



Sen. Don Harmon

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1 AMENDMENT TO SENATE BILL 120

2 AMENDMENT NO. _____. Amend Senate Bill 120 by replacing
3 everything after the enacting clause with the following:

4 "Section 1. Short title. This Act may be cited as the
5 Prepaid Wireless 9-1-1 Surcharge Act.

6 Section 5. Purpose. The General Assembly finds and declares
7 that maintaining effective and efficient 9-1-1 systems across
8 the State benefits all citizens. The fees imposed upon the
9 consumers of telecommunication services that have the ability
10 to dial 9-1-1 are an important funding mechanism to assist the
11 State and units of local government with the deployment of
12 enhanced 9-1-1 services to the citizens of this State.

13 Prepaid wireless telecommunication services are an
14 important segment of the telecommunications industry and have
15 proven particularly attractive to low-income and low-volume
16 consumers. Unlike traditional telecommunication services,

1 prepaid wireless telecommunications services are not sold or
2 used pursuant to term contracts or subscriptions and monthly
3 bills are not sent to consumers by prepaid wireless
4 telecommunication service providers or retail vendors.

5 Prepaid wireless consumers have the same access to
6 emergency 9-1-1 services from their wireless devices as
7 wireless consumers on term contracts. Prepaid wireless
8 consumers benefit from the ability to access the 9-1-1 system
9 by dialing 9-1-1.

10 Consumers purchase prepaid wireless telecommunication
11 services at a wide variety of general retail locations and
12 other distribution channels. Such purchases are made on a
13 cash-and-carry or pay-as-you-go basis from retailers.

14 It is the intent of the General Assembly to:

15 (1) ensure equitable contributions to the funding of
16 9-1-1 systems from consumers of prepaid wireless
17 telecommunication services;

18 (2) collect 9-1-1 surcharges from purchasers of
19 prepaid wireless telecommunications service at the point
20 of sale;

21 (3) impose the collection and remittance obligation
22 for 9-1-1 surcharges on sellers of prepaid wireless
23 telecommunications service;

24 (4) impose a single statewide 9-1-1 surcharge on point
25 of sale transactions in order to minimize administrative
26 costs on retailers.

1 Section 10. Definitions. In this Act:

2 "Consumer" means a person who purchases prepaid wireless
3 telecommunications service in a retail transaction.

4 "Department" means the Department of Revenue.

5 "Prepaid wireless E911 surcharge" means the charge that is
6 required to be collected by a seller from a consumer in the
7 amount established under Section 15 of this Act.

8 "Prepaid wireless telecommunications service" means a
9 wireless telecommunications service that allows a caller to
10 dial 9-1-1 to access the 9-1-1 system, which service must be
11 paid for in advance and is sold in predetermined units or
12 dollars of which the amount declines with use in a known
13 amount.

14 "Provider" means a person that provides prepaid wireless
15 telecommunications service pursuant to a license issued by the
16 Federal Communications Commission.

17 "Retail transaction" means the purchase of prepaid
18 wireless telecommunications service from a seller for any
19 purpose other than resale.

20 "Seller" means a person who sells prepaid wireless
21 telecommunications service to another person.

22 "Wireless telecommunications service" means commercial
23 mobile radio service as defined by 47 C.F.R. 20.3.

24 Section 15. Prepaid wireless 9-1-1 surcharge.

1 (a) There is hereby imposed a prepaid wireless 9-1-1
2 surcharge of 1.5% per retail transaction. The amount of the
3 surcharge may be reduced or increased pursuant to subsection
4 (e).

5 (a-5) In lieu of the surcharge imposed under subsection
6 (a), a home rule municipality having a population in excess of
7 500,000 that was imposing its own surcharge on wireless
8 carriers prior to July 1, 1998, may impose a prepaid wireless
9 9-1-1 surcharge not to exceed 6% per retail transaction sourced
10 to that jurisdiction under the provisions of paragraph (b).

11 (b) The prepaid wireless 9-1-1 surcharge shall be collected
12 by the seller from the consumer with respect to each retail
13 transaction occurring in this State. The amount of the prepaid
14 wireless 9-1-1 surcharge shall be either separately stated on
15 an invoice, receipt, or other similar document that is provided
16 to the consumer by the seller or otherwise disclosed to the
17 consumer.

18 For purposes of this subsection (b), a retail transaction
19 occurs in this State if (i) the retail transaction is made in
20 person by a consumer at the seller's business location and the
21 business is located within the State or (ii) the retail
22 transaction is treated as occurring in this State for purposes
23 of the Retailers' Occupation Tax Act.

24 (c) The prepaid wireless 9-1-1 surcharge is the liability
25 of the consumer and not of the seller or of any provider,
26 except that the seller shall be liable to remit all prepaid

1 wireless 9-1-1 surcharges that the seller collects from
2 consumers as provided in Section 20, including all such
3 surcharges that the seller is deemed to collect where the
4 amount of the surcharge has not been separately stated on an
5 invoice, receipt, or other similar document provided to the
6 consumer by the seller.

7 (d) The amount of the prepaid wireless 9-1-1 surcharge that
8 is collected by a seller from a consumer, whether or not such
9 amount is separately stated on an invoice, receipt, or other
10 similar document provided to the consumer by the seller, shall
11 not be included in the base for measuring any tax, fee,
12 surcharge, or other charge that is imposed by this State, any
13 political subdivision of this State, or any intergovernmental
14 agency.

15 (e) The prepaid wireless 9-1-1 charge shall be
16 proportionately increased or reduced, as applicable, upon any
17 change to the surcharge imposed under Section 17 of the
18 Wireless Emergency Telephone Safety Act. The adjusted rate
19 shall be determined by dividing the amount of the surcharge
20 imposed under Section 17 of the Wireless Emergency Telephone
21 Safety Act by \$50. Such increase or reduction shall be
22 effective on the effective date of the change to the surcharge
23 imposed under Section 17 of the Wireless Emergency Telephone
24 Safety Act or, if later, the first day of the first calendar
25 month to occur at least 60 days after the enactment of the
26 change to the surcharge imposed under Section 17 of the

1 Wireless Emergency Telephone Safety Act. The Department shall
2 provide not less than 30 days' notice of an increase or
3 reduction in the amount of the surcharge on the Department's
4 website.

5 (f) Bundled transactions. When prepaid wireless
6 telecommunications service is sold with one or more other
7 products or services for a single, non-itemized price, then the
8 percentage specified in subsection (a) or (a-5) of this Section
9 15 shall be applied to the entire non-itemized price unless the
10 seller elects to apply the percentage to (i) the dollar amount
11 of the prepaid wireless telecommunications service if that
12 dollar amount is disclosed to the consumer or (ii) the portion
13 of the price that is attributable to the prepaid wireless
14 telecommunications service if the retailer can identify that
15 portion by reasonable and verifiable standards from its books
16 and records that are kept in the regular course of business for
17 other purposes, including, but not limited to, books and
18 records that are kept for non-tax purposes. However, if a
19 minimal amount of prepaid wireless telecommunications service
20 is sold with a prepaid wireless device for a single,
21 non-itemized price, then the seller may elect not to apply the
22 percentage specified in subsection (a) or (a-5) of this Section
23 15 to such transaction. For purposes of this subsection, an
24 amount of service denominated as 10 minutes or less or \$5 or
25 less is considered minimal.

1 Section 20. Administration of prepaid wireless 9-1-1
2 surcharge.

3 (a) Prepaid wireless E911 charges collected by sellers
4 shall be remitted to the Department at the times and in the
5 manner provided by the Retailers' Occupation Tax Act. The
6 Department shall establish registration and payment procedures
7 that substantially coincide with the registration and payment
8 procedures that apply to the Retailers' Occupation Tax Act.

9 (b) A seller shall be permitted to deduct and retain 3% of
10 prepaid wireless 9-1-1 surcharges that are collected by the
11 seller from consumers.

12 (c) The audit and appeal procedures applicable to the
13 Retailers' Occupation Tax Act shall apply to prepaid wireless
14 E911 charges.

15 (d) The Department shall establish procedures by which a
16 seller of prepaid wireless telecommunications service may
17 document that a sale is not a retail transaction. The
18 procedures must substantially coincide with the procedures for
19 documenting sale for resale transactions under the Retailers'
20 Occupation Tax Act.

21 (e) The Department shall pay all remitted prepaid wireless
22 E911 charges over to the State Treasurer for deposit into the
23 Wireless Service Emergency Fund within 30 days after receipt,
24 for use and distribution in accordance with the provisions of
25 the Wireless Emergency Telephone Safety Act. The Department may
26 deduct an amount, not to exceed 2% of remitted charges, to be

1 retained by the Department to reimburse its direct costs of
2 administering the collection and remittance of prepaid
3 wireless 9-1-1 surcharges.

4 Section 25. Liability of sellers and providers.

5 (a) The provisions of Section 50 of the Wireless Emergency
6 Telephone Safety Act shall apply to sellers and providers of
7 prepaid wireless telecommunications service.

8 (b) No provider or seller of prepaid wireless
9 telecommunications service shall be liable for damages to any
10 person resulting from or incurred in connection with the
11 provision of any lawful assistance to any investigative or law
12 enforcement officer of the United States, this or any other
13 state, or any political subdivision of this or any other state,
14 in connection with any lawful investigation or other law
15 enforcement activity by such law enforcement officer.

16 Section 27. Home rule. A home rule unit, other than a home
17 rule municipality having a population in excess of 500,000 that
18 was imposing its own surcharge on wireless carriers prior to
19 July 1, 1998, may not impose a separate surcharge on wireless
20 9-1-1 service in addition to the surcharge imposed on wireless
21 9-1-1 service under this Act. This Section is a denial and
22 limitation of home rule powers and functions under subsection
23 (h) of Section 6 of Article VII of the Illinois Constitution.

1 Section 30. Exclusivity of prepaid wireless 9-1-1
2 surcharge. The prepaid wireless 9-1-1 surcharge imposed by this
3 Act shall be the only 9-1-1 funding obligation imposed with
4 respect to prepaid wireless telecommunications service in this
5 State. No tax, fee, surcharge, or other charge shall be imposed
6 by this State, any political subdivision of this State, or any
7 intergovernmental agency, for 9-1-1 funding purposes, upon any
8 provider, seller, or consumer with respect to the sale,
9 purchase, use, or provision of prepaid wireless
10 telecommunications service.

11 Section 95. The Wireless Emergency Telephone Safety Act is
12 amended by changing Sections 10 and 17 and by adding Section 80
13 as follows:

14 (50 ILCS 751/10)

15 (Section scheduled to be repealed on April 1, 2013)

16 Sec. 10. Definitions. In this Act:

17 ~~"Active prepaid wireless telephone" means a prepaid~~
18 ~~wireless telephone that has been used or activated by the~~
19 ~~customer during the month to complete a telephone call for~~
20 ~~which the customer's card or account was decremented.~~

21 "Emergency telephone system board" means a board appointed
22 by the corporate authorities of any county or municipality that
23 provides for the management and operation of a 9-1-1 system
24 within the scope of the duties and powers prescribed by the

1 Emergency Telephone System Act.

2 "Master street address guide" means the computerized
3 geographical database that consists of all street and address
4 data within a 9-1-1 system.

5 "Mobile telephone number" or "MTN" shall mean the telephone
6 number assigned to a wireless telephone at the time of initial
7 activation.

8 "Prepaid wireless telecommunication ~~telephone~~ service"
9 means a cellular or wireless telecommunications telephone
10 service that allows a caller to dial 9-1-1 to access the 9-1-1
11 system, which service must be paid for in advance and is sold
12 in predetermined units or dollars which the amount declines
13 with use in a known amount. ~~which is activated by payment in~~
14 ~~advance of a finite dollar amount or for a finite set of~~
15 ~~minutes and which, unless an additional finite dollar amount or~~
16 ~~finite set of minutes is paid in advance, terminates either (i)~~
17 ~~upon use by a customer and delivery by the wireless carrier of~~
18 ~~an agreed upon amount of service corresponding to the total~~
19 ~~dollar amount paid in advance, or within a certain period of~~
20 ~~time following initial purchase or activation.~~

21 "Public safety agency" means a functional division of a
22 public agency that provides fire fighting, police, medical, or
23 other emergency services. For the purpose of providing wireless
24 service to users of 9-1-1 emergency services, as expressly
25 provided for in this Act, the Department of State Police may be
26 considered a public safety agency.

1 "Qualified governmental entity" means a unit of local
2 government authorized to provide 9-1-1 services pursuant to the
3 Emergency Telephone System Act where no emergency telephone
4 system board exists.

5 "Remit period" means the billing period, one month in
6 duration, for which a wireless carrier, ~~other than a prepaid~~
7 ~~wireless carrier that provides zip code information based upon~~
8 ~~the addresses associated with its customers' points of~~
9 ~~purchase, customers' billing addresses, or locations~~
10 ~~associated with MTNs, as described in subsection (a) of Section~~
11 ~~17,~~ remits a surcharge and provides subscriber information by
12 zip code to the Illinois Commerce Commission, in accordance
13 with Section 17 of this Act.

14 "Statewide wireless emergency 9-1-1 system" means all
15 areas of the State where an emergency telephone system board
16 or, in the absence of an emergency telephone system board, a
17 qualified governmental entity has not declared its intention
18 for one or more of its public safety answering points to serve
19 as a primary wireless 9-1-1 public safety answering point for
20 its jurisdiction. The operator of the statewide wireless
21 emergency 9-1-1 system shall be the Department of State Police.

22 ~~"Sufficient positive balance" means a dollar amount~~
23 ~~greater than or equal to the monthly wireless 9-1-1 surcharge~~
24 ~~amount.~~

25 "Wireless carrier" means a provider of two-way cellular,
26 broadband PCS, geographic area 800 MHZ and 900 MHZ Commercial

1 Mobile Radio Service (CMRS), Wireless Communications Service
2 (WCS), or other Commercial Mobile Radio Service (CMRS), as
3 defined by the Federal Communications Commission, offering
4 radio communications that may provide fixed, mobile, radio
5 location, or satellite communication services to individuals
6 or businesses within its assigned spectrum block and
7 geographical area or that offers real-time, two-way voice
8 service that is interconnected with the public switched
9 network, including a reseller of such service.

10 "Wireless enhanced 9-1-1" means the ability to relay the
11 telephone number of the originator of a 9-1-1 call and location
12 information from any mobile handset or text telephone device
13 accessing the wireless system to the designated wireless public
14 safety answering point as set forth in the order of the Federal
15 Communications Commission, FCC Docket No. 94-102, adopted June
16 12, 1996, with an effective date of October 1, 1996, and any
17 subsequent amendment thereto.

18 "Wireless public safety answering point" means the
19 functional division of an emergency telephone system board,
20 qualified governmental entity, or the Department of State
21 Police accepting wireless 9-1-1 calls.

22 "Wireless subscriber" means an individual or entity to whom
23 a wireless service account or number has been assigned by a
24 wireless carrier, other than an account or number associated
25 with prepaid wireless telecommunication service.

26 "Wireless telephone service" ~~includes prepaid wireless~~

1 ~~telephone service and~~ means all "commercial mobile service", as
2 that term is defined in 47 CFR 20.3, including all personal
3 communications services, wireless radio telephone services,
4 geographic area specialized and enhanced specialized mobile
5 radio services, and incumbent wide area specialized mobile
6 radio licensees that offer real time, two-way service that is
7 interconnected with the public switched telephone network.

8 (Source: P.A. 95-63, eff. 8-13-07.)

9 (50 ILCS 751/17)

10 (Section scheduled to be repealed on April 1, 2013)

11 Sec. 17. Wireless carrier surcharge.

12 (a) Except as provided in Sections ~~Section~~ 45 and 80, each
13 wireless carrier shall impose a monthly wireless carrier
14 surcharge per CMRS connection that either has a telephone
15 number within an area code assigned to Illinois by the North
16 American Numbering Plan Administrator or has a billing address
17 in this State. ~~In the case of prepaid wireless telephone~~
18 ~~service, this surcharge shall be remitted based upon the~~
19 ~~address associated with the point of purchase, the customer~~
20 ~~billing address, or the location associated with the MTN for~~
21 ~~each active prepaid wireless telephone that has a sufficient~~
22 ~~positive balance as of the last day of each month, if that~~
23 ~~information is available.~~ No wireless carrier shall impose the
24 surcharge authorized by this Section upon any subscriber who is
25 subject to the surcharge imposed by a unit of local government

1 pursuant to Section 45. Prior to January 1, 2008 (the effective
2 date of Public Act 95-698), the surcharge amount shall be the
3 amount set by the Wireless Enhanced 9-1-1 Board. Beginning on
4 January 1, 2008 (the effective date of Public Act 95-698), the
5 monthly surcharge imposed under this Section shall be \$0.73 per
6 CMRS connection. The wireless carrier that provides wireless
7 service to the subscriber shall collect the surcharge from the
8 subscriber. For mobile telecommunications services provided on
9 and after August 1, 2002, any surcharge imposed under this Act
10 shall be imposed based upon the municipality or county that
11 encompasses the customer's place of primary use as defined in
12 the Mobile Telecommunications Sourcing Conformity Act. The
13 surcharge shall be stated as a separate item on the
14 subscriber's monthly bill. The wireless carrier shall begin
15 collecting the surcharge on bills issued within 90 days after
16 the Wireless Enhanced 9-1-1 Board sets the monthly wireless
17 surcharge. State and local taxes shall not apply to the
18 wireless carrier surcharge.

19 (b) Except as provided in Sections ~~Section~~ 45 and 80, a
20 wireless carrier shall, within 45 days of collection, remit,
21 either by check or by electronic funds transfer, to the State
22 Treasurer the amount of the wireless carrier surcharge
23 collected from each subscriber. Of the amounts remitted under
24 this subsection prior to January 1, 2008 (the effective date of
25 Public Act 95-698), and for surcharges imposed before January
26 1, 2008 (the effective date of Public Act 95-698) but remitted

1 after January 1, 2008, the State Treasurer shall deposit
2 one-third into the Wireless Carrier Reimbursement Fund and
3 two-thirds into the Wireless Service Emergency Fund. For
4 surcharges collected and remitted on or after January 1, 2008
5 (the effective date of Public Act 95-698), \$0.1475 per
6 surcharge collected shall be deposited into the Wireless
7 Carrier Reimbursement Fund, and \$0.5825 per surcharge
8 collected shall be deposited into the Wireless Service
9 Emergency Fund. Of the amounts deposited into the Wireless
10 Carrier Reimbursement Fund under this subsection, \$0.01 per
11 surcharge collected may be distributed to the carriers to cover
12 their administrative costs. Of the amounts deposited into the
13 Wireless Service Emergency Fund under this subsection, \$0.01
14 per surcharge collected may be disbursed to the Illinois
15 Commerce Commission to cover its administrative costs.

16 (c) The first such remittance by wireless carriers shall
17 include the number of customers by zip code, and the 9-digit
18 zip code if currently being used or later implemented by the
19 carrier, that shall be the means by which the Illinois Commerce
20 Commission shall determine distributions from the Wireless
21 Service Emergency Fund. This information shall be updated no
22 less often than every year. Wireless carriers are not required
23 to remit surcharge moneys that are billed to subscribers but
24 not yet collected. Any carrier that fails to provide the zip
25 code information required under this subsection (c) ~~or any~~
26 ~~prepaid wireless carrier that fails to provide zip code~~

1 ~~information based upon the addresses associated with its~~
2 ~~customers' points of purchase, customers' billing addresses,~~
3 ~~or locations associated with MTNs, as described in subsection~~
4 ~~(a) of this Section,~~ shall be subject to the penalty set forth
5 in subsection (f) of this Section.

6 (d) ~~(Blank.) Within 90 days after August 13, 2007 (the~~
7 ~~effective date of Public Act 95-63), each wireless carrier must~~
8 ~~implement a mechanism for the collection of the surcharge~~
9 ~~imposed under subsection (a) of this Section from its~~
10 ~~subscribers. If a wireless carrier does not implement a~~
11 ~~mechanism for the collection of the surcharge from its~~
12 ~~subscribers in accordance with this subsection (d), then the~~
13 ~~carrier is required to remit the surcharge for all subscribers~~
14 ~~until the carrier is deemed to be in compliance with this~~
15 ~~subsection (d) by the Illinois Commerce Commission.~~

16 (e) If before midnight on the last day of the third
17 calendar month after the closing date of the remit period a
18 wireless carrier does not remit the surcharge or any portion
19 thereof required under this Section, then the surcharge or
20 portion thereof shall be deemed delinquent until paid in full,
21 and the Illinois Commerce Commission may impose a penalty
22 against the carrier in an amount equal to the greater of:

23 (1) \$25 for each month or portion of a month from the
24 time an amount becomes delinquent until the amount is paid
25 in full; or

26 (2) an amount equal to the product of 1% and the sum of

1 all delinquent amounts for each month or portion of a month
2 that the delinquent amounts remain unpaid.

3 A penalty imposed in accordance with this subsection (e)
4 for a portion of a month during which the carrier provides the
5 number of subscribers by zip code as required under subsection
6 (c) of this Section shall be prorated for each day of that
7 month during which the carrier had not provided the number of
8 subscribers by zip code as required under subsection (c) of
9 this Section. Any penalty imposed under this subsection (e) is
10 in addition to the amount of the delinquency and is in addition
11 to any other penalty imposed under this Section.

12 (f) If, before midnight on the last day of the third
13 calendar month after the closing date of the remit period, a
14 wireless carrier does not provide the number of subscribers by
15 zip code as required under subsection (c) of this Section, then
16 the report is deemed delinquent and the Illinois Commerce
17 Commission may impose a penalty against the carrier in an
18 amount equal to the greater of:

19 (1) \$25 for each month or portion of a month that the
20 report is delinquent; or

21 (2) an amount equal to the product of 1/2¢ and the
22 number of subscribers served by the wireless carrier.

23 A penalty imposed in accordance with this subsection (f)
24 for a portion of a month during which the carrier pays the
25 delinquent amount in full shall be prorated for each day of
26 that month that the delinquent amount was paid in full. Any

1 penalty imposed under this subsection (f) is in addition to any
2 other penalty imposed under this Section.

3 (g) The Illinois Commerce Commission may enforce the
4 collection of any delinquent amount and any penalty due and
5 unpaid under this Section by legal action or in any other
6 manner by which the collection of debts due the State of
7 Illinois may be enforced under the laws of this State. The
8 Executive Director of the Illinois Commerce Commission, or his
9 or her designee, may excuse the payment of any penalty imposed
10 under this Section if the Executive Director, or his or her
11 designee, determines that the enforcement of this penalty is
12 unjust.

13 (h) Notwithstanding any provision of law to the contrary,
14 nothing shall impair the right of wireless carriers to recover
15 compliance costs for all emergency communications services
16 that are not reimbursed out of the Wireless Carrier
17 Reimbursement Fund directly from their customers via line-item
18 charges on the customer's bill. Those compliance costs include
19 all costs incurred by wireless carriers in complying with
20 local, State, and federal regulatory or legislative mandates
21 that require the transmission and receipt of emergency
22 communications to and from the general public, including, but
23 not limited to, E-911.

24 (i) The Auditor General shall conduct, on an annual basis,
25 an audit of the Wireless Service Emergency Fund and the
26 Wireless Carrier Reimbursement Fund for compliance with the

1 requirements of this Act. The audit shall include, but not be
2 limited to, the following determinations:

3 (1) Whether the Commission is maintaining detailed
4 records of all receipts and disbursements from the Wireless
5 Carrier Emergency Fund and the Wireless Carrier
6 Reimbursement Fund.

7 (2) Whether the Commission's administrative costs
8 charged to the funds are adequately documented and are
9 reasonable.

10 (3) Whether the Commission's procedures for making
11 grants and providing reimbursements in accordance with the
12 Act are adequate.

13 (4) The status of the implementation of wireless 9-1-1
14 and E9-1-1 services in Illinois.

15 The Commission, the Department of State Police, and any
16 other entity or person that may have information relevant to
17 the audit shall cooperate fully and promptly with the Office of
18 the Auditor General in conducting the audit. The Auditor
19 General shall commence the audit as soon as possible and
20 distribute the report upon completion in accordance with
21 Section 3-14 of the Illinois State Auditing Act.

22 (Source: P.A. 95-63, eff. 8-13-07; 95-698, eff. 1-1-08; 95-876,
23 eff. 8-21-08.)

24 (50 ILCS 751/80 new)

25 Sec. 80. Prepaid wireless telecommunications service;

1 surcharge. The wireless carrier surcharge and any other
2 requirements imposed by Section 17 or authorized by Section 45
3 shall not apply to prepaid wireless telecommunications
4 service. The provisions of the Prepaid Wireless 9-1-1 Surcharge
5 Act shall apply to prepaid wireless telecommunications
6 service.

7 Section 99. Effective date. This Act takes effect July 1,
8 2010.".