# 96TH GENERAL ASSEMBLY State of Illinois 2009 and 2010 <br> HB5843 

Introduced 2/10/2010, by Rep. Daniel J. Burke and William B. Black

## SYNOPSIS AS INTRODUCED:

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230 ILCS 10/13
from Ch. 120, par. 2413
Amends the Riverboat Gambling Act. Removes language ending the obligation of owners licensees to make certain payments of \(3 \%\) of adjusted gross receipts (the impact fee) upon the meeting of specified conditions. Removes language providing for the payment of \(15 \%\) of the adjusted gross receipts of specified owners licensees from the State Gaming Fund to the Horse Racing Equity Trust Fund and other related provisions.
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## A BILL FOR

AN ACT concerning gaming.

# Be it enacted by the People of the State of Illinois, represented in the General Assembly: 

Section 5. The Riverboat Gambling Act is amended by changing Sections 7 and 13 as follows:
(230 ILCS 10/7) (from Ch. 120, par. 2407)
Sec. 7. Owners Licenses.
(a) The Board shall issue owners licenses to persons, firms or corporations which apply for such licenses upon payment to the Board of the non-refundable license fee set by the Board, upon payment of a $\$ 25,000$ license fee for the first year of operation and a $\$ 5,000$ license fee for each succeeding year and upon a determination by the Board that the applicant is eligible for an owners license pursuant to this Act and the rules of the Board. Beginning December 15, 2008 (the effective date of Public Act 95-1008) From the effective date of this amendatory Act of the 95 th Gencral Assembly until (i) 3 years after the effective date of this amendatory fet of the 95th General Assembly, (ii) the date any organization lieensee begins to operate a slot machine or video game of chance under the Illinois Horse Racing Act of 1975 or this Act, (ii) the date that payments begin under subsection (e-5) of section 13 of the Aet, or (iv) the wagexing tax imped under section 13
of this Act is increased by law to reflect a tax rate that is at least as stringent or more stringent than the tax rate eontained in subsetion $(a-3)$ of section 13, whichever oceurs firs as condition of licensure and as an alternative source of payment for those funds payable under subsection (c-5) of Section 13 of the Riverboat Gambling Act, any owners licensee that holds or receives its owners license on or after the effective date of this amendatory Act of the 94 th General Assembly, other than an owners licensee operating a riverboat with adjusted gross receipts in calendar year 2004 of less than $\$ 200,000,000$, must pay into the Horse Racing Equity Trust Fund, in addition to any other payments required under this Act, an amount equal to $3 \%$ of the adjusted gross receipts received by the owners licensee. The payments required under this Section shall be made by the owners licensee to the State Treasurer no later than 3:00 o'clock p.m. of the day after the day when the adjusted gross receipts were received by the owners licensee. A person, firm or corporation is ineligible to receive an owners license if:
(1) the person has been convicted of a felony under the laws of this State, any other state, or the United States;
(2) the person has been convicted of any violation of Article 28 of the Criminal Code of 1961, or substantially similar laws of any other jurisdiction;
(3) the person has submitted an application for a license under this Act which contains false information;
(4) the person is a member of the Board;
(5) a person defined in (1), (2), (3) or (4) is an officer, director or managerial employee of the firm or corporation;
(6) the firm or corporation employs a person defined in (1), (2), (3) or (4) who participates in the management or operation of gambling operations authorized under this Act;
(7) (blank); or
(8) a license of the person, firm or corporation issued under this Act, or a license to own or operate gambling facilities in any other jurisdiction, has been revoked. The Board is expressly prohibited from making changes to the requirement that licensees make payment into the Horse Racing Equity Trust Fund without the express authority of the Illinois General Assembly and making any other rule to implement or interpret this amendatory Act of the 95th General Assembly. For the purposes of this paragraph, "rules" is given the meaning given to that term in Section $1-70$ of the Illinois Administrative Procedure Act.
(b) In determining whether to grant an owners license to an applicant, the Board shall consider:
(1) the character, reputation, experience and financial integrity of the applicants and of any other or separate person that either:
(A) controls, directly or indirectly, such
applicant, or
(B) is controlled, directly or indirectly, by such applicant or by a person which controls, directly or indirectly, such applicant;
(2) the facilities or proposed facilities for the conduct of riverboat gambling;
(3) the highest prospective total revenue to be derived by the State from the conduct of riverboat gambling;
(4) the extent to which the ownership of the applicant reflects the diversity of the State by including minority persons and females and the good faith affirmative action plan of each applicant to recruit, train and upgrade minority persons and females in all employment classifications;
(5) the financial ability of the applicant to purchase and maintain adequate liability and casualty insurance;
(6) whether the applicant has adequate capitalization to provide and maintain, for the duration of a license, a riverboat;
(7) the extent to which the applicant exceeds or meets other standards for the issuance of an owners license which the Board may adopt by rule; and
(8) The amount of the applicant's license bid.
(c) Each owners license shall specify the place where riverboats shall operate and dock.
(d) Each applicant shall submit with his application, on
forms provided by the Board, 2 sets of his fingerprints.
(e) The Board may issue up to 10 licenses authorizing the holders of such licenses to own riverboats. In the application for an owners license, the applicant shall state the dock at which the riverboat is based and the water on which the riverboat will be located. The Board shall issue 5 licenses to become effective not earlier than January 1, 1991. Three of such licenses shall authorize riverboat gambling on the Mississippi River, or, with approval by the municipality in which the riverboat was docked on August 7, 2003 and with Board approval, be authorized to relocate to a new location, in a municipality that (1) borders on the Mississippi River or is within 5 miles of the city limits of a municipality that borders on the Mississippi River and (2), on August 7, 2003, had a riverboat conducting riverboat gambling operations pursuant to a license issued under this Act; one of which shall authorize riverboat gambling from a home dock in the city of East St. Louis. One other license shall authorize riverboat gambling on the Illinois River south of Marshall County. The Board shall issue one additional license to become effective not earlier than March 1, 1992, which shall authorize riverboat gambling on the Des Plaines River in Will County. The Board may issue 4 additional licenses to become effective not earlier than March 1, 1992. In determining the water upon which riverboats will operate, the Board shall consider the economic benefit which riverboat gambling confers on the State, and
shall seek to assure that all regions of the State share in the economic benefits of riverboat gambling.

In granting all licenses, the Board may give favorable consideration to economically depressed areas of the State, to applicants presenting plans which provide for significant economic development over a large geographic area, and to applicants who currently operate non-gambling riverboats in Illinois. The Board shall review all applications for owners licenses, and shall inform each applicant of the Board's decision. The Board may grant an owners license to an applicant that has not submitted the highest license bid, but if it does not select the highest bidder, the Board shall issue a written decision explaining why another applicant was selected and identifying the factors set forth in this Section that favored the winning bidder.

In addition to any other revocation powers granted to the Board under this Act, the Board may revoke the owners license of a licensee which fails to begin conducting gambling within 15 months of receipt of the Board's approval of the application if the Board determines that license revocation is in the best interests of the State.
(f) The first 10 owners licenses issued under this Act shall permit the holder to own up to 2 riverboats and equipment thereon for a period of 3 years after the effective date of the license. Holders of the first 10 owners licenses must pay the annual license fee for each of the 3 years during which they
are authorized to own riverboats.
(g) Upon the termination, expiration, or revocation of each of the first 10 licenses, which shall be issued for a 3 year period, all licenses are renewable annually upon payment of the fee and a determination by the Board that the licensee continues to meet all of the requirements of this Act and the Board's rules. However, for licenses renewed on or after May 1, 1998, renewal shall be for a period of 4 years, unless the Board sets a shorter period.
(h) An owners license shall entitle the licensee to own up to 2 riverboats. A licensee shall limit the number of gambling participants to 1,200 for any such owners license. A licensee may operate both of its riverboats concurrently, provided that the total number of gambling participants on both riverboats does not exceed 1,200. Riverboats licensed to operate on the Mississippi River and the Illinois River south of Marshall County shall have an authorized capacity of at least 500 persons. Any other riverboat licensed under this Act shall have an authorized capacity of at least 400 persons.
(i) A licensed owner is authorized to apply to the Board for and, if approved therefor, to receive all licenses from the Board necessary for the operation of a riverboat, including a liquor license, a license to prepare and serve food for human consumption, and other necessary licenses. All use, occupation and excise taxes which apply to the sale of food and beverages in this State and all taxes imposed on the sale or use of
tangible personal property apply to such sales aboard the riverboat.
(j) The Board may issue or re-issue a license authorizing a riverboat to dock in a municipality or approve a relocation under Section 11.2 only if, prior to the issuance or re-issuance of the license or approval, the governing body of the municipality in which the riverboat will dock has by a majority vote approved the docking of riverboats in the municipality. The Board may issue or re-issue a license authorizing a riverboat to dock in areas of a county outside any municipality or approve a relocation under Section 11.2 only if, prior to the issuance or re-issuance of the license or approval, the governing body of the county has by a majority vote approved of the docking of riverboats within such areas. (Source: P.A. 94-667, eff. 8-23-05; 94-804, eff. 5-26-06; 95-1008, eff. 12-15-08.)
(230 ILCS 10/13) (from Ch. 120, par. 2413)
Sec. 13. Wagering tax; rate; distribution.
(a) Until January 1, 1998, a tax is imposed on the adjusted gross receipts received from gambling games authorized under this Act at the rate of $20 \%$.
(a-1) From January 1, 1998 until July 1, 2002, a privilege tax is imposed on persons engaged in the business of conducting riverboat gambling operations, based on the adjusted gross receipts received by a licensed owner from gambling games
authorized under this Act at the following rates:
$15 \%$ of annual adjusted gross receipts up to and including \$25,000,000;
$20 \%$ of annual adjusted gross receipts in excess of $\$ 25,000,000$ but not exceeding $\$ 50,000,000 ;$

25\% of annual adjusted gross receipts in excess of $\$ 50,000,000$ but not exceeding $\$ 75,000,000$;
$30 \%$ of annual adjusted gross receipts in excess of $\$ 75,000,000$ but not exceeding $\$ 100,000,000 ;$

35\% of annual adjusted gross receipts in excess of $\$ 100,000,000$.
(a-2) From July 1, 2002 until July 1, 2003, a privilege tax is imposed on persons engaged in the business of conducting riverboat gambling operations, other than licensed managers conducting riverboat gambling operations on behalf of the State, based on the adjusted gross receipts received by a licensed owner from gambling games authorized under this Act at the following rates:
$15 \%$ of annual adjusted gross receipts up to and including \$25,000,000;
$22.5 \%$ of annual adjusted gross receipts in excess of $\$ 25,000,000$ but not exceeding $\$ 50,000,000 ;$
$27.5 \%$ of annual adjusted gross receipts in excess of $\$ 50,000,000$ but not exceeding $\$ 75,000,000 ;$
$32.5 \%$ of annual adjusted gross receipts in excess of $\$ 75,000,000$ but not exceeding $\$ 100,000,000 ;$
37.5\% of annual adjusted gross receipts in excess of $\$ 100,000,000$ but not exceeding $\$ 150,000,000 ;$

45\% of annual adjusted gross receipts in excess of $\$ 150,000,000$ but not exceeding $\$ 200,000,000 ;$
$50 \%$ of annual adjusted gross receipts in excess of $\$ 200,000,000$.
(a-3) Beginning July 1, 2003, a privilege tax is imposed on persons engaged in the business of conducting riverboat gambling operations, other than licensed managers conducting riverboat gambling operations on behalf of the State, based on the adjusted gross receipts received by a licensed owner from gambling games authorized under this Act at the following rates:
$15 \%$ of annual adjusted gross receipts up to and including \$25,000,000;
27.5\% of annual adjusted gross receipts in excess of $\$ 25,000,000$ but not exceeding $\$ 37,500,000 ;$
$32.5 \%$ of annual adjusted gross receipts in excess of $\$ 37,500,000$ but not exceeding $\$ 50,000,000 ;$
$37.5 \%$ of annual adjusted gross receipts in excess of $\$ 50,000,000$ but not exceeding $\$ 75,000,000 ;$

45\% of annual adjusted gross receipts in excess of $\$ 75,000,000$ but not exceeding $\$ 100,000,000 ;$
$50 \%$ of annual adjusted gross receipts in excess of $\$ 100,000,000$ but not exceeding $\$ 250,000,000$;
$70 \%$ of annual adjusted gross receipts in excess of
$\$ 250,000,000$.
An amount equal to the amount of wagering taxes collected under this subsection (a-3) that are in addition to the amount of wagering taxes that would have been collected if the wagering tax rates under subsection (a-2) were in effect shall be paid into the Common School Fund.

The privilege tax imposed under this subsection (a-3) shall no longer be imposed beginning on the earlier of (i) July 1, 2005; (ii) the first date after June 20, 2003 that riverboat gambling operations are conducted pursuant to a dormant license; or (iii) the first day that riverboat gambling operations are conducted under the authority of an owners license that is in addition to the 10 owners licenses initially authorized under this Act. For the purposes of this subsection (a-3), the term "dormant license" means an owners license that is authorized by this Act under which no riverboat gambling operations are being conducted on June 20, 2003.
(a-4) Beginning on the first day on which the tax imposed under subsection (a-3) is no longer imposed, a privilege tax is imposed on persons engaged in the business of conducting riverboat gambling operations, other than licensed managers conducting riverboat gambling operations on behalf of the State, based on the adjusted gross receipts received by a licensed owner from gambling games authorized under this Act at the following rates:
$15 \%$ of annual adjusted gross receipts up to and
including \$25,000,000;
22.5\% of annual adjusted gross receipts in excess of $\$ 25,000,000$ but not exceeding $\$ 50,000,000 ;$
27.5\% of annual adjusted gross receipts in excess of $\$ 50,000,000$ but not exceeding $\$ 75,000,000 ;$
32.5\% of annual adjusted gross receipts in excess of $\$ 75,000,000$ but not exceeding $\$ 100,000,000 ;$
$37.5 \%$ of annual adjusted gross receipts in excess of $\$ 100,000,000$ but not exceeding $\$ 150,000,000 ;$
$45 \%$ of annual adjusted gross receipts in excess of $\$ 150,000,000$ but not exceeding $\$ 200,000,000 ;$
$50 \%$ of annual adjusted gross receipts in excess of \$200,000,000.
(a-8) Riverboat gambling operations conducted by a licensed manager on behalf of the State are not subject to the tax imposed under this Section.
(a-10) The taxes imposed by this Section shall be paid by the licensed owner to the Board not later than 3:00 o'clock p.m. of the day after the day when the wagers were made.
(a-15) If the privilege tax imposed under subsection (a-3) is no longer imposed pursuant to item (i) of the last paragraph of subsection (a-3), then by June 15 of each year, each owners licensee, other than an owners licensee that admitted 1,000,000 persons or fewer in calendar year 2004, must, in addition to the payment of all amounts otherwise due under this Section, pay to the Board a reconciliation payment in the amount, if
any, by which the licensed owner's base amount exceeds the amount of net privilege tax paid by the licensed owner to the Board in the then current State fiscal year. A licensed owner's net privilege tax obligation due for the balance of the state fiscal year shall be reduced up to the total of the amount paid by the licensed owner in its June 15 reconciliation payment. The obligation imposed by this subsection (a-15) is binding on any person, firm, corporation, or other entity that acquires an ownership interest in any such owners license. The obligation imposed under this subsection (a-15) terminates on the earliest of: (i) July 1, 2007, (ii) the first day after the effective date of this amendatory Act of the 94 th General Assembly that riverboat gambling operations are conducted pursuant to a dormant license, (iii) the first day that riverboat gambling operations are conducted under the authority of an owners license that is in addition to the 10 owners licenses initially authorized under this Act, or (iv) the first day that a licensee under the Illinois Horse Racing Act of 1975 conducts gaming operations with slot machines or other electronic gaming devices. The Board must reduce the obligation imposed under this subsection (a-15) by an amount the Board deems reasonable for any of the following reasons: (A) an act or acts of God, (B) an act of bioterrorism or terrorism or a bioterrorism or terrorism threat that was investigated by a law enforcement agency, or (C) a condition beyond the control of the owners licensee that does not result from any act or omission by the
owners licensee or any of its agents and that poses a hazardous threat to the health and safety of patrons. If an owners licensee pays an amount in excess of its liability under this Section, the Board shall apply the overpayment to future payments required under this Section.

For purposes of this subsection (a-15):
"Act of God" means an incident caused by the operation of an extraordinary force that cannot be foreseen, that cannot be avoided by the exercise of due care, and for which no person can be held liable.
"Base amount" means the following:
For a riverboat in Alton, $\$ 31,000,000$.
For a riverboat in East Peoria, \$43,000,000.
For the Empress riverboat in Joliet, $\$ 86,000,000$.
For a riverboat in Metropolis, $\$ 45,000,000$.
For the Harrah's riverboat in Joliet, $\$ 114,000,000$.
For a riverboat in Aurora, \$86,000,000.
For a riverboat in East St. Louis, $\$ 48,500,000$.
For a riverboat in Elgin, $\$ 198,000,000$.
"Dormant license" has the meaning ascribed to it in subsection (a-3).
"Net privilege tax" means all privilege taxes paid by a licensed owner to the Board under this Section, less all payments made from the State Gaming Fund pursuant to subsection (b) of this Section.

The changes made to this subsection (a-15) by Public Act

94-839 are intended to restate and clarify the intent of Public Act 94-673 with respect to the amount of the payments required to be made under this subsection by an owners licensee to the Board.
(b) Until January 1, 1998, 25\% of the tax revenue deposited in the State Gaming Fund under this Section shall be paid, subject to appropriation by the General Assembly, to the unit of local government which is designated as the home dock of the riverboat. Beginning January 1, 1998, from the tax revenue deposited in the State Gaming Fund under this Section, an amount equal to $5 \%$ of adjusted gross receipts generated by a riverboat shall be paid monthly, subject to appropriation by the General Assembly, to the unit of local government that is designated as the home dock of the riverboat. From the tax revenue deposited in the State Gaming Fund pursuant to riverboat gambling operations conducted by a licensed manager on behalf of the State, an amount equal to $5 \%$ of adjusted gross receipts generated pursuant to those riverboat gambling operations shall be paid monthly, subject to appropriation by the General Assembly, to the unit of local government that is designated as the home dock of the riverboat upon which those riverboat gambling operations are conducted.
(c) Appropriations, as approved by the General Assembly, may be made from the State Gaming Fund to the Department of Revenue and the Department of State Police for the administration and enforcement of this Act and the Video Gaming

Act, or to the Department of Human Services for the administration of programs to treat problem gambling.
(c-5) (Blank). May 26, 2006 (the effective date of Public Act 94 -804) and beginning on the effective date of this amendatory Aet of the 95th Genexal Assembly, unless any organization lieensee under the Illinois Horse Racing Aet of 1975 begins to operate a slot machine or video game of chance under the Illinois Horse Racing Act of 1975-or this Act, aftex the payments required under subsections (b) and (e) have been flade, an amount equal to $15 \%$ of the adjusted gross receipts of (1) an ownexs lieensee that relocates pursuant to section 11.2, (2) an ownexs licensec conducting riverboat gambling operations pursuant to an ownexs license that is initially isued after June 25,1999 , or (3) the first riverboat gambling operations conducted by a lieensed managex on behalf of the state under section 7.3, whichever comes first, shall be paid from the State Gaming Fund into the Horse Racing Equity Fund.
(c-10) (Blank). Each year the Genexal Assembly shall appopriate from the General Revenue Fund to the Education Assistance Fund an amount equal to the amount paid into the Horse Racing Equity Fund pursuant to subsection ( $c-5$ ) in the prior calendar year.
(c-15) After the payments required under subsections (b) and $\boldsymbol{T}$ (c), ( C ) have been made, an amount equal to $2 \%$ of the adjusted gross receipts of (1) an owners licensee that relocates pursuant to Section 11.2, (2) an owners licensee
conducting riverboat gambling operations pursuant to an owners license that is initially issued after June 25, 1999, or (3) the first riverboat gambling operations conducted by a licensed manager on behalf of the state under Section 7.3, whichever comes first, shall be paid, subject to appropriation from the General Assembly, from the State Gaming Fund to each home rule county with a population of over 3,000,000 inhabitants for the purpose of enhancing the county's criminal justice system.
(c-20) Each year the General Assembly shall appropriate from the General Revenue Fund to the Education Assistance Fund an amount equal to the amount paid to each home rule county with a population of over 3,000,000 inhabitants pursuant to subsection (c-15) in the prior calendar year.
(c-25) After the payments required under subsections (b), (c), (c-5) and (c-15) have been made, an amount equal to $2 \%$ of the adjusted gross receipts of (1) an owners licensee that relocates pursuant to Section 11.2, (2) an owners licensee conducting riverboat gambling operations pursuant to an owners license that is initially issued after June 25, 1999, or (3) the first riverboat gambling operations conducted by a licensed manager on behalf of the State under Section 7.3, whichever comes first, shall be paid from the state Gaming fund to Chicago State University.
(d) From time to time, the Board shall transfer the remainder of the funds generated by this Act into the Education Assistance Fund, created by Public Act 86-0018, of the state of

Illinois.
(e) Nothing in this Act shall prohibit the unit of local government designated as the home dock of the riverboat from entering into agreements with other units of local government in this State or in other states to share its portion of the tax revenue.
(f) To the extent practicable, the Board shall administer and collect the wagering taxes imposed by this Section in a manner consistent with the provisions of Sections 4, 5, 5a, 5b, $5 \mathrm{c}, 5 \mathrm{~d}, 5 \mathrm{e}, 5 \mathrm{f}, 5 \mathrm{~g}, 5 \mathrm{i}, 5 \mathrm{j}, 6,6 \mathrm{a}, 6 \mathrm{~b}, 6 \mathrm{c}, 8,9$, and 10 of the Retailers' Occupation Tax Act and Section 3-7 of the Uniform Penalty and Interest Act. (Source: P.A. 95-331, eff. 8-21-07; 95-1008, eff. 12-15-08; 96-37, eff. 7-13-09.)

