

## 94TH GENERAL ASSEMBLY

## State of Illinois

### 2005 and 2006

#### SB2397

Introduced 1/18/2006, by Sen. Debbie DeFrancesco Halvorson

### SYNOPSIS AS INTRODUCED:

10 ILCS 5/7-34	from Ch.	46, par. 7-34
10 ILCS 5/17-23	from Ch.	46, par. 17-23

Amends the Election Code. Permits the appointment of one pollwatcher per precinct by each State non-partisan civic organization within a county or political subdivision that has among its written purposes certain voter and election goals. Effective immediately.

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AN ACT concerning elections.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Election Code is amended by changing
Sections 7-34 and 17-23 as follows:

(10 ILCS 5/7-34) (from Ch. 46, par. 7-34)

Sec. 7-34. Pollwatchers in a primary election shall be
authorized in the following manner:

9 (1) Each established political party shall be entitled to 10 appoint one pollwatcher per precinct. Such pollwatchers must be 11 affiliated with the political party for which they are 12 pollwatching and must be a registered voter in Illinois.

13 (2) Each candidate shall be entitled to appoint two 14 pollwatchers per precinct. For Federal, State, county, 15 township, and municipal primary elections, the pollwatchers 16 must be registered to vote in Illinois.

17 (3) Each organization of citizens within the county or political subdivision, which has among its purposes or 18 19 interests the investigation or prosecution of election frauds, and which shall have registered its name and address and the 20 names and addresses of its principal officers with the proper 21 22 election authority at least 40 days before the primary 23 election, shall be entitled to appoint one pollwatcher per precinct. For all primary elections, the pollwatcher must be 24 25 registered to vote in Illinois.

26 (3.5) Each State non-partisan civic organization within 27 the county or political subdivision, that has among its written 28 purposes the provision of voter information and education, the 29 protection of individual voters' rights, and the provision of 30 free and equal elections, shall be entitled to appoint one 31 pollwatcher per precinct. Each organization shall have 32 registered the names and addresses of its principal officers

## 1 with the proper election authority at least 40 days before the 2 primary election. The pollwatchers must be registered to vote 3 in Illinois.

4 (4) Each organized group of proponents or opponents of a 5 ballot proposition, which shall have registered the name and 6 address of its organization or committee and the name and 7 address of its chairman with the proper election authority at 8 least 40 days before the primary election, shall be entitled to 9 appoint one pollwatcher per precinct. The pollwatcher must be 10 registered to vote in Illinois.

11 (5) In any primary election held to nominate candidates for 12 the offices of a municipality of less than 3,000,000 population 13 that is situated in 2 or more counties, a pollwatcher who is a resident of a county in which any part of the municipality is 14 15 situated shall be eligible to serve as a pollwatcher in any 16 polling place located within such municipality, provided that 17 such pollwatcher otherwise complies with the respective requirements of subsections (1) through (4) of this Section and 18 19 is a registered voter whose residence is within Illinois.

20 All pollwatchers shall be required to have proper credentials. Such credentials shall be printed in sufficient 21 quantities, shall be issued by and under the facsimile 22 23 signature(s) of the election authority and shall be available for distribution at least 2 weeks prior to the election. Such 24 credentials shall be authorized by the real or facsimile 25 26 signature of the State or local party official or the candidate 27 or the presiding officer of the civic organization or the 28 chairman of the proponent or opponent group, as the case may 29 be.

30 Pollwatcher credentials shall be in substantially the 31 following form:

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#### POLLWATCHER CREDENTIALS

33 TO THE JUDGES OF ELECTION:

In accordance with the provisions of the Election Code, the undersigned hereby appoints ..... (name of pollwatcher) - 3 - LRB094 18555 JAM 53887 b

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1	at (address) in the county of,
2	(township or municipality) of (name),
3	State of Illinois and who is duly registered to vote from this
4	address, to act as a pollwatcher in the precinct of
5	the ward (if applicable) of the
6	(township or municipality) of at the
7	election to be held on (insert date).
8	(Signature of Appointing Authority)
9	TITLE (party official, candidate,
10	civic organization president,
11	proponent or opponent group chairman)
12	Under penalties provided by law pursuant to Section 29-10
13	of the Election Code, the undersigned pollwatcher certifies
14	that he or she resides at (address) in the
15	county of, (township or municipality) of
16	(name), State of Illinois, and is duly registered to
17	vote in Illinois.
18	
19	(Precinct and/or Ward in (Signature of Pollwatcher)
20	Which Pollwatcher Resides)
21	Pollwatchers must present their credentials to the Judges
22	of Election upon entering the polling place. Pollwatcher
23	credentials properly executed and signed shall be proof of the
24	qualifications of the pollwatcher authorized thereby. Such

25 credentials are retained by the Judges and returned to the Election Authority at the end of the day of election with the 26 other election materials. Once a pollwatcher has surrendered a 27 28 valid credential, he may leave and reenter the polling place provided that such continuing action does not disrupt the 29 conduct of the election. Pollwatchers may be substituted during 30 the course of the day, but established political parties, 31 32 candidates, qualified civic organizations and proponents and 33 opponents of a ballot proposition can have only as many 34 pollwatchers at any given time as are authorized in this 35 Article. A substitute must present his signed credential to the

judges of election upon entering the polling place. Election authorities must provide a sufficient number of credentials to allow for substitution of pollwatchers. After the polls have closed, pollwatchers shall be allowed to remain until the canvass of votes is completed; but may leave and reenter only in cases of necessity, provided that such action is not so continuous as to disrupt the canvass of votes.

8 Candidates seeking office in a district or municipality 9 encompassing 2 or more counties shall be admitted to any and all polling places throughout such district or municipality 10 11 without regard to the counties in which such candidates are 12 registered to vote. Actions of such candidates shall be 13 governed in each polling place by the same privileges and 14 limitations that apply to pollwatchers as provided in this 15 Section. Any such candidate who engages in an activity in a 16 polling place which could reasonably be construed by a majority 17 of the judges of election as campaign activity shall be removed forthwith from such polling place. 18

19 Candidates seeking office in a district or municipality 20 encompassing 2 or more counties who desire to be admitted to polling places on election day in such district or municipality 21 22 shall be required to have proper credentials. Such credentials 23 shall be printed in sufficient quantities, shall be issued by 24 and under the facsimile signature of the election authority of 25 the election jurisdiction where the polling place in which the 26 candidate seeks admittance is located, and shall be available 27 for distribution at least 2 weeks prior to the election. Such 28 credentials shall be signed by the candidate.

29 Candidate credentials shall be in substantially the 30 following form:

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#### CANDIDATE CREDENTIALS

32 TO THE JUDGES OF ELECTION:

In accordance with the provisions of the Election Code, I ..... (name of candidate) hereby certify that I am a candidate for ...... (name of office) and seek admittance to ......

precinct of the ..... ward (if applicable) of the ..... (township or municipality) of ..... at the ..... election to be held on (insert date).

4		
5	(Signature of Candidate)	OFFICE FOR WHICH
6		CANDIDATE SEEKS
7		NOMINATION OR
8		ELECTION

9 Pollwatchers shall be permitted to observe all proceedings 10 and view all reasonably requested records relating to the 11 conduct of the election, provided the secrecy of the ballot is not impinged, and to station themselves in a position in the 12 voting room as will enable them to observe the judges making 13 the signature comparison between the voter application and the 14 15 voter registration record card; provided, however, that such 16 pollwatchers shall not be permitted to station themselves in such close proximity to the judges of election so as to 17 18 interfere with the orderly conduct of the election and shall 19 not, in any event, be permitted to handle election materials. Pollwatchers may challenge for cause the voting qualifications 20 of a person offering to vote and may call to the attention of 21 22 the judges of election any incorrect procedure or apparent violations of this Code. 23

If a majority of the judges of election determine that the polling place has become too overcrowded with pollwatchers so as to interfere with the orderly conduct of the election, the judges shall, by lot, limit such pollwatchers to a reasonable number, except that each candidate and each established or new political party shall be permitted to have at least one pollwatcher present.

Representatives of an election authority, with regard to an election under its jurisdiction, the State Board of Elections, and law enforcement agencies, including but not limited to a United States Attorney, a State's attorney, the Attorney General, and a State, county, or local police department, in - 6 - LRB094 18555 JAM 53887 b

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1 the performance of their official election duties, shall be 2 permitted at all times to enter and remain in the polling 3 place. Upon entering the polling place, such representatives 4 display their official credentials shall or other 5 identification to the judges of election.

6 Uniformed police officers assigned to polling place duty 7 shall follow all lawful instructions of the judges of election.

8 The provisions of this Section shall also apply to 9 supervised casting of absentee ballots as provided in Section 10 19-12.2 of this Act.

11 (Source: P.A. 93-574, eff. 8-21-03; 94-645, eff. 8-22-05.)

(10 ILCS 5/17-23) (from Ch. 46, par. 17-23)

Sec. 17-23. Pollwatchers in a general election shall be authorized in the following manner:

(1) Each established political party shall be entitled to appoint two pollwatchers per precinct. Such pollwatchers must be affiliated with the political party for which they are pollwatching. For all elections, the pollwatchers must be registered to vote in Illinois.

(2) Each candidate shall be entitled to appoint two
pollwatchers per precinct. For all elections, the pollwatchers
must be registered to vote in Illinois.

23 (3) Each organization of citizens within the county or 24 political subdivision, which has among its purposes or 25 interests the investigation or prosecution of election frauds, 26 and which shall have registered its name and address and the 27 name and addresses of its principal officers with the proper election authority at least 40 days before the election, shall 28 29 be entitled to appoint one pollwatcher per precinct. For all 30 elections, the pollwatcher must be registered to vote in 31 Illinois.

32 (3.5) Each State non-partisan civic organization within 33 the county or political subdivision, that has among its written 34 purposes the provision of voter information and education, the 35 protection of individual voters' rights, and the provision of

1 free and equal elections, shall be entitled to appoint one 2 pollwatcher per precinct. Each organization shall have 3 registered the names and addresses of its principal officers 4 with the proper election authority at least 40 days before the 5 election. The pollwatchers must be registered to vote in 6 Illinois.

(4) In any general election held to elect candidates for 7 the offices of a municipality of less than 3,000,000 population 8 that is situated in 2 or more counties, a pollwatcher who is a 9 resident of Illinois shall be 10 eligible to serve as а 11 pollwatcher in any poll located within such municipality, 12 provided that such pollwatcher otherwise complies with the 13 respective requirements of subsections (1) through (3) of this Section and is a registered voter in Illinois. 14

15 (5) Each organized group of proponents or opponents of a 16 ballot proposition, which shall have registered the name and 17 address of its organization or committee and the name and address of its chairman with the proper election authority at 18 least 40 days before the election, shall be entitled to appoint 19 20 one pollwatcher per precinct. The pollwatcher must be registered to vote in Illinois. 21

22 pollwatchers shall be required to have A11 proper 23 credentials. Such credentials shall be printed in sufficient quantities, shall be issued by and under the facsimile 24 25 signature(s) of the election authority and shall be available 26 for distribution at least 2 weeks prior to the election. Such 27 credentials shall be authorized by the real or facsimile 28 signature of the State or local party official or the candidate 29 or the presiding officer of the civic organization or the 30 chairman of the proponent or opponent group, as the case may 31 be.

32 Pollwatcher credentials shall be in substantially the 33 following form:

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POLLWATCHER CREDENTIALS

35 TO THE JUDGES OF ELECTION:

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1	In accordance with the provisions of the Election Code, the
2	undersigned hereby appoints (name of pollwatcher)
3	who resides at (address) in the county of
4	, (township or municipality) of
5	(name), State of Illinois and who is duly
6	registered to vote from this address, to act as a pollwatcher
7	in the precinct of the ward (if
8	applicable) of the (township or municipality) of
9	at the election to be held on (insert
10	date).
11	(Signature of Appointing Authority)
12	TITLE (party official, candidate,
13	civic organization president,
14	proponent or opponent group chairman)
15	Under penalties provided by law pursuant to Section 29-10
16	of the Election Code, the undersigned pollwatcher certifies
17	that he or she resides at (address) in the
18	county of, (township or municipality)
19	of (name), State of Illinois, and is duly
20	registered to vote in Illinois.
21	
22	(Precinct and/or Ward in (Signature of Pollwatcher)
23	Which Pollwatcher Resides)
24	Pollwatchers must present their credentials to the Judges
25	of Election upon entering the polling place. Pollwatcher
26	credentials properly executed and signed shall be proof of the

27 qualifications of the pollwatcher authorized thereby. Such credentials are retained by the Judges and returned to the 28 Election Authority at the end of the day of election with the 29 other election materials. Once a pollwatcher has surrendered a 30 31 valid credential, he may leave and reenter the polling place 32 provided that such continuing action does not disrupt the conduct of the election. Pollwatchers may be substituted during 33 34 the course of the day, but established political parties,

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1 candidates and qualified civic organizations can have only as 2 many pollwatchers at any given time as are authorized in this 3 Article. A substitute must present his signed credential to the judges of election upon entering the polling place. Election 4 5 authorities must provide a sufficient number of credentials to 6 allow for substitution of pollwatchers. After the polls have closed pollwatchers shall be allowed to remain until the 7 canvass of votes is completed; but may leave and reenter only 8 in cases of necessity, provided that such action is not so 9 10 continuous as to disrupt the canvass of votes.

11 Candidates seeking office in a district or municipality 12 encompassing 2 or more counties shall be admitted to any and all polling places throughout such district or municipality 13 without regard to the counties in which such candidates are 14 15 registered to vote. Actions of such candidates shall be 16 governed in each polling place by the same privileges and 17 limitations that apply to pollwatchers as provided in this Section. Any such candidate who engages in an activity in a 18 19 polling place which could reasonably be construed by a majority 20 of the judges of election as campaign activity shall be removed forthwith from such polling place. 21

Candidates seeking office in a district or municipality 22 23 encompassing 2 or more counties who desire to be admitted to polling places on election day in such district or municipality 24 25 shall be required to have proper credentials. Such credentials 26 shall be printed in sufficient quantities, shall be issued by 27 and under the facsimile signature of the election authority of 28 the election jurisdiction where the polling place in which the 29 candidate seeks admittance is located, and shall be available 30 for distribution at least 2 weeks prior to the election. Such 31 credentials shall be signed by the candidate.

32 Candidate credentials shall be in substantially the 33 following form:

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CANDIDATE CREDENTIALS

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1 In accordance with the provisions of the Election Code, I 2 ..... (name of candidate) hereby certify that I am a candidate for ..... (name of office) and seek admittance to ..... 3 precinct of the ..... ward (if applicable) of the ..... 4 5 (township or municipality) of ..... at the ..... election 6 to be held on (insert date). 7 (Signature of Candidate) OFFICE FOR WHICH 8 9 CANDIDATE SEEKS 10 NOMINATION OR 11 ELECTION

12 Pollwatchers shall be permitted to observe all proceedings 13 and view all reasonably requested records relating to the conduct of the election, provided the secrecy of the ballot is 14 15 not impinged, and to station themselves in a position in the 16 voting room as will enable them to observe the judges making the signature comparison between the voter application and the 17 18 voter registration record card; provided, however, that such 19 pollwatchers shall not be permitted to station themselves in such close proximity to the judges of election so as to 20 interfere with the orderly conduct of the election and shall 21 22 not, in any event, be permitted to handle election materials. Pollwatchers may challenge for cause the voting qualifications 23 24 of a person offering to vote and may call to the attention of 25 the judges of election any incorrect procedure or apparent 26 violations of this Code.

If a majority of the judges of election determine that the polling place has become too overcrowded with pollwatchers so as to interfere with the orderly conduct of the election, the judges shall, by lot, limit such pollwatchers to a reasonable number, except that each established or new political party shall be permitted to have at least one pollwatcher present.

Representatives of an election authority, with regard to an election under its jurisdiction, the State Board of Elections, and law enforcement agencies, including but not limited to a SB2397 - 11 - LRB094 18555 JAM 53887 b

1 United States Attorney, a State's attorney, the Attorney 2 General, and a State, county, or local police department, in 3 the performance of their official election duties, shall be 4 permitted at all times to enter and remain in the polling place. Upon entering the polling place, such representatives 5 display their official credentials or other 6 shall 7 identification to the judges of election.

8 Uniformed police officers assigned to polling place duty 9 shall follow all lawful instructions of the judges of election.

10 The provisions of this Section shall also apply to 11 supervised casting of absentee ballots as provided in Section 12 19-12.2 of this Act.

13 (Source: P.A. 93-574, eff. 8-21-03; 94-645, eff. 8-22-05.)

Section 99. Effective date. This Act takes effect upon becoming law.