

Rep. Chapin Rose

15

Filed: 3/9/2011

09700HB0089ham001 LRB097 05408 PJG 52493 a 1 AMENDMENT TO HOUSE BILL 89 2 AMENDMENT NO. . Amend House Bill 89 by replacing the 3 title with "AN ACT concerning procurement."; and by replacing everything after the enacting clause with the 4 following: 5 6 "Section 5. The Illinois Procurement Code is amended by 7 changing Sections 1-15.107, 1-15.108, 20-25, 20-30, 20-43, 20-85, 20-90, 20-95, 20-120, 20-160, 25-15, and 50-39 and by 8 adding Section 20-100 as follows: 9 10 (30 ILCS 500/1-15.107) Sec. 1-15.107. Subcontract. "Subcontract" means a contract 11 12 between a person and a person who has or is seeking a contract subject to this Code, pursuant to which the subcontractor 13 14 provides to the contractor or another subcontractor some or all

of the goods, services, property, remuneration, or other forms

- of consideration that are the subject of the primary contract
- 2 and includes, among other things, subleases from a lessee of a
- 3 State agency.
- 4 (Source: P.A. 96-795, eff. 7-1-10 (see Section 5 of P.A. 96-793
- for the effective date of P.A. 96-795).)
- 6 (30 ILCS 500/1-15.108)
- 7 Sec. 1-15.108. Subcontractor. "Subcontractor" means a
- 8 person or entity that enters into a contractual agreement with
- 9 a total value in excess of the small purchase amount set forth
- in this Code of \$25,000 or more with a person or entity who has
- or is seeking a contract subject to this Code pursuant to which
- 12 the person or entity provides some or all of the goods,
- 13 services, property, remuneration, or other forms of
- 14 consideration that are the subject of the primary State
- 15 contract, including subleases from a lessee of a State
- 16 contract.
- 17 (Source: P.A. 96-920, eff. 7-1-10.)
- 18 (30 ILCS 500/20-25)
- 19 Sec. 20-25. Sole source procurements.
- 20 (a) In accordance with standards set by rule, contracts may
- 21 be awarded without use of the specified method of source
- 22 selection when there is only one economically feasible source
- for the item. A State contract may not be awarded as a sole
- 24 source procurement unless approved by the chief procurement

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- 1 officer. If any person files an objection to the notice of a sole source procurement during the 14-day notice period 2 required by subsection (c), the chief procurement officer shall 3 4 provide following a public hearing at which the chief 5 procurement officer, State purchasing officer, or State agency 6 presents and purchasing agency present written justification for the procurement method. The Procurement Policy Board and 7 8 the public may present testimony.
 - (b) This Section may not be used as a basis for amending a contract for professional or artistic services if the amendment would result in an increase in the amount paid under the contract of more than 5% of the initial award, or would extend the contract term beyond the time reasonably needed for a competitive procurement, not to exceed 2 months.
 - (c) Notice of intent to enter into a sole source contract shall be provided to the Procurement Policy Board and published in the online electronic Bulletin at least 14 days before the public hearing required in subsection (a). The notice shall include the sole source procurement justification form prescribed by the Board, a description of the item to be procured, the intended sole source contractor, and the date, time, and location of the public hearing. A copy of the notice and all documents provided at the hearing shall be included in the subsequent Procurement Bulletin.
 - (d) By August 1 each year, each chief procurement officer shall file a report with the General Assembly identifying each

- 1 contract the officer sought under the sole source procurement
- 2 method and providing the justification given for seeking sole
- 3 source as the procurement method for each of those contracts.
- 4 (Source: P.A. 96-795, eff. 7-1-10 (see Section 5 of P.A. 96-793
- for the effective date of changes made by P.A. 96-795); 96-920,
- 6 eff. 7-1-10.)

- 7 (30 ILCS 500/20-30)
- 8 Sec. 20-30. Emergency purchases.
- 9 (a) Conditions for use. In accordance with standards set by 10 rule, a purchasing agency may make emergency procurements without competitive sealed bidding or prior notice when there 11 exists a threat to public health or public safety, or when 12 13 immediate expenditure is necessary for repairs to State 14 property in order to protect against further loss of or damage 15 to State property, to prevent or minimize serious disruption in that affect health, safety, critical State services 16 collection of substantial State revenues, or to ensure the 17 integrity of State records; provided, however, that the term of 18 19 the emergency purchase shall be limited to the time reasonably needed for a competitive procurement, not to exceed 90 days. A 20 21 contract may be extended beyond 90 days if the chief 22 procurement officer determines additional time is necessary 23 and that the contract scope and duration are limited to the 24 emergency. If any person files an objection to the notice of

extension required by subsection (b), the chief procurement

14

15

16

17

18

19

20

21

22

23

24

25

26

1 officer shall provide a public hearing at which the chief procurement officer, State purchasing officer, or State agency 2 presents written justification for the extension. 3 4 Procurement Policy Board and members Prior to execution of the 5 extension, the chief procurement officer must hold a public hearing and provide written justification for all emergency 6 7 contracts. Members of the public may present testimony. 8 Emergency procurements shall be made with as much competition 9 is practicable under the circumstances. Α written as 10 description of the basis for the emergency and reasons for the 11 selection of the particular contractor shall be included in the contract file. 12

(b) Notice. Notice of all emergency procurements shall be provided to the Procurement Policy Board and published in the online electronic Bulletin no later than 3 business days after the contract is awarded. Notice of intent to extend an emergency contract shall be provided to the Procurement Policy Board and published in the online electronic Bulletin at least 14 days before the public hearing. Notice shall include at least a description of the need for the emergency purchase, the contractor, and if applicable, the date, time, and location of the public hearing. A copy of this notice and all documents provided at the hearing shall be included in the subsequent Procurement Bulletin. Before the next appropriate volume of the Illinois Procurement Bulletin, the purchasing agency shall publish in the Illinois Procurement Bulletin a copy of each

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- written description and reasons and the total cost of each
 emergency procurement made during the previous month. When only
 an estimate of the total cost is known at the time of
 publication, the estimate shall be identified as an estimate
 and published. When the actual total cost is determined, it
 shall also be published in like manner before the 10th day of
 the next succeeding month.
 - (c) Affidavits. A chief procurement officer making a procurement under this Section shall file affidavits with the Procurement Policy Board and the Auditor General within 10 days after the procurement setting forth the amount expended, the name of the contractor involved, and the conditions and circumstances requiring the emergency procurement. When only an estimate of the cost is available within 10 days after the procurement, the actual cost shall be reported immediately after it is determined. At the end of each fiscal quarter, the Auditor General shall file with the Legislative Audit Commission and the Governor a complete listing of all emergency procurements reported during that fiscal quarter. The Legislative Audit Commission shall review the emergency procurements so reported and, in its annual reports, advise the General Assembly of procurements that appear to constitute an abuse of this Section.
 - (d) Quick purchases. The chief procurement officer may promulgate rules extending the circumstances by which a purchasing agency may make purchases under this Section,

- 1 including but not limited to the procurement of items available
- 2 at a discount for a limited period of time.
- 3 (e) The changes to this Section made by this amendatory Act
- of the 96th General Assembly apply to procurements executed on
- 5 or after its effective date.
- 6 (Source: P.A. 96-795, eff. 7-1-10 (see Section 5 of P.A. 96-793
- for the effective date of changes made by P.A. 96-795).)
- 8 (30 ILCS 500/20-43)
- 9 Sec. 20-43. Bidder or offeror authorized to do business in
- 10 Illinois. In addition to meeting any other requirement of law
- or rule, a person (other than an individual acting as a sole
- 12 proprietor) may qualify as a bidder or offeror under this Code
- only if the person is a legal entity authorized to do business
- 14 in Illinois prior to submitting the bid, offer, or proposal and
- is authorized to do business in Illinois prior to execution of
- 16 <u>the contract</u>.
- 17 (Source: P.A. 96-795, eff. 7-1-10 (see Section 5 of P.A. 96-793
- for the effective date of P.A. 96-795).)
- 19 (30 ILCS 500/20-85)
- Sec. 20-85. Federal requirements. A State agency applying
- 21 for or receiving federal-aid funds, grants, or loans shall have
- 22 authority to adopt its procedures, rules, project statements,
- 23 drawings, maps, surveys, plans, specifications, contract
- terms, estimates, bid forms, bond forms, and other documents or

- 1 practices to comply with the regulations, policies, and
- 2 procedures of the designated authority, administration, or
- 3 department of the United States, in order to receive or remain
- 4 eligible for such federal-aid funds, grants, or loans.
- 5 (Source: P.A. 90-572, eff. date See Sec. 99-5.)
- 6 (30 ILCS 500/20-90)
- 7 Sec. 20-90. Foreign country procurements. Procurements to
- 8 meet the needs of State offices located in foreign countries or
- 9 program activities that operate in foreign countries shall
- 10 comply with the provisions of this Code to the extent
- 11 practical. Procurements that must be made from foreign sole
- source vendors who have no offices in the United States shall
- 13 comply with the provisions of this Code to the extent
- 14 practical.
- 15 (Source: P.A. 90-572, eff. date See Sec. 99-5.)
- 16 (30 ILCS 500/20-95)
- 17 Sec. 20-95. Donations. Nothing in this Code or in the rules
- 18 promulgated under this Code shall prevent any State agency from
- 19 complying with the terms and conditions of any grant, gift, or
- 20 bequest that calls for the procurement of a particular good or
- 21 service or the use of a particular contractor, provided that
- 22 the grant, gift, or bequest provides majority funding for the
- 23 contract. The provisions of this Code shall apply to the extent
- 24 practical.

(Source: P.A. 90-572, eff. date - See Sec. 99-5.) 1

2 (30 ILCS 500/20-100 new)

3

4

5

6

7

8

9

10

- Sec. 20-100. Expedited procurements. The chief procurement officer may establish by rule expedited processes to procure specialized supplies and services needed to meet research needs of State agencies, to ensure compliance with grant and grant application requirements, to contract for conference and commencement speakers, for athletic events and entertainment, and for membership dues and fees. Notice, vendor qualification, solicitation and contract terms, and other requirements of this Code shall apply to the extent practical.
- (30 ILCS 500/20-120) 12
- 13 Sec. 20-120. Subcontractors.
- 14 (a) Any contract granted under this Code shall state whether the services of a subcontractor will or may be used. 15 The contract shall include the names and addresses of all known 16 subcontractors with subcontracts with an annual value of more 17 18 than the small purchase amount authorized by this Code \$25,000 19 and the expected amount of money each will receive under the 20 contract. For procurements subject to the authority of the 21 chief procurement officer appointed pursuant to subsection 22 (a)(2) of Section 10-20, the contract shall include only the 23 names and addresses of all known subcontractors of the primary 24 contractor with subcontracts with an annual value of more than

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

\$25,000. The contractor shall provide the chief procurement officer or State purchasing officer a copy of any subcontract with an annual value of more than \$25,000 so identified within 20 days after the execution of the State contract or after execution of the subcontract, whichever is later. subcontractor, or contractor on behalf of a subcontractor, may identify information that is deemed proprietary confidential. If the chief procurement officer determines the information is not relevant to the primary contract, the chief officer may excuse the inclusion of t.he procurement information. If the chief procurement officer determines the information is proprietary or could harm the business interest of the subcontractor, the chief procurement officer may, in his discretion, redact the her information. Redacted information shall not become part of the public record.

- (b) If at any time during the term of a contract, a contractor adds or changes any subcontractors with an annual value that exceeds the small purchase amounts authorized by this Code, he or she shall promptly notify, in writing, the chief procurement officer, State purchasing officer, or their designee of the names and addresses and the expected amount of money each new or replaced subcontractor will receive. The contractor shall provide to the responsible chief procurement officer a copy of the subcontract within 20 days after the execution of the subcontract.
 - (c) In addition to any other requirements of this Code, a

- 1 subcontract subject to this Section must include all of the
- 2 subcontractor's certifications required by Article 50 of the
- Code. 3
- 4 (d) This Section applies to procurements solicited on or
- 5 after the effective date of this amendatory Act of the 96th
- General Assembly. 6
- (Source: P.A. 96-795, eff. 7-1-10 (see Section 5 of P.A. 96-793 7
- for the effective date of P.A. 96-795); 96-920, eff. 7-1-10.) 8
- 9 (30 ILCS 500/20-160)
- 10 Sec. 20-160. Business entities; certification;
- registration with the State Board of Elections. 11
- 12 (a) For purposes of this Section, the terms "business
- 13 entity", "contract", "State contract", "contract with a State
- 14 agency", "State agency", "affiliated entity", and "affiliated
- 15 person" have the meanings ascribed to those terms in Section
- 50 37. 16
- 17 (b) Every bid submitted to and every contract executed by
- the State on or after January 1, 2009 (the effective date of 18
- 19 Public Act 95-971) shall contain (1) a certification by the
- bidder or contractor that either (i) the bidder or contractor 2.0
- 21 is not required to register as a business entity with the State
- 22 Board of Elections pursuant to this Section or (ii) the bidder
- 23 or contractor has registered as a business entity with the
- 24 State Board of Elections and acknowledges a continuing duty to
- 25 update the registration and (2) a statement that the contract

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

1 voidable under Section 50-60 for the bidder's contractor's failure to comply with this Section. 2

(c) Within 30 days after the effective date of this amendatory Act of the 95th General Assembly, each business entity (i) whose aggregate bids and proposals on contracts annually total more than \$50,000, (ii) aggregate bids and proposals on State contracts combined with the business entity's aggregate annual total value of State contracts exceed \$50,000, or (iii) whose contracts with State agencies, in the aggregate, annually total more than \$50,000 shall register with the State Board of Elections in accordance with Section 9-35 of the Election Code. A business entity required to register under this subsection shall submit a copy of the certificate of registration to the applicable chief procurement officer within 90 days after the effective date of this amendatory Act of the 95th General Assembly. A business entity required to register under this subsection due to item (i) or (ii) has a continuing duty to ensure that the registration is accurate during the period beginning on the date of registration and ending on the day after the date the contract is awarded; any change in information must be reported to the State Board of Elections 5 business days following such change or no later than a day before the contract is awarded, whichever date is earlier. A business entity required to register under this subsection due to item (iii) has a continuing duty to ensure that the registration is accurate in

day (e).

- accordance with subsection report any changes in information to
 the State Board of Elections on the final day of January,

 April, July, and October of each year, or the first business
 day after such dates, if such dates do not fall on a business
- (d) Any business entity, not required under subsection (c) 6 to register within 30 days after the effective date of this 7 8 amendatory Act of the 95th General Assembly, whose aggregate 9 bids and proposals on State contracts annually total more than 10 \$50,000, or whose aggregate bids and proposals on State 11 contracts combined with the business entity's aggregate annual total value of State contracts exceed \$50,000, shall register 12 13 with the State Board of Elections in accordance with Section 14 9-35 of the Election Code prior to submitting to a State agency 15 the bid or proposal whose value causes the business entity to 16 fall within the monetary description of this subsection. A business entity required to register under this subsection has 17 18 a continuing duty to ensure that the registration is accurate 19 during the period beginning on the date of registration and 20 ending on the day after the date the contract is awarded. Any 21 change in information must be reported to the State Board of 22 Elections within 5 business days following such change or no 23 later than a day before the contract is awarded, whichever date 24 is earlier.
- 25 (e) A business entity whose contracts with State agencies, 26 in the aggregate, annually total more than \$50,000 must

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

maintain its registration under this Section and has a continuing duty to ensure that the registration is accurate for the duration of the term of office of the incumbent officeholder awarding the contracts or for a period of 2 years following the expiration or termination of the contracts, whichever is longer. A business entity, required to register under this subsection, has a continuing duty to report any changes on a quarterly basis to the State Board of Elections within 10 business days following the last day of January, April, July, and October of each year. Any update pursuant to this paragraph that is received beyond that date is presumed late and the civil penalty authorized by subsection (e) of Section 9-35 of the Election Code (10 ILCS 5/9-35) may be assessed.

Also, if on the final day of January, April, July, and October of each year, or the first business day after such dates, if such dates do not fall on a business day. If a business entity required to register under this subsection has a pending bid or proposal, any change in information shall be reported to the State Board of Elections within 5 business days following such change or no later than a day before the contract is awarded, whichever date is earlier.

(f) A business entity's continuing duty under this Section to ensure the accuracy of its registration includes the requirement that the business entity notify the State Board of Elections of any change in information, including but not

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- 1 limited to changes of affiliated entities or affiliated 2 persons.
 - (q) A copy of a certificate of registration must accompany any bid or proposal for a contract with a State agency by a business entity required to register under this Section. A chief procurement officer shall not accept a bid or proposal unless the vendor has made and complied with the certification required in subsection (b) the certificate is submitted to the agency with the bid or proposal.
 - (h) A registration, and any changes to a registration, must include the business entity's verification of accuracy and subjects the business entity to the penalties of the laws of this State for perjury.
 - In addition to any penalty under Section 9-35 of the Election Code, intentional, willful, or material failure to disclose information required for registration shall render the contract, bid, proposal, or other procurement relationship voidable by the chief procurement officer if he or she deems it to be in the best interest of the State of Illinois.
 - (i) This Section applies to all methods regardless of the method of source selection used in awarding the contract, except that the chief procurement officer may waive compliance for sole sources and emergency contracts if necessary to secure the contract.
- 25 (Source: P.A. 95-971, eff. 1-1-09; 96-795, eff. 7-1-10 (see Section 5 of P.A. 96-793 for the effective date of changes made

- by P.A. 96-795); 96-848, eff. 1-1-10; revised 9-23-10.) 1
- (30 ILCS 500/25-15) 2
- 3 Sec. 25-15. Method of source selection.
- 4 (a) Competitive sealed bidding. Except as provided in 5 subsection (b) and Sections 20-20, 20-25, and 20-30, all State
- contracts for supplies and services shall be awarded by 6
- 7 competitive sealed bidding in accordance with Section 20-10.
- 8 (b) Other methods. The chief procurement officer may
- 9 establish by rule (i) categories of purchases, including
- 10 non-governmental joint purchases, that may be made without
- competitive sealed bidding and (ii) the most competitive 11
- 12 alternate method of source selection that shall be used for
- 13 each category of purchase. When determined necessary by the
- 14 State agency and approved by the chief procurement officer,
- 15 vendor qualification and contract terms otherwise required may
- be modified to ensure that the needs of the State agency can be 16
- met. The determination and approval must be published in the 17
- 18 Illinois Procurement Bulletin.
- 19 (Source: P.A. 90-572, eff. date - See Sec. 99-5.)
- 20 (30 ILCS 500/50-39)
- 21 Sec. 50-39. Procurement communications reporting
- 22 requirement.
- 23 (a) Any written or oral communication received by a State
- 24 employee that imparts or requests material information or makes

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

a material argument regarding potential action concerning a procurement matter, including, but not limited to. application, a contract, or a project, shall be reported to the Procurement Policy Board. These communications do not include the following: (i) statements by a person publicly made in a public forum; (ii) statements regarding matters of procedure and practice, such as format, the number of copies required, the manner of filing, and the status of a matter; and (iii) statements made by a State employee of the agency to the agency head or other employees of that agency or to the employees of the Executive Ethics Commission; (iv) statements made by an employee of a State university concerning cooperative procurement activities among or between public universities; and (v) communications regarding transactions less than the small purchase amount set forth in this Code. The provisions of this Section shall not apply to communications regarding the administration and implementation of an existing contract, except communications regarding change orders or the renewal or extension of a contract.

The report required by subsection (a) shall be submitted monthly and include at least the following: (i) the date and time of each communication; (ii) the identity of each person from whom the written or oral communication was received, the individual or entity represented by that person, and any action the person requested or recommended; (iii) the identity and job title of the person to whom each communication

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- 1 was made; (iv) if a response is made, the identity and job 2 title of the person making each response; (v) a detailed summary of the points made by each person involved in the 3 4 communication; (vi) the duration of the communication; (vii) 5 the location or locations of all persons involved in the 6 communication and, if the communication occurred by telephone, the telephone numbers for the callers and recipients of the 7 8 communication; and (viii) any other pertinent information.
 - (c) Additionally, when an oral communication made by a person required to register under the Lobbyist Registration Act is received by a State employee that is covered under this Section, all individuals who initiate or participate in the oral communication shall submit a written report to that State employee that memorializes the communication and includes, but is not limited to, the items listed in subsection (b).
 - (d) The Procurement Policy Board shall make each report submitted pursuant to this Section available on its website within 7 days after its receipt of the report. The Procurement Policy Board may promulgate rules to ensure compliance with this Section.
 - (e) The reporting requirements shall also be conveyed through ethics training under the State Employees and Officials and Employees Ethics Act. An employee who knowingly and intentionally violates this Section shall be subject to suspension or discharge. The Executive Ethics Commission shall promulgate rules, including emergency rules, to implement this

- 1 Section.
- 2 (f) This Section becomes operative on January 1, 2011.
- (Source: P.A. 96-795, eff. 7-1-10 (see Section 5 of P.A. 96-793 3
- for the effective date of changes made by P.A. 96-795); 96-920, 4
- eff. 7-1-10; revised 9-27-10.)". 5