093\_HB3413sam001

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AMENDMENT NO. \_\_\_\_. Amend House Bill 3413 by replacing everything after the enacting clause with the following:

AMENDMENT TO HOUSE BILL 3413

"Section 5. If and only if House Bill 3412 as passed by
the 93rd General Assembly becomes law by override of the
Governor's amendatory veto, the State Officials and Employees
Ethics Act is amended by changing Sections 1-5, 5-5, 5-10,
5-20, 5-45, 15-10, 15-20, 15-25, 50-5, 70-5, and 70-15 and by
adding Sections 5-50 and 15-40 and Articles 10, 20, 25, 30,
and 35 as follows:

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(93 HB3412enr. Art. 1, Sec. 1-5)

12 Sec. 1-5. Definitions. As used in this Act:

13 "Appointee" means a person appointed to a position in or 14 with a State agency, regardless of whether the position is 15 compensated.

16 "Campaign for elective office" means any activity in 17 furtherance of an effort to influence the selection, 18 nomination, election, or appointment of any individual to any 19 federal, State, or local public office or office in a 20 political organization, or the selection, nomination, or 21 election of Presidential or Vice-Presidential electors, but 22 does not include activities (i) relating to the support or

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opposition of any executive, legislative, or administrative action (as those terms are defined in Section 2 of the Lobbyist Registration Act), (ii) relating to collective bargaining, or (iii) that are otherwise in furtherance of the person's official State duties.

6 "Candidate" means a person who has filed nominating 7 papers or petitions for nomination or election to an elected 8 State office, or who has been appointed to fill a vacancy in 9 nomination, and who remains eligible for placement on the 10 ballot at either a general primary election or general 11 election.

12 "Collective bargaining" has the same meaning as that term 13 is defined in Section 3 of the Illinois Public Labor 14 Relations Act.

15 <u>"Commission" means an ethics commission created by this</u>
16 <u>Act.</u>

17 "Compensated time" means any time worked by or credited 18 to a State employee that counts toward any minimum work time 19 requirement imposed as a condition of employment with a State 20 agency, but does not include any designated State holidays or 21 any period when the employee is on a leave of absence.

"Compensatory time off" means authorized time off earned by or awarded to a State employee to compensate in whole or in part for time worked in excess of the minimum work time required of that employee as a condition of employment with a State agency.

27 "Contribution" has the same meaning as that term is28 defined in Section 9-1.4 of the Election Code.

29 "Employee" means (i) any person employed full-time, 30 part-time, or pursuant to a contract and whose employment 31 duties are subject to the direction and control of an 32 employer with regard to the material details of how the work 33 is to be performed or (ii) any appointee.

34 "Executive branch constitutional officer" means the

Governor, Lieutenant Governor, Attorney General, Secretary of
 State, Comptroller, and Treasurer.

3 <u>"Gift" means any gratuity, discount, entertainment,</u> 4 <u>hospitality, loan, forbearance, or other tangible or</u> 5 <u>intangible item having monetary value including, but not</u> 6 <u>limited to, cash, food and drink, and honoraria for speaking</u> 7 <u>engagements related to or attributable to government</u> 8 <u>employment or the official position of an employee, member,</u> 9 <u>or officer.</u>

10 "Governmental entity" means a unit of local government or 11 a school district but not a State agency.

"Leave of absence" means any period during which a State employee does not receive (i) compensation for State employment, (ii) service credit towards State pension benefits, and (iii) health insurance benefits paid for by the State.

17 "Legislative branch constitutional officer" means a18 member of the General Assembly and the Auditor General.

19 "Legislative leader" means the President and Minority 20 Leader of the Senate and the Speaker and Minority Leader of 21 the House of Representatives.

22

"Member" means a member of the General Assembly.

23 "Officer" means a State constitutional officer of the24 executive or legislative branch.

25 "Political" means any activity in support of or in connection with any campaign for elective office or any 26 political organization, but does not include activities 27 (i) relating to the support or opposition of any executive, 28 legislative, or administrative action (as those terms 29 are 30 defined in Section 2 of the Lobbyist Registration Act), (ii) relating to collective bargaining, or (iii) 31 that are 32 otherwise in furtherance of the person's official State 33 duties.

34 "Political organization" means a party, committee,

1 association, fund, or other organization (whether or not 2 incorporated) that is required to file a statement of 3 organization with the State Board of Elections or a county 4 clerk under Section 9-3 of the Election Code, but only with 5 regard to those activities that require filing with the State 6 Board of Elections or a county clerk.

7

"Prohibited political activity" means:

8 (1) Preparing for, organizing, or participating in 9 any political meeting, political rally, political 10 demonstration, or other political event.

11 (2) Soliciting contributions, including but not 12 limited to the purchase of, selling, distributing, or 13 receiving payment for tickets for any political 14 fundraiser, political meeting, or other political event.

15 (3) Soliciting, planning the solicitation of, or
16 preparing any document or report regarding any thing of
17 value intended as a campaign contribution.

18 (4) Planning, conducting, or participating in a 19 public opinion poll in connection with a campaign for 20 elective office or on behalf of a political organization 21 for political purposes or for or against any referendum 22 question.

(5) Surveying or gathering information from
potential or actual voters in an election to determine
probable vote outcome in connection with a campaign for
elective office or on behalf of a political organization
for political purposes or for or against any referendum
question.

29 (6) Assisting at the polls on election day on
30 behalf of any political organization or candidate for
31 elective office or for or against any referendum
32 question.

33 (7) Soliciting votes on behalf of a candidate for34 elective office or a political organization or for or

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against any referendum question or helping in an effort
 to get voters to the polls.

3 (8) Initiating for circulation, preparing,
4 circulating, reviewing, or filing any petition on behalf
5 of a candidate for elective office or for or against any
6 referendum question.

7 (9) Making contributions on behalf of any candidate
8 for elective office in that capacity or in connection
9 with a campaign for elective office.

10 (10) Preparing or reviewing responses to candidate 11 questionnaires <u>in connection with a campaign for elective</u> 12 <u>office or on behalf of a political organization for</u> 13 <u>political purposes</u>.

14 (11) Distributing, preparing for distribution, or
15 mailing campaign literature, campaign signs, or other
16 campaign material on behalf of any candidate for elective
17 office or for or against any referendum question.

18 (12) Campaigning for any elective office or for or19 against any referendum question.

20 (13) Managing or working on a campaign for elective
21 office or for or against any referendum question.

22 (14) Serving as a delegate, alternate, or proxy to23 a political party convention.

24 (15) Participating in any recount or challenge to
25 the outcome of any election, except to the extent that
26 under subsection (d) of Section 6 of Article IV of the
27 Illinois Constitution each house of the General Assembly
28 shall judge the elections, returns, and qualifications of
29 its members.

### 30 <u>"Prohibited source" means any person or entity who:</u>

31 (1) is seeking official action (i) by the member or 32 officer or (ii) in the case of an employee, by the 33 employee or by the member, officer, State agency, or 34 other employee directing the employee; -6- LRB093 10272 JAM 19612 a

1 (2) does business or seeks to do business (i) with 2 the member or officer or (ii) in the case of an employee, 3 with the employee or with the member, officer, State 4 agency, or other employee directing the employee;

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(3) conducts activities regulated (i) by the member or officer or (ii) in the case of an employee, by the employee or by the member, officer, State agency, or other employee directing the employee;

9 <u>(4) has interests that may be substantially</u> 10 <u>affected by the performance or non-performance of the</u> 11 <u>official duties of the member, officer, or employee; or</u>

12 (5) is registered or required to be registered with 13 the Secretary of State under the Lobbyist Registration 14 Act, except that an entity not otherwise a prohibited 15 source does not become a prohibited source merely because 16 a registered lobbyist is one of its members or serves on 17 its board of directors.

"State agency" includes all officers, boards, commissions 18 19 and agencies created by the Constitution, whether in the executive or legislative branch; all officers, departments, 20 boards, commissions, agencies, institutions, authorities, 21 public institutions of higher learning as defined in Section 22 23 2 of the Higher Education Cooperation Act, and bodies politic and corporate of the State; and administrative units or 24 25 corporate outgrowths of the State government which are created by or pursuant to statute, other than units of local 26 government and their officers, school districts, and boards 27 of election commissioners; and all administrative units and 28 corporate outgrowths of the above and as may be created by 29 30 executive order of the Governor. "State agency" includes the General Assembly, the Senate, the House of Representatives, 31 32 the President and Minority Leader of the Senate, the Speaker and Minority Leader of the House of Representatives, the 33 34 Senate Operations Commission, and the legislative support services agencies. "State agency" includes the Office of the
 Auditor General. "State agency" does not include the judicial
 branch.

4

"State employee" means any employee of a State agency. "Ultimate jurisdictional authority" means the following:

6 (1) For members, legislative partisan staff, and 7 legislative secretaries, the appropriate legislative 8 leader: President of the Senate, Minority Leader of the 9 Senate, Speaker of the House of Representatives, or 10 Minority Leader of the House of Representatives.

(2) For State employees who are professional staff
or employees of the Senate and not covered under item
(1), the Senate Operations Commission.

14 (3) For State employees who are professional staff
15 or employees of the House of Representatives and not
16 covered under item (1), the Speaker of the House of
17 Representatives.

18 (4) For State employees who are employees of the
19 legislative support services agencies, the Joint
20 Committee on Legislative Support Services.

21 (5) For State employees of the Auditor General, the22 Auditor General.

23 (6) For State employees of public institutions of
24 higher learning as defined in Section 2 of the Higher
25 Education Cooperation Act, the board of trustees of the
26 appropriate public institution of higher learning.

27 (7) For State employees of an executive branch
28 constitutional officer other than those described in
29 paragraph (6), the appropriate executive branch
30 constitutional officer.

31 (8) For State employees not under the jurisdiction 32 of paragraph (1), (2), (3), (4), (5), (6), or (7), the 33 Governor.

34 (Source: 93HB3412enr.)

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(93 HB3412enr. Art. 5, Sec. 5-5)

2 Sec. 5-5. Personnel policies.

(a) Each of the following shall adopt and implement 3 4 personnel policies for all State employees under his, her, or 5 jurisdiction and control: (i) each executive branch its constitutional officer, (ii) each legislative leader, (iii) 6 7 the Senate Operations Commission, with respect to legislative employees under Section 4 of the General Assembly Operations 8 9 Act, (iv) the Speaker of the House of Representatives, with respect to legislative employees under Section 5 of the 10 11 General Assembly Operations Act, (v) the Joint Committee on 12 Legislative Support Services, with respect to State employees of the legislative support services agencies, (vi) members of 13 the General Assembly, with respect to legislative assistants, 14 as provided in Section 4 of the General Assembly Compensation 15 16 Act, (vii) the Auditor General, (viii) the Board of Higher 17 Education, with respect to State employees of public institutions of higher learning except community colleges, 18 19 and (ix) the Illinois Community College Board, with respect to State employees of community colleges. The Governor shall 20 21 adopt and implement those policies for all State employees of the executive branch not under the jurisdiction and control 22 23 of any other executive branch constitutional officer.

(b) The policies required under subsection (a) shall be
filed with the appropriate ethics commission established
under this Act or, for the Auditor General, with the Office
of the Auditor General.

(c) (b) The policies required under subsection (a) shall 28 29 include policies relating to work time requirements, 30 documentation of time worked, documentation for reimbursement for travel on official State business, compensation, and the 31 32 earning or accrual of State benefits for all State employees 33 who may be eligible to receive those benefits. The policies 34 shall comply with and be consistent with all other applicable

1 laws. For--State--employees--of--the-legislative-branch, The 2 policies shall require State those employees to periodically 3 submit time sheets documenting the time spent each day on 4 official State business to the nearest quarter hour; 5 contractual <u>State</u> employees of--the-legislative-branch may satisfy the time sheets requirement by complying with the 6 7 terms of their contract, which shall provide for a means of 8 compliance with this requirement. The policies for State 9 employees of-the-legislative-branch shall require those time sheets to be submitted on paper, electronically, or both and 10 11 to be maintained in either paper or electronic format by the 12 applicable fiscal office for a period of at least 2 years. (Source: 93HB3412enr.) 13

14 (9)

(93 HB3412enr. Art. 5, Sec. 5-10)

15 Sec. 5-10. Ethics training. Each officer, member, and 16 employee must complete, at least annually, an ethics training 17 program conducted by the appropriate State agency. Each ultimate jurisdictional authority must implement an ethics 18 training program for its officers, members, and employees. 19 20 These ethics training programs shall be overseen by the 21 appropriate Inspector General appointed pursuant to this Act in consultation with the Office of the Attorney General. 22

23 Each Inspector General shall set standards and determine 24 the hours and frequency of training necessary for each 25 position or category of positions. A person who fills a 26 vacancy in an elective or appointed position that requires training and a person employed in a position that requires 27 28 training must complete his or her initial ethics training within 6 months after commencement of his or her office or 29 30 employment.

31 Ethics---training----Each---officer--and--employee--must 32 complete,-at--least--annually,--an--ethics--training--program 33 conducted--by--the-appropriate-ethics-officer-appointed-under

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the--State--Gift--Ban--Act.---Each--ultimate---jurisdictional authority--must--implement-an-ethics-training-program-for-its officers-and-employees.-A-person-who-fills-a--vacancy--in--an elective--or--appointed-position-that-requires-training-and-a person-employed-in-a-position--that--requires--training--must complete--his--or-her-initial-ethics-training-within-6-months after-commencement-of-his-or-her-office-or-employment.

8 (Source: 93HB3412enr.)

9

(93 HB3412enr. Art. 5, Sec. 5-20)

Section 5-20. Public service announcements; other
promotional material.

12 (a) No public service announcement or advertisement that 13 is on behalf of any State administered program and contains 14 the proper name, image, or voice of any executive branch 15 constitutional officer or member of the General Assembly 16 shall be broadcast or aired on radio or television or printed 17 in a commercial newspaper or a commercial magazine at any 18 time.

19 (b) The proper name or image of any executive branch 20 constitutional officer or member of the General Assembly may 21 not appear on any (i) lanyards for identification cards, (ii) 22 bumper stickers, (iii) billboards, (iv) lapel pins or 23 buttons, (v) magnets, (vi) stickers, and (vii) posters, if 24 designed, paid for, prepared, or distributed using public 25 dollars.

26 (a)--Except-as-otherwise-provided--in--this--Section,--no 27 public--service--announcement--or--advertisement--that--is-on 28 behalf-of-any-State-administered-program--and--that--contains the--image--or--voice--of-any-executive-branch-constitutional 29 30 officer-or-member-of-the-General-Assembly-shall-be--broadcast 31 or--aired-on-radio-or-television-or-printed-in-a-newspaper-at 32 any-time-on-or-after-the-date--that--the--officer--or--member 33 files--his--or-her-nominating-petitions-for-public-office-and 1 for-any-time-thereafter-that-the-officer-or-member-remains--a
2 candidate-for-any-office.

3 (c)(b) This Section does not apply to communications
4 funded through expenditures required to be reported under
5 Article 9 of the Election Code.

6 (Source: 93HB3412enr.)

7 (93 HB3412enr. Art. 5, Sec. 5-45)

8 Section 5-45. Procurement; revolving door prohibition. (a) No former officer, member, or State employee, or 9 10 spouse or immediate family member living with such person, shall, within a period of one year immediately after 11 12 termination of State employment, knowingly accept employment or receive compensation or fees for services from a person or 13 14 entity if the officer, member, or State employee, during the 15 year immediately preceding termination of State employment, 16 participated personally and substantially in the decision to 17 award a State contract valued at over \$25,000 to the person or entity, or its parent or subsidiary. 18

(b) No former officer of the executive branch or State 19 20 employee of the executive branch with regulatory or licensing 21 authority, or spouse or immediate family member living with such person, shall, within a period of one year immediately 22 23 after termination of state employment, knowingly accept 24 employment or receive compensation of fees for services from 25 a person or entity if the officer or State employee, during the year immediately preceding termination of State 26 employment, made a regulatory or licensing decision that 27 28 directly applied to the person or entity, or its parent or subsidiary. 29

30 (c) The requirements of this Section may be waived (i)
31 for the executive branch, in writing by the Executive Ethics
32 Commission, (ii) for the legislative branch, in writing by
33 the Legislative Ethics Commission, and (ii) for the Auditor

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1 General, in writing by the Auditor General. The waiver shall
2 be granted upon a showing that the prospective employment or
3 relationship did not affect the decisions referred to in
4 sections (a) and (b).

5 (d) This Section applies only to persons who terminate
6 an affected position on or after the effective date of this
7 amendatory Act of the 93rd General Assembly.

8 (a)--No-former-State-employee-may,-within-a-period-of-one 9 year--immediately--after--termination--of--State--employment, 10 knowingly-accept-employment-or-receive-compensation-or-fees 11 for--services--from--an--employer-if-the-employee,-during-the 12 year-immediately-preceding-termination-of--State--employment, 13 and--on--behalf--of--the-State-or-State-agency,-negotiated-in 14 whole-or-in-part-one-or-more--contracts--with--that--employer 15 aggregating-\$25,000-or-more-

16 (b)--The--requirements--of--this-Section-may-be-waived-by 17 the-appropriate--ultimate--jurisdictional--authority--of--the 18 former---State---employee--if--that--ultimate--jurisdictional 19 authority-finds-in-writing-that-the-State's-negotiations--and 20 decisions--regarding--the--procurement--of--the--contract--or 21 contracts--were--not-materially-affected-by-any-potential-for 22 employment-of-that-employee-by-the-employer.

23 (e)--This-Section-applies-only-to-persons--who--terminate 24 an--affected--position-on-or-after-the-effective-date-of-this 25 Act-

26 (Source: 93HB3412enr.)

27 (93 HB3

(93 HB3412enr. Sec. 5-50 new)

28 <u>Sec. 5-50. Ex parte communications.</u>

29 (a) This Section applies to exparte communications made
 30 to any agency listed in subsection (d).

31 <u>(b) "Ex parte communication" means any written or oral</u> 32 <u>communication by any agent of the Governor or any other</u> 33 <u>person that imparts material information or argument</u>

regarding potential action concerning regulatory, 1 quasi-adjudicatory, or licensing matters pending before or 2 under consideration by the agency. "Ex parte communication" 3 4 does not include the following: (i) statements by a person publicly made in a public forum; (ii) statements regarding 5 6 matters of procedure and practice, such as format, the number 7 of copies required, the manner of filing, and the status of a 8 matter; and (iii) statements made by a State employee of the 9 agency to the agency head or other employees of that agency. 10 (c) An exparte communication received by any agency, 11 agency head, or other agency employee shall promptly be made 12 a part of the record and shall be filed with the Executive 13 Ethics Commission, including all written communications, all written responses to the communications, and a memorandum 14 15 stating the nature and substance of all oral communications, 16 all responses made, the identity of each person from whom the 17 written or oral ex parte communication was received, the individual or entity represented by that person, any action 18 19 the person requested or recommended, and any other pertinent

- 20 information. The disclosure shall also contain the date of
- 21 <u>any ex parte communication.</u>

#### 22 (d) This Section applies to the following agencies:

- 23 <u>Illinois Commerce Commission</u>
- 24 Educational Labor Relations Board
- 25 <u>State Board of Elections</u>
- 26 <u>Illinois Gaming Board</u>
- 27 <u>Health Facilities Planning Board</u>
- 28 <u>Industrial Commission</u>
- 29 Illinois Labor Relations Board
- 30 <u>Illinois Liquor Control Commission</u>
- 31 Pollution Control Board
- 32 Property Tax Appeal Board
- 33 <u>Illinois Racing Board</u>
- 34 Illinois Purchased Care Review Board

1	<u>Department of State Police Merit Board</u>
2	Motor Vehicle Review Board
3	<u>Prisoner Review Board</u>
4	<u>Civil Service Commission</u>
5	Personnel Review Board for the Treasurer
б	Merit Commission for the Secretary of State
7	Merit Commission for the Office of the Comptroller
8	<u>Court of Claims</u>
9	Board of Review of the Department
10	of Employment Security
11	Department of Professional Regulation and
12	licensing boards under the Department
13	Department of Public Health and licensing boards
14	under the Department
15	Office of Banks and Real Estate
16	and licensing boards under the Office
17	(e) Any person who fails to make information part of the
18	record or make a filing with the Executive Ethics Commission
19	as required by this Section or as required by Section 5-165
20	of the Illinois Administrative Procedure Act violates this
21	<u>Act.</u>
22	(93 HB3412enr. Art. 10 heading new)
23	ARTICLE 10
24	<u>GIFT BAN</u>
25	(93 HB3412enr. Sec. 10-10 new)
26	Sec. 10-10. Gift ban. Except as otherwise provided in
27	this Article, no officer, member, or State employee shall
28	intentionally solicit or accept any gift from any prohibited
29	source or in violation of any federal or State statute, rule,
30	or regulation. This ban applies to and includes the spouse of
31	and immediate family living with the officer, member, or
32	State employee. No prohibited source shall intentionally

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1 offer or make a gift that violates this Section.

2	(93 HB3412enr. Sec. 10-15 new)
3	Sec. 10-15. Gift ban; exceptions. The restriction in
4	<u>Section 10-10 does not apply to the following:</u>
5	(1) Opportunities, benefits, and services that are
6	available on the same conditions as for the general public.
7	(2) Anything for which the officer, member, or State
8	employee pays the market value.
9	(3) Any (i) contribution that is lawfully made under the
10	Election Code or under this Act or (ii) activities associated
11	with a fundraising event in support of a political
12	<u>organization or candidate.</u>
13	(4) Educational materials and missions, subject to rules
14	adopted by the appropriate ethics commission or by the
15	Auditor General for the Auditor General and employees of the
16	Office of the Auditor General.
17	(5) Travel expenses for a meeting to discuss State
18	business, subject to rules adopted by the appropriate ethics
19	commission or by the Auditor General for the Auditor General
20	and employees of the Office of the Auditor General.
21	(6) A gift from a relative, meaning those people related
22	to the individual as father, mother, son, daughter, brother,
23	<u>sister, uncle, aunt, great aunt, great uncle, first cousin,</u>
24	nephew, niece, husband, wife, grandfather, grandmother,
25	grandson, granddaughter, father-in-law, mother-in-law,
26	<u>son-in-law, daughter-in-law, brother-in-law, sister-in-law,</u>
27	stepfather, stepmother, stepson, stepdaughter, stepbrother,
28	stepsister, half brother, half sister, and including the
29	father, mother, grandfather, or grandmother of the
30	individual's spouse and the individual's fiance or fiancee.
31	(7) Anything provided by an individual on the basis of a
32	personal friendship unless the member, officer, or employee
33	has reason to believe that, under the circumstances, the gift

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1 was provided because of the official position or employment 2 of the member, officer, or employee and not because of the 3 personal friendship. 4 In determining whether a gift is provided on the basis of personal friendship, the member, officer, or employee shall 5 consider the circumstances under which the gift was offered, 6 7 <u>such as:</u> (i) the history of the relationship between the 8 9 individual giving the gift and the recipient of the gift, 10 including any previous exchange of gifts between those 11 individuals; (ii) whether to the actual knowledge of the member, 12 officer, or employee the individual who gave the gift 13 personally paid for the gift or sought a tax deduction or 14 15 business reimbursement for the gift; and (iii) whether to the actual knowledge of the 16 member, officer, or employee the individual who gave the 17 gift also at the same time gave the same or similar gifts 18 to other members, officers, or employees. 19 (8) Food or refreshments not exceeding \$75 per person in 20 value on a single calendar day; provided that the food or 21 22 refreshments are (i) consumed on the premises from which they were purchased or prepared or (ii) catered. For the purposes 23 of this Section, "catered" means food or refreshments that 24 are purchased ready to eat and delivered by any means. 25 (9) Food, refreshments, lodging, transportation, and 26 other benefits resulting from the outside business or 27 employment activities (or outside activities that are not 28 29 connected to the duties of the officer, member, or employee as an office holder or employee) of the officer, member, or 30 31 employee, or the spouse of the officer, member, or employee, if the benefits have not been offered or enhanced because of 32 the official position or employment of the officer, member, 33 or employee, and are customarily provided to others in 34

1	similar circumstances.
2	(10) Intra-governmental and inter-governmental gifts.
3	For the purpose of this Act, "intra-governmental gift" means
4	any gift given to a member, officer, or employee of a State
5	agency from another member, officer, or employee of the same
6	State agency; and "inter-governmental gift" means any gift
7	given to a member, officer, or employee of a State agency, by
8	a member, officer, or employee of another State agency, of a
9	federal agency, or of any governmental entity.
10	(11) Bequests, inheritances, and other transfers at
11	death.
12	(12) Any item or items from any one prohibited source
13	during any calendar year having a cumulative total value of
14	<u>less than \$100.</u>
15	Each of the exceptions listed in this Section is mutually
16	exclusive and independent of one another.
17	(93 HB3412enr. Sec. 10-30 new)
18	<u>Sec. 10-30. Gift ban; disposition of gifts. A member,</u>
19	officer, or employee does not violate this Act if the member,
20	officer, or employee promptly takes reasonable action to
21	return the prohibited gift to its source or gives the gift or
22	an amount equal to its value to an appropriate charity that
23	is exempt from income taxation under Section 501 (c)(3) of
24	the Internal Revenue Code of 1986, as now or hereafter
25	amended, renumbered, or succeeded.
26	(93 HB3412enr. Sec. 10-40 new)
27	<u>Sec. 10-40. Gift ban; further restrictions. A State</u>
28	agency may adopt or maintain policies that are more
29	restrictive than those set forth in this Article and may
30	continue to follow any existing policies, statutes, or
31	regulations that are more restrictive or are in addition to
32	<u>those set forth in this Article.</u>

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(93 HB3412enr. Art. 15, Sec. 15-10)

Section 15-10. Protected activity. An officer, a member,
<u>a State employee</u>, or a State agency shall not take any
retaliatory action against a State employee because the State
employee does any of the following:

6 (1) Discloses or threatens to disclose to a supervisor 7 or to a public body an activity, policy, or practice of any 8 officer, member, State agency, or other State employee that 9 the State employee reasonably believes is in violation of a 10 law, rule, or regulation.

11 (2) Provides information to or testifies before any 12 public body conducting an investigation, hearing, or inquiry 13 into any violation of a law, rule, or regulation by any 14 officer, member, State agency, or other State employee.

15 (3) Assists or participates in a proceeding to enforce16 the provisions of this Act.

17 (Source: 93HB3412enr.)

18 (93 HB3412enr. Art. 15, Sec. 15-20)

Section 15-20. Burden of proof. A violation of this 19 20 Article may be established only upon a finding that (i) the State employee engaged in conduct described in Section 15-10 21 22 and (ii) that conduct was a contributing factor in the retaliatory action alleged by the State employee. It is not 23 24 a violation, however, if it is demonstrated by clear and convincing evidence that the officer, member, other State 25 26 employee, State agency would have taken the same or 27 unfavorable personnel action in the absence of that conduct. (Source: 93HB3412enr.) 28

29 (93 HB3412enr. Art. 15, Sec. 15-25)

30 Sec. 15-25. Remedies. The State employee may be awarded 31 all remedies necessary to make the State employee whole and 32 to prevent future violations of this Article. Remedies

1 imposed by the court may include, but are not limited to, all 2 of the following: (1) reinstatement of the employee to either the same 3 4 position held before the retaliatory action or to an 5 equivalent position; 6 (2) 2 times the amount of back pay; 7 (3) interest on the back pay; and (4) the reinstatement of full fringe benefits 8 and 9 seniority rights; and (5) the payment of reasonable costs and attorneys' fees. 10 11 (Source: 93HB3412enr.) (93 HB3412enr. Art. 15, Sec. 15-40 new) 12 Sec. 15-40. Posting. All officers, members, and State 13 agencies shall conspicuously display notices of State 14 15 employee protection under this Act. (93 HB3412enr. Art. 20 heading new) 16 17 ARTICLE 20 18 EXECUTIVE ETHICS COMMISSION AND 19 EXECUTIVE INSPECTORS GENERAL (93 HB3412enr. Sec. 20-5 new) 20 Sec. 20-5. Executive Ethics Commission. 21 22 (a) The Executive Ethics Commission is created. (b) The Executive Ethics Commission shall consist of 9 23 commissioners, each confirmed by a three-fifths vote of the 24 Senate. The Governor shall appoint 5 commissioners, and the 25 Attorney General, Secretary of State, Comptroller, and 26 27 Treasurer shall each appoint one commissioner. If the Senate is in recess, the appointing authority may make a temporary 28 29 appointment until the next meeting of the Senate, when the appointing authority shall make a nomination to fill the 30 office. No more than 5 commissioners may be of the same 31

1 <u>political party.</u>

The terms of the initial commissioners shall commence 2 upon qualification. Four initial appointees of the Governor, 3 4 as designated by the Governor, shall serve terms running through June 30, 2007. One initial appointee of the 5 Governor, as designated by the Governor, and the initial 6 appointees of the Attorney General, Secretary of State, 7 8 Comptroller, and Treasurer shall serve terms running through 9 June 30, 2008. The initial appointments shall be made within 60 days after the effective date of this Act. 10

After the initial terms, commissioners shall serve for 4-year terms commencing on July 1 of the year of appointment and running through June 30 of the fourth following year. Commissioners may be reappointed to one or more subsequent terms.

16 <u>Vacancies occurring other than at the end of a term shall</u>
17 <u>be filled by the appointing authority only for the balance of</u>
18 <u>the term of the commissioner whose office is vacant.</u>

19 <u>Terms shall run regardless of whether the position is</u>
20 <u>filled.</u>

(c) The appointing authorities shall appoint 21 22 commissioners who have experience holding governmental office or employment and shall appoint commissioners from the 23 general public. A person is not eligible to serve as a 24 commissioner if that person (i) has been convicted of a 25 felony or a crime of dishonesty or moral turpitude, (ii) is, 26 or was within the preceding 12 months, engaged in activities 27 that require registration under the Lobbyist Registration 28 29 Act, (iii) is related to the appointing authority, or (iv) is a State officer or employee. 30

31 (d) The Executive Ethics Commission shall have 32 jurisdiction over all officers and employees of State 33 agencies other than the General Assembly, the Senate, the 34 House of Representatives, the President and Minority Leader -21- LRB093 10272 JAM 19612 a

of the Senate, the Speaker and Minority Leader of the House of Representatives, the Senate Operations Commission, the legislative support services agencies, and the Office of the Auditor General. The jurisdiction of the Commission is limited to matters arising under this Act.

(e) The Executive Ethics Commission must meet, either in 6 7 person or by other technological means, at least monthly and 8 as often as necessary. At the first meeting of the Executive 9 Ethics Commission, the commissioners shall choose from their number a chairperson and other officers that they deem 10 appropriate. The terms of officers shall be for 2 years 11 commencing July 1 and running through June 30 of the second 12 following year. Meetings shall be held at the call of the 13 chairperson or any 3 commissioners. Official action by the 14 Commission shall require the affirmative vote of 5 15 16 commissioners, and a quorum shall consist of 5 commissioners. 17 Commissioners shall receive compensation in an amount equal to the compensation of members of the State Board of 18 Elections and may be reimbursed for their reasonable expenses 19 actually incurred in the performance of their duties. 20

21 (f) No commissioner or employee of the Executive Ethics
22 Commission may during his or her term of appointment or
23 employment:

24 (1) become a candidate for any elective office;
25 (2) hold any other elected or appointed public
26 office except for appointments on governmental advisory
27 boards or study commissions or as otherwise expressly
28 authorized by law;

29 (3) be actively involved in the affairs of any
 30 political party or political organization; or

31 (4) actively participate in any campaign for any 32 <u>elective office.</u>

33 (g) An appointing authority may remove a commissioner
 34 <u>only for cause.</u>

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1 (h) The Executive Ethics Commission shall appoint an 2 Executive Director. The compensation of the Executive 3 Director shall be as determined by the Commission or by the 4 Compensation Review Board, whichever amount is higher. The 5 Executive Director of the Executive Ethics Commission may 6 employ and determine the compensation of staff, as 7 appropriations permit.

8

(93 HB3412enr. Sec. 20-10 new)

9 <u>Sec. 20-10. Offices of Executive Inspectors General.</u>

10 <u>(a) Five independent Offices of the Executive Inspector</u> 11 <u>General are created, one each for the Governor, the Attorney</u> 12 <u>General, the Secretary of State, the Comptroller, and the</u> 13 <u>Treasurer. Each Office shall be under the direction and</u> 14 <u>supervision of an Executive Inspector General and shall be a</u> 15 <u>fully independent office with separate appropriations.</u>

16 (b) The Governor, Attorney General, Secretary of State, Comptroller, and Treasurer shall each appoint an Executive 17 Inspector General, without regard to political affiliation 18 and solely on the basis of integrity and demonstrated 19 20 ability. Each Executive Inspector General shall be confirmed 21 by a three-fifths vote of the Senate. If the Senate is in recess, the appointing authority may make a temporary 22 23 appointment until the next meeting of the Senate, when the appointing authority shall make a nomination to fill the 24 25 office. If the Senate does not act upon the appointment within 60 session days after the receipt thereof, then the 26 appointment shall be deemed to have received the advice and 27 28 consent of the Senate.

Nothing in this Article precludes the appointment by the Governor, Attorney General, Secretary of State, Comptroller, or Treasurer of any other inspector general required or permitted by law. The Governor, Attorney General, Secretary of State, Comptroller, and Treasurer each may appoint an -23- LRB093 10272 JAM 19612 a

existing inspector general as the Executive Inspector General required by this Article, provided that such an inspector general is not prohibited by law, rule, jurisdiction, qualification, or interest from serving as the Executive Inspector General required by this Article. An appointing authority may not appoint a relative as an Executive Inspector General.

8 <u>Each Executive Inspector General shall have the following</u>
9 <u>qualifications:</u>

10(1) has not been convicted of any felony under the11laws of this State, another State, or the United States;12(2) has earned a baccalaureate degree from an

13 institution of higher education; and

(3) has either (A) 5 or more years of service with 14 a federal, State, or local law enforcement agency, at 15 16 least 2 years of which have been in a progressive 17 investigatory capacity; (B) 5 or more years of service as a federal, State, or local prosecutor; (C) 5 or more 18 years of service as a senior manager or executive of a 19 20 federal, State, or local agency; or (D) 5 or more years of service as a member, an officer, or a State or federal 21 22 judge.

23 <u>The term of each initial Executive Inspector General</u> 24 <u>shall commence upon qualification and shall run through June</u> 25 <u>30, 2008. The initial appointments shall be made within 60</u> 26 <u>days after the effective date of this Act.</u>

27 After the initial term, each Executive Inspector General 28 shall serve for 5-year terms commencing on July 1 of the year 29 of appointment and running through June 30 of the fifth 30 following year. An Executive Inspector General may be 31 reappointed to one or more subsequent terms.

A vacancy occurring other than at the end of a term shall be filled by the appointing authority only for the balance of the term of the Executive Inspector General whose office is 1 <u>vacant.</u>

2 <u>Terms shall run regardless of whether the position is</u> 3 filled.

4 (c) The Executive Inspector General appointed by the Attorney General shall have jurisdiction over the Attorney 5 General and all officers and employees of, and vendors and 6 others doing business with, State agencies within the 7 8 jurisdiction of the Attorney General. The Executive Inspector 9 General appointed by the Secretary of State shall have 10 jurisdiction over the Secretary of State and all officers and 11 employees of, and vendors and others doing business with, State agencies within the jurisdiction of the Secretary of 12 State. The Executive Inspector General appointed by the 13 Comptroller shall have jurisdiction over the Comptroller and 14 15 all officers and employees of, and vendors and others doing 16 business with, State agencies within the jurisdiction of the Comptroller. The Executive Inspector General appointed by the 17 Treasurer shall have jurisdiction over the Treasurer and all 18 officers and employees of, and vendors and others doing 19 20 business with, State agencies within the jurisdiction of the Treasurer. The Executive Inspector General appointed by the 21 22 Governor shall have jurisdiction over the Governor, the 23 Lieutenant Governor, and all officers and employees of, and 24 vendors and others doing business with, executive branch State agencies under the jurisdiction of the Executive Ethics 25 Commission and not within the jurisdiction of the Attorney 26 General, the Secretary of State, the Comptroller, or the 27 28 Treasurer.

The jurisdiction of each Executive Inspector General is to investigate allegations of fraud, waste, abuse, mismanagement, misconduct, nonfeasance, misfeasance, malfeasance, or violations of this Act or violations of other related laws and rules.

34 (d) The minimum compensation for each Executive

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1 Inspector General shall be determined by the Executive Ethics 2 Commission. The actual compensation for each Executive 3 Inspector General shall be determined by the appointing 4 executive branch constitutional officer and must be at or above the minimum compensation level set by the Executive 5 Ethics Commission. Subject to Section 20-45 of this Act, each 6 Executive Inspector General has full authority to organize 7 8 his or her Office of the Executive Inspector General, including the employment and determination of the 9 compensation of staff, such as deputies, assistants, and 10 11 other employees, as appropriations permit. A separate appropriation shall be made for each Office of Executive 12 13 Inspector General. (e) No Executive Inspector General or employee of the 14 15 Office of the Executive Inspector General may, during his or 16 her term of appointment or employment or within one year 17 thereafter: (1) become a candidate for any elective office; 18 (2) hold any other elected or appointed public 19 office except for appointments on governmental advisory 20 21 boards or study commissions or as otherwise expressly 22 authorized by law; (3) be actively involved in the affairs of any 23 24 political party or political organization; or (4) actively participate in any campaign for any 25 elective office. 26 (f) An Executive Inspector General may be removed only 27 for cause and may be removed only by the appointing 28 constitutional officer. At the time of the removal, the 29 appointing constitutional officer must report to the Senate 30 31 the justification for the removal. (93 HB3412enr. Sec. 20-15 new) 32

33 <u>Sec. 20-15. Duties of the Executive Ethics Commission. In</u>

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addition to duties otherwise assigned by law, the Executive
 Ethics Commission shall have the following duties:

3 (1) To promulgate rules governing the performance of its
4 duties and the exercise of its powers and governing the
5 investigations of the Executive Inspectors General.

(2) To conduct administrative hearings and rule on 6 matters brought before the Commission only upon the receipt 7 8 of pleadings filed by an Executive Inspector General and not upon its own prerogative, but may appoint special Executive 9 10 Inspectors General as provided in Section 20-21. Any other 11 allegations of misconduct received by the Commission from a person other than an Executive Inspector General shall be 12 referred to the Office of the appropriate Executive Inspector 13 14 General.

15 <u>(3) To prepare and publish manuals and guides and,</u> 16 working with the Office of the Attorney General, oversee 17 training of employees under its jurisdiction that explains 18 their duties.

19 (4) To prepare public information materials to facilitate
 20 compliance, implementation, and enforcement of this Act.

(5) To submit reports as required by this Act.

21

22 (6) To the extent authorized by this Act, to make 23 rulings, issue recommendations, and impose administrative 24 fines, if appropriate, in connection with the implementation 25 and interpretation of this Act. The powers and duties of the 26 Commission are limited to matters clearly within the purview 27 of this Act.

28 (7) To issue subpoenas with respect to matters pending 29 before the Commission, subject to the provisions of this 30 Article and in the discretion of the Commission, to compel 31 the attendance of witnesses for purposes of testimony and the 32 production of documents and other items for inspection and 33 copying.

34 (8) To appoint special Executive Inspectors General as

1 provided in Section 20-21.

(93 HB3412enr. Sec. 20-20 new) 2 3 Sec. 20-20. Duties of the Executive Inspectors General. In addition to duties otherwise assigned by law, each 4 5 Executive Inspector General shall have the following duties: (1) To receive and investigate allegations of violations 6 of this Act. The Executive Inspector General may receive 7 information through the Office of any Executive Inspector 8 9 General or through an ethics commission. An investigation may 10 be conducted only in response to information reported to the 11 Executive Inspector General as provided in this Section and 12 not upon his or her own prerogative. Allegations may not be made anonymously. The Executive Inspector General shall have 13 the discretion to determine the appropriate means of 14 15 investigation as permitted by law. (2) To request information relating to an investigation 16 17 from any person when the Executive Inspector General deems that information necessary in conducting an investigation. 18 (3) To issue subpoenas to compel the attendance of 19 witnesses for the purposes of testimony and production of 20 21 documents and other items for inspection and copying. (4) To submit reports as required by this Act. 22 (5) After finding sufficient evidence, to file pleadings 23 in the name of the Executive Inspector General with the 24 Executive Ethics Commission, through the Attorney General, as 25 26 provided in this Article. (6) To assist and coordinate the ethics officers for 27 State agencies under the jurisdiction of the Executive 28 Inspector General and to work with those ethics officers. 29 30 (7) To participate in or conduct, when appropriate, multi-jurisdictional investigations. 31 (8) To request, as the Executive Inspector General deems 32 appropriate, from ethics officers of State agencies under his 33

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or her jurisdiction, reports or information on (i) the
 content of a State agency's ethics training program and (ii)
 the percentage of new officers and employees who have
 completed ethics training.

5

(93 HB3412enr. Sec. 20-21 new)

6 <u>Sec. 20-21. Special Executive Inspectors General.</u>

(a) The Executive Ethics Commission, on its own 7 8 initiative and by majority vote, may appoint special Executive Inspectors General to investigate fraud, waste, 9 10 abuse, mismanagement, misconduct, nonfeasance, misfeasance, malfeasance, violations of this Act, or violations of other 11 12 related laws and rules with respect to any investigation not concluded within 6 months after its initiation, where the 13 14 Commission finds that the Inspector General's reasons under 15 Section 20-65 for failing to complete the investigation are 16 insufficient.

17 (b) A special Executive Inspector General must have the
 18 same qualifications as an Executive Inspector General
 19 appointed under Section 20-10.

20 <u>(c) The Commission's appointment of a special Executive</u> 21 <u>Inspector General must be in writing and must specify the</u> 22 <u>duration and purpose of the appointment. The written</u> 23 <u>appointment shall be a public record.</u>

24 (d) A special Executive Inspector General shall have the
 25 same powers and duties with respect to the purpose of his or
 26 her appointment as an Executive Inspector General appointed
 27 under Section 20-10.

# 28 (e) A special Executive Inspector General shall report 29 the findings of his or her investigation to the Commission.

30 (f) The Commission may report the findings of a special 31 Executive Inspector General and its recommendations, if any, 32 to the appointing authority of the appropriate Executive 33 Inspector General. -29- LRB093 10272 JAM 19612 a

1 (93 HB3412enr. Sec. 20-23 new)

Sec. 20-23. Ethics Officers. Each officer and the head
of each State agency under the jurisdiction of the Executive
Ethics Commission shall designate an Ethics Officer for the
office or State agency. Ethics Officers shall:

6 (1) act as liaisons between the State agency and 7 the appropriate Executive Inspector General and between 8 the State agency and the Executive Ethics Commission;

9 (2) review statements of economic interest and 10 disclosure forms of officers, senior employees, and 11 contract monitors before they are filed with the 12 Secretary of State; and

13 (3) provide guidance to officers and employees in 14 the interpretation and implementation of this Act. Such 15 guidance shall be based, wherever possible, upon legal 16 precedent in court decisions, opinions of the Attorney 17 General, and the findings and opinions of the Executive 18 Ethics Commission.

19 (93 HB3412enr. Sec. 20-35 new)

20 Sec. 20-35. Administrative subpoena; compliance. A person 21 duly subpoenaed for testimony, documents, or other items who neglects or refuses to testify or produce documents or other 22 23 items under the requirements of the subpoena shall be subject to punishment as may be determined by a court of competent 24 jurisdiction, unless (i) the testimony, documents, or other 25 items are covered by the attorney-client privilege or any 26 other privilege or right recognized by law or (ii) the 27 testimony, documents, or other items concern the 28 representation of employees and the negotiation of collective 29 30 bargaining agreements by a labor organization authorized and recognized under the Illinois Public Labor Relations Act to 31 32 be the exclusive bargaining representative of employees of 33 the State agency. Nothing in this Section limits a person's -30- LRB093 10272 JAM 19612 a

<u>right to protection against self-incrimination under the</u>
 <u>Fifth Amendment of the United States Constitution or Article</u>
 <u>I, Section 10, of the Constitution of the State of Illinois.</u>

4

(93 HB3412enr. Sec. 20-40 new)

5 Sec. 20-40. Collective bargaining agreements. Any investigation or inquiry by an Executive Inspector General or 6 7 any agent or representative of an Executive Inspector General must be conducted in compliance with the provisions of a 8 9 collective bargaining agreement that applies to the employees 10 of the relevant State agency and with an awareness of the rights of the employees as set forth by State and federal law 11 and applicable judicial decisions. Any recommendation for 12 discipline or any action taken against any State employee 13 14 pursuant to this Act must comply with the provisions of the 15 collective bargaining agreement that applies to the State 16 employee.

17 (93 HB3412enr. Sec. 20-45 new)

18

<u>Sec. 20-45. Standing; representation.</u>

19 (a) Only an Executive Inspector General may bring
 20 actions before the Executive Ethics Commission.

(b) The Attorney General shall represent an Executive Inspector General in all proceedings before the Commission, except that the Attorney General may appoint special counsel to represent an Executive Inspector General before the Commission if the Attorney General deems it necessary to avoid any actual, potential, or perceived conflict of interest.

28 (c) Attorneys or special counsel representing an 29 Inspector General in proceedings before the Executive Ethics 30 Commission shall be appointed or retained by the Attorney 31 General, shall be under the supervision, direction, and 32 control of the Attorney General, and shall serve at the -31- LRB093 10272 JAM 19612 a

pleasure of the Attorney General. The compensation of any assistant attorneys and special counsel appointed or retained in accordance with this subsection shall be paid by the appropriate Office of the Executive Inspector General.

5

(93 HB3412enr. Sec. 20-50 new)

Sec. 20-50. Investigation reports; complaint procedure. б 7 (a) If an Executive Inspector General, upon the 8 conclusion of an investigation, determines that sufficient evidence exists to file pleadings with the Executive Ethics 9 10 Commission, then the Executive Inspector General shall issue a summary report of the investigation. The report shall be 11 delivered to the appropriate ultimate jurisdictional 12 authority and to the head of each State agency affected by or 13 involved in the investigation, if appropriate. 14

15 (b) The summary report of the investigation shall 16 include the following:

17 (1) A description of any allegations or other
 18 information received by the Executive Inspector General
 19 pertinent to the investigation.

20(2) A description of any alleged misconduct21discovered in the course of the investigation.

22 <u>(3) Recommendations for any corrective or</u> 23 <u>disciplinary action to be taken in response to any</u> 24 <u>alleged misconduct described in the report, including but</u> 25 <u>not limited to discharge.</u>

26 (4) Other information the Executive Inspector
 27 General deems relevant to the investigation or resulting
 28 recommendations.

29 (c) Not less than 30 days after delivery of the summary 30 report of an investigation under subsection (a), the 31 Executive Inspector General, represented by the Attorney 32 General, may file with the Executive Ethics Commission a 33 petition for leave to file a complaint. The petition shall -32- LRB093 10272 JAM 19612 a

1 set forth the alleged violation and the grounds that exist to
2 support the petition. The petition for leave to file a
3 complaint must be filed with the Commission within 18 months
4 after an alleged violation of this Act.

5 (d) A copy of the petition must be served on all 6 respondents named in the complaint and on each respondent's 7 ultimate jurisdictional authority in the same manner as 8 process is served under the Code of Civil Procedure.

9 <u>(e) A respondent may file objections to the petition for</u> 10 <u>leave to file a complaint within 30 days after notice of the</u> 11 <u>petition has been served on the respondent.</u>

(f) The Commission shall meet, either in person or by 12 telephone, in a closed session to review the sufficiency of 13 the complaint. If the Commission finds that complaint is 14 sufficient, the Commission shall grant the petition for leave 15 16 to file the complaint. The Commission shall issue notice to the Executive Inspector General and all respondents of the 17 Commission's ruling on the sufficiency of the complaint. If 18 the complaint is deemed to sufficiently allege a violation of 19 this Act, then the Commission shall notify the parties and 20 21 shall include a hearing date scheduled within 4 weeks after 22 the date of the notice, unless all of the parties consent to a later date. If the complaint is deemed not to sufficiently 23 allege a violation, then the Commission shall send by 24 certified mail, return receipt requested, a notice to the 25 parties of the decision to dismiss the complaint. 26

27 (g) On the scheduled date the Commission shall conduct a
28 closed meeting, either in person or, if the parties consent,
29 by telephone, on the complaint and allow all parties the
30 opportunity to present testimony and evidence. All such
31 proceedings shall be transcribed.

32 (h) Within an appropriate time limit set by rules of the
 33 Executive Ethics Commission, the Commission shall (i) dismiss
 34 the complaint or (ii) issue a recommendation of discipline to

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1 the respondent and the respondent's ultimate jurisdictional authority or impose an administrative fine upon the 2 3 respondent, or both. 4 (i) The proceedings on any complaint filed with the Commission shall be conducted pursuant to rules promulgated 5 by the Commission. 6 (j) The Commission may designate hearing officers to 7 8 conduct proceedings as determined by rule of the Commission. 9 (k) In all proceedings before the Commission, the standard of proof is by a preponderance of the evidence. 10 (93 HB3412enr. Sec. 20-55 new) 11 12 Sec. 20-55. Decisions; recommendations. (a) All decisions of the Executive Ethics Commission 13 must include a description of the alleged misconduct, the 14 decision of the Commission, including any fines levied and 15 any recommendation of discipline, and the reasoning for that 16 decision. All decisions of the Commission shall be delivered 17

18 to the head of the appropriate State agency, the appropriate 19 ultimate jurisdictional authority, and the appropriate 20 Executive Inspector General. The Executive Ethics Commission 21 shall promulgate rules for the decision and recommendation 22 process.

(b) If the Executive Ethics Commission issues a 23 24 recommendation of discipline to an agency head or ultimate jurisdictional authority, that agency head or ultimate 25 jurisdictional authority must respond to that recommendation 26 in 30 days with a written response to the Executive Ethics 27 Commission. This response must include any disciplinary 28 action the agency head or ultimate jurisdictional authority 29 30 has taken with respect to the officer or employee in question. If the agency head or ultimate jurisdictional 31 authority did not take any disciplinary action, or took a 32 different disciplinary action than that recommended by the 33

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Executive Ethics Commission, the agency head or ultimate jurisdictional authority must describe the different action and explain the reasons for the different action in the written response. This response must be served upon the Executive Ethics Commission and the appropriate Executive Inspector General within the 30-day period and is not exempt from the provisions of the Freedom of Information Act.

8 (93 HB3412enr. Sec. 20-60 new)
9 Sec. 20-60. Appeals. A decision of the Executive Ethics
10 Commission to impose a fine is subject to judicial review
11 under the Administrative Review Law. All other decisions by
12 the Executive Ethics Commission are final and not subject to
13 review either administratively or judicially.

14 (93 HB3412enr. Sec. 20-65 new) 15 Sec. 20-65. Investigations not concluded within 6 months. If any investigation is not concluded within 6 months after 16 17 its initiation, the appropriate Executive Inspector General shall notify the Executive Ethics Commission and appropriate 18 19 ultimate jurisdictional authority of the general nature of 20 the allegation or information giving rise to the investigation and the reasons for failure to complete the 21 22 investigation within 6 months.

23 (93 HB3412enr. Sec. 20-70 new)

Sec. 20-70. Cooperation in investigations. It is the duty 24 of every officer and employee under the jurisdiction of an 25 Executive Inspector General, including any inspector general 26 serving in any State agency under the jurisdiction of that 27 28 Executive Inspector General, to cooperate with the Executive Inspector General in any investigation undertaken pursuant to 29 this Act. Failure to cooperate with an investigation of the 30 Executive Inspector General is grounds for disciplinary 31

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1 action, including dismissal, unless the failure is based on
2 (i) the attorney-client privilege or any other privilege or
3 right recognized by law or (ii) a collective bargaining
4 agreement with a labor organization authorized and recognized
5 under the Illinois Public Labor Relations Act to be the
6 exclusive bargaining representative of affected employees.

Nothing in this Section limits a person's right to
protection against self-incrimination under the Fifth
Amendment of the United States Constitution or Article I,
Section 10, of the Constitution of the State of Illinois.

11

(93 HB3412enr. Sec. 20-80 new)

Sec. 20-80. Referrals of investigations. If an Executive 12 Inspector General determines that any alleged misconduct 13 14 involves any person not subject to the jurisdiction of the 15 Executive Ethics Commission, that Executive Inspector General shall refer the reported allegations to the appropriate 16 Inspector General, appropriate ethics commission, or other 17 appropriate body. If an Executive Inspector General 18 determines that any alleged misconduct may give rise to 19 criminal penalties, the Executive Inspector General shall 20 21 refer the allegations regarding that misconduct to the appropriate law enforcement authority. 2.2

23

(93 HB3412enr. Sec. 20-85 new)

24 <u>Sec. 20-85. Quarterly reports. Each Executive Inspector</u> 25 <u>General shall submit quarterly reports to the executive</u> 26 <u>branch constitutional officers and the Executive Ethics</u> 27 <u>Commission, on dates determined by the Executive Ethics</u> 28 <u>Commission, indicating:</u>

## 29 (1) the number of allegations received since the 30 date of the last report;

31 (2) the number of investigations initiated since
32 the date of the last report;

(3) the number of investigations concluded since
 the date of the last report;

3 (4) the number of investigations pending as of the
 4 reporting date; and

5 <u>(5) the number of actions filed since the last</u> 6 <u>report and the number of actions pending before the</u> 7 <u>Commission as of the reporting date.</u>

8 (93 HB3412enr. Sec. 20-90 new)

9 <u>Sec. 20-90. Confidentiality.</u>

10 (a) The identity of any individual providing information 11 or reporting any possible or alleged misconduct to an Executive Inspector General or the Executive Ethics 12 Commission shall be kept confidential and may not be 13 disclosed without the consent of that individual, unless the 14 individual consents to disclosure of his or her name or 15 disclosure of the individual's identity is otherwise required 16 by law. The confidentiality granted by this subsection does 17 not preclude the disclosure of the identity of a person in 18 19 any capacity other than as the source of an allegation.

20 (b) Commissioners, employees, and agents of the 21 Executive Ethics Commission, the Executive Inspectors 22 General, and employees and agents of each Office of an 23 Executive Inspector General shall keep confidential and shall 24 not disclose information exempted from disclosure under the 25 Freedom of Information Act or by this Act.

26 (93 HB3412enr. Sec. 20-95 new)

27 <u>Sec. 20-95. Exemptions.</u>

28 (a) Documents generated by an ethics officer under this
 29 Act are exempt from the provisions of the Freedom of
 30 Information Act.

31 (b) Any allegations and related documents submitted to
 32 an Executive Inspector General and any pleadings and related

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1 documents brought before the Executive Ethics Commission are 2 exempt from the provisions of the Freedom of Information Act 3 so long as the Executive Ethics Commission does not make a 4 finding of a violation of this Act. If the Executive Ethics Commission finds that a violation has occurred, the entire 5 record of proceedings before the Commission, the decision and 6 7 recommendation, and the mandatory report from the agency head 8 or ultimate jurisdictional authority to the Executive Ethics Commission are not exempt from the provisions of the Freedom 9 10 of Information Act but information contained therein that is otherwise exempt from the Freedom of Information Act must be 11 12 redacted before disclosure as provided in Section 8 of the 13 Freedom of Information Act. (c) Meetings of the Commission under Sections 20-5 and 14

## 15 <u>20-15 of this Act are exempt from the provisions of the Open</u> 16 <u>Meetings Act.</u>

17 (d) Unless otherwise provided in this Act, all investigatory files and reports of the Office of an Executive 18 Inspector General, other than annual reports, 19 are 20 confidential, are exempt from disclosure under the Freedom of 21 Information Act, and shall not be divulged to any person or 22 agency, except as necessary (i) to the appropriate law enforcement authority if the matter is referred pursuant to 23 24 this Act, (ii) to the ultimate jurisdiction authority, (iii) to the Executive Ethics Commission; or (iv) to another 25 Inspector General appointed pursuant to this Act. 26

- 27 (93 HB3412enr. Art. 25 heading new)
  - ARTICLE 25
- 28 29
- LEGISLATIVE ETHICS COMMISSION AND
- 30

- LEGISLATIVE INSPECTOR GENERAL
- 31 (93 HB3412enr. Sec. 25-5 new)
- 32 <u>Sec. 25-5. Legislative Ethics Commission.</u>

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1 (a) The Legislative Ethics Commission is created. 2 (b) The Legislative Ethics Commission shall consist of 8 3 commissioners appointed 2 each by the President and Minority 4 Leader of the Senate and the Speaker and Minority Leader of 5 the House of Representatives. The terms of the initial commissioners shall commence 6 7 upon qualification. Each appointing authority shall designate 8 one appointee who shall serve for a 2-year term running 9 through June 30, 2005. Each appointing authority shall designate one appointee who shall serve for a 4-year term 10 running through June 30, 2007. The initial appointments shall 11 12 be made within 60 days after the effective date of this Act. After the initial terms, commissioners shall serve for 13 4-year terms commencing on July 1 of the year of appointment 14 and running through June 30 of the fourth following year. 15 16 Commissioners may be reappointed to one or more subsequent 17 terms. Vacancies occurring other than at the end of a term shall 18 be filled by the appointing authority only for the balance of 19 20 the term of the commissioner whose office is vacant. 21 Terms shall run regardless of whether the position is 22 filled. (c) The appointing authorities shall appoint 23 24 commissioners who have experience holding governmental office or employment and may appoint commissioners who are members 25 of the General Assembly as well as commissioners from the 26 27 general public. A person is not eligible to serve as a commissioner if that person (i) has been convicted of a 28 29 felony or a crime of dishonesty or moral turpitude, (ii) is, or was within the preceding 12 months, engaged in activities 30 31 that require registration under the Lobbyist Registration Act, (iii) is a relative of the appointing authority, or (iv) 32 33 is a State officer or employee other than a member of the 34 General Assembly.

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1 (d) The Legislative Ethics Commission shall have 2 jurisdiction over members of the General Assembly and all 3 State employees whose ultimate jurisdictional authority is 4 (i) a legislative leader, (ii) the Senate Operations 5 Commission, or (iii) the Joint Committee on Legislative 6 Support Services. The jurisdiction of the Commission is 7 limited to matters arising under this Act.

8 (e) The Legislative Ethics Commission must meet, either 9 in person or by other technological means, monthly or as 10 often as necessary. At the first meeting of the Legislative 11 Ethics Commission, the commissioners shall choose from their 12 number a chairperson and other officers that they deem appropriate. The terms of officers shall be for 2 years 13 commencing July 1 and running through June 30 of the second 14 following year. Meetings shall be held at the call of the 15 16 chairperson or any 3 commissioners. Official action by the Commission shall require the affirmative vote of 5 17 commissioners, and a quorum shall consist of 5 commissioners. 18 19 Commissioners shall receive no compensation but may be 20 reimbursed for their reasonable expenses actually incurred in the performance of their duties. 21

22 (f) No commissioner, other than a commissioner who is a 23 member of the General Assembly, or employee of the 24 Legislative Ethics Commission may during his or her term of 25 appointment or employment:

26 (1) become a candidate for any elective office;
 27 (2) hold any other elected or appointed public
 28 office except for appointments on governmental advisory
 29 boards or study commissions or as otherwise expressly

30 <u>authorized by law;</u>

31 (3) be actively involved in the affairs of any
 32 political party or political organization; or

33 (4) actively participate in any campaign for any
 34 <u>elective office.</u>

1 (q) An appointing authority may remove a commissioner 2 only for cause. (h) The Legislative Ethics Commission shall appoint an 3 4 Executive Director. The compensation of the Executive Director shall be as determined by the Commission or by the 5 Compensation Review Board, whichever amount is higher. The 6 7 Executive Director of the Legislative Ethics Commission may employ and determine the compensation of staff, as 8 9 appropriations permit. (93 HB3412enr. Sec. 25-10 new) 10 Sec. 25-10. Office of Legislative Inspector General. 11 (a) The independent Office of the Legislative Inspector 12 General is created. The Office shall be under the direction 13 and supervision of the Legislative Inspector General and 14 shall be a fully independent office with its own 15 16 appropriation. (b) The Legislative Inspector General shall be appointed 17 without regard to political affiliation and solely on the 18 basis of integrity and demonstrated ability. The Legislative 19 Ethics Commission shall diligently search out qualified 20 21 candidates for Legislative Inspector General and shall make recommendations to the General Assembly. 22 The Legislative Inspector General shall be appointed by a 23 24

joint resolution of the Senate and the House of 25 Representatives, which may specify the date on which the 26 appointment takes effect. A joint resolution, or other document as may be specified by the Joint Rules of the 27 General Assembly, appointing the Legislative Inspector 28 General must be certified by the Speaker of the House of 29 30 Representatives and the President of the Senate as having been adopted by the affirmative vote of three-fifths of the 31 members elected to each house, respectively, and be filed 32 with the Secretary of State. The appointment of the 33

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1	Legislative Inspector General takes effect on the day the
2	appointment is completed by the General Assembly, unless the
3	appointment specifies a later date on which it is to become
4	effective.
5	The Legislative Inspector General shall have the
6	following qualifications:
7	(1) has not been convicted of any felony under the
8	laws of this State, another State, or the United States;
9	<u>(2) has earned a baccalaureate degree from an</u>
10	institution of higher education; and
11	(3) has either (A) 5 or more years of service with
12	a federal, State, or local law enforcement agency, at
13	<u>least 2 years of which have been in a progressive</u>
14	investigatory capacity; (B) 5 or more years of service as
15	a federal, State, or local prosecutor; or (C) 5 or more
16	years of service as a senior manager or executive of a
17	federal, State, or local agency; or (D) 5 or more years
18	<u>of service as a member, an officer, or a State or federal</u>
19	judge.
20	The Legislative Inspector General may not be a relative
21	<u>of a commissioner.</u>
22	The term of the initial Legislative Inspector General
23	shall commence upon qualification and shall run through June
24	<u>30, 2008.</u>
25	After the initial term, the Legislative Inspector General
26	shall serve for 5-year terms commencing on July 1 of the year
27	of appointment and running through June 30 of the fifth
28	following year. The Legislative Inspector General may be
29	reappointed to one or more subsequent terms.
30	A vacancy occurring other than at the end of a term shall
31	be filled in the same manner as an appointment only for the
32	balance of the term of the Legislative Inspector General
33	whose office is vacant.
34	Terms shall run regardless of whether the position is

1 <u>filled.</u>

2 (c) The Legislative Inspector General shall have 3 jurisdiction over the members of the General Assembly and all 4 State employees whose ultimate jurisdictional authority is 5 (i) a legislative leader, (ii) the Senate Operations 6 Commission, or (iii) the Joint Committee on Legislative 7 Support Services.

8 <u>The jurisdiction of each Legislative Inspector General is</u> 9 <u>to investigate allegations of fraud, waste, abuse,</u> 10 <u>mismanagement, misconduct, nonfeasance, misfeasance,</u> 11 <u>malfeasance, or violations of this Act or violations of other</u> 12 <u>related laws and rules.</u>

(d) The compensation of the Legislative Inspector 13 General shall be the greater of an amount (i) determined by 14 the Commission or (ii) by joint resolution of the General 15 16 Assembly passed by a majority of members elected in each chamber. Subject to Section 25-45 of this Act, the 17 Legislative Inspector General has full authority to organize 18 the Office of the Legislative Inspector General, including 19 the employment and determination of the compensation of 20 21 staff, such as deputies, assistants, and other employees, as 22 appropriations permit.

23 <u>(e) No Legislative Inspector General or employee of the</u> 24 <u>Office of the Legislative Inspector General may, during his</u> 25 <u>or her term of appointment or employment or within one year</u> 26 <u>thereafter:</u>

27

(1) become a candidate for any elective office;

28 (2) hold any other elected or appointed public
29 office except for appointments on governmental advisory
30 boards or study commissions or as otherwise expressly
31 authorized by law;

32 (3) be actively involved in the affairs of any
 33 political party or political organization; or

34 (4) actively participate in any campaign for any

1 elective office. 2 (f) The Commission may remove the Legislative Inspector 3 General only for cause. At the time of the removal, the 4 Commission must report to the General Assembly the 5 justification for the removal. (93 HB3412enr. Sec. 25-15 new) б 7 Sec. 25-15. Duties of the Legislative Ethics Commission. In addition to duties otherwise assigned by law, the 8 Legislative Ethics Commission shall have the following 9 10 duties: 11

11 (1) To promulgate rules governing the performance of its 12 duties and the exercise of its powers and governing the 13 investigations of the Legislative Inspector General.

(2) To conduct administrative hearings and rule on 14 15 matters brought before the Commission only upon the receipt of pleadings filed by the Legislative Inspector General and 16 17 not upon its own prerogative, but may appoint special Legislative Inspectors General as provided in Section 25-21. 18 Any other allegations of misconduct received by the 19 20 Commission from a person other than the Legislative Inspector 21 General shall be referred to the Office of the Legislative 22 Inspector General.

23 (3) To prepare and publish manuals and guides and, 24 working with the Office of the Attorney General, oversee 25 training of employees under its jurisdiction that explains 26 their duties.

# 27 (4) To prepare public information materials to facilitate 28 compliance, implementation, and enforcement of this Act.

29 (5) To submit reports as required by this Act.
 30 (6) To the extent authorized by this Act, to make
 31 rulings, issue recommendations, and impose administrative
 32 fines, if appropriate, in connection with the implementation

33 and interpretation of this Act. The powers and duties of the

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1 Commission are limited to matters clearly within the purview 2 of this Act. 3 (7) To issue subpoenas with respect to matters pending 4 before the Commission, subject to the provisions of this Article and in the discretion of the Commission, to compel 5 the attendance of witnesses for purposes of testimony and the 6 production of documents and other items for inspection and 7 8 copying. 9 (8) To appoint special Legislative Inspectors General as provided in Section 25-21. 10 (93 HB3412enr. Sec. 25-20 new) 11 12 Sec. 25-20. Duties of the Legislative Inspector General. In addition to duties otherwise assigned by law, the 13 Legislative Inspector General shall have the following 14 15 <u>duties:</u> (1) To receive and investigate allegations of violations 16 of this Act. The Legislative Inspector General may receive 17 information through the Office of the Legislative Inspector 18 General or through an ethics commission. An investigation may 19 20 be conducted only in response to information reported to the 21 Legislative Inspector General as provided in this Section and not upon his or her own prerogative. Allegations may not be 22 made anonymously. The Legislative Inspector General shall 23 have the discretion to determine the appropriate means of 24 25 investigation as permitted by law. 26 (2) To request information relating to an investigation from any person when the Legislative Inspector General deems 27 28 that information necessary in conducting an investigation. (3) To issue subpoenas to compel the attendance of 29 witnesses for the purposes of testimony and production of 30 documents and other items for inspection and copying. 31 32 (4) To submit reports as required by this Act. 33 (5) After finding sufficient evidence, to file pleadings -45- LRB093 10272 JAM 19612 a

in the name of the Legislative Inspector General with the
 Legislative Ethics Commission, through the Attorney General,
 as provided in this Article.

4 (6) To assist and coordinate the ethics officers for
5 State agencies under the jurisdiction of the Legislative
6 Inspector General and to work with those ethics officers.

7 (7) To participate in or conduct, when appropriate,
8 multi-jurisdictional investigations.

9 (8) To request, as the Legislative Inspector General 10 deems appropriate, from ethics officers of State agencies 11 under his or her jurisdiction, reports or information on (i) 12 the content of a State agency's ethics training program and 13 (ii) the percentage of new officers and employees who have 14 completed ethics training.

15

(93 HB3412enr. Sec. 25-21 new)

16 Sec. 25-21. Special Legislative Inspectors General. 17 (a) The Legislative Ethics Commission, on its own initiative and by majority vote, may appoint special 18 Legislative Inspectors General to investigate fraud, waste, 19 abuse, mismanagement, misconduct, nonfeasance, misfeasance, 20 21 malfeasance, violations of this Act, or violations of other related laws and rules with respect to any investigation not 22 concluded within 6 months after its initiation, where the 23 24 Commission finds that the Inspector General's reasons under 25 Section 25-65 for failing to complete the investigation are 26 insufficient. (b) A special Legislative Inspector General must have 27

28 <u>the same qualifications as the Legislative Inspector General</u> 29 <u>appointed under Section 25-10.</u>

30 (c) The Commission's appointment of a special
31 Legislative Inspector General must be in writing and must
32 specify the duration and purpose of the appointment. The
33 written appointment shall be a public record.

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1 (d) A special Legislative Inspector General shall have 2 the same powers and duties with respect to the purpose of his 3 or her appointment as the Legislative Inspector General 4 appointed under Section 25-10.

5 (e) A special Legislative Inspector General shall report
6 the findings of his or her investigation to the Commission.

7 (f) The Commission may report the findings of a special
8 Legislative Inspector General and its recommendations, if
9 any, to the General Assembly.

10

### (93 HB3412enr. Sec. 25-23 new)

Sec. 25-23. Ethics Officers. The President and Minority 11 12 Leader of the Senate and the Speaker and Minority Leader of the House of Representatives shall each appoint an ethics 13 officer for the members and employees of his or her 14 legislative caucus. The head of each State agency under the 15 jurisdiction of the Legislative Ethics Commission, other than 16 the General Assembly, shall designate an ethics officer for 17 the State agency. Ethics Officers shall: 18

19 (1) act as liaisons between the State agency and
 20 the Legislative Inspector General and between the State
 21 agency and the Legislative Ethics Commission;

22 (2) review statements of economic interest and 23 disclosure forms of officers, senior employees, and 24 contract monitors before they are filed with the 25 Secretary of State; and

26 (3) provide guidance to officers and employees in 27 the interpretation and implementation of this Act. Such 28 guidance shall be based, wherever possible, upon legal 29 precedent in court decisions, opinions of the Attorney 30 General, and the findings and opinions of the Legislative 31 Ethics Commission.

32 (93 HB3412enr. Sec. 25-35 new)

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1 Sec. 25-35. Administrative subpoena; compliance. A person 2 duly subpoenaed for testimony, documents, or other items who 3 neglects or refuses to testify or produce documents or other 4 items under the requirements of the subpoena shall be subject to punishment as may be determined by a court of competent 5 jurisdiction, unless the testimony, documents, or other items 6 7 are covered by the attorney-client privilege or any other 8 privilege or right recognized by law. Nothing in this Section 9 limits a person's right to protection against self-incrimination under the Fifth Amendment of the United 10 States Constitution or Article I, Section 10, of the 11 Constitution of the State of Illinois. 12

13

(93 HB3412enr. Sec. 25-45 new)

14

Sec. 25-45. Standing; representation.

15 (a) Only the Legislative Inspector General may bring
 16 actions before the Legislative Ethics Commission.

17 (b) The Attorney General shall represent the Legislative 18 Inspector General in all proceedings before the Commission, 19 except that the Attorney General may appoint special counsel 20 to represent the Legislative Inspector General before the 21 Commission if the Attorney General deems it necessary to 22 avoid any actual, potential, or perceived conflict of 23 interest.

(c) Attorneys or special counsel representing an 24 25 Inspector General in proceedings before the Legislative Ethics Commission shall be appointed or retained by the 26 Attorney General, shall be under the supervision, direction, 27 28 and control of the Attorney General, and shall serve at the pleasure of the Attorney General. The compensation of any 29 30 assistant attorneys and special counsel appointed or retained in accordance with this subsection shall be paid by the 31 32 Office of the Legislative Inspector General.

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1	(93 HB3412enr. Sec. 25-50 new)
2	Sec. 25-50. Investigation reports; complaint procedure.
3	(a) If the Legislative Inspector General, upon the
4	conclusion of an investigation, determines that sufficient
5	evidence exists to file pleadings with the Legislative Ethics
6	Commission, then the Legislative Inspector General shall
7	issue a summary report of the investigation. The report shall
8	be delivered to the appropriate ultimate jurisdictional
9	authority and to the head of each State agency affected by or
10	involved in the investigation, if appropriate.
11	(b) The summary report of the investigation shall
12	include the following:
13	(1) A description of any allegations or other
14	information received by the Legislative Inspector General
15	pertinent to the investigation.
16	(2) A description of any alleged misconduct
17	discovered in the course of the investigation.
18	(3) Recommendations for any corrective or
19	disciplinary action to be taken in response to any
20	alleged misconduct described in the report, including but
21	not limited to discharge.
22	(4) Other information the Legislative Inspector
23	<u>General deems relevant to the investigation or resulting</u>
24	recommendations.
25	<u>(c) Not less than 30 days after delivery of the summary</u>
26	report of an investigation under subsection (a), the
27	Legislative Inspector General, represented by the Attorney
28	General, may file with the Legislative Ethics Commission a
29	petition for leave to file a complaint. The petition shall
30	set forth the alleged violation and the grounds that exist to
31	support the petition. The petition for leave to file a
32	complaint must be filed with the Commission within 18 months
33	after an alleged violation of this Act.
34	(d) A copy of the petition must be served on all

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1 respondents named in the complaint and on each respondent's ultimate jurisdictional authority in the same manner as 2 3 process is served under the Code of Civil Procedure.

4 (e) A respondent may file objections to the petition for leave to file a complaint within 30 days after notice of the 5 petition has been served on the respondent. 6

(f) The Commission shall meet, either in person or by 7 8 telephone, in a closed session to review the sufficiency of 9 the complaint. If the Commission finds that complaint is 10 sufficient, the Commission shall grant the petition for leave 11 to file the complaint. The Commission shall issue notice to 12 the Legislative Inspector General and all respondents of the Commission's ruling on the sufficiency of the complaint. If 13 the complaint is deemed to sufficiently allege a violation of 14 15 this Act, then the Commission shall notify the parties and 16 shall include a hearing date scheduled within 4 weeks after the date of the notice, unless all of the parties consent to 17 a later date. If the complaint is deemed not to sufficiently 18 allege a violation, then the Commission shall send by 19 certified mail, return receipt requested, a notice to the 20 21 parties of the decision to dismiss the complaint.

22 (q) On the scheduled date the Commission shall conduct a closed meeting, either in person or, if the parties consent, 23 by telephone, on the complaint and allow all parties the 24 25 opportunity to present testimony and evidence. All such proceedings shall be transcribed. 26

27 (h) Within an appropriate time limit set by rules of the Legislative Ethics Commission, the Commission shall (i) 28 dismiss the complaint or (ii) issue a recommendation of 29 discipline to the respondent and the respondent's ultimate 30 31 jurisdictional authority or impose an administrative fine upon the respondent, or both. 32

33 (i) The proceedings on any complaint filed with the Commission shall be conducted pursuant to rules promulgated 34

1 by the Commission.

(j) The Commission may designate hearing officers to
 conduct proceedings as determined by rule of the Commission.
 (k) In all proceedings before the Commission, the

- 5 <u>standard of proof is by a preponderance of the evidence.</u>
- б

(93 HB3412enr. Sec. 25-55 new)

7

Sec. 25-55. Decisions; recommendations.

8 (a) All decisions of the Legislative Ethics Commission must include a description of the alleged misconduct, the 9 10 decision of the Commission, including any fines levied and any recommendation of discipline, and the reasoning for that 11 decision. All decisions of the Commission shall be delivered 12 to the head of the appropriate State agency, the appropriate 13 ultimate jurisdictional authority, and the Legislative 14 Inspector General. The Legislative Ethics Commission shall 15 promulgate rules for the decision and recommendation process. 16 (b) If the Legislative Ethics Commission issues a 17 recommendation of discipline to an agency head or ultimate 18 jurisdictional authority, that agency head or ultimate 19 jurisdictional authority must respond to that recommendation 20 21 in 30 days with a written response to the Legislative Ethics Commission. This response must include any disciplinary 22 action the agency head or ultimate jurisdictional authority 23 24 has taken with respect to the officer or employee in question. If the agency head or ultimate jurisdictional 25 authority did not take any disciplinary action, or took a 26 different disciplinary action than that recommended by the 27 Legislative Ethics Commission, the agency head or ultimate 28 jurisdictional authority must describe the different action 29 30 and explain the reasons for the different action in the written response. This response must be served upon the 31 Legislative Ethics Commission and the Legislative Inspector 32 33 General within the 30-day period and is not exempt from the 1 provisions of the Freedom of Information Act.

(93 HB3412enr. Sec. 25-60 new) 2 3 Sec. 25-60. Appeals. A decision of the Legislative Ethics Commission to impose a fine is subject to judicial review 4 5 under the Administrative Review Law. All other decisions by the Legislative Ethics Commission are final and not subject 6 7 to review either administratively or judicially.

(93 HB3412enr. Sec. 25-65 new) 8 9 Sec. 25-65. Investigations not concluded within 6 months. 10 If any investigation is not concluded within 6 months after its initiation, the Legislative Inspector General shall 11 notify the Legislative Ethics Commission and appropriate 12 ultimate jurisdictional authority of the general nature of 13 the allegation or information giving rise to the 14 investigation and the reasons for failure to complete the 15 investigation within 6 months. 16

17

(93 HB3412enr. Sec. 25-70 new)

18 Sec. 25-70. Cooperation in investigations. It is the duty 19 of every officer and employee under the jurisdiction of the Legislative Inspector General, including any inspector 20 21 general serving in any State agency under the jurisdiction of 22 the Legislative Inspector General, to cooperate with the Legislative Inspector General in any investigation undertaken 23 24 pursuant to this Act. Failure to cooperate with an investigation of the Legislative Inspector General is grounds 25 for disciplinary action, including dismissal, unless the 26 failure is based on the attorney-client privilege or any 27 other privilege or right recognized by law. 28

Nothing in this Section limits a person's right to 29 30 protection against self-incrimination under the Fifth Amendment of the United States Constitution or Article I, 31

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1 <u>Section 10, of the Constitution of the State of Illinois.</u>

2	(93 HB3412enr. Sec. 25-80 new)
3	Sec. 25-80. Referrals of investigations. If the
4	Legislative Inspector General determines that any alleged
5	misconduct involves any person not subject to the
6	jurisdiction of the Legislative Ethics Commission, the
7	Legislative Inspector General shall refer the reported
8	allegations to the appropriate ethics commission or other
9	appropriate body. If the Legislative Inspector General
10	determines that any alleged misconduct may give rise to
11	criminal penalties, the Legislative Inspector General shall
12	refer the allegations regarding that misconduct to the
13	appropriate law enforcement authority.
14	(93 HB3412enr. Sec. 25-85 new)
15	Sec. 25-85. Quarterly reports. The Legislative Inspector
16	<u>General shall submit quarterly reports to the General</u>
17	Assembly and the Legislative Ethics Commission, on dates
18	determined by the Legislative Ethics Commission, indicating:
19	(1) the number of allegations received since the
20	<u>date of the last report;</u>
21	(2) the number of investigations initiated since
22	the date of the last report;
23	(3) the number of investigations concluded since
24	the date of the last report;
25	(4) the number of investigations pending as of the
26	reporting date; and
27	(5) the number of actions filed since the last
28	report and the number of actions pending before the
29	Commission as of the reporting date.

30 (93 HB3412enr. Sec. 25-90 new)

31 <u>Sec. 25-90. Confidentiality.</u>

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1 (a) The identity of any individual providing information 2 or reporting any possible or alleged misconduct to the 3 Legislative Inspector General or the Legislative Ethics Commission shall be kept confidential and may not be 4 disclosed without the consent of that individual, unless the 5 individual consents to disclosure of his or her name or 6 7 disclosure of the individual's identity is otherwise required 8 by law. The confidentiality granted by this subsection does 9 not preclude the disclosure of the identity of a person in 10 any capacity other than as the source of an allegation.

11 (b) Commissioners, employees, and agents of the 12 Legislative Ethics Commission, the Legislative Inspector 13 General, and employees and agents of the Office of the 14 Legislative Inspector General shall keep confidential and 15 shall not disclose information exempted from disclosure under 16 the Freedom of Information Act or by this Act.

17 (93 HB3412enr. Sec. 25-95 new)

18

Sec. 25-95. Exemptions.

19 (a) Documents generated by an ethics officer under this
 20 Act are exempt from the provisions of the Freedom of
 21 Information Act.

(b) Any allegations and related documents submitted to 22 the Legislative Inspector General and any pleadings and 23 related documents brought before the Legislative Ethics 24 Commission are exempt from the provisions of the Freedom of 25 Information Act so long as the Legislative Ethics Commission 26 does not make a finding of a violation of this Act. If the 27 Legislative Ethics Commission finds that a violation has 28 occurred, the entire record of proceedings before the 29 30 Commission, the decision and recommendation, and the mandatory report from the agency head or ultimate 31 jurisdictional authority to the Legislative Ethics Commission 32 are not exempt from the provisions of the Freedom of 33

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1	Information Act but information contained therein that is
2	exempt from the Freedom of Information Act must be redacted
3	before disclosure as provided in Section 8 of the Freedom of
4	Information Act.
5	(c) Meetings of the Commission under Sections 25-5 and
б	25-15 of this Act are exempt from the provisions of the Open
7	Meetings Act.
8	(d) Unless otherwise provided in this Act, all
9	investigatory files and reports of the Office of the
10	Legislative Inspector General, other than annual reports, are
11	confidential, are exempt from disclosure under the Freedom of
12	Information Act, and shall not be divulged to any person or
13	agency, except as necessary (i) to the appropriate law
14	enforcement authority if the matter is referred pursuant to
15	this Act, (ii) to the ultimate jurisdiction authority, or
16	(iii) to the Legislative Ethics Commission.
17	(93 HB3412enr. Art. 30 heading new)
18	ARTICLE 30
19	AUDITOR GENERAL
20	(93 HB3412enr. Sec. 30-5 new)
21	Sec. 30-5. Appointment of Inspector General.
22	(a) The Auditor General shall appoint an Inspector
23	<u>General (i) to investigate allegations of violations of</u>
24	Articles 5 and 10 by State officers and employees under his
25	or her jurisdiction and (ii) to perform other duties and
26	exercise other powers assigned to the Inspectors General by
27	this or any other Act. The Inspector General shall be
28	appointed within 6 months after the effective date of this
29	<u>Act.</u>
30	(b) The Auditor General shall provide by rule for the
31	operation of his or her Inspector General.
32	(c) The Auditor General may appoint an existing

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1	inspector general as the Inspector General required by this
2	Article, provided that such an inspector general is not
3	prohibited by law, rule, jurisdiction, qualification, or
4	interest from serving as the Inspector General required by
5	this Article.
6	The Auditor General may not appoint a relative as the
7	Inspector General required by this Article.
8	(93 HB3412enr. Sec. 30-10 new)
9	Sec. 30-10. Ethics Officer. The Auditor General shall
10	designate an Ethics Officer for the office of the Auditor
11	General. The ethics officer shall:
12	(1) act as liaison between the Office of the
13	Auditor General and the Inspector General appointed under
14	this Article;
15	(2) review statements of economic interest and
16	disclosure forms of officers, senior employees, and
17	contract monitors before they are filed with the
18	Secretary of State; and
19	(3) provide guidance to officers and employees in
20	the interpretation and implementation of this Act. Such
21	guidance shall be based, whenever possible, upon legal
22	precedent in court decisions and opinions of the Attorney
23	<u>General.</u>
24	ARTICLE 35
25	OTHER INSPECTORS GENERAL WITHIN THE EXECUTIVE BRANCH
26	Section 35-5. Appointment of Inspectors General. Nothing
27	in this Act precludes the appointment by the Governor, the
28	Lieutenant Governor, the Attorney General, the Secretary of
29	State, the Comptroller, or the Treasurer of any inspector
30	general required or permitted by law. Nothing in this Act
31	precludes the Governor, the Attorney General, the Secretary
32	of State, the Comptroller, or the Treasurer from appointing

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1	an existing inspector general under his or her jurisdiction
2	to serve simultaneously as an Executive Inspector General.
3	This Act shall be read consistently with all existing State
4	statutes that create inspectors general under the
5	jurisdiction of an executive branch constitutional officer.

6 (93 HB3412enr. Art. 50, Sec. 50-5)

7

Sec. 50-5. <u>Penalties.</u>

8 (a) A person is guilty of a Class A misdemeanor if that
9 person intentionally violates any provision of Section 5-15,
10 5-30, 5-40, or 5-45 or Article 15.

11 (b) A person who intentionally violates any provision of 12 Section 5-20, 5-35, or 5-50 is guilty of a business offense 13 subject to a fine of at least \$1,001 and up to \$5,000.

14 (c) A person who intentionally violates any provision of
 15 Article 10 is guilty of a business offense and subject to a
 16 fine of at least \$1,001 and up to \$5,000.

17 (d) Any person who intentionally makes a false report 18 alleging a violation of any provision of this Act to an 19 ethics commission, an inspector general, the State Police, a 20 State's Attorney, the Attorney General, or any other law 21 enforcement official is guilty of a Class A misdemeanor.

22 (e) An ethics commission may levy an administrative fine 23 of up to \$5,000 against any person who violates this Act, who 24 intentionally obstructs or interferes with an investigation 25 conducted under this Act by an inspector general, or who 26 intentionally makes a false or frivolous allegation of a 27 violation of this Act.

(f) In addition to any other penalty that may apply, whether criminal or civil, a State employee who intentionally violates any provision of Section 5-15, 5-20, 5-30, 5-35, 5-40, or 5-50, Article 10, Article 15, or Section 20-90 or 25-90 is subject to discipline or discharge by the appropriate ultimate jurisdictional authority. 1 Penalties.

2 (a)--A-person-is-guilty-of-a-Class-A-misdemeanor-if--that
3 person--intentionally-violates-any-provision-of-Section-5-157
4 5-307-5-407-or-5-45-or-Article-15.

5 (b)--A-person-who-intentionally-violates-any-provision-of 6 Section-5-20-or-Section-5-35-is-guilty-of-a-business--offense 7 subject-to-a-fine-of-at-least-\$1,001-and-up-to-\$5,000.

8 (c)--In--addition--to--any--other-penalty-that-may-apply; 9 whether-criminal-or-civil;-a-director;--a--supervisor;--or--a 10 State--employee--who--intentionally-violates-any-provision-of 11 Section-5-15;-5-20;-5-30;-5-35;-or--5-40--or--Article--15--is 12 subject---to--discipline--or--discharge--by--the--appropriate 13 ultimate-jurisdictional-authority;

14 (Source: 93HB3412enr.)

15 (93 HB3412enr. Art. 70, Sec. 70-5)

16 Sec. 70-5. Adoption by governmental entities.

17 (a) Within 6 months after the effective date of this Act, each governmental entity shall adopt an ordinance or 18 resolution that regulates, in a manner no less restrictive 19 20 than Section 5-15 and Article 10 of this Act, (i) the 21 political activities of officers and employees of the 22 governmental entity and (ii) the soliciting and accepting of gifts by and the offering and making of gifts to officers and 23 24 employees of the governmental entity.

(b) The Attorney General shall develop model ordinances
and resolutions for the purpose of this Article and shall
advise governmental entities on their contents and adoption.

(c) As used in this Article, (i) an "officer" means an elected or appointed official; regardless of whether the official is compensated, and (ii) an "employee" means a full-time, part-time, or contractual employee.

32 (Source: 93HB3412enr.)

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(93 HB3412enr. Art. 70, Sec. 70-15)

2 Sec. 70-15. Home rule preemption. This Article is a denial and limitation of home rule powers and functions in 3 4 accordance with subsection (i) of Section 6 of Article VII of the Illinois Constitution. A home rule unit may not regulate 5 the political activities of its officers and employees and 6 7 the soliciting, offering, accepting, and making of gifts in a 8 manner less restrictive than the provisions of Section 70-5 this-Act. 9

10 (Source: 93HB3412enr.)

1

11 Section 55. If and only if House Bill 3412 as passed by 12 the 93rd General Assembly becomes law by override of the 13 Governor's amendatory veto, the Illinois Administrative 14 Procedure Act is amended by changing Section 5-165 as 15 follows:

16 (5 ILCS 100/5-165)

17 Sec. 5-165. Ex parte communications in rulemaking.

18 (a) Notwithstanding any law to the contrary, this
19 Section applies to ex parte communications made during the
20 rulemaking process.

21 "Ex parte communication" means any written or oral (b) 22 communication by any agent of the Governor or any other 23 required---to---be--registered--under--the--Lobbyist person 24 Registration-Act-to-an-agency,--agency--head,--administrative 25 law--judge,--or--other--agency-employee during the rulemaking information or period that imparts material 26 argument 27 regarding potential action concerning an agency's general, 28 emergency, or peremptory rulemaking under this Act and that 29 is communicated to that agency, the head of that agency, or any other employee of that agency. For purposes of this 30 31 Section, the rulemaking period begins upon the commencement 32 of the first notice period with respect to general rulemaking

1 under Section 5-40, upon the filing of a notice of emergency 2 rulemaking under Section 5-45, or upon the filing of a notice 3 of rulemaking with respect to peremptory rulemaking under 4 Section 5-50. "Ex parte communication" does not include the following: (i) statements by a person publicly made in a 5 public forum; (ii) statements regarding matters of procedure 6 7 and practice, such as the format of public comments, the 8 number of copies required, the manner of filing such 9 comments, and the status of a rulemaking proceeding; and (iii) statements made by a State-official-or State employee 10 11 of that agency to the agency head or other employee of that 12 <u>agency</u>.

13 (C) An exparte communication received by any <u>agency</u>, agency head, or other agency employee, -or-administrative-law 14 15 judge shall promptly be made a part of the record of the 16 rulemaking proceeding and shall be filed with the Executive Ethics Commission, including all written communications, all 17 written responses to the communications, and a memorandum 18 stating the <u>nature and</u> substance of all oral communications, 19 20 and all responses made, and the identity of each person from 21 whom the written or oral ex parte communication was received, 22 the individual or entity represented by that person, any 23 action the person requested or recommended, and any other 24 pertinent information. The disclosure shall also contain the 25 date of any ex parte communication.

26 (Source: 93 HB3412enr.)

27 Section 60. If and only if House Bill 3412 as passed by 28 the 93rd General Assembly becomes law by override of the 29 Governor's amendatory veto, the Open Meetings Act is amended 30 by changing Section 1.02 as follows:

31 (5 ILCS 120/1.02) (from Ch. 102, par. 41.02)
32 Sec. 1.02. For the purposes of this Act:

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1 "Meeting" means any gathering of a majority of a quorum
2 of the members of a public body held for the purpose of
3 discussing public business.

4 "Public body" includes all legislative, executive, administrative or advisory bodies of the State, counties, 5 6 townships, cities, villages, incorporated towns, school 7 districts and all other municipal corporations, boards, bureaus, committees or commissions of this State, and any 8 9 subsidiary bodies of any of the foregoing including but not limited to committees and subcommittees which are supported 10 11 in whole or in part by tax revenue, or which expend tax revenue, except the General Assembly and committees or 12 commissions thereof. "Public body" includes tourism boards 13 and convention or civic center boards located in counties 14 that are contiguous to the Mississippi River with populations 15 16 of more than 250,000 but less than 300,000. "Public body" includes the Health Facilities Planning Board. "Public body" 17 does not include a child death review team or the Illinois 18 19 Child Death Review Teams Executive Council established under the Child Death Review Team Act or an ethics commission, 20 21 ethics-officer,-or-ultimate-jurisdictional--authority acting 22 under the State Officials and Employees Ethics Act State-Gift 23 Ban-Act-as-provided-by-Section-80-of-that-Act. (Source: P.A. 91-782, eff. 6-9-00; 92-468, eff. 8-22-01.) 24

25 Section 70. If and only if House Bill 3412 as passed by 26 the 93rd General Assembly becomes law by override of the 27 Governor's amendatory veto, the Freedom of Information Act is 28 amended by changing Section 7 as follows:

29 (5 ILCS 140/7) (from Ch. 116, par. 207)

30 Sec. 7. Exemptions.

31 (1) The following shall be exempt from inspection and 32 copying:

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(a) Information specifically prohibited from
 disclosure by federal or State law or rules and
 regulations adopted under federal or State law.

4 (b) Information that, if disclosed, would constitute a clearly unwarranted invasion of personal 5 privacy, unless the disclosure is consented to in writing 6 7 by the individual subjects of the information. The disclosure of information that bears on the public duties 8 9 of public employees and officials shall not be considered an invasion of personal privacy. Information exempted 10 11 under this subsection (b) shall include but is not limited to: 12

files and personal information maintained 13 (i) with respect to clients, patients, 14 residents, students or other individuals receiving social, 15 16 medical, educational, vocational, financial, supervisory or custodial care or services directly 17 indirectly from federal agencies or public 18 or 19 bodies;

20 (ii) personnel files and personal information 21 maintained with respect to employees, appointees or 22 elected officials of any public body or applicants 23 for those positions;

and personal 24 (iii) files information 25 maintained with respect to any applicant, registrant or licensee by any public body cooperating with or 26 27 engaged in professional or occupational registration, licensure or discipline; 28

29 (iv) information required of any taxpayer in
30 connection with the assessment or collection of any
31 tax unless disclosure is otherwise required by State
32 statute; and

33 (v) information revealing the identity of
34 persons who file complaints with or provide

1 information to administrative, investigative, law 2 enforcement or penal agencies; provided, however, that identification of witnesses to traffic 3 4 accidents, traffic accident reports, and rescue reports may be provided by agencies of local 5 government, except in a case for which a criminal 6 7 investigation is ongoing, without constituting a 8 clearly unwarranted per se invasion of personal 9 privacy under this subsection; and

10 (vi) the names, addresses, or other personal 11 information of participants and registrants in park 12 district, forest preserve district, and conservation 13 district programs.

14 (c) Records compiled by any public body for 15 administrative enforcement proceedings and any law 16 enforcement or correctional agency for law enforcement 17 purposes or for internal matters of a public body, but 18 only to the extent that disclosure would:

19 (i) interfere with pending or actually and 20 reasonably contemplated law enforcement proceedings 21 conducted by any law enforcement or correctional 22 agency;

23 (ii) interfere with pending administrative
24 enforcement proceedings conducted by any public
25 body;

26 (iii) deprive a person of a fair trial or an 27 impartial hearing;

28 (iv) unavoidably disclose the identity of a 29 confidential source or confidential information 30 furnished only by the confidential source;

31 (v) disclose unique or specialized 32 investigative techniques other than those generally 33 used and known or disclose internal documents of 34 correctional agencies related to detection,

1 observation or investigation of incidents of crime 2 or misconduct; (vi) constitute an invasion of personal 3 4 privacy under subsection (b) of this Section; (vii) endanger the life or physical safety of 5 law enforcement personnel or any other person; or 6 7 (viii) obstruct an ongoing criminal 8 investigation. 9 (d) Criminal history record information maintained by State or local criminal justice agencies, except the 10 11 following which shall be open for public inspection and 12 copying: (i) chronologically maintained 13 arrest information, such as traditional arrest logs or 14 15 blotters; 16 (ii) the name of a person in the custody of a 17 law enforcement agency and the charges for which that person is being held; 18 19 (iii) court records that are public; (iv) records that are otherwise available 20 under State or local law; or 21 (v) records in which the requesting party is 22 the individual identified, except as provided under 23 part (vii) of paragraph (c) of subsection (1) of 24 25 this Section. "Criminal history record information" means data 26 identifiable to an individual 27 and consisting of descriptions or notations of arrests, 28 detentions, 29 indictments, informations, pre-trial proceedings, trials, 30 or other formal events in the criminal justice system or descriptions or notations of criminal charges (including 31 criminal violations of local municipal ordinances) and 32 the nature of any disposition arising therefrom, 33 34 including sentencing, court or correctional supervision,

rehabilitation and release. The term does not apply to statistical records and reports in which individuals are not identified and from which their identities are not ascertainable, or to information that is for criminal investigative or intelligence purposes.

(e) Records that relate to or affect the security of correctional institutions and detention facilities.

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8 (f) Preliminary drafts, notes, recommendations, 9 memoranda and other records in which opinions are expressed, or policies or actions are formulated, except 10 11 that a specific record or relevant portion of a record 12 shall not be exempt when the record is publicly cited and identified by the head of the public body. The exemption 13 provided in this paragraph (f) extends to all those 14 15 records of officers and agencies of the General Assembly 16 that pertain to the preparation of legislative documents.

(q) Trade secrets and commercial or 17 financial information obtained from a person or business where the 18 trade secrets or information are proprietary, privileged 19 or confidential, or where disclosure of the trade secrets 20 21 or information may cause competitive harm, including all 22 information determined to be confidential under Section 4002 of the Technology Advancement and Development Act. 23 24 Nothing contained in this paragraph (g) shall be construed to prevent a person or business from consenting 25 to disclosure. 26

(h) Proposals and bids for any contract, grant, or 27 agreement, including information which if 28 it were 29 disclosed would frustrate procurement or give an advantage to any person proposing to enter into a 30 contractor agreement with the body, until an award or 31 final selection is made. Information prepared by or for 32 the body in preparation of a bid solicitation shall be 33 exempt until an award or final selection is made. 34

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1 (i) Valuable formulae, computer geographic systems, 2 designs, drawings and research data obtained or produced by any public body when disclosure could reasonably be 3 4 expected to produce private gain or public loss. The exemption for "computer geographic systems" provided in 5 this paragraph (i) does not extend to requests made by 6 news media as defined in Section 2 of this Act when the 7 8 requested information is not otherwise exempt and the 9 only purpose of the request is to access and disseminate information regarding the health, safety, welfare, or 10 11 legal rights of the general public.

12 (j) Test questions, scoring keys and other 13 examination data used to administer an academic 14 examination or determined the qualifications of an 15 applicant for a license or employment.

16 (k) Architects' plans, engineers' technical submissions, and other construction related technical 17 documents for projects not constructed or developed in 18 whole or in part with public funds and the same for 19 projects constructed or developed with public funds, but 20 21 only to the extent that disclosure would compromise security, including but not limited to water treatment 22 23 facilities, airport facilities, sport stadiums, convention centers, and all government owned, operated, 24 25 or occupied buildings.

26 (1) Library circulation and order records27 identifying library users with specific materials.

(m) Minutes of meetings of public bodies closed to the public as provided in the Open Meetings Act until the public body makes the minutes available to the public under Section 2.06 of the Open Meetings Act.

32 (n) Communications between a public body and an
 33 attorney or auditor representing the public body that
 34 would not be subject to discovery in litigation, and

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1 materials prepared or compiled by or for a public body in 2 anticipation of a criminal, civil or administrative 3 proceeding upon the request of an attorney advising the 4 public body, and materials prepared or compiled with 5 respect to internal audits of public bodies.

6 (o) Information received by a primary or secondary 7 school, college or university under its procedures for 8 the evaluation of faculty members by their academic 9 peers.

(p) Administrative technical 10 or information 11 associated with automated data processing operations, 12 including but not limited to software, operating 13 protocols, computer program abstracts, file layouts, source listings, object modules, load modules, user 14 15 guides, documentation pertaining to all logical and 16 physical design of computerized systems, employee manuals, and any other information that, if disclosed, 17 would jeopardize the security of the system or its data 18 or the security of materials exempt under this Section. 19

20 (q) Documents or materials relating to collective 21 negotiating matters between public bodies and their 22 employees or representatives, except that any final 23 contract or agreement shall be subject to inspection and 24 copying.

(r) Drafts, notes, recommendations and memoranda pertaining to the financing and marketing transactions of the public body. The records of ownership, registration, transfer, and exchange of municipal debt obligations, and of persons to whom payment with respect to these obligations is made.

31 (s) The records, documents and information relating 32 to real estate purchase negotiations until those 33 negotiations have been completed or otherwise terminated. 34 With regard to a parcel involved in a pending or actually and reasonably contemplated eminent domain proceeding under Article VII of the Code of Civil Procedure, records, documents and information relating to that parcel shall be exempt except as may be allowed under discovery rules adopted by the Illinois Supreme Court. The records, documents and information relating to a real estate sale shall be exempt until a sale is consummated.

8 (t) Any and all proprietary information and records 9 related to the operation of an intergovernmental risk 10 management association or self-insurance pool or jointly 11 self-administered health and accident cooperative or 12 pool.

(u) Information 13 concerning а university's student or employee grievance or 14 adjudication of 15 disciplinary cases, to the extent that disclosure would 16 reveal the identity of the student or employee and information concerning any public body's adjudication of 17 student or employee grievances or disciplinary cases, 18 except for the final outcome of the cases. 19

20 (v) Course materials or research materials used by21 faculty members.

(w) Information related solely to the internalpersonnel rules and practices of a public body.

(x) Information contained in or related to
examination, operating, or condition reports prepared by,
on behalf of, or for the use of a public body responsible
for the regulation or supervision of financial
institutions or insurance companies, unless disclosure is
otherwise required by State law.

30 (y) Information the disclosure of which is
31 restricted under Section 5-108 of the Public Utilities
32 Act.

33 (z) Manuals or instruction to staff that relate to
 34 establishment or collection of liability for any State

tax or that relate to investigations by a public body to determine violation of any criminal law.

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(aa) Applications, related documents, and medical 3 4 received by the Experimental records Organ 5 Transplantation Procedures Board and any and all documents or other records prepared by the Experimental 6 7 Organ Transplantation Procedures Board or its staff 8 relating to applications it has received.

9 (bb) Insurance or self insurance (including any 10 intergovernmental risk management association or self 11 insurance pool) claims, loss or risk management 12 information, records, data, advice or communications.

13 (cc) Information and records held by the Department 14 of Public Health and its authorized representatives 15 relating to known or suspected cases of sexually 16 transmissible disease or any information the disclosure 17 of which is restricted under the Illinois Sexually 18 Transmissible Disease Control Act.

19 (dd) Information the disclosure of which is
20 exempted under Section 30 of the Radon Industry Licensing
21 Act.

(ee) Firm performance evaluations under Section 55
of the Architectural, Engineering, and Land Surveying
Qualifications Based Selection Act.

25 (ff) Security portions of system safety program plans, investigation reports, surveys, schedules, 26 lists, data, or information compiled, collected, or prepared by 27 or for the Regional Transportation Authority 28 under 29 Section 2.11 of the Regional Transportation Authority Act 30 or the St. Clair County Transit District under the Bi-State Transit Safety Act. 31

32 (gg) Information the disclosure of which is
33 restricted and exempted under Section 50 of the Illinois
34 Prepaid Tuition Act.

(hh) Information the disclosure of which is
 exempted under <u>the State Officials and Employees Ethics</u>
 <u>Act</u> Section-80-of-the-State-Gift-Ban-Act.

4 (ii) Beginning July 1, 1999, information that would 5 disclose or might lead to the disclosure of secret or 6 confidential information, codes, algorithms, programs, or 7 private keys intended to be used to create electronic or 8 digital signatures under the Electronic Commerce Security 9 Act.

10 (jj) Information contained in a local emergency 11 energy plan submitted to a municipality in accordance 12 with a local emergency energy plan ordinance that is 13 adopted under Section 11-21.5-5 of the Illinois Municipal 14 Code.

15 (kk) Information and data concerning the 16 distribution of surcharge moneys collected and remitted 17 by wireless carriers under the Wireless Emergency 18 Telephone Safety Act.

19 (11) Vulnerability assessments, security measures, 20 and response policies or plans that are designed to 21 identify, prevent, or respond to potential attacks upon a 22 community's population or systems, facilities, or 23 installations, the destruction or contamination of which would constitute a clear and present danger to the health 24 25 or safety of the community, but only to the extent that disclosure could reasonably be expected to jeopardize the 26 27 effectiveness of the measures or the safety of the personnel who implement them or the public. 28 Information 29 exempt under this item may include such things as details pertaining to the mobilization or deployment of personnel 30 or equipment, to the operation of communication systems 31 or protocols, or to tactical operations. 32

33 (mm) Maps and other records regarding the location
34 or security of a utility's generation, transmission,

distribution, storage, gathering, treatment, or switching
 facilities.

3 <u>(nn) (H)</u> Law enforcement officer identification 4 information or driver identification information compiled 5 by a law enforcement agency or the Department of 6 Transportation under Section 11-212 of the Illinois 7 Vehicle Code.

8 (oo) (11) Records and information provided to a 9 residential health care facility resident sexual assault 10 and death review team or the Residential Health Care 11 Facility Resident Sexual Assault and Death Review Teams 12 Executive Council under the Residential Health Care 13 Facility Resident Sexual Assault and Death Review Team 14 Act.

15 (2) This Section does not authorize withholding of 16 information or limit the availability of records to the 17 public, except as stated in this Section or otherwise 18 provided in this Act.

19 (Source: P.A. 92-16, eff. 6-28-01; 92-241, eff. 8-3-01; 20 92-281, eff. 8-7-01; 92-645, eff. 7-11-02; 92-651, eff. 21 7-11-02; 93-43, eff. 7-1-03; 93-209, eff. 7-18-03; 93-237, 22 eff. 7-22-03; 93-325, eff. 7-23-03, 93-422, eff. 8-5-03; 23 93-577, eff. 8-21-03; revised 9-8-03.)

24 Section 75. If and only if House Bill 3412 as passed by 25 the 93rd General Assembly becomes law by override of the 26 Governor's amendatory veto, the Illinois Public Labor 27 Relations Act is amended by changing Section 3 as follows:

28

(5 ILCS 315/3) (from Ch. 48, par. 1603)

29 Sec. 3. Definitions. As used in this Act, unless the 30 context otherwise requires:

31 (a) "Board" means the Illinois Labor Relations Board or,32 with respect to a matter over which the jurisdiction of the

Board is assigned to the State Panel or the Local Panel under
 Section 5, the panel having jurisdiction over the matter.

3 (b) "Collective bargaining" means bargaining over terms 4 and conditions of employment, including hours, wages, and 5 other conditions of employment, as detailed in Section 7 and 6 which are not excluded by Section 4.

7 (c) "Confidential employee" means an employee who, in the regular course of his or her duties, assists and acts 8 in 9 a confidential capacity to persons who formulate, determine, and effectuate management policies with regard to labor 10 11 relations or who, in the regular course of his or her duties, 12 has authorized access to information relating to the effectuation or review of 13 the employer's collective bargaining policies. 14

15 (d) "Craft employees" means skilled journeymen, crafts16 persons, and their apprentices and helpers.

17 (e) "Essential services employees" means those public 18 employees performing functions so essential that the 19 interruption or termination of the function will constitute a 20 clear and present danger to the health and safety of the 21 persons in the affected community.

"Exclusive representative", except with respect to 22 (f) 23 non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace 24 25 officers, and peace officers in the Department of State Police, means the labor organization that has been (i) 26 designated by the Board as the representative of a majority 27 of public employees in an appropriate bargaining unit in 28 accordance with the procedures contained in this Act, (ii) 29 30 historically recognized by the State of Illinois or any political subdivision of the State before July 1, 1984 (the 31 32 effective date of this Act) as the exclusive representative 33 of the employees in an appropriate bargaining unit, (iii) July 1, 1984 (the effective date of this Act) 34 after

1 recognized by an employer upon evidence, acceptable to the 2 Board, that the labor organization has been designated as the exclusive representative by a majority of the employees in an 3 4 appropriate bargaining unit; or (iv) recognized as the 5 exclusive representative of personal care attendants or 6 personal assistants under Executive Order 2003-8 prior to the 7 effective date of this amendatory Act of the 93rd General 8 Assembly, and the organization shall be considered to be the 9 exclusive representative of the personal care attendants or personal assistants as defined in this Section. 10

11 With respect to non-State fire fighters and paramedics 12 employed by fire departments and fire protection districts, 13 non-State peace officers, and peace officers in the Department of State Police, "exclusive representative" means 14 15 the labor organization that has been (i) designated by the 16 Board as the representative of a majority of peace officers or fire fighters in an appropriate bargaining unit 17 in accordance with the procedures contained in this Act, 18 (ii) 19 historically recognized by the State of Illinois or any political subdivision of the State before January 1, 1986 20 21 (the effective date of this amendatory Act of 1985) as the exclusive representative by a majority of the peace officers 22 23 fire fighters in an appropriate bargaining unit, or (iii) or after January 1, 1986 (the effective date of this amendatory 24 25 Act of 1985) recognized by an employer upon evidence, acceptable to the Board, that the labor organization has been 26 designated as the exclusive representative by a majority of 27 the peace officers or fire fighters in an appropriate 28 29 bargaining unit.

30 (g) "Fair share agreement" means an agreement between 31 the employer and an employee organization under which all or 32 any of the employees in a collective bargaining unit are 33 required to pay their proportionate share of the costs of the 34 collective bargaining process, contract administration, and 1 pursuing matters affecting wages, hours, and other conditions 2 of employment, but not to exceed the amount of dues uniformly required of members. The amount certified by the exclusive 3 4 representative shall not include any fees for contributions 5 related to the election or support of any candidate for б political office. Nothing in this subsection (g) shall 7 employee from making voluntary political preclude an contributions in conjunction with 8 his or her fair share 9 payment.

"Fire fighter" means, for the purposes of this Act 10 (g-1) 11 only, any person who has been or is hereafter appointed to a 12 fire department or fire protection district or employed by a state university and sworn or commissioned to perform fire 13 fighter duties or paramedic duties, except that the following 14 persons are not included: part-time fire fighters, auxiliary, 15 16 reserve or voluntary fire fighters, including paid on-call fire fighters, clerks and dispatchers or other civilian 17 employees of a fire department or fire protection district 18 19 who are not routinely expected to perform fire fighter duties, or elected officials. 20

(g-2) "General Assembly of the State of Illinois" means 21 22 the legislative branch of the government of the State of 23 Illinois, as provided for under Article IV of the the State of Illinois, and includes but is 24 Constitution of 25 not limited to the House of Representatives, the Senate, the Speaker of the House of Representatives, the Minority Leader 26 of the House of Representatives, the President of the Senate, 27 the Minority Leader of the Senate, the Joint Committee on 28 29 Legislative Support Services and any legislative support 30 services agency listed in the Legislative Commission Reorganization Act of 1984. 31

32 (h) "Governing body" means, in the case of the State,
33 the State Panel of the Illinois Labor Relations Board, the
34 Director of the Department of Central Management Services,

and the Director of the Department of Labor; the county board in the case of a county; the corporate authorities in the case of a municipality; and the appropriate body authorized to provide for expenditures of its funds in the case of any other unit of government.

6 (i) "Labor organization" means any organization in which 7 public employees participate and that exists for the purpose, 8 in whole or in part, of dealing with a public employer 9 concerning wages, hours, and other terms and conditions of 10 employment, including the settlement of grievances.

(j) "Managerial employee" means an individual who is engaged predominantly in executive and management functions and is charged with the responsibility of directing the effectuation of management policies and practices.

15 "Peace officer" means, for the purposes of this Act (k) 16 only, any persons who have been or are hereafter appointed to department, or agency and sworn or 17 police force, а 18 commissioned to perform police duties, except that the 19 following persons are not included: part-time police officers, special police officers, auxiliary police as 20 21 defined by Section 3.1-30-20 of the Illinois Municipal Code, 22 night watchmen, "merchant police", court security officers as 23 defined by Section 3-6012.1 of the Counties Code, temporary employees, traffic guards or wardens, civilian parking meter 24 25 facilities personnel or other individuals and parking specially appointed to aid or direct traffic at or near 26 schools or public functions or to aid in civil defense or 27 disaster, parking enforcement employees 28 who are not 29 commissioned as peace officers and who are not armed and who 30 are not routinely expected to effect arrests, parking lot attendants, clerks and dispatchers or other civilian 31 32 employees of a police department who are not routinely expected to effect arrests, or elected officials. 33

34 (1) "Person" includes one or more individuals, labor

organizations, public employees, associations, corporations,
legal representatives, trustees, trustees in bankruptcy,
receivers, or the State of Illinois or any political
subdivision of the State or governing body, but does not
include the General Assembly of the State of Illinois or any
individual employed by the General Assembly of the State of
Illinois.

8 (m) "Professional employee" means any employee engaged 9 in work predominantly intellectual and varied in character rather than routine mental, manual, mechanical or physical 10 11 work; involving the consistent exercise of discretion and adjustment in its performance; of such a character that the 12 output produced or the result accomplished cannot 13 be standardized in relation to a given period of time; and 14 requiring advanced knowledge in a field of science 15 or 16 learning customarily acquired by a prolonged course of specialized intellectual instruction and 17 study in an 18 institution of hiqher learning or hospital, а as 19 distinguished from a general academic education or from apprenticeship or from training in the performance of routine 20 21 mental, manual, or physical processes; or any employee who 22 has completed the courses of specialized intellectual 23 instruction and study prescribed in this subsection (m) and is performing related work under the supervision of a 24 25 professional person to qualify to become a professional employee as defined in this subsection (m). 26

"Public employee" or "employee", for the purposes of 27 (n) this Act, means any individual employed by a public employer, 28 including interns and residents at public hospitals and, as 29 30 of the effective date of this amendatory Act of the 93rd General Assembly, but not before, personal care attendants 31 32 and personal assistants working under the Home Services Section 3 of 33 under the Disabled Persons Program Rehabilitation Act, subject to the limitations set forth in 34

1 this Act and in the Disabled Persons Rehabilitation Act, but 2 excluding all of the following: employees of the General Assembly of the State of Illinois; elected officials; 3 4 executive heads of a department; members of boards or 5 commissions; the Executive Inspectors General; any special б Executive Inspectors General; employees of each Office of an 7 Executive Inspector General; commissioners and employees of 8 the Executive Ethics Commission; the Auditor General's 9 Inspector General; employees of the Office of the Auditor General's Inspector General; the Legislative Inspector 10 <u>General; any special Legislative Inspectors General;</u> 11 employees of the Office of the Legislative Inspector General; 12 commissioners and employees of the Legislative Ethics 13 <u>Commission;</u> employees of any agency, board or commission 14 15 created by this Act; employees appointed to State positions 16 of a temporary or emergency nature; all employees of school higher education institutions 17 districts and except firefighters and peace officers employed by a state 18 19 university; managerial employees; short-term employees; 20 confidential employees; independent contractors; and 21 supervisors except as provided in this Act.

22 Personal care attendants and personal assistants shall 23 not be considered public employees for any purposes not specifically provided for in this amendatory Act of the 93rd 24 25 General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory 26 retirement or health insurance benefits. Personal care 27 attendants and personal assistants shall not be covered by 28 29 the State Employees Group Insurance Act of 1971 (5 ILCS 30 375/).

Notwithstanding Section 9, subsection (c), or any other provisions of this Act, all peace officers above the rank of captain in municipalities with more than 1,000,000 inhabitants shall be excluded from this Act.

1 (o) "Public employer" or "employer" means the State of 2 Illinois; any political subdivision of the State, unit of local government or school district; authorities including 3 4 departments, divisions, bureaus, boards, commissions, or 5 other agencies of the foregoing entities; and any person 6 acting within the scope of his or her authority, express or 7 implied, on behalf of those entities in dealing with its employees. As of the effective date of this amendatory Act of 8 9 the 93rd General Assembly, but not before, the State of Illinois shall be considered the employer of the personal 10 11 care attendants and personal assistants working under the Home Services Program under Section 3 of the Disabled Persons 12 Rehabilitation Act, subject to the limitations set forth in 13 this Act and in the Disabled Persons Rehabilitation Act. The 14 15 State shall not be considered to be the employer of personal 16 care attendants and personal assistants for any purposes not specifically provided for in this amendatory Act of the 93rd 17 18 General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory 19 or health insurance benefits. Personal care 20 retirement 21 attendants and personal assistants shall not be covered by 22 the State Employees Group Insurance Act of 1971 (5 ILCS 23 375/). "Public employer" or "employer" as used in this Act, however, does not mean and shall not include the General 24 Assembly of the State of Illinois, the Executive Ethics 25 Commission, the Offices of the Executive Inspectors General, 26 the Legislative Ethics Commission, the Office of the 27 Legislative Inspector General, the Office of the Auditor 28 General's Inspector General, and educational employers or 29 30 employers as defined in the Illinois Educational Labor Relations Act, except with respect to a state university in 31 32 its employment of firefighters and peace officers. County boards and county sheriffs shall be designated as joint or 33 34 co-employers of county peace officers appointed under the

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1 authority of a county sheriff. Nothing in this subsection 2 (o) shall be construed to prevent the State Panel or the 3 Local Panel from determining that employers are joint or 4 co-employers.

5 (p) "Security employee" means an employee who is б responsible for the supervision and control of inmates at 7 correctional facilities. The term also includes other 8 non-security employees in bargaining units having the 9 majority of employees being responsible for the supervision and control of inmates at correctional facilities. 10

(q) "Short-term employee" means an employee who is employed for less than 2 consecutive calendar quarters during a calendar year and who does not have a reasonable assurance that he or she will be rehired by the same employer for the same service in a subsequent calendar year.

16 (r) "Supervisor" is an employee whose principal work is substantially different from that of his or her subordinates 17 and who has authority, in the interest of the employer, 18 to 19 hire, transfer, suspend, lay off, recall, promote, discharge, direct, reward, or discipline employees, to adjust their 20 21 grievances, or to effectively recommend any of those actions, if the exercise of that authority is not of a merely routine 22 23 or clerical nature, but requires the consistent use of independent judgment. Except with police 24 respect to 25 employment, the term "supervisor" includes only those individuals who devote a preponderance of their employment 26 27 time exercising that authority, State supervisors to In addition, in determining supervisory notwithstanding. 28 29 status in police employment, rank shall not be determinative. 30 The Board shall consider, as evidence of bargaining unit inclusion or exclusion, the common law enforcement policies 31 32 relationships between police officer ranks and and certification under applicable civil service law, ordinances, 33 personnel codes, or Division 2.1 of Article 10 of 34 the

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1 Illinois Municipal Code, but these factors shall not be the 2 sole or predominant factors considered by the Board in 3 determining police supervisory status.

4 Notwithstanding the provisions of the preceding 5 paragraph, in determining supervisory status in fire fighter employment, no fire fighter shall be excluded as a supervisor 6 7 who has established representation rights under Section 9 of 8 this Act. Further, in new fire fighter units, employees shall consist of fire fighters of the rank of company officer 9 and below. If a company officer otherwise qualifies as a 10 11 supervisor under the preceding paragraph, however, he or she shall not be included in the fire fighter unit. If there is 12 no rank between that of chief and the highest company 13 officer, the employer may designate a position on each shift 14 15 a Shift Commander, and the persons occupying those as 16 positions shall be supervisors. All other ranks above that of company officer shall be supervisors. 17

(s) (1) "Unit" means a class of jobs or positions that 18 19 are held by employees whose collective interests may suitably be represented by a labor organization for 20 21 collective bargaining. Except with respect to non-State 22 fire fighters and paramedics employed by fire departments 23 and fire protection districts, non-State peace officers, and peace officers in the Department of State Police, a 24 25 bargaining unit determined by the Board shall not include both employees and supervisors, or supervisors only, 26 except as provided in paragraph (2) of this subsection 27 (s) and except for bargaining units in existence on July 28 1984 (the effective date of this Act). With respect 29 1, 30 to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State 31 peace officers, and peace officers in the Department of 32 State Police, a bargaining unit determined by the Board 33 34 shall not include both supervisors and nonsupervisors, or

1 supervisors only, except as provided in paragraph (2) of 2 this subsection (s) and except for bargaining units in existence on January 1, 1986 (the effective date of this 3 4 amendatory Act of 1985). A bargaining unit determined by the Board to contain peace officers shall contain no 5 employees other than peace officers unless otherwise 6 7 agreed to by the employer and the labor organization or 8 labor organizations involved. Notwithstanding any other 9 provision of this Act, a bargaining unit, including a bargaining unit, containing sworn peace 10 historical 11 officers of the Department of Natural Resources (formerly designated the Department of Conservation) shall contain 12 13 no employees other than such sworn peace officers upon the effective date of this amendatory Act of 1990 or upon 14 15 the expiration date of any collective bargaining 16 agreement in effect upon the effective date of this amendatory Act of 1990 covering both such sworn peace 17 officers and other employees. 18

19 (2) Notwithstanding the exclusion of supervisors
20 from bargaining units as provided in paragraph (1) of
21 this subsection (s), a public employer may agree to
22 permit its supervisory employees to form bargaining units
23 and may bargain with those units. This Act shall apply
24 if the public employer chooses to bargain under this
25 subsection.

26 (Source: P.A. 93-204, eff. 7-16-03.)

27 Section 77. If and only if House Bill 3412 as passed by 28 the 93rd General Assembly becomes law by override of the 29 Governor's amendatory veto, the State Employee 30 Indemnification Act is amended by changing Section 1 as 31 follows:

32

(5 ILCS 350/1) (from Ch. 127, par. 1301)

1 Sec. 1. Definitions. For the purpose of this Act: 2 The term "State" means the State of Illinois, the (a) General Assembly, the court, or any State office, department, 3 4 division, bureau, board, commission, or committee, the 5 governing boards of the public institutions of higher 6 education created by the State, the Illinois National Guard, 7 the Comprehensive Health Insurance Board, any poison control 8 center designated under the Poison Control System Act that 9 receives State funding, or other any agency or instrumentality of the State. It does not mean any local 10 11 public entity as that term is defined in Section 1-206 of the Local Governmental and Governmental Employees Tort Immunity 12 13 Act or a pension fund.

The term "employee" means any present or former 14 (b) 15 elected or appointed officer, trustee or employee of the 16 State, or of a pension fund, any present or former commissioner or employee of the Executive Ethics Commission 17 or of the Legislative Ethics Commission, any present or 18 19 former Executive, Legislative, or Auditor General's Inspector General, any present or former employee of an Office of an 20 Executive, Legislative, or Auditor General's Inspector 21 22 General, any present or former member of the Illinois 23 National Guard while on active duty, individuals or with 24 organizations who contract the Department of 25 Corrections, the Comprehensive Health Insurance Board, or the 26 Department of Veterans' Affairs to provide services, individuals or organizations who contract with the Department 27 of Human Services (as successor to the Department of Mental 28 29 Health and Developmental Disabilities) to provide services 30 including but not limited to treatment and other services for sexually violent persons, individuals or organizations who 31 32 contract with the Department of Military Affairs for youth 33 programs, individuals or organizations who contract to 34 perform carnival and amusement ride safety inspections for

1 the Department of Labor, individual representatives of or 2 designated organizations authorized to represent the Office State Long-Term Ombudsman for the Department on Aging, 3 of 4 individual representatives of or organizations designated by 5 the Department on Aging in the performance of their duties as 6 elder abuse provider agencies or regional administrative 7 agencies under the Elder Abuse and Neglect Act, individuals or organizations who perform volunteer services for the State 8 9 where such volunteer relationship is reduced to writing, individuals who serve on any public entity (whether created 10 11 by law or administrative action) described in paragraph (a) of this Section, individuals or not for profit organizations 12 who, either as volunteers, where such volunteer relationship 13 is reduced to writing, or pursuant to contract, furnish 14 15 professional advice or consultation to any agency or 16 instrumentality of the State, individuals who serve as foster parents for the Department of Children and Family Services 17 when caring for a Department ward, and individuals who serve 18 19 as arbitrators pursuant to Part 10A of Article II of the Code of Civil Procedure and the rules of the Supreme Court 20 21 implementing Part 10A, each as now or hereafter amended, but 22 does not mean an independent contractor except as provided in 23 this Section. The term includes an individual appointed as an inspector by the Director of State Police when performing 24 25 duties within the scope of the activities of a Metropolitan 26 Enforcement Group or а law enforcement organization established under the Intergovernmental Cooperation Act. An 27 individual who renders professional advice and consultation 28 29 to the State through an organization which qualifies as an 30 "employee" under the Act is also an employee. The term the estate or personal representative of an 31 includes 32 employee.

33 (c) The term "pension fund" means a retirement system or34 pension fund created under the Illinois Pension Code.

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1 (Source: P.A. 90-793, eff. 8-14-98; 91-726, eff. 6-2-00.)

2 (5 ILCS 395/Act rep.)
3 Section 80. If and only if House Bill 3412 as passed by
4 the 93rd General Assembly becomes law by override of the
5 Governor's amendatory veto, the Whistle Blower Protection Act
6 is repealed.

7 (5 ILCS 425/Act rep.)

8 Section 85. If and only if House Bill 3412 as passed by 9 the 93rd General Assembly becomes law by override of the 10 Governor's amendatory veto, the State Gift Ban Act is 11 repealed.

Section 90. If and only if House Bill 3412 as passed by the 93rd General Assembly becomes law by override of the Governor's amendatory veto, the Personnel Code is amended by changing Section 4c as follows:

16 (20 ILCS 415/4c) (from Ch. 127, par. 63b104c)

17 Sec. 4c. General exemptions. The following positions in 18 State service shall be exempt from jurisdictions A, B, and C, 19 unless the jurisdictions shall be extended as provided in 20 this Act:

21

(1) All officers elected by the people.

(2) All positions under the Lieutenant Governor,
Secretary of State, State Treasurer, State Comptroller,
State Board of Education, Clerk of the Supreme Court, and
Attorney General.

26 (3) Judges, and officers and employees of the27 courts, and notaries public.

(4) All officers and employees of the Illinois
General Assembly, all employees of legislative
commissions, all officers and employees of the Illinois

1 2 Legislative Reference Bureau, the Legislative Research Unit, and the Legislative Printing Unit.

3 (5) All positions in the Illinois National Guard
4 and Illinois State Guard, paid from federal funds or
5 positions in the State Military Service filled by
6 enlistment and paid from State funds.

7 (6) All employees of the Governor at the executive
8 mansion and on his immediate personal staff.

9 (7) Directors of Departments, the Adjutant General, 10 the Assistant Adjutant General, the Director of the 11 Illinois Emergency Management Agency, members of boards 12 and commissions, and all other positions appointed by 13 the Governor by and with the consent of the Senate.

(8) The presidents, other principal administrative 14 15 officers, and teaching, research and extension faculties 16 of Chicago State University, Eastern Illinois University, Governors State University, Illinois State University, 17 Northeastern Illinois University, Northern Illinois 18 University, Western Illinois University, the Illinois 19 Community College Board, Southern Illinois University, 20 Illinois Board of Higher Education, University of 21 State Universities Civil Service System, 22 Illinois, 23 University Retirement System of Illinois, and the administrative officers and scientific and technical 24 25 staff of the Illinois State Museum.

(9) All other employees except the presidents, 26 other principal administrative officers, and teaching, 27 research and extension faculties of the universities 28 under the jurisdiction of the Board of Regents and the 29 30 colleges and universities under the jurisdiction of the Board of Governors of State Colleges and Universities, 31 Illinois Community College Board, Southern Illinois 32 University, Illinois Board of Higher Education, Board of 33 Governors of State Colleges and Universities, the Board 34

1 of Regents, University of Illinois, State Universities 2 Civil Service System, University Retirement System of Illinois, so long as these are subject to the provisions 3 4 of the State Universities Civil Service Act.

(10) The State Police so long as they are subject 5 to the merit provisions of the State Police Act. 6

(11) The scientific staff of the State Scientific 7 8 Surveys and the Waste Management and Research Center.

9 The technical and engineering staffs of the (12)Department of Transportation, the Department of Nuclear 10 11 Safety, the Pollution Control Board, and the Illinois Commerce Commission, and the technical and engineering 12 staff providing architectural and engineering services in 13 the Department of Central Management Services. 14

15 (13) All employees of the Illinois State Toll 16 Highway Authority.

17

34

The Secretary of the Industrial Commission. (14)

(15) All persons who are appointed or employed by 18 19 the Director of Insurance under authority of Section 202 of the Illinois Insurance Code to assist the Director of 20 21 Insurance in discharging his responsibilities relating to 22 the rehabilitation, liquidation, conservation, and 23 dissolution of companies that are subject to the jurisdiction of the Illinois Insurance Code. 24

25 (16) All employees of the St. Louis Metropolitan Area Airport Authority. 26

investment officers employed 27 (17)All by the Illinois State Board of Investment. 28

29 (18) Employees of the Illinois Young Adult 30 Conservation Corps program, administered by the Illinois Department of Natural Resources, authorized grantee under 31 32 Title VIII of the Comprehensive Employment and Training 33 Act of 1973, 29 USC 993.

(19) Seasonal employees of the Department of

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Agriculture for the operation of the Illinois State Fair and the DuQuoin State Fair, no one person receiving more than 29 days of such employment in any calendar year.

4 (20) All "temporary" employees hired under the 5 Department of Natural Resources' Illinois Conservation 6 Service, a youth employment program that hires young 7 people to work in State parks for a period of one year or 8 less.

9 (21) All hearing officers of the Human Rights 10 Commission.

11 (22) All employees of the Illinois Mathematics and12 Science Academy.

13 (23) All employees of the Kankakee River Valley14 Area Airport Authority.

15 (24) The commissioners and employees of the
 16 Executive Ethics Commission.

17 (25) The Executive Inspectors General, including
 18 special Executive Inspectors General, and employees of
 19 each Office of an Executive Inspector General.

20 (26) The commissioners and employees of the
 21 Legislative Ethics Commission.

(27) The Legislative Inspector General, including
 special Legislative Inspectors General, and employees of
 the Office of the Legislative Inspector General.

25 (28) The Auditor General's Inspector General and
 26 employees of the Office of the Auditor General's
 27 Inspector General.

28 (Source: P.A. 90-490, eff. 8-17-97; 91-214, eff. 1-1-00; 29 91-357, eff. 7-29-99.)

30 Section 95. If and only if House Bill 3412 as passed by 31 the 93rd General Assembly becomes law by override of the 32 Governor's amendatory veto, the General Assembly Compensation 33 Act is amended by changing Section 4 as follows: 1

(25 ILCS 115/4) (from Ch. 63, par. 15.1)

Sec. 4. Office allowance. Beginning July 1, 2001, each 2 member of the House of Representatives is authorized to 3 4 approve the expenditure of not more than \$61,000 per year and 5 each member of the Senate is authorized to approve the expenditure of not more than \$73,000 per year to pay for 6 7 "personal services", "contractual services", "commodities", "travel", "operation of automotive equipment", 8 "printing", 9 "telecommunications services", as defined in the State Finance Act, and the compensation of one or more legislative 10 11 assistants authorized pursuant to this Section, in connection with his or her legislative duties and not in connection with 12 any political campaign. On July 1, 2002 and on July 1 of each 13 year thereafter, the amount authorized per year under this 14 Section for each member of the Senate and each member of the 15 16 House of Representatives shall be increased by a percentage increase equivalent to the lesser of (i) the increase in the 17 18 designated cost of living index or (ii) 5%. The designated 19 living index is the index known as the "Employment cost of Cost Index, Wages and Salaries, By Occupation and Industry 20 21 Groups: State and Local Government Workers: Public 22 Administration" as published by the Bureau of Labor 23 Statistics of the U.S. Department of Labor for the calendar year immediately preceding the year of the respective July 24 25 increase date. The increase shall be added to the then 1st current amount, and the adjusted amount so determined shall 26 the annual amount beginning July 1 of the increase year 27 be until July 1 of the next year. No increase under this 28 provision shall be less than zero. 29

A member may purchase office equipment if the member certifies to the Secretary of the Senate or the Clerk of the House, as applicable, that the purchase price, whether paid in lump sum or installments, amounts to less than would be charged for renting or leasing the equipment over its anticipated useful life. All such equipment must be
 purchased through the Secretary of the Senate or the Clerk of
 the House, as applicable, for proper identification and
 verification of purchase.

5 Each member of the General Assembly is authorized to 6 employ one or more legislative assistants, who shall be 7 solely under the direction and control of that member, for 8 the purpose of assisting the member in the performance of his 9 or her official duties. A legislative assistant may be employed pursuant to this Section as a full-time employee, 10 11 part-time employee, or contractual employee, at the discretion of the member. If employed as a State employee, a 12 13 legislative assistant shall receive employment benefits on the same terms and conditions that apply to other employees 14 15 of the General Assembly. Each member shall adopt and 16 implement personnel policies for legislative assistants under his or her direction and control relating to work time 17 18 requirements, documentation for reimbursement for travel on 19 official State business, compensation, and the earning and accrual of State benefits for those legislative assistants 20 21 who may be eligible to receive those benefits. The policies shall also require legislative assistants to periodically 22 23 submit time sheets documenting, in quarter-hour increments, the time spent each day on official State business. 24 The 25 policies shall require the time sheets to be submitted on paper, electronically, or both and to be maintained in either 26 paper or electronic format by the applicable fiscal office 27 for a period of at least 2 years. Contractual employees may 28 29 satisfy the time sheets requirement by complying with the 30 terms of their contract, which shall provide for a means of compliance with this requirement. A member may satisfy the 31 32 requirements of this paragraph by adopting and implementing policies promulgated by that member's 33 personnel the legislative leader under the State Officials and Employees 34

Ethics Act with respect to that member's legislative
 assistants.

As used in this Section the term "personal services" 3 4 shall include contributions of the State under the Federal 5 Insurance Contribution Act and under Article 14 of the 6 Illinois Pension Code. As used in this Section the term 7 "contractual services" shall not include improvements to real 8 property unless those improvements are the obligation of the 9 lessee under the lease agreement. Beginning July 1, 1989, as used in the Section, the term "travel" shall be limited to 10 11 travel in connection with a member's legislative duties and not in connection with any political campaign. Beginning on 12 the effective date of this amendatory Act of the 93rd General 13 Assembly, as used in this Section, the term "printing" 14 15 includes, but is not limited to, newsletters, brochures, 16 certificates, congratulatory mailings, greeting or welcome messages, anniversary or birthday cards, and congratulations 17 for prominent achievement cards. As used in this Section, 18 19 term "printing" includes fees for non-substantive the resolutions charged by the Clerk 20 of the of House 21 Representatives under subsection (c-5) of Section 1 of the 22 Legislative Materials Act. No newsletter or brochure that is 23 paid for, in whole or in part, with funds provided under this Section may be printed or mailed during a period beginning 24 25 February 1 of the year of a general primary election and ending the day after the general primary election and during 26 27 a period beginning September 1 of the year of a general election and ending the day after the general election, 28 except that such a newsletter or brochure may be mailed 29 during those times if it is mailed to a constituent in 30 response to that constituent's inquiry concerning the needs 31 32 of that constituent or questions raised by that constituent. Nothing in this Section shall be construed to authorize 33 34 expenditures for lodging and meals while a member is in

1 attendance at sessions of the General Assembly.

2 Any utility bill for service provided to a member's 3 district office for a period including portions of 2 4 consecutive fiscal years may be paid from funds appropriated 5 for such expenditure in either fiscal year.

6 Τf a vacancy occurs in the office of Senator or 7 Representative in the General Assembly, any office equipment the possession of the vacating member shall transfer to 8 in 9 the member's successor; if the successor does not want such equipment, it shall be transferred to the Secretary of the 10 11 Senate or Clerk of the House of Representatives, as the case may be, and if not wanted by other members of the General 12 Assembly then to the Department of Central Management 13 Services for treatment as surplus property under the State 14 Property Control Act. Each member, on or before June 30th of 15 16 each year, shall conduct an inventory of all equipment purchased pursuant to this Act. Such inventory shall be 17 18 filed with the Secretary of the Senate or the Clerk of the 19 House, as the case may be. Whenever a vacancy occurs, the Secretary of the Senate or the Clerk of the House, as the 20 may be, shall conduct an inventory of equipment 21 case 22 purchased.

23 In the event that a member leaves office during his or her term, any unexpended or unobligated portion of the 24 25 allowance granted under this Section shall lapse. The vacating member's successor shall be granted an allowance in 26 an amount, rounded to the nearest dollar, computed by 27 dividing the annual allowance by 365 and multiplying the 28 quotient by the number of days remaining in the fiscal year. 29

From any appropriation for the purposes of this Section for a fiscal year which overlaps 2 General Assemblies, no more than 1/2 of the annual allowance per member may be spent or encumbered by any member of either the outgoing or incoming General Assembly, except that any member of the

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incoming General Assembly who was a member of the outgoing
 General Assembly may encumber or spend any portion of his
 annual allowance within the fiscal year.

4 The appropriation for the annual allowances permitted by 5 this Section shall be included in an appropriation to the 6 President of the Senate and to the Speaker of the House of 7 Representatives for their respective members. The President of the Senate and the Speaker of the House shall voucher 8 for 9 payment individual members' expenditures from their annual office allowances to the State Comptroller, subject to 10 the 11 authority of the Comptroller under Section 9 of the State Comptroller Act. 12

13 (Source: P.A. 90-569, eff. 1-28-98; 91-952, eff. 7-1-01; 93
14 HB3412enr.)

15 Section 100. If and only if House Bill 3412 as passed by 16 the 93rd General Assembly becomes law by override of the 17 Governor's amendatory veto, the Legislative Commission 18 Reorganization Act of 1984 is amended by adding Section 9-2.5 19 as follows:

20 (25 ILCS 130/9-2.5)

21 9-2.5. Newsletters and brochures. The Legislative Sec. Printing Unit may not print for any member of the General 22 23 Assembly any newsletters or brochures during the period beginning February 1 of the year of a general primary 24 25 election and ending the day after the general primary election and during a period beginning September 1 of the 26 year of a general election and ending the day after 27 the 28 general election. A member of the General Assembly may not mail, during a period beginning February 1 of the year of a 29 30 general primary election and ending the day after the general primary election and during a period beginning September 1 of 31 the year of a general election and ending the day after the 32

general election, any newsletters or brochures that were printed, at any time, by the Legislative Printing Unit, except that such a newsletter or brochure may be mailed during those times if it is mailed to a constituent in response to that constituent's inquiry concerning the needs of that constituent or questions raised by that constituent. (Source: 93 HB3412enr.)

8 Section 115. If and only if House Bill 3412 as passed by 9 the 93rd General Assembly becomes law by override of the 10 Governor's amendatory veto, the Lobbyist Registration Act is 11 amended by changing Section 5 as follows:

12 (25 ILCS 170/5) (from Ch. 63, par. 175)

13 (Text of Section amended by P.A. 93-32)

Sec. 5. Lobbyist registration and disclosure. Every 14 15 person required to register under Section 3 shall each-and every-year, -or before any such service is performed which 16 17 requires the person to register, but in any event not later 18 than 2 business days after being employed or retained, and on or before each January 31 and July 31 thereafter, file in the 19 20 Office of the Secretary of State a written statement containing the following information with respect to each 21 22 person or entity employing or retaining the person required 23 to register:

(a) The <u>registrant's</u> name, and <u>permanent</u> address,
<u>e-mail address, if any, fax number, if any, business</u>
<u>telephone</u> number, and <u>temporary</u> address, if the
<u>registrant has a temporary address while lobbying</u> of--the
registrant.

29(a-5) If the registrant is an organization or30business entity, the information required under31subsection (a) for each person associated with the

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1 registrant who will be lobbying, regardless of whether 2 lobbying is a significant part of his or her duties. (b) The name and address of the person or persons 3 4 or retaining registrant to perform such employing services or on whose behalf the registrant appears. 5 (c) A brief description of the executive, 6 7 legislative, or administrative action in reference to 8 which such service is to be rendered. 9 (c-5) Each executive and legislative branch agency the registrant expects to lobby during the registration 10 period. 11 (c-6) The nature of the client's business, by 12 indicating all of the following categories that apply: 13 (1) banking and financial services, (2) manufacturing, 14 (3) education, (4) environment, (5) healthcare, (6) 15 16 insurance, (7) community interests, (8) labor, (9) public relations or advertising, (10) marketing or sales, (11) 17 hospitality, (12) engineering, (13) information or 18 19 technology products or services, (14) social services, (15) public utilities, (16) racing or wagering, (17) real 20 estate or construction, (18) telecommunications, (19) 21 22 trade or professional association, (20) travel or tourism, (21) transportation, and (22) other (setting 23 24 forth the nature of that other business). 25 (d)--A-picture-of-the-registrant. The registrant must file an amendment to the statement 26 27 within 14 calendar days to report any substantial change or addition to the information previously filed, except that a 28 registrant must file an amendment to the statement to 29 30 disclose a new agreement to retain the registrant for 31 lobbying services before any service is performed which requires the person to register, but in any event not later 32 than 2 business days after entering into the retainer 33 34 agreement.

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1 Not later than 12 months after the effective date of this amendatory Act of the 93rd General Assembly, or as soon 2 3 thereafter as the Secretary of State has provided adequate 4 software to the persons required to file, all statements and 5 amendments to statements required to be filed shall be filed electronically. The Secretary of State shall promptly make 6 7 all filed statements and amendments to statements publicly 8 available by means of a searchable database that is 9 accessible through the World Wide Web. The Secretary of State 10 shall provide all software necessary to comply with this 11 provision to all persons required to file. The Secretary of 12 State shall implement a plan to provide computer access and 13 assistance to persons required to file electronically.

Persons required to register under this Act prior to July 14 15 1, 2003, shall remit a single, annual and nonrefundable \$50 16 registration fee. All fees collected for registrations prior to July 1, 2003, shall be deposited into the Lobbyist 17 Registration Administration Fund for administration and 18 enforcement of this Act. Beginning July 1, 2003, all persons 19 other than entities qualified under Section 501(c)(3) of the 20 21 Internal Revenue Code required to register under this Act 22 shall remit a single, annual, and nonrefundable \$350 \$300 registration fee and, on an annual basis, a picture of the 23 registrant. Entities required to register under this Act 24 which are qualified under Section 501(c)(3) of the Internal 25 Revenue Code shall remit a single, annual, and nonrefundable 26 \$150 \$100 registration fee. A registrant may, in lieu of 27 submitting a picture on an annual basis, authorize the 28 29 Secretary of State to use any photo identification available in any database maintained by the Secretary of State for 30 31 other purposes. The-increases-in-the-fees-from--\$50--to--\$100 and--from--\$50--to--\$300--by--this-amendatory-Act-of-the-93rd 32 General-Assembly-are-in-addition-to-any--other--fee--increase 33 34 enacted--by--the--93rd-or-any-subsequent-General-Assembly. Of

1 each registration fee collected for registrations on or after 2 July 1, 2003, <u>\$50 shall be deposited into the Lobbyist</u> 3 Registration Administration Fund for administration and 4 enforcement of this Act and is intended to implement and maintain electronic filing of reports under this Act, any 5 6 additional-amount-collected-as-a--result--of--any--other--fee 7 increase--enacted--by--the--93rd--or--any--subsequent-General 8 Assembly-shall-be-deposited-into--the--Lobbyist--Registration 9 Administration-Fund-for-the-purposes-provided-by-law-for-that fee--increase, the next \$100 shall be deposited into the 10 11 Lobbyist Registration Administration Fund for administration and enforcement of this Act, and any balance shall be 12 deposited into the General Revenue Fund. 13

14 (Source: P.A. 93-32)

15 (Text of Section as amended by 93 HB3412enr.)

Sec. 5. Lobbyist registration and disclosure. Every 16 17 person required to register under Section 3 shall before any service is performed which requires the person to register, 18 but in any event not later than 2 business days after being 19 employed or retained, and on or before each January 31 and 20 July 31 thereafter, file in the Office of the Secretary of 21 22 State а written statement containing the following information with respect to each person or entity employing 23 24 or retaining the person required to register:

(a) The registrant's name, permanent address,
e-mail address, if any, fax number, if any, business
telephone number, and temporary address, if the
registrant has a temporary address while lobbying.

29 (a-5) If the registrant is an organization or 30 business entity, the information required under 31 subsection (a) for each person associated with the 32 registrant who will be lobbying, regardless of whether 33 lobbying is a significant part of his or her duties. 1 (b) The name and address of the person or persons 2 employing or retaining registrant to perform such 3 services or on whose behalf the registrant appears.

4 (c) A brief description of the executive,
5 legislative, or administrative action in reference to
6 which such service is to be rendered.

7 (c-5) Each executive and legislative branch agency
8 the registrant expects to lobby during the registration
9 period.

(c-6) The nature of the client's business, by 10 11 indicating all of the following categories that apply: 12 (1) banking and financial services, (2) manufacturing, education, (4) environment, (5) healthcare, (6) 13 (3) insurance, (7) community interests, (8) labor, (9) public 14 15 relations or advertising, (10) marketing or sales, (11) 16 hospitality, (12) engineering, (13) information or technology products or services, (14) social services, 17 (15) public utilities, (16) racing or wagering, (17) real 18 19 estate or construction, (18) telecommunications, (19) trade or professional association, (20) travel 20 or 21 tourism, (21) transportation, and (22) other (setting 22 forth the nature of that other business).

23 The registrant must file an amendment to the statement within 14 calendar days to report any substantial change or 24 25 addition to the information previously filed, except that a registrant must file an amendment to the statement to 26 27 disclose a new agreement to retain the registrant for lobbying services before any service is performed which 28 29 requires the person to register, but in any event not later 30 than 2 business days after entering into the retainer 31 agreement.

Not later than 12 months after the effective date of this amendatory Act of the 93rd General Assembly, or as soon thereafter as the Secretary of State has provided adequate

1 software to the persons required to file, all statements and 2 amendments to statements required to be filed shall be filed electronically. The Secretary of State shall promptly make 3 4 all filed statements and amendments to statements publicly available by means of a searchable database that is 5 accessible through the World Wide Web. The Secretary of State 6 7 shall provide all software necessary to comply with this 8 provision to all persons required to file. The Secretary of 9 State shall implement a plan to provide computer access and assistance to persons required to file electronically. 10

11 Persons required to register under this Act prior to July 1, 2003, shall--on-an-annual-basis, remit a single, annual 12 13 and nonrefundable  $\frac{550}{510}$   $\frac{5100}{5100}$  registration fee. All fees collected for registrations prior to July 1, 2003, shall be 14 15 deposited into the Lobbyist Registration Administration Fund 16 for administration and enforcement of this Act. Beginning 17 July 1, 2003, all persons other than entities qualified under Section 501(c)(3) of the Internal Revenue Code required to 18 register under this Act shall remit a single, annual, and 19 20 nonrefundable \$350 registration fee and, on an annual basis, 21 a picture of the registrant. Entities required to register 22 under this Act which are qualified under Section 501(c)(3) of 23 the Internal Revenue Code shall remit a single, annual, and 24 nonrefundable \$150 registration fee and--a-picture-of-the 25 registrant. A registrant may, in lieu of submitting a picture on an annual basis, authorize the Secretary of State to use 26 any photo identification available in any database maintained 27 by the Secretary of State for other purposes. Of each 28 29 registration fee collected for registrations on or after July 1, 2003, \$50 All-fees shall be deposited into the Lobbyist 30 Registration Administration Fund for administration and 31 enforcement of this Act and -- The -increase -in -the -fee -from -\$50 32 33 to-\$100-by-this--amendatory--Act--and--of--the--93rd--General 34 Assembly is intended to be used to implement and maintain -98- LRB093 10272 JAM 19612 a

electronic filing of reports under this Act, the next \$100 shall be deposited into the Lobbyist Registration Administration Fund for administration and enforcement of this Act, and any balance shall be deposited into the General Revenue Fund. and-is-in-addition-to-any--other--fee--increase enacted-by-the-93rd-or-any-subsequent-General-Assembly: (Source: 93 HB3412enr.)

8 Section 990. Severability. The provisions of this Act 9 are severable under Section 1.31 of the Statute on Statutes.

10 Section 995. Closed sessions; vote requirement. This Act authorizes the ethics commissions of the executive branch and 11 legislative branch to conduct closed sessions, hearings, and 12 meetings in certain circumstances. In order to meet the 13 14 requirements of subsection (c) of Section 5 of Article IV of the Illinois Constitution, the General Assembly determines 15 that closed sessions, hearings, and meetings of the ethics 16 17 commissions, including the ethics commission for the legislative branch, are required by the public interest. 18 19 Thus, this Act is enacted by the affirmative vote of two-thirds of the members elected to each house of the 20 21 General Assembly.

Section 999. Effective date. This Act takes effect uponbecoming law.".