

94TH GENERAL ASSEMBLY State of Illinois 2005 and 2006 SB0773

Introduced 2/18/2005, by Sen. Martin A. Sandoval

SYNOPSIS AS INTRODUCED:

New Act 30 ILCS 500/25-70 new

Creates the Cell Phone Recycling Act. Requires that every retailer selling cell phones in this State must have a system in place for the acceptance and collection of used cell phones for reuse, recycling, or proper disposal. Provides that these collection systems must at a minimum provide for: (i) the retailer to take-back, at no cost to the consumer, any used cell phone that the retailer sold to the consumer, (ii) the retailer to take-back any used cell phone from a consumer who is purchasing a new cell phone, at no cost to that consumer, (iii) some mechanism, at the time of delivery, for the return of a used cell phone if the retailer delivers a cell phone directly to a consumer in this State, and (iv) information about cell phone recycling opportunities provided by the retailer that encourages the consumer to take advantage of cell phone recycling. Makes it unlawful to sell a cell phone to a consumer in this State unless the retailer complies with the requirements of the Act. Requires the Environmental Protection Agency to post on its Web site the estimated number of phones recycled each year. Sets forth that providers of cell phone services to the State must certify, as a condition of any contract with the State, that they and their subsidiaries have complied with the requirements of the Cell Phone Recycling Act. Provides that the State may assess a variety of penalties against parties contracting with the State to provide cell phone services while not complying with this Act, including voiding these contracts and seeking certain damages. Amends the Illinois Procurement Code. Makes corresponding changes to the Code to indicate that certain bids must comply with the Cell Phone Recycling Act.

LRB094 10836 RSP 41337 b

FISCAL NOTE ACT MAY APPLY

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

31

32

1 AN ACT concerning safety.

Be it enacted by the People of the State of Illinois, 2 represented in the General Assembly: 3

- 4 Section 1. Short title. This Act may be cited as the Cell 5 Phone Recycling Act.
- Section 5. Purpose. The General Assembly finds and declares 6 7 the following:
- (a) The purpose of this Act is to enact a comprehensive and 8 innovative system for the reuse, recycling, and proper and 9 legal disposal of used cell phones. 10
 - (b) It is the further purpose of this Act to establish a program that is convenient for consumers and the public to return, recycle, and ensure the safe and environmentally sound disposal of used cell phones and provide a system that does not charge when a cell phone is returned.
 - (c) It is the intent of the General Assembly that the cost associated with the handling, recycling, and disposal of used cell phones be the responsibility of the producers and consumers of cell phones, and not local government or their service providers, State government, or taxpayers.
 - (d) In order to reduce the likelihood of illegal disposal of hazardous materials, it is the intent of this Act to ensure that all costs associated with the proper management of used cell phones are internalized by the producers and consumers of cell phones at or before the point of purchase and not at the point of discard.
- (e) Manufacturers and retailers of cell phones and cell phone service providers, in working to achieve the goals and 29 objectives of this Act, should have the flexibility to partner 30 with each other and with those private and nonprofit business enterprises that currently provide collection and processing services to develop and promote a safe and effective used cell

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

- 1 phone recycling system for Illinois.
- 2 (f) The producers of cell phones should reduce and, to the 3 extent feasible, ultimately phase out the use of hazardous
- 4 materials in cell phones.
- (g) Cell phones, to the greatest extent feasible, should be designed for extended life, repair, and reuse.
- 7 (h) The purpose of this Act is to provide for the safe, 8 cost free, and convenient collection, reuse, and recycling of 9 100% of the used cell phones discarded or offered for recycling 10 in the State.
 - (i) In establishing a cost effective system for the recovery, reuse, recycling, and proper disposal of used cell phones, it is the intent of the General Assembly to encourage manufacturers, retailers, and service providers to build on the retailer take-back systems initiated recently by some cell phone service providers.
 - (j) An estimated 5% of obsolete cell phones are currently being recycled through a mechanism whereby private sector recyclers provide retailers with a postage paid box for mailing returned cell phones to the recycler at no cost to the retailers. In some instances, the scrap value of these used phones is sufficient for the recycler to either pay the retailer or make a financial contribution on behalf of the retailer to a nonprofit charity. It is the intent of the General Assembly that this model system be substantially expanded as a result of the enactment of this Act.
 - Section 10. Definitions. For the purposes of this Act, the following terms have the following meanings, unless the context clearly requires otherwise:
 - "Cell phone" means a wireless telephone device that is designed to send or receive transmissions through a cellular radiotelephone service, as defined in Section 22.99 of Title 47 of the Code of Federal Regulations. "Cell phone" includes the rechargeable battery that may be connected to that cell phone. "Cell phone" does not include a wireless telephone device that

- is integrated into the electrical architecture of a motor vehicle.
- 3 "Consumer" means a purchaser or owner of a cell phone.
- 4 "Consumer" includes a business, corporation, limited
- 5 partnership, nonprofit organization, or governmental entity,
- 6 but does not include an entity involved in a wholesale
- 7 transaction between a distributor and retailer.
- 8 "Distributor" means a person who sells a cell phone to a
- 9 retailer.
- "Retailer" means a person who conducts the sale of or sells
- 11 a cell phone in the State to a consumer, including a
- 12 manufacturer of a cell phone who conducts the sale of or sells
- that cell phone directly to a consumer.
- "Sale" means a transfer for consideration of title or of
- 15 the right to use, by lease or sales contract, including, but
- not limited to, transactions conducted through sales outlets,
- 17 catalogs, or the Internet, or any other similar electronic
- 18 means, but does not include a wholesale transaction with a
- 19 distributor or a retailer.
- "Used cell phone" means a cell phone that has been
- 21 previously used and is made available, by a consumer, for
- reuse, recycling, or proper disposal.
- 23 Section 15. Cell phone recycling.
- 24 (a) On and after July 1, 2006, every retailer who sells
- cell phones in this State must have a system in place for the
- 26 acceptance and collection of used cell phones for reuse,
- 27 recycling, or proper disposal.
- 28 (b) A system for the acceptance and collection of used cell
- 29 phones for reuse, recycling, or proper disposal must, at a
- 30 minimum, provide for all of the following:
- 31 (1) The take-back from the consumer of a used cell
- 32 phone that the retailer sold or previously sold to the
- 33 consumer, at no cost to that consumer. The retailer may
- 34 require proof of purchase.
- 35 (2) The take-back of a used cell phone from a consumer

who is purchasing a new cell phone from that retailer, at no cost to that consumer.

- (3) If the retailer delivers a cell phone directly to a consumer in this State, the system provides the consumer, at the time of delivery, with a mechanism for the return of used cell phones for reuse, recycling, or proper disposal, at no cost to the consumer.
- (4) Make information available to consumers about cell phone recycling opportunities provided by the retailer and encourage consumers to use those opportunities. This information may include, but is not limited to, one or more of the following:
 - (i) Signage that is prominently displayed and easily visible to the consumer.
 - (ii) Written materials provided to the consumer at the time of purchase or delivery, or both.
 - (iii) Reference to the cell phone recycling opportunity in retailer advertising or other promotional materials, or both.
 - (iv) Direct communications with the consumer at the time of purchase.
- (c) Paragraph (4) of subdivision (b) does not apply to a retailer that only sells prepaid cell phones and does not provide the ability for a consumer to sign a contract for cell phone service.
- Section 20. Prohibited acts; enforcement. On and after July 1, 2006, it is unlawful to sell a cell phone to a consumer in this State unless the retailer of that cell phone complies with the provisions of this Act. The Illinois Commerce Commission shall have the power to enforce the provisions of this Act and to bring enforcement actions in the name of the People of the State of Illinois in the circuit court in and for the county in which the violation of the Act, or some part thereof, arose, or in which the corporation complained of, if any, has its principal place of business, or in which the person, if any,

- 1 complained of resides. Any fines or penalties recovered by the
- 2 State in an enforcement action under this Act shall be paid
- 3 into the State Treasury for the benefit of the general fund. A
- 4 violation of this Act is a business offense punishable by a
- 5 fine of \$1001.
- 6 Section 25. Statewide recycling goals. On July 1, 2007, and
- 7 each July 1 thereafter, the Illinois Environmental Protection
- 8 Agency shall post on its Web site an estimated Illinois
- 9 recycling rate for cell phones, the numerator of which shall be
- 10 the estimated number of cell phones returned for recycling in
- Illinois during the previous calendar year, and the denominator
- of which is the number of cell phones estimated to be sold in
- this State during the previous calendar year.
- 14 Section 30. State agency procurement.
- 15 (a) A State agency or department that purchases or leases
- 16 cell phones shall require each prospective bidder, to certify
- 17 that it, and its agents, subsidiaries, partners, joint
- 18 venturers, and subcontractors for the procurement, have
- 19 complied with this Act and any rules adopted pursuant to this
- 20 Act, or to demonstrate that this Act is inapplicable to all
- 21 lines of business engaged in by the bidder, its agents,
- 22 subsidiaries, partners, joint venturers, or subcontractors.
- 23 (b) Failure to provide certification pursuant to this
- 24 Section shall render the prospective bidder and its agents,
- 25 subsidiaries, partners, joint venturers, and subcontractors
- ineligible to bid on the procurement of cell phones.
- 27 (c) The bid solicitation documents shall specify that the
- 28 prospective bidder is required to cooperate fully in providing
- 29 reasonable access to its records and documents that evidence
- 30 compliance with this Act.
- 31 (d) Any person awarded a contract by a State agency that is
- 32 found to be in violation of this Section is subject to the
- 33 following sanctions:
- 34 (1) The contract shall be voided by the State agency to

5

6

7

8

9

10

- 1 which the equipment, materials, or supplies were provided.
- 2 (2) The contractor is ineligible to bid on any State 3 contract for a period of 3 years.
 - (3) If the Attorney General establishes in the name of the people of the State of Illinois that any money, property, or benefit was obtained by a contractor as a result of violating this Section, the court may, in addition to any other remedy, order the disgorgement of the unlawfully obtained money, property, or benefit in the interest of justice.
- Section 35. Effect of the Act; severability. This Act shall not be construed to affect any other Act, regulation, or obligation relating to cell phones or used cell phones.
- The provisions of this Act are severable. If any provision of this Act or its application is held invalid, that invalidity shall not affect other provisions or applications that can be given effect without the invalid provision or application.
- Section 40. The Illinois Procurement Code is amended by adding Section 25-70 as follows:
- 20 (30 ILCS 500/25-70 new)
- Sec. 25-70. Cell phone contracts. In addition to the provisions of this Code, bids on all contracts involving the purchase or lease of cell phones or cell phone services or relating to cell phones are subject to the provisions contained in the Cell Phone Recycling Act and the penalties contained in Section 30 of that Act.