

## 97TH GENERAL ASSEMBLY State of Illinois 2011 and 2012 HB3207

Introduced 2/24/2011, by Rep. Sara Feigenholtz

## SYNOPSIS AS INTRODUCED:

305 ILCS 5/5-5.4 from Ch. 23, par. 5-5.4 305 ILCS 5/5B-2 from Ch. 23, par. 5B-2 305 ILCS 5/5B-4 from Ch. 23, par. 5B-4

Amends the Medical Assistance Article of the Illinois Public Aid Code. Provides that specified increased payments and assessments for long-term care providers are not due and payable until after the Department of Healthcare and Family Services notifies the long-term care providers, in writing, that the payment methodologies to long-term care providers required under specified provisions of the Code have been approved by the Centers for Medicare and Medicaid Services of the U.S. Department of Health and Human Services and that federal waivers for the assessment imposed under specified provisions of the Code have been granted by the Centers for Medicare and Medicaid Services of the U.S. Department of Health and Human Services. Effective immediately.

LRB097 10291 KTG 50497 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning public aid.

this Article which:

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Public Aid Code is amended by changing Sections 5-5.4, 5B-2, and 5B-4 as follows:
- 6 (305 ILCS 5/5-5.4) (from Ch. 23, par. 5-5.4)
- Sec. 5-5.4. Standards of Payment Department of Healthcare and Family Services. The Department of Healthcare and Family Services shall develop standards of payment of nursing facility and ICF/DD services in facilities providing such services under
- (1) Provide for the determination of a facility's payment 12 13 for nursing facility or ICF/DD services on a prospective basis. 14 The amount of the payment rate for all nursing facilities certified by the Department of Public Health under the MR/DD 15 16 Community Care Act or the Nursing Home Care Act as Intermediate 17 Care for the Developmentally Disabled facilities, Long Term Care for Under Age 22 facilities, Skilled Nursing facilities, 18 19 or Intermediate Care facilities under the medical assistance 20 program shall be prospectively established annually on the 21 historical, financial, and statistical basis of 22 reflecting actual costs from prior years, which shall be applied to the current rate year and updated for inflation, 23

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except that the capital cost element for newly constructed facilities shall be based upon projected budgets. The annually established payment rate shall take effect on July 1 in 1984 and subsequent years. No rate increase and no update for inflation shall be provided on or after July 1, 1994 and before July 1, 2012, unless specifically provided for in this Section. The changes made by Public Act 93-841 extending the duration of the prohibition against a rate increase or update for inflation are effective retroactive to July 1, 2004.

For facilities licensed by the Department of Public Health under the Nursing Home Care Act as Intermediate Care for the Developmentally Disabled facilities or Long Term Care for Under Age 22 facilities, the rates taking effect on July 1, 1998 shall include an increase of 3%. For facilities licensed by the Department of Public Health under the Nursing Home Care Act as Skilled Nursing facilities or Intermediate Care facilities, the rates taking effect on July 1, 1998 shall include an increase of 3% plus \$1.10 per resident-day, as defined by the Department. For facilities licensed by the Department of Public Health under the Nursing Home Care Act as Intermediate Care Facilities for the Developmentally Disabled or Long Term Care for Under Age 22 facilities, the rates taking effect on January 2006 shall include an increase of 3%. For facilities licensed by the Department of Public Health under the Nursing Care Act as Intermediate Care Facilities for the Developmentally Disabled or Long Term Care for Under Age 22

- 1 facilities, the rates taking effect on January 1, 2009 shall
- 2 include an increase sufficient to provide a \$0.50 per hour wage
- 3 increase for non-executive staff.
- 4 For facilities licensed by the Department of Public Health
- 5 under the Nursing Home Care Act as Intermediate Care for the
- 6 Developmentally Disabled facilities or Long Term Care for Under
- 7 Age 22 facilities, the rates taking effect on July 1, 1999
- 8 shall include an increase of 1.6% plus \$3.00 per resident-day,
- 9 as defined by the Department. For facilities licensed by the
- 10 Department of Public Health under the Nursing Home Care Act as
- 11 Skilled Nursing facilities or Intermediate Care facilities,
- 12 the rates taking effect on July 1, 1999 shall include an
- increase of 1.6% and, for services provided on or after October
- 14 1, 1999, shall be increased by \$4.00 per resident-day, as
- defined by the Department.
- For facilities licensed by the Department of Public Health
- 17 under the Nursing Home Care Act as Intermediate Care for the
- 18 Developmentally Disabled facilities or Long Term Care for Under
- 19 Age 22 facilities, the rates taking effect on July 1, 2000
- 20 shall include an increase of 2.5% per resident-day, as defined
- 21 by the Department. For facilities licensed by the Department of
- 22 Public Health under the Nursing Home Care Act as Skilled
- Nursing facilities or Intermediate Care facilities, the rates
- taking effect on July 1, 2000 shall include an increase of 2.5%
- 25 per resident-day, as defined by the Department.
- 26 For facilities licensed by the Department of Public Health

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under the Nursing Home Care Act as skilled nursing facilities or intermediate care facilities, a new payment methodology must be implemented for the nursing component of the rate effective July 1, 2003. The Department of Public Aid (now Healthcare and Family Services) shall develop the new payment methodology using the Minimum Data Set (MDS) as the instrument to collect information concerning nursing home resident condition necessary to compute the rate. The Department shall develop the new payment methodology to meet the unique needs of Illinois nursing home residents while remaining subject appropriations provided by the General Assembly. A transition period from the payment methodology in effect on June 30, 2003 to the payment methodology in effect on July 1, 2003 shall be provided for a period not exceeding 3 years and 184 days after implementation of the new payment methodology as follows:

- (A) For a facility that would receive a lower nursing component rate per patient day under the new system than the facility received effective on the date immediately preceding the date that the Department implements the new payment methodology, the nursing component rate per patient day for the facility shall be held at the level in effect on the date immediately preceding the date that the Department implements the new payment methodology until a higher nursing component rate of reimbursement is achieved by that facility.
  - (B) For a facility that would receive a higher nursing

component rate per patient day under the payment methodology in effect on July 1, 2003 than the facility received effective on the date immediately preceding the date that the Department implements the new payment methodology, the nursing component rate per patient day for the facility shall be adjusted.

(C) Notwithstanding paragraphs (A) and (B), the nursing component rate per patient day for the facility shall be adjusted subject to appropriations provided by the General Assembly.

For facilities licensed by the Department of Public Health under the Nursing Home Care Act as Intermediate Care for the Developmentally Disabled facilities or Long Term Care for Under Age 22 facilities, the rates taking effect on March 1, 2001 shall include a statewide increase of 7.85%, as defined by the Department.

Notwithstanding any other provision of this Section, for facilities licensed by the Department of Public Health under the Nursing Home Care Act as skilled nursing facilities or intermediate care facilities, except facilities participating in the Department's demonstration program pursuant to the provisions of Title 77, Part 300, Subpart T of the Illinois Administrative Code, the numerator of the ratio used by the Department of Healthcare and Family Services to compute the rate payable under this Section using the Minimum Data Set (MDS) methodology shall incorporate the following annual

- 1 amounts as the additional funds appropriated to the Department
- 2 specifically to pay for rates based on the MDS nursing
- 3 component methodology in excess of the funding in effect on
- 4 December 31, 2006:
- 5 (i) For rates taking effect January 1, 2007,
- 6 \$60,000,000.
- 7 (ii) For rates taking effect January 1, 2008,
- 8 \$110,000,000.
- 9 (iii) For rates taking effect January 1, 2009,
- 10 \$194,000,000.
- 11 (iv) For rates taking effect April 1, 2011, or the
- first day of the month that begins at least 45 days after
- the effective date of this amendatory Act of the 96th
- General Assembly, \$416,500,000 or an amount as may be
- necessary to complete the transition to the MDS methodology
- for the nursing component of the rate. Increased payments
- under this item (iv) are not due and payable, however,
- 18 until (i) the methodologies described in this paragraph are
- 19 approved by the federal government in an appropriate State
- 20 Plan amendment and (ii) the assessment imposed by Section
- 21 5B-2 of this Code is determined to be a permissible tax
- 22 under Title XIX of the Social Security Act.
- Notwithstanding any other provision of this Section, for
- 24 facilities licensed by the Department of Public Health under
- 25 the Nursing Home Care Act as skilled nursing facilities or
- 26 intermediate care facilities, the support component of the

1 rates taking effect on January 1, 2008 shall be computed using

2 the most recent cost reports on file with the Department of

Healthcare and Family Services no later than April 1, 2005,

updated for inflation to January 1, 2006.

For facilities licensed by the Department of Public Health under the Nursing Home Care Act as Intermediate Care for the Developmentally Disabled facilities or Long Term Care for Under Age 22 facilities, the rates taking effect on April 1, 2002 shall include a statewide increase of 2.0%, as defined by the Department. This increase terminates on July 1, 2002; beginning July 1, 2002 these rates are reduced to the level of the rates in effect on March 31, 2002, as defined by the Department.

For facilities licensed by the Department of Public Health under the Nursing Home Care Act as skilled nursing facilities or intermediate care facilities, the rates taking effect on July 1, 2001 shall be computed using the most recent cost reports on file with the Department of Public Aid no later than April 1, 2000, updated for inflation to January 1, 2001. For rates effective July 1, 2001 only, rates shall be the greater of the rate computed for July 1, 2001 or the rate effective on June 30, 2001.

Notwithstanding any other provision of this Section, for facilities licensed by the Department of Public Health under the Nursing Home Care Act as skilled nursing facilities or intermediate care facilities, the Illinois Department shall determine by rule the rates taking effect on July 1, 2002,

- 1 which shall be 5.9% less than the rates in effect on June 30,
- 2 2002.
- 3 Notwithstanding any other provision of this Section, for
- 4 facilities licensed by the Department of Public Health under
- 5 the Nursing Home Care Act as skilled nursing facilities or
- 6 intermediate care facilities, if the payment methodologies
- 7 required under Section 5A-12 and the waiver granted under 42
- 8 CFR 433.68 are approved by the United States Centers for
- 9 Medicare and Medicaid Services, the rates taking effect on July
- 10 1, 2004 shall be 3.0% greater than the rates in effect on June
- 11 30, 2004. These rates shall take effect only upon approval and
- implementation of the payment methodologies required under
- 13 Section 5A-12.
- 14 Notwithstanding any other provisions of this Section, for
- 15 facilities licensed by the Department of Public Health under
- 16 the Nursing Home Care Act as skilled nursing facilities or
- 17 intermediate care facilities, the rates taking effect on
- 18 January 1, 2005 shall be 3% more than the rates in effect on
- 19 December 31, 2004.
- Notwithstanding any other provision of this Section, for
- 21 facilities licensed by the Department of Public Health under
- 22 the Nursing Home Care Act as skilled nursing facilities or
- intermediate care facilities, effective January 1, 2009, the
- 24 per diem support component of the rates effective on January 1,
- 25 2008, computed using the most recent cost reports on file with
- the Department of Healthcare and Family Services no later than

1 April 1, 2005, updated for inflation to January 1, 2006, shall

2 be increased to the amount that would have been derived using

standard Department of Healthcare and Family Services methods,

4 procedures, and inflators.

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Notwithstanding any other provisions of this Section, for facilities licensed by the Department of Public Health under the Nursing Home Care Act as intermediate care facilities that are federally defined as Institutions for Mental Disease, a socio-development component rate equal to 6.6% of facility's nursing component rate as of January 1, 2006 shall be established and paid effective July 1, 2006. The socio-development component of the rate shall be increased by a factor of 2.53 on the first day of the month that begins at least 45 days after January 11, 2008 (the effective date of Public Act 95-707). As of August 1, 2008, the socio-development component rate shall be equal to 6.6% of the facility's nursing component rate as of January 1, 2006, multiplied by a factor of 3.53. For services provided on or after April 1, 2011, or the first day of the month that begins at least 45 days after the effective date of this amendatory Act of the 96th General Assembly, whichever is later, the Illinois Department may by rule adjust these socio-development component rates, and may use different adjustment methodologies for those facilities participating, and those not participating, in the Illinois Department's demonstration program pursuant to the provisions of Title 77, Part 300, Subpart T of the Illinois Administrative

Code, but in no case may such rates be diminished below those in effect on August 1, 2008.

For facilities licensed by the Department of Public Health under the Nursing Home Care Act as Intermediate Care for the Developmentally Disabled facilities or as long-term care facilities for residents under 22 years of age, the rates taking effect on July 1, 2003 shall include a statewide increase of 4%, as defined by the Department.

For facilities licensed by the Department of Public Health under the Nursing Home Care Act as Intermediate Care for the Developmentally Disabled facilities or Long Term Care for Under Age 22 facilities, the rates taking effect on the first day of the month that begins at least 45 days after the effective date of this amendatory Act of the 95th General Assembly shall include a statewide increase of 2.5%, as defined by the Department.

Notwithstanding any other provision of this Section, for facilities licensed by the Department of Public Health under the Nursing Home Care Act as skilled nursing facilities or intermediate care facilities, effective January 1, 2005, facility rates shall be increased by the difference between (i) a facility's per diem property, liability, and malpractice insurance costs as reported in the cost report filed with the Department of Public Aid and used to establish rates effective July 1, 2001 and (ii) those same costs as reported in the facility's 2002 cost report. These costs shall be passed

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through to the facility without caps or limitations, except for adjustments required under normal auditing procedures.

Rates established effective each July 1 shall govern payment for services rendered throughout that fiscal year, except that rates established on July 1, 1996 shall be increased by 6.8% for services provided on or after January 1, 1997. Such rates will be based upon the rates calculated for the year beginning July 1, 1990, and for subsequent years thereafter until June 30, 2001 shall be based on the facility cost reports for the facility fiscal year ending at any point in time during the previous calendar year, updated to the midpoint of the rate year. The cost report shall be on file with the Department no later than April 1 of the current rate year. Should the cost report not be on file by April 1, the Department shall base the rate on the latest cost report filed by each skilled care facility and intermediate care facility, updated to the midpoint of the current rate year. determining rates for services rendered on and after July 1, 1985, fixed time shall not be computed at less than zero. The Department shall not make any alterations of regulations which would reduce any component of the Medicaid rate to a level below what that component would have been utilizing in the rate effective on July 1, 1984.

(2) Shall take into account the actual costs incurred by facilities in providing services for recipients of skilled nursing and intermediate care services under the medical

- 1 assistance program.
- 2 (3) Shall take into account the medical and psycho-social characteristics and needs of the patients.
  - (4) Shall take into account the actual costs incurred by facilities in meeting licensing and certification standards imposed and prescribed by the State of Illinois, any of its political subdivisions or municipalities and by the U.S. Department of Health and Human Services pursuant to Title XIX of the Social Security Act.

The Department of Healthcare and Family Services shall develop precise standards for payments to reimburse nursing facilities for any utilization of appropriate rehabilitative personnel for the provision of rehabilitative services which is authorized by federal regulations, including reimbursement for services provided by qualified therapists or qualified assistants, and which is in accordance with accepted professional practices. Reimbursement also may be made for utilization of other supportive personnel under appropriate supervision.

The Department shall develop enhanced payments to offset the additional costs incurred by a facility serving exceptional need residents and shall allocate at least \$8,000,000 of the funds collected from the assessment established by Section 5B-2 of this Code for such payments. For the purpose of this Section, "exceptional needs" means, but need not be limited to, ventilator care, tracheotomy care, bariatric care, complex

- wound care, and traumatic brain injury care. The enhanced payments for exceptional need residents under this paragraph are not due and payable, however, until (i) the methodologies described in this paragraph are approved by the federal government in an appropriate State Plan amendment and (ii) the assessment imposed by Section 5B-2 of this Code is determined to be a permissible tax under Title XIX of the Social Security Act.
  - (5) Beginning July 1, 2012 the methodologies for reimbursement of nursing facility services as provided under this Section 5-5.4 shall no longer be applicable for bills payable for State fiscal years 2012 and thereafter.
  - methodology, exceptional care residents, or the socio-development component rate established by Public Act 96-1530 of the 96th General Assembly and funded by the assessment imposed under Section 5B-2 of this Code shall be due and payable until after the Department notifies the long-term care providers, in writing, that the payment methodologies to long-term care providers required under this Section have been approved by the Centers for Medicare and Medicaid Services of the U.S. Department of Health and Human Services and the waivers under 42 CFR 433.68 for the assessment imposed by this Section, if necessary, have been granted by the Centers for Medicare and Medicaid Services. Upon notification to the Department of

- 1 approval of the payment methodologies required under this
- 2 Section and the waivers granted under 42 CFR 433.68, all
- 3 increased payments otherwise due under this Section prior to
- 4 the date of notification shall be due and payable within 90
- 5 days of the date federal approval is received.
- 6 (Source: P.A. 95-12, eff. 7-2-07; 95-331, eff. 8-21-07; 95-707,
- 7 eff. 1-11-08; 95-744, eff. 7-18-08; 96-45, eff. 7-15-09;
- 8 96-339, eff. 7-1-10; 96-959, eff. 7-1-10; 96-1000, eff. 7-2-10;
- 9 96-1530, eff. 2-16-11.)
- 10 (305 ILCS 5/5B-2) (from Ch. 23, par. 5B-2)
- 11 Sec. 5B-2. Assessment; no local authorization to tax.
- 12 (a) For the privilege of engaging in the occupation of
- 13 long-term care provider, beginning July 1, 2011 an assessment
- is imposed upon each long-term care provider in an amount equal
- to \$6.07 times the number of occupied bed days due and payable
- each month. Notwithstanding any provision of any other Act to
- 17 the contrary, this assessment shall be construed as a tax, but
- 18 may not be added to the charges of an individual's nursing home
- 19 care that is paid for in whole, or in part, by a federal,
- 20 State, or combined federal-state medical care program.
- 21 (b) Nothing in this amendatory Act of 1992 shall be
- 22 construed to authorize any home rule unit or other unit of
- 23 local government to license for revenue or impose a tax or
- 24 assessment upon long-term care providers or the occupation of
- 25 long-term care provider, or a tax or assessment measured by the

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- income or earnings or occupied bed days of a long-term care provider.
- 3 (c) The assessment imposed by this Section shall not be due and payable, however, until after the Department notifies the 4 5 long-term care providers, in writing, that the payment 6 methodologies to long-term care providers required under 7 Section 5-5.4 of this Code have been approved by the Centers 8 for Medicare and Medicaid Services of the U.S. Department of 9 Health and Human Services and the waivers under 42 CFR 433.68 10 for the assessment imposed by this Section, if necessary, have

of the U.S. Department of Health and Human Services.

been granted by the Centers for Medicare and Medicaid Services

- 13 (Source: P.A. 96-1530, eff. 2-16-11.)
- 14 (305 ILCS 5/5B-4) (from Ch. 23, par. 5B-4)
- 15 Sec. 5B-4. Payment of assessment; penalty.
- 16 (a) The assessment imposed by Section 5B-2 shall be due and payable monthly, on the last State business day of the month 17 18 for occupied bed days reported for the preceding third month prior to the month in which the tax is payable and due. A 19 20 facility that has delayed payment due to the State's failure to 21 reimburse for services rendered may request an extension on the 22 due date for payment pursuant to subsection (b) and shall pay the assessment within 30 days of reimbursement by the 23 24 Department. The Illinois Department may provide that county 25 nursing homes directed and maintained pursuant to Section

- 5-1005 of the Counties Code may meet their assessment obligation by certifying to the Illinois Department that county expenditures have been obligated for the operation of the county nursing home in an amount at least equal to the amount of the assessment.
  - (a-5) Each assessment payment shall be accompanied by an assessment report to be completed by the long-term care provider. A separate report shall be completed for each long-term care facility in this State operated by a long-term care provider. The report shall be in a form and manner prescribed by the Illinois Department and shall at a minimum provide for the reporting of the number of occupied bed days of the long-term care facility for the reporting period and other reasonable information the Illinois Department requires for the administration of its responsibilities under this Code. To the extent practicable, the Department shall coordinate the assessment reporting requirements with other reporting required of long-term care facilities.
  - (b) The Illinois Department is authorized to establish delayed payment schedules for long-term care providers that are unable to make assessment payments when due under this Section due to financial difficulties, as determined by the Illinois Department. The Illinois Department may not deny a request for delay of payment of the assessment imposed under this Article if the long-term care provider has not been paid for services provided during the month on which the assessment is levied.

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- (c) If a long-term care provider fails to pay the full amount of an assessment payment when due (including any extensions granted under subsection (b)), there shall, unless waived by the Illinois Department for reasonable cause, be added to the assessment imposed by Section 5B-2 a penalty assessment equal to the lesser of (i) 5% of the amount of the assessment payment not paid on or before the due date plus 5% of the portion thereof remaining unpaid on the last day of each month thereafter or (ii) 100% of the assessment payment amount not paid on or before the due date. For purposes of this subsection, payments will be credited first to unpaid than to penalty or assessment payment amounts (rather interest), beginning with the most delinguent assessment payments. Payment cycles of longer than 60 days shall be one factor the Director takes into account in granting a waiver under this Section.
- (c-5) If a long-term care provider fails to file its report with payment, there shall, unless waived by the Illinois Department for reasonable cause, be added to the assessment due a penalty assessment equal to 25% of the assessment due.
- (d) Nothing in this amendatory Act of 1993 shall be construed to prevent the Illinois Department from collecting all amounts due under this Article pursuant to an assessment imposed before the effective date of this amendatory Act of 1993.
  - (e) Nothing in this amendatory Act of the 96th General

- 1 Assembly shall be construed to prevent the Illinois Department
- from collecting all amounts due under this Code pursuant to an
- 3 assessment, tax, fee, or penalty imposed before the effective
- date of this amendatory Act of the 96th General Assembly.
- 5 (f) No installment of the assessment imposed by Section
- 6 5B-2 shall be due and payable until after the Department
- 7 <u>notifies the long-term care providers, in writing, that the</u>
- 8 payment methodologies to long-term care providers required
- 9 <u>under Section 5-5.4 of this Code have been approved by the</u>
- 10 Centers for Medicare and Medicaid Services of the U.S.
- 11 Department of Health and Human Services and the waivers under
- 12 42 CFR 433.68 for the assessment imposed by this Section, if
- 13 necessary, have been granted by the Centers for Medicare and
- 14 Medicaid Services of the U.S. Department of Health and Human
- 15 Services. Upon notification to the Department of approval of
- the payment methodologies required under Section 5-5.4 of this
- 17 Code and the waivers granted under 42 CFR 433.68, all
- 18 <u>installments otherwise due under Sect</u>ion 5B-4 prior to the date
- of notification shall be due and payable to the Department upon
- 20 written direction from the Department within 90 days after
- 21 issuance by the Comptroller of the payments required under
- 22 Section 5-5.4 of this Code.
- 23 (Source: P.A. 96-444, eff. 8-14-09; 96-1530, eff. 2-16-11.)
- Section 99. Effective date. This Act takes effect upon
- 25 becoming law.