- 1 AN ACT concerning judicial elections.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 1. Short title. This Act may be cited as the
- 5 Supreme Court Campaign Reform Act.
- 6 Section 5. Definitions. In this Act:
- 7 "Allowable contribution" means a qualifying contribution,
- 8 a seed money contribution, or a personal contribution
- 9 authorized by this Act.
- 10 "Candidate" means any person seeking election to or
- 11 retention in the office of Judge of the Illinois Supreme
- 12 Court.
- "Campaign" includes the primary election campaign period
- 14 and the general election campaign period.
- "General election campaign period" means the period
- 16 beginning on the day after the general primary election and
- 17 ending on the day of the general election.
- 18 "Electioneering communication expenditure" means an
- 19 expenditure for any broadcast, cable, or satellite
- 20 communication, that refers to a clearly identified candidate
- 21 for Supreme Court, that is made within 60 days before a
- 22 general election or 30 days before a general primary
- 23 election, and that is broadcast to voters in the district
- 24 where the candidate is on the ballot. "Electioneering
- 25 communication" does not mean a communication appearing in a
- 26 news story, commentary, or editorial included in the course
- of regularly scheduled news coverage or a communication that
- 28 constitutes a candidate debate or forum."
- 29 "Eligible candidate" means a candidate for the office of
- 30 Judge of the Supreme Court who qualifies for public
- 31 financing by collecting the required number of qualifying

- 1 contributions, making all required reports and disclosures,
- 2 and being certified by the State Board as being in compliance
- 3 with this Act.
- 4 "Excess expenditure amount" means the amount of
- 5 expenditures made by a non-participating candidate in excess
- 6 of the public financing benefit available to an eligible
- 7 candidate for the same office that the non-participating
- 8 candidate seeks.
- 9 "Excess qualifying contribution amount" means the amount
- 10 of qualifying contributions accepted by a candidate beyond
- 11 the number or dollar amount of contributions required to
- 12 qualify a candidate for a public financing benefit.
- "Exploratory period" means the period that begins one
- 14 year prior to the general primary election date and ends on
- the day before the beginning of the primary election campaign
- 16 period for Judges of the Supreme Court.
- 17 "Fair election debit card" means a debit card issued by
- 18 the State Treasurer in accordance with Section 65 entitling a
- 19 candidate and agents of the candidate designated by the
- 20 candidate to draw money from an account maintained by the
- 21 State Treasurer to make expenditures authorized by law.
- 22 "Immediate family", when used with reference to a
- 23 candidate, includes the candidate's spouse, parents, and
- 24 children.
- 25 "Independent expenditure" means an expenditure by a
- 26 person expressly advocating the election or defeat of a
- 27 clearly identified candidate that is made without cooperation
- or consultation with a candidate, or any political committee
- or agent of a candidate, and that is not made in concert
- 30 with, or at the request or suggestion of, any candidate or
- 31 any political committee or agent of a candidate.
- "Non-participating candidate" means a candidate for the
- office of Judge of the Supreme Court who does not apply for a
- 34 public financing benefit or who otherwise is ineligible or

- 1 fails to qualify for a public financing benefit under this
- 2 Act.
- 3 "Personal funds" means funds contributed by a candidate
- 4 or a member of a candidate's immediate family.
- 5 "Primary election campaign period" means the period
- 6 beginning 30 days after the last day prescribed by law for
- 7 filing nomination papers and ending on the day of the general
- 8 primary election.
- 9 "Public financing qualifying period" means the period
- 10 beginning on the first day of July of an odd-numbered year
- 11 and ending on the day before the beginning of the primary
- 12 election campaign period for the office of Judge of the
- 13 Supreme Court.
- "Qualifying contribution" means a contribution between \$5
- and \$25 to a candidate made by a resident, at least 18 years
- old, of the district in which the candidate seeks office and
- 17 made during the public financing qualifying period that is
- acknowledged by written receipt identifying the contributor.
- 19 An individual may make only one qualifying contribution per
- 20 candidate.
- 21 "Qualifying report" is a list of all individual
- 22 qualifying contributions.
- "Seed money contribution" means a contribution in ar
- 24 amount of not more than \$100 made to a candidate for the
- office of Judge of the Supreme Court during the exploratory
- 26 period or the public financing qualifying period or a
- 27 contribution made to a candidate consisting of personal funds
- of that candidate in an amount not more than the amount
- 29 authorized under Section 30 during the exploratory period or
- 30 the public financing qualifying period.
- "State Board" means the State Board of Elections.
- "Supreme Court Democracy Trust Fund" means a special fund
- 33 created in the State Treasury and to be used, subject to
- 34 appropriation, by the State Board of Elections for the

- 1 funding of campaigns for participating Supreme Court
- 2 candidates.
- 3 Section 10. Qualification; certification.
- 4 (a) Before a candidate for nomination for election to 5 the office of Judge of the Supreme Court in the general
- 6 primary election may be certified as an eligible candidate to
- 7 receive a public financing benefit for the primary election
- 8 campaign period, the candidate must apply to the State Board
- 9 for a public financing benefit and file a sworn statement
- 10 that the candidate has complied and will comply with all
- 11 requirements of this Act throughout the applicable campaign,
- 12 including the general primary election and the general
- 13 election. A candidate must file the application and statement
- 14 no later than the beginning of the primary election campaign
- 15 period for the office of Judge of the Supreme Court.
- 16 (b) A candidate shall be certified by the State Board as
- 17 an eligible candidate for receipt of public financing for a
- 18 primary election if the candidate complies with subsection
- 19 (a) and receives a number of qualifying contributions at
- least equal to 0.15% of the number of ballots cast in the
- 21 district in last gubernatorial election from individual
- 22 qualifying contributors before the close of the public
- 23 financing qualifying period.
- 24 (c) The State Board must verify a candidate's compliance
- 25 with the requirements of subsection (b) by any verification
- 26 and sampling techniques that the State Board considers
- 27 appropriate.
- 28 (d) Each candidate must acknowledge each qualifying
- 29 contribution by a receipt to the contributor that contains
- 30 the contributor's name and home address. A candidate must
- 31 file a qualifying report with the State Board of Elections.
- 32 (e) A qualifying contribution may be used only for the
- 33 purpose of making an expenditure authorized by law.

- 1 Section 15. Time of application; general election.
- 2 (a) Before a candidate may be certified as eligible for
- 3 receipt of public financing for a general election, the
- 4 candidate must apply to the State Board and file a sworn
- 5 statement that the candidate has fulfilled all the
- 6 requirements of this Act during the primary election campaign
- 7 period and will comply with the requirements of this Act
- 8 during the general election campaign period. The application
- 9 must be filed no later than the 7th day after the date of the
- 10 general primary election.
- 11 (b) The State Board must certify a candidate as an
- 12 eligible candidate for receipt of public financing for a
- 13 general election campaign period if the candidate complies
- 14 with subsection (a) and the candidate was an eligible
- 15 candidate during the primary election campaign period.
- 16 Section 20. Agreement by candidate. An eligible candidate
- 17 who accepts a public financing benefit under this Act during
- 18 the primary election campaign period must agree to comply
- 19 with all requirements of this Act throughout the general
- 20 election campaign period as a precondition to receipt of
- 21 public financing. An eligible candidate who accepts a public
- 22 financing benefit during a primary election campaign period
- 23 may not elect to accept private contributions in violation of
- 24 this Act during the corresponding election campaign period.
- 25 Section 25. Requirements imposed upon eligible
- 26 candidates.
- 27 (a) An eligible candidate may not accept private
- 28 contributions other than seed money contributions and
- 29 qualifying contributions.
- 30 (b) In addition to reports required to be filed under
- 31 the Election Code, a candidate who receives a public
- 32 financing benefit must furnish complete financial records,

- 1 including records of seed money contributions, qualifying
- 2 contributions, and expenditures on the last day of the month.
- 3 (c) In addition to adhering to requirements imposed
- 4 under the Election Code, a candidate who receives a public
- 5 financing benefit must maintain records of all contributions
- of at least \$5 and not more than \$100, including seed money
- 7 contributions and qualifying contributions, that contain the
- 8 full name of the contributor and the contributor's full home
- 9 address.
- 10 (d) The failure to record or provide the information
- 11 specified in subsection (c) disqualifies a contribution from
- 12 counting as a qualifying contribution.
- 13 (e) No eligible candidate and no person acting on a
- 14 candidate's behalf may deposit any contribution that is not
- recorded in accordance with subsection (c) in a candidate's
- 16 campaign account.
- 17 (f) No eligible candidate may accept more than \$25 in
- 18 cash from any contributor.
- 19 Section 30. Personal funds of candidates.
- 20 (a) The personal funds of an eligible candidate
- 21 contributed as seed money contributions may not exceed an
- 22 aggregate amount of \$10,000. This includes funds from the
- 23 candidate's immediate family.
- 24 (b) No eligible candidate may make any expenditure
- 25 derived from personal funds after the close of the public
- 26 financing qualifying period.
- 27 (c) Eligible candidates may not loan personal funds to
- their campaign.
- 29 Section 35. Seed money contributions.
- 30 (a) An eligible candidate may accept seed money
- 31 contributions from any individual or political committee
- 32 before the end of the public financing qualifying period,

- 1 provided the total contributions from one contributor, except
- 2 personal funds and qualifying contributions otherwise
- 3 permitted under this Act, do not exceed \$100 and the
- 4 aggregate contributions, including personal funds but not
- 5 including qualifying contributions, do not exceed \$30,000.
- 6 (b) An eligible candidate may make expenditures from
- 7 seed money contributions only during the exploratory period
- 8 and the public financing qualifying period.
- 9 Section 40. Excess contributions. An amount equivalent
- 10 to the excess contributions must be deducted by the State
- 11 Board from the candidate's public financing benefit. A
- 12 candidate must return to the State Board all seed money and
- 13 personal contributions, including in-kind contributions, that
- 14 exceed the limits prescribed in Section 35 within 48 hours
- 15 after the end of the exploratory period. The State Board must
- 16 deposit all contributions returned under this Section into
- 17 the Illinois Supreme Court Democracy Trust Fund.
- 18 Section 45. Certification by candidate; line of credit.
- 19 (a) To apply for a public financing benefit, a candidate
- 20 must certify to the State Board that the candidate has
- 21 complied and will comply, throughout the applicable campaign,
- 22 with all requirements of this Act and that all disclosures
- 23 required at the time of application have been made. The
- 24 candidate must present evidence of the requisite number of
- 25 qualifying contributions received by the candidate. The
- 26 candidate's request for certification must be signed by the
- 27 candidate and the treasurer of the candidate's political
- 28 committee.
- 29 (b) The State Board must distribute to each eligible
- 30 candidate at the general primary election a line of credit
- 31 for public financing promptly after the candidate
- 32 demonstrates his or her eligibility and, in any event, not

- 1 later than 5 days after the end of the public financing
- 2 qualifying period; provided, however, that no candidate may
- 3 use a line of credit distributed under this subsection until
- 4 the beginning of the primary election campaign period.
- 5 (c) The State Board must distribute to each eligible
- 6 candidate for Judge of the Supreme Court in the general
- 7 election a line of credit for public financing not later than
- 8 48 hours after the date of the general primary election for
- 9 the office of Judge of the Supreme Court. No candidate for
- Judge of the Supreme Court may receive a line of credit until
- 11 all candidates for Judge of the Supreme Court who apply and
- 12 qualify for a public financing benefit have been certified as
- 13 eligible candidates.
- 14 (d) If any candidate who receives a public financing
- 15 benefit violates the requirements of this Act, the candidate
- 16 will be subject to the penalties and enforcement outlined in
- 17 Section 70. The State Board must deposit all repayments
- 18 received under this subsection into the Illinois Supreme
- 19 Court Democracy Trust Fund.
- 20 Section 50. Public financing benefits.
- 21 (a) The State Board must provide to each eligible
- 22 candidate who qualifies to receive a public financing benefit
- 23 for the primary or general election campaign period separate
- lines of credit for the primary and general election campaign
- 25 periods in the amounts specified in this Section subject to
- any required adjustment under Section 40, 55, 60, or 80. An
- 27 eligible candidate may use this credit to finance any lawful
- 28 expenditures during the primary and general election campaign
- 29 periods. An eligible candidate may not use this credit to
- 30 repay any loan in violation of this Act or any other
- 31 applicable law.
- 32 (b) The total public financing benefit available to
- 33 eligible candidates for the primary and general election

2 this Section. Matching funds that become available due to Section 55 or Section 60 are not counted toward the public 3 4 benefit. Eligible candidates may decide the financing allocation of their benefit between the primary election 5 campaign period and the general election campaign period, 6

shall be \$750,000, subject to adjustment by subsection (e) of

- 7 provided that no candidate may allocate less than 20% or more
- 8 than 80% during the primary election campaign period, nor may
- 9 a candidate allocate more then 80% during the general
- election campaign period. Any portion of 10 the benefit
- 11 allocated but unspent or uncommitted for expenses at the
- close of the primary election campaign period is forfeited 12
- 13 and may not be spent during the general election campaign
- period. 14

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- 15 Instead of the public financing benefit 16 subsection (b), an eligible candidate who is unopposed, other than by write-in candidates, in a primary election shall
- 17
- receive a public financing allocation of \$50,000 for 18
- 19 primary election campaign period.
- of the benefit in subsection 20 (d) Instead (b),
- 21 eligible candidate who is unopposed, other than by write-in
- 22 candidates, in a general election shall receive a public
- 23 financing allocation of \$75,000 for the general election
- 24 campaign period.
- 25 (e) An eligible candidate in a general election in which
- 26 there are no other candidates whose names appear on the
- ballot must receive a line of credit of \$75,000 27 for the
- election campaign period, beginning the day after the primary 28
- election and ending 90 days after the general election. 29
- 30 Notwithstanding subsection (b), beginning on April
- 1, 2007 and every 2 years thereafter, the State Board must 31
- 32 modify the public financing benefits provided for in
- subsection (b) to adjust for the change in the Consumer Price 33
- Index, All Items, U. S. City Average, published by the United 34

- 1 States Department of Labor for the preceding 2-year period
- 2 ending on December 31.
- 3 Section 55. Financial activity by non-participating 4 candidates.
- 5 (a) In addition to other reports required by law, 6 non-participating candidate for the office of Judge of the 7 Supreme Court at the general primary election or the general 8 election who receives contributions or makes or obligates to make expenditures in an amount more than 5% greater than 9 10 public financing benefit applicable to an eligible candidate for the same office at the same general primary election or 11 general election must file a report with the State Board 12 itemizing the total contributions received and expenditures 13 made or obligated to be made by the candidate as of the date 14 15 of the report. The State Board must transmit copies of report to all candidates for the office of Judge of the 16 17 Supreme Court at the same election. A non-participating 18 candidate must file additional reports after the candidate makes or obligates to make each additional \$1,000 19 of expenditures. If the contributions are received or the 20 expenditures are made or obligated to be made more than 6 21 22 weeks before the date of the general primary election or general election at which the name of the candidate appears 23 24 on the ballot, the reports must be made at the next regular reporting interval under Section 25. If the contributions 25 are received or the expenditures are made or obligated to 26 27 made within 6 weeks before the date of the general primary election or general election at which the name of 28 29 candidate appears on the ballot, the reports must be made within 24 hours after each 30 instance in which the 31 contributions are received or the expenditures are made or obligated to be made. 32
- 33 (b) Upon receipt of the information, the State Board

1 shall immediately notify all opposing eligible candidates. If 2 a non-participating candidate makes expenditures or becomes obligated to make expenditures that exceed the 3 4 financing benefit, an eligible candidate may request matching 5 up to the amount by which the expenditures or б obligations of the non-participating candidate exceed the public financing benefit. If an eligible candidate requests 7 8 these matching funds, the State Board shall immediately 9 credit his or her account with an additional line of credit equivalent to the request, provided that the sum total 10 11 matching funds credited to the candidate in the primary election campaign period and the general election campaign 12 13 period for independent expenditures, electioneering communication under Section 60, 14 expenses and 15 non-participating expenses may not exceed the value of the 16 public financing benefit. Any matching funds requested but not spent or committed at the conclusion of the primary 17 election campaign period are forfeited and may not be spent 18 19 during the general election campaign period.

20 Section 60. Independent expenditures and electioneering communications.

22 If any person makes, or becomes obligated to make, oral or written agreement an independent expenditure and 23 24 electioneering communications in excess of \$1,000 respect to a candidate for the office of Judge of the Supreme 25 Court at a general primary or general election, that person 26 must file with the State Board a notice of such expenditure 2.7 28 or obligation to make such an expenditure. Any such person 29 must file reports of the expenditures or obligations to make the expenditures on the 15th or last day of the month that 30 31 immediately follows the date of the expenditure or the obligation to make the expenditure, whichever comes first, 32 except that, within 6 weeks before the date of the general 33

- 1 primary election or general election, the person must file
- 2 the reports within 24 hours after each independent
- 3 expenditure is made or obligated to be made. Any such person
- 4 must file additional reports after each additional \$1,000 of
- 5 expenditures are made or obligated to be made.
- 6 (b) When the aggregate of independent expenditures and
- 7 electioneering communication expenditures against an eligible
- 8 candidate for an office or for the opponents of that
- 9 candidate exceed 10% of the public financing benefit for that
- 10 office in any campaign an eligible candidate may request
- 11 matching funds of up to the amount of the independent
- 12 expenditure or electioneering communication expense. If a
- 13 candidate requests matching funds, the State Board must
- 14 immediately credit that candidate's account with ar
- 15 additional line of credit equivalent to the amount requested,
- 16 provided that the sum total of matching funds credited to the
- 17 candidate in the primary election campaign period and the
- 18 general election campaign period for independent
- 19 expenditures, electioneering communication expenses, and
- 20 non-participating expenses under Section 55 may not exceed
- 21 the value of the public financing benefit. Any matching funds
- 22 requested but not spent or committed at the conclusion of the
- 23 primary election campaign period are forfeited and may not be
- spent during the general election campaign period.
- 25 Section 65. Illinois Supreme Court Democracy Trust Fund.
- 26 (a) All moneys collected under Sections 40, 45, and 70
- of this Act shall be deposited into the Illinois Supreme
- 28 Court Democracy Trust Fund, a special fund created in the
- 29 State treasury, and, subject to appropriation, may be used by
- 30 the State Board of Elections for the purposes of this Act.
- 31 The State Treasurer, in consultation with the State Board,
- 32 must contract with a debit card issuer to permit eligible
- 33 candidates and their agents to draw upon moneys appropriated

- 1 from the Fund through an account with the card issuer.
- 2 (b) Upon a determination of a candidate's eligibility
- 3 for a public financing benefit as provided for in subsection
- 4 (a) of Section 45, the State Treasurer must issue to the
- 5 eligible candidate a debit card, known as the fair election
- 6 debit card, entitling the candidate and agents of the
- 7 candidate designated by the candidate to draw money from an
- 8 account to make expenditures on behalf of the candidate.
- 9 (c) No eligible candidate or agent of an eligible
- 10 candidate may make any expenditure by any other means other
- 11 than through the use of the fair election debit card. No such
- 12 candidate or agent may use a fair election debit card to
- obtain cash, except that cash amounts of \$100 or less may be
- 14 drawn on the fair election debit card and used to make
- 15 expenditures of no more than \$25 each. A candidate must
- 16 maintain records of all such expenditures and must report the
- 17 expenditures to the State Board in accordance with Section
- 18 25.
- 19 Section 70. Penalties; enforcement.
- 20 (a) If an eligible candidate makes expenditures that
- 21 exceed the public financing benefit allocated to the
- 22 candidate for any campaign, the candidate may be required to
- 23 forfeit to the Illinois Supreme Court Democracy Trust Fund an
- 24 amount equal to not more than 10 times and not less than 2
- 25 times the amount by which the expenditures exceeded the
- 26 allocation.
- 27 (b) Any eligible candidate who accepts contributions in
- 28 excess of any limitation imposed under this Act may be
- 29 required to forfeit to the Illinois Supreme Court Democracy
- 30 Trust Fund an amount equal to not more than 10 times and not
- 31 less than 2 times the amount by which the contributions
- 32 exceed the applicable limitation.
- 33 (c) If the State Board finds that there is reasonable

- 1 cause to believe that a candidate has made excess
- 2 expenditures or has accepted excess contributions in
- 3 violation of the Act, the State Board must attempt for a
- 4 period of not more than 14 days after its finding to correct
- 5 the matter by informal methods of conference and conciliation
- 6 and to enter into a settlement and conciliation agreement
- 7 with the candidate involved. A settlement and conciliation
- 8 agreement made under this subsection is a public record.
- 9 Unless violated, a settlement and conciliation agreement is a
- 10 bar to any civil action under subsection (d).
- 11 (d) If the State Board has reasonable cause to believe
- 12 that a candidate has made excess expenditures or has accepted
- 13 excess contributions and the State Board is unable to correct
- 14 the matter by informal methods within the time prescribed in
- 15 subsection (c), the State Board must make a public finding of
- 16 reasonable cause in the matter. After making a public
- 17 finding, the State Board may bring an action in the circuit
- 18 court to impose a forfeiture under subsection (a) or (b).
- 19 (e) If an elector believes that a candidate has violated
- 20 this Act and the elector is entitled to vote for or against
- 21 the candidate in the election in connection with which the
- violation is alleged to have occurred, the elector may file a
- 23 complaint with the State Board requesting it to take remedial
- 24 action. If the State Board refuses to take remedial action
- or, within 30 days after the filing of a complaint, fails to
- 26 take remedial action, the elector may commence a civil action
- in the appropriate circuit court under subsection (d)
- 28 requesting the court to impose a forfeiture under subsection
- 29 (a) or (b).
- 30 (f) The State Board and the circuit court must expedite
- 31 all proceedings under this Section so that all complaints
- 32 brought prior to an election are resolved, to the extent
- 33 possible, before the election is held.
- 34 (g) If a complaint brought under this Section is

- 1 resolved against the complainant and is found to have been
- 2 brought in bad faith and without reasonable basis therefor,
- 3 the circuit court may assess costs, including reasonable
- 4 attorney fees, against the complainant.
- 5 Section 75. Prohibited acts.
- 6 (a) If an eligible candidate or agent of a eligible
- 7 candidate knowingly accepts more contributions than the
- 8 candidate is entitled to receive or makes expenditures
- 9 exceeding the amount of the public financing benefit received
- 10 by the candidate, the candidate or agent is guilty of a
- 11 Class 3 felony.
- 12 (b) If a candidate who receives a public financing
- 13 benefit, or an agent of that a candidate, knowingly makes a
- 14 expenditure by means other than through use of the fair
- election debit card, except as permitted under subsection (c)
- of Section 65, the candidate or agent is guilty of a Class 3
- 17 felony.
- 18 (c) If, in connection with the receipt or expenditure of
- 19 a public financing benefit for an election campaign, any
- 20 person knowingly provides false information to the State
- 21 Board, or knowingly conceals or withholds information from
- the State Board, that person is guilty of a Class 3 felony.
- 23 Section 85. Contributions into non-participating
- 24 candidates; attributions. A non-participating candidate may
- 25 accept contributions from private sources in amounts no
- greater than \$1,000 in the aggregate, during the prescribed
- 27 campaign periods.
- 28 Section 90. Deposits into Illinois Supreme Court
- 29 Democracy Trust Fund. The Department of Revenue shall
- 30 transfer to the Illinois Supreme Court Democracy Trust Fund
- 31 any amounts contributed to the Illinois Supreme Court

- 1 Democracy Trust Fund collected pursuant to Section 506.7 of
- 2 the Illinois Income Tax Act.
- 3 Section 95. Attorneys-at-law contribution. The Supreme
- 4 Court may, in its discretion, require attorneys, licensed to
- 5 practice in Illinois, to make monetary contributions to the
- 6 Illinois Supreme Court Democracy Trust Fund not to exceed \$25
- 7 annually.
- 8 Section 105. Voluntary contributions. Individuals and
- 9 other entities may make direct voluntary contributions to the
- 10 Illinois Supreme Court Democracy Trust Fund. However,
- 11 contributions may not exceed \$1,000 per calendar year.
- 12 Section 110. Fund operational. The Illinois Supreme
- 13 Court Democracy Fund shall become operational when the Fund
- 14 has attained \$5,000,000.
- 15 Section 115. Severability. The provisions of this Act are
- 16 severable. If any provision of this Act is held invalid by a
- 17 court of competent jurisdiction, the invalidity does not
- 18 affect other provisions of the Act that can be given effect
- 19 without the invalid provision.
- 20 Section 900. The Election Code is amended by changing
- 21 Sections 9-1.5, 9-1.7, 9-1.8, and 9-10 and by adding Section
- 22 9-1.5a as follows:
- 23 (10 ILCS 5/9-1.5) (from Ch. 46, par. 9-1.5)
- Sec. 9-1.5. "Expenditure" means-
- 25 (1) a payment, distribution, purchase, loan, advance,
- deposit, or gift of money or anything of value, in connection
- 27 with the nomination for election, or election, of any person
- 28 to public office, in connection with the election of any

- 1 person as ward or township committeeman in counties of
- 2 3,000,000 or more population, or in connection with any
- 3 question of public policy. However, expenditure does not
- 4 include -
- 5 (a) the use of real or personal property and the
- 6 cost of invitations, food, and beverages, voluntarily
- 7 provided by an individual in rendering voluntary personal
- 8 services on the individual's residential premises for
- 9 candidate-related activities; provided the value of the
- service provided does not exceed an aggregate of \$150 in
- 11 a reporting period;
- 12 (b) the sale of any food or beverage by a vendor
- for use in a candidate's campaign at a charge less than
- the normal comparable charge, if such charge for use in a
- 15 candidate's campaign is at least equal to the cost of
- such food or beverage to the vendor.
- 17 (2) a transfer of funds between political committees.
- 18 (3) a payment for electioneering communications.
- 19 (Source: P.A. 89-405, eff. 11-8-95.)
- 20 (10 ILCS 5/9-1.5 new)
- 21 <u>Sec 9-1.5. "Electioneering Communications" means any</u>
- 22 <u>broadcast, cable, or satellite communication that refers to a</u>
- 23 <u>clearly identified candidate for public office, that is made</u>
- 24 <u>within 60 days before a general election for the office</u>
- 25 sought by the candidate or 30 days before a general primary
- 26 <u>election</u> for the office sought by the candidate, and that is
- 27 <u>broadcast to voters in the district where the candidate is on</u>
- 28 <u>the ballot. "Electioneering communications" does not mean a</u>
- 29 <u>communication appearing in a news story, commentary, or</u>
- 30 <u>editorial included in the course of regularly scheduled news</u>
- 31 <u>coverage or a communication which constitutes a candidate</u>
- 32 <u>debate or forum.</u>

- 1 (10 ILCS 5/9-1.7) (from Ch. 46, par. 9-1.7)
- 2 Sec. 9-1.7. "Local political committee" means the
- 3 candidate himself or any individual, trust, partnership,
- 4 committee, association, corporation, or other organization or
- 5 group of persons that which:

- (a) accepts contributions or grants or makes expenditures during any 12-month period in an aggregate amount exceeding \$3,000 on behalf of or in opposition to a candidate or candidates for public office who are required by the Illinois Governmental Ethics Act to file statements of economic interests with the county clerk, or on behalf of or in opposition to a candidate or candidates for election to the office of ward or township committeeman in counties of 3,000,000 or more population;
 - (b) accepts contributions or makes expenditures during any 12-month period in an aggregate amount exceeding \$3,000 in support of or in opposition to any question of public policy to be submitted to the electors of an area encompassing no more than one county; er
 - during any 12-month period in an aggregate amount exceeding \$3,000 and has as its primary purpose the furtherance of governmental, political or social values, is organized on a not-for-profit basis, and which publicly endorses or publicly opposes a candidate or candidates for public office who are required by the Illinois Governmental Ethics Act to file statements of economic interest with the County Clerk or a candidate or candidates for the office of ward or township committeeman in counties of 3,000,000 or more population; or
- 32 (d) accepts contributions or makes expenditures during
 33 any 12-month period in an aggregate amount exceeding \$3,000
 34 for the purpose of electioneering communications.

- 1 (Source: P.A. 90-737, eff. 1-1-99; 91-357, eff. 7-29-99.)
- 2 (10 ILCS 5/9-1.8) (from Ch. 46, par. 9-1.8)
- 3 Sec. 9-1.8. "State political committee" means the
- 4 candidate himself or any individual, trust, partnership,
- 5 committee, association, corporation, or any other
- 6 organization or group of persons that which--
- 7 (a) accepts contributions or grants or makes
- 8 expenditures during any 12-month period in an aggregate
- 9 amount exceeding \$3,000 on behalf of or in opposition to a
- 10 candidate or candidates for public office who are required by
- 11 the Illinois Governmental Ethics Act to file statements of
- 12 economic interests with the Secretary of State,
- 13 (b) accepts contributions or makes expenditures during
- 14 any 12-month period in an aggregate amount exceeding \$3,000
- in support of or in opposition to any question of public
- 16 policy to be submitted to the electors of an area
- 17 encompassing more than one county, er
- 18 (c) accepts contributions or makes expenditures during
- 19 any 12-month period in an aggregate amount exceeding \$3,000
- 20 and has as its primary purpose the furtherance of
- 21 governmental, political or social values, is organized on a
- 22 not-for-profit basis, and which publicly endorses or publicly
- 23 opposes a candidate or candidates for public office who are
- 24 required by the Illinois Governmental Ethics Act to file
- 25 statements of economic interest with the Secretary of State,
- 26 <u>or</u>
- 27 <u>(d) accepts contributions or makes expenditures during</u>
- 28 any 12-month period in an aggregate amount exceeding \$3,000
- for the purpose of electioneering communications.
- 30 (Source: P.A. 90-737, eff. 1-1-99.)
- 31 (10 ILCS 5/9-10) (from Ch. 46, par. 9-10)
- 32 Sec. 9-10. Financial reports.

(a) The treasurer of every state political committee and the treasurer of every local political committee shall file with the Board, and the treasurer of every local political committee shall file with the county clerk, reports of campaign contributions, and semi-annual reports of campaign contributions and expenditures on forms to be prescribed or approved by the Board. The treasurer of every political committee that acts as both a state political committee and a local political committee shall file a copy of each report with the State Board of Elections and the county clerk. Entities subject to Section 9-7.5 shall file reports required by that Section at times provided in this Section and are subject to the penalties provided in this Section.

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Reports of campaign contributions shall be filed no 14 15 than the 15th day next preceding each election 16 including a primary election in connection with which the accepting 17 committee has accepted or is contributions or has made or is making expenditures. 18 19 reports shall be complete as of the 30th day next preceding each election including a primary election. The Board shall 20 21 assess a civil penalty not to exceed \$5,000 for a violation 22 of this subsection, except that for State officers and 23 candidates and political committees formed for statewide office, the civil penalty may not exceed \$10,000. The fine, 24 25 however, shall not exceed \$500 for a first filing violation for filing less than 10 days after the deadline. There shall 26 be no fine if the report is mailed and postmarked at least 72 27 hours prior to the filing deadline. For the purpose of this 28 subsection, "statewide office" and "State officer" means the 29 30 Governor, Lieutenant Governor, Attorney General, Secretary of State, Comptroller, and Treasurer. However, a continuing 31 32 political committee that neither accepts contributions nor makes expenditures on behalf of or in opposition to any 33 34 candidate or public question on the ballot at an election

1 shall not be required to file the reports heretofore

2 prescribed but may file in lieu thereof a Statement of

3 Nonparticipation in the Election with the Board or the Board

4 and the county clerk.

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5 (b-5) Notwithstanding the provisions of subsection (b), б any contribution of \$500 or more received in the interim 7 between the last date of the period covered by the last report filed under subsection (b) prior to the election and 8 9 the date of the election shall be reported within 2 business days after its receipt. The State Board shall allow filings 10 11 under this subsection (b-5) to be made by facsimile purpose of this subsection, a 12 transmission. For the contribution is considered received on the date the public 13 official, candidate, or political committee (or equivalent 14 15 person in the case of a reporting entity other than a 16 political committee) actually receives it or, in the case of goods or services, 2 days after the date the public official, 17 candidate, committee, or other reporting entity receives the 18 19 certification required under subsection (b) of Section 9-6. Failure to report each contribution is a separate violation 20 The Board shall impose fines for 2.1 of this subsection.

violations of this subsection as follows:

- (1) if the political committee's or other reporting entity's total receipts, total expenditures, and balance remaining at the end of the last reporting period were each \$5,000 or less, then \$100 per business day for the first violation, \$200 per business day for the second violation, and \$300 per business day for the third and subsequent violations.
- (2) if the political committee's or other reporting entity's total receipts, total expenditures, and balance remaining at the end of the last reporting period were each more than \$5,000, then \$200 per business day for the first violation, \$400 per business day for the second

- 1 violation, and \$600 per business day for the third and
- 2 subsequent violations.
- Notwithstanding paragraphs (1) and (2), if the committee 3
- 4 failed to report expenditures that could trigger matching
- funds under the Supreme Court Campaign Reform Act, then the 5
- Board may assess a fine for each violation not to exceed 6
- \$10,000 plus the value of the unreported expense. 7
- 8 In addition to such reports the treasurer of every
- 9 political committee shall file semi-annual reports of
- campaign contributions and expenditures no later than July 10
- 11 31st, covering the period from January 1st through June 30th
- immediately preceding, and no later than January 31st, 12
- covering the period from July 1st through December 31st of 13
- the preceding calendar year. Reports of contributions and 14
- expenditures must be filed to cover the prescribed time 15
- 16 periods even though no contributions or expenditures may have
- been received or made during the period. The Board shall 17
- assess a civil penalty not to exceed \$5,000 for a violation 18
- 19 of this subsection, except that for State officers and
- candidates and political committees formed for statewide 20
- 21 office, the civil penalty may not exceed \$10,000. The fine,
- however, shall not exceed \$500 for a first filing violation 22
- be no fine if the report is mailed and postmarked at least 72

for filing less than 10 days after the deadline. There shall

hours prior to the filing deadline. For the purpose of this

- subsection, "statewide office" and "State officer" means the 26
- Governor, Lieutenant Governor, Attorney General, Secretary of 27
- State, Comptroller, and Treasurer. 28

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- A copy of each report or statement filed under this 29
- 30 Article shall be preserved by the person filing it for a
- period of two years from the date of filing. 31
- (Source: P.A. 90-737, eff. 1-1-99.) 32
- 33 Section 905. The State Finance Act is amended by adding

- 1 Section 5.595 as follows:
- 2 (30 ILCS 105/5.595 new)
- 3 <u>Sec. 5.595. The Illinois Supreme Court Democracy Trust</u>
- 4 Fund.
- 5 Section 910. The Illinois Income Tax Act is amended by
- 6 adding Section 506.7 as follows:
- 7 (35 ILCS 5/506.7 new)
- 8 <u>Sec. 506.7. Designation of tax to Illinois Supreme Court</u>
- 9 <u>Democracy Trust Fund. The Department shall print on its</u>
- 10 <u>standard individual income tax form a provision indicating</u>
- 11 that if the taxpayer wishes to contribute to the Illinois
- 12 Supreme Court Democracy Trust Fund, as authorized by this
- amendatory Act of the 93rd General Assembly, he or she may do
- 14 so by stating the amount of the contribution (not less than
- 15 \$1) on the return and that the contribution will reduce the
- 16 <u>taxpayers' refund or increase the amount of payment to</u>
- 17 <u>accompany the return. Failure to remit any amount of the</u>
- 18 <u>increased</u> payment shall reduce the contribution accordingly.
- 19 This Section does not apply to any amended return. This tax
- 20 <u>checkoff applies to income tax forms for taxable years 2003</u>
- 21 <u>and thereafter.</u>
- 22 Section 99. Effective date. This Act takes effect upon
- 23 becoming law.

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3	New Act
4	10 ILCS 5/9-1.5 from Ch. 46, par. 9-1.5
5	10 ILCS 5/9-1.5 new
6	10 ILCS 5/9-1.7 from Ch. 46, par. 9-1.7
7	10 ILCS 5/9-1.8 from Ch. 46, par. 9-1.8
8	10 ILCS 5/9-10 from Ch. 46, par. 9-10
9	30 ILCS 105/5.595 new
10	35 ILCS 5/506.7 new