

96TH GENERAL ASSEMBLY State of Illinois 2009 and 2010 HB0473

Introduced 2/4/2009, by Rep. Jerry L. Mitchell

SYNOPSIS AS INTRODUCED:

55 ILCS 5/5-1006.7 105 ILCS 5/3-14.31

Amends the County School Facility Occupation Tax Law in the Counties Code. Provides that a school district that receives proceeds from a county school facility occupation tax may enter into an intergovernmental agreement with a municipality to share those proceeds. Provides that the municipality may use its share of the proceeds only for municipal infrastructure purposes. Provides that the agreement is subject to referendum approval. Amends the School Code to make conforming changes. Effective immediately.

LRB096 04333 RLJ 14379 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning local government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Counties Code is amended by changing Section 5-1006.7 as follows:
- 6 (55 ILCS 5/5-1006.7)

21

22

23

- 7 Sec. 5-1006.7. School facility occupation taxes.
- 8 (a) The county board of any county may impose a tax upon 9 all persons engaged in the business of selling tangible personal property, other than personal property titled or 10 registered with an agency of this State's government, at retail 11 in the county on the gross receipts from the sales made in the 12 course of business to provide revenue to be used exclusively 13 14 for school facility purposes, or municipal infrastructure purposes as provided in subsection (h-5) of this Section, if a 15 16 proposition for the tax has been submitted to the electors of 17 that county and approved by a majority of those voting on the question as provided in subsection (c). The tax under this 18 19 Section may be imposed only in one-quarter percent increments 20 and may not exceed 1%.
 - This additional tax may not be imposed on the sale of food for human consumption that is to be consumed off the premises where it is sold (other than alcoholic beverages, soft drinks,

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

and food that has been prepared for immediate consumption) and prescription and non-prescription medicines, drugs, medical appliances and insulin, urine testing materials, syringes and needles used by diabetics. The Department of Revenue has full power to administer and enforce this subsection, to collect all taxes and penalties due under this subsection, to dispose of taxes and penalties so collected in the manner provided in this subsection, and to determine all rights to credit memoranda arising on account of the erroneous payment of a tax or penalty under this subsection. The Department shall deposit all taxes and penalties collected under this subsection into a special fund created for that purpose.

administration of and compliance the with subsection, the Department and persons who are subject to this subsection (i) have the same rights, remedies, privileges, immunities, powers, and duties, (ii) are subject to the same conditions, restrictions, limitations, penalties, and definitions of terms, and (iii) shall employ the same modes of procedure as are set forth in Sections 1 through 10, 2 through 2-70 (in respect to all provisions contained in those Sections other than the State rate of tax), 2a through 2h, 3 (except as to the disposition of taxes and penalties collected), 4, 5, 5a, 5b, 5c, 5d, 5e, 5f, 5g, 5h, 5i, 5j, 5k, 5l, 6, 6a, 6b, 6c, 7, 8, 9, 10, 11, 11a, 12, and 13 of the Retailers' Occupation Tax Act and all provisions of the Uniform Penalty and Interest Act as if those provisions were set forth in this subsection.

The certificate of registration that is issued by the Department to a retailer under the Retailers' Occupation Tax Act permits the retailer to engage in a business that is taxable without registering separately with the Department under an ordinance or resolution under this subsection.

Persons subject to any tax imposed under the authority granted in this subsection may reimburse themselves for their seller's tax liability by separately stating that tax as an additional charge, which may be stated in combination, in a single amount, with State tax that sellers are required to collect under the Use Tax Act, pursuant to any bracketed schedules set forth by the Department.

(b) If a tax has been imposed under subsection (a), then a service occupation tax must also be imposed at the same rate upon all persons engaged, in the county, in the business of making sales of service, who, as an incident to making those sales of service, transfer tangible personal property within the county as an incident to a sale of service.

This tax may not be imposed on sales of food for human consumption that is to be consumed off the premises where it is sold (other than alcoholic beverages, soft drinks, and food prepared for immediate consumption) and prescription and non-prescription medicines, drugs, medical appliances and insulin, urine testing materials, syringes, and needles used by diabetics.

The tax imposed under this subsection and all civil

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

penalties that may be assessed as an incident thereof shall be collected and enforced by the Department and deposited into a special fund created for that purpose. The Department has full power to administer and enforce this subsection, to collect all taxes and penalties due under this subsection, to dispose of taxes and penalties so collected in the manner provided in this subsection, and to determine all rights to credit memoranda arising on account of the erroneous payment of a tax or penalty under this subsection.

In the administration of and compliance with subsection, the Department and persons who are subject to this subsection shall (i) have the same rights, remedies, privileges, immunities, powers and duties, (ii) be subject to the same conditions, restrictions, limitations, penalties and definition of terms, and (iii) employ the same modes of procedure as are set forth in Sections 2 (except that that reference to State in the definition of supplier maintaining a place of business in this State means the county), 2a through 2d, 3 through 3-50 (in respect to all provisions contained in those Sections other than the State rate of tax), 4 (except that the reference to the State shall be to the county), 5, 7, 8 (except that the jurisdiction to which the tax is a debt to the extent indicated in that Section 8 is the county), 9 as to the disposition of taxes (except and penalties collected), 10, 11, 12 (except the reference therein to Section 2b of the Retailers' Occupation Tax Act), 13 (except that any

- 1 reference to the State means the county), Section 15, 16, 17,
- 2 18, 19, and 20 of the Service Occupation Tax Act and all
- 3 provisions of the Uniform Penalty and Interest Act, as fully as
- 4 if those provisions were set forth herein.
- 5 Persons subject to any tax imposed under the authority
- 6 granted in this subsection may reimburse themselves for their
- 7 serviceman's tax liability by separately stating the tax as an
- 8 additional charge, which may be stated in combination, in a
- 9 single amount, with State tax that servicemen are authorized to
- 10 collect under the Service Use Tax Act, pursuant to any
- 11 bracketed schedules set forth by the Department.
- 12 (c) The tax under this Section may not be imposed until, by
- ordinance or resolution of the county board, the question of
- 14 imposing the tax has been submitted to the electors of the
- 15 county at a regular election and approved by a majority of the
- 16 electors voting on the question. Upon a resolution by the
- 17 county board or a resolution by school district boards that
- 18 represent at least 51% of the student enrollment within the
- 19 county, the county board must certify the question to the
- 20 proper election authority in accordance with the Election Code.
 - The election authority must submit the question in
- 22 substantially the following form:

- 23 Shall (name of county) be authorized to impose a
- retailers' occupation tax and a service occupation tax
- 25 (commonly referred to as a "sales tax") at a rate of
- 26 (insert rate) to be used exclusively for school facility

- 1 purposes?
- 2 The election authority must record the votes as "Yes" or "No".
- If a majority of the electors voting on the question vote in the affirmative, then the county may, thereafter, impose the
- 5 tax.

For the purposes of this subsection (c), "enrollment" means
the head count of the students residing in the county on the
last school day of September of each year, which must be
reported on the Illinois State Board of Education Public School

Fall Enrollment/Housing Report.

(d) The Department shall immediately pay over to the State Treasurer, ex officio, as trustee, all taxes and penalties collected under this Section to be deposited into the School Facility Occupation Tax Fund, which shall be an unappropriated trust fund held outside the State treasury.

On or before the 25th day of each calendar month, the Department shall prepare and certify to the Comptroller the disbursement of stated sums of money to the regional superintendents of schools in counties from which retailers or servicemen have paid taxes or penalties to the Department during the second preceding calendar month. The amount to be paid to each regional superintendent of schools and disbursed to him or her in accordance with 3-14.31 of the School Code, is equal to the amount (not including credit memoranda) collected from the county under this Section during the second preceding calendar month by the Department, (i) less 2% of that amount,

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

deposited into shall be the Tax Compliance Administration Fund and shall be used by the Department, subject to appropriation, to cover the costs of the Department in administering and enforcing the provisions of this Section, on behalf of the county, (ii) plus an amount that the Department determines is necessary to offset any amounts that were erroneously paid to a different taxing body; (iii) less an amount equal to the amount of refunds made during the second preceding calendar month by the Department on behalf of the county; and (iv) less any amount that the Department determines is necessary to offset any amounts that were payable to a different taxing body but were erroneously paid to the county. When certifying the amount of a monthly disbursement to a regional superintendent of schools under this Section, the Department shall increase or decrease the amounts by an amount to offset any miscalculation of disbursements within the previous 6 months from the time a miscalculation is discovered.

Within 10 days after receipt by the Comptroller from the Department of the disbursement certification to the regional superintendents of the schools provided for in this Section, the Comptroller shall cause the orders to be drawn for the respective amounts in accordance with directions contained in the certification.

If the Department determines that a refund should be made under this Section to a claimant instead of issuing a credit

- 1 memorandum, then the Department shall notify the Comptroller,
- 2 who shall cause the order to be drawn for the amount specified
- 3 and to the person named in the notification from the
- 4 Department. The refund shall be paid by the Treasurer out of
- 5 the School Facility Occupation Tax Fund.
- 6 (e) For the purposes of determining the local governmental
- 7 unit whose tax is applicable, a retail sale by a producer of
- 8 coal or another mineral mined in Illinois is a sale at retail
- 9 at the place where the coal or other mineral mined in Illinois
- is extracted from the earth. This subsection does not apply to
- 11 coal or another mineral when it is delivered or shipped by the
- seller to the purchaser at a point outside Illinois so that the
- 13 sale is exempt under the United States Constitution as a sale
- in interstate or foreign commerce.
- 15 (f) Nothing in this Section may be construed to authorize a
- 16 county board to impose a tax upon the privilege of engaging in
- any business that under the Constitution of the United States
- may not be made the subject of taxation by this State.
- 19 (g) If a county board imposes a tax under this Section,
- 20 then the board may, by ordinance, discontinue or reduce the
- 21 rate of the tax. If, however, a school board issues bonds that
- 22 are backed by the proceeds of the tax under this Section, then
- 23 the county board may not reduce the tax rate or discontinue the
- tax if that rate reduction or discontinuance would inhibit the
- 25 school board's ability to pay the principal and interest on
- 26 those bonds as they become due. If the county board reduces the

tax rate or discontinues the tax, then a referendum must be held in accordance with subsection (c) of this Section in order to increase the rate of the tax or to reimpose the discontinued tax.

The results of any election that authorizes a proposition to impose a tax under this Section or to change the rate of the tax along with an ordinance imposing the tax, or any ordinance that lowers the rate or discontinues the tax, must be certified by the county clerk and filed with the Illinois Department of Revenue either (i) on or before the first day of April, whereupon the Department shall proceed to administer and enforce the tax or change in the rate as of the first day of July next following the filing; or (ii) on or before the first day of October, whereupon the Department shall proceed to administer and enforce the tax or change in the rate as of the first day of January next following the filing.

(h) For purposes of this Section, "school facility purposes" means the acquisition, development, construction, reconstruction, rehabilitation, improvement, financing, architectural planning, and installation of capital facilities consisting of buildings, structures, and durable equipment and for the acquisition and improvement of real property and interest in real property required, or expected to be required, in connection with the capital facilities. "School-facility purposes" also includes fire prevention, safety, energy conservation, disabled accessibility, school security, and

specified repair purposes set forth under Section 17-2.11 of the School Code.

(h-5) Any school district that receives proceeds from a tax imposed under this Section may enter into an intergovernmental agreement with a municipality that is located, in whole or in part, within the boundaries of the district to share all or a part of the proceeds distributed to the school district under Section 3-14.31 of the School Code. The municipality may use its share of the proceeds only for municipal infrastructure purposes. Before entering into an agreement under this Section the school board shall, by resolution, cause the question to be submitted to the voters residing in the district at an election held in accordance with the general election law. The question shall be in substantially the following form:

"Shall (school district) be authorized to enter into an intergovernmental agreement with (municipality) to share the district's school facility occupation tax proceeds?"

If a majority of the electors voting on the question vote in the affirmative, then the district may enter into the agreement.

- (i) This Section does not apply to Cook County.
- 22 (j) This Section may be cited as the County School Facility
 23 Occupation Tax Law.
- 24 (Source: P.A. 95-675, eff. 10-11-07.)
- Section 10. The School Code is amended by changing Section

- $1 \quad 3-14.31 \text{ as follows:}$
- 2 (105 ILCS 5/3-14.31)
- 3 Sec. 3-14.31. School facility occupation tax proceeds.
- 4 (a) Within 30 days after receiving any proceeds of a school
- 5 facility occupation tax under Section 5-1006.7 of the Counties
- 6 Code, each regional superintendent must disburse those
- 7 proceeds to each school district that is located in the county
- 8 in which the tax was collected.
- 9 (b) The proceeds must be disbursed on an enrollment basis
- and allocated based upon the number of each school district's
- 11 resident pupils that reside within the county collecting the
- 12 tax divided by the total number of resident students within the
- 13 county.
- 14 (c) A school district that receives a distribution under
- this Section may enter into an intergovernmental agreement as
- 16 authorized in subsection (h-5) of Section 5-1006.7 of the
- 17 <u>Counties Code</u>.
- 18 (Source: P.A. 95-675, eff. 10-11-07; 95-850, eff. 1-1-09.)
- 19 Section 99. Effective date. This Act takes effect upon
- 20 becoming law.