SB2285 Engrossed

1 AN ACT concerning regulation.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 1. Short title. This Act may be cited as the
Uniform Emergency Volunteer Health Practitioners Act.

6 Section 2. Definitions. In this Act:

7 (1) "Disaster relief organization" means an entity that 8 provides emergency or disaster relief services that include 9 health or veterinary services provided by volunteer health 10 practitioners and that:

(A) is designated or recognized as a provider of those
services pursuant to a disaster response and recovery plan
adopted by an agency of the federal government or the
Illinois Emergency Management Agency; or

(B) regularly plans and conducts its activities in
coordination with an agency of the federal government or
the Illinois Emergency Management Agency.

(2) "Emergency" means an event or condition that is a
 disaster as defined in the Illinois Emergency Management Agency
 Act.

(3) "Emergency declaration" means a declaration of emergency or disaster issued by a person authorized to do so under the laws of this State, a political subdivision of this SB2285 Engrossed - 2 - LRB095 16126 RAS 42145 b

State, or a municipality or other local government within this
 State.

3 (4) "Emergency Management Assistance Compact" means the
4 interstate compact approved by Congress by Public Law No.
5 104-321, 110 Stat. 3877 (Emergency Management Assistance
6 Compact Act (45 ILCS 151/1 et seq.)).

7

(5) "Entity" means a person other than an individual.

8 (6) "Health facility" means an entity licensed under the 9 laws of this or another state to provide health or veterinary 10 services.

11 (7) "Health practitioner" means an individual licensed 12 under the laws of this or another state to provide health or 13 veterinary services.

14 (8) "Health services" means the provision of treatment, 15 care, advice or guidance, or other services, or supplies, 16 related to the health or death of individuals or human 17 populations, to the extent necessary to respond to an 18 emergency, including:

(A) the following, concerning the physical or mental
condition or functional status of an individual or
affecting the structure or function of the body:

(i) preventive, diagnostic, therapeutic,
rehabilitative, maintenance, or palliative care; and

24 (ii) counseling, assessment, procedures, or other 25 services;

26 (B) sale or dispensing of a drug, a device, equipment,

SB2285 Engrossed - 3 - LRB095 16126 RAS 42145 b

1 or another item to an individual in accordance with a
2 prescription; and

3 (C) funeral, cremation, cemetery, or other mortuary 4 services.

5 (9) "Host entity" means an entity operating in this State 6 which uses volunteer health practitioners to respond to an 7 emergency.

8 (10) "License" means authorization by a state to engage in 9 health or veterinary services that are unlawful without the 10 authorization. The term includes authorization under the laws 11 of this State to an individual to provide health or veterinary 12 services based upon a national certification issued by a public 13 or private entity.

(11) "Person" means an individual, corporation, business
trust, trust, partnership, limited liability company,
association, joint venture, public corporation, government or
governmental subdivision, agency, or instrumentality, or any
other legal or commercial entity.

19 (12) "Scope of practice" means the extent of the 20 authorization to provide health or veterinary services granted 21 to a health practitioner by a license issued to the 22 practitioner in the state in which the principal part of the 23 practitioner's services are rendered, including any conditions 24 imposed by the licensing authority.

(13) "State" means a state of the United States, theDistrict of Columbia, Puerto Rico, the United States Virgin

- 4 -LRB095 16126 RAS 42145 b SB2285 Engrossed

Islands, or any territory or insular possession subject to the 1 2 jurisdiction of the United States.

"Veterinary services" means 3 the provision (14)of treatment, care, advice or quidance, or other services, or 4 5 supplies, related to the health or death of an animal or to animal populations, to the extent necessary to respond to an 6 7 emergency, including:

8 (A) diagnosis, treatment, or prevention of an animal 9 disease, injury, or other physical or mental condition by 10 the prescription, administration, or dispensing of 11 vaccine, medicine, surgery, or therapy;

12

(B) use of a procedure for reproductive management; and 13 (C) monitoring and treatment of animal populations for 14 diseases that have spread or demonstrate the potential to 15 spread to humans.

16 (15)"Volunteer health practitioner" means а health 17 practitioner who provides health or veterinary services, whether or not the practitioner receives compensation for those 18 services. The term does not include a practitioner who receives 19 20 compensation pursuant to a preexisting employment relationship with a host entity or affiliate which requires the practitioner 21 22 to provide health services in this State, unless the 23 practitioner is not a resident of this State and is employed by a disaster relief organization providing services in this State 24 25 while an emergency declaration is in effect.

SB2285 Engrossed - 5 - LRB095 16126 RAS 42145 b

3. Applicability to volunteer 1 Section health 2 This Act applies to volunteer practitioners. health 3 practitioners registered with a registration system that complies with Section 5 and who provide health or veterinary 4 5 services in this State for a host entity while an emergency declaration is in effect. 6

7 Section 4. Regulation of services during emergency.

8 (a) While an emergency declaration is in effect, the 9 Department of Public Health may limit, restrict, or otherwise 10 regulate:

11 (1) the duration of practice by volunteer health 12 practitioners;

13 (2) the geographical areas in which volunteer health14 practitioners may practice;

15 (3) the types of volunteer health practitioners who may 16 practice; and

17 (4) any other matters necessary to coordinate
18 effectively the provision of health or veterinary services
19 during the emergency.

20 (b) An order issued pursuant to subsection (a) may take 21 effect immediately, without prior notice or comment, and is not 22 a rule within the meaning of the Illinois Administrative 23 Procedure Act.

(c) A host entity that uses volunteer health practitionersto provide health or veterinary services in this State shall:

SB2285 Engrossed - 6 - LRB095 16126 RAS 42145 b

1 (1) consult and coordinate its activities with the 2 Department of Public Health to the extent practicable to 3 provide for the efficient and effective use of volunteer 4 health practitioners; and

5 (2) comply with any laws other than this Act relating 6 to the management of emergency health or veterinary 7 services, including the Illinois Emergency Management 8 Agency Act.

9 Section 5. Volunteer Health Practitioner Registration10 Systems.

11 (a) To qualify as a volunteer health practitioner 12 registration system, a system must:

13 (1) accept applications for the registration of 14 volunteer health practitioners before or during an 15 emergency;

16 (2) include information about the licensure and good 17 standing of health practitioners which is accessible by 18 authorized persons;

19 (3) be capable of confirming the accuracy of 20 information concerning whether a health practitioner is 21 licensed and in good standing before health services or 22 veterinary services are provided under this Act; and

23

(4) meet one of the following conditions:

24 (A) be an emergency system for advance
 25 registration of volunteer health-care practitioners

SB2285 Engrossed - 7 - LRB095 16126 RAS 42145 b

1 established by a state and funded through the 2 Department of Health and Human Services under Section 3 319I of the Public Health Services Act, 42 U.S.C. Section 247d-7b (as amended); 4 5 (B) be a local unit consisting of trained and 6 equipped emergency response, public health, and 7 medical personnel formed pursuant to Section 2801 of the Public Health Services Act, 42 U.S.C. Section 300hh 8 9 (as amended); 10 (C) be operated by a: 11 (i) disaster relief organization; 12 (ii) licensing board; 13 (iii) national or regional association of 14 licensing boards or health practitioners; 15 (iv) health facility that provides 16 comprehensive inpatient and outpatient health-care 17 services, including a tertiary care, teaching hospital, or ambulatory surgical treatment center; 18 19 or 20 (v) governmental entity; or 21 (D) be designated by the Department of Public 22 Health as a registration system for purposes of this 23 Act. (b) While an emergency declaration is in effect, the 24 25 Department of Public Health, a person authorized to act on

behalf of the Department of Public Health, or a host entity,

26

SB2285 Engrossed - 8 - LRB095 16126 RAS 42145 b

may confirm whether volunteer health practitioners utilized in 1 2 this State are registered with a registration system that complies with subsection (a). Confirmation is limited to 3 obtaining identities of the practitioners from the system and 4 5 determining whether the system indicates that the 6 practitioners are licensed and in good standing.

7 (c) Upon request of a person in this State authorized under 8 subsection (b), or a similarly authorized person in another 9 state, a registration system located in this State shall notify 10 the person of the identities of volunteer health practitioners 11 and whether the practitioners are licensed and in good 12 standing.

13 (d) A host entity is not required to use the services of a 14 volunteer health practitioner even if the practitioner is 15 registered with a registration system that indicates that the 16 practitioner is licensed and in good standing.

Section 6. Recognition of volunteer health practitionerslicensed in other states.

While an emergency declaration is in effect, a 19 (a) 20 volunteer health practitioner, registered with a registration 21 system that complies with Section 5 and licensed and in good 22 in the state upon which the practitioner's standing registration is based, may practice in this State to the extent 23 24 authorized by this Act as if the practitioner were licensed in 25 this State.

SB2285 Engrossed - 9 - LRB095 16126 RAS 42145 b

1 (b) A volunteer health practitioner qualified under 2 subsection (a) is not entitled to the protections of this Act 3 if the practitioner is licensed in more than one state and any 4 license of the practitioner is suspended, revoked, or subject 5 to an agency order limiting or restricting practice privileges, 6 or has been voluntarily terminated under threat of sanction.

7 Section 7. No effect on credentialing and privileging.

8

(a) In this Section:

9 (1) "Credentialing" means obtaining, verifying, and 10 assessing the qualifications of a health practitioner to 11 provide treatment, care, or services in or for a health 12 facility.

13 (2)"Privileging" means the authorizing by an 14 appropriate authority, such as a governing body, of a 15 health practitioner to provide specific treatment, care, 16 or services at a health facility subject to limits based on include license, 17 factors that education, training, 18 experience, competence, health status, and specialized skill. 19

20 (b) This Act does not affect credentialing or privileging 21 standards of a health facility and does not preclude a health 22 facility from waiving or modifying those standards while an 23 emergency declaration is in effect.

24 Section 8. Provision of volunteer health or veterinary

SB2285 Engrossed - 10 - LRB095 16126 RAS 42145 b

1 services; administrative sanctions.

(a) Subject to subsections (b) and (c), a volunteer health
practitioner shall adhere to the scope of practice for a
similarly licensed practitioner established by the licensing
provisions, practice Acts, or other laws of this State.

6 (b) Except as otherwise provided in subsection (c), this 7 Act does not authorize a volunteer health practitioner to 8 provide services that are outside the practitioner's scope of 9 practice, even if a similarly licensed practitioner in this 10 State would be permitted to provide the services.

11 (C) The Illinois Emergency Management Agency, the 12 Department of Financial and Professional Regulation, or the 13 Department of Public Health may modify or restrict the health 14 or veterinary services that volunteer health practitioners may 15 provide pursuant to this Act. An order under this subsection 16 may take effect immediately, without prior notice or comment, 17 and is not a rule within the meaning of the Illinois Administrative Procedure Act. 18

19 (d) A host entity may restrict the health or veterinary 20 services that a volunteer health practitioner may provide 21 pursuant to this Act.

(e) A volunteer health practitioner does not engage in unauthorized practice unless the practitioner has reason to know of any limitation, modification, or restriction under this Section or that a similarly licensed practitioner in this State would not be permitted to provide the services. A volunteer SB2285 Engrossed - 11 - LRB095 16126 RAS 42145 b

health practitioner has reason to know of a limitation, 1 2 modification, or restriction or that a similarly licensed 3 practitioner in this State would not be permitted to provide a service if: (1) the practitioner knows the limitation, 4 5 modification, or restriction exists or that a similarly licensed practitioner in this State would not be permitted to 6 7 the service; or (2) from all the facts and provide 8 circumstances known to the practitioner at the relevant time, a 9 reasonable person would conclude that the limitation, 10 modification, or restriction exists or that a similarly 11 licensed practitioner in this State would not be permitted to 12 provide the service.

(f) In addition to the authority granted by law of this State other than this Act to regulate the conduct of health practitioners, a licensing board or other disciplinary authority in this State:

(1) may impose administrative sanctions upon a health practitioner licensed in this State for conduct outside of this State in response to an out-of-state emergency;

20 (2) may impose administrative sanctions upon a
21 practitioner not licensed in this State for conduct in this
22 State in response to an in-state emergency; and

(3) shall report any administrative sanctions imposed
 upon a practitioner licensed in another state to the
 appropriate licensing board or other disciplinary
 authority in any other state in which the practitioner is

SB2285 Engrossed - 12 - LRB095 16126 RAS 42145 b

1 known to be licensed.

(g) In determining whether to impose administrative sanctions under subsection (f), a licensing board or other disciplinary authority shall consider the circumstances in which the conduct took place, including any exigent circumstances, and the practitioner's scope of practice, education, training, experience, and specialized skill.

8

Section 9. Relation to other laws.

9 (a) This Act does not limit rights, privileges, or 10 immunities provided to volunteer health practitioners by laws 11 other than this Act. Except as otherwise provided in subsection 12 (b), this Act does not affect requirements for the use of 13 health practitioners pursuant to the Emergency Management 14 Assistance Compact.

(b) The Illinois Emergency Management Agency, pursuant to the Emergency Management Assistance Compact, may incorporate into the emergency forces of this State volunteer health practitioners who are not officers or employees of this State, a political subdivision of this State, or a municipality or other local government within this State.

21 Section 10. Regulatory Authority. The Department of Public 22 Health may promulgate rules to implement this Act. In doing so, 23 the Department of Public Health shall consult with and consider 24 the recommendations of the entity established to coordinate the SB2285 Engrossed - 13 - LRB095 16126 RAS 42145 b

implementation of the Emergency Management Assistance Compact and shall also consult with and consider rules promulgated by similarly empowered agencies in other states to promote uniformity of application of this Act and make the emergency response systems in the various states reasonably compatible.

6 Section 11. (Blank).

7

Section 12. Workers' compensation coverage.

8 (a) In this Section, "injury" means a physical or mental 9 injury or disease for which an employee of this State who is 10 injured or contracts the disease in the course of the 11 employee's employment would be entitled to benefits under the 12 workers' compensation or occupational disease law of this 13 State.

(b) A volunteer health practitioner who dies or is injured as the result of providing health or veterinary services pursuant to this Act is deemed to be an employee of this State for the purpose of receiving benefits for the death or injury under the workers' compensation or occupational disease law of this State if:

(1) the practitioner is not otherwise eligible for such
benefits for the injury or death under the law of this or
another state; and

(2) the practitioner, or in the case of death the
 practitioner's personal representative, elects coverage

SB2285 Engrossed - 14 - LRB095 16126 RAS 42145 b

1 2 under the workers' compensation or occupational disease law of this State by making a claim under that law.

3 (c) The Illinois Workers' Compensation Commission shall adopt rules, enter into agreements with other states, or take 4 5 other measures to facilitate the receipt of benefits for injury or death under the workers' compensation or occupational 6 7 disease law of this State by volunteer health practitioners who 8 reside in other states, and may waive or modify requirements 9 for filing, processing, and paying claims that unreasonably 10 burden the practitioners. To promote uniformity of application 11 of this Act with other states that enact similar legislation, 12 the Illinois Workers' Compensation Commission shall consult with and consider the practices for filing, processing, and 13 14 paying claims by agencies with similar authority in other 15 states.

16 Section 900. The Department of Professional Regulation Law 17 of the Civil Administrative Code of Illinois is amended by 18 changing Section 2105-400 as follows:

19

(20 ILCS 2105/2105-400)

20

Sec. 2105-400. Emergency Powers.

(a) Upon proclamation of a disaster by the Governor, as
provided for in the Illinois Emergency Management Agency Act,
the Secretary of Financial and Professional Regulation shall
have the following powers, which shall be exercised only in

SB2285 Engrossed - 15 - LRB095 16126 RAS 42145 b

coordination with the Illinois Emergency Management Agency and
 the Department of Public Health:

(1) The power to suspend the requirements for permanent
or temporary licensure of persons who are licensed in
another state and are working under the direction of the
Illinois Emergency Management Agency and the Department of
Public Health pursuant to a declared disaster.

8 (2) The power to modify the scope of practice 9 restrictions under any licensing act administered by the 10 Department for any person working under the direction of 11 the Illinois Emergency Management Agency and the Illinois 12 Department of Public Health pursuant to the declared 13 disaster.

14 (3) The power to expand the exemption in Section 4(a)15 of the Pharmacy Practice Act to those licensed 16 professionals whose scope of practice has been modified, 17 under paragraph (2) of subsection (a) of this Section, to include any element of the practice of pharmacy as defined 18 19 in the Pharmacy Practice Act for any person working under 20 the direction of the Illinois Emergency Management Agency 21 and the Illinois Department of Public Health pursuant to 22 the declared disaster.

23 <u>(4) The power to request the services of emergency</u>
 24 volunteer health practitioners registered with an approved
 25 registration system created under the Uniform Emergency
 26 Volunteer Health Practitioners Act.

SB2285 Engrossed - 16 - LRB095 16126 RAS 42145 b

(b) Persons exempt from licensure under paragraph (1) of 1 2 subsection (a) of this Section and persons operating under 3 modified scope of practice provisions under paragraph (2) of subsection (a) of this Section shall be exempt from licensure 4 5 or be subject to modified scope of practice only until the 6 declared disaster has ended as provided by law. For purposes of 7 this Section, persons working under the direction of an 8 emergency services and disaster agency accredited by the 9 Illinois Emergency Management Agency and a local public health 10 department, pursuant to a declared disaster, shall be deemed to 11 be working under the direction of the Illinois Emergency 12 Management Agency and the Department of Public Health.

13 (c) The Director shall exercise these powers by way of 14 proclamation.

15 (Source: P.A. 94-733, eff. 4-27-06; 95-689, eff. 10-29-07.)