## 97TH GENERAL ASSEMBLY

## State of Illinois

## 2011 and 2012

#### HB5219

Introduced 2/8/2012, by Rep. Jil Tracy

### SYNOPSIS AS INTRODUCED:

735 ILCS 5	5/2-622	from	Ch.	110,	par.	2-622
735 ILCS 5	5/2-1303	from	Ch.	110,	par.	2-1303
735 ILCS 5	5/2-1704.5					
735 ILCS 5	5/8-1901	from	Ch	110	nar	8-1901
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735 ILCS 5					-	8-2501

Amends the Code of Civil Procedure and the Good Samaritan Act to reenact certain provisions of Public Act 94-677, which was declared to be unconstitutional. Includes explanatory and validation provisions. Makes changes relating to the reenactment. Also makes these substantive changes: Amends the Code of Civil Procedure to lower the rate of interest payable on judgments; and to delay the accrual of interest in certain cases where a federal Medicare lien may exist against the judgment. Includes an inseverability provision. Effective immediately.

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1 AN ACT concerning civil law.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 1. Findings; purpose; text and revisory changes;
validation; additional material.

The Illinois Supreme Court, in Lebron v. Gottlieb 6 (a) 7 Memorial Hospital, found that the limitations on noneconomic 8 damages in medical malpractice actions that were created in Public Act 94-677, contained in Section 2-1706.5 of the Code of 9 10 Civil Procedure, violate the separation of powers clause of the Illinois Constitution. Because Public Act 94-677 contained an 11 inseverability provision, the Court held the Act to be void in 12 13 its entirety. The Court emphasized, however, that "because the other provisions contained in Public Act 94-677 are deemed 14 15 invalid solely on inseverability grounds, the legislature remains free to reenact any provisions it deems appropriate". 16

(b) It is the purpose of this Act to reenact certain provisions of Public Act 94-677 that did not involve limitations on noneconomic damages in medical malpractice actions and to validate certain actions taken in reliance on those provisions.

(c) This Act reenacts (i) Sections 2-622, 2-1704.5, 8-1901,
and 8-2501 of the Code of Civil Procedure and (ii) Section 30
of the Good Samaritan Act. In those Sections, certain effective

date references and applicability provisions have been changed
 to reflect the reenactment. This Act does not reenact any other
 provisions of Public Act 94-677.

4 (d) In this Act, the base text of the reenacted Sections is
5 set forth as it existed at the time of the Supreme Court's
6 decision, including any amendments that occurred after P.A.
7 94-677. Striking and underscoring is used only to show the
8 changes being made to that base text.

9 (e) All otherwise lawful actions taken in reasonable 10 reliance on or pursuant to the Sections reenacted by this Act, 11 as set forth in Public Act 94-677 or subsequently amended, by 12 any officer, employee, agency, or unit of State or local 13 government or by any other person or entity, are hereby 14 validated.

With respect to actions taken in relation to matters arising under the Sections reenacted by this Act, a person is rebuttably presumed to have acted in reasonable reliance on and pursuant to the provisions of Public Act 94-677, as those provisions had been amended at the time the action was taken.

With respect to their administration of matters arising under the Sections reenacted by this Act, officers, employees, agencies, and units of State and local government shall continue to apply the provisions of Public Act 94-677, as those provisions had been amended at the relevant time.

(f) This Act also contains material making new substantive
 changes. It amends Sections 2-1303 and 8-2006 of the Code of

1 Civil Procedure to lower the rate of interest payable on 2 judgments; to provide for annual indexing of those rates; and 3 to delay the accrual of interest in certain cases where a 4 federal Medicare lien may exist against the judgment.

5 Section 5. The Code of Civil Procedure is amended by 6 reenacting and changing Sections 2-622, 2-1704.5, 8-1901, and 7 8-2501 and by changing Sections 2-1303 and 8-2006 as follows:

8 (735 ILCS 5/2-622) (from Ch. 110, par. 2-622)

9 Sec. 2-622. Healing art malpractice.

(a) In any action, whether in tort, contract or otherwise, in which the plaintiff seeks damages for injuries or death by reason of medical, hospital, or other healing art malpractice, the plaintiff's attorney or the plaintiff, if the plaintiff is proceeding pro se, shall file an affidavit, attached to the original and all copies of the complaint, declaring one of the following:

1. That the affiant has consulted and reviewed the 17 facts of the case with a health professional who the 18 affiant reasonably believes: (i) is knowledgeable in the 19 20 relevant issues involved in the particular action; (ii) 21 practices or has practiced within the last 5 years or teaches or has taught within the last 5 years in the same 22 23 area of health care or medicine that is at issue in the 24 particular action; and (iii) meets the expert witness

1 standards set forth in paragraphs (a) through (d) of Section 8-2501; that the reviewing health professional has 2 3 determined in a written report, after a review of the medical record and other relevant material involved in the 4 5 particular action that there is a reasonable and meritorious cause for the filing of such action; and that 6 7 the affiant has concluded on the basis of the reviewing 8 health professional's review and consultation that there 9 is a reasonable and meritorious cause for filing of such 10 action. A single written report must be filed to cover each 11 defendant in the action. As to defendants who are 12 individuals, the written report must be from a health 13 professional licensed in the same profession, with the same 14 class of license, as the defendant. For written reports 15 filed as to all other defendants, who are not individuals, 16 the written report must be from a physician licensed to 17 practice medicine in all its branches who is qualified by experience with the standard of care, methods, procedures 18 19 and treatments relevant to the allegations at issue in the 20 case. In either event, the written report must identify the 21 profession of the reviewing health professional. A copy of 22 the written report, clearly identifying the plaintiff and 23 for the reviewing health professional's the reasons 24 determination that a reasonable and meritorious cause for 25 the filing of the action exists, including the reviewing 26 health care professional's name, address, current license

number, and state of licensure, must be attached to the 1 affidavit. Information regarding the preparation of a 2 3 written report by the reviewing health professional shall not be used to discriminate against that professional in 4 5 the issuance of medical liability insurance or in the 6 setting of that professional's medical liability insurance 7 premium. No professional organization may discriminate 8 against a reviewing health professional on the basis that 9 the reviewing health professional has prepared a written 10 report.

11 2. That the affiant was unable to obtain a consultation 12 required by paragraph 1 because a statute of limitations 13 would impair the action and the consultation required could 14 not be obtained before the expiration of the statute of 15 limitations. If an affidavit is executed pursuant to this 16 paragraph, the affidavit and written report required by 17 paragraph 1 shall be filed within 90 days after the filing of the complaint. No additional 90-day extensions pursuant 18 19 to this paragraph shall be granted, except where there has 20 been a withdrawal of the plaintiff's counsel. The defendant 21 shall be excused from answering or otherwise pleading until 22 30 days after being served with an affidavit and a report 23 required by paragraph 1.

3. That a request has been made by the plaintiff or his
attorney for examination and copying of records pursuant to
Part 20 of Article VIII of this Code and the party required

to comply under those Sections has failed to produce such records within 60 days of the receipt of the request. If an affidavit is executed pursuant to this paragraph, the

affidavit and written report required by paragraph 1 shall 4 5 be filed within 90 days following receipt of the requested records. All defendants except those whose failure to 6 7 comply with Part 20 of Article VIII of this Code is the 8 basis for an affidavit under this paragraph shall be 9 excused from answering or otherwise pleading until 30 days 10 after being served with the affidavit and report required 11 by paragraph 1.

12 (b) Where an affidavit and written report are required 13 pursuant to this Section a separate affidavit and written 14 report shall be filed as to each defendant who has been named 15 in the complaint and shall be filed as to each defendant named 16 at a later time.

(c) Where the plaintiff intends to rely on the doctrine of "res ipsa loquitur", as defined by Section 2-1113 of this Code, the affidavit and written report must state that, in the opinion of the reviewing health professional, negligence has occurred in the course of medical treatment. The affiant shall certify upon filing of the complaint that he is relying on the doctrine of "res ipsa loquitur".

(d) When the attorney intends to rely on the doctrine of failure to inform of the consequences of the procedure, the attorney shall certify upon the filing of the complaint that

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the reviewing health professional has, after reviewing the 1 2 medical record and other relevant materials involved in the 3 particular action, concluded that а reasonable health professional would have informed the patient of 4 the 5 consequences of the procedure.

6 (e) Allegations and denials in the affidavit, made without 7 reasonable cause and found to be untrue, shall subject the 8 party pleading them or his attorney, or both, to the payment of 9 reasonable expenses, actually incurred by the other party by 10 reason of the untrue pleading, together with reasonable 11 attorneys' fees to be summarily taxed by the court upon motion 12 made within 30 days of the judgment or dismissal. In no event 13 shall the award for attorneys' fees and expenses exceed those 14 actually paid by the moving party, including the insurer, if 15 any. In proceedings under this paragraph (e), the moving party 16 shall have the right to depose and examine any and all 17 reviewing health professionals who prepared reports used in conjunction with an affidavit required by this Section. 18

(f) A reviewing health professional who in good faith prepares a report used in conjunction with an affidavit required by this Section shall have civil immunity from liability which otherwise might result from the preparation of such report.

(g) The failure of the plaintiff to file an affidavit and report in compliance with this Section shall be grounds for dismissal under Section 2-619.

(h) This Section does not apply to or affect any actions
 pending at the time of its effective date, but applies to cases
 filed on or after its effective date.

4 (i) This amendatory Act of 1997 does not apply to or affect
5 any actions pending at the time of its effective date, but
6 applies to cases filed on or after its effective date.

7 (j) The changes to this Section made by <u>Public Act 94-677</u>
8 <u>and reenacted by</u> this amendatory Act of the <u>97th</u> <del>94th</del> General
9 Assembly apply to causes of action accruing on or after <u>August</u>
10 <u>25, 2005, as those changes may be amended from time to time</u> <del>its</del>
11 <del>effective date</del>.

12 (Source: P.A. 94-677, eff. 8-25-05.)

13 (735 ILCS 5/2-1303) (from Ch. 110, par. 2-1303)

14 Sec. 2-1303. Interest on judgment.

15 (a) Judgments recovered in any court shall draw interest at 16 the rate that is equal to the rate at issuance on the 10-year United States Treasury Notes most recently issued prior to of 17 18 9% per annum from the date of the judgment until satisfied or 1% 6% per annum when the judgment debtor is a unit of local 19 government, as defined in Section 1 of Article VII of the 20 21 Constitution, a school district, a community college district, 22 or any other governmental entity. When judgment is entered upon any award, report or verdict, interest shall be computed at the 23 24 above rate, from the time when made or rendered to the time of 25 entering judgment upon the same, and included in the judgment,

except as provided in subsection (b) of this Section. Interest 1 2 shall be computed and charged only on the unsatisfied portion of the judgment as it exists from time to time. The judgment 3 debtor may by tender of payment of judgment, costs and interest 4 5 accrued to the date of tender, stop the further accrual of 6 interest on such judgment notwithstanding the prosecution of an 7 appeal, or other steps to reverse, vacate or modify the 8 judgment.

9 <u>(b) In cases where a federal Medicare lien may exist</u> 10 <u>against the judgment, this statutory interest shall be computed</u> 11 <u>from the day after the federal Medicare program provides</u> 12 <u>confirmation of any lien against the judgment.</u>

13 (Source: P.A. 85-907.)

14 (735 ILCS 5/2-1704.5)

Sec. 2-1704.5. Guaranteed payment of future medical expenses and costs of life care.

(a) At any time, but no later than 5 days after a verdict in the plaintiff's favor for a plaintiff's future medical expenses and costs of life care is reached, either party in a medical malpractice action may elect, or the court may enter an order, to have the payment of the plaintiff's future medical expenses and costs of life care made under this Section.

(b) In all cases in which a defendant in a medical malpractice action is found liable for the plaintiff's future medical expenses and costs of care, the trier of fact shall

1 make the following findings based on evidence presented at 2 trial:

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(1) the present cash value of the plaintiff's future medical expenses and costs of life care;

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(2) the current year annual cost of the plaintiff's future medical expenses and costs of life care; and

7 (3) the annual composite rate of inflation that should
8 be applied to the costs specified in item (2).

9 Based upon evidence presented at trial, the trier of fact 10 may also vary the amount of future costs under this Section 11 from year to year to account for different annual expenditures, 12 including the immediate medical and life care needs of the 13 plaintiff. The jury shall not be informed of an election to pay 14 for future medical expenses and costs of life care by 15 purchasing an annuity.

16 (c) When an election is made to pay for future medical 17 expenses and costs of life care by purchasing an annuity, the court shall enter a judgment ordering that the defendant pay 18 19 the plaintiff an amount equal to 20% of the present cash value 20 of future medical expenses and cost of life care determined under subsection (b)(1) of this Section and ordering that the 21 22 remaining future expenses and costs be paid by the purchase of 23 an annuity by or on behalf of the defendant from a company that 24 has itself, or is irrevocably supported financially by a company that has, at least 2 of the following 4 ratings: "A+ X" 25 or higher from A.M. Best Company; "AA-" or higher from Standard 26

Aa3" or higher from Moody's; and "AA-" or higher from Fitch. The annuity must guarantee that the plaintiff will receive annual payments equal to 80% of the amount determined in subsection (b)(2) inflated by the rate determined in subsection (b)(3) for the life of the plaintiff.

6 (d) If the company providing the annuity becomes unable to 7 pay amounts required by the annuity, the defendant shall secure 8 a replacement annuity for the remainder of the plaintiff's life 9 from a company that satisfies the requirements of subsection 10 (c).

11 (e) A plaintiff receiving future payments by means of an 12 annuity under this Section may seek leave of court to assign or 13 otherwise transfer the right to receive such payments in 14 exchange for a negotiated lump sum value of the remaining 15 future payments or any portion of the remaining future payments 16 under the annuity to address an unanticipated financial 17 hardship under such terms as approved by the court.

(f) This Section applies to all causes of action accruing
on or after <u>August 25, 2005</u> the effective date of this
amendatory Act of the 94th General Assembly.

21 (Source: P.A. 94-677, eff. 8-25-05.)

22 (735 ILCS 5/8-1901) (from Ch. 110, par. 8-1901)

23 Sec. 8-1901. Admission of liability - Effect.

(a) The providing of, or payment for, medical, surgical,
 hospital, or rehabilitation services, facilities, or equipment

by or on behalf of any person, or the offer to provide, or pay 1 2 for, any one or more of the foregoing, shall not be construed 3 as an admission of any liability by such person or persons. Testimony, writings, records, reports or information with 4 5 respect to the foregoing shall not be admissible in evidence as an admission of any liability in any action of any kind in any 6 court or before any commission, administrative agency, or other 7 8 tribunal in this State, except at the instance of the person or 9 persons so making any such provision, payment or offer.

10 (b) Any expression of grief, apology, or explanation 11 provided by a health care provider, including, but not limited 12 to, a statement that the health care provider is "sorry" for 13 the outcome to a patient, the patient's family, or the 14 patient's legal representative about an inadequate or 15 unanticipated treatment or care outcome that is provided within 16 72 hours of when the provider knew or should have known of the 17 potential cause of such outcome shall not be admissible as evidence in any action of any kind in any court or before any 18 19 tribunal, board, agency, or person. The disclosure of any such 20 information, whether proper, or improper, shall not waive or have any effect upon its confidentiality or inadmissibility. As 21 22 used in this Section, a "health care provider" is any hospital, 23 nursing home or other facility, or employee or agent thereof, a physician, or other licensed health care professional. Nothing 24 25 in this Section precludes the discovery or admissibility of any 26 other facts regarding the patient's treatment or outcome as

1 otherwise permitted by law.

(c) The changes to this Section made by <u>Public Act 94-677</u>
<u>and reenacted by</u> this amendatory Act of the <u>97th</u> <del>94th</del> General
Assembly apply to causes of action accruing on or after <u>August</u>
<u>25, 2005, as those changes may be amended from time to time</u> <del>its</del>
<u>effective date</u>.

7 (Source: P.A. 94-677, eff. 8-25-05.)

8 (735 ILCS 5/8-2501) (from Ch. 110, par. 8-2501)

9 Sec. 8-2501. Expert Witness Standards. In any case in which 10 the standard of care applicable to a medical professional is at 11 issue, the court shall apply the following standards to 12 determine if a witness qualifies as an expert witness and can 13 testify on the issue of the appropriate standard of care.

(a) Whether the witness is board certified or board eligible, or has completed a residency, in the same or substantially similar medical specialties as the defendant and is otherwise qualified by significant experience with the standard of care, methods, procedures, and treatments relevant to the allegations against the defendant;

20 (b) Whether the witness has devoted a majority of his or 21 her work time to the practice of medicine, teaching or 22 University based research in relation to the medical care and 23 type of treatment at issue which gave rise to the medical 24 problem of which the plaintiff complains;

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(c) whether the witness is licensed in the same profession

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1 with the same class of license as the defendant if the 2 defendant is an individual; and

3 (d) whether, in the case against a nonspecialist, the 4 witness can demonstrate a sufficient familiarity with the 5 standard of care practiced in this State.

6 An expert shall provide evidence of active practice, 7 teaching, or engaging in university-based research. Ιf 8 retired, an expert must provide evidence of attendance and 9 completion of continuing education courses for 3 years previous 10 to giving testimony. An expert who has not actively practiced, 11 taught, or been engaged in university-based research, or any 12 combination thereof, during the preceding 5 years may not be 13 qualified as an expert witness.

The changes to this Section made by <u>Public Act 94-677 and</u> <u>reenacted by</u> this amendatory Act of the <u>97th</u> <del>94th</del> General Assembly apply to causes of action accruing on or after <u>August</u> <u>25, 2005, as those changes may be amended from time to time</u> <del>its</del> effective date.

19 (Source: P.A. 94-677, eff. 8-25-05.)

20 Section 10. The Good Samaritan Act is amended by reenacting 21 and changing Section 30 as follows:

22 (745 ILCS 49/30)

Sec. 30. Free medical clinic; exemption from civil
liability for services performed without compensation.

(a) A person licensed under the Medical Practice Act of 1 2 1987, a person licensed to practice the treatment of human 3 ailments in any other state or territory of the United States, or a health care professional, including but not limited to an 4 5 advanced practice nurse, retired physician, physician assistant, nurse, pharmacist, physical therapist, podiatrist, 6 7 or social worker licensed in this State or any other state or 8 territory of the United States, who, in good faith, provides 9 medical treatment, diagnosis, or advice as a part of the 10 services of an established free medical clinic providing care, 11 including but not limited to home visits, without charge to 12 patients which is limited to care that does not require the 13 services of a licensed hospital or ambulatory surgical 14 treatment center and who receives no fee or compensation from 15 that source shall not be liable for civil damages as a result 16 of his or her acts or omissions in providing that medical 17 treatment, except for willful or wanton misconduct.

(b) For purposes of this Section, a "free medical clinic" is an organized community based program providing medical care without charge to individuals, at which the care provided does not include an overnight stay in a health-care facility.

(c) The provisions of subsection (a) of this Section do not apply to a particular case unless the free medical clinic has posted in a conspicuous place on its premises an explanation of the exemption from civil liability provided herein.

26 (d) The immunity from civil damages provided under

subsection (a) also applies to physicians, retired physicians, hospitals, and other health care providers that provide further medical treatment, diagnosis, or advice, including but not limited to hospitalization, office visits, and home visits, to a patient upon referral from an established free medical clinic without fee or compensation.

7 (d-5) A free medical clinic may receive reimbursement from 8 the Illinois Department of Public Aid, provided any 9 reimbursements shall be used only to pay overhead expenses of 10 operating the free medical clinic and may not be used, in whole 11 or in part, to provide a fee or other compensation to any 12 person licensed under the Medical Practice Act of 1987 or any 13 other health care professional who is receiving an exemption 14 under this Section. Any health care professional receiving an 15 exemption under this Section may not receive any fee or other 16 compensation in connection with any services provided to, or 17 any ownership interest in, the clinic. Medical care shall not include an overnight stay in a health care facility. 18

(e) Nothing in this Section prohibits a free medical clinic from accepting voluntary contributions for medical services provided to a patient who has acknowledged his or her ability and willingness to pay a portion of the value of the medical services provided.

(f) Any voluntary contribution collected for providing
care at a free medical clinic shall be used only to pay
overhead expenses of operating the clinic. No portion of any

1 moneys collected shall be used to provide a fee or other 2 compensation to any person licensed under Medical Practice Act 3 of 1987.

(g) The changes to this Section made by <u>Public Act 94-677</u>
<u>and reenacted by</u> this amendatory Act of the <u>97th</u> <del>94th</del> General
Assembly apply to causes of action accruing on or after <u>August</u>
<u>25, 2005, as those changes may be amended from time to time</u> <del>its</del>
<u>effective date</u>.

9 (Source: P.A. 94-677, eff. 8-25-05.)

10 Section 97. Inseverability. The provisions of this Act are 11 mutually dependent and inseverable. If any provision is held 12 invalid, then this entire Act, including all new and amendatory 13 provisions, is invalid.

Section 99. Effective date. This Act takes effect upon becoming law.