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Registration and Regulation Committee

Adopted in House Comm. on May 19, 2004

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1	AMENDMENT TO SENATE BILL 2299
2	AMENDMENT NO Amend Senate Bill 2299 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Illinois Explosives Act is amended by
5	changing Sections 1003 and 2001 as follows:
6	(225 ILCS 210/1003) (from Ch. 96 1/2, par. 1-1003)
7	Sec. 1003. Definitions. As used in this Act:
8	(a) "Person" means any individual, corporation, company,
9	association, partnership, or other legal entity.
10	(b) "Explosive materials" means explosives, blasting
11	agents, and detonators.
12	(c) "Explosive" means any chemical compound, mixture or
13	device, the primary or common purpose of which is to function
14	by explosion and includes high or low explosives. Manufactured
15	articles, including, but not limited to, display fireworks as
16	defined in the Pyrotechnic Distributor and Operator Licensing
17	Act, fixed ammunition for small arms, fire crackers, safety
18	fuses, and matches are not explosives when the individual units
19	contain explosives in such limited quantity and of such nature
20	or in such packing that it is impossible to produce a
21	simultaneous or a destructive explosion of such units which
22	would be injurious to life, limb or property.
23	(d) "Blasting agent" means any material or mixture
24	consisting of a fuel and oxidizer intended for blasting, not

otherwise defined as an explosive, provided that the finished product, as mixed and packaged for use or shipment, cannot be detonated by means of a No. 8 blasting cap, as defined by the Bureau of Alcohol, Tobacco and Firearms, U.S. Department of Treasury, when unconfined.

6 (e) "Detonator" means any device containing any initiating 7 or primary explosive that is used for initiating detonation. A 8 detonator may not contain more than 10 grams of total 9 explosives by weight, excluding ignition or delay charges.

10 (f) "Highway" means any public street, public highway, or 11 public alley.

(g) "Railroad" or "railway" means any public steam, electric or other railroad or rail system which carries passengers for hire, but shall not include auxiliary tracks, spurs and sidings installed and primarily used in serving any mine, quarry or plant.

(h) "Building" means and includes any building regularly occupied, in whole or in part, as a habitation for human beings, and any church, schoolhouse, railway station or other building where people are accustomed to assemble, but does not mean or include any buildings of a mine or quarry or any of the buildings of a manufacturing plant where the business of manufacturing explosive materials is conducted.

(i) "Factory building" means any building or other
 structure in which the manufacture or any part of the
 manufacture of explosive materials is conducted.

(j) "Magazine" means any building or other structure or container, other than a factory building, used to store explosive materials. Where mobile or portable type 5 magazines are permissible and used, "magazine", for the purpose of obtaining certificates and calculating fees, means the site on which such magazines are located.

33 (k) "Magazine keeper" means a qualified supervisory person34 responsible for the inventory and safe storage of explosive

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materials, including the proper maintenance of explosive
 materials, storage magazines and surrounding areas.

3 (1) "Black powder" means a deflagrating or low explosive
4 compound of an intimate mixture of sulfur, charcoal and an
5 alkali nitrate, usually potassium or sodium nitrate.

6 (m) "Municipality" includes cities, villages, and 7 incorporated towns and townships.

8 (n) "Fugitive from justice" means any individual who has 9 fled from the jurisdiction of any court of record to avoid 10 prosecution for any crime or to avoid giving testimony in any 11 criminal proceeding. This term shall also include any 12 individual who has been convicted of any crime and has fled to 13 avoid imprisonment.

14 (o) "Department" means the Department of Natural 15 Resources.

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(p) "Small arms" means guns of 50 calibers or less.

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(q) "Director" means the Director of Natural Resources.

18 (r) "Storage certificate" means the certificate issued by 19 the Department under Article 3 of this Act that authorizes the 20 holder to store explosive materials in the magazine for which 21 the certificate is issued.

(s) "License" means that license issued by the Department under Article 2 of this Act authorizing the holder to possess, use, purchase, transfer or dispose of, but not to store, explosive materials.

26 (Source: P.A. 88-599, eff. 9-1-94; 89-445, eff. 2-7-96.)

(225 ILCS 210/2001) (from Ch. 96 1/2, par. 1-2001)
Sec. 2001. No person shall possess, use, purchase or
transfer explosive materials unless licensed by the Department
except as otherwise provided by this Act and the Pyrotechnic
<u>Distributor and</u> Operator Licensing Act.

32 (Source: P.A. 93-263, eff. 7-22-03.)

1	Section 10. The Pyrotechnic Operator Licensing Act is		
2	amended by changing Sections 1, 5, 10, 30, 35, 50, 65, 75, and		
3	90 and adding Section 57 as follows:		
4	(225 ILCS 227/1)		
5	Sec. 1. Short title. This Act may be cited as the		
6	Pyrotechnic Distributor and Operator Licensing Act.		
7	(Source: P.A. 93-263, eff. 7-22-03.)		
8	(225 ILCS 227/5)		
9	Sec. 5. Definitions. In this Act:		
10	"Display fireworks" means any substance or article defined		
11	as a Division 1.3G or 1.4 explosive by the United States		
12	Department of Transportation under 49 CFR 173.50, except a		
13	substance or article exempted under the Fireworks Use Act.		
14	"Fireworks" has the meaning given to that term in the		
15	Fireworks Use Act.		
16	"Lead pyrotechnic operator" means the individual with		
17	overall responsibility for the safety, setup, discharge, and		
18	supervision of a pyrotechnic display.		
19	"Office" means Office of the State Fire Marshal.		
20	"Person" means an individual, firm, corporation,		
21	association, partnership, company, consortium, joint venture,		
22	commercial entity, state, municipality, or political		
23	subdivision of a state or any agency, department, or		
24	instrumentality of the United States and any officer, agent, or		
25	employee of these entities.		
26	"Pyrotechnic display" or "display" means the detonation,		
27	ignition, or deflagration of display fireworks to produce a		
28	visual or audible effect of an exhibitional nature before the		
29	public, invitees, or licensees, regardless of whether		
30	admission is charged.		
31	"Pyrotechnic distributor" means any person, company,		

association, group of persons, or corporation who distributes

1	display fireworks for sale in the State of Illinois or provides	
2	them as part of a pyrotechnic display service in the State of	
3	Illinois.	
4	(Source: P.A. 93-263, eff. 7-22-03.)	
5	(225 ILCS 227/10)	
6	Sec. 10. License; enforcement. No person may act as a	
7	pyrotechnic distributor or lead pyrotechnic operator, or	
8	advertise or use any title implying that the person is a	
9	pyrotechnic distributor or lead pyrotechnic operator, unless	
10	licensed by the Office under this Act. An out-of-state person	
11	hired for or engaged in a pyrotechnic display must have a	
12	pyrotechnic distributor license issued by the Office and a	
13	person licensed under this Act as a lead pyrotechnic operator	
14	supervising the display. The State Fire Marshal, in the name of	
15	the People, through the Attorney General, the State's Attorney	
16	of any county, any resident of the State, or any legal entity	
17	within the State may apply for injunctive relief in any court	
18	to enjoin any person who has not been issued a license or whose	
19	license has been suspended, revoked, or not renewed, from	
20	practicing a licensed activity. Upon filing a verified petition	
21	in court, the court, if satisfied by affidavit, or otherwise,	
22	that the person is or has been practicing in violation of this	
23	Act, may enter a temporary restraining order or preliminary	
24	injunction, without bond, enjoining the defendant from further	
25	unlicensed activity. A copy of the verified complaint shall be	
26	served upon the defendant and the proceedings are to be	
27	conducted as in other civil cases. The court may enter a	
28	judgment permanently enjoining a defendant from further	
29	unlicensed activity if it is established that the defendant has	
30	been or is practicing in violation of this Act. In case of	
31	violation of any injunctive order or judgment entered under	
32	this Section, the court may summarily try and punish the	
33	offender for contempt of court. Injunctive proceedings are in	

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addition to all penalties and other remedies in this Act.
 (Source: P.A. 93-263, eff. 7-22-03.)

3 (225 ILCS 227/30)

4 Sec. 30. Rules. The State Fire Marshal shall adopt all rules necessary to carry out its responsibilities under this 5 Act including rules concerning pyrotechnic distributors and 6 rules requiring the training, examination, and licensing of 7 lead pyrotechnic operators engaging in or responsible for the 8 handling and use of Division 1.3G (Class B) and 1.4 (Class C) 9 explosives. The pyrotechnic distributor's training program 10 test shall incorporate the rules of the State Fire Marshal, 11 12 which shall be based upon nationally recognized standards such 13 as those of the National Fire Protection Association (NFPA) 14 1123 guidelines for outdoor displays and NFPA 1126 for indoor displays. The Fire Marshal shall adopt rules as required for 15 the licensing of <u>all pyrotechnic distributors and</u> a lead 16 17 pyrotechnic operators operator involved in an outdoor or indoor 18 pyrotechnic display.

19 (Source: P.A. 93-263, eff. 7-22-03.)

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(225 ILCS 227/35)

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Sec. 35. Licensure requirements and fees.

(a) Each application for a license to practice under this
Act shall be in writing and signed by the applicant on forms
provided by the Office. The Office shall have the testing
procedures for licensing as a lead pyrotechnic operator
developed by October 1, 2004.

(b) After April 1, 2005, all pyrotechnic displays, both
indoor and outdoor, must comply with the requirements set forth
in this Act.

30 (c) After April 1, 2005, no person individual may engage in
 31 pyrotechnic distribution without first applying for and
 32 obtaining a license from the Office. Applicants for a license

1	must submit to the Office the following:
2	(1) A current BATFE license for distribution of display
3	fireworks.
4	(2) Proof of \$1,000,000 in product liability
5	insurance.
6	(3) Proof of \$1,000,000 in general liability
7	insurance.
8	(4) Proof of Illinois Worker's Compensation Insurance.
9	(5) A license fee of \$5,000 for the issuance of a
10	pyrotechnic distributor's license.
11	(6) Proof of a current United States Department of
12	Transportation (DOT) Identification Number.
13	(7) Proof of a current USDOT Hazardous Materials
14	Registration Number.
15	<u>(c-5) After April 1, 2005, no individual may</u> act as a lead
16	operator in a pyrotechnic display without first applying for
17	and obtaining a lead pyrotechnic operator's license from the
18	Office. The Office shall establish separate licenses for lead
19	pyrotechnic operators for indoor and outdoor pyrotechnic
20	displays. Applicants for a license must:
21	(1) Pay the fees set by the Office.
22	(2) Have the requisite training or continuing
23	education as established in the Office's rules.
24	(3) Pass the examination presented by the Office.
25	(d) A person is qualified to receive a license under this
26	Act if the person meets all of the following minimum
27	requirements:
28	(1) Is at least 21 years of age.
29	(2) Has not willfully violated any provisions of this
30	Act.
31	(3) Has not made any material misstatement or knowingly
32	withheld information in connection with any original or
33	renewal application.
34	(4) Has not been declared incompetent by any competent

court by reasons of mental or physical defect or disease 1 2 unless a court has since declared the person competent. 3 (5) Does not have an addiction to or dependency on 4 alcohol or drugs that is likely to endanger the public at a 5 pyrotechnic display. (6) Has not been convicted in any jurisdiction of any 6 7 felony within the prior 5 years. 8 (7) Is not a fugitive from justice. (e) A person is qualified to assist a lead operator if the 9 person meets all of the following minimum requirements: 10 (1) Is at least 18 years of age. 11 (2) Has not willfully violated any provision of this 12 Act. 13 (3) Has not been declared incompetent by any competent 14 15 court by reasons of mental or physical defect or disease unless a court has since declared the person competent. 16 (4) Does not have an addiction to or dependency on 17 alcohol or drugs that is likely to endanger the public at a 18 19 pyrotechnic display. 20 (5) Has not been convicted in any jurisdiction of any 21 felony within the prior 5 years. (6) Is not a fugitive from justice. 22 (Source: P.A. 93-263, eff. 7-22-03.) 23 24 (225 ILCS 227/50) 25 Sec. 50. Issuance of license; renewal; fees nonrefundable. 26 The Office, upon the applicant's satisfactory (a) completion of the requirements imposed under this Act and upon 27 28 receipt of the requisite fees, shall issue the appropriate 29 license showing the name, address, and photograph of the 30 licensee and the dates of issuance and expiration. The license shall include the name of the pyrotechnic distributor employing 31 32 the lead pyrotechnic operator. A lead pyrotechnic operator is required to have a separate license for each pyrotechnic 33

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distributor who employs the lead pyrotechnic operator.

2 (b) Each licensee may apply for renewal of his or her 3 license upon payment of the applicable fees. The expiration 4 date and renewal period for each license issued under this Act shall be set by rule. Failure to renew within 60 days of the 5 expiration date results in lapse of the license. A lapsed 6 7 license may not be reinstated until a written application is filed, the renewal fee is paid, and the reinstatement fee 8 established by the Office is paid. Renewal and reinstatement 9 10 fees shall be waived for persons who did not renew while on active duty in the military and who file for renewal or 11 restoration within one year after discharge from the service. A 12 lapsed license may not be reinstated after 5 years have elapsed 13 except upon passing an examination to determine fitness to have 14 15 the license restored and by paying the required fees.

(c) All fees paid under this Act are nonrefundable.(Source: P.A. 93-263, eff. 7-22-03.)

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(225 ILCS 227/57 new)

19 <u>Sec. 57. Training; additional lead pyrotechnic operators.</u>
20 <u>No pyrotechnic distributor shall allow any person in the</u>
21 <u>pyrotechnic distributor's employ to act as a lead pyrotechnic</u>
22 <u>operator until the person has obtained a lead pyrotechnic</u>
23 <u>operator's license from the Office.</u>

24 (225 ILCS 227/65)

Sec. 65. Grounds for discipline. Licensees subject to this Act shall conduct their practice in accordance with this Act and the rules promulgated under this Act. A licensee is subject to disciplinary sanctions enumerated in this Act if the State Fire Marshal finds that the licensee is guilty of any of the following:

31 (1) Fraud or material deception in obtaining or32 renewing a license.

1 in dishonorable, (2) Engaging unethical, or unprofessional conduct of a character likely to deceive, 2 defraud, or harm the public in the course of professional 3 4 services or activities.

5 (3) Conviction of any crime that has a substantial relationship to his or her practice or an essential element 6 of which is misstatement, fraud, dishonesty, or conviction 7 8 in this or another state of any crime that is a felony under the laws of Illinois or conviction of a felony in a 9 federal court, unless the licensee demonstrates that he or 10 she has been sufficiently rehabilitated to warrant the 11 public trust. 12

13 (4) Performing any service in a grossly negligent 14 manner or permitting any <u>lead pyrotechnic operator</u> 15 licensed employee to perform a service in a grossly negligent manner, regardless of whether actual damage or 16 damage to the public is established. 17

(5) Addiction to or dependency on alcohol or drugs or 18 19 use of alcohol or drugs that is likely to endanger the 20 public at a pyrotechnic display.

Willfully receiving direct or 21 (6) indirect compensation for any professional service not actually 22 23 rendered.

24 (7) Having disciplinary action taken against his or her 25 license in another state.

26 (8) Making differential treatment against any person 27 to his or her detriment because of race, color, creed, sex, religion, or national origin. 28

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(9) Engaging in unprofessional conduct.

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(10) Engaging in false or misleading advertising.

31 (11) Contracting or assisting an unlicensed person to perform services for which a license is required under this 32 33 Act.

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(12) Permitting the use of his or her license to enable

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an unlicensed person or agency to operate as a licensee.

- 2 (13) Performing and charging for a service without
 3 having the authorization to do so from the member of the
 4 public being served.
- 5 (14) Failure to comply with any provision of this Act
 6 or the rules promulgated under this Act.
- 7 (15) Conducting business regulated by this Act without
 8 a currently valid license <u>in those circumstances where a</u>
 9 <u>license is required</u>.
- 10 (Source: P.A. 93-263, eff. 7-22-03.)

11 (225 ILCS 227/75)

Sec. 75. Formal charges; hearing.

(a) The Office may file formal charges against a licensee.
The formal charges, at a minimum, shall inform the licensee of
the specific facts that are the basis of the charge to enable
the licensee to defend himself or herself.

17 (b) Each licensee whose conduct is the subject of a formal charge that seeks to impose disciplinary action against the 18 19 licensee shall be served notice of the formal charge at least 20 30 days before the date of the hearing. The hearing shall be presided over by the Office or a hearing officer authorized by 21 22 the Office in compliance with the Illinois Administrative Procedure Act. Service shall be considered to have been given 23 24 if the notice was personally received by the licensee or if the 25 notice was mailed certified, return requested, to the licensee at the licensee's last known address as listed with the Office. 26

(c) The notice of a formal charge shall consist, at aminimum, of the following information:

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(1) The time and date of the hearing.

30 (2) A statement that the licensee may appear personally
31 at the hearing and may be represented by counsel.

32 (3) A statement that the licensee has the right to33 produce witnesses and evidence in his or her behalf and the

right to cross-examine witnesses and evidence produced
 against him or her.

3 (4) A statement that the hearing can result in
4 disciplinary action being taken against <u>the</u> his or her
5 license.

6 (5) A statement that rules for the conduct of these 7 hearings exist and that it may be in <u>the licensee's</u> his or 8 her best interest to obtain a copy.

9 (6) A statement that the hearing officer authorized by 10 the Office shall preside at the hearing and, following the 11 conclusion of the hearing, make findings of fact, 12 conclusions of law, and recommendations, separately 13 stated, to the Office as to what disciplinary action, if 14 any, should be imposed on the licensee.

15 (7) A statement that the Office may continue the16 hearing.

(d) The Office or the hearing officer authorized by the 17 18 Office shall hear evidence produced in support of the formal 19 charges and contrary evidence produced by the licensee, if any. 20 If the hearing is conducted by a hearing officer, at the 21 conclusion of the hearing, the hearing officer shall make findings of fact, conclusions of law, and recommendations, 22 separately stated, and submit them to the Office and to all 23 parties to the proceeding. Submission to the licensee shall be 24 25 considered as having been made if done in a similar fashion as 26 service of the notice of formal charges. Within 20 days after 27 the service, any party to the proceeding may present to the 28 Office a motion, in writing, for a rehearing. The written 29 motion shall specify the particular grounds for the rehearing.

30 (e) The Office, following the time allowed for filing a 31 motion for rehearing, shall review the hearing officer's 32 findings of fact, conclusions of law, recommendations, and any 33 motions filed subsequent to the hearing. After review of the 34 information the Office may hear oral arguments and thereafter 09300SB2299ham001 -13- LRB093 19660 AMC 51041 a

issue an order. The report of findings of fact, conclusions of law, and recommendations of the hearing officer shall be the basis for the Office's order. If the Office finds that substantial justice was not done, it may issue an order in contravention of the hearing officer's findings.

6 (f) All proceedings under this Section are matters of 7 public record and a record of the proceedings shall be 8 preserved.

9 (Source: P.A. 93-263, eff. 7-22-03.)

10 (225 ILCS 227/90)

Sec. 90. Penalties. Any natural person who violates any of 11 the following provisions is guilty of a Class A misdemeanor for 12 13 the first offense and a corporation or other entity that 14 violates any of the following provision commits a business offense punishable by a fine not to exceed \$5,000; a second or 15 subsequent offense in violation of any Section of this Act, 16 17 including this Section, is a Class 4 felony if committed by a 18 natural person, or a business offense punishable by a fine of 19 up to \$10,000 if committed by a corporation or other business 20 entity:

(1) Practicing or attempting to practice as a
 <u>pyrotechnic distributor or</u> lead pyrotechnic operator
 without a license;

(2) Obtaining or attempting to obtain a license,
practice or business, or any other thing of value by
fraudulent representation;

(3) Permitting, directing, or authorizing any person
in one's employ or under one's direction or supervision to
work or serve as a licensee if that individual does not
possess an appropriate valid license.

31 Whenever any person is punished as a repeat offender under 32 this Section, the Office may proceed to obtain a permanent 33 injunction against the person under Section 10. If any person 09300SB2299ham001

in making any oath or affidavit required by this Act swears falsely, the person is guilty of perjury and upon conviction may be punished accordingly.

4 (Source: P.A. 93-263, eff. 7-22-03.)

5 Section 15. The Fireworks Use Act is amended by changing
6 Section 2 as follows:

7 (425 ILCS 35/2) (from Ch. 127 1/2, par. 128)

8 Sec. 2. Except as hereinafter provided it shall be unlawful 9 for any person, firm, co-partnership, or corporation to knowingly possess, offer for sale, expose for sale, sell at 10 retail, or use or explode any fireworks; provided that city 11 12 councils in cities, the president and board of trustees in 13 villages and incorporated towns, and outside the corporate limits of cities, villages and incorporated towns, the county 14 shall have power to adopt reasonable rules 15 board, and 16 regulations for the granting of permits for supervised public displays of fireworks. Every such display shall be handled by a 17 18 competent individual who is licensed as a lead pyrotechnic 19 operator. Application for permits shall be made in writing at least 15 days in advance of the date of the display and action 20 21 shall be taken on such application within 48 hours after such 22 application is made. After such privilege shall have been 23 granted, sales, possession, use and distribution of fireworks 24 for such display shall be lawful for that purpose only. No permit granted hereunder shall be transferable. 25

Permits may be granted hereunder to any groups of 3 or more adult individuals applying therefor. No permit shall be required, under the provisions of this Act, for supervised public displays by State or County fair associations.

The governing body shall require proof of insurance from the permit applicant in a sum not less than \$1,000,000 conditioned on compliance with the provisions of this law and the regulations of the State Fire Marshal adopted hereunder, except that no municipality shall be required to provide evidence of insurance.

Such permit shall be issued only after inspection of the 4 5 display site by the issuing officer, to determine that such display shall be in full compliance with the rules of the State 6 7 Fire Marshal, which shall be based upon nationally recognized standards such as those of the National Fire Protection 8 Association (NFPA) 1123 guidelines for outdoor displays and 9 10 NFPA 1126 guidelines for indoor displays and shall not be 11 hazardous to property or endanger any person or persons. Nothing in this Section shall prohibit the issuer of the permit 12 13 from adopting more stringent rules.

All indoor pyrotechnic displays shall be conducted in
 buildings <u>fully</u> protected by automatic sprinkler systems.

16 The chief of the fire department providing fire protection 17 coverage to the area of display, or his or her designee, shall 18 sign the permit.

any party holding a certificate 19 Possession by of 20 registration under "The Fireworks Regulation Act of Illinois", filed July 20, 1935, or by any employee or agent of such party 21 or by any person transporting fireworks for such party, shall 22 not be a violation, provided such possession is within the 23 24 scope of business of the fireworks plant registered under that 25 Act.

26 (Source: P.A. 93-263, eff. 7-22-03.)

27 Section 99. Effective date. This Act takes effect upon 28 becoming law.".