

93RD GENERAL ASSEMBLY

State of Illinois

2003 and 2004

Introduced 2/4/2004, by Iris Y. Martinez

SYNOPSIS AS INTRODUCED:

20 ILCS 105/4.04 225 ILCS 46/15 from Ch. 23, par. 6104.04

Amends the Illinois Act on the Aging. Provides that regional long term care ombudsman programs may use trained volunteers to make routine visits to facilities licensed or certified under the Nursing Home Care Act, the Assisted Living and Shared Housing Act, and the Social Security Act or to any other facility for which long term care ombudsmen are obligated to visit either by federal or State law. Sets forth requirements for the volunteers. Amends the Health Care Worker Background Check Act. Includes a trained-volunteer program operated by a regional long term care ombudsman program within the definition of "health care employer". Effective immediately.

LRB093 19921 BDD 45664 b

FISCAL NOTE ACT MAY APPLY SB2726

1

7

AN ACT concerning the Department on Aging.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Illinois Act on the Aging is amended by 5 changing Section 4.04 as follows:

6 (20 ILCS 105/4.04) (from Ch. 23, par. 6104.04)

Sec. 4.04. Long Term Care Ombudsman Program.

8 (a) Long Term Care Ombudsman Program. The Department shall 9 establish a Long Term Care Ombudsman Program, through the 10 Office of State Long Term Care Ombudsman ("the Office"), in 11 accordance with the provisions of the Older Americans Act of 12 1965, as now or hereafter amended.

13 (b) Definitions. As used in this Section, unless the 14 context requires otherwise:

(1) "Access" has the same meaning as in Section 1-104
of the Nursing Home Care Act, as now or hereafter amended;
that is, it means the right to:

18 (i) Enter any long term care facility or assisted
19 living or shared housing establishment or supportive
20 living facility;

(ii) Communicate privately and without restriction
 with any resident who consents to the communication;

(iii) Seek consent to communicate privately and
 without restriction with any resident;

25 (iv) Inspect the clinical and other records of a 26 resident with the express written consent of the 27 resident;

(v) Observe all areas of the long term care
facility or supportive living facilities, assisted
living or shared housing establishment except the
living area of any resident who protests the
observation.

36

- 2 - LRB093 19921 BDD 45664 b

1 (2) "Long Term Care Facility" means (i) any facility as 2 defined by Section 1-113 of the Nursing Home Care Act, as now or hereafter amended; and (ii) any skilled nursing 3 facility or a nursing facility which meets the requirements 4 5 of Section 1819(a), (b), (c), and (d) or Section 1919(a), 6 (b), (c), and (d) of the Social Security Act, as now or hereafter amended (42 U.S.C. 1395i-3(a), (b), (c), and (d) 7 and 42 U.S.C. 1396r(a), (b), (c), and (d)). 8

9 (2.5) "Assisted living establishment" and "shared 10 housing establishment" have the meanings given those terms 11 in Section 10 of the Assisted Living and Shared Housing 12 Act.

13 (2.7) "Supportive living facility" means a facility
14 established under Section 5-5.01a of the Illinois Public
15 Aid Code.

(3) "State Long Term Care Ombudsman" means any person
employed by the Department to fulfill the requirements of
the Office of State Long Term Care Ombudsman as required
under the Older Americans Act of 1965, as now or hereafter
amended, and Departmental policy.

(3.1) "Ombudsman" means any designated representative 21 of a regional long term care ombudsman program; provided 22 23 that the representative, whether he is paid for or volunteers his ombudsman services, shall be qualified and 24 25 designated by the Office to perform the duties of an ombudsman as specified by the Department in rules and in 26 27 accordance with the provisions of the Older Americans Act 28 of 1965, as now or hereafter amended.

(c) Ombudsman; rules. The Office of State Long Term Care Ombudsman shall be composed of at least one full-time ombudsman and shall include a system of designated regional long term care ombudsman programs. Each regional program shall be designated by the State Long Term Care Ombudsman as a subdivision of the Office and any representative of a regional program shall be treated as a representative of the Office.

The Department, in consultation with the Office, shall

- 3 - LRB093 19921 BDD 45664 b

SB2726

1 promulgate administrative rules in accordance with the 2 provisions of the Older Americans Act of 1965, as now or 3 hereafter amended, to establish the responsibilities of the 4 Department and the Office of State Long Term Care Ombudsman and 5 the designated regional Ombudsman programs. The administrative 6 rules shall include the responsibility of the Office and 7 designated regional programs to investigate and resolve 8 complaints made by or on behalf of residents of long term care 9 facilities, supportive living facilities, and assisted living 10 and shared housing establishments relating to actions, 11 inaction, or decisions of providers, or their representatives, 12 of long term care facilities, of supported living facilities, 13 of assisted living and shared housing establishments, of public agencies, or of social services agencies, which may adversely 14 15 affect the health, safety, welfare, or rights of such 16 residents. When necessary and appropriate, representatives of 17 the Office shall refer complaints to the appropriate regulatory State agency. The Department, in consultation with the Office, 18 19 shall cooperate with the Department of Human Services in 20 providing information and training to designated regional long 21 term care ombudsman programs about the appropriate assessment treatment (including information about 22 and appropriate 23 supportive services, treatment options, and assessment of rehabilitation potential) of persons with mental illness 24 25 (other than Alzheimer's disease and related disorders).

26 Regional long term care ombudsman programs may use trained 27 volunteers to make routine visits to facilities licensed or certified under the Nursing Home Care Act, the Assisted Living 28 and Shared Housing Act, and the Social Security Act or to any 29 30 other facility for which long term care ombudsman are obligated 31 to visit either by federal or State law. Volunteers may not be used to investigate or resolve complaints where a violation of 32 federal or State law is at issue. All volunteers must submit to 33 background checks under the Health Care Worker Background Check 34 35 Act and receive training, as prescribed by the Illinois Department on Aging, before visiting facilities. The training 36

1 <u>must include information specific to assisted living</u>
2 <u>establishments, supportive living facilities, and shared</u>
3 <u>housing establishments and to the rights of residents</u>
4 <u>guaranteed under the corresponding Acts and administrative</u>
5 rules.

6

(d) Access and visitation rights.

(1) In accordance with subparagraphs (A) and (E) of 7 paragraph (3) of subsection (c) of Section 1819 and 8 9 subparagraphs (A) and (E) of paragraph (3) of subsection 10 (c) of Section 1919 of the Social Security Act, as now or 11 hereafter amended (42 U.S.C. 1395i-3 (c)(3)(A) and (E) and 12 42 U.S.C. 1396r (c)(3)(A) and (E)), and Section 712 of the Older Americans Act of 1965, as now or hereafter amended 13 (42 U.S.C. 3058f), a long term care facility, supportive 14 living facility, assisted living establishment, and shared 15 16 housing establishment must:

17

18

(i) permit immediate access to any resident by a designated ombudsman; and

(ii) permit representatives of the Office, with 19 20 the permission of the resident's legal representative or legal guardian, to examine a resident's clinical and 21 other records, and if a resident is unable to consent 22 23 to such review, and has no legal guardian, permit representatives of the Office appropriate access, as 24 defined by the Department, in consultation with the 25 Office, in administrative rules, to the resident's 26 27 records.

28 (2) Each long term care facility, supportive living facility, assisted living establishment, and 29 shared 30 housing establishment shall display, in multiple, conspicuous public places within the facility accessible 31 32 to both visitors and residents and in an easily readable format, the address and phone number of the Office of the 33 Long Term Care Ombudsman, in a manner prescribed by the 34 Office. 35

36

(e) Immunity. An ombudsman or any representative of the

SB2726

1 Office participating in the good faith performance of his or 2 her official duties shall have immunity from any liability 3 (civil, criminal or otherwise) in any proceedings (civil, 4 criminal or otherwise) brought as a consequence of the 5 performance of his official duties.

6 (f) Business offenses.

7

(1) No person shall:

8 (i) Intentionally prevent, interfere with, or 9 attempt to impede in any way any representative of the 10 Office in the performance of his official duties under 11 this Act and the Older Americans Act of 1965; or

12 (ii) Intentionally retaliate, discriminate 13 against, or effect reprisals against any long term care 14 facility resident or employee for contacting or 15 providing information to any representative of the 16 Office.

17 (2) A violation of this Section is a business offense,18 punishable by a fine not to exceed \$501.

19 (3) The Director of Aging, in consultation with the 20 Office, shall notify the State's Attorney of the county in 21 which the long term care facility, supportive living 22 facility, or assisted living or shared housing 23 establishment is located, or the Attorney General, of any 24 violations of this Section.

Confidentiality of records and identities. 25 (g) The 26 Department shall establish procedures for the disclosure by the 27 State Ombudsman or the regional ombudsmen entities of files 28 maintained by the program. The procedures shall provide that 29 the files and records may be disclosed only at the discretion 30 of the State Long Term Care Ombudsman or the person designated 31 by the State Ombudsman to disclose the files and records, and 32 the procedures shall prohibit the disclosure of the identity of any complainant, resident, witness, or employee of a long term 33 34 care provider unless:

35 (1) the complainant, resident, witness, or employee of
 36 a long term care provider or his or her legal

- 6 - LRB093 19921 BDD 45664 b

SB2726

representative consents to the disclosure and the consent
 is in writing;

3 (2) the complainant, resident, witness, or employee of 4 a long term care provider gives consent orally; and the 5 consent is documented contemporaneously in writing in 6 accordance with such requirements as the Department shall 7 establish; or

8

(3) the disclosure is required by court order.

9 (h) Legal representation. The Attorney General shall 10 provide legal representation to any representative of the 11 Office against whom suit or other legal action is brought in 12 connection with the performance of the representative's 13 official duties, in accordance with the State Employee 14 Indemnification Act.

(i) Treatment by prayer and spiritual means. Nothing in 15 16 this Act shall be construed to authorize or require the medical 17 supervision, regulation or control of remedial care or treatment of any resident in a long term care facility operated 18 19 exclusively by and for members or adherents of any church or 20 religious denomination the tenets and practices of which include reliance solely upon spiritual means through prayer for 21 healing. 22

23 (Source: P.A. 93-241, eff. 7-22-03.)

24 Section 10. The Health Care Worker Background Check Act is 25 amended by changing Section 15 as follows:

26 (225 ILCS 46/15)

27 Sec. 15. Definitions. For the purposes of this Act, the 28 following definitions apply:

29 "Applicant" means an individual seeking employment with a 30 health care employer who has received a bona fide conditional 31 offer of employment.

"Conditional offer of employment" means a bona fide offer of employment by a health care employer to an applicant, which is contingent upon the receipt of a report from the Department - 7 - LRB093 19921 BDD 45664 b

of State Police indicating that the applicant does not have a record of conviction of any of the criminal offenses enumerated in Section 25.

9 "Direct care" means the provision of nursing care or assistance with feeding, dressing, movement, bathing, toileting, or other personal needs. The entity responsible for inspecting and licensing, certifying, or registering the health care employer may, by administrative rule, prescribe guidelines for interpreting this definition with regard to the health care employers that it licenses.

11 "Health care employer" means:

12

SB2726

(1) the owner or licensee of any of the following:

(i) a community living facility, as defined in theCommunity Living Facilities Act;

(ii) a life care facility, as defined in the Life CareFacilities Act;

17 (iii) a long-term care facility, as defined in the18 Nursing Home Care Act;

19 (iv) a home health agency, as defined in the Home20 Health Agency Licensing Act;

(v) a full hospice, as defined in the Hospice Program
 Licensing Act;

23 (vi) a hospital, as defined in the Hospital Licensing24 Act;

(vii) a community residential alternative, as defined
 in the Community Residential Alternatives Licensing Act;

27 (viii) a nurse agency, as defined in the Nurse Agency28 Licensing Act;

29 (ix) a respite care provider, as defined in the Respite
30 Program Act;

31 (ix-a) an establishment licensed under the Assisted 32 Living and Shared Housing Act;

33 (x) a supportive living program, as defined in the34 Illinois Public Aid Code;

35 (xi) early childhood intervention programs as 36 described in 59 Ill. Adm. Code 121; SB2726

- 8 - LRB093 19921 BDD 45664 b

(xii) the University of Illinois Hospital, Chicago;
 (xiii) programs funded by the Department on Aging
 through the Community Care Program;
 (xiv) programs certified to participate in the
 Supportive Living Program authorized pursuant to Section
 5-5.01a of the Illinois Public Aid Code;

7 (xv) programs listed by the Emergency Medical Services
8 (EMS) Systems Act as Freestanding Emergency Centers;

9 (xvi) locations licensed under the Alternative Health
10 Care Delivery Act;

11 (2) a day training program certified by the Department of 12 Human Services; or

(3) a community integrated living arrangement operated by a community mental health and developmental service agency, as defined in the Community-Integrated Living Arrangements Licensing and Certification Act; or

17 <u>(4) a trained-volunteer program operated by a regional long</u>
 18 <u>term care ombudsman program under Section 4.04 of the Illinois</u>
 19 <u>Act on the Aging</u>.

"Initiate" means the obtaining of the authorization for a record check from a student, applicant, or employee. The educational entity or health care employer or its designee shall transmit all necessary information and fees to the Illinois State Police within 10 working days after receipt of the authorization.

26 (Source: P.A. 91-598, eff. 1-1-00; 91-656, eff. 1-1-01; 92-16, 27 eff. 6-28-01.)

28 Section 99. Effective date. This Act takes effect upon 29 becoming law.