

## 98TH GENERAL ASSEMBLY State of Illinois 2013 and 2014 HB2302

by Rep. Rich Brauer

## SYNOPSIS AS INTRODUCED:

415 ILCS 135/5 415 ILCS 135/60 415 ILCS 135/65

Amends the Drycleaner Environmental Response Trust Fund Act. Specifies that green solvents are not drycleaning solvents for the purposes of the Act. Deletes provisions that provided for the taxation and regulation of green solvents under the Act. Provides that on and after January 1, 2014 no annual licensure fee is required for a facility that uses exclusively green solvents. Provides that if the Drycleaner Environmental Response Trust Fund Council has determined prior to the effective date of the amendatory Act that a product is a green solvent, then the Council shall not reconsider or otherwise change that determination on or after the effective date of the amendatory Act. Makes other changes. Defines "green solvent".

LRB098 08764 JDS 38889 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning safety.

## Be it enacted by the People of the State of Illinois, 2 represented in the General Assembly:

- Section 5. The Drycleaner Environmental Response Trust 4
- 5 Fund Act is amended by changing Sections 5, 60, and 65 as
- 6 follows:

- 7 (415 ILCS 135/5)
- Sec. 5. Definitions. As used in this Act: 8
- 9 (a) "Active drycleaning facility" means a drycleaning
- facility actively engaged in drycleaning operations 10
- licensed under Section 60 of this Act. 11
- (b) "Agency" means the Illinois Environmental Protection 12
- 13 Agency.
- (c) "Claimant" means an owner or operator of a drycleaning 14
- facility who has applied for reimbursement from the remedial 15
- account or who has submitted a claim under the insurance 16
- 17 account with respect to a release.
- (d) "Council" means the Drycleaner Environmental Response 18
- 19 Trust Fund Council.
- (e) "Drycleaner Environmental Response Trust Fund" or 20
- 21 "Fund" means the fund created under Section 10 of this Act.
- (f) "Drycleaning facility" means a facility located in this 22
- State that is or has been engaged in drycleaning operations for 2.3

- 1 the general public, other than a:
- 2 (1) facility located on a United States military base;
- 3 (2) industrial laundry, commercial laundry, or linen 4 supply facility;
  - (3) prison or other penal institution that engages in drycleaning only as part of a Correctional Industries program to provide drycleaning to persons who are incarcerated in a prison or penal institution or to resident patients of a State-operated mental health facility;
  - (4) not-for-profit hospital or other health care facility; or a
  - (5) facility located or formerly located on federal or State property.
  - (g) "Drycleaning operations" means drycleaning of apparel and household fabrics for the general public, as described in Standard Industrial Classification Industry No. 7215 and No. 7216 in the Standard Industrial Classification Manual (SIC) by the Technical Committee on Industrial Classification.
  - (h) "Drycleaning solvent" means any and all nonaqueous solvents, including but not limited to a chlorine-based or petroleum-based formulation or product, including green solvents, that are used as a primary cleaning agent in drycleaning operations. "Drycleaning solvent" does not include any green solvent.
  - (i) "Emergency" or "emergency action" means a situation or

an immediate response to a situation to protect public health or safety. "Emergency" or "emergency action" does not mean removal of contaminated soils, recovery of free product, or financial hardship. An "emergency" or "emergency action" would normally be expected to be directly related to a sudden event or discovery and would last until the threat to public health is mitigated.

## (i-5) "Green solvent" has the meaning established under 35 Ill. Adm. Code 1500.20.

- (j) "Groundwater" means underground water that occurs within the saturated zone and geologic materials where the fluid pressure in the pore space is equal to or greater than the atmospheric pressure.
- (k) "Inactive drycleaning facility" means a drycleaning facility that is not being used for drycleaning operations and is not registered under this Act.
- (1) "Maintaining a place of business in this State" or any like term means (1) having or maintaining within this State, directly or through a subsidiary, an office, distribution facility, distribution house, sales house, warehouse, or other place of business or (2) operating within this State as an agent or representative for a person or a person's subsidiary engaged in the business of selling to persons within this State, irrespective of whether the place of business or agent or other representative is located in this State permanently or temporary, or whether the person or the person's subsidiary

- 1 engages in the business of selling in this State.
- 2 (m) "No Further Remediation Letter" means a letter provided
- 3 by the Agency pursuant to Section 58.10 of Title XVII of the
- 4 Environmental Protection Act.
- 5 (n) "Operator" means a person or entity holding a business
- 6 license to operate a licensed drycleaning facility or the
- 7 business operation of which the drycleaning facility is a part.
- 8 (o) "Owner" means (1) a person who owns or has possession
- 9 or control of a drycleaning facility at the time a release is
- 10 discovered, regardless of whether the facility remains in
- operation or (2) a parent corporation of the person under item
- 12 (1) of this subdivision.
- 13 (p) "Parent corporation" means a business entity or other
- 14 business arrangement that has elements of common ownership or
- 15 control or that uses a long-term contractual arrangement with a
- 16 person to avoid direct responsibility for conditions at a
- 17 drycleaning facility.
- 18 (q) "Person" means an individual, trust, firm, joint stock
- 19 company, corporation, consortium, joint venture, or other
- 20 commercial entity.
- 21 (r) "Program year" means the period beginning on July 1 and
- 22 ending on the following June 30.
- 23 (s) "Release" means any spilling, leaking, emitting,
- 24 discharging, escaping, leaching, or dispersing of drycleaning
- 25 solvents from a drycleaning facility to groundwater, surface
- 26 water, or subsurface soils.

- 1 (t) "Remedial action" means activities taken to comply with
- 2 Sections 58.6 and 58.7 of the Environmental Protection Act and
- 3 rules adopted by the Pollution Control Board under those
- 4 Sections.
- 5 (u) "Responsible party" means an owner, operator, or other
- 6 person financially responsible for costs of remediation of a
- 7 release of drycleaning solvents from a drycleaning facility.
- 8 (v) "Service provider" means a consultant, testing
- 9 laboratory, monitoring well installer, soil boring contractor,
- 10 other contractor, lender, or any other person who provides a
- 11 product or service for which a claim for reimbursement has been
- or will be filed against the remedial account or insurance
- account, or a subcontractor of such a person.
- 14 (w) (Blank). "Virgin facility" means a drycleaning
- 15 <u>facility that has never had chlorine-based or petroleum-based</u>
- 16 drycleaning solvents stored or used at the property prior to it
- 17 becoming a green solvent drycleaning facility.
- 18 (Source: P.A. 93-201, eff. 1-1-04.)
- 19 (415 ILCS 135/60)
- 20 (Section scheduled to be repealed on January 1, 2020)
- Sec. 60. Drycleaning facility license.
- 22 (a) On and after January 1, 1998, no person shall operate a
- 23 drycleaning facility in this State without a license issued by
- the Council.
- 25 (b) The Council shall issue an initial or renewal license

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to a drycleaning facility on submission by an applicant of a completed form prescribed by the Council, proof of payment of the required fee to the Department of Revenue, and, if the drycleaning facility has previously received or is currently receiving reimbursement for the costs of a remedial action, as defined in this Act, proof of compliance with subsection (j) of Section 40. Beginning January 1, 2013, license renewal application forms must include a certification by the applicant that all hazardous waste stored at the drycleaning facility is stored in accordance with all applicable federal and state laws and regulations, and that all hazardous waste transported from the drycleaning facility is transported in accordance with all applicable federal and state laws and regulations. Also, beginning January 1, 2013, license renewal applications must include copies of all manifests for hazardous waste transported from the drycleaning facility during the previous 12 months or since the last submission of copies of manifests, whichever is longer. If the Council does not receive a copy of a manifest for a drycleaning facility within a 3-year period, or within a shorter period as determined by the Council, the Council shall make appropriate inquiry into the management of hazardous waste at the facility and may share the results of the inquiry with the Agency.

- 24 (c) On <u>and</u> <del>or</del> after January 1, 2004, the annual fees for licensure are as follows:
- 26 (1) \$500 for a facility that uses (i) 50 gallons or

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less of chlorine-based or green drycleaning solvents annually, (ii) 250 or less gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) 500 gallons or less annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.

- (2) \$500 for a facility that uses (i) more than 50 gallons but not more than 100 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 250 gallons but not more 500 gallons annually hydrocarbon-based solvents in а drycleaning machine equipped with a solvent reclaimer, or (iii) more than 500 gallons but not more than 1,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (3) \$500 for a facility that uses (i) more than 100 gallons but not more than 150 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 500 gallons but not more than 750 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 1,000 gallons but not more than 1,500 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
  - (4) \$1,000 for a facility that uses (i) more than 150

gallons but not more than 200 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 750 gallons but not more than 1,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 1,500 gallons but not more than 2,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.

- (5) \$1,000 for a facility that uses (i) more than 200 gallons but not more than 250 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 1,000 gallons but not more than 1,250 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 2,000 gallons but not more than 2,500 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (6) \$1,000 for a facility that uses (i) more than 250 gallons but not more than 300 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 1,250 gallons but not more than 1,500 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 2,500 gallons but not more than 3,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.

- (7) \$1,000 for a facility that uses (i) more than 300 gallons but not more than 350 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 1,500 gallons but not more than 1,750 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 3,000 gallons but not more than 3,500 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (8) \$1,500 for a facility that uses (i) more than 350 gallons but not more than 400 gallons of chlorine-based ergreen drycleaning solvents annually, (ii) more than 1,750 gallons but not more than 2,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 3,500 gallons but not more than 4,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (9) \$1,500 for a facility that uses (i) more than 400 gallons but not more than 450 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 2,000 gallons but not more than 2,250 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 4,000 gallons but not more than 4,500 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning

machine without a solvent reclaimer.

- (10) \$1,500 for a facility that uses (i) more than 450 gallons but not more than 500 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 2,250 gallons but not more than 2,500 gallons annually of hydrocarbon-based solvents used in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 4,500 gallons but not more than 5,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (11) \$1,500 for a facility that uses (i) more than 500 gallons but not more than 550 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 2,500 gallons but not more than 2,750 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 5,000 gallons but not more than 5,500 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (12) \$1,500 for a facility that uses (i) more than 550 gallons but not more than 600 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 2,750 gallons but not more than 3,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 5,500 gallons but not more than 6,000 gallons annually of

hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.

- (13) \$1,500 for a facility that uses (i) more than 600 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 3,000 gallons but not more than 3,250 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 6,000 gallons of hydrocarbon-based drycleaning solvents annually in a drycleaning machine equipped without a solvent reclaimer.
- (14) \$1,500 for a facility that uses more than 3,250 gallons but not more than 3,500 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer.
- (15) \$1,500 for a facility that uses more than 3,500 gallons but not more than 3,750 gallons annually of hydrocarbon-based solvents used in a drycleaning machine equipped with a solvent reclaimer.
- (16) \$1,500 for a facility that uses more than 3,750 gallons but not more than 4,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer.
- (17) \$1,500 for a facility that uses more than 4,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer.
- On and after January 1, 2014, no annual licensure fee is

For purpose of this subsection, the quantity of drycleaning solvents used annually shall be determined as follows:

- (1) in the case of an initial applicant, the quantity of drycleaning solvents that the applicant estimates will be used during his or her initial license year. A fee assessed under this subdivision is subject to audited adjustment for that year; or
- (2) in the case of a renewal applicant, the quantity of drycleaning solvents actually purchased in the preceding license year.

The Council may adjust licensing fees annually based on the published Consumer Price Index - All Urban Consumers ("CPI-U") or as otherwise determined by the Council.

- (d) A license issued under this Section shall expire one year after the date of issuance and may be renewed on reapplication to the Council and submission of proof of payment of the appropriate fee to the Department of Revenue in accordance with subsections (c) and (e). At least 30 days before payment of a renewal licensing fee is due, the Council shall attempt to:
  - (1) notify the operator of each licensed drycleaning facility concerning the requirements of this Section; and
  - (2) submit a license fee payment form to the licensed operator of each drycleaning facility.
  - (e) An operator of a drycleaning facility shall submit the

- appropriate application form provided by the Council with the 1 2 license fee in the form of cash, credit card, business check, 3 or guaranteed remittance to the Department of Revenue. The Department may accept payment of the license fee under this 4 5 Section by credit card only if the Department is not required 6 to pay a discount fee charged by the credit card issuer. The license fee payment form and the actual license fee payment 7 8 shall be administered by the Department of Revenue under rules 9 adopted by that Department.
- 10 The Department of Revenue shall issue a proof of 11 payment receipt to each operator of a drycleaning facility who 12 has paid the appropriate fee in cash or by guaranteed 13 remittance, credit card, or business check. However, 14 Department of Revenue shall not issue a proof of payment 15 receipt to a drycleaning facility that is liable to the 16 Department of Revenue for a tax imposed under this Act. The 17 original receipt shall be presented to the Council by the operator of a drycleaning facility. 18
- 19 (g) (Blank).
- 20 (h) The Council and the Department of Revenue may adopt 21 rules as necessary to administer the licensing requirements of
- 22 this Act.
- 23 (Source: P.A. 96-774, eff. 1-1-10; 97-332, eff. 8-12-11;
- 24 97-377, eff. 1-1-12; 97-663, eff. 1-13-12; 97-813, eff.
- 25 7-13-12; 97-1057, eff. 1-1-13.)

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- 1 (415 ILCS 135/65)
- 2 (Section scheduled to be repealed on January 1, 2020)
- 3 Sec. 65. Drycleaning solvent tax.
- (a) On and after January 1, 1998, a tax is imposed upon the 5 use of drycleaning solvent by a person engaged in the business of operating a drycleaning facility in this State at the rate 6 7 of \$3.50 per gallon of perchloroethylene or other chlorinated drycleaning solvents used in drycleaning operations and  $\tau$  \$0.35 8 9 per gallon of petroleum-based drycleaning solvent, and \$1.75 10 per gallon of green solvents, unless the green solvent is used 11 at a virgin facility, in which case the rate is \$0.35 per 12 gallon. The Council shall determine by rule which products are 13 chlorine-based solvents, which products are petroleum-based 14 solvents. and which products are green solvents. 15 drycleaning solvents shall be considered chlorinated solvents 16 unless the Council determines that the solvents 17 petroleum-based drycleaning solvents or green solvents. If the Council has determined prior to the effective date of this 18 19 amendatory Act of the 98th General Assembly that a product is a 20 green solvent, then the Council shall not reconsider or 21 otherwise change that determination on or after the effective 22 date of this amendatory Act of the 98th General Assembly.
  - (b) The tax imposed by this Act shall be collected from the purchaser at the time of sale by a seller of drycleaning solvents maintaining a place of business in this State and shall be remitted to the Department of Revenue under the

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- 1 provisions of this Act.
- 2 (c) The tax imposed by this Act that is not collected by a 3 seller of drycleaning solvents shall be paid directly to the 4 Department of Revenue by the purchaser or end user who is 5 subject to the tax imposed by this Act.
  - (d) No tax shall be imposed upon the use of drycleaning solvent if the drycleaning solvent will not be used in a drycleaning facility or if a floor stock tax has been imposed and paid on the drycleaning solvent. Prior to the purchase of the solvent, the purchaser shall provide a written and signed certificate to the drycleaning solvent seller stating:
    - (1) the name and address of the purchaser;
    - (2) the purchaser's signature and date of signing; and
  - (3) one of the following:
- 15 (A) that the drycleaning solvent will not be used in a drycleaning facility; or
  - (B) that a floor stock tax has been imposed and paid on the drycleaning solvent.
    - (e) On January 1, 1998, there is imposed on each operator of a drycleaning facility a tax on drycleaning solvent held by the operator on that date for use in a drycleaning facility. The tax imposed shall be the tax that would have been imposed under subsection (a) if the drycleaning solvent held by the operator on that date had been purchased by the operator during the first year of this Act.
      - (f) On or before the 25th day of the 1st month following

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the end of the calendar quarter, a seller of drycleaning solvents who has collected a tax pursuant to this Section during the previous calendar quarter, or a purchaser or end user of drycleaning solvents required under subsection (c) to submit the tax directly to the Department, shall file a return with the Department of Revenue. The return shall be filed on a form prescribed by the Department of Revenue and shall contain information that the Department of Revenue reasonably requires, but at a minimum will require the reporting of the volume of drycleaning solvent sold to each licensed drycleaner. The Department of Revenue shall report quarterly to the Council the volume of drycleaning solvent purchased for the quarter by each licensed drycleaner. Each seller of drycleaning solvent maintaining a place of business in this State who is required or authorized to collect the tax imposed by this Act shall pay to the Department the amount of the tax at the time when he or she is required to file his or her return for the period during which the tax was collected. Purchasers or end users remitting the tax directly to the Department under subsection (c) shall file a return with the Department of Revenue and pay the tax so incurred by the purchaser or end user during the preceding calendar quarter.

Except as provided in this Section, the seller of drycleaning solvents filing the return under this Section shall, at the time of filing the return, pay to the Department the amount of tax imposed by this Act less a discount of 1.75%,

- or \$5 per calendar year, whichever is greater. Failure to
- 2 timely file the returns and provide to the Department the data
- 3 requested under this Act will result in disallowance of the
- 4 reimbursement discount.
- 5 (g) The tax on drycleaning solvents used in drycleaning
- 6 facilities and the floor stock tax shall be administered by
- 7 Department of Revenue under rules adopted by that Department.
- 8 (h) On and after January 1, 1998, no person shall knowingly
- 9 sell or transfer drycleaning solvent to an operator of a
- drycleaning facility that is not licensed by the Council under
- 11 Section 60.
- 12 (i) The Department of Revenue may adopt rules as necessary
- 13 to implement this Section.
- 14 (Source: P.A. 96-774, eff. 1-1-10.)