103RD GENERAL ASSEMBLY

State of Illinois

2023 and 2024

SB3506

Introduced 2/9/2024, by Sen. Laura Ellman

SYNOPSIS AS INTRODUCED:

415 ILCS 5/39.5

from Ch. 111 1/2, par. 1039.5

Amends the Environmental Protection Act. Deletes a provision that requires a Clean Air Act Permit Program (CAAPP) permit to contain a provision which creates an emergency-related affirmative defense if certain requirements are met.

LRB103 37497 JAG 67620 b

1 AN ACT concerning safety.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Environmental Protection Act is amended by
changing Section 39.5 as follows:

6 (415 ILCS 5/39.5) (from Ch. 111 1/2, par. 1039.5)

7 Sec. 39.5. Clean Air Act Permit Program.

8 1. Definitions. For purposes of this Section:

9 "Administrative permit amendment" means a permit revision10 subject to subsection 13 of this Section.

"Affected source for acid deposition" means a source that includes one or more affected units under Title IV of the Clean Air Act.

14 "Affected States" for purposes of formal distribution of a 15 draft CAAPP permit to other States for comments prior to 16 issuance, means all States:

(1) Whose air quality may be affected by the source
covered by the draft permit and that are contiguous to
Illinois; or

20

(2) That are within 50 miles of the source.

21 "Affected unit for acid deposition" shall have the meaning 22 given to the term "affected unit" in the regulations 23 promulgated under Title IV of the Clean Air Act. - 2 - LRB103 37497 JAG 67620 b

"Applicable Clean Air Act requirement" means all of the 1 2 following as they apply to emissions units in a source 3 (including regulations that have been promulgated or approved by USEPA pursuant to the Clean Air Act which directly impose 4 5 requirements upon a source and other such federal requirements which have been adopted by the Board. These may include 6 7 requirements and regulations which have future effective 8 compliance dates. Requirements and regulations will be exempt 9 if USEPA determines that such requirements need not be contained in a Title V permit): 10

11 (1) Any standard or other requirement provided for in 12 applicable state implementation plan approved or the 13 promulgated by USEPA under Title I of the Clean Air Act 14 that implements the relevant requirements of the Clean Air 15 Act, including any revisions to the state Implementation Plan promulgated in 40 CFR Part 52, Subparts A and O and 16 17 other subparts applicable to Illinois. For purposes of this paragraph (1) of this definition, "any standard or 18 19 other requirement" means only such standards or 20 requirements directly enforceable against an individual source under the Clean Air Act. 21

(2) (i) Any term or condition of any preconstruction
permits issued pursuant to regulations approved or
promulgated by USEPA under Title I of the Clean Air
Act, including Part C or D of the Clean Air Act.

(ii) Any term or condition as required pursuant to

SB3506

26

- 3 - LRB103 37497 JAG 67620 b

1 Section 39.5 of any federally enforceable State 2 operating permit issued pursuant to regulations 3 approved or promulgated by USEPA under Title I of the 4 Clean Air Act, including Part C or D of the Clean Air 5 Act.

6 (3) Any standard or other requirement under Section
7 111 of the Clean Air Act, including Section 111(d).

8 (4) Any standard or other requirement under Section 9 112 of the Clean Air Act, including any requirement 10 concerning accident prevention under Section 112(r)(7) of 11 the Clean Air Act.

12 (5) Any standard or other requirement of the acid rain
13 program under Title IV of the Clean Air Act or the
14 regulations promulgated thereunder.

15 (6) Any requirements established pursuant to Section
16 504(b) or Section 114(a)(3) of the Clean Air Act.

17 (7) Any standard or other requirement governing solid
18 waste incineration, under Section 129 of the Clean Air
19 Act.

(8) Any standard or other requirement for consumer and
 commercial products, under Section 183(e) of the Clean Air
 Act.

(9) Any standard or other requirement for tank
vessels, under Section 183(f) of the Clean Air Act.

(10) Any standard or other requirement of the program
 to control air pollution from Outer Continental Shelf

- 4 - LRB103 37497 JAG 67620 b

1

SB3506

sources, under Section 328 of the Clean Air Act.

2 (11) Any standard or other requirement of the 3 regulations promulgated to protect stratospheric ozone 4 under Title VI of the Clean Air Act, unless USEPA has 5 determined that such requirements need not be contained in 6 a Title V permit.

7 (12) Any national ambient air quality standard or 8 increment or visibility requirement under Part C of Title 9 I of the Clean Air Act, but only as it would apply to 10 temporary sources permitted pursuant to Section 504(e) of 11 the Clean Air Act.

12 "Applicable requirement" means all applicable Clean Air 13 Act requirements and any other standard, limitation, or other 14 requirement contained in this Act or regulations promulgated 15 under this Act as applicable to sources of air contaminants 16 (including requirements that have future effective compliance 17 dates).

18 "CAAPP" means the Clean Air Act Permit Program, developed19 pursuant to Title V of the Clean Air Act.

20 "CAAPP application" means an application for a CAAPP 21 permit.

22 "CAAPP Permit" or "permit" (unless the context suggests 23 otherwise) means any permit issued, renewed, amended, modified 24 or revised pursuant to Title V of the Clean Air Act.

25 "CAAPP source" means any source for which the owner or 26 operator is required to obtain a CAAPP permit pursuant to - 5 - LRB103 37497 JAG 67620 b

1 subsection 2 of this Section.

"Clean Air Act" means the Clean Air Act, as now and
hereafter amended, 42 U.S.C. 7401, et seq.

"Designated representative" has the meaning given to it in 4 5 Section 402(26) of the Clean Air Act and the regulations promulgated thereunder, which state that the term "designated 6 7 representative" means a responsible person or official 8 authorized by the owner or operator of a unit to represent the 9 owner or operator in all matters pertaining to the holding, 10 transfer, or disposition of allowances allocated to a unit, 11 and the submission of and compliance with permits, permit 12 applications, and compliance plans for the unit.

13 "Draft CAAPP permit" means the version of a CAAPP permit 14 for which public notice and an opportunity for public comment 15 and hearing is offered by the Agency.

16 "Effective date of the CAAPP" means the date that USEPA 17 approves Illinois' CAAPP.

18 "Emission unit" means any part or activity of a stationary 19 source that emits or has the potential to emit any air 20 pollutant. This term is not meant to alter or affect the 21 definition of the term "unit" for purposes of Title IV of the 22 Clean Air Act.

23

"Federally enforceable" means enforceable by USEPA.

24 "Final permit action" means the Agency's granting with 25 conditions, refusal to grant, renewal of, or revision of a 26 CAAPP permit, the Agency's determination of incompleteness of

a submitted CAAPP application, or the Agency's failure to act on an application for a permit, permit renewal, or permit revision within the time specified in subsection 13, subsection 14, or paragraph (j) of subsection 5 of this Section.

General permit" means a permit issued to cover numerous
similar sources in accordance with subsection 11 of this
Section.

9 "Major source" means a source for which emissions of one 10 or more air pollutants meet the criteria for major status 11 pursuant to paragraph (c) of subsection 2 of this Section.

12 "Maximum achievable control technology" or "MACT" means 13 the maximum degree of reductions in emissions deemed 14 achievable under Section 112 of the Clean Air Act.

"Owner or operator" means any person who owns, leases,operates, controls, or supervises a stationary source.

17 "Permit modification" means a revision to a CAAPP permit 18 that cannot be accomplished under the provisions for 19 administrative permit amendments under subsection 13 of this 20 Section.

21 "Permit revision" means a permit modification or 22 administrative permit amendment.

23 "Phase II" means the period of the national acid rain 24 program, established under Title IV of the Clean Air Act, 25 beginning January 1, 2000, and continuing thereafter.

26 "Phase II acid rain permit" means the portion of a CAAPP

permit issued, renewed, modified, or revised by the Agency
 during Phase II for an affected source for acid deposition.

3 "Potential to emit" means the maximum capacity of a stationary source to emit any air pollutant under its physical 4 5 and operational design. Any physical or operational limitation 6 on the capacity of a source to emit an air pollutant, including 7 air pollution control equipment and restrictions on hours of 8 operation or on the type or amount of material combusted, 9 stored, or processed, shall be treated as part of its design if 10 the limitation is enforceable by USEPA. This definition does 11 not alter or affect the use of this term for any other purposes 12 under the Clean Air Act, or the term "capacity factor" as used 13 in Title IV of the Clean Air Act or the regulations promulgated 14 thereunder.

15 "Preconstruction Permit" or "Construction Permit" means a 16 permit which is to be obtained prior to commencing or 17 beginning actual construction or modification of a source or 18 emissions unit.

19 "Proposed CAAPP permit" means the version of a CAAPP 20 permit that the Agency proposes to issue and forwards to USEPA 21 for review in compliance with applicable requirements of the 22 Act and regulations promulgated thereunder.

"Regulated air pollutant" means the following:

24 (1) Nitrogen oxides (NOx) or any volatile organic25 compound.

26

23

(2) Any pollutant for which a national ambient air

- 8 - LRB103 37497 JAG 67620 b

SB3506

quality standard has been promulgated.

2

3

26

1

(3) Any pollutant that is subject to any standard promulgated under Section 111 of the Clean Air Act.

4 (4) Any Class I or II substance subject to a standard
5 promulgated under or established by Title VI of the Clean
6 Air Act.

7 (5) Any pollutant subject to a standard promulgated
8 under Section 112 or other requirements established under
9 Section 112 of the Clean Air Act, including Sections
10 112(g), (j) and (r).

11 (i) Any pollutant subject to requirements under 12 Section 112(j) of the Clean Air Act. Any pollutant 13 listed under Section 112(b) for which the subject source would be major shall be considered to be 14 15 regulated 18 months after the date on which USEPA was 16 required to promulgate an applicable standard pursuant 17 to Section 112(e) of the Clean Air Act, if USEPA fails to promulgate such standard. 18

(ii) Any pollutant for which the requirements of
Section 112(g)(2) of the Clean Air Act have been met,
but only with respect to the individual source subject
to Section 112(g)(2) requirement.

23 (6) Greenhouse gases.

24 "Renewal" means the process by which a permit is reissued 25 at the end of its term.

"Responsible official" means one of the following:

For a corporation: a president, secretary, 1 (1)2 treasurer, or vice-president of the corporation in charge 3 of a principal business function, or any other person who performs similar policy or decision-making functions for 4 5 the corporation, or a duly authorized representative of such person if the representative is responsible for the 6 7 overall operation of one or more manufacturing, 8 production, or operating facilities applying for or 9 subject to a permit and either (i) the facilities employ 10 more than 250 persons or have gross annual sales or 11 expenditures exceeding \$25 million (in second quarter 1980 12 dollars), or (ii) the delegation of authority to such 13 representative is approved in advance by the Agency.

14 For a partnership or sole proprietorship: a (2)15 general partner or the proprietor, respectively, or in the 16 case of a partnership in which all of the partners are 17 corporations, a duly authorized representative of the partnership if the representative is responsible for the 18 19 overall operation of one or more manufacturing, 20 production, or operating facilities applying for or subject to a permit and either (i) the facilities employ 21 22 more than 250 persons or have gross annual sales or 23 expenditures exceeding \$25 million (in second quarter 1980 24 dollars), or (ii) the delegation of authority to such 25 representative is approved in advance by the Agency.

26

(3) For a municipality, State, Federal, or other

public agency: either a principal executive officer or ranking elected official. For the purposes of this part, a principal executive officer of a Federal agency includes the chief executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., a Regional Administrator of USEPA).

(4) For affected sources for acid deposition:

8 (i) The designated representative shall be the 9 "responsible official" in far so as actions. 10 standards, requirements, or prohibitions under Title 11 IV of the Clean Air Act or the regulations promulgated 12 thereunder are concerned.

(ii) The designated representative may also be the
"responsible official" for any other purposes with
respect to air pollution control.

16 "Section 502(b)(10) changes" means changes that contravene 17 express permit terms. "Section 502(b)(10) changes" do not 18 include changes that would violate applicable requirements or 19 contravene federally enforceable permit terms or conditions 20 that are monitoring (including test methods), recordkeeping, 21 reporting, or compliance certification requirements.

"Solid waste incineration unit" means a distinct operating unit of any facility which combusts any solid waste material from commercial or industrial establishments or the general public (including single and multiple residences, hotels, and motels). The term does not include incinerators or other units

7

required to have a permit under Section 3005 of the Solid Waste 1 2 Disposal Act. The term also does not include (A) materials 3 recovery facilities (including primary or secondary smelters) which combust waste for the primary purpose of recovering 4 5 metals, (B) qualifying small power production facilities, as defined in Section 3(17)(C) of the Federal Power Act (16 6 U.S.C. 769(17)(C)), or qualifying cogeneration facilities, as 7 defined in Section 3(18)(B) of the Federal Power Act (16 8 9 U.S.C. 796(18)(B)), which burn homogeneous waste (such as 10 units which burn tires or used oil, but not including 11 refuse-derived fuel) for the production of electric energy or 12 in the case of qualifying cogeneration facilities which burn 13 homogeneous waste for the production of electric energy and steam or forms of useful energy (such as heat) which are used 14 for industrial, commercial, heating or cooling purposes, or 15 16 (C) air curtain incinerators provided that such incinerators 17 only burn wood wastes, yard waste and clean lumber and that such air curtain incinerators comply with opacity limitations 18 19 to be established by the USEPA by rule.

20 "Source" means any stationary source (or any group of 21 stationary sources) that is located on one or more contiguous 22 or adjacent properties that are under common control of the 23 same person (or persons under common control) and that belongs 24 to a single major industrial grouping. For the purposes of 25 defining "source," a stationary source or group of stationary 26 sources shall be considered part of a single major industrial

grouping if all of the pollutant emitting activities at such 1 2 source or group of sources located on contiguous or adjacent properties and under common control belong to the same Major 3 Group (i.e., all have the same two-digit code) as described in 4 5 the Standard Industrial Classification Manual, 1987, or such pollutant emitting activities at a stationary source (or group 6 of stationary sources) located on contiguous or adjacent 7 8 properties and under common control constitute a support 9 facility. The determination as to whether any group of 10 stationary sources is located on contiguous or adjacent 11 properties, and/or is under common control, and/or whether the 12 pollutant emitting activities at such group of stationary 13 sources constitute a support facility shall be made on a case 14 by case basis.

"Stationary source" means 15 any building, structure, 16 facility, or installation that emits or may emit any regulated 17 air pollutant or any pollutant listed under Section 112(b) of the Clean Air Act, except those emissions resulting directly 18 from an internal combustion engine for transportation purposes 19 or from a nonroad engine or nonroad vehicle as defined in 20 Section 216 of the Clean Air Act. 21

"Subject to regulation" has the meaning given to it in 40CFR 70.2, as now or hereafter amended.

24 "Support facility" means any stationary source (or group 25 of stationary sources) that conveys, stores, or otherwise 26 assists to a significant extent in the production of a

principal product at another stationary source (or group of stationary sources). A support facility shall be considered to be part of the same source as the stationary source (or group of stationary sources) that it supports regardless of the 2-digit Standard Industrial Classification code for the support facility.

7 "USEPA" means the Administrator of the United States
8 Environmental Protection Agency (USEPA) or a person designated
9 by the Administrator.

10

1.1. Exclusion From the CAAPP.

11 a. An owner or operator of a source which determines 12 that the source could be excluded from the CAAPP may seek 13 such exclusion prior to the date that the CAAPP 14 application for the source is due but in no case later than 15 9 months after the effective date of the CAAPP through the 16 imposition of federally enforceable conditions limiting the "potential to emit" of the source to a level below the 17 18 major source threshold for that source as described in paragraph (c) of subsection 2 of this Section, within a 19 20 State operating permit issued pursuant to subsection (a) 21 of Section 39 of this Act. After such date, an exclusion 22 from the CAAPP may be sought under paragraph (c) of 23 subsection 3 of this Section.

24 b. An owner or operator of a source seeking exclusion 25 from the CAAPP pursuant to paragraph (a) of this

subsection must submit a permit application consistent with the existing State permit program which specifically requests such exclusion through the imposition of such federally enforceable conditions.

5 c. Upon such request, if the Agency determines that 6 the owner or operator of a source has met the requirements 7 for exclusion pursuant to paragraph (a) of this subsection and other applicable requirements for permit issuance 8 9 under subsection (a) of Section 39 of this Act, the Agency 10 shall issue a State operating permit for such source under 11 subsection (a) of Section 39 of this Act, as amended, and 12 regulations promulgated thereunder with federally enforceable conditions limiting the "potential to emit" of 13 14 the source to a level below the major source threshold for 15 that source as described in paragraph (c) of subsection 2 16 of this Section.

d. The Agency shall provide an owner or operator of a
source which may be excluded from the CAAPP pursuant to
this subsection with reasonable notice that the owner or
operator may seek such exclusion.

e. The Agency shall provide such sources with thenecessary permit application forms.

23 2. Applicability.

a. Sources subject to this Section shall include:i. Any major source as defined in paragraph (c) of

2

3

4

5

6

7

8

14

1 this subsection.

ii. Any source subject to a standard or other requirements promulgated under Section 111 (New Source Performance Standards) or Section 112 (Hazardous Air Pollutants) of the Clean Air Act, except that a source is not required to obtain a permit solely because it is subject to regulations or requirements under Section 112(r) of the Clean Air Act.

9 iii. Any affected source for acid deposition, as
10 defined in subsection 1 of this Section.

iv. Any other source subject to this Section under the Clean Air Act or regulations promulgated thereunder, or applicable Board regulations.

b. Sources exempted from this Section shall include:

15 i. All sources listed in paragraph (a) of this 16 subsection that are not major sources, affected 17 for acid deposition sources or solid waste incineration units required to obtain a 18 permit 19 pursuant to Section 129(e) of the Clean Air Act, until 20 the source is required to obtain a CAAPP permit to the Clean Air Act or 21 pursuant regulations 22 promulgated thereunder.

ii. Nonmajor sources subject to a standard or
other requirements subsequently promulgated by USEPA
under Section 111 or 112 of the Clean Air Act that are
determined by USEPA to be exempt at the time a new

1 2

3

4

5

6

26

standard is promulgated.

iii. All sources and source categories that would be required to obtain a permit solely because they are subject to Part 60, Subpart AAA - Standards of Performance for New Residential Wood Heaters (40 CFR Part 60).

iv. All sources and source categories that would
be required to obtain a permit solely because they are
subject to Part 61, Subpart M - National Emission
Standard for Hazardous Air Pollutants for Asbestos,
Section 61.145 (40 CFR Part 61).

v. Any other source categories exempted by USEPA
regulations pursuant to Section 502(a) of the Clean
Air Act.

vi. Major sources of greenhouse gas emissions
required to obtain a CAAPP permit under this Section
if any of the following occurs:

(A) enactment of federal legislation depriving
the Administrator of the USEPA of authority to
regulate greenhouse gases under the Clean Air Act;

(B) the issuance of any opinion, ruling,
judgment, order, or decree by a federal court
depriving the Administrator of the USEPA of
authority to regulate greenhouse gases under the
Clean Air Act; or

(C) action by the President of the United

States or the President's authorized agent, including the Administrator of the USEPA, to repeal or withdraw the Greenhouse Gas Tailoring Rule (75 Fed. Reg. 31514, June 3, 2010).

5 If any event listed in this subparagraph (vi) occurs, CAAPP permits issued after such event shall 6 7 impose permit terms or conditions addressing not greenhouse gases during the effectiveness of any event 8 9 listed in subparagraph (vi). If any event listed in 10 this subparagraph (vi) occurs, any owner or operator 11 with a CAAPP permit that includes terms or conditions 12 addressing greenhouse gases may elect to submit an 13 application to the Agency to address a revision or 14 repeal of such terms or conditions. If any owner or 15 operator submits such an application, the Agency shall 16 expeditiously process the permit application in 17 accordance with applicable laws and regulations. Nothing in this subparagraph (vi) shall relieve an 18 19 owner or operator of a source from the requirement to 20 obtain a CAAPP permit for its emissions of regulated 21 air pollutants other than greenhouse gases, as 22 required by this Section.

c. For purposes of this Section the term "majorsource" means any source that is:

25 i. A major source under Section 112 of the Clean26 Air Act, which is defined as:

1

2

3

4

A. For pollutants other than radionuclides, 1 2 any stationary source or group of stationary 3 sources located within a contiguous area and under common control that emits or has the potential to 4 5 emit, in the aggregate, 10 tons per year (tpy) or 6 more of any hazardous air pollutant which has been listed pursuant to Section 112(b) of the Clean Air 7 Act, 25 tpy or more of any combination of such 8 9 hazardous air pollutants, or such lesser quantity as USEPA may establish by rule. Notwithstanding 10 11 the preceding sentence, emissions from any oil or 12 gas exploration or production well (with its 13 associated equipment) and emissions from any 14 pipeline compressor or pump station shall not be 15 aggregated with emissions from other similar 16 units, whether or not such units are in a 17 contiguous area or under common control, to 18 determine whether such stations are major sources.

19B. For radionuclides, "major source" shall20have the meaning specified by the USEPA by rule.

21 ii. A major stationary source of air pollutants, 22 as defined in Section 302 of the Clean Air Act, that 23 directly emits or has the potential to emit, 100 tpy or 24 more of any air pollutant subject to regulation 25 (including any major source of fugitive emissions of 26 any such pollutant, as determined by rule by USEPA).

1	For purposes of this subsection, "fugitive emissions"
2	means those emissions which could not reasonably pass
3	through a stack, chimney, vent, or other
4	functionally-equivalent opening. The fugitive
5	emissions of a stationary source shall not be
6	considered in determining whether it is a major
7	stationary source for the purposes of Section 302(j)
8	of the Clean Air Act, unless the source belongs to one
9	of the following categories of stationary source:
10	A. Coal cleaning plants (with thermal dryers).
11	B. Kraft pulp mills.
12	C. Portland cement plants.
13	D. Primary zinc smelters.
14	E. Iron and steel mills.
15	F. Primary aluminum ore reduction plants.
16	G. Primary copper smelters.
17	H. Municipal incinerators capable of charging
18	more than 250 tons of refuse per day.
19	I. Hydrofluoric, sulfuric, or nitric acid
20	plants.
21	J. Petroleum refineries.
22	K. Lime plants.
23	L. Phosphate rock processing plants.
24	M. Coke oven batteries.
25	N. Sulfur recovery plants.
26	O. Carbon black plants (furnace process).

SB3506 - 20 - LRB103 37497 JAG 67620 b 1 P. Primary lead smelters. 2 Q. Fuel conversion plants. 3 R. Sintering plants. S. Secondary metal production plants. 4 5 T. Chemical process plants. 6 U. Fossil-fuel boilers (or combination 7 thereof) totaling more than 250 million British thermal units per hour heat input. 8 9 V. Petroleum storage and transfer units with a total storage capacity exceeding 300,000 barrels. 10 11 W. Taconite ore processing plants. 12 X. Glass fiber processing plants. 13 Y. Charcoal production plants. Z. Fossil fuel-fired steam electric plants of 14 15 more than 250 million British thermal units per 16 hour heat input. 17 AA. All other stationary source categories, which as of August 7, 1980 are being regulated by a 18 19 standard promulgated under Section 111 or 112 of the Clean Air Act. 20 21 BB. Any other stationary source category 22 designated by USEPA by rule. 23 iii. A major stationary source as defined in part 24 D of Title I of the Clean Air Act including: 25 A. For ozone nonattainment areas, sources with 26 the potential to emit 100 tons or more per year of

volatile organic compounds or oxides of nitrogen 1 2 in areas classified as "marginal" or "moderate", 3 50 tons or more per year in areas classified as "serious", 25 tons or more per year in areas 4 5 classified as "severe", and 10 tons or more per 6 year in areas classified as "extreme"; except that 7 the references in this clause to 100, 50, 25, and 10 tons per year of nitrogen oxides shall not 8 9 apply with respect to any source for which USEPA 10 has made a finding, under Section 182(f)(1) or (2) 11 of the Clean Air Act, that requirements otherwise 12 applicable to such source under Section 182(f) of 13 the Clean Air Act do not apply. Such sources shall 14 remain subject to the major source criteria of 15 subparagraph (ii) of paragraph (c) of this 16 subsection.

B. For ozone transport regions established pursuant to Section 184 of the Clean Air Act, sources with the potential to emit 50 tons or more per year of volatile organic compounds (VOCs).

21 C. For carbon monoxide nonattainment areas (1) 22 that are classified as "serious", and (2) in which 23 stationary sources contribute significantly to 24 carbon monoxide levels as determined under rules 25 issued by USEPA, sources with the potential to 26 emit 50 tons or more per year of carbon monoxide.

17

18

19

20

D. For particulate matter (PM-10) nonattainment areas classified as "serious", sources with the potential to emit 70 tons or more per year of PM-10.

3. Agency Authority To Issue CAAPP Permits and Federally
Enforceable State Operating Permits.

7 a. The Agency shall issue CAAPP permits under this
8 Section consistent with the Clean Air Act and regulations
9 promulgated thereunder and this Act and regulations
10 promulgated thereunder.

11 b. The Agency shall issue CAAPP permits for fixed 12 terms of 5 years, except CAAPP permits issued for solid 13 waste incineration units combusting municipal waste which 14 shall be issued for fixed terms of 12 years and except 15 CAAPP permits for affected sources for acid deposition 16 which shall be issued for initial terms to expire on December 31, 1999, and for fixed terms of 5 years 17 thereafter. 18

c. The Agency shall have the authority to issue a 19 State operating permit for a source under subsection (a) 20 21 of Section 39 of this Act, as amended, and regulations 22 thereunder, which includes promulgated federallv 23 enforceable conditions limiting the "potential to emit" of 24 the source to a level below the major source threshold for 25 that source as described in paragraph (c) of subsection 2 of this Section, thereby excluding the source from the CAAPP, when requested by the applicant pursuant to paragraph (u) of subsection 5 of this Section. The public notice requirements of this Section applicable to CAAPP permits shall also apply to the initial issuance of permits under this paragraph.

d. For purposes of this Act, a permit issued by USEPA
under Section 505 of the Clean Air Act, as now and
hereafter amended, shall be deemed to be a permit issued
by the Agency pursuant to Section 39.5 of this Act.

11 4. Transition.

12 a. An owner or operator of a CAAPP source shall not be 13 required to renew an existing State operating permit for 14 any emission unit at such CAAPP source once a CAAPP 15 application timely submitted prior to expiration of the 16 State operating permit has been deemed complete. For purposes other than permit renewal, the obligation upon 17 18 the owner or operator of a CAAPP source to obtain a State 19 operating permit is not removed upon submittal of the 20 complete CAAPP permit application. An owner or operator of 21 a CAAPP source seeking to make a modification to a source 22 prior to the issuance of its CAAPP permit shall be 23 required to obtain a construction permit, operating 24 permit, or both as required for such modification in 25 accordance with the State permit program under subsection

1 (a) of Section 39 of this Act, as amended, and regulations 2 promulgated thereunder. The application for such 3 construction permit, operating permit, or both shall be 4 considered an amendment to the CAAPP application submitted 5 for such source.

6 b. An owner or operator of a CAAPP source shall 7 continue to operate in accordance with the terms and 8 conditions of its applicable State operating permit 9 notwithstanding the expiration of the State operating 10 permit until the source's CAAPP permit has been issued.

11 c. An owner or operator of a CAAPP source shall submit 12 its initial CAAPP application to the Agency no later than 13 12 months after the effective date of the CAAPP. The 14 Agency may request submittal of initial CAAPP applications 15 during this 12-month period according to a schedule set 16 forth within Agency procedures, however, in no event shall 17 the Agency require such submittal earlier than 3 months after such effective date of the CAAPP. An owner or 18 19 operator may voluntarily submit its initial CAAPP 20 application prior to the date required within this 21 paragraph or applicable procedures, if any, subsequent to 22 the date the Agency submits the CAAPP to USEPA for 23 approval.

d. The Agency shall act on initial CAAPP applications
in accordance with paragraph (j) of subsection 5 of this
Section.

e. For purposes of this Section, the term "initial
 CAAPP application" shall mean the first CAAPP application
 submitted for a source existing as of the effective date
 of the CAAPP.

5 f. The Agency shall provide owners or operators of CAAPP sources with at least 3 months advance notice of the 6 7 date on which their applications are required to be 8 submitted. In determining which sources shall be subject 9 to early submittal, the Agency shall include among its 10 considerations the complexity of the permit application, 11 and the burden that such early submittal will have on the 12 source.

g. The CAAPP permit shall upon becoming effectivesupersede the State operating permit.

h. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

19 5. Applications and Completeness.

a. An owner or operator of a CAAPP source shall submit
 its complete CAAPP application consistent with the Act and
 applicable regulations.

b. An owner or operator of a CAAPP source shall submit
a single complete CAAPP application covering all emission
units at that source.

- 26 - LRB103 37497 JAG 67620 b

c. To be deemed complete, a CAAPP application must 1 2 information, as provide all requested in Agency 3 application forms, sufficient to evaluate the subject source and its application and to determine all applicable 4 5 requirements, pursuant to the Clean Air Act, and 6 regulations thereunder, this Act and regulations 7 thereunder. Such Agency application forms shall be 8 finalized and made available prior to the date on which 9 any CAAPP application is required.

10 d. An owner or operator of a CAAPP source shall 11 submit, as part of its complete CAAPP application, a 12 compliance plan, including a schedule of compliance, 13 describing how each emission unit will comply with all applicable requirements. Any such schedule of compliance 14 shall 15 shall be supplemental to, and not sanction 16 noncompliance with, the applicable requirements on which 17 it is based.

e. Each submitted CAAPP application shall be certified
for truth, accuracy, and completeness by a responsible
official in accordance with applicable regulations.

f. The Agency shall provide notice to a CAAPP applicant as to whether a submitted CAAPP application is complete. Unless the Agency notifies the applicant of incompleteness, within 60 days after receipt of the CAAPP application, the application shall be deemed complete. The Agency may request additional information as needed to

1 make the completeness determination. The Agency may to the 2 extent practicable provide the applicant with a reasonable 3 opportunity to correct deficiencies prior to a final 4 determination of completeness.

5 g. If after the determination of completeness the 6 Agency finds that additional information is necessary to 7 evaluate or take final action on the CAAPP application, 8 the Agency may request in writing such information from 9 the source with a reasonable deadline for response.

10 h. If the owner or operator of a CAAPP source submits a 11 timely and complete CAAPP application, the source's 12 failure to have a CAAPP permit shall not be a violation of 13 this Section until the Agency takes final action on the 14 submitted CAAPP application, provided, however, where the 15 applicant fails to submit the requested information under 16 paragraph (g) of this subsection 5 within the time frame 17 specified by the Agency, this protection shall cease to 18 apply.

19 i. Any applicant who fails to submit any relevant facts necessary to evaluate the subject source and its 20 21 CAAPP application or who has submitted incorrect 22 information in a CAAPP application shall, upon becoming 23 aware of such failure or incorrect submittal, submit 24 supplementary facts or correct information to the Agency. 25 In addition, an applicant shall provide to the Agency 26 additional information as necessary to address any

requirements which become applicable to 1 the source 2 subsequent to the date the applicant submitted its complete CAAPP application but prior to release of the 3 draft CAAPP permit.

5 j. The Agency shall issue or deny the CAAPP permit within 18 months after the date of receipt of the complete 6 CAAPP application, with the following exceptions: (i) 7 8 permits for affected sources for acid deposition shall be 9 issued or denied within 6 months after receipt of a 10 complete application in accordance with subsection 17 of 11 this Section; (ii) the Agency shall act on initial CAAPP 12 applications within 24 months after the date of receipt of 13 the complete CAAPP application; (iii) the Agency shall act 14 complete applications containing early reduction on demonstrations under Section 112(i)(5) of the Clean Air 15 16 Act within 9 months of receipt of the complete CAAPP 17 application.

Where the Agency does not take final action on the 18 19 permit within the required time period, the permit shall 20 not be deemed issued; rather, the failure to act shall be 21 treated as a final permit action for purposes of judicial 22 review pursuant to Sections 40.2 and 41 of this Act.

23 k. The submittal of a complete CAAPP application shall 24 affect the requirement that any source have a not 25 preconstruction permit under Title I of the Clean Air Act. 26 1. Unless a timely and complete renewal application

SB3506

4

has been submitted consistent with this subsection, a
 CAAPP source operating upon the expiration of its CAAPP
 permit shall be deemed to be operating without a CAAPP
 permit. Such operation is prohibited under this Act.

5 m. Permits being renewed shall be subject to the same 6 procedural requirements, including those for public 7 participation and federal review and objection, that apply 8 to original permit issuance.

9 n. For purposes of permit renewal, a timely 10 application is one that is submitted no less than 9 months 11 prior to the date of permit expiration.

o. The terms and conditions of a CAAPP permit shall
remain in effect until the issuance of a CAAPP renewal
permit provided a timely and complete CAAPP application
has been submitted.

p. The owner or operator of a CAAPP source seeking a permit shield pursuant to paragraph (j) of subsection 7 of this Section shall request such permit shield in the CAAPP application regarding that source.

20 q. The Agency shall make available to the public all 21 documents submitted by the applicant to the Agency, 22 including each CAAPP application, compliance plan 23 (including the schedule of compliance), and emissions or 24 compliance monitoring report, with the exception of 25 information entitled to confidential treatment pursuant to Section 7 of this Act. 26

1 r. The Agency shall use the standardized forms 2 required under Title IV of the Clean Air Act and 3 regulations promulgated thereunder for affected sources 4 for acid deposition.

5 s. An owner or operator of a CAAPP source may include 6 within its CAAPP application a request for permission to 7 operate during a startup, malfunction, or breakdown 8 consistent with applicable Board regulations.

9 t. An owner or operator of a CAAPP source, in order to 10 utilize the operational flexibility provided under 11 paragraph (1) of subsection 7 of this Section, must 12 request such use and provide the necessary information 13 within its CAAPP application.

14 u. An owner or operator of a CAAPP source which seeks 15 exclusion from the CAAPP through the imposition of 16 federally enforceable conditions, pursuant to paragraph 17 (c) of subsection 3 of this Section, must request such exclusion within a CAAPP application submitted consistent 18 with this subsection on or after the date that the CAAPP 19 20 application for the source is due. Prior to such date, but in no case later than 9 months after the effective date of 21 22 CAAPP, such owner or operator may request the the 23 imposition of federally enforceable conditions pursuant to paragraph (b) of subsection 1.1 of this Section. 24

v. CAAPP applications shall contain accurate
 information on allowable emissions to implement the fee

- -

1

provisions of subsection 18 of this Section.

2 w. An owner or operator of a CAAPP source shall submit 3 within its CAAPP application emissions information regarding all regulated air pollutants emitted at that 4 5 source consistent with applicable Agency procedures. 6 Emissions information regarding insignificant activities 7 or emission levels, as determined by the Agency pursuant to Board regulations, may be submitted as a list within 8 9 CAAPP application. The Agency shall the propose 10 regulations to the Board defining insignificant activities 11 or emission levels, consistent with federal regulations, 12 if any, no later than 18 months after the effective date of this amendatory Act of 1992, consistent with Section 13 14 112(n)(1) of the Clean Air Act. The Board shall adopt 15 final regulations defining insignificant activities or 16 emission levels no later than 9 months after the date of 17 the Agency's proposal.

18 x. The owner or operator of a new CAAPP source shall 19 submit its complete CAAPP application consistent with this 20 subsection within 12 months after commencing operation of 21 such source. The owner or operator of an existing source 22 that has been excluded from the provisions of this Section 23 under subsection 1.1 or paragraph (c) of subsection 3 of 24 this Section and that becomes subject to the CAAPP solely 25 due to a change in operation at the source shall submit its 26 complete CAAPP application consistent with this subsection

- 32 - LRB103 37497 JAG 67620 b

at least 180 days before commencing operation in
 accordance with the change in operation.

3 The Agency shall have the authority to adopt у. rules, in accordance with the Illinois 4 procedural 5 Administrative Procedure Act, as the Agency deems 6 necessary to implement this subsection.

7 6. Prohibitions.

a. It shall be unlawful for any person to violate any 8 9 terms or conditions of a permit issued under this Section, 10 to operate any CAAPP source except in compliance with a 11 permit issued by the Agency under this Section or to 12 violate any other applicable requirements. All terms and 13 conditions of a permit issued under this Section are 14 enforceable by USEPA and citizens under the Clean Air Act, 15 except those, if any, that are specifically designated as 16 not being federally enforceable in the permit pursuant to paragraph (m) of subsection 7 of this Section. 17

b. After the applicable CAAPP permit or renewal application submittal date, as specified in subsection 5 of this Section, no person shall operate a CAAPP source without a CAAPP permit unless the complete CAAPP permit or renewal application for such source has been timely submitted to the Agency.

c. No owner or operator of a CAAPP source shall cause
 or threaten or allow the continued operation of an

emission source during malfunction or breakdown of the emission source or related air pollution control equipment if such operation would cause a violation of the standards or limitations applicable to the source, unless the CAAPP permit granted to the source provides for such operation consistent with this Act and applicable Board regulations.

7 7. Permit Content.

A11 permits shall contain emission 8 a. CAAPP 9 limitations and standards and other enforceable terms and 10 conditions, including but not limited to operational 11 requirements, and schedules for achieving compliance at 12 earliest reasonable date, which are or will be the 13 required to accomplish the purposes and provisions of this 14 Act and to assure compliance with all applicable 15 requirements.

16 b. The Agency shall include among such conditions applicable monitoring, reporting, record keeping and 17 18 compliance certification requirements, as authorized by 19 paragraphs (d), (e), and (f) of this subsection, that the 20 Agency deems necessary to assure compliance with the Clean 21 Air Act, the regulations promulgated thereunder, this Act, 22 applicable Board regulations. When and monitoring, 23 reporting, record keeping, and compliance certification 24 requirements are specified within the Clean Air Act, 25 regulations promulgated thereunder, this Act, or

- 34 - LRB103 37497 JAG 67620 b

applicable regulations, such requirements shall be included within the CAAPP permit. The Board shall have authority to promulgate additional regulations where necessary to accomplish the purposes of the Clean Air Act, this Act, and regulations promulgated thereunder.

c. The Agency shall assure, within such conditions,
the use of terms, test methods, units, averaging periods,
and other statistical conventions consistent with the
applicable emission limitations, standards, and other
requirements contained in the permit.

d. To meet the requirements of this subsection withrespect to monitoring, the permit shall:

13 identify all i. Incorporate and applicable 14 emissions monitoring and analysis procedures or test 15 methods required under the Clean Air Act, regulations 16 promulgated thereunder, this Act, and applicable Board 17 regulations, including any procedures and methods promulgated by USEPA pursuant to Section 504(b) or 18 Section 114 (a) (3) of the Clean Air Act. 19

20 ii. Where the applicable requirement does not 21 require periodic testing or instrumental or 22 noninstrumental monitoring (which may consist of 23 recordkeeping designed to serve as monitoring), 24 require periodic monitoring sufficient to vield 25 reliable data from the relevant time period that is 26 representative of the source's compliance with the

permit, as reported pursuant to paragraph (f) of this subsection. The Agency may determine that recordkeeping requirements are sufficient to meet the requirements of this subparagraph.

5 iii. As necessary, specify requirements concerning 6 the use, maintenance, and when appropriate, 7 installation of monitoring equipment or methods.

8 e. To meet the requirements of this subsection with 9 respect to record keeping, the permit shall incorporate 10 and identify all applicable recordkeeping requirements and 11 require, where applicable, the following:

12 i. Records of required monitoring information that13 include the following:

14A. The date, place and time of sampling or15measurements.

B. The date(s) analyses were performed.

17C. The company or entity that performed the18analyses.

19 D. The analytical techniques or methods used.

E. The results of such analyses.

21 F. The operating conditions as existing at the 22 time of sampling or measurement.

23 ii. Retention of records of all monitoring data
24 and support information for a period of at least 5
25 years from the date of the monitoring sample,
26 measurement, report, or application. Support

16

20

information includes all calibration and maintenance
 records, original strip-chart recordings for
 continuous monitoring instrumentation, and copies of
 all reports required by the permit.

5 f. To meet the requirements of this subsection with 6 respect to reporting, the permit shall incorporate and 7 identify all applicable reporting requirements and require 8 the following:

9 i. Submittal of reports of any required monitoring 10 every 6 months. More frequent submittals may be 11 requested by the Agency if such submittals are 12 necessary to assure compliance with this Act or 13 regulations promulgated by the Board thereunder. All 14 instances of deviations from permit requirements must 15 be clearly identified in such reports. All required 16 reports must be certified by a responsible official 17 consistent with subsection 5 of this Section.

18 ii. Prompt reporting of deviations from permit
19 requirements, including those attributable to upset
20 conditions as defined in the permit, the probable
21 cause of such deviations, and any corrective actions
22 or preventive measures taken.

g. Each CAAPP permit issued under subsection 10 of
 this Section shall include a condition prohibiting
 emissions exceeding any allowances that the source
 lawfully holds under Title IV of the Clean Air Act or the

SB3506

regulations promulgated thereunder, consistent with
 subsection 17 of this Section and applicable regulations,
 if any.

h. All CAAPP permits shall state that, where another
applicable requirement of the Clean Air Act is more
stringent than any applicable requirement of regulations
promulgated under Title IV of the Clean Air Act, both
provisions shall be incorporated into the permit and shall
be State and federally enforceable.

i. Each CAAPP permit issued under subsection 10 of
 this Section shall include a severability clause to ensure
 the continued validity of the various permit requirements
 in the event of a challenge to any portions of the permit.

j. The following shall apply with respect to owners oroperators requesting a permit shield:

i. The Agency shall include in a CAAPP permit,
 when requested by an applicant pursuant to paragraph
 (p) of subsection 5 of this Section, a provision
 stating that compliance with the conditions of the
 permit shall be deemed compliance with applicable
 requirements which are applicable as of the date of
 release of the proposed permit, provided that:

A. The applicable requirement is specificallyidentified within the permit; or

25B. The Agency in acting on the CAAPP26application or revision determines in writing that

1

2

3

other requirements specifically identified are not applicable to the source, and the permit includes that determination or a concise summary thereof.

ii. The permit shall identify the requirements for 4 5 which the source is shielded. The shield shall not extend 6 to applicable requirements which are 7 promulgated after the date of release of the proposed permit unless the permit has been modified to reflect 8 9 such new requirements.

10 iii. A CAAPP permit which does not expressly 11 indicate the existence of a permit shield shall not 12 provide such a shield.

iv. Nothing in this paragraph or in a CAAPP permitshall alter or affect the following:

15A. The provisions of Section 303 (emergency16powers) of the Clean Air Act, including USEPA's17authority under that section.

B. The liability of an owner or operator of a source for any violation of applicable requirements prior to or at the time of permit issuance.

22 C. The applicable requirements of the acid 23 rain program consistent with Section 408(a) of the 24 Clean Air Act.

25D. The ability of USEPA to obtain information26from a source pursuant to Section 114

	SB3506 - 39 - LRB103 37497 JAG 67620 b
1	(inspections, monitoring, and entry) of the Clean
2	Air Act.
3	k. <u>(Blank).</u> Each CAAPP permit shall include an
4	emergency provision providing an affirmative defense of
5	emergency to an action brought for noncompliance with
6	technology based emission limitations under a CAAPP permit
7	if the following conditions are met through properly
8	signed, contemporaneous operating logs, or other relevant
9	evidence:
10	i. An emergency occurred and the permittee can
11	identify the cause(s) of the emergency.
12	ii. The permitted facility was at the time being
13	properly operated.
14	iii. The permittee submitted notice of the
15	emergency to the Agency within 2 working days after
16	the time when emission limitations were exceeded due
17	to the emergency. This notice must contain a detailed
18	description of the emergency, any steps taken to
19	mitigate emissions, and corrective actions taken.
20	iv. During the period of the emergency the
21	permittee took all reasonable steps to minimize levels
22	of emissions that exceeded the emission limitations,
23	standards, or requirements in the permit.
24	For purposes of this subsection, "emergency" means any
25	situation arising from sudden and reasonably unforeseeable
26	events beyond the control of the source, such as an act of

1 God, that requires immediate corrective action to restore 2 normal operation, and that causes the source to exceed a technology-based emission limitation under the permit, due 3 to unavoidable increases in emissions attributable to 4 5 emergency. An emergency shall not include noncompliance to 6 the extent caused by improperly designed equipment, lack 7 preventative maintenance, careless of 8 operation, or operation error.

9 In any enforcement proceeding, the permittee seeking 10 to establish the occurrence of an emergency has the burden 11 of proof. This provision is in addition to any emergency 12 or upset provision contained in any applicable 13 requirement. This provision does not relieve a permittee 14 of any reporting obligations under existing federal or 15 state laws or regulations.

16 1. The Agency shall include in each permit issued
 17 under subsection 10 of this Section:

i. Terms and conditions for reasonably anticipated
 operating scenarios identified by the source in its
 application. The permit terms and conditions for each
 such operating scenario shall meet all applicable
 requirements and the requirements of this Section.

A. Under this subparagraph, the source must record in a log at the permitted facility a record of the scenario under which it is operating contemporaneously with making a change from one

1 2

3

4

5

operating scenario to another.

B. The permit shield described in paragraph (j) of subsection 7 of this Section shall extend to all terms and conditions under each such operating scenario.

6 ii. Where requested by an applicant, all terms and conditions allowing for trading of emissions increases 7 and decreases between different emission units at the 8 9 CAAPP source, to the extent that the applicable 10 requirements provide for trading of such emissions 11 increases and decreases without а case-by-case 12 approval of each emissions trade. Such terms and 13 conditions:

14A. Shall include all terms required under this15subsection to determine compliance;

16

B. Must meet all applicable requirements;

C. Shall extend the permit shield described in
paragraph (j) of subsection 7 of this Section to
all terms and conditions that allow such increases
and decreases in emissions.

21 m. The Agency shall specifically designate as not 22 being federally enforceable under the Clean Air Act any 23 terms and conditions included in the permit that are not 24 specifically required under the Clean Air Act or federal 25 regulations promulgated thereunder. Terms or conditions so 26 designated shall be subject to all applicable State

1 requirements, except the requirements of subsection 7 2 (other than this paragraph, paragraph q of subsection 7, 3 subsections 8 through 11, and subsections 13 through 16 of 4 this Section. The Agency shall, however, include such 5 terms and conditions in the CAAPP permit issued to the 6 source.

n. Each CAAPP permit issued under subsection 10 of
this Section shall specify and reference the origin of and
authority for each term or condition, and identify any
difference in form as compared to the applicable
requirement upon which the term or condition is based.

o. Each CAAPP permit issued under subsection 10 of
 this Section shall include provisions stating the
 following:

15 i. Duty to comply. The permittee must comply with 16 all terms and conditions of the CAAPP permit. Any 17 permit noncompliance constitutes a violation of the Clean Air Act and the Act, and is grounds for any or 18 19 all of the following: enforcement action; permit 20 termination, revocation and reissuance, or 21 modification; or denial of а permit renewal 22 application.

ii. Need to halt or reduce activity not a defense.
It shall not be a defense for a permittee in an
enforcement action that it would have been necessary
to halt or reduce the permitted activity in order to

1 maintain compliance with the conditions of this 2 permit.

3 iii. Permit actions. The permit may be modified, revoked, reopened, and reissued, or terminated for 4 5 cause in accordance with the applicable subsections of Section 39.5 of this Act. The filing of a request by 6 7 the permittee for a permit modification, revocation and reissuance, or termination, or of a notification 8 9 of planned changes or anticipated noncompliance does 10 not stay any permit condition.

iv. Property rights. The permit does not convey any property rights of any sort, or any exclusive privilege.

14 v. Duty to provide information. The permittee 15 shall furnish to the Agency within a reasonable time 16 specified by the Agency any information that the 17 Agency may request in writing to determine whether cause exists for modifying, revoking and reissuing, or 18 19 terminating the permit or to determine compliance with 20 the permit. Upon request, the permittee shall also furnish to the Agency copies of records required to be 21 22 kept by the permit or, for information claimed to be 23 confidential, the permittee may furnish such records 24 directly to USEPA along with a claim of 25 confidentiality.

26

vi. Duty to pay fees. The permittee must pay fees

1

2

3

to the Agency consistent with the fee schedule approved pursuant to subsection 18 of this Section, and submit any information relevant thereto.

vii. Emissions trading. No permit revision shall
be required for increases in emissions allowed under
any approved economic incentives, marketable permits,
emissions trading, and other similar programs or
processes for changes that are provided for in the
permit and that are authorized by the applicable
requirement.

p. Each CAAPP permit issued under subsection 10 of this Section shall contain the following elements with respect to compliance:

i. Compliance certification, testing, monitoring, 14 15 reporting, and record keeping requirements sufficient 16 to assure compliance with the terms and conditions of 17 the permit. Any document (including reports) required by a CAAPP permit shall contain a certification by a 18 19 responsible official that meets the requirements of of 20 subsection 5 Section this and applicable 21 regulations.

22 ii. Inspection and entry requirements that 23 necessitate that, upon presentation of credentials and 24 other documents as may be required by law and in 25 accordance with constitutional limitations, the 26 permittee shall allow the Agency, or an authorized

1

2

3

4

5

6

7

8

representative to perform the following:

A. Enter upon the permittee's premises where a CAAPP source is located or emissions-related activity is conducted, or where records must be kept under the conditions of the permit.

B. Have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit.

9 C. Inspect at reasonable times any facilities, 10 equipment (including monitoring and air pollution 11 control equipment), practices, or operations 12 regulated or required under the permit.

13D. Sample or monitor any substances or14parameters at any location:

15 1. As authorized by the Clean Air Act, at 16 reasonable times, for the purposes of assuring 17 compliance with the CAAPP permit or applicable 18 requirements; or

19 2. As otherwise authorized by this Act.

20 iii. A schedule of compliance consistent with
21 subsection 5 of this Section and applicable
22 regulations.

iv. Progress reports consistent with an applicable schedule of compliance pursuant to paragraph (d) of subsection 5 of this Section and applicable regulations to be submitted semiannually, or more

1

2

3

4

5

frequently if the Agency determines that such more frequent submittals are necessary for compliance with the Act or regulations promulgated by the Board thereunder. Such progress reports shall contain the following:

6 Α. Required dates for achieving the 7 activities, milestones, or compliance required by the schedule of compliance and dates when such 8 9 activities, milestones or compliance were 10 achieved.

B. An explanation of why any dates in the schedule of compliance were not or will not be met, and any preventive or corrective measures adopted.

15 v. Requirements for compliance certification with 16 terms and conditions contained in the permit, 17 including emission limitations, standards, or work practices. Permits shall include each of 18 the 19 following:

20 A. The frequency (annually or more frequently 21 as specified in any applicable requirement or by 22 the Agency pursuant to written procedures) of 23 submissions of compliance certifications.

24 B. A means for assessing or monitoring the 25 compliance of the source with its emissions 26 limitations, standards, and work practices.

- 47 - LRB103 37497 JAG 67620 b

С. 1 А requirement that the compliance 2 certification include the following: 1. The identification of each term or 3 condition contained in the permit that is the 4 5 basis of the certification. 6 2. The compliance status. 7 3. Whether compliance was continuous or intermittent. 8 9 4. The method(s) used for determining the 10 compliance status of the source, both 11 currently and over the reporting period 12 consistent with subsection 7 of this Section. requirement that all compliance 13 D. А 14 certifications be submitted to the Agency. 15 E. Additional requirements as may be specified pursuant to Sections 114(a)(3) and 504(b) of the 16 17 Clean Air Act. F. Other provisions as the Agency may require. 18 19 q. If the owner or operator of CAAPP source can 20 demonstrate in its CAAPP application, including an 21 application for a significant modification, that an 22 alternative emission limit would be equivalent to that 23 contained in the applicable Board regulations, the Agency shall include the alternative emission limit in the CAAPP 24 25 permit, which shall supersede the emission limit set forth 26 in the applicable Board regulations, and shall include

- 1 conditions that insure that the resulting emission limit 2 is quantifiable, accountable, enforceable, and based on 3 replicable procedures.
- 4

8. Public Notice; Affected State Review.

5 a. The Agency shall provide notice to the public, 6 including an opportunity for public comment and a hearing, 7 on each draft CAAPP permit for issuance, renewal or 8 significant modification, subject to Section 7.1 and 9 subsection (a) of Section 7 of this Act.

b. The Agency shall prepare a draft CAAPP permit and a statement that sets forth the legal and factual basis for the draft CAAPP permit conditions, including references to the applicable statutory or regulatory provisions. The Agency shall provide this statement to any person who requests it.

16 c. The Agency shall give notice of each draft CAAPP 17 permit to the applicant and to any affected State on or 18 before the time that the Agency has provided notice to the 19 public, except as otherwise provided in this Act.

20 d. The Agency, as part of its submittal of a proposed 21 permit to USEPA (or as soon as possible after the 22 submittal for minor permit modification procedures allowed 23 under subsection 14 of this Section), shall notify USEPA 24 and any affected State in writing of any refusal of the 25 Agency to accept all of the recommendations for the

proposed permit that an affected State submitted during 1 2 the public or affected State review period. The notice 3 shall include the Agency's reasons for not accepting the recommendations. The Agency is not required to accept 4 are not 5 recommendations that based on applicable 6 requirements or the requirements of this Section.

7 e. The Agency shall make available to the public any 8 CAAPP permit application, compliance plan (including the 9 schedule of compliance), CAAPP permit, and emissions or 10 compliance monitoring report. If an owner or operator of a 11 CAAPP source is required to submit information entitled to 12 from disclosure under Section 7.1 protection and 13 subsection (a) of Section 7 of this Act, the owner or 14 operator shall submit such information separately. The 15 requirements of Section 7.1 and subsection (a) of Section 16 7 of this Act shall apply to such information, which shall 17 not be included in a CAAPP permit unless required by law. The contents of a CAAPP permit shall not be entitled to 18 19 protection under Section 7.1 and subsection (a) of Section 7 of this Act. 20

21 f. The Agency shall have the authority to adopt 22 procedural rules, in accordance with the Illinois 23 Administrative Procedure Act, as the Agency deems 24 necessary, to implement this subsection.

g. If requested by the permit applicant, the Agencyshall provide the permit applicant with a copy of the

draft CAAPP permit prior to any public review period. If
 requested by the permit applicant, the Agency shall
 provide the permit applicant with a copy of the final
 CAAPP permit prior to issuance of the CAAPP permit.

5

9. USEPA Notice and Objection.

6 a. The Agency shall provide to USEPA for its review a 7 copy of each CAAPP application (including any application for permit modification), statement of basis as provided 8 9 in paragraph (b) of subsection 8 of this Section, proposed 10 CAAPP permit, CAAPP permit, and, if the Agency does not 11 incorporate any affected State's recommendations on a 12 proposed CAAPP permit, a written statement of this 13 decision and its reasons for not accepting the 14 recommendations, except as otherwise provided in this Act 15 or by agreement with USEPA. To the extent practicable, the 16 preceding information shall be provided in computer readable format compatible with USEPA's national database 17 18 management system.

b. The Agency shall not issue the proposed CAAPP
 permit if USEPA objects in writing within 45 days after
 receipt of the proposed CAAPP permit and all necessary
 supporting information.

c. If USEPA objects in writing to the issuance of the
 proposed CAAPP permit within the 45-day period, the Agency
 shall respond in writing and may revise and resubmit the

SB3506

1 proposed CAAPP permit in response to the stated objection, 2 to the extent supported by the record, within 90 days 3 after the date of the objection. Prior to submitting a revised permit to USEPA, the Agency shall provide the 4 5 applicant and any person who participated in the public 6 comment process, pursuant to subsection 8 of this Section, 7 with a 10-day period to comment on any revision which the 8 Agency is proposing to make to the permit in response to 9 USEPA's objection in accordance with Agency procedures.

objection under 10 d. Anv USEPA this subsection, 11 according to the Clean Air Act, will include a statement 12 of reasons for the objection and a description of the 13 terms and conditions that must be in the permit, in order 14 to adequately respond to the objections. Grounds for a 15 USEPA objection include the failure of the Agency to: (1) 16 submit the items and notices required under this 17 subsection; (2) submit any other information necessary to adequately review the proposed CAAPP permit; or 18 (3) 19 process the permit under subsection 8 of this Section 20 except for minor permit modifications.

e. If USEPA does not object in writing to issuance of a
permit under this subsection, any person may petition
USEPA within 60 days after expiration of the 45-day review
period to make such objection.

f. If the permit has not yet been issued and USEPA
objects to the permit as a result of a petition, the Agency

shall not issue the permit until USEPA's objection has been resolved. The Agency shall provide a 10-day comment period in accordance with paragraph c of this subsection. A petition does not, however, stay the effectiveness of a permit or its requirements if the permit was issued after expiration of the 45-day review period and prior to a USEPA objection.

8 q. If the Agency has issued a permit after expiration 9 of the 45-day review period and prior to receipt of a USEPA 10 objection under this subsection in response to a petition 11 submitted pursuant to paragraph e of this subsection, the 12 Agency may, upon receipt of an objection from USEPA, revise and resubmit the permit to USEPA pursuant to this 13 14 subsection after providing a 10-day comment period in 15 accordance with paragraph c of this subsection. If the 16 Agency fails to submit a revised permit in response to the 17 objection, USEPA shall modify, terminate or revoke the permit. In any case, the source will not be in violation of 18 19 the requirement to have submitted a timely and complete 20 application.

21 h. The Agency shall have the authority to adopt 22 procedural rules, in accordance with the Illinois 23 Administrative Procedure Act, as the Agency deems 24 necessary, to implement this subsection.

25

10. Final Agency Action.

26

a. The Agency shall issue a CAAPP permit, permit
 modification, or permit renewal if all of the following
 conditions are met:

i. The applicant has submitted a complete and 4 5 certified application for a permit, permit 6 modification, or permit renewal consistent with subsections 5 and 14 of this Section, as applicable, 7 and applicable regulations. 8

9 ii. The applicant has submitted with its complete 10 application an approvable compliance plan, including a 11 schedule for achieving compliance, consistent with 12 subsection 5 of this Section and applicable 13 regulations.

14 iii. The applicant has timely paid the fees
15 required pursuant to subsection 18 of this Section and
16 applicable regulations.

iv. The Agency has received a complete CAAPP application and, if necessary, has requested and received additional information from the applicant consistent with subsection 5 of this Section and applicable regulations.

v. The Agency has complied with all applicable provisions regarding public notice and affected State review consistent with subsection 8 of this Section and applicable regulations.

vi. The Agency has provided a copy of each CAAPP

application, or summary thereof, pursuant to agreement with USEPA and proposed CAAPP permit required under subsection 9 of this Section to USEPA, and USEPA has not objected to the issuance of the permit in accordance with the Clean Air Act and 40 CFR Part 70.

6 b. The Agency shall have the authority to deny a CAAPP 7 permit, permit modification, or permit renewal if the 8 applicant has not complied with the requirements of 9 subparagraphs (i) through (iv) of paragraph (a) of this 10 subsection or if USEPA objects to its issuance.

11 c. i. Prior to denial of a CAAPP permit, permit 12 modification, or permit renewal under this Section, 13 the Agency shall notify the applicant of the possible 14 denial and the reasons for the denial.

15 ii. Within such notice, the Agency shall specify 16 an appropriate date by which the applicant shall 17 adequately respond to the Agency's notice. Such date exceed 15 days from 18 shall not the date the 19 notification is received by the applicant. The Agency 20 may grant a reasonable extension for good cause shown.

iii. Failure by the applicant to adequately
respond by the date specified in the notification or
by any granted extension date shall be grounds for
denial of the permit.

For purposes of obtaining judicial review under Sections 40.2 and 41 of this Act, the Agency shall - 55 - LRB103 37497 JAG 67620 b

provide to USEPA and each applicant, and, 1 upon 2 request, to affected States, any person who 3 participated in the public comment process, and any other person who could obtain judicial review under 4 5 Sections 40.2 and 41 of this Act, a copy of each CAAPP permit or notification of denial pertaining to that 6 7 party.

8 d. The Agency shall have the authority to adopt 9 procedural rules, in accordance with the Illinois 10 Administrative Procedure Act, as the Agency deems 11 necessary, to implement this subsection.

12 11. General Permits.

a. The Agency may issue a general permit covering
 numerous similar sources, except for affected sources for
 acid deposition unless otherwise provided in regulations
 promulgated under Title IV of the Clean Air Act.

b. The Agency shall identify, in any general permit,
criteria by which sources may qualify for the general
permit.

20 c. CAAPP sources that would qualify for a general 21 permit must apply for coverage under the terms of the 22 general permit or must apply for a CAAPP permit consistent 23 with subsection 5 of this Section and applicable 24 regulations.

25

d. The Agency shall comply with the public comment and

SB3506

hearing provisions of this Section as well as the USEPA
 and affected State review procedures prior to issuance of
 a general permit.

e. When granting a subsequent request by a qualifying
CAAPP source for coverage under the terms of a general
permit, the Agency shall not be required to repeat the
public notice and comment procedures. The granting of such
request shall not be considered a final permit action for
purposes of judicial review.

f. The Agency may not issue a general permit to cover
any discrete emission unit at a CAAPP source if another
CAAPP permit covers emission units at the source.

13 The Agency shall have the authority to adopt q. procedural rules, 14 in accordance with the Tllinois Act, as the 15 Administrative Procedure Agency deems 16 necessary, to implement this subsection.

17 12. Operational Flexibility.

18 a. An owner or operator of a CAAPP source may make 19 changes at the CAAPP source without requiring a prior 20 permit revision, consistent with subparagraphs (i) through 21 (iii) of paragraph (a) of this subsection, so long as the 22 changes are not modifications under any provision of Title 23 I of the Clean Air Act and they do not exceed the emissions 24 allowable under the permit (whether expressed therein as a 25 rate of emissions or in terms of total emissions),

provided that the owner or operator of the CAAPP source 1 2 provides USEPA and the Agency with written notification as 3 required below in advance of the proposed changes, which shall be a minimum of 7 days, unless otherwise provided by 4 regulations 5 Agency in applicable regarding the 6 emergencies. The owner or operator of a CAAPP source and 7 the Agency shall each attach such notice to their copy of the relevant permit. 8

9 i. An owner or operator of a CAAPP source may make 10 Section 502 (b) (10)changes without a permit 11 revision, if the changes are not modifications under 12 any provision of Title I of the Clean Air Act and the 13 changes do not exceed the emissions allowable under 14 the permit (whether expressed therein as a rate of 15 emissions or in terms of total emissions).

16 Α. For each such change, the written 17 notification required above shall include a brief description of the change within the source, the 18 19 date on which the change will occur, any change in 20 emissions, and any permit term or condition that 21 is no longer applicable as a result of the change.

22 B. The permit shield described in paragraph 23 (j) of subsection 7 of this Section shall not 24 apply to any change made pursuant to this 25 subparagraph.

26 ii. An owner or operator of a CAAPP source may

SB3506

1

2

3

4

5

6

trade increases and decreases in emissions in the CAAPP source, where the applicable implementation plan provides for such emission trades without requiring a permit revision. This provision is available in those cases where the permit does not already provide for such emissions trading.

7 A. Under this subparagraph (ii) of paragraph (a) of this subsection, the written notification 8 9 required above shall include such information as 10 may be required by the provision in the applicable 11 implementation plan authorizing the emissions 12 trade, including at a minimum, when the proposed 13 changes will occur, a description of each such 14 change, any change in emissions, the permit 15 requirements with which the source will comply 16 using the emissions trading provisions of the 17 applicable implementation plan, and the pollutants emitted subject to the emissions trade. The notice 18 19 shall also refer to the provisions in the 20 applicable implementation plan with which the 21 source will comply and provide for the emissions 22 trade.

B. The permit shield described in paragraph (j) of subsection 7 of this Section shall not apply to any change made pursuant to subparagraph (ii) of paragraph (a) of this subsection.

1

2

3

4

5

Compliance with the permit requirements that the source will meet using the emissions trade shall be determined according to the requirements of the applicable implementation plan authorizing the emissions trade.

iii. If requested within a CAAPP application, the 6 7 Agency shall issue a CAAPP permit which contains terms and conditions, including all terms required under 8 9 subsection 7 of this Section to determine compliance, 10 allowing for the trading of emissions increases and 11 decreases at the CAAPP source solely for the purpose 12 of complying with a federally-enforceable emissions 13 cap that is established in the permit independent of 14 otherwise applicable requirements. The owner or 15 operator of a CAAPP source shall include in its CAAPP 16 application proposed replicable procedures and permit 17 that ensure the emissions trades terms are quantifiable and enforceable. The permit shall also 18 19 require compliance with all applicable requirements.

A. Under this subparagraph (iii) of paragraph (a), the written notification required above shall state when the change will occur and shall describe the changes in emissions that will result and how these increases and decreases in emissions will comply with the terms and conditions of the permit. B. The permit shield described in paragraph (j) of subsection 7 of this Section shall extend to terms and conditions that allow such increases and decreases in emissions.

b. An owner or operator of a CAAPP source may make 5 6 changes that are not addressed or prohibited by the 7 permit, other than those which are subject to any 8 requirements under Title IV of the Clean Air Act or are 9 modifications under any provisions of Title I of the Clean 10 Air Act, without a permit revision, in accordance with the 11 following requirements:

12 (i) Each such change shall meet all applicable
13 requirements and shall not violate any existing permit
14 term or condition;

15 (ii) Sources must provide contemporaneous written 16 notice to the Agency and USEPA of each such change, 17 except for changes that qualify as insignificant under provisions adopted by the Agency or the Board. Such 18 written notice shall describe each such change, 19 20 including the date, any change in emissions, 21 pollutants emitted, and any applicable requirement 22 that would apply as a result of the change;

(iii) The change shall not qualify for the shield
described in paragraph (j) of subsection 7 of this
Section; and

(iv) The permittee shall keep a record describing

26

changes made at the source that result in emissions of a regulated air pollutant subject to an applicable Clean Air Act requirement, but not otherwise regulated under the permit, and the emissions resulting from those changes.

6 с. The Agency shall have the authority to adopt 7 procedural rules, in accordance with the Illinois 8 Administrative Procedure Act, the Agency deems as 9 necessary to implement this subsection.

10 13. Administrative Permit Amendments.

11 a. The Agency shall take final action on a request for 12 an administrative permit amendment within 60 days after 13 receipt of the request. Neither notice nor an opportunity 14 for public and affected State comment shall be required 15 for the Agency to incorporate such revisions, provided it 16 designates the permit revisions as having been made 17 pursuant to this subsection.

b. The Agency shall submit a copy of the revisedpermit to USEPA.

20 c. For purposes of this Section the term 21 "administrative permit amendment" shall be defined as a 22 permit revision that can accomplish one or more of the 23 changes described below:

24 i. Corrects typographical errors;

25 ii. Identifies a change in the name, address, or

phone number of any person identified in the permit, or provides a similar minor administrative change at the source;

4 iii. Requires more frequent monitoring or
 5 reporting by the permittee;

a change in ownership 6 iv. Allows for or 7 operational control of a source where the Agency 8 determines that no other change in the permit is 9 necessary, provided that written а agreement 10 containing a specific date for transfer of permit 11 responsibility, coverage, and liability between the 12 current and new permittees has been submitted to the 13 Agency;

14 Incorporates into the CAAPP permit the v. 15 requirements from preconstruction review permits 16 authorized under a USEPA-approved program, provided 17 procedural and the program meets compliance requirements substantially equivalent 18 to those contained in this Section: 19

20

vi. (Blank); or

21 vii. Any other type of change which USEPA has 22 determined as part of the approved CAAPP permit 23 program to be similar to those included in this 24 subsection.

d. The Agency shall, upon taking final action granting
 a request for an administrative permit amendment, allow

SB3506

- 63 - LRB103 37497 JAG 67620 b

coverage by the permit shield in paragraph 1 (j) of 2 subsection 7 of this Section for administrative permit 3 amendments made pursuant to subparagraph (v) of paragraph of this subsection which meet the relevant 4 (C) 5 requirements for significant permit modifications.

revisions and modifications, including 6 e. Permit 7 administrative amendments and automatic amendments 8 (pursuant to Sections 408(b) and 403(d) of the Clean Air 9 Act or regulations promulgated thereunder), for purposes 10 of the acid rain portion of the permit shall be governed by 11 the regulations promulgated under Title IV of the Clean 12 Air Act. Owners or operators of affected sources for acid 13 deposition shall have the flexibility to amend their compliance 14 plans as provided in the regulations 15 promulgated under Title IV of the Clean Air Act.

f. The CAAPP source may implement the changes
 addressed in the request for an administrative permit
 amendment immediately upon submittal of the request.

19 g. The Agency shall have the authority to adopt 20 procedural rules, in accordance with the Illinois 21 Administrative Procedure Act, as the Agency deems 22 necessary, to implement this subsection.

23 14. Permit Modifications.

a. Minor permit modification procedures.

25 i. The Agency shall review a permit modification

SB3506

using the "minor permit" modification procedures only
for those permit modifications that:

A. Do not violate any applicable requirement; B. Do not involve significant changes to existing monitoring, reporting, or recordkeeping requirements in the permit;

C. Do not require a case-by-case determination
of an emission limitation or other standard, or a
source-specific determination of ambient impacts,
or a visibility or increment analysis;

D. Do not seek to establish or change a permit term or condition for which there is no corresponding underlying requirement and which avoids an applicable requirement to which the source would otherwise be subject. Such terms and conditions include:

171. A federally enforceable emissions cap18assumed to avoid classification as a19modification under any provision of Title I of20the Clean Air Act; and

212. An alternative emissions limit approved22pursuant to regulations promulgated under23Section 112(i)(5) of the Clean Air Act;

24E. Are not modifications under any provision25of Title I of the Clean Air Act; and

F. Are not required to be processed as a

26

1

19

26

significant modification.

2 ii. Notwithstanding subparagraph (i) of paragraph 3 (a) and subparagraph (ii) of paragraph (b) of this subsection, minor permit modification procedures may 4 5 be used for permit modifications involving the use of economic incentives, marketable permits, emissions 6 7 trading, and other similar approaches, to the extent that such minor permit modification procedures are 8 9 explicitly provided for in an applicable 10 implementation plan or in applicable requirements 11 promulgated by USEPA.

12 iii. An applicant requesting the use of minor 13 permit modification procedures shall meet the 14 requirements of subsection 5 of this Section and shall 15 include the following in its application:

16A. A description of the change, the emissions17resulting from the change, and any new applicable18requirements that will apply if the change occurs;

B. The source's suggested draft permit;

C. Certification by a responsible official, consistent with paragraph (e) of subsection 5 of this Section and applicable regulations, that the proposed modification meets the criteria for use of minor permit modification procedures and a request that such procedures be used; and

D. Completed forms for the Agency to use to

1

2

22

23

24

notify USEPA and affected States as required under subsections 8 and 9 of this Section.

3 iv. Within 5 working days after receipt of a complete permit modification application, the Agency 4 5 shall notify USEPA and affected States of the requested permit modification in accordance with 6 7 subsections 8 and 9 of this Section. The Agency promptly shall send any notice required 8 under 9 paragraph (d) of subsection 8 of this Section to 10 USEPA.

11 The Agency may not issue a final permit v. 12 modification until after the 45-day review period for 13 USEPA or until USEPA has notified the Agency that 14 USEPA will not object to the issuance of the permit 15 modification, whichever comes first, although the 16 Agency can approve the permit modification prior to 17 that time. Within 90 days after the Agency's receipt of an application under the minor permit modification 18 procedures or 15 days after the end of USEPA's 45-day 19 20 review period under subsection 9 of this Section, 21 whichever is later, the Agency shall:

A. Issue the permit modification as proposed;B. Deny the permit modification application;C. Determine that the requested modification

25does not meet the minor permit modification26criteria and should be reviewed under the

1

2

3

4

5

significant modification procedures; or

D. Revise the draft permit modification and transmit to USEPA the new proposed permit modification as required by subsection 9 of this Section.

6 vi. Any CAAPP source may make the change proposed 7 its permit modification in minor application immediately after it files such application. After the 8 9 CAAPP source makes the change allowed by the preceding 10 sentence, and until the Agency takes any of the 11 actions specified in items (A) through (C) of 12 subparagraph (v) of paragraph (a) of this subsection, 13 source must comply with both the applicable the 14 requirements governing the change and the proposed 15 permit terms and conditions. During this time period, 16 the source need not comply with the existing permit 17 terms and conditions it seeks to modify. If the source fails to comply with its proposed permit terms and 18 19 conditions during this time period, the existing 20 permit terms and conditions which it seeks to modify 21 may be enforced against it.

vii. The permit shield under paragraph (j) of
subsection 7 of this Section may not extend to minor
permit modifications.

viii. If a construction permit is required,
 pursuant to subsection (a) of Section 39 of this Act

and regulations thereunder, for a change for which the 1 minor permit modification procedures are applicable, 2 3 the source may request that the processing of the construction permit application be consolidated with 4 5 the processing of the application for the minor permit modification. In such cases, the provisions of this 6 7 Section, including those within subsections 5, 8, and 8 9, shall apply and the Agency shall act on such 9 applications pursuant to subparagraph (v) of paragraph 10 (a) of subsection 14 of this Section. The source may 11 make the proposed change immediately after filing its 12 application for the minor permit modification. Nothing 13 subparagraph shall otherwise affect the in this 14 requirements and procedures applicable to construction permits. 15

16

b. Group Processing of Minor Permit Modifications.

i. Where requested by an applicant within its
application, the Agency shall process groups of a
source's applications for certain modifications
eligible for minor permit modification processing in
accordance with the provisions of this paragraph (b).

ii. Permit modifications may be processed in
accordance with the procedures for group processing,
for those modifications:

25A. Which meet the criteria for minor permit26modification procedures under subparagraph (i) of

13

14

15

16

paragraph (a) of subsection 14 of this Section; and

B. That collectively are below 10 percent of the emissions allowed by the permit for the emissions unit for which change is requested, 20 percent of the applicable definition of major source set forth in subsection 2 of this Section, or 5 tons per year, whichever is least.

9 iii. An applicant requesting the use of group 10 processing procedures shall meet the requirements of 11 subsection 5 of this Section and shall include the 12 following in its application:

A. A description of the change, the emissions resulting from the change, and any new applicable requirements that will apply if the change occurs.

B. The source's suggested draft permit.

C. Certification by a responsible official consistent with paragraph (e) of subsection 5 of this Section, that the proposed modification meets the criteria for use of group processing procedures and a request that such procedures be used.

23 list of the source's other pending D. А 24 applications awaiting group processing, and a 25 determination of whether the requested 26 modification, aggregated with these other

1

2

3

4

5

6

7

8

9

10

11

applications, equals or exceeds the threshold set under item (B) of subparagraph (ii) of paragraph (b) of this subsection.

E. Certification, consistent with paragraph (e) of subsection 5 of this Section, that the source has notified USEPA of the proposed modification. Such notification need only contain a brief description of the requested modification.

F. Completed forms for the Agency to use to notify USEPA and affected states as required under subsections 8 and 9 of this Section.

12 iv. On a quarterly basis or within 5 business days after receipt of an application demonstrating that the 13 14 aggregate of a source's pending applications equals or exceeds the threshold level set forth within item (B) 15 16 of subparagraph (ii) of paragraph (b) of this 17 subsection, whichever is earlier, the Agency shall promptly notify USEPA and affected States of the 18 19 requested permit modifications in accordance with 20 subsections 8 and 9 of this Section. The Agency shall 21 send any notice required under paragraph (d) of 22 subsection 8 of this Section to USEPA.

v. The provisions of subparagraph (v) of paragraph
(a) of this subsection shall apply to modifications
eligible for group processing, except that the Agency
shall take one of the actions specified in items (A)

1

2

3

4

5

12

through (D) of subparagraph (v) of paragraph (a) of this subsection within 180 days after receipt of the application or 15 days after the end of USEPA's 45-day review period under subsection 9 of this Section, whichever is later.

6 vi. The provisions of subparagraph (vi) of 7 paragraph (a) of this subsection shall apply to 8 modifications for group processing.

9 vii. The provisions of paragraph (j) of subsection
10 7 of this Section shall not apply to modifications
11 eligible for group processing.

c. Significant Permit Modifications.

i. Significant modification procedures shall be
 used for applications requesting significant permit
 modifications and for those applications that do not
 qualify as either minor permit modifications or as
 administrative permit amendments.

18 ii. Every significant change in existing 19 monitoring permit terms or conditions and every 20 relaxation of reporting or recordkeeping requirements shall be considered significant. A modification shall 21 22 also be considered significant if in the judgment of 23 the Agency action on an application for modification 24 would require decisions to be made on technically 25 complex issues. Nothing herein shall be construed to 26 preclude the permittee from making changes consistent

1

2

with this Section that would render existing permit compliance terms and conditions irrelevant.

3 iii. Significant permit modifications must meet all the requirements of this Section, including those 4 5 for applications (including completeness review), public participation, review by affected States, and 6 review by USEPA applicable to initial permit issuance 7 and permit renewal. The Agency shall take final action 8 9 on significant permit modifications within 9 months 10 after receipt of a complete application.

11 The Agency shall have the authority to adopt d. 12 procedural rules, in accordance with the Illinois Administrative Procedure 13 Act, as the Agency deems 14 necessary, to implement this subsection.

15 15. Reopenings for Cause by the Agency.

a. Each issued CAAPP permit shall include provisions
specifying the conditions under which the permit will be
reopened prior to the expiration of the permit. Such
revisions shall be made as expeditiously as practicable. A
CAAPP permit shall be reopened and revised under any of
the following circumstances, in accordance with procedures
adopted by the Agency:

i. Additional requirements under the Clean Air Act
 become applicable to a major CAAPP source for which 3
 or more years remain on the original term of the

- 73 - LRB103 37497 JAG 67620 b

permit. Such a reopening shall be completed not later than 18 months after the promulgation of the applicable requirement. No such revision is required if the effective date of the requirement is later than the date on which the permit is due to expire.

6 ii. Additional requirements (including excess 7 emissions requirements) become applicable to an 8 affected source for acid deposition under the acid 9 rain program. Excess emissions offset plans shall be 10 deemed to be incorporated into the permit upon 11 approval by USEPA.

12 iii. The Agency or USEPA determines that the 13 permit contains a material mistake or that inaccurate 14 statements were made in establishing the emissions 15 standards, limitations, or other terms or conditions 16 of the permit.

17 iv. The Agency or USEPA determines that the permit 18 must be revised or revoked to assure compliance with 19 the applicable requirements.

20 b. In the event that the Agency determines that there 21 are grounds for revoking a CAAPP permit, for cause, 22 consistent with paragraph a of this subsection, it shall 23 file a petition before the Board setting forth the basis 24 for such revocation. In any such proceeding, the Agency 25 shall have the burden of establishing that the permit 26 should be revoked under the standards set forth in this Act and the Clean Air Act. Any such proceeding shall be conducted pursuant to the Board's procedures for adjudicatory hearings and the Board shall render its decision within 120 days of the filing of the petition. The Agency shall take final action to revoke and reissue a CAAPP permit consistent with the Board's order.

c. Proceedings regarding a reopened CAAPP permit shall
follow the same procedures as apply to initial permit
issuance and shall affect only those parts of the permit
for which cause to reopen exists.

11 d. Reopenings under paragraph (a) of this subsection 12 shall not be initiated before a notice of such intent is 13 provided to the CAAPP source by the Agency at least 30 days 14 in advance of the date that the permit is to be reopened, 15 except that the Agency may provide a shorter time period 16 in the case of an emergency.

e. The Agency shall have the authority to adopt
procedural rules, in accordance with the Illinois
Administrative Procedure Act, as the Agency deems
necessary, to implement this subsection.

21 16. Reopenings for Cause by USEPA.

a. When USEPA finds that cause exists to terminate, modify, or revoke and reissue a CAAPP permit pursuant to subsection 15 of this Section, and thereafter notifies the Agency and the permittee of such finding in writing, the

SB3506

1 Agency shall forward to USEPA and the permittee a proposed determination of termination, modification, or revocation 2 3 reissuance appropriate, in accordance and as with paragraph (b) of this subsection. The Agency's proposed 4 5 determination shall be in accordance with the record, the 6 Clean Air Act, regulations promulgated thereunder, this 7 Act and regulations promulgated thereunder. Such proposed 8 determination shall not affect the permit or constitute a 9 final permit action for purposes of this Act or the 10 Administrative Review Law. The Agency shall forward to 11 USEPA such proposed determination within 90 days after 12 receipt of the notification from USEPA. If additional time 13 is necessary to submit the proposed determination, the 14 Agency shall request a 90-day extension from USEPA and shall submit the proposed determination within 180 days 15 16 after receipt of notification from USEPA.

17 b. i. Prior to the Agency's submittal to USEPA of a proposed determination to terminate or revoke and 18 19 reissue the permit, the Agency shall file a petition 20 before the Board setting forth USEPA's objection, the 21 permit record, the Agency's proposed determination, 22 and the justification for its proposed determination. 23 The Board shall conduct a hearing pursuant to the 24 rules prescribed by Section 32 of this Act, and the 25 burden of proof shall be on the Agency.

26 ii. After due consideration of the written and

oral statements, the testimony and arguments that 1 2 shall be submitted at hearing, the Board shall issue 3 and enter an interim order for the proposed determination, which shall set forth all changes, if 4 5 any, required in the Agency's proposed determination. The interim order shall comply with the requirements 6 for final orders as set forth in Section 33 of this 7 Act. Issuance of an interim order by the Board under 8 9 this paragraph, however, shall not affect the permit 10 status and does not constitute a final action for 11 purposes of this Act or the Administrative Review Law.

12 iii. The Board shall cause a copy of its interim 13 order to be served upon all parties to the proceeding 14 as well as upon USEPA. The Agency shall submit the 15 proposed determination to USEPA in accordance with the 16 Board's Interim Order within 180 days after receipt of 17 the notification from USEPA.

c. USEPA shall review the proposed determination to
terminate, modify, or revoke and reissue the permit within
90 days after receipt.

21 i. When USEPA reviews the proposed determination 22 to terminate or revoke and reissue and does not 23 object, the Board shall, within 7 days after receipt 24 of USEPA's final approval, enter the interim order as 25 a final order. The final order may be appealed as 26 provided by Title XI of this Act. The Agency shall take

1 final action in accordance with the Board's final 2 order.

3 ii. When USEPA reviews such proposed determination to terminate or revoke and reissue and objects, the 4 5 Agency shall submit USEPA's objection and the Agency's comments and recommendation on the objection to the 6 7 Board and permittee. The Board shall review its interim order in response to USEPA's objection and the 8 9 Agency's comments and recommendation and issue a final 10 order in accordance with Sections 32 and 33 of this 11 Act. The Agency shall, within 90 days after receipt of 12 such objection, respond to USEPA's objection in 13 accordance with the Board's final order.

14 iii. When USEPA reviews such proposed 15 determination to modify and objects, the Agency shall, 16 within 90 days after receipt of the objection, resolve 17 the objection and modify the permit in accordance with USEPA's objection, based upon the record, the Clean 18 19 Air Act, regulations promulgated thereunder, this Act, 20 and regulations promulgated thereunder.

d. If the Agency fails to submit the proposed
determination pursuant to paragraph a of this subsection
or fails to resolve any USEPA objection pursuant to
paragraph c of this subsection, USEPA will terminate,
modify, or revoke and reissue the permit.

26

e. The Agency shall have the authority to adopt

1 procedural rules, in accordance with the Illinois 2 Administrative Procedure Act, as the Agency deems 3 necessary, to implement this subsection.

4

17. Title IV; Acid Rain Provisions.

5 a. The Agency shall act on initial CAAPP applications for affected sources for acid deposition in accordance 6 with this Section and Title V of the Clean Air Act and 7 regulations promulgated thereunder, except as modified by 8 9 Title IV of the Clean Air Act and regulations promulgated 10 thereunder. The Agency shall issue initial CAAPP permits 11 to the affected sources for acid deposition which shall 12 become effective no earlier than January 1, 1995, and 13 which shall terminate on December 31, 1999, in accordance 14 with this Section. Subsequent CAAPP permits issued to 15 affected sources for acid deposition shall be issued for a 16 fixed term of 5 years. Title IV of the Clean Air Act and 17 regulations promulgated thereunder, including but not 18 limited to 40 C.F.R. Part 72, as now or hereafter amended, 19 are applicable to and enforceable under this Act.

20 b. A designated representative of an affected source 21 for acid deposition shall submit a timely and complete 22 Phase II acid rain permit application and compliance plan 23 to the Agency, not later than January 1, 1996, that meets 24 the requirements of Titles IV and V of the Clean Air Act 25 and regulations. The Agency shall act on the Phase II acid

rain permit application and compliance plan in accordance 1 2 with this Section and Title V of the Clean Air Act and 3 regulations promulgated thereunder, except as modified by Title IV of the Clean Air Act and regulations promulgated 4 5 thereunder. The Agency shall issue the Phase II acid rain 6 permit to an affected source for acid deposition no later 7 than December 31, 1997, which shall become effective on 8 January 1, 2000, in accordance with this Section, except 9 modified by Title IV and regulations promulgated as 10 thereunder; provided that the designated representative of 11 the source submitted a timely and complete Phase II permit 12 application and compliance plan to the Agency that meets the requirements of Title IV and V of the Clean Air Act and 13 14 regulations.

c. Each Phase II acid rain permit issued in accordance
with this subsection shall have a fixed term of 5 years.
Except as provided in paragraph b above, the Agency shall
issue or deny a Phase II acid rain permit within 18 months
of receiving a complete Phase II permit application and
compliance plan.

d. A designated representative of a new unit, as
defined in Section 402 of the Clean Air Act, shall submit a
timely and complete Phase II acid rain permit application
and compliance plan that meets the requirements of Titles
IV and V of the Clean Air Act and its regulations. The
Agency shall act on the new unit's Phase II acid rain

1 permit application and compliance plan in accordance with 2 this Section and Title V of the Clean Air Act and its 3 regulations, except as modified by Title IV of the Clean Air Act and its regulations. The Agency shall reopen the 4 5 new unit's CAAPP permit for cause to incorporate the 6 approved Phase II acid rain permit in accordance with this 7 Section. The Phase II acid rain permit for the new unit shall become effective no later than the date required 8 9 under Title IV of the Clean Air Act and its regulations.

10 e. A designated representative of an affected source 11 for acid deposition shall submit a timely and complete 12 Title IV NOx permit application to the Agency, not later 13 than January 1, 1998, that meets the requirements of 14 Titles IV and V of the Clean Air Act and its regulations. 15 The Agency shall reopen the Phase II acid rain permit for 16 cause and incorporate the approved NOx provisions into the 17 Phase II acid rain permit not later than January 1, 1999, in accordance with this Section, except as modified by 18 19 Title IV of the Clean Air Act and regulations promulgated 20 thereunder. Such reopening shall not affect the term of 21 the Phase II acid rain permit.

f. The designated representative of the affected source for acid deposition shall renew the initial CAAPP permit and Phase II acid rain permit in accordance with this Section and Title V of the Clean Air Act and regulations promulgated thereunder, except as modified by

Title IV of the Clean Air Act and regulations promulgated
 thereunder.

In the case of an affected source for acid 3 a . deposition for which a complete Phase II acid rain permit 4 5 application and compliance plan are timely received under this subsection, the complete permit application and 6 7 compliance plan, including amendments thereto, shall be 8 operator binding on the owner, and designated 9 representative, all affected units for acid deposition at 10 the affected source, and any other unit, as defined in 11 Section 402 of the Clean Air Act, governed by the Phase II 12 acid rain permit application and shall be enforceable as 13 an acid rain permit for purposes of Titles IV and V of the 14 Clean Air Act, from the date of submission of the acid rain 15 permit application until a Phase II acid rain permit is 16 issued or denied by the Agency.

17 h. The Agency shall not include or implement any 18 measure which would interfere with or modify the 19 requirements of Title IV of the Clean Air Act or 20 regulations promulgated thereunder.

i. Nothing in this Section shall be construed as
 affecting allowances or USEPA's decision regarding an
 excess emissions offset plan, as set forth in Title IV of
 the Clean Air Act or regulations promulgated thereunder.

25 i. No permit revision shall be required for
 26 increases in emissions that are authorized by

1

2

3

allowances acquired pursuant to the acid rain program, provided that such increases do not require a permit revision under any other applicable requirement.

ii. No limit shall be placed on the number of
allowances held by the source. The source may not,
however, use allowances as a defense to noncompliance
with any other applicable requirement.

8 iii. Any such allowance shall be accounted for 9 according to the procedures established in regulations 10 promulgated under Title IV of the Clean Air Act.

11 i. То the extent that the federal regulations 12 promulgated under Title IV, including but not limited to 13 40 C.F.R. Part 72, as now or hereafter amended, are 14 inconsistent with the federal regulations promulgated 15 under Title V, the federal regulations promulgated under 16 Title IV shall take precedence.

k. The USEPA may intervene as a matter of right in any
 permit appeal involving a Phase II acid rain permit
 provision or denial of a Phase II acid rain permit.

20 1. It is unlawful for any owner or operator to violate any terms or conditions of a Phase II acid rain permit 21 22 issued under this subsection, to operate any affected 23 source for acid deposition except in compliance with a 24 Phase II acid rain permit issued by the Agency under this 25 subsection, or to violate other any applicable 26 requirements.

m. The designated representative of an affected source for acid deposition shall submit to the Agency the data and information submitted quarterly to USEPA, pursuant to 4 40 CFR 75.64, concurrently with the submission to USEPA. 5 The submission shall be in the same electronic format as 6 specified by USEPA.

n. The Agency shall act on any petition for exemption
of a new unit or retired unit, as those terms are defined
in Section 402 of the Clean Air Act, from the requirements
of the acid rain program in accordance with Title IV of the
Clean Air Act and its regulations.

12 The Agency shall have the authority to adopt ο. rules, in accordance with the 13 procedural Illinois 14 Administrative Procedure Act, as the Agency deems 15 necessary to implement this subsection.

16 18. Fee Provisions.

a. A source subject to this Section or excluded under 17 18 subsection 1.1 or paragraph (c) of subsection 3 of this 19 Section, shall pay a fee as provided in this paragraph (a) 20 of subsection 18. However, a source that has been excluded 21 from the provisions of this Section under subsection 1.1 22 or under paragraph (c) of subsection 3 of this Section 23 because the source emits less than 25 tons per year of any 24 combination of regulated air pollutants, except greenhouse 25 gases, shall pay fees in accordance with paragraph (1) of 1 subsection (b) of Section 9.6.

i. The fee for a source allowed to emit less than 100 tons per year of any combination of regulated air pollutants, except greenhouse gases, shall be \$1,800 per year, and that fee shall increase, beginning January 1, 2012, to \$2,150 per year.

ii. The fee for a source allowed to emit 100 tons
or more per year of any combination of regulated air
pollutants, except greenhouse gases and those
regulated air pollutants excluded in paragraph (f) of
this subsection 18, shall be as follows:

12 A. The Agency shall assess a fee of \$18 per 13 ton, per year for the allowable emissions of 14 regulated air pollutants subject this to 15 subparagraph (ii) of paragraph (a) of subsection 16 18, and that fee shall increase, beginning January 17 1, 2012, to \$21.50 per ton, per year. These fees shall be used by the Agency and the Board to fund 18 19 the activities required by Title V of the Clean 20 Air Act including such activities as may be 21 carried out by other State or local agencies 22 pursuant to paragraph (d) of this subsection. The 23 such fee shall be based amount of on the 24 information supplied by the applicant in its 25 complete CAAPP permit application or in the CAAPP 26 permit if the permit has been granted and shall be

SB3506

2

3

4

5

6

determined by the amount of emissions that the 1 2 source is allowed to emit annually, provided 3 however, that the maximum fee for a CAAPP permit under this subparagraph (ii) of paragraph (a) of 4 5 subsection 18 is \$250,000, and increases, beginning January 1, 2012, to \$294,000. Beginning 6 7 January 1, 2012, the maximum fee under this subparagraph (ii) of paragraph (a) of subsection 8 9 18 for a source that has been excluded under 10 subsection 1.1 of this Section or under paragraph 11 (c) of subsection 3 of this Section is \$4,112. The 12 Agency shall provide as part of the permit 13 application form required under subsection 5 of 14 this Section a separate fee calculation form which 15 will allow the applicant to identify the allowable 16 emissions and calculate the fee. In no event shall 17 the Agency raise the amount of allowable emissions requested by the applicant unless such increases 18 19 are required to demonstrate compliance with terms 20 of a CAAPP permit.

21 Notwithstanding the above, any applicant may 22 seek a change in its permit which would result in 23 increases in allowable emissions due to an 24 increase in the hours of operation or production 25 rates of an emission unit or units and such a 26 change shall be consistent with the construction

permit requirements of the existing State permit 1 program, under subsection (a) of Section 39 of 2 3 and applicable provisions of this this Act Section. Where a construction permit is required, 4 5 the Agency shall expeditiously grant such construction permit and shall, if necessary, 6 7 modify the CAAPP permit based on the same 8 application.

9 B. The applicant or permittee may pay the fee 10 annually or semiannually for those fees greater 11 than \$5,000. However, any applicant paying a fee 12 equal to or greater than \$100,000 shall pay the 13 full amount on July 1, for the subsequent fiscal 14 year, or pay 50% of the fee on July 1 and the 15 remaining 50% by the next January 1. The Agency 16 may change any annual billing date upon reasonable 17 notice, but shall prorate the new bill so that the permittee or applicant does not pay more than its 18 19 required fees for the fee period for which payment 20 is made.

21 b. (Blank).

22 c. (Blank).

d. There is hereby created in the State Treasury a
special fund to be known as the Clean Air Act Permit Fund
(formerly known as the CAA Permit Fund). All Funds
collected by the Agency pursuant to this subsection shall

be deposited into the Fund. The General Assembly shall 1 appropriate monies from this Fund to the Agency and to the 2 3 Board to carry out their obligations under this Section. The General Assembly may also authorize monies to be 4 5 granted by the Agency from this Fund to other State and local agencies which perform duties related to the CAAPP. 6 7 Interest generated on the monies deposited in this Fund 8 shall be returned to the Fund.

9 The Agency shall have the authority to adopt e. 10 procedural rules, in accordance with the Illinois 11 Administrative Procedure Act, as the Agency deems 12 necessary to implement this subsection.

13 f. For purposes of this subsection, the term 14 "regulated air pollutant" shall have the meaning given to 15 it under subsection 1 of this Section but shall exclude 16 the following:

17

i. carbon monoxide;

ii. any Class I or II substance which is a
regulated air pollutant solely because it is listed
pursuant to Section 602 of the Clean Air Act; and

21 iii. any pollutant that is a regulated air 22 pollutant solely because it is subject to a standard 23 or regulation under Section 112(r) of the Clean Air 24 Act based on the emissions allowed in the permit 25 effective in that calendar year, at the time the 26 applicable bill is generated.

SB3506

1

19. Air Toxics Provisions.

2 a. In the event that the USEPA fails to promulgate in a timely manner a standard pursuant to Section 112(d) of the 3 4 Clean Air Act, the Agency shall have the authority to 5 issue permits, pursuant to Section 112(j) of the Clean Air Act and regulations promulgated thereunder, which contain 6 7 emission limitations which are equivalent to the emission limitations that would apply to a source if an emission 8 9 standard had been promulgated in a timely manner by USEPA 10 pursuant to Section 112(d). Provided, however, that the 11 owner or operator of a source shall have the opportunity to submit to the Agency a proposed emission limitation 12 13 which it determines to be equivalent to the emission 14 limitations that would apply to such source if an emission 15 standard had been promulgated in a timely manner by USEPA. If the Agency refuses to include the emission limitation 16 proposed by the owner or operator in a CAAPP permit, the 17 18 owner or operator may petition the Board to establish 19 whether the emission limitation proposal submitted by the 20 owner or operator provides for emission limitations which 21 are equivalent to the emission limitations that would 22 apply to the source if the emission standard had been 23 promulgated by USEPA in a timely manner. The Board shall 24 determine whether the emission limitation proposed by the 25 owner or operator or an alternative emission limitation proposed by the Agency provides for the level of control required under Section 112 of the Clean Air Act, or shall otherwise establish an appropriate emission limitation, pursuant to Section 112 of the Clean Air Act.

5 b. Any Board proceeding brought under paragraph (a) or 6 (e) of this subsection shall be conducted according to the 7 Board's procedures for adjudicatory hearings and the Board 8 shall render its decision within 120 days of the filing of 9 the petition. Any such decision shall be subject to review pursuant to Section 41 10 of this Act. Where USEPA 11 promulgates an applicable emission standard prior to the 12 issuance of the CAAPP permit, the Agency shall include in the permit the promulgated standard, provided that the 13 14 source shall have the compliance period provided under 15 Section 112(i) of the Clean Air Act. Where USEPA 16 promulgates an applicable standard subsequent to the 17 issuance of the CAAPP permit, the Agency shall revise such permit upon the next renewal to reflect the promulgated 18 19 standard, providing a reasonable time for the applicable 20 source to comply with the standard, but no longer than 8 21 years after the date on which the source is first required 22 to comply with the emissions limitation established under 23 this subsection.

c. The Agency shall have the authority to implement
 and enforce complete or partial emission standards
 promulgated by USEPA pursuant to Section 112(d), and

SB3506

standards promulgated by USEPA pursuant to Sections 112(f), 112(h), 112(m), and 112(n), and may accept delegation of authority from USEPA to implement and enforce Section 112(1) and requirements for the prevention and detection of accidental releases pursuant to Section 112(r) of the Clean Air Act.

d. The Agency shall have the authority to issue
permits pursuant to Section 112(i)(5) of the Clean Air
Act.

10 e. The Agency has the authority to implement Section 11 112(q) of the Clean Air Act consistent with the Clean Air 12 Act and federal regulations promulgated thereunder. If the 13 include the emission limitations Agency refuses to 14 proposed in an application submitted by an owner or 15 operator for a case-by-case maximum achievable control 16 technology (MACT) determination, the owner or operator may 17 petition the Board to determine whether the emission limitation proposed by the owner or operator or 18 an 19 alternative emission limitation proposed by the Agency 20 provides for a level of control required by Section 112 of Clean Air Act, or to otherwise establish 21 the an 22 appropriate emission limitation under Section 112 of the 23 Clean Air Act.

24 20. Small Business.

25

a. For purposes of this subsection:

- 91 - LRB103 37497 JAG 67620 b

"Program" is the Small Business Stationary Source Technical and Environmental Compliance Assistance Program created within this State pursuant to Section 507 of the Clean Air Act and guidance promulgated thereunder, to provide technical assistance and compliance information to small business stationary sources;

7 "Small Business Assistance Program" is a component of 8 Program responsible for providing sufficient the 9 communications with small businesses through the 10 collection and dissemination of information to small 11 business stationary sources; and

12 "Small Business Stationary Source" means a stationary 13 source that:

14 1. is owned or operated by a person that employs
 15 100 or fewer individuals;

is a small business concern as defined in the
 "Small Business Act";

18 3. is not a major source as that term is defined in19 subsection 2 of this Section;

204. does not emit 50 tons or more per year of any21regulated air pollutant, except greenhouse gases; and

225. emits less than 75 tons per year of all23regulated pollutants, except greenhouse gases.

24 b. The Agency shall adopt and submit to USEPA, after 25 reasonable notice and opportunity for public comment, as a 26 revision to the Illinois state implementation plan, plans

5

6

7

1 for establishing the Program.

c. The Agency shall have the authority to enter into
such contracts and agreements as the Agency deems
necessary to carry out the purposes of this subsection.

d. The Agency may establish such procedures as it may deem necessary for the purposes of implementing and executing its responsibilities under this subsection.

8 e. There shall be appointed a Small Business Ombudsman 9 (hereinafter in this subsection referred to as 10 "Ombudsman") to monitor the Small Business Assistance 11 Program. The Ombudsman shall be a nonpartisan designated 12 official, with the ability to independently assess whether 13 the goals of the Program are being met.

f. The State Ombudsman Office shall be located in an
existing Ombudsman office within the State or in any State
Department.

17 g. There is hereby created a State Compliance Advisory 18 Panel (hereinafter in this subsection referred to as 19 "Panel") for determining the overall effectiveness of the 20 Small Business Assistance Program within this State.

h. The selection of Panel members shall be by thefollowing method:

The Governor shall select two members who are
 not owners or representatives of owners of small
 business stationary sources to represent the general
 public;

2. The Director of the Agency shall select one
 member to represent the Agency; and

3 3. The State Legislature shall select four members 4 who are owners or representatives of owners of small 5 business stationary sources. Both the majority and 6 minority leadership in both Houses of the Legislature 7 shall appoint one member of the panel.

8 i. Panel members should serve without compensation but
9 will receive full reimbursement for expenses including
10 travel and per diem as authorized within this State.

j. The Panel shall select its own Chair by a majority
vote. The Chair may meet and consult with the Ombudsman
and the head of the Small Business Assistance Program in
planning the activities for the Panel.

15 21. Temporary Sources.

a. The Agency may issue a single permit authorizing
emissions from similar operations by the same source owner
or operator at multiple temporary locations, except for
sources which are affected sources for acid deposition
under Title IV of the Clean Air Act.

21 b. The applicant must demonstrate that the operation 22 is temporary and will involve at least one change of 23 location during the term of the permit.

c. Any such permit shall meet all applicable
 requirements of this Section and applicable regulations,

and include conditions assuring compliance with all applicable requirements at all authorized locations and requirements that the owner or operator notify the Agency at least 10 days in advance of each change in location.

5

22. Solid Waste Incineration Units.

6 a. A CAAPP permit for a solid waste incineration unit 7 combusting municipal waste subject to standards 8 promulgated under Section 129(e) of the Clean Air Act 9 shall be issued for a period of 12 years and shall be 10 reviewed every 5 years, unless the Agency requires more 11 frequent review through Agency procedures.

b. During the review in paragraph (a) of this subsection, the Agency shall fully review the previously submitted CAAPP permit application and corresponding reports subsequently submitted to determine whether the source is in compliance with all applicable requirements.

c. If the Agency determines that the source is not in
compliance with all applicable requirements it shall
revise the CAAPP permit as appropriate.

20 d. The Agency shall have the authority to adopt 21 procedural rules, in accordance with the Illinois 22 Administrative Procedure Act, as the Agency deems 23 necessary, to implement this subsection.

24 (Source: P.A. 99-380, eff. 8-17-15; 99-933, eff. 1-27-17; 25 100-103, eff. 8-11-17.)

SB3506