

Rep. Lou Lang

## Filed: 5/27/2011

|    | 09700SB2147ham004                      | LRB097 09338 KTG 56408 a  |
|----|--|---------------------------|
| 1  | AMENDMENT TO SENATE B                  | BILL 2147                 |
| 2  | AMENDMENT NO Amend Senat               | e Bill 2147 by replacing  |
| 3  | everything after the enacting clause w | ith the following:        |
| 4  | "Section 5. The Illinois Act on        | the Aging is amended by   |
| 5  | changing Section 4.02 as follows:      |                           |
| 6  | (20 ILCS 105/4.02) (from Ch. 23,       | par. 6104.02)             |
| 7  | Sec. 4.02. Community Care Progra       | am. The Department shall  |
| 8  | establish a program of services        | to prevent unnecessary    |
| 9  | institutionalization of persons age    | 60 and older in need of   |
| 10 | long term care or who are established  | ed as persons who suffer  |
| 11 | from Alzheimer's disease or a rela     | ated disorder under the   |
| 12 | Alzheimer's Disease Assistance Act,    | thereby enabling them to  |
| 13 | remain in their own homes or in other  | living arrangements. Such |
| 14 | preventive services, which may be      | coordinated with other    |
| 15 | programs for the aged and monitored b  | by area agencies on aging |
| 16 | in cooperation with the Department,    | may include, but are not  |

| 1  | limited to, any or all of the following:                        |
|----|---|
| 2  | (a) (blank);  |
| 3  | (b) (blank);  |
| 4  | (c) home care aide services;                                    |
| 5  | (d) personal assistant services;                                |
| 6  | (e) adult day services;   |
| 7  | (f) home-delivered meals;                                       |
| 8  | (g) education in self-care;                                     |
| 9  | (h) personal care services;                                     |
| 10 | (i) adult day health services;                                  |
| 11 | (j) habilitation services;                                      |
| 12 | (k) respite care;   |
| 13 | (k-5) community reintegration services;                         |
| 14 | (k-6) flexible senior services;                                 |
| 15 | (k-7) medication management;                                    |
| 16 | (k-8) emergency home response;                                  |
| 17 | (1) other nonmedical social services that may enable            |
| 18 | the person to become self-supporting; or                        |
| 19 | (m) clearinghouse for information provided by senior            |
| 20 | citizen home owners who want to rent rooms to or share          |
| 21 | living space with other senior citizens.                        |
| 22 | The Department shall establish eligibility standards for        |
| 23 | such services. In determining the amount and nature of services |
| 24 | for which a person may qualify, consideration shall not be      |
| 25 | given to the value of cash, property or other assets held in    |

26 the name of the person's spouse pursuant to a written agreement

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dividing marital property into equal but separate shares or pursuant to a transfer of the person's interest in a home to his spouse, provided that the spouse's share of the marital property is not made available to the person seeking such services.

Beginning January 1, 2008, the Department shall require as
a condition of eligibility that all new financially eligible
applicants apply for and enroll in medical assistance under
Article V of the Illinois Public Aid Code in accordance with
rules promulgated by the Department.

11 The Department shall, in conjunction with the Department of Public Aid (now Department of Healthcare and Family Services), 12 13 seek appropriate amendments under Sections 1915 and 1924 of the 14 Social Security Act. The purpose of the amendments shall be to 15 extend eligibility for home and community based services under 16 Sections 1915 and 1924 of the Social Security Act to persons who transfer to or for the benefit of a spouse those amounts of 17 income and resources allowed under Section 1924 of the Social 18 19 Security Act. Subject to the approval of such amendments, the 20 Department shall extend the provisions of Section 5-4 of the 21 Illinois Public Aid Code to persons who, but for the provision 22 of home or community-based services, would require the level of care provided in an institution, as is provided for in federal 23 24 law. Those persons no longer found to be eligible for receiving 25 noninstitutional services due to changes in the eligibility 26 criteria shall be given 45 days notice prior to actual 09700SB2147ham004 -4- LRB097 09338 KTG 56408 a

1 termination. Those persons receiving notice of termination may contact the Department and request the determination be 2 appealed at any time during the 45 day notice period. The 3 4 target population identified for the purposes of this Section 5 are persons age 60 and older with an identified service need. 6 Priority shall be given to those who are at imminent risk of institutionalization. The services shall be provided to 7 8 eligible persons age 60 and older to the extent that the cost of the services together with the other personal maintenance 9 10 expenses of the persons are reasonably related to the standards 11 established for care in a group facility appropriate to the person's condition. These non-institutional services, pilot 12 13 projects or experimental facilities may be provided as part of or in addition to those authorized by federal law or those 14 15 funded and administered by the Department of Human Services. 16 The Departments of Human Services, Healthcare and Family Services, Public Health, Veterans' Affairs, and Commerce and 17 18 Economic Opportunity and other appropriate agencies of State, 19 federal and local governments shall cooperate with the 20 Department on Aging in the establishment and development of the non-institutional services. The Department shall require an 21 22 annual audit from all personal assistant and home care aide 23 vendors contracting with the Department under this Section. The 24 annual audit shall assure that each audited vendor's procedures 25 in compliance with Department's financial reporting are 26 guidelines requiring an administrative and employee wage and 09700SB2147ham004 -5- LRB097 09338 KTG 56408 a

1 benefits cost split as defined in administrative rules. The audit is a public record under the Freedom of Information Act. 2 The Department shall execute, relative to the nursing home 3 4 prescreening project, written inter-agency agreements with the 5 Department of Human Services and the Department of Healthcare 6 and Family Services, to effect the following: (1) intake procedures and common eligibility criteria for those persons 7 who are receiving non-institutional services; and (2) the 8 9 establishment and development of non-institutional services in 10 areas of the State where they are not currently available or 11 are undeveloped. On and after July 1, 1996, all nursing home prescreenings for individuals 60 years of age or older shall be 12 13 conducted by the Department.

As part of the Department on Aging's routine training of case managers and case manager supervisors, the Department may include information on family futures planning for persons who are age 60 or older and who are caregivers of their adult children with developmental disabilities. The content of the training shall be at the Department's discretion.

The Department is authorized to establish a system of recipient copayment for services provided under this Section, such copayment to be based upon the recipient's ability to pay but in no case to exceed the actual cost of the services provided. Additionally, any portion of a person's income which is equal to or less than the federal poverty standard shall not be considered by the Department in determining the copayment.

The level of such copayment shall be adjusted whenever
 necessary to reflect any change in the officially designated
 federal poverty standard.

4 The Department, or the Department's authorized 5 representative, may recover the amount of moneys expended for 6 services provided to or in behalf of a person under this Section by a claim against the person's estate or against the 7 8 estate of the person's surviving spouse, but no recovery may be 9 had until after the death of the surviving spouse, if any, and 10 then only at such time when there is no surviving child who is 11 under age 21, blind, or permanently and totally disabled. This paragraph, however, shall not bar recovery, at the death of the 12 13 person, of moneys for services provided to the person or in 14 behalf of the person under this Section to which the person was 15 not entitled; provided that such recovery shall not be enforced 16 against any real estate while it is occupied as a homestead by the surviving spouse or other dependent, if no claims by other 17 creditors have been filed against the estate, or, if such 18 19 claims have been filed, they remain dormant for failure of 20 prosecution or failure of the claimant to compel administration 21 of the estate for the purpose of payment. This paragraph shall 22 not bar recovery from the estate of a spouse, under Sections 23 1915 and 1924 of the Social Security Act and Section 5-4 of the 24 Illinois Public Aid Code, who precedes a person receiving 25 services under this Section in death. All moneys for services 26 paid to or in behalf of the person under this Section shall be

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1 claimed for recovery from the deceased spouse's estate.
2 "Homestead", as used in this paragraph, means the dwelling
3 house and contiguous real estate occupied by a surviving spouse
4 or relative, as defined by the rules and regulations of the
5 Department of Healthcare and Family Services, regardless of the
6 value of the property.

7 The Department shall increase the effectiveness of the 8 existing Community Care Program by:

9 (1) ensuring that in-home services included in the care
10 plan are available on evenings and weekends;

(2) ensuring that care plans contain the services that 11 eligible participants need based on the number of days in a 12 13 month, not limited to specific blocks of time, as 14 identified by the comprehensive assessment tool selected 15 by the Department for use statewide, not to exceed the total monthly service cost maximum allowed for each 16 service; the Department shall develop administrative rules 17 18 to implement this item (2);

19 (3) ensuring that the participants have the right to 20 choose the services contained in their care plan and to 21 direct how those services are provided, based on 22 administrative rules established by the Department;

(4) ensuring that the determination of need tool is
accurate in determining the participants' level of need; to
achieve this, the Department, in conjunction with the Older
Adult Services Advisory Committee, shall institute a study

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1 of the relationship between the Determination of Need scores, level of need, service cost maximums, and the 2 3 development and utilization of service plans no later than May 1, 2008; findings and recommendations shall be 4 5 presented to the Governor and the General Assembly no later than January 1, 2009; recommendations shall include all 6 needed changes to the service cost maximums schedule and 7 8 additional covered services;

9 (5) ensuring that homemakers can provide personal care 10 services that may or may not involve contact with clients, 11 including but not limited to:

- 12 (A) bathing;
- 13 (B) grooming;
- 14 (C) toileting;
- 15 (D) nail care;
- 16 (E) transferring;
- 17 (F) respiratory services;
- 18 (G) exercise; or
- 19

(H) positioning;

(6) ensuring that homemaker program vendors are not
restricted from hiring homemakers who are family members of
clients or recommended by clients; the Department may not,
by rule or policy, require homemakers who are family
members of clients or recommended by clients to accept
assignments in homes other than the client;

26 (7) ensuring that the State may access maximum federal

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1 matching funds by seeking approval for the Centers for Medicare and Medicaid Services for modifications to the 2 State's home and community based services waiver and 3 additional waiver opportunities in order to maximize 4 5 federal matching funds; this shall include, but not be limited to, modification that reflects all changes in the 6 Community Care Program services and all increases in the 7 8 services cost maximum; and

9 (8) ensuring that the determination of need tool 10 accurately reflects the service needs of individuals with 11 Alzheimer's disease and related dementia disorders.

By January 1, 2009 or as soon after the end of the Cash and 12 13 Counseling Demonstration Project as is practicable, the 14 Department may, based on its evaluation of the demonstration 15 project, promulgate rules concerning personal assistant not be 16 include, but need services, to limited to, qualifications, employment screening, rights under fair labor 17 standards, training, fiduciary agent, and 18 supervision 19 requirements. All applicants shall be subject to the provisions 20 of the Health Care Worker Background Check Act.

The Department shall develop procedures to enhance availability of services on evenings, weekends, and on an emergency basis to meet the respite needs of caregivers. Procedures shall be developed to permit the utilization of services in successive blocks of 24 hours up to the monthly maximum established by the Department. Workers providing these

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services shall be appropriately trained.

2 Beginning on the effective date of this Amendatory Act of 3 1991, no person may perform chore/housekeeping and home care 4 aide services under a program authorized by this Section unless 5 that person has been issued a certificate of pre-service to do 6 so by his or her employing agency. Information gathered to effect such certification shall include (i) the person's name, 7 8 (ii) the date the person was hired by his or her current 9 employer, and (iii) the training, including dates and levels. 10 Persons engaged in the program authorized by this Section 11 before the effective date of this amendatory Act of 1991 shall be issued a certificate of all pre- and in-service training 12 13 from his or her employer upon submitting the necessary 14 information. The employing agency shall be required to retain 15 records of all staff pre- and in-service training, and shall 16 provide such records to the Department upon request and upon termination of the employer's contract with the Department. In 17 18 addition, the employing agency is responsible for the issuance 19 of certifications of in-service training completed to their 20 employees.

The Department is required to develop a system to ensure that persons working as home care aides and personal assistants receive increases in their wages when the federal minimum wage is increased by requiring vendors to certify that they are meeting the federal minimum wage statute for home care aides and personal assistants. An employer that cannot ensure that

the minimum wage increase is being given to home care aides and personal assistants shall be denied any increase in reimbursement costs.

4 The Community Care Program Advisory Committee is created in 5 the Department on Aging. The Director shall appoint individuals to serve in the Committee, who shall serve at their own 6 expense. Members of the Committee must abide by all applicable 7 8 ethics laws. The Committee shall advise the Department on 9 issues related to the Department's program of services to 10 prevent unnecessary institutionalization. The Committee shall 11 meet on a bi-monthly basis and shall serve to identify and advise the Department on present and potential issues affecting 12 the service delivery network, the program's clients, and the 13 14 Department and to recommend solution strategies. Persons 15 appointed to the Committee shall be appointed on, but not 16 limited to, their own and their agency's experience with the program, geographic representation, and willingness to serve. 17 18 The Director shall appoint members to the Committee to represent provider, advocacy, policy research, and other 19 20 constituencies committed to the delivery of high quality home 21 and community-based services to older adults. Representatives 22 shall be appointed to ensure representation from community care 23 providers including, but not limited to, adult day service 24 providers, homemaker providers, case coordination and case 25 management units, emergency home response providers, statewide 26 trade or labor unions that represent home care aides and direct 09700SB2147ham004 -12- LRB097 09338 KTG 56408 a

1 care staff, area agencies on aging, adults over age 60, 2 membership organizations representing older adults, and other 3 organizational entities, providers of care, or individuals 4 with demonstrated interest and expertise in the field of home 5 and community care as determined by the Director.

6 Nominations may be presented from any agency or State 7 association with interest in the program. The Director, or his 8 or her designee, shall serve as the permanent co-chair of the 9 advisory committee. One other co-chair shall be nominated and 10 approved by the members of the committee on an annual basis. 11 Committee members' terms of appointment shall be for 4 years with one-quarter of the appointees' terms expiring each year. A 12 13 member shall continue to serve until his or her replacement is 14 named. The Department shall fill vacancies that have a 15 remaining term of over one year, and this replacement shall 16 occur through the annual replacement of expiring terms. The Director shall designate Department staff to provide technical 17 18 assistance and staff support to the committee. Department 19 representation shall not constitute membership of the 20 committee. All Committee papers, issues, recommendations, 21 reports, and meeting memoranda are advisory only. The Director, 22 or his or her designee, shall make a written report, as 23 requested by the Committee, regarding issues before the 24 Committee.

The Department on Aging and the Department of Human Services shall cooperate in the development and submission of 09700SB2147ham004 -13- LRB097 09338 KTG 56408 a

an annual report on programs and services provided under this
 Section. Such joint report shall be filed with the Governor and
 the General Assembly on or before September 30 each year.

4 The requirement for reporting to the General Assembly shall 5 be satisfied by filing copies of the report with the Speaker, Minority Leader and the Clerk of the 6 the House of Representatives and the President, the Minority Leader and the 7 8 Secretary of the Senate and the Legislative Research Unit, as 9 required by Section 3.1 of the General Assembly Organization 10 Act and filing such additional copies with the State Government 11 Report Distribution Center for the General Assembly as is required under paragraph (t) of Section 7 of the State Library 12 13 Act.

Those persons previously found eligible for receiving 14 15 non-institutional services whose services were discontinued 16 under the Emergency Budget Act of Fiscal Year 1992, and who do not meet the eligibility standards in effect on or after July 17 1, 1992, shall remain ineligible on and after July 1, 1992. 18 Those persons previously not required to cost-share and who 19 20 were required to cost-share effective March 1, 1992, shall 21 continue to meet cost-share requirements on and after July 1, 1992. Beginning July 1, 1992, all clients will be required to 22 meet eligibility, cost-share, and other requirements and will 23 24 have services discontinued or altered when they fail to meet 25 these requirements.

26 The Department shall pay an enhanced rate under the

1 <u>Community Care Program to those in-home service provider</u> 2 <u>agencies that offer health insurance coverage as a benefit to</u> 3 <u>their direct service worker employees consistent with the</u> 4 <u>mandates of Public Act 95-713.</u>

5 Notwithstanding any other eligibility rules in effect or 6 subsequently promulgated by the Department, and consistent with the mandates of Public Act 95-713, vendors who receive or 7 did receive an enhanced rate payment for the purpose of 8 9 providing health insurance coverage to their employees by 10 contributing to a Taft-Hartley welfare plan or other qualified 11 self-funded health plan will be allowed to have such plans accumulate or have accumulated up to 6 months of enhanced rate 12 13 payments prior to the actual provision of health insurance 14 coverage to their direct service worker employees in order to 15 be able to pay premiums, benefits, claims, or other attendant 16 costs of such health coverage.

For the purposes of this Section, "flexible senior services" refers to services that require one-time or periodic expenditures including, but not limited to, respite care, home modification, assistive technology, housing assistance, and transportation.

22 (Source: P.A. 95-298, eff. 8-20-07; 95-473, eff. 8-27-07;
23 95-565, eff. 6-1-08; 95-876, eff. 8-21-08; 96-918, eff. 6-9-10;
24 96-1129, eff. 7-20-10; revised 9-2-10.)

25 Section 10. The Nursing Home Care Act is amended by

09700SB2147ham004 -15- LRB097 09338 KTG 56408 a 1 changing Section 3-202.05 as follows: (210 ILCS 45/3-202.05) 2 3 Sec. 3-202.05. Staffing ratios effective July 1, 2010 and 4 thereafter. (a) For the purpose of computing staff to resident ratios, 5 direct care staff shall include: 6 7 (1) registered nurses; 8 (2) licensed practical nurses; 9 (3) certified nurse assistants; 10 (4) psychiatric services rehabilitation aides; (5) rehabilitation and therapy aides; 11 12 (6) psychiatric services rehabilitation coordinators; 13 (7) assistant directors of nursing; 14 (8) 50% of the Director of Nurses' time; and 15 (9) 30% of the Social Services Directors' time. The Department shall, by rule, allow certain facilities 16 subject to 77 Ill. Admin. Code 300.4000 and following (Subpart 17 18 S) and 300.6000 and following (Subpart T) to utilize 19 specialized clinical staff, as defined in rules, to count 20 towards the staffing ratios. Beginning January 1, 2011, and thereafter, light 21 (b)

21 (b) Beginning January 1, 2011, and thereafter, light 22 intermediate care shall be staffed at the same staffing ratio 23 as intermediate care.

(c) Facilities shall notify the Department within 60 daysafter the effective date of this amendatory Act of the 96th

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General Assembly, in a form and manner prescribed by the Department, of the staffing ratios in effect on the effective date of this amendatory Act of the 96th General Assembly for both intermediate and skilled care and the number of residents receiving each level of care.

6 (d)(1) Effective July 1, 2010, for each resident needing 7 skilled care, a minimum staffing ratio of 2.5 hours of nursing 8 and personal care each day must be provided; for each resident 9 needing intermediate care, 1.7 hours of nursing and personal 10 care each day must be provided.

11 (2) Effective January 1, 2011, the minimum staffing ratios 12 shall be increased to 2.7 hours of nursing and personal care 13 each day for a resident needing skilled care and 1.9 hours of 14 nursing and personal care each day for a resident needing 15 intermediate care.

16 (3) Effective January 1, 2012, the minimum staffing ratios 17 shall be increased to 3.0 hours of nursing and personal care 18 each day for a resident needing skilled care and 2.1 hours of 19 nursing and personal care each day for a resident needing 20 intermediate care.

(4) Effective January 1, 2013, the minimum staffing ratios shall be increased to 3.4 hours of nursing and personal care each day for a resident needing skilled care and 2.3 hours of nursing and personal care each day for a resident needing intermediate care.

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(5) Effective January 1, 2014, the minimum staffing ratios

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1 shall be increased to 3.8 hours of nursing and personal care 2 each day for a resident needing skilled care and 2.5 hours of 3 nursing and personal care each day for a resident needing 4 intermediate care.

5 (e) Staffing increases contained in paragraphs (3), (4), 6 and (5) of subsection (d) shall be delayed for one year after the effective dates stated in the paragraphs, unless (i) the 7 federal Centers for Medicare & Medicaid Services reviews and 8 9 approves an appropriate State plan amendment containing the 10 methodologies contained in Section 5-5.4 of the Illinois Public 11 Aid Code and determines that the assessment imposed by Section 5B-2 of the Illinois Public Aid Code is a permissible tax under 12 13 Title XIX of the Social Security Act or (ii) the State of Illinois identifies an alternative funding source, in which 14 15 case the effective dates shall not be delayed.

16 (Source: P.A. 96-1372, eff. 7-29-10; 96-1504, eff. 1-27-11.)

Section 99. Effective date. This Act takes effect upon becoming law.".