

97TH GENERAL ASSEMBLY State of Illinois 2011 and 2012 SB2844

Introduced 1/24/2012, by Sen. A. J. Wilhelmi

SYNOPSIS AS INTRODUCED:

730 ILCS 5/3-2-2 from Ch. 38, par. 1003-2-2 730 ILCS 5/3-6-2 from Ch. 38, par. 1003-6-2

Amends the Unified Code of Corrections. Provides that when the Department of Corrections lets bids for contracts for medical services to be provided to persons committed to Department facilities by a health maintenance organization, medical service corporation, or other health care provider or lets bids for contracts for food or commissary services to be provided to Department facilities, the bid may only be let to a health care provider that has obtained an irrevocable letter of credit or performance bond issued by a company whose bonds have an investment grade or higher rating (rather than rated AAA) by a bond rating organization. Changes the definition of an "indigent" committed person in relation to the exemption from the \$5 co-payment for medical and dental services. Provides that the committed person who has \$20 or less in his or her Inmate Trust Fund at the time of such services and (rather than or) for the 30 days prior to such services. Effective immediately.

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1 AN ACT concerning corrections.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Unified Code of Corrections is amended by changing Sections 3-2-2 and 3-6-2 as follows:
- 6 (730 ILCS 5/3-2-2) (from Ch. 38, par. 1003-2-2)
- 7 Sec. 3-2-2. Powers and Duties of the Department.
- 8 (1) In addition to the powers, duties and responsibilities 9 which are otherwise provided by law, the Department shall have 10 the following powers:
 - (a) To accept persons committed to it by the courts of this State for care, custody, treatment and rehabilitation, and to accept federal prisoners and aliens over whom the Office of the Federal Detention Trustee is authorized to exercise the federal detention function for limited purposes and periods of time.
 - (b) To develop and maintain reception and evaluation units for purposes of analyzing the custody and rehabilitation needs of persons committed to it and to assign such persons to institutions and programs under its control or transfer them to other appropriate agencies. In consultation with the Department of Alcoholism and Substance Abuse (now the Department of Human Services), the

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Department of Corrections shall develop a master plan for the screening and evaluation of persons committed to its custody who have alcohol or drug abuse problems, and for making appropriate treatment available to such persons; the Department shall report to the General Assembly on such plan not later than April 1, 1987. The maintenance and implementation of such plan shall be contingent upon the availability of funds.

(b-1) To create and implement, on January 1, 2002, a pilot program to establish the effectiveness pupillometer technology (the measurement of the pupil's reaction to light) as an alternative to a urine test for purposes of screening and evaluating persons committed to its custody who have alcohol or drug problems. The pilot program shall require the pupillometer technology to be used in at least one Department of Corrections facility. The Director may expand the pilot program to include an additional facility or facilities as he or she deems appropriate. A minimum of 4,000 tests shall be included in the pilot program. The Department must report to the General Assembly on the effectiveness of the program by January 1, 2003.

(b-5) To develop, in consultation with the Department of State Police, a program for tracking and evaluating each inmate from commitment through release for recording his or her gang affiliations, activities, or ranks.

(c) To maintain and administer all State correctional institutions and facilities under its control and to establish new ones as needed. Pursuant to its power to establish new institutions and facilities, the Department may, with the written approval of the Governor, authorize the Department of Central Management Services to enter into an agreement of the type described in subsection (d) of Section 405-300 of the Department of Central Management Services Law (20 ILCS 405/405-300). The Department shall designate those institutions which shall constitute the State Penitentiary System.

Pursuant to its power to establish new institutions and facilities, the Department may authorize the Department of Central Management Services to accept bids from counties and municipalities for the construction, remodeling or conversion of a structure to be leased to the Department of Corrections for the purposes of its serving as a correctional institution or facility. Such construction, remodeling or conversion may be financed with revenue bonds issued pursuant to the Industrial Building Revenue Bond Act by the municipality or county. The lease specified in a bid shall be for a term of not less than the time needed to retire any revenue bonds used to finance the project, but not to exceed 40 years. The lease may grant to the State the option to purchase the structure outright.

Upon receipt of the bids, the Department may certify

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one or more of the bids and shall submit any such bids to the General Assembly for approval. Upon approval of a bid by a constitutional majority of both houses of the General Assembly, pursuant to joint resolution, the Department of Central Management Services may enter into an agreement with the county or municipality pursuant to such bid.

- (c-5)To build and maintain regional juvenile detention centers and to charge a per diem to the counties as established by the Department to defray the costs of housing each minor in a center. In this subsection (c-5), "juvenile detention center" means a facility to house minors during pendency of trial who have been transferred from proceedings under the Juvenile Court Act of 1987 to prosecutions under the criminal laws of this State in accordance with Section 5-805 of the Juvenile Court Act of 1987, whether the transfer was by operation of law or permissive under that Section. The Department shall designate the counties to be served by each regional juvenile detention center.
- (d) To develop and maintain programs of control, rehabilitation and employment of committed persons within its institutions.
- (d-5) To provide a pre-release job preparation program for inmates at Illinois adult correctional centers.
- (e) To establish a system of supervision and guidance of committed persons in the community.

1 (f) To establish in cooperation with the Department of 2 Transportation to supply a sufficient number of prisoners 3 for use by the Department of Transportation to clean up the trash and garbage along State, county, township, 4 municipal highways as designated by the Department of 6 Transportation. The Department of Corrections, at the 7 request of the Department of Transportation, shall furnish 8 such prisoners at least annually for a period to be agreed 9 upon between the Director of Corrections and the Director 10 of Transportation. The prisoners used on this program shall 11 be selected by the Director of Corrections on whatever 12 basis he deems proper in consideration of their term, behavior and earned eligibility to participate in such 13 14 program - where they will be outside of the prison facility 15 but still in the custody of the Department of Corrections. 16 Prisoners convicted of first degree murder, or a Class X 17 felony, or armed violence, or aggravated kidnapping, or criminal sexual assault, aggravated criminal sexual abuse 18 19 or a subsequent conviction for criminal sexual abuse, or 20 forcible detention, or arson, or a prisoner adjudged a 21 Habitual Criminal shall not be eligible for selection to 22 participate in such program. The prisoners shall remain as 23 prisoners in the custody of the Department of Corrections 24 and such Department shall furnish whatever security is 25 necessary. The Department of Transportation shall furnish 26 trucks and equipment for the highway cleanup program and

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personnel to supervise and direct the program. Neither the Department of Corrections nor the Department of Transportation shall replace any regular employee with a prisoner.

- (g) To maintain records of persons committed to it and to establish programs of research, statistics and planning.
- investigate the grievances of any person (h) To committed to the Department, to inquire into any alleged misconduct by employees or committed persons, and to investigate the assets of committed persons to implement Section 3-7-6 of this Code; and for these purposes it may issue subpoenas and compel the attendance of witnesses and the production of writings and papers, and may examine under oath any witnesses who may appear before it; to also investigate alleged violations of а parolee's releasee's conditions of parole or release; and for this purpose it may issue subpoenas and compel the attendance of witnesses and the production of documents only if there is reason to believe that such procedures would provide evidence that such violations have occurred.

If any person fails to obey a subpoena issued under this subsection, the Director may apply to any circuit court to secure compliance with the subpoena. The failure to comply with the order of the court issued in response thereto shall be punishable as contempt of court.

- (i) To appoint and remove the chief administrative officers, and administer programs of training and development of personnel of the Department. Personnel assigned by the Department to be responsible for the custody and control of committed persons or to investigate the alleged misconduct of committed persons or employees or alleged violations of a parolee's or releasee's conditions of parole shall be conservators of the peace for those purposes, and shall have the full power of peace officers outside of the facilities of the Department in the protection, arrest, retaking and reconfining of committed persons or where the exercise of such power is necessary to the investigation of such misconduct or violations.
- (j) To cooperate with other departments and agencies and with local communities for the development of standards and programs for better correctional services in this State.
- (k) To administer all moneys and properties of the Department.
- (1) To report annually to the Governor on the committed persons, institutions and programs of the Department.
- (1-5) In a confidential annual report to the Governor, the Department shall identify all inmate gangs by specifying each current gang's name, population and allied gangs. The Department shall further specify the number of top leaders identified by the Department for each gang

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during the past year, and the measures taken by the Department to segregate each leader from his or her gang and allied gangs. The Department shall further report the current status of leaders identified and segregated in previous years. All leaders described in the report shall be identified by inmate number or other designation to tracking, auditing, and verification without enable revealing the names of the leaders. Because this report contains law enforcement intelligence information collected by the Department, the report is confidential and not subject to public disclosure.

- (m) To make all rules and regulations and exercise all powers and duties vested by law in the Department.
- (n) To establish rules and regulations for administering a system of good conduct credits, established in accordance with Section 3-6-3, subject to review by the Prisoner Review Board.
- (o) To administer the distribution of funds from the State Treasury to reimburse counties where State penal institutions are located for the payment of assistant state's attorneys' salaries under Section 4-2001 of the Counties Code.
- (p) To exchange information with the Department of Human Services and the Department of Healthcare and Family Services for the purpose of verifying living arrangements and for other purposes directly connected with the

1	administration of this Code and the Illinois Public Aid							
2	Code.							
3	(q) To establish a diversion program.							
4	The program shall provide a structured environment for							
5	selected technical parole or mandatory supervised release							
6	violators and committed persons who have violated the rules							
7	governing their conduct while in work release. This program							
8	shall not apply to those persons who have committed a new							
9	offense while serving on parole or mandatory supervised							
10	release or while committed to work release.							
11	Elements of the program shall include, but shall not be							
12	limited to, the following:							
13	(1) The staff of a diversion facility shall provide							
14	supervision in accordance with required objectives set							
15	by the facility.							
16	(2) Participants shall be required to maintain							
17	employment.							
18	(3) Each participant shall pay for room and board							
19	at the facility on a sliding-scale basis according to							
20	the participant's income.							
21	(4) Each participant shall:							
22	(A) provide restitution to victims in							
23	accordance with any court order;							
24	(B) provide financial support to his							

dependents; and

(C) make appropriate payments toward any other

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L	court-ordered	obligations.

- (5) Each participant shall complete community service in addition to employment.
 - (6) Participants shall take part in such counseling, educational and other programs as the Department may deem appropriate.
 - (7) Participants shall submit to drug and alcohol screening.
 - (8) The Department shall promulgate rules governing the administration of the program.
 - (r) To enter into intergovernmental cooperation agreements under which persons in the custody of the Department may participate in a county impact incarceration program established under Section 3-6038 or 3-15003.5 of the Counties Code.

(r-5) (Blank).

(r-10) To systematically and routinely identify with respect to each streetgang active within the correctional system: (1) each active gang; (2) every existing inter-gang affiliation or alliance; and (3) the current leaders in each gang. The Department shall promptly segregate leaders from inmates who belong to their gangs and allied gangs. "Segregate" means no physical contact and, to the extent possible under the conditions and space available at the correctional facility, prohibition of visual and sound communication. For the purposes of this paragraph (r-10),

"leaders"	means	persons	who:
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- (i) are members of a criminal streetgang;
- (ii) with respect to other individuals within the streetgang, occupy a position of organizer, supervisor, or other position of management or leadership; and
- (iii) are actively and personally engaged in directing, ordering, authorizing, or requesting commission of criminal acts by others, which are punishable as a felony, in furtherance of streetgang related activity both within and outside of the Department of Corrections.

"Streetgang", "gang", and "streetgang related" have the meanings ascribed to them in Section 10 of the Illinois Streetgang Terrorism Omnibus Prevention Act.

- (s) To operate a super-maximum security institution, in order to manage and supervise inmates who are disruptive or dangerous and provide for the safety and security of the staff and the other inmates.
- (t) To monitor any unprivileged conversation or any unprivileged communication, whether in person or by mail, telephone, or other means, between an inmate who, before commitment to the Department, was a member of an organized gang and any other person without the need to show cause or satisfy any other requirement of law before beginning the monitoring, except as constitutionally required. The

monitoring may be by video, voice, or other method of recording or by any other means. As used in this subdivision (1)(t), "organized gang" has the meaning ascribed to it in Section 10 of the Illinois Streetgang Terrorism Omnibus Prevention Act.

As used in this subdivision (1)(t), "unprivileged conversation" or "unprivileged communication" means a conversation or communication that is not protected by any privilege recognized by law or by decision, rule, or order of the Illinois Supreme Court.

(u) To establish a Women's and Children's Pre-release Community Supervision Program for the purpose of providing housing and services to eligible female inmates, as determined by the Department, and their newborn and young children.

(u-5) To issue an order, whenever a person committed to the Department absconds or absents himself or herself, without authority to do so, from any facility or program to which he or she is assigned. The order shall be certified by the Director, the Supervisor of the Apprehension Unit, or any person duly designated by the Director, with the seal of the Department affixed. The order shall be directed to all sheriffs, coroners, and police officers, or to any particular person named in the order. Any order issued pursuant to this subdivision (1) (u-5) shall be sufficient warrant for the officer or person named in the order to

arrest and deliver the committed person to the proper correctional officials and shall be executed the same as criminal process.

- (v) To do all other acts necessary to carry out the provisions of this Chapter.
- (2) The Department of Corrections shall by January 1, 1998, consider building and operating a correctional facility within 100 miles of a county of over 2,000,000 inhabitants, especially a facility designed to house juvenile participants in the impact incarceration program.
- (3) When the Department lets bids for contracts for medical services to be provided to persons committed to Department facilities by a health maintenance organization, medical service corporation, or other health care provider, the bid may only be let to a health care provider that has obtained an irrevocable letter of credit or performance bond issued by a company whose bonds have an investment grade or higher rating are rated AAA by a bond rating organization.
- (4) When the Department lets bids for contracts for food or commissary services to be provided to Department facilities, the bid may only be let to a food or commissary services provider that has obtained an irrevocable letter of credit or performance bond issued by a company whose bonds <u>have an investment grade or higher rating are rated AAA</u> by a bond rating organization.
- 26 (Source: P.A. 96-1265, eff. 7-26-10.)

such persons.

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- 1 (730 ILCS 5/3-6-2) (from Ch. 38, par. 1003-6-2)
- 2 Sec. 3-6-2. Institutions and Facility Administration.
- 3 (a) Each institution and facility of the Department shall 4 be administered by a chief administrative officer appointed by 5 the Director. A chief administrative officer shall be 6 responsible for all persons assigned to the institution or 7 facility. The chief administrative officer shall administer 8 the programs of the Department for the custody and treatment of
- 10 (b) The chief administrative officer shall have such 11 assistants as the Department may assign.
- 12 (c) The Director or Assistant Director shall have the 1.3 emergency powers to temporarily transfer individuals without 14 formal procedures to any State, county, municipal or regional 15 correctional or detention institution or facility in the State, 16 subject to the acceptance of such receiving institution or facility, or to designate any reasonably secure place in the 17 18 State as such an institution or facility and to make transfers 19 thereto. However, transfers made under emergency powers shall 20 be reviewed as soon as practicable under Article 8, and shall 21 be subject to Section 5-905 of the Juvenile Court Act of 1987. 22 This Section shall not apply to transfers to the Department of Human Services which are provided for under Section 3-8-5 or 23 24 Section 3-10-5.
 - (d) The Department shall provide educational programs for

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all committed persons so that all persons have an opportunity to attain the achievement level equivalent to the completion of the twelfth grade in the public school system in this State. Other higher levels of attainment shall be encouraged and professional instruction shall be maintained possible. The Department may establish programs of mandatory education and may establish rules and regulations for the administration of such programs. A person committed to the Department who, during the period of his or her incarceration, participates in an educational program provided by or through the Department and through that program is awarded or earns the number of hours of credit required for the award of an associate, baccalaureate, or higher degree from a community college, college, or university located in Illinois shall reimburse the State, through the Department, for the costs incurred by the State in providing that person during his or her incarceration with the education that qualifies him or her for the award of that degree. The costs for which reimbursement is required under this subsection shall be determined and computed by the Department under rules and regulations that it shall establish for that purpose. However, interest at the rate of 6% per annum shall be charged on the balance of those costs from time to time remaining unpaid, from the date of the person's parole, mandatory supervised release, or release constituting a final termination of his or her commitment to the Department until paid.

- (d-5) A person committed to the Department is entitled to confidential testing for infection with human immunodeficiency virus (HIV) and to counseling in connection with such testing, with no copay to the committed person. A person committed to the Department who has tested positive for infection with HIV is entitled to medical care while incarcerated, counseling, and referrals to support services, in connection with that positive test result. Implementation of this subsection (d-5) is subject to appropriation.
- (e) A person committed to the Department who becomes in need of medical or surgical treatment but is incapable of giving consent thereto shall receive such medical or surgical treatment by the chief administrative officer consenting on the person's behalf. Before the chief administrative officer consents, he or she shall obtain the advice of one or more physicians licensed to practice medicine in all its branches in this State. If such physician or physicians advise:
 - (1) that immediate medical or surgical treatment is required relative to a condition threatening to cause death, damage or impairment to bodily functions, or disfigurement; and
 - (2) that the person is not capable of giving consent to such treatment; the chief administrative officer may give consent for such medical or surgical treatment, and such consent shall be deemed to be the consent of the person for all purposes, including, but not limited to, the authority

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of a physician to give such treatment.

- (e-5) If a physician providing medical care to a committed person on behalf of the Department advises the chief administrative officer that the committed person's mental or physical health has deteriorated as a result of the cessation of ingestion of food or liquid to the point where medical or surgical treatment is required to prevent death, damage, or impairment to bodily functions, the chief administrative officer may authorize such medical or surgical treatment.
- (f) In the event that the person requires medical care and treatment at a place other than the institution or facility, the person may be removed therefrom under conditions prescribed by the Department. The Department shall require the committed person receiving medical or dental services on a non-emergency basis to pay a \$5 co-payment to the Department for each visit for medical or dental services. The amount of each co-payment shall be deducted from the committed person's individual account. A committed person who has a chronic illness, as defined by Department rules and regulations, shall be exempt from the \$5 co-payment for treatment of the chronic illness. A committed person shall not be subject to a \$5 co-payment for follow-up visits ordered by a physician, who is employed by, or contracts with, the Department. A committed person who is indigent is exempt from the \$5 co-payment and is entitled to receive medical or dental services on the same basis as a committed person who is financially able to afford the

- co-payment. For purposes of this Section only, "indigent" means a committed person who has \$20 or less in his or her Inmate Trust Fund at the time of such services and or for the 30 days prior to such services. Notwithstanding any other provision in this subsection (f) to the contrary, any person committed to any facility operated by the Department of Juvenile Justice, as set forth in Section 3-2.5-15 of this Code, is exempt from the co-payment requirement for the duration of confinement in those facilities.
 - (g) Any person having sole custody of a child at the time of commitment or any woman giving birth to a child after her commitment, may arrange through the Department of Children and Family Services for suitable placement of the child outside of the Department of Corrections. The Director of the Department of Corrections may determine that there are special reasons why the child should continue in the custody of the mother until the child is 6 years old.
 - (h) The Department may provide Family Responsibility Services which may consist of, but not be limited to the following:
 - (1) family advocacy counseling;
- 22 (2) parent self-help group;
- 23 (3) parenting skills training;
- 24 (4) parent and child overnight program;
- 25 (5) parent and child reunification counseling, either 26 separately or together, preceding the inmate's release;

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- (6) a prerelease reunification staffing involving the family advocate, the inmate and the child's counselor, or both and the inmate.
 - (i) (Blank). a test approved by the Illinois Department of Public Health to determine the presence of HIV infection, based upon recommendations of United States Centers for Disease Control and Prevention a reliable supplemental based upon recommendations of the United States Centers for Disease Control and Prevention information
 - (j) Any person convicted of a sex offense as defined in the Sex Offender Management Board Act shall be required to receive a sex offender evaluation prior to release into the community from the Department of Corrections. The sex offender evaluation shall be conducted in conformance with the standards and guidelines developed under the Sex Offender Management Board Act and by an evaluator approved by the Board.
 - (k) Any minor committed to the Department of Juvenile Justice for a sex offense as defined by the Sex Offender Management Board Act shall be required to undergo sex offender treatment by a treatment provider approved by the Board and conducted in conformance with the Sex Offender Management Board Act.
- (1) Prior to the release of any inmate committed to a facility of the Department or the Department of Juvenile Justice, the Department must provide the inmate with

appropriate information verbally, in writing, by video, or 1 2 other electronic means, concerning HIV and AIDS. The Department 3 shall develop the informational materials in consultation with the Department of Public Health. At the same time, the 5 Department must also offer the committed person the option of testing for infection with human immunodeficiency virus (HIV), 6 with no copayment for the test. Pre-test information shall be 7 8 provided to the committed person and informed consent obtained 9 as required in subsection (d) of Section 3 and Section 5 of the 10 AIDS Confidentiality Act. The Department may conduct opt-out 11 HIV testing as defined in Section 4 of the AIDS Confidentiality 12 Act. If the Department conducts opt-out HIV testing, the Department shall place signs in English, Spanish and other 13 languages as needed in multiple, highly visible locations in 14 15 the area where HIV testing is conducted informing inmates that 16 they will be tested for HIV unless they refuse, and refusal or 17 acceptance of testing shall be documented in the inmate's record. The Department shall follow procedures 18 medical 19 established by the Department of Public Health to conduct HIV 20 testing and testing to confirm positive HIV test results. All testing must be conducted by medical personnel, but pre-test 21 22 and other information may be provided by committed persons who 23 received appropriate training. The Department, 24 conjunction with the Department of Public Health, shall develop 25 a plan that complies with the AIDS Confidentiality Act to deliver confidentially all positive or negative HIV test 26

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results to inmates or former inmates. Nothing in this Section shall require the Department to offer HIV testing to an inmate who is known to be infected with HIV, or who has been tested for HIV within the previous 180 days and whose documented HIV test result is available to the Department electronically. The testing provided under this subsection (1) shall consist of a test approved by the Illinois Department of Public Health to determine the presence of HIV infection, based recommendations of the United States Centers for Disease Control and Prevention. If the test result is positive, a reliable supplemental test based upon recommendations of the United States Centers for Disease Control and Prevention shall be administered.

Prior to the release of an inmate who the Department knows has tested positive for infection with HIV, the Department in a timely manner shall offer the inmate transitional case management, including referrals to other support services.

- (m) The chief administrative officer of each institution or facility of the Department shall make a room in the institution or facility available for addiction recovery services to be provided to committed persons on a voluntary basis. The services shall be provided for one hour once a week at a time specified by the chief administrative officer of the institution or facility if the following conditions are met:
 - (1) the addiction recovery service contacts the chief administrative officer to arrange the meeting;

(2)) the	commit	ted pe	erson	may	atten	d the	meet	ing	for
addict	ion re	covery	servi	ces or	nly i	f the	e comm	itted	l pei	rson
uses p	ore-ex	isting	free	time	alre	eady	availa	able	to	the
commit	ted pe	rson;								

- (3) all disciplinary and other rules of the institution or facility remain in effect;
- (4) the committed person is not given any additional privileges to attend addiction recovery services;
- (5) if the addiction recovery service does not arrange for scheduling a meeting for that week, no addiction recovery services shall be provided to the committed person in the institution or facility for that week;
- (6) the number of committed persons who may attend an addiction recovery meeting shall not exceed 40 during any session held at the correctional institution or facility;
- (7) a volunteer seeking to provide addiction recovery services under this subsection (m) must submit an application to the Department of Corrections under existing Department rules and the Department must review the application within 60 days after submission of the application to the Department; and
- (8) each institution and facility of the Department shall manage the addiction recovery services program according to its own processes and procedures.

For the purposes of this subsection (m), "addiction recovery services" means recovery services for alcoholics and

- addicts provided by volunteers of recovery support services
- 2 recognized by the Department of Human Services.
- 3 (Source: P.A. 96-284, eff. 1-1-10; 97-244, eff. 8-4-11; 97-323,
- 4 eff. 8-12-11; 97-562, eff. 1-1-12; revised 9-14-11.)
- 5 Section 99. Effective date. This Act takes effect upon
- 6 becoming law.