9 sufficient to bring the total assets of the Fund up to 90% of 10 the total actuarial liabilities of the Fund by the end of 11 fiscal year 2040, as annually updated and determined by an 12 enrolled actuary employed by the Illinois Department of 13 Insurance or by an enrolled actuary retained by the Fund or the 14 city. In making these determinations, the required minimum 15 employer contribution shall be calculated each year as a level 16 percentage of payroll over the years remaining up to and 17 including fiscal year 2040 and shall be determined under the projected unit credit actuarial cost method. For the purposes 18 of this subsection (a), contributions by the policeman to the 19 20 Fund shall not include payments made by a policeman to establish credit under Section 5-214.2 of this Code. 21

- (a-5) For purposes of determining the required employer contribution to the Fund, the value of the Fund's assets shall be equal to the actuarial value of the Fund's assets, which shall be calculated as follows:
- 26 (1) On March 30, 2011, the actuarial value of the

- Fund's assets shall be equal to the market value of the assets as of that date.
 - (2) In determining the actuarial value of the Fund's assets for fiscal years after March 30, 2011, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the 5-year period following that fiscal year.
 - (a-7) If the city fails to transmit to the Fund contributions required of it under this Article for more than 90 days after the payment of those contributions is due, the Fund may, after giving notice to the city, certify to the State Comptroller the amounts of the delinquent payments, and the Comptroller must, beginning in fiscal year 2016, deduct and deposit into the Fund the certified amounts or a portion of those amounts from the following proportions of grants of State funds to the city:
 - (1) in fiscal year 2016, one-third of the total amount of any grants of State funds to the city;
 - (2) in fiscal year 2017, two-thirds of the total amount of any grants of State funds to the city; and
 - (3) in fiscal year 2018 and each fiscal year thereafter, the total amount of any grants of State funds to the city.
- 24 The State Comptroller may not deduct from any grants of 25 State funds to the city more than the amount of delinquent 26 payments certified to the State Comptroller by the Fund.

- (b) The tax shall be levied and collected in like manner with the general taxes of the city, and is in addition to all other taxes which the city is now or may hereafter be authorized to levy upon all taxable property therein, and is exclusive of and in addition to the amount of tax the city is now or may hereafter be authorized to levy for general purposes under any law which may limit the amount of tax which the city may levy for general purposes. The county clerk of the county in which the city is located, in reducing tax levies under Section 8-3-1 of the Illinois Municipal Code, shall not consider the tax herein authorized as a part of the general tax levy for city purposes, and shall not include the tax in any limitation of the percent of the assessed valuation upon which taxes are required to be extended for the city.
- (c) On or before January 10 of each year, the board shall notify the city council of the requirement that the tax herein authorized be levied by the city council for that current year. The board shall compute the amounts necessary for the purposes of this fund to be credited to the reserves established and maintained within the fund; shall make an annual determination of the amount of the required city contributions; and shall certify the results thereof to the city council.

As soon as any revenue derived from the tax is collected it shall be paid to the city treasurer of the city and shall be held by him for the benefit of the fund in accordance with this Article.

- (d) If the funds available are insufficient during any year to meet the requirements of this Article, the city may issue tax anticipation warrants against the tax levy for the current fiscal year.
 - (e) The various sums, including interest, to be contributed by the city, shall be taken from the revenue derived from such tax or otherwise as expressly provided in this Section. Any moneys of the city derived from any source other than the tax herein authorized shall not be used for any purpose of the fund nor the cost of administration thereof, unless applied to make the deposit expressly authorized in this Section or the additional city contributions required under subsection (h).
 - (f) If it is not possible or practicable for the city to make its contributions at the time that salary deductions are made, the city shall make such contributions as soon as possible thereafter, with interest thereon to the time it is made.
 - (g) In lieu of levying all or a portion of the tax required under this Section in any year, the city may deposit with the city treasurer no later than March 1 of that year for the benefit of the fund, to be held in accordance with this Article, an amount that, together with the taxes levied under this Section for that year, is not less than the amount of the city contributions for that year as certified by the board to the city council. The deposit may be derived from any source legally available for that purpose, including, but not limited

to, the proceeds of city borrowings. The making of a deposit shall satisfy fully the requirements of this Section for that year to the extent of the amounts so deposited. Amounts deposited under this subsection may be used by the fund for any of the purposes for which the proceeds of the tax levied under this Section may be used, including the payment of any amount that is otherwise required by this Article to be paid from the proceeds of that tax.

(h) In addition to the contributions required under the other provisions of this Article, by November 1 of the following specified years, the city shall deposit with the city treasurer for the benefit of the fund, to be held and used in accordance with this Article, the following specified amounts: \$6,300,000 in 1999; \$5,880,000 in 2000; \$5,460,000 in 2001; \$5,040,000 in 2002; and \$4,620,000 in 2003.

The additional city contributions required under this subsection are intended to decrease the unfunded liability of the fund and shall not decrease the amount of the city contributions required under the other provisions of this Article. The additional city contributions made under this subsection may be used by the fund for any of its lawful purposes.

(i) In addition to the contributions required under the other provisions of this Article, the city shall deposit with the city treasurer for the benefit of the fund, to be held and used in accordance with this Article, a minimum of 20% of all

- 1 proceeds collected by the city from newly established gaming
- 2 revenue sources arising out of legislation enacted in 2014 or
- 3 thereafter. These deposits shall continue until the
- 4 stabilization of the fund has been deemed to have occurred by
- 5 an independent actuarial organization mutually agreed upon by
- 6 <u>the city and employee representatives.</u>
- 7 The additional city contributions required under this
- 8 subsection are intended for the emergency stabilization of the
- 9 fund and shall not decrease the amount of the city
- 10 contributions required under the other provisions of this
- 11 Article. The additional city contributions made under this
- 12 subsection may be used by the fund for any of its lawful
- 13 <u>purposes</u>.
- 14 (Source: P.A. 95-1036, eff. 2-17-09; 96-1495, eff. 1-1-11.)
- 15 (40 ILCS 5/6-165) (from Ch. 108 1/2, par. 6-165)
- Sec. 6-165. Financing; tax.
- 17 (a) Except as expressly provided in this Section, each city
- shall levy a tax annually upon all taxable property therein for
- 19 the purpose of providing revenue for the fund. For the years
- 20 prior to the year 1960, the tax rate shall be as provided for
- in the "Firemen's Annuity and Benefit Fund of the Illinois
- Municipal Code". The tax, from and after January 1, 1968 to and
- including the year 1971, shall not exceed .0863% of the value,
- 24 as equalized or assessed by the Department of Revenue, of all
- 25 taxable property in the city. Beginning with the year 1972 and

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through 2014, the city shall levy a tax annually at a rate on the dollar of the value, as equalized or assessed by the Department of Revenue of all taxable property within such city that will produce, when extended, not to exceed an amount equal to the total amount of contributions by the employees to the fund made in the calendar year 2 years prior to the year for which the annual applicable tax is levied, multiplied by 2.23 through the calendar year 1981, and by 2.26 for the year 1982 and for each year through 2014. Beginning in 2015, the city council shall levy a tax annually at a rate on the dollar of the assessed valuation of all taxable property that will produce when extended an annual amount that is equal to (1) the normal cost to the Fund, plus (2) an annual amount sufficient to bring the total assets of the Fund up to 90% of the total actuarial liabilities of the Fund by the end of fiscal year 2040, as annually updated and determined by an enrolled actuary employed by the Illinois Department of Insurance or by an enrolled actuary retained by the Fund or the city. In making determinations. these the required minimum employer contribution shall be calculated each year as a level percentage of payroll over the years remaining up to and including fiscal year 2040 and shall be determined under the projected unit credit actuarial cost method.

To provide revenue for the ordinary death benefit established by Section 6-150 of this Article, in addition to the contributions by the firemen for this purpose, the city

council shall for the year 1962 and each year thereafter annually levy a tax, which shall be in addition to and exclusive of the taxes authorized to be levied under the foregoing provisions of this Section, upon all taxable property in the city, as equalized or assessed by the Department of Revenue, at such rate per cent of the value of such property as shall be sufficient to produce for each year the sum of \$142,000.

The amounts produced by the taxes levied annually, together with the deposit expressly authorized in this Section, shall be sufficient, when added to the amounts deducted from the salaries of firemen and applied to the fund, to provide for the purposes of the fund.

- (a-5) For purposes of determining the required employer contribution to the Fund, the value of the Fund's assets shall be equal to the actuarial value of the Fund's assets, which shall be calculated as follows:
 - (1) On March 30, 2011, the actuarial value of the Fund's assets shall be equal to the market value of the assets as of that date.
 - (2) In determining the actuarial value of the Fund's assets for fiscal years after March 30, 2011, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the 5-year period following that fiscal year.
- 26 (a-7) If the city fails to transmit to the Fund

- contributions required of it under this Article for more than 90 days after the payment of those contributions is due, the Fund may, after giving notice to the city, certify to the State Comptroller the amounts of the delinquent payments, and the Comptroller must, beginning in fiscal year 2016, deduct and deposit into the Fund the certified amounts or a portion of those amounts from the following proportions of grants of State funds to the city:
- 9 (1) in fiscal year 2016, one-third of the total amount 10 of any grants of State funds to the city;
 - (2) in fiscal year 2017, two-thirds of the total amount of any grants of State funds to the city; and
 - (3) in fiscal year 2018 and each fiscal year thereafter, the total amount of any grants of State funds to the city.

The State Comptroller may not deduct from any grants of State funds to the city more than the amount of delinquent payments certified to the State Comptroller by the Fund.

(b) The taxes shall be levied and collected in like manner with the general taxes of the city, and shall be in addition to all other taxes which the city may levy upon all taxable property therein and shall be exclusive of and in addition to the amount of tax the city may levy for general purposes under Section 8-3-1 of the Illinois Municipal Code, approved May 29, 1961, as amended, or under any other law or laws which may limit the amount of tax which the city may levy for general

1 purposes.

- 2 (c) The amounts of the taxes to be levied in each year 3 shall be certified to the city council by the board.
 - (d) As soon as any revenue derived from such taxes is collected, it shall be paid to the city treasurer and held for the benefit of the fund, and all such revenue shall be paid into the fund in accordance with the provisions of this Article.
 - (e) If the funds available are insufficient during any year to meet the requirements of this Article, the city may issue tax anticipation warrants, against the tax levies herein authorized for the current fiscal year.
 - (f) The various sums, hereinafter stated, including interest, to be contributed by the city, shall be taken from the revenue derived from the taxes or otherwise as expressly provided in this Section. Except for defraying the cost of administration of the fund during the calendar year in which a city first attains a population of 500,000 and comes under the provisions of this Article and the first calendar year thereafter, any money of the city derived from any source other than these taxes or the sale of tax anticipation warrants shall not be used to provide revenue for the fund, nor to pay any part of the cost of administration thereof, unless applied to make the deposit expressly authorized in this Section or the additional city contributions required under subsection (h).
 - (g) In lieu of levying all or a portion of the tax required

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under this Section in any year, the city may deposit with the city treasurer no later than March 1 of that year for the benefit of the fund, to be held in accordance with this Article, an amount that, together with the taxes levied under this Section for that year, is not less than the amount of the city contributions for that year as certified by the board to the city council. The deposit may be derived from any source legally available for that purpose, including, but not limited to, the proceeds of city borrowings. The making of a deposit shall satisfy fully the requirements of this Section for that year to the extent of the amounts so deposited. Amounts deposited under this subsection may be used by the fund for any of the purposes for which the proceeds of the taxes levied under this Section may be used, including the payment of any amount that is otherwise required by this Article to be paid from the proceeds of those taxes.

(h) In addition to the contributions required under the other provisions of this Article, by November 1 of the following specified years, the city shall deposit with the city treasurer for the benefit of the fund, to be held and used in accordance with this Article, the following specified amounts: \$6,300,000 in 1999; \$5,880,000 in 2000; \$5,460,000 in 2001; \$5,040,000 in 2002; and \$4,620,000 in 2003.

The additional city contributions required under this subsection are intended to decrease the unfunded liability of the fund and shall not decrease the amount of the city

- contributions required under the other provisions of this
 Article. The additional city contributions made under this
 subsection may be used by the fund for any of its lawful
 purposes.
- 5 (i) In addition to the contributions required under the other provisions of this Article, the city shall deposit with 6 7 the city treasurer for the benefit of the fund, to be held and used in accordance with this Article, a minimum of 20% of all 8 9 proceeds collected by the city from newly established gaming revenue sources arising out of legislation enacted in 2014 or 10 11 thereafter. These deposits shall continue until the 12 stabilization of the fund has been deemed to have occurred by 13 an independent actuarial organization mutually agreed upon by 14 the city and employee representatives.
 - The additional city contributions required under this subsection are intended for the emergency stabilization of the fund and shall not decrease the amount of the city contributions required under the other provisions of this Article. The additional city contributions made under this subsection may be used by the fund for any of its lawful purposes.

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- 23 (Source: P.A. 96-1495, eff. 1-1-11.)
- Section 90. The State Mandates Act is amended by adding Section 8.38 as follows:

- 1 (30 ILCS 805/8.38 new)
- 2 Sec. 8.38. Exempt mandate. Notwithstanding Sections 6 and 8
- of this Act, no reimbursement by the State is required for the
- 4 implementation of any mandate created by this amendatory Act of
- 5 the 98th General Assembly.
- 6 Section 99. Effective date. This Act takes effect upon
- 7 becoming law.