

Executive Committee

Filed: 1/6/2011

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1	AMENDMENT TO SENATE BILL 3461
2	AMENDMENT NO Amend Senate Bill 3461 by replacing
3	everything after the enacting clause with the following:
4 5	"Section 5. The Illinois Administrative Procedure Act is amended by changing Section 5-45 as follows:
6	(5 ILCS 100/5-45) (from Ch. 127, par. 1005-45)
7	Sec. 5-45. Emergency rulemaking.
8	(a) "Emergency" means the existence of any situation that
9	any agency finds reasonably constitutes a threat to the public
10	interest, safety, or welfare.
11	(b) If any agency finds that an emergency exists that
12	requires adoption of a rule upon fewer days than is required by
13	Section 5-40 and states in writing its reasons for that
14	finding, the agency may adopt an emergency rule without prior
15	notice or hearing upon filing a notice of emergency rulemaking
16	with the Secretary of State under Section 5-70. The notice

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1 shall include the text of the emergency rule and shall be published in the Illinois Register. Consent orders or other 2 3 court orders adopting settlements negotiated by an agency may 4 be adopted under this Section. Subject to applicable 5 constitutional or statutory provisions, an emergency rule 6 becomes effective immediately upon filing under Section 5-65 or at a stated date less than 10 days thereafter. The agency's 7 8 finding and a statement of the specific reasons for the finding 9 shall be filed with the rule. The agency shall take reasonable 10 and appropriate measures to make emergency rules known to the 11 persons who may be affected by them.

(c) An emergency rule may be effective for a period of not 12 13 longer than 150 days, but the agency's authority to adopt an identical rule under Section 5-40 is not precluded. No 14 15 emergency rule may be adopted more than once in any 24 month 16 period, except that this limitation on the number of emergency rules that may be adopted in a 24 month period does not apply 17 to (i) emergency rules that make additions to and deletions 18 from the Drug Manual under Section 5-5.16 of the Illinois 19 20 Public Aid Code or the generic drug formulary under Section 3.14 of the Illinois Food, Drug and Cosmetic Act, (ii) 21 22 emergency rules adopted by the Pollution Control Board before 23 July 1, 1997 to implement portions of the Livestock Management 24 Facilities Act, (iii) emergency rules adopted by the Illinois 25 Department of Public Health under subsections (a) through (i) 26 of Section 2 of the Department of Public Health Act when 09600SB3461ham001 -3- LRB096 20419 HLH 44687 a

necessary to protect the public's health, (iv) emergency rules adopted pursuant to subsection (n) of this Section, or (v) emergency rules adopted pursuant to subsection (o) of this Section. Two or more emergency rules having substantially the same purpose and effect shall be deemed to be a single rule for purposes of this Section.

(d) In order to provide for the expeditious and timely 7 8 implementation of the State's fiscal year 1999 budget, emergency rules to implement any provision of Public Act 90-587 9 10 or 90-588 or any other budget initiative for fiscal year 1999 11 may be adopted in accordance with this Section by the agency charged with administering that provision or initiative, 12 13 except that the 24-month limitation on the adoption of emergency rules and the provisions of Sections 5-115 and 5-125 14 15 do not apply to rules adopted under this subsection (d). The 16 adoption of emergency rules authorized by this subsection (d) shall be deemed to be necessary for the public interest, 17 18 safety, and welfare.

19 (e) In order to provide for the expeditious and timely 20 implementation of the State's fiscal year 2000 budget, 21 emergency rules to implement any provision of this amendatory 22 Act of the 91st General Assembly or any other budget initiative 23 for fiscal year 2000 may be adopted in accordance with this 24 Section by the agency charged with administering that provision 25 or initiative, except that the 24-month limitation on the 26 adoption of emergency rules and the provisions of Sections

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5-115 and 5-125 do not apply to rules adopted under this subsection (e). The adoption of emergency rules authorized by this subsection (e) shall be deemed to be necessary for the public interest, safety, and welfare.

5 (f) In order to provide for the expeditious and timely 6 implementation of the State's fiscal year 2001 budget, emergency rules to implement any provision of this amendatory 7 8 Act of the 91st General Assembly or any other budget initiative 9 for fiscal year 2001 may be adopted in accordance with this 10 Section by the agency charged with administering that provision 11 or initiative, except that the 24-month limitation on the adoption of emergency rules and the provisions of Sections 12 13 5-115 and 5-125 do not apply to rules adopted under this subsection (f). The adoption of emergency rules authorized by 14 15 this subsection (f) shall be deemed to be necessary for the 16 public interest, safety, and welfare.

(g) In order to provide for the expeditious and timely 17 implementation of the State's fiscal year 2002 budget, 18 emergency rules to implement any provision of this amendatory 19 20 Act of the 92nd General Assembly or any other budget initiative for fiscal year 2002 may be adopted in accordance with this 21 22 Section by the agency charged with administering that provision 23 or initiative, except that the 24-month limitation on the 24 adoption of emergency rules and the provisions of Sections 25 5-115 and 5-125 do not apply to rules adopted under this 26 subsection (q). The adoption of emergency rules authorized by 09600SB3461ham001 -5- LRB096 20419 HLH 44687 a

1 this subsection (g) shall be deemed to be necessary for the 2 public interest, safety, and welfare.

(h) In order to provide for the expeditious and timely 3 4 implementation of the State's fiscal year 2003 budget, 5 emergency rules to implement any provision of this amendatory 6 Act of the 92nd General Assembly or any other budget initiative for fiscal year 2003 may be adopted in accordance with this 7 Section by the agency charged with administering that provision 8 9 or initiative, except that the 24-month limitation on the 10 adoption of emergency rules and the provisions of Sections 11 5-115 and 5-125 do not apply to rules adopted under this subsection (h). The adoption of emergency rules authorized by 12 13 this subsection (h) shall be deemed to be necessary for the public interest, safety, and welfare. 14

15 (i) In order to provide for the expeditious and timely 16 implementation of the State's fiscal year 2004 budget, emergency rules to implement any provision of this amendatory 17 Act of the 93rd General Assembly or any other budget initiative 18 for fiscal year 2004 may be adopted in accordance with this 19 20 Section by the agency charged with administering that provision 21 or initiative, except that the 24-month limitation on the 22 adoption of emergency rules and the provisions of Sections 23 5-115 and 5-125 do not apply to rules adopted under this 24 subsection (i). The adoption of emergency rules authorized by 25 this subsection (i) shall be deemed to be necessary for the 26 public interest, safety, and welfare.

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1 (j) In order to provide for the expeditious and timely 2 implementation of the provisions of the State's fiscal year 3 2005 budget as provided under the Fiscal Year 2005 Budget 4 Implementation (Human Services) Act, emergency rules to 5 implement any provision of the Fiscal Year 2005 Budget 6 Implementation (Human Services) may be Act adopted in accordance with this Section by the agency charged with 7 administering that provision, except 8 that the 24-month 9 limitation on the adoption of emergency rules and the 10 provisions of Sections 5-115 and 5-125 do not apply to rules 11 adopted under this subsection (j). The Department of Public Aid may also adopt rules under this subsection (j) necessary to 12 administer the Illinois Public Aid Code and the Children's 13 14 Health Insurance Program Act. The adoption of emergency rules 15 authorized by this subsection (j) shall be deemed to be 16 necessary for the public interest, safety, and welfare.

(k) In order to provide for the expeditious and timely 17 18 implementation of the provisions of the State's fiscal year 19 2006 budget, emergency rules to implement any provision of this 20 amendatory Act of the 94th General Assembly or any other budget 21 initiative for fiscal year 2006 may be adopted in accordance 22 with this Section by the agency charged with administering that 23 provision or initiative, except that the 24-month limitation on 24 the adoption of emergency rules and the provisions of Sections 25 5-115 and 5-125 do not apply to rules adopted under this 26 subsection (k). The Department of Healthcare and Family 09600SB3461ham001 -7- LRB096 20419 HLH 44687 a

1 Services may also adopt rules under this subsection (k) necessary to administer the Illinois Public Aid Code, 2 the 3 Senior Citizens and Disabled Persons Property Tax Relief and 4 Pharmaceutical Assistance Act, the Senior Citizens and 5 Disabled Persons Prescription Drug Discount Program Act (now the Illinois Prescription Drug Discount Program Act), and the 6 Children's Health Insurance Program Act. The adoption of 7 emergency rules authorized by this subsection (k) shall be 8 9 deemed to be necessary for the public interest, safety, and 10 welfare.

11 (1) In order to provide for the expeditious and timely implementation of the provisions of the State's fiscal year 12 13 2007 budget, the Department of Healthcare and Family Services may adopt emergency rules during fiscal year 2007, including 14 15 rules effective July 1, 2007, in accordance with this 16 subsection to the extent necessary to administer the Department's responsibilities with respect to amendments to 17 18 the State plans and Illinois waivers approved by the federal 19 Centers for Medicare and Medicaid Services necessitated by the 20 requirements of Title XIX and Title XXI of the federal Social 21 Security Act. The adoption of emergency rules authorized by 22 this subsection (1) shall be deemed to be necessary for the public interest, safety, and welfare. 23

(m) In order to provide for the expeditious and timely
implementation of the provisions of the State's fiscal year
2008 budget, the Department of Healthcare and Family Services

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1 may adopt emergency rules during fiscal year 2008, including rules effective July 1, 2008, in accordance with this 2 3 subsection to the extent necessary to administer the 4 Department's responsibilities with respect to amendments to 5 the State plans and Illinois waivers approved by the federal 6 Centers for Medicare and Medicaid Services necessitated by the requirements of Title XIX and Title XXI of the federal Social 7 8 Security Act. The adoption of emergency rules authorized by 9 this subsection (m) shall be deemed to be necessary for the 10 public interest, safety, and welfare.

11 (n) In order to provide for the expeditious and timely implementation of the provisions of the State's fiscal year 12 13 2010 budget, emergency rules to implement any provision of this amendatory Act of the 96th General Assembly or any other budget 14 15 initiative authorized by the 96th General Assembly for fiscal 16 year 2010 may be adopted in accordance with this Section by the administering that 17 agency charged with provision or 18 initiative. The adoption of emergency rules authorized by this subsection (n) shall be deemed to be necessary for the public 19 20 interest, safety, and welfare. The rulemaking authority granted in this subsection (n) shall apply only to rules 21 22 promulgated during Fiscal Year 2010.

(o) In order to provide for the expeditious and timely
implementation of the provisions of the State's fiscal year
2011 budget, emergency rules to implement any provision of this
amendatory Act of the 96th General Assembly or any other budget

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1 initiative authorized by the 96th General Assembly for fiscal year 2011 may be adopted in accordance with this Section by the 2 3 agency charged with administering that provision or 4 initiative. The adoption of emergency rules authorized by this 5 subsection (o) is deemed to be necessary for the public 6 interest, safety, and welfare. The rulemaking authority granted in this subsection (o) applies only to rules 7 8 promulgated on or after the effective date of this amendatory 9 Act of the 96th General Assembly through June 30, 2011 January 10 9, 2011.

11 (Source: P.A. 95-12, eff. 7-2-07; 95-331, eff. 8-21-07; 96-45, 12 eff. 7-15-09; 96-958, eff. 7-1-10.)

Section 10. The State Finance Act is amended by changing
Section 5h as follows:

15 (30 ILCS 105/5h)

Sec. 5h. Cash flow borrowing and general funds liquidity. 16 (a) In order to meet cash flow deficits and to maintain 17 18 liquidity in the General Revenue Fund and the Common School Fund, on and after July 1, 2010 and through June 30, 2011 19 20 January 9, 2011, the State Treasurer and the State Comptroller 21 shall make transfers to the General Revenue Fund or the Common 22 School Fund, as directed by the Governor, out of special funds 23 of the State, to the extent allowed by federal law. No transfer 24 may be made from a fund under this Section that would have the 09600SB3461ham001 -10- LRB096 20419 HLH 44687 a

1 effect of reducing the available balance in the fund to an amount less than the amount remaining unexpended and unreserved 2 3 from the total appropriation from that fund estimated to be 4 expended for that fiscal year. No such transfer may reduce the 5 cumulative balance of all of the special funds of the State to an amount less than the total debt service payable during the 6 12 months immediately following the date of the transfer on any 7 8 bonded indebtedness of the State and any certificates issued 9 under the Short Term Borrowing Act. Notwithstanding any other 10 provision of this Section, no such transfer may be made from 11 any special fund that is exclusively collected by or appropriated to any other constitutional officer without the 12 13 written approval of that constitutional officer.

14 (b) If moneys have been transferred to the General Revenue 15 Fund or the Common School Fund pursuant to subsection (a) of 16 this Section, this amendatory Act of the 96th General Assembly shall constitute the irrevocable and continuing authority for 17 18 and direction to the State Treasurer and State Comptroller to 19 reimburse the funds of origin from the General Revenue Fund or 20 the Common School Fund, as appropriate, by transferring to the 21 funds of origin, at such times and in such amounts as directed Governor when necessary to support appropriated 22 by the 23 the funds, an amount equal to that expenditures from 24 transferred from them plus any interest that would have accrued 25 thereon had the transfer not occurred, except that any moneys 26 transferred pursuant to subsection (a) of this Section shall be

repaid to the fund of origin within 18 months after the date on
 which they were borrowed.

(c) On the first day of each quarterly period in each 3 4 fiscal year, the Governor's Office of Management and Budget 5 shall provide to the President and the Minority Leader of the 6 Senate, the Speaker and the Minority Leader of the House of Representatives, and the Commission on Government Forecasting 7 8 and Accountability a report on all transfers made pursuant to 9 this Section in the prior quarterly period. The report must be 10 provided in both written and electronic format. The report must 11 include all of the following:

12

(1) The date each transfer was made.

13

(2) The amount of each transfer.

14 (3) In the case of a transfer from the General Revenue
15 Fund or the Common School Fund to a fund of origin pursuant
16 to subsection (b) of this Section, the amount of interest
17 being paid to the fund of origin.

18 (4) The end of day balance of both the fund of origin
19 and the General Revenue Fund or the Common School Fund,
20 whichever the case may be, on the date the transfer was
21 made.

22 (Source: P.A. 96-958, eff. 7-1-10.)

23 Section 15. The Emergency Budget Act of Fiscal Year 2011 is 24 amended by changing Sections 1-10, 1-15, and 1-20 as follows: 1 (30 ILCS 187/1-10)

2 (Section scheduled to be repealed on July 1, 2011)

Sec. 1-10. Designation of contingency reserve. Beginning 3 4 on July 1, 2010 and until June 30, 2011 January 9, 2011, the 5 Governor may designate amounts to be set aside as a contingency reserve from the amounts appropriated from the General Revenue 6 Fund, the Common School Fund, the Education Assistance Fund, 7 8 and any special fund of the State for State fiscal year 2011 9 for all boards, commissions, agencies, institutions, 10 authorities, colleges, universities, and bodies politic and 11 corporate of the State, but not other constitutional officers, the legislative or judicial branch, the office of the Executive 12 13 Inspector General, or the Executive Ethics Commission. The 14 total contingency reserve may not exceed one-third of the sum of (i) the total dollar amount of vouchers that have been 15 16 submitted to the State Comptroller for payment but for which warrants have not been issued by the Comptroller as of July 1, 17 18 2010 and (ii) the total dollar amount of any fiscal year 2010 mandated statutory transfers that have not been executed as of 19 20 July 1, 2010. The State Comptroller shall certify the total 21 dollar amount of those outstanding vouchers and transfers to 22 the Governor on or before July 8, 2010.

23 (Source: P.A. 96-958, eff. 7-1-10.)

24 (30 ILCS 187/1-15)

25 (Section scheduled to be repealed on July 1, 2011)

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1 Sec. 1-15. Contingency reserve restrictions. Until June 30, 2011 January 9, 2011, the amounts placed in contingency 2 reserve shall not be transferred, obligated, encumbered, 3 4 expended, or otherwise committed unless the Governor 5 authorizes the removal of the amounts from the contingency 6 reserve or the State, by an Act of the 96th General Assembly, generates incremental revenues sufficient to support such 7 transfers, obligations, encumbrances, expenditures, or other 8 9 commitments.

10 (Source: P.A. 96-958, eff. 7-1-10.)

11 (30 ILCS 187/1-20)

12 (Section scheduled to be repealed on July 1, 2011)

13 Sec. 1-20. All State programs subject to appropriation. 14 Notwithstanding any other Act to the contrary, during State 15 fiscal year 2011, any expenditure from State funds authorized or required by any State law are made subject to appropriation 16 through June 30, 2011 January 9, 2011 of that fiscal year. No 17 18 moneys shall be obligated or expended during that time unless 19 they are supported by available State fiscal year 2011 appropriations that are not otherwise obligated or reserved 20 21 pursuant to Section 1-10 of this Act. The provisions of this 22 apply to Section do not non-appropriated funds, 23 locally non-appropriated accounts, held funds, or 24 appropriations with continuing authority.

25 (Source: P.A. 96-958, eff. 7-1-10.)

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Section 99. Effective date. This Act takes effect upon
 becoming law.".