

Local Government Committee

Filed: 3/5/2008

	09500HB4545ham001 LRB095 17331 HLH 46946 a
1	AMENDMENT TO HOUSE BILL 4545
2	AMENDMENT NO Amend House Bill 4545 by replacing
3	everything after the enacting clause with the following:
4 5	"Section 5. The Counties Code is amended by adding Section 5-1062.3 as follows:
6	(55 ILCS 5/5-1062.3 new)
7	Sec. 5-1062.3. Stormwater management; Peoria.
8	(a) The purpose of this Section is to allow management and
9	mitigation of the effects of urbanization on stormwater
10	drainage in Peoria County and references to "county" in this
11	Section apply only to that county. The purpose of this Section
12	shall be achieved by:
13	(1) Consolidating the existing stormwater management
14	framework into a united, countywide structure.
15	(2) Setting minimum standards for floodplain and
16	stormwater management.

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1	(3) Preparing a countywide plan for the management of
2	stormwater runoff, including the management of natural and
3	man-made drainageways. The countywide plan may incorporate
4	watershed plans.
5	(b) A stormwater management planning committee may be
6	established by county board resolution, with its membership
7	consisting of equal numbers of county board and municipal
8	representatives from each county board district, and such other
9	members as may be determined by the county and municipal
10	members. The county board may by ordinance divide the county
11	into not less than 6 areas of approximately equal population,
12	to be used instead of county board districts for the purpose of
13	determining representation on the stormwater management
14	planning committee.
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14 15	planning committee. The county board members shall be appointed by the chairman
14 15 16	<u>planning committee.</u> <u>The county board members shall be appointed by the chairman</u> <u>of the county board. Municipal members from each county board</u>
14 15 16 17	<u>planning committee.</u> <u>The county board members shall be appointed by the chairman</u> <u>of the county board. Municipal members from each county board</u> <u>district or other represented area shall be appointed by a</u>
14 15 16 17 18	<u>planning committee.</u> <u>The county board members shall be appointed by the chairman</u> <u>of the county board. Municipal members from each county board</u> <u>district or other represented area shall be appointed by a</u> <u>majority vote of the mayors of those municipalities that have</u>
14 15 16 17 18 19	<u>planning committee.</u> <u>The county board members shall be appointed by the chairman</u> <u>of the county board. Municipal members from each county board</u> <u>district or other represented area shall be appointed by a</u> <u>majority vote of the mayors of those municipalities that have</u> <u>the greatest percentage of their respective populations</u>
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-3- LRB095 17331 HLH 46946 a

09500HB4545ham001

1 and based on watershed boundaries, to participate in the 2 stormwater management planning program of either or both of the 3 counties. Subcommittees of the stormwater management planning 4 committee may be established to serve a portion of the county 5 or a particular drainage basin that has similar stormwater 6 management needs. The stormwater management planning committee shall adopt bylaws, by a majority vote of the county and 7 municipal members, to govern the functions of the committee and 8 9 its subcommittees. Officers of the committee shall include a 10 chair and vice chair, one of whom shall be a county representative and one a municipal representative. 11

12 The principal duties of the committee shall be to develop a 13 stormwater management plan for presentation to and approval by 14 the county board, and to direct the plan's implementation and 15 revision. The committee may retain engineering, legal, and 16 financial advisors and inspection personnel. The committee shall meet at least quarterly and shall hold at least one 17 public meeting during the preparation of the plan and prior to 18 19 its submittal to the county board. The committee may make grants to units of local government that have adopted an 20 21 ordinance requiring actions consistent with the stormwater 22 management plan and to landowners for the purposes of stormwater management, including special projects; use of the 23 24 grant money must be consistent with the stormwater management 25 plan.

26 <u>The committee shall not have or exercise any power of</u>

1 <u>eminent domain.</u>

(c) In the preparation of a stormwater management plan, a 2 3 county stormwater management planning committee shall 4 coordinate the planning process with each adjoining county to 5 ensure that recommended stormwater projects will have no 6 significant impact on the levels or flows of stormwaters in 7 inter-county watersheds or on the capacity of existing and planned stormwater retention facilities. An adopted stormwater 8 9 management plan shall identify steps taken by the county to 10 coordinate the development of plan recommendations with 11 adjoining counties.

(d) The stormwater management committee may not enforce any 12 rules or regulations that would interfere with (i) any power 13 14 granted by the Illinois Drainage Code (70 ILCS 605/) to 15 operate, construct, maintain, or improve drainage systems or 16 (ii) the ability to operate, maintain, or improve the drainage systems used on or by land or a facility used for production 17 agriculture purposes, as defined in the Use Tax Act (35 ILCS 18 19 105/), except newly constructed buildings and newly installed 20 impervious paved surfaces. Disputes regarding an exception 21 shall be determined by a mutually agreed upon arbitrator paid 22 by the disputing party or parties.

23 (e) Before the stormwater management planning committee
24 recommends to the county board a stormwater management plan for
25 the county or a portion thereof, it shall submit the plan to
26 the Office of Water Resources of the Department of Natural

09500HB4545ham001 -5- LRB095 17331 HLH 46946 a

1	Resources for review and recommendations. The Office, in
2	reviewing the plan, shall consider such factors as impacts on
3	the levels or flows in rivers and streams and the cumulative
4	effects of stormwater discharges on flood levels. The Office of
5	Water Resources shall determine whether the plan or ordinances
6	enacted to implement the plan complies with the requirements of
7	subsection (f). Within a period not to exceed 60 days, the
8	review comments and recommendations shall be submitted to the
9	stormwater management planning committee for consideration.
10	Any amendments to the plan shall be submitted to the Office for
11	review.
12	(f) Prior to recommending the plan to the county board, the
13	stormwater management planning committee shall hold at least
14	one public hearing thereon and shall afford interested persons
15	an opportunity to be heard. The hearing shall be held in the
16	county seat. Notice of the hearing shall be published at least
17	once no less than 15 days in advance of the hearing in a
18	newspaper of general circulation published in the county. The
19	notice shall state the time and place of the hearing and the
20	place where copies of the proposed plan will be accessible for
21	examination by interested parties. If an affected municipality
22	having a stormwater management plan adopted by ordinance wishes
23	to protest the proposed county plan provisions, it shall appear
24	at the hearing and submit in writing specific proposals to the
25	stormwater management planning committee. After consideration
26	of the matters raised at the hearing, the committee may amend

1 or approve the plan and recommend it to the county board for 2 adoption. 3 The county board may enact the proposed plan by ordinance. 4 If the proposals for modification of the plan made by an 5 affected municipality having a stormwater management plan are 6 not included in the proposed county plan, and the municipality affected by the plan opposes adoption of the county plan by 7 resolution of its corporate authorities, approval of the county 8 9 plan shall require an affirmative vote of at least two-thirds 10 of the county board members present and voting. If the county 11 board wishes to amend the county plan, it shall submit in writing specific proposals to the stormwater management 12 13 planning committee. If the proposals are not approved by the 14 committee, or are opposed by resolution of the corporate 15 authorities of an affected municipality having a municipal stormwater management plan, amendment of the plan shall require 16 an affirmative vote of at least two-thirds of the county board 17 18 members present and voting.

19 (q) The county board may prescribe by ordinance reasonable 20 rules and regulations for floodplain management and for governing the location, width, course, and release rate of all 21 stormwater runoff channels, streams, and basins in the county, 22 in accordance with the adopted stormwater management plan. 23 24 Land, facilities, and drainage district facilities used for 25 production agriculture as defined in subsection (d) shall not 26 be subjected to regulation by the county board or stormwater

1 management committee under this Section for floodplain management and for governing location, width, course, 2 maintenance, and release rate of stormwater runoff channels, 3 4 streams and basins, or water discharged from a drainage 5 district. These rules and regulations shall, at a minimum, meet 6 the standards for floodplain management established by the Office of Water Resources and the requirements of the Federal 7 Emergency Management Agency for participation in the National 8 9 Flood Insurance Program. The Commission may not impose more 10 stringent regulations regarding water quality on entities 11 discharging in accordance with a valid National Pollution Discharge Elimination System permit issued under the 12 13 Environmental Protection Act.

14 (h) In accordance with, and if recommended in, the adopted 15 stormwater management plan, the county board may adopt a 16 schedule of fees as may be necessary to mitigate the effects of stormwater runoff based on actual costs. The fees shall not 17 exceed the cost of satisfying the onsite stormwater retention 18 19 or detention requirements of the adopted stormwater management 20 plan. The fees shall be used to finance activities undertaken 21 by the county or its included municipalities to mitigate the effects of urban stormwater runoff by providing regional 22 23 stormwater retention or detention facilities, as identified in 24 the county plan. The county board shall provide for a credit or 25 reduction in fees for any onsite retention, detention, drainage 26 district assessments, or other similar stormwater facility 09500HB4545ham001 -8- LRB095 17331 HLH 46946 a

1 consistent with the stormwater management ordinance. Developers are exempt from any fees under this Section if the 2 new development satisfies onsite retention or detention 3 4 pursuant to any other local ordinance addressing erosion, 5 sediment, or stormwater control and Illinois Environmental 6 Protection Agency regulations that place the development into compliance with the National Pollutant Discharge Elimination 7 8 System (NPDES) permit program at the time of the dedication of 9 public infrastructure. All these fees collected by the county 10 shall be held in a separate fund, and shall be expended only in 11 the watershed within which they were collected.

12 (i) For the purpose of implementing this Section and for the development, design, planning, construction, operation, 13 14 and maintenance of stormwater facilities provided for in the 15 stormwater management plan, a county board that has established 16 a stormwater management planning committee pursuant to this Section may cause an annual tax of not to exceed 0.20% of the 17 value, as equalized or assessed by the Department of Revenue, 18 19 of all taxable property in the county to be levied upon all the 20 taxable property in the county or occupation and use taxes of 21 1/10 of one cent. The property tax shall be in addition to all 22 other taxes authorized by law to be levied and collected in the county and shall be in addition to the maximum tax rate 23 24 authorized by law for general county purposes. The 0.20% 25 limitation provided in this Section may be increased or 26 decreased by referendum in accordance with the provisions of

09500HB4545ham001

1	Sections 18-120, 18-125, and 18-130 of the Property Tax Code
2	(35 ILCS 200/).
3	Any revenues generated as a result of ownership or
4	operation of facilities or land acquired with the tax funds
5	collected pursuant to this subsection shall be held in a
6	separate fund and be used either to abate such property tax or
7	for implementing this Section.
8	However, the tax authorized by this subsection shall not be
9	levied until the question of its adoption, either for a
10	specified period or indefinitely, has been submitted to the
11	electors thereof and approved by a majority of those voting on
12	the question. This question may be submitted at any election
13	held in the county after the adoption of a resolution by the
14	county board providing for the submission of the question to
15	the electors of the county. The county board shall certify the
16	resolution and proposition to the proper election officials,
17	who shall submit the proposition at an election in accordance
18	with the general election law. If a majority of the votes cast
19	on the question is in favor of the levy of the tax, it may
20	thereafter be levied in the county for the specified period or
21	indefinitely, as provided in the proposition. The question
22	shall be put in substantially the following form:
23	Shall an annual tax be levied for stormwater management
24	purposes (for a period of not more than years) at a
25	rate not exceeding% of the equalized assessed value

26 <u>of the taxable property of Peoria County?</u>

09500HB4545ham001

1 Or this question may be submitted at any election held in the county after the adoption of a resolution by the county board 2 providing for the submission of the question to the electors of 3 4 the county to authorize use and occupation taxes of 1/10 of one 5 cent: Shall use and occupation taxes be raised for stormwater 6 7 management purposes (for a period of not more than 8 years) at a rate of 1/10 of one cent for taxable goods in 9 Peoria County? 10 Votes shall be recorded as Yes or No. 11 (j) If the county adopts a property tax in accordance with the provisions in this Section, the stormwater management 12 13 committee shall offer property tax abatements or incentive 14 payments to property owners who construct, maintain, and use 15 approved stormwater management devices. If the county adopts 16 use and occupation taxes in accordance with the provisions of this Section, the stormwater management committee may offer tax 17 rebates or incentive payments to property owners who construct, 18 19 maintain, and use approved stormwater management devices. The 20 stormwater management committee is authorized to offer credits to the property tax, if applicable, based on authorized 21 22 practices consistent with the stormwater management plan and approved by the committee. Expenses of staff of a stormwater 23 24 management committee that are expended on regulatory project 25 review may be no more than 20% of the annual budget of the 26 committee, including funds raised under subsections (h) and

1 <u>(i).</u>

2 (k) If the county has adopted a county stormwater management plan under this Section it may, after 10 days 3 4 written notice receiving consent of the owner or occupant, 5 enter upon any lands or waters within the county for the 6 purpose of inspecting stormwater facilities or causing the removal of any obstruction to an affected watercourse. If 7 consent is denied or cannot be reasonably obtained, the county 8 9 ordinance shall provide a process or procedure for an 10 administrative warrant to be obtained. The county shall be 11 responsible for any damages occasioned thereby.

(1) Upon petition of the municipality, and based on a 12 13 finding of the stormwater management planning committee, the 14 county shall not enforce rules and regulations adopted by the 15 county in any municipality located wholly or partly within the 16 county that has a municipal stormwater management ordinance that is consistent with and at least as stringent as the county 17 plan and ordinance, and is being enforced by the municipal 18 19 authorities. On issues that the county ordinance is more 20 stringent as deemed by the committee, the county shall only 21 enforce rules and regulations adopted by the county on the more 22 stringent issues and accept municipal permits. The county shall 23 have no more than 60 days to review permits or the permits 24 shall be deemed approved.

25 (m) The county may issue general obligation bonds for
 26 implementing any stormwater plan adopted under this Section in

09500HB4545ham001 -12- LRB095 17331 HLH 46946 a

1	the manner prescribed in Section 5-1012; except that the
2	referendum requirement of Section 5-1012 does not apply to
3	bonds issued pursuant to this Section on which the principal
4	and interest are to be paid entirely out of funds generated by
5	the taxes and fees authorized by this Section.
6	(n) The powers authorized by this Section may be
7	implemented by the county board for a portion of the county
8	subject to similar stormwater management needs.
9	(o) The powers and taxes authorized by this Section are in
10	addition to the powers and taxes authorized by Division 5-15;
11	in exercising its powers under this Section, a county shall not
12	be subject to the restrictions and requirements of that
13	Division.

Section 99. Effective date. This Act takes effect upon becoming law.".