

## 103RD GENERAL ASSEMBLY State of Illinois 2023 and 2024 SB3457

Introduced 2/8/2024, by Sen. Michael W. Halpin

## SYNOPSIS AS INTRODUCED:

See Index

Amends the State Comptroller Act. Provides an exception for vendors to receive payment by non-electronic means. Provides that outstanding liabilities as of June 30, payable from appropriations which have otherwise expired and interest penalties payable on those liabilities under the State Prompt Payment Act, may be paid out of the expiring appropriations during the 4-month period ending at the close of business on October 31 of each year, without regard to the fiscal year in which the payment is made. Amends the Prompt Payment Act. Removes provisions concerning payments made under the Public Aid Code. Provides that when a State official or agency responsible for administering a contract receives a bill or invoice from a contractor, that State official or agency shall electronically confirm the date on which the bill or invoice was received within 5 business days of receipt, and shall transmit any approved amount to the Comptroller within 30 days of receipt. Amends the Grant Accountability and Transparency Act. Provides that a pre-qualification requirement may include consideration of past performance in administering grants if past performance failed to meet performance goals, indicators, and milestones. Amends the Court of Claims Act. Provides that all claims against the State founded upon any contract entered into with the State of Illinois, except that undisputed individual claims below \$2,500 resulting from lapsed appropriations do not fall under the jurisdiction of Court of Claims. State agencies may pay undisputed individual claims below \$2,500 from lapsed appropriations from current fiscal year resulting appropriations. Sets forth that the provisions are not intended to prohibit more frequent reporting to assess items such as service needs, gaps, or capacity. Sets forth other provisions concerning grant agreement specifications, separate accounts for State grant funds, expenditures prior to grant execution and reporting requirements.

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1 AN ACT concerning finance.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The State Comptroller Act is amended by changing Sections 9 and 9.03 as follows:
- 6 (15 ILCS 405/9) (from Ch. 15, par. 209)
- 7 Sec. 9. Warrants; vouchers; preaudit.
- 8 (a) No payment may be made from public funds held by the
  9 State Treasurer in or outside of the State treasury, except by
  10 warrant drawn by the Comptroller and presented by him to the
  11 treasurer to be countersigned except for payments made
  12 pursuant to Section 9.03 or 9.05 of this Act.
- 13 (b) No warrant for the payment of money by the State
  14 Treasurer may be drawn by the Comptroller without the
  15 presentation of itemized vouchers indicating that the
  16 obligation or expenditure is pursuant to law and authorized,
  17 and authorizing the Comptroller to order payment.
  - (b-1) An itemized voucher for under \$5 that is presented to the Comptroller for payment may be paid through electronic funds transfer unless the recipient is unable to receive an electronic funds transfer or requests another form of payment. This subsection (b-1) does not apply to (i) vouchers presented by the legislative branch of State government, (ii) vouchers

- presented by the State Treasurer's Office for the payment of unclaimed property claims authorized under the Revised Uniform Unclaimed Property Act, or (iii) vouchers presented by the Department of Revenue for the payment of refunds of taxes administered by the Department.
  - (c) The Comptroller shall examine each voucher required by law to be filed with him and determine whether unencumbered appropriations or unencumbered obligational or expenditure authority other than by appropriation are legally available to incur the obligation or to make the expenditure of public funds. If he determines that unencumbered appropriations or other obligational or expenditure authority are not available from which to incur the obligation or make the expenditure, the Comptroller shall refuse to draw a warrant.
  - (d) The Comptroller shall examine each voucher and all other documentation required to accompany the voucher, and shall ascertain whether the voucher and documentation meet all requirements established by or pursuant to law. If the Comptroller determines that the voucher and documentation do not meet applicable requirements established by or pursuant to law, he shall refuse to draw a warrant. As used in this Section, "requirements established by or pursuant to law" includes statutory enactments and requirements established by rules and regulations adopted pursuant to this Act.
  - (e) Prior to drawing a warrant, the Comptroller may review the voucher, any documentation accompanying the voucher, and

- 1 any other documentation related to the transaction on file
- with him, and determine if the transaction is in accordance
- 3 with the law. If based on his review the Comptroller has reason
- 4 to believe that such transaction is not in accordance with the
- 5 law, he shall refuse to draw a warrant.
- 6 (f) Where the Comptroller refuses to draw a warrant
- 7 pursuant to this Section, he shall maintain separate records
- 8 of such transactions.
- 9 (q) State agencies shall have the principal responsibility
- 10 for the preaudit of their encumbrances, expenditures, and
- other transactions as otherwise required by law.
- 12 (Source: P.A. 103-266, eff. 1-1-24.)
- 13 (15 ILCS 405/9.03) (from Ch. 15, par. 209.03)
- 14 Sec. 9.03. Direct deposit of State payments.
- 15 (a) The Comptroller, with the approval of the State
- 16 Treasurer, shall may provide by rule or regulation for the
- direct deposit of any payment lawfully payable from the State
- 18 Treasury and in accordance with federal banking regulations
- 19 including but not limited to payments to (i) persons paid from
- 20 personal services, (ii) persons receiving benefit payments
- 21 from the Comptroller under the State pension systems, (iii)
- 22 individuals who receive assistance under Articles III, IV, and
- 23 <del>VI of the Illinois Public Aid Code, (iv) providers of services</del>
- 24 under the Mental Health and Developmental Disabilities
- 25 Administrative Act, (v) providers of community based mental

1 health services, and (vi) providers of services under programs 2 administered by the State Board of Education, in the accounts of those persons or entities maintained at a bank, savings and 3 loan association, or credit union, where authorized by the 5 payee. The Comptroller also may deposit public aid payments for individuals who receive assistance under Articles III, IV, 6 7 VI, and X of the Illinois Public Aid Code directly into an 8 electronic benefits transfer account in а financial 9 institution approved by the State Treasurer as prescribed by 10 the Illinois Department of Human Services and in accordance 11 with the rules and regulations of that Department and the 12 rules and regulations adopted by the Comptroller and the State 13 Treasurer. The Comptroller, with the approval of the State Treasurer, shall may provide by rule for the electronic direct 14 15 deposit of payments to public agencies and any other payee of 16 the State. The electronic direct deposits may be made to the 17 designated account in those financial institutions specified in this Section for the direct deposit of payments. Within 6 18 months after the effective date of this amendatory Act of 19 1994, the Comptroller shall establish a pilot program for the 20 electronic direct deposit of payments to local 21 school 22 districts, municipalities, and units of local government. The 23 payments may be made without the use of the voucher-warrant 24 provided that documentation of approval by the 25 Treasurer of each group of payments made by direct deposit 26 shall be retained by the Comptroller. The form and method of

- the Treasurer's approval shall be established by the rules or regulations adopted by the Comptroller under this Section.
  - (b) Except as provided in subsection (b-5), all State payments for an employee's payroll or an employee's expense reimbursement must be made through direct deposit. It is the responsibility of the paying State agency to ensure compliance with this mandate. If a State agency pays an employee's payroll or an employee's expense reimbursement without using direct deposit, the Comptroller may charge that employee a processing fee of \$2.50 per paper warrant. The processing fee may be withheld from the employee's payment or reimbursement. The amount collected from the fee shall be deposited into the Comptroller's Administrative Fund.
    - (b-5) If an employee wants his or her payments deposited into a secure check account, the employee must submit a direct deposit form to the paying State agency for his or her payroll or to the Comptroller for his or her expense reimbursements. Upon acceptance of the direct deposit form, the Comptroller shall disburse those funds to the secure check account. For the purposes of this Section, "secure check account" means an account established with a financial institution for the employee that allows the dispensing of the funds in the account through a third party who dispenses to the employee a paper check.
  - (c) All State payments to a vendor that exceed the allowable limit of paper warrants in a fiscal year, by the same

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agency, must be made through direct deposit. It is responsibility of the paying State agency to ensure compliance with this mandate. If a State agency pays a vendor more times than the allowable limit in a single fiscal year without using direct deposit, the Comptroller may charge the vendor a processing fee of \$2.50 per paper warrant. The processing fee may be withheld from the vendor's payment. The amount collected from the processing fee shall be deposited into the Comptroller's Administrative Fund. The Office of the Comptroller shall define "allowable limit" in the Comptroller's Statewide Accounting Management System (SAMS) manual, except that the allowable limit shall not be less than 30 paper warrants. The Office of the Comptroller shall also provide reasonable notice to all State agencies of the allowable limit of paper warrants.

(c-1) All State payments to an entity from a payroll or retirement voluntary deduction must be made through direct deposit. If an entity receives a payment from a payroll or retirement voluntary deduction without using direct deposit, the Comptroller may charge the entity a processing fee of \$2.50 per paper warrant. The processing fee may be withheld from the entity's payment or billed to the entity at a later date. The amount collected from the processing fee shall be deposited into the Comptroller's Administrative Fund. The Comptroller shall provide reasonable notice to all entities impacted by this requirement. Any new entities that receive a

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payroll or retirement voluntary deduction must sign up for direct deposit during the application process.

- (c-2) The detail information, such as names, identifiers, and amounts, associated with a State payment to an entity from a payroll or retirement voluntary deduction must be retrieved by the entity from the Comptroller's designated Internet an electronic alternative approved website or by Comptroller. If the entity requires the Comptroller to mail the detail information, the Comptroller may charge the entity a processing fee up to \$25.00 per mailing. Any processing fee will be billed to the entity at a later date. The amount collected from the processing fee shall be deposited into the Comptroller's Administrative Fund. The Comptroller shall provide reasonable notice to all entities impacted by this requirement.
- (d) State employees covered by provisions in collective bargaining agreements that do not require direct deposit of paychecks are exempt from this mandate. No later than 60 days after the effective date of this amendatory Act of the 97th General Assembly, all State agencies must provide to the Office of the Comptroller a list of employees that are exempt under this subsection (d) from the direct deposit mandate. In addition, a State employee or vendor may file a hardship petition with the Office of the Comptroller requesting an exemption from the direct deposit mandate under this Section. A hardship petition shall be made available for download on

- 1 the Comptroller's official Internet website.
- 2 (e) Notwithstanding any provision of law to the contrary,
- 3 the direct deposit of State payments under this Section for an
- 4 employee's payroll, an employee's expense reimbursement, or a
- 5 State vendor's payment does not authorize the State to
- 6 automatically withdraw funds from those accounts.
- 7 (f) For the purposes of this Section, "vendor" means a
- 8 non-governmental entity with a taxpayer identification number
- 9 issued by the Social Security Administration or Internal
- 10 Revenue Service that receives payments through the
- 11 Comptroller's commercial system. The term does not include
- 12 State agencies.
- 13 (g) The requirements of this Section do not apply to the
- 14 legislative or judicial branches of State government.
- 15 (Source: P.A. 97-348, eff. 8-12-11; 97-993, eff. 9-16-12;
- 16 98-463, eff. 8-16-13; 98-1043, eff. 8-25-14.)
- 17 Section 10. The State Finance Act is amended by changing
- 18 Section 25 as follows:
- 19 (30 ILCS 105/25) (from Ch. 127, par. 161)
- 20 Sec. 25. Fiscal year limitations.
- 21 (a) All appropriations shall be available for expenditure
- 22 for the fiscal year or for a lesser period if the Act making
- 23 that appropriation so specifies. A deficiency or emergency
- 24 appropriation shall be available for expenditure only through

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June 30 of the year when the Act making that appropriation is enacted unless that Act otherwise provides.

- (b) Outstanding liabilities as of June 30, payable from appropriations which have otherwise expired, and interest penalties payable on those liabilities under the State Prompt Payment Act, may be paid out of the expiring appropriations during the 4-month period ending at the close of business on October 31 of each year, without regard to the fiscal year in which the payment is made, may be paid out of the expiring appropriations during the 2 month period ending at the close of business on August 31. Any service involving professional or artistic skills or any personal services by an employee whose compensation is subject to income tax withholding must be performed as of June 30 of the fiscal year in order to be considered an "outstanding liability as of June 30" that is thereby eligible for payment out of the expiring appropriation.
- (b-1) However, payment of tuition reimbursement claims under Section 14-7.03 or 18-3 of the School Code may be made by the State Board of Education from its appropriations for those respective purposes for any fiscal year, even though the claims reimbursed by the payment may be claims attributable to a prior fiscal year, and payments may be made at the direction of the State Superintendent of Education from the fund from which the appropriation is made without regard to any fiscal year limitations, except as required by subsection (j) of this

- Section. Beginning on June 30, 2021, payment of tuition reimbursement claims under Section 14-7.03 or 18-3 of the School Code as of June 30, payable from appropriations that have otherwise expired, may be paid out of the expiring appropriation during the 4-month period ending at the close of
- 7 (b-2) (Blank).

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(b-2.5) (Blank).

business on October 31.

than September 30, 2020.

- 9 (b-2.6) (Blank).
- 10 (b-2.6a) (Blank).
- 11 (b-2.6b) (Blank).
- 12 (b-2.6c) (Blank).
- 13 (b-2.6d) All outstanding liabilities as of June 30, 2020, 14 payable from appropriations that would otherwise expire at the 15 conclusion of the lapse period for fiscal year 2020, and 16 interest penalties payable on those liabilities under the 17 State Prompt Payment Act, may be paid out of the expiring appropriations until December 31, 2020, without regard to the 18 fiscal year in which the payment is made, as long as vouchers 19 20 for the liabilities are received by the Comptroller no later
- 22 (b-2.6e) All outstanding liabilities as of June 30, 2021, 23 payable from appropriations that would otherwise expire at the 24 conclusion of the lapse period for fiscal year 2021, and 25 interest penalties payable on those liabilities under the 26 State Prompt Payment Act, may be paid out of the expiring

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appropriations until September 30, 2021, without regard to the fiscal year in which the payment is made.

(b-2.7) For fiscal years 2012, 2013, 2014, 2018, and each fiscal year thereafter, interest penalties payable under the State Prompt Payment Act associated with a voucher for which payment is issued after June 30 may be paid out of the next fiscal year's appropriation. The future year appropriation must be for the same purpose and from the same fund as the original payment. An interest penalty voucher submitted against a future year appropriation must be submitted within 60 days after the issuance of the associated voucher, except that, for fiscal year 2018 only, an interest penalty voucher against a future year appropriation must submitted submitted within 60 days of June 5, 2019 (the effective date of Public Act 101-10). The Comptroller must issue the interest payment within 60 days after acceptance of the interest voucher.

(b-3) Medical payments may be made by the Department of Veterans' Affairs from its appropriations for those purposes for any fiscal year, without regard to the fact that the medical services being compensated for by such payment may have been rendered in a prior fiscal year, except as required by subsection (j) of this Section. Beginning on June 30, 2021, medical payments payable from appropriations that have otherwise expired may be paid out of the expiring appropriation during the 4-month period ending at the close of

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business on October 31.

(b-4) Medical payments and child care payments may be made by the Department of Human Services (as successor to the Department of Public Aid) from appropriations for those purposes for any fiscal year, without regard to the fact that the medical or child care services being compensated for by such payment may have been rendered in a prior fiscal year; and payments may be made at the direction of the Department of Healthcare and Family Services (or successor agency) from the Health Insurance Reserve Fund without regard to any fiscal year limitations, except as required by subsection (j) of this Section. Beginning on June 30, 2021, medical and child care payments made by the Department of Human Services and payments made at the discretion of the Department of Healthcare and Family Services (or successor agency) from the Health Insurance Reserve Fund and payable from appropriations that have otherwise expired may be paid out of the expiring appropriation during the 4-month period ending at the close of business on October 31.

(b-5) Medical payments may be made by the Department of Human Services from its appropriations relating to substance abuse treatment services for any fiscal year, without regard to the fact that the medical services being compensated for by such payment may have been rendered in a prior fiscal year, provided the payments are made on a fee-for-service basis consistent with requirements established for Medicaid

reimbursement by the Department of Healthcare and Family 1 2 Services, except as required by subsection (j) of this Section. Beginning on June 30, 2021, medical payments made by 3 the Department of Human Services relating to substance abuse 5 treatment services payable from appropriations that have 6 paid otherwise expired may be out of the 7 appropriation during the 4-month period ending at the close of business on October 31. 8

9 (b-6) (Blank).

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- 10 (b-7) Payments may be made in accordance with a plan 11 authorized by paragraph (11) or (12) of Section 405-105 of the 12 of Central Management Services Law Department from 13 appropriations for those payments without regard to fiscal 14 vear limitations.
  - (b-8) Reimbursements to eligible airport sponsors for the construction or upgrading of Automated Weather Observation Systems may be made by the Department of Transportation from appropriations for those purposes for any fiscal year, without regard to the fact that the qualification or obligation may have occurred in a prior fiscal year, provided that at the time the expenditure was made the project had been approved by the Department of Transportation prior to June 1, 2012 and, as a result of recent changes in federal funding formulas, can no longer receive federal reimbursement.
- (b-9) (Blank).
- 26 (c) Further, payments may be made by the Department of

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Public Health and the Department of Human Services (acting as successor to the Department of Public Health under the Department of Human Services Act) from their respective appropriations for grants for medical care to or on behalf of premature and high-mortality risk infants and their mothers and for grants for supplemental food supplies provided under the United States Department of Agriculture Women, Infants and Children Nutrition Program, for any fiscal year without regard to the fact that the services being compensated for by such payment may have been rendered in a prior fiscal year, except as required by subsection (j) of this Section. Beginning on June 30, 2021, payments made by the Department of Public Health and the Department of Human Services from their respective appropriations for grants for medical care to or on behalf of premature and high-mortality risk infants and their mothers and for grants for supplemental food supplies provided under the United States Department of Agriculture Women, Children Nutrition Infants and Program payable from appropriations that have otherwise expired may be paid out of the expiring appropriations during the 4-month period ending at the close of business on October 31.

(d) The Department of Public Health and the Department of Human Services (acting as successor to the Department of Public Health under the Department of Human Services Act) shall each annually submit to the State Comptroller, Senate President, Senate Minority Leader, Speaker of the House, House

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- Minority Leader, and the respective Chairmen and Minority
  Spokesmen of the Appropriations Committees of the Senate and
  the House, on or before December 31, a report of fiscal year
  funds used to pay for services provided in any prior fiscal
  year. This report shall document by program or service
  category those expenditures from the most recently completed
  fiscal year used to pay for services provided in prior fiscal
  years.
  - (e) The Department of Healthcare and Family Services, the Department of Human Services (acting as successor to the Department of Public Aid), and the Department of Human Services making fee-for-service payments relating to substance abuse treatment services provided during a previous fiscal year shall each annually submit to the State Comptroller, Senate President, Senate Minority Leader, Speaker of the House, House Minority Leader, the respective Chairmen and Minority Spokesmen of the Appropriations Committees of the Senate and the House, on or before November 30, a report that shall document by program or service category those expenditures from the most recently completed fiscal year used to pay for (i) services provided in prior fiscal years and (ii) services for which claims were received in prior fiscal years.
  - (f) The Department of Human Services (as successor to the Department of Public Aid) shall annually submit to the State Comptroller, Senate President, Senate Minority Leader, Speaker of the House, House Minority Leader, and the respective

- 1 Chairmen and Minority Spokesmen of the Appropriations
- 2 Committees of the Senate and the House, on or before December
- 3 31, a report of fiscal year funds used to pay for services
- 4 (other than medical care) provided in any prior fiscal year.
- 5 This report shall document by program or service category
- 6 those expenditures from the most recently completed fiscal
- 7 year used to pay for services provided in prior fiscal years.
- 8 (g) In addition, each annual report required to be
- 9 submitted by the Department of Healthcare and Family Services
- 10 under subsection (e) shall include the following information
- 11 with respect to the State's Medicaid program:
- 12 (1) Explanations of the exact causes of the variance
- 13 between the previous year's estimated and actual
- 14 liabilities.
- 15 (2) Factors affecting the Department of Healthcare and
- 16 Family Services' liabilities, including, but not limited
- 17 to, numbers of aid recipients, levels of medical service
- 18 utilization by aid recipients, and inflation in the cost
- 19 of medical services.
- 20 (3) The results of the Department's efforts to combat
- 21 fraud and abuse.
- 22 (h) As provided in Section 4 of the General Assembly
- 23 Compensation Act, any utility bill for service provided to a
- 24 General Assembly member's district office for a period
- 25 including portions of 2 consecutive fiscal years may be paid
- from funds appropriated for such expenditure in either fiscal

1 year.

- 2 (i) An agency which administers a fund classified by the 3 Comptroller as an internal service fund may issue rules for:
  - (1) billing user agencies in advance for payments or authorized inter-fund transfers based on estimated charges for goods or services;
  - (2) issuing credits, refunding through inter-fund transfers, or reducing future inter-fund transfers during the subsequent fiscal year for all user agency payments or authorized inter-fund transfers received during the prior fiscal year which were in excess of the final amounts owed by the user agency for that period; and
  - (3) issuing catch-up billings to user agencies during the subsequent fiscal year for amounts remaining due when payments or authorized inter-fund transfers received from the user agency during the prior fiscal year were less than the total amount owed for that period.
  - User agencies are authorized to reimburse internal service funds for catch-up billings by vouchers drawn against their respective appropriations for the fiscal year in which the catch-up billing was issued or by increasing an authorized inter-fund transfer during the current fiscal year. For the purposes of this Act, "inter-fund transfers" means transfers without the use of the voucher-warrant process, as authorized by Section 9.01 of the State Comptroller Act.
  - (i-1) Beginning on July 1, 2021, all outstanding

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- liabilities, not payable during the 4-month lapse period as 1 2 described in subsections (b-1), (b-3), (b-4), (b-5), and (c)3 of this Section, that are made from appropriations for that purpose for any fiscal year, without regard to the fact that 4 5 the services being compensated for by those payments may have been rendered in a prior fiscal year, are limited to only those 6 7 claims that have been incurred but for which a proper bill or 8 invoice as defined by the State Prompt Payment Act has not been 9 received by September 30th following the end of the fiscal 10 year in which the service was rendered.
  - (j) Notwithstanding any other provision of this Act, the aggregate amount of payments to be made without regard for fiscal year limitations as contained in subsections (b-1), (b-3), (b-4), (b-5), and (c) of this Section, and determined by using Generally Accepted Accounting Principles, shall not exceed the following amounts:
- 17 (1) \$6,000,000,000 for outstanding liabilities related 18 to fiscal year 2012;
- 19 (2) \$5,300,000,000 for outstanding liabilities related 20 to fiscal year 2013;
- 21 (3) \$4,600,000,000 for outstanding liabilities related 22 to fiscal year 2014;
- 23 (4) \$4,000,000,000 for outstanding liabilities related 24 to fiscal year 2015;
- 25 (5) \$3,300,000,000 for outstanding liabilities related 26 to fiscal year 2016;

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1	(6)	\$2,600	,000,000	for	outstanding	liabilities	related
2	to fisca	al year	2017;				

- 3 (7) \$2,000,000,000 for outstanding liabilities related 4 to fiscal year 2018;
- 5 (8) \$1,300,000,000 for outstanding liabilities related 6 to fiscal year 2019;
- 7 (9) \$600,000,000 for outstanding liabilities related 8 to fiscal year 2020; and
  - (10) \$0 for outstanding liabilities related to fiscal year 2021 and fiscal years thereafter.
  - (k) Department of Healthcare and Family Services Medical Assistance Payments.
    - (1) Definition of Medical Assistance.

For purposes of this subsection, the term "Medical Assistance" shall include, but not necessarily be limited to, medical programs and services authorized under Titles XIX and XXI of the Social Security Act, the Illinois Public Aid Code, the Children's Health Insurance Program Act, the Covering ALL KIDS Health Insurance Act, the Long Term Acute Care Hospital Quality Improvement Transfer Program Act, and medical care to or on behalf of persons suffering from chronic renal disease, persons suffering from hemophilia, and victims of sexual assault.

(2) Limitations on Medical Assistance payments that may be paid from future fiscal year appropriations.

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- (A) The maximum amounts of annual unpaid Medical 1 2 Assistance bills received and recorded by the 3 Department of Healthcare and Family Services on or before June 30th of a particular fiscal attributable in aggregate to the General Revenue Fund, Healthcare Provider Relief Fund, Tobacco Settlement 6 7 Recovery Fund, Long-Term Care Provider Fund, and the Drug Rebate Fund that may be paid in total by the 8 9 Department from future fiscal year Medical Assistance 10 appropriations to those funds are: \$700,000,000 for 11 fiscal year 2013 and \$100,000,000 for fiscal year 2014 12 and each fiscal year thereafter.
  - (B) Bills for Medical Assistance services rendered in a particular fiscal year, but received and recorded by the Department of Healthcare and Family Services after June 30th of that fiscal year, may be paid from either appropriations for that fiscal year or future fiscal year appropriations for Medical Assistance. Such payments shall not be subject to the requirements of subparagraph (A).
  - (C) Medical Assistance bills received by the Department of Healthcare and Family Services in a particular fiscal year, but subject to payment amount adjustments in a future fiscal year may be paid from a future fiscal year's appropriation for Medical Assistance. Such payments shall not be subject to the

1 requirements of subparagraph (A).

- (D) Medical Assistance payments made by the Department of Healthcare and Family Services from funds other than those specifically referenced in subparagraph (A) may be made from appropriations for those purposes for any fiscal year without regard to the fact that the Medical Assistance services being compensated for by such payment may have been rendered in a prior fiscal year. Such payments shall not be subject to the requirements of subparagraph (A).
- (3) Extended lapse period for Department of Healthcare and Family Services Medical Assistance payments. Notwithstanding any other State law to the contrary, outstanding Department of Healthcare and Family Services Medical Assistance liabilities, as of June 30th, payable from appropriations which have otherwise expired, may be paid out of the expiring appropriations during the 4-month period ending at the close of business on October 31st.
- (1) The changes to this Section made by Public Act 97-691 shall be effective for payment of Medical Assistance bills incurred in fiscal year 2013 and future fiscal years. The changes to this Section made by Public Act 97-691 shall not be applied to Medical Assistance bills incurred in fiscal year 2012 or prior fiscal years.
- (m) The Comptroller must issue payments against outstanding liabilities that were received prior to the lapse

- 1 period deadlines set forth in this Section as soon thereafter
- 2 as practical, but no payment may be issued after the 4 months
- 3 following the lapse period deadline without the signed
- 4 authorization of the Comptroller and the Governor or as
- 5 provided by Section 18 of the Court of Claims Act.
- 6 (Source: P.A. 102-16, eff. 6-17-21; 102-291, eff. 8-6-21;
- 7 102-699, eff. 4-19-22; 102-813, eff. 5-13-22; 103-8, eff.
- 8 6-7-23.)
- 9 Section 15. The State Prompt Payment Act is amended by
- 10 changing Sections 1, 3-2, 3-3, 3-4, 3-5, 3-6, 5, and 7 as
- 11 follows:
- 12 (30 ILCS 540/1) (from Ch. 127, par. 132.401)
- 13 Sec. 1. This Act applies to any State official or agency
- 14 authorized to provide for payment from State funds, by virtue
- of any appropriation of the General Assembly, for goods or
- 16 services furnished to the State.
- For purposes of this Act, "goods or services furnished to
- 18 the State" include but are not limited to (i) covered health
- 19 care provided to eligible members and their covered dependents
- 20 in accordance with the State Employees Group Insurance Act of
- 21 1971, including coverage through a physician-owned health
- 22 maintenance organization under Section 6.1 of that Act, (ii)
- 23 prevention, intervention, or treatment services and supports
- 24 for persons with developmental disabilities, mental health

services, alcohol and substance abuse services, rehabilitation services, and early intervention services provided by a vendor, and (iii) prevention, intervention, or treatment services and supports for youth provided by a vendor by virtue of a contractual grant agreement. For the purposes of items (ii) and (iii), a vendor includes but is not limited to sellers of goods and services, including community-based organizations that are licensed to provide prevention, intervention, or treatment services and supports for persons with developmental disabilities, mental illness, and substance abuse problems, or that provides prevention, intervention, or treatment services and supports for youth.

For the purposes of this Act, "appropriate State official or agency" is defined as the Director or Chief Executive or his designee of that State agency or department or facility of such agency or department. With respect to covered health care provided to eligible members and their dependents in accordance with the State Employees Group Insurance Act of 1971, "appropriate State official or agency" also includes an administrator of a program of health benefits under that Act.

As used in this Act, "eligible member" means a member who is eligible for health benefits under the State Employees Group Insurance Act of 1971, and "member" and "dependent" have the meanings ascribed to those terms in that Act.

As used in this Act, "a proper bill or invoice" means a bill or invoice, including, but not limited to, an invoice

- issued under a contractual grant agreement, that includes the
- 2 information necessary for processing the payment as may be
- 3 specified by a State agency and in rules adopted in accordance
- 4 with this Act. Beginning on and after July 1, 2021, "a proper
- 5 bill or invoice" shall also include the names of all
- 6 subcontractors or subconsultants to be paid from the bill or
- 7 invoice and the amounts due to each of them, if any.
- 8 (Source: P.A. 100-549, eff. 1-1-18; 101-524, eff. 1-1-20.)
- 9 (30 ILCS 540/3-2)

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- Sec. 3-2. Beginning July 1, 1993, in any instance where a State official or agency is late in payment of a vendor's bill or invoice for goods or services furnished to the State, as defined in Section 1, properly approved in accordance with rules promulgated under Section 3-3, the State official or agency shall pay interest to the vendor in accordance with the following:
  - (1) (Blank). Any bill, except a bill submitted under Article V of the Illinois Public Aid Code and except as provided under paragraph (1.05) of this Section, approved for payment under this Section must be paid or the payment issued to the payee within 60 days of receipt of a proper bill or invoice. If payment is not issued to the payee within this 60-day period, an interest penalty of 1.0% of any amount approved and unpaid shall be added for each month or fraction thereof after the end of this 60 day

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period, until final payment is made. Any bill, except a bill for pharmacy or nursing facility services or goods, and except as provided under paragraph (1.05) of this Section, submitted under Article V of the Illinois Public Aid Code approved for payment under this Section must be paid or the payment issued to the payee within 60 days after receipt of a proper bill or invoice, and, if payment is not issued to the payee within this 60 day period, interest penalty of 2.0% of any amount approved and unpaid shall be added for each month or fraction thereof after the end of this 60-day period, until final payment is made. Any bill for pharmacy or nursing facility services or goods submitted under Article V of the Illinois Public Aid Code, except as provided under paragraph (1.05) of this Section, and approved for payment under this Section must be paid or the payment issued to the payee within 60 days of receipt of a proper bill or invoice. If payment is not issued to the payee within this 60 day period, an interest penalty of 1.0% of any amount approved and unpaid shall be added for each month or fraction thereof after the end of this 60-day period, until final payment is made.

(1.05) Except as provided in paragraph (3) of this Section, for For State fiscal years year 2012 through 2024 and future fiscal years, any bill approved for payment under this Section must be paid or the payment issued to

the payee within 90 days of receipt of a proper bill or invoice. If payment is not issued to the payee within this 90-day period, an interest penalty of 1.0% of any amount approved and unpaid shall be added for each month, or 0.033% (one-thirtieth of one percent) of any amount approved and unpaid for each day, after the end of this 90-day period, until final payment is made.

For State fiscal year 2025 and future fiscal years, any bill approved for payment under this Section must be paid or the payment issued to the payee within 45 days of receipt of a proper bill or invoice. If payment is not issued to the payee within this 45-day period, an interest penalty of 1.0% of any amount approved and unpaid shall be added for each month, or 0.033% (one-thirtieth of one percent) of any amount approved and unpaid for each day, after the end of this 45-day period, until final payment is made.

(1.1) A State agency shall review in a timely manner each bill or invoice within 30 days after its receipt. If the State agency determines that the bill or invoice contains a defect making it unable to process the payment request, the agency shall notify the vendor requesting payment as soon as possible after discovering the defect pursuant to rules promulgated under Section 3-3; provided, however, that the notice for construction related bills or invoices must be given not later than 30 days after the

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bill or invoice was first submitted. The notice shall identify the defect and any additional information necessary to correct the defect. If one or more items on a construction related bill or invoice are disapproved, but not the entire bill or invoice, then the portion that is not disapproved shall be paid in accordance with the requirements of this Act.

Where a State official or agency is late in payment of a vendor's bill or invoice properly approved in accordance with this Act, and different late payment terms are not reduced to writing as a contractual agreement, the State official or agency shall automatically pay interest penalties required by this Section amounting to \$50 or more to the appropriate vendor. Each agency shall be responsible for determining whether an interest penalty is owed and for paying the interest to the vendor. Except as provided in paragraph (4), an individual interest payment amounting to \$5 or less shall not be paid by the State. Interest due to a vendor that amounts to greater than \$5 and less than \$50 shall not be paid but shall be accrued until all interest due the vendor for all similar warrants exceeds \$50, at which time the accrued interest shall be payable and interest will begin accruing again, except that interest accrued as of the end of the fiscal year that does not exceed \$50 shall be payable at that time. In the event an individual has paid a vendor for services in

advance, the provisions of this Section shall apply until payment is made to that individual.

- (3) The provisions of Public Act 96-1501 reducing the interest rate on pharmacy claims under Article V of the Illinois Public Aid Code to 1.0% per month shall apply to any pharmacy bills for services and goods under Article V of the Illinois Public Aid Code received on or after the date 60 days before January 25, 2011 (the effective date of Public Act 96-1501) except as provided under paragraph (1.05) of this Section.
- (4) Interest amounting to less than \$5 shall not be paid by the State, except for claims (i) to the Department of Healthcare and Family Services or the Department of Human Services, (ii) pursuant to Article V of the Illinois Public Aid Code, the Covering ALL KIDS Health Insurance Act, or the Children's Health Insurance Program Act, and (iii) made (A) by pharmacies for prescriptive services or (B) by any federally qualified health center for prescriptive services or any other services.

Notwithstanding any provision to the contrary, interest may not be paid under this Act when: (1) a Chief Procurement Officer has voided the underlying contract for goods or services under Article 50 of the Illinois Procurement Code; or (2) the Auditor General is conducting a performance or program audit and the Comptroller has held or is holding for review a related contract or vouchers for payment of goods or services

- 1 in the exercise of duties under Section 9 of the State
- 2 Comptroller Act. In such event, interest shall not accrue
- during the pendency of the Auditor General's review.
- 4 (Source: P.A. 100-1064, eff. 8-24-18.)
- 5 (30 ILCS 540/3-3) (from Ch. 127, par. 132.403-3)
- 6 Sec. 3-3. The State Comptroller and the Department of
- 7 Central Management Services shall jointly promulgate rules and
- 8 policies to govern the uniform application of this Act. These
- 9 rules and policies shall include procedures and time frames
- 10 for approving a bill or invoice from a vendor for goods or
- 11 services furnished to the State. Those rules shall require
- 12 that action to approve or reject a bill or invoice shall be
- taken not more than 30 days after receiving the bill or invoice
- 14 from the vendor. These rules and policies shall provide for
- procedures and time frames applicable to payment plans as may
- be agreed upon between State agencies and vendors. These rules
- 17 and policies shall be binding on all officials and agencies
- under this Act's jurisdiction. These rules and policies may be
- made effective no earlier than July 1, 1993.
- 20 (Source: P.A. 92-384, eff. 7-1-02.)
- 21 (30 ILCS 540/3-4)
- Sec. 3-4. The State Comptroller must specify the manner in
- 23 which State agencies shall record interest penalty payments
- 24 made under this Act. The State Comptroller may require

- 1 vouchers submitted for payment, including submission by
- 2 electronic or other means approved by the Comptroller, to
- 3 indicate the appropriate date from which interest penalties
- 4 may be calculated as required under this Act. The date from
- 5 which interest penalties for late payments may be calculated
- 6 may be the effective date of the grant, if work included in the
- 7 grant agreement began on or after the effective date of the
- 8 grant.
- 9 (Source: P.A. 92-384, eff. 7-1-02.)
- 10 (30 ILCS 540/3-5)
- 11 Sec. 3-5. Budget Stabilization Fund; insufficient
- 12 appropriation. If an agency incurs an interest liability under
- 13 this Act that is ordinarily payable from the Budget
- 14 Stabilization Fund, but the agency has insufficient
- appropriation authority from the Budget Stabilization Fund to
- 16 make the interest payment at the time the interest payment is
- due, the agency is authorized to pay the interest from its
- 18 available appropriations from any funding source the General
- 19 Revenue Fund.
- 20 (Source: P.A. 100-23, eff. 7-6-17.)
- 21 (30 ILCS 540/3-6)
- Sec. 3-6. Federal funds; lack of authority. If an agency
- 23 incurs an interest liability under this Act that cannot be
- 24 charged to the same expenditure authority account to which the

- 1 related goods or services were charged due to federal
- 2 prohibitions, the agency is authorized to pay the interest
- 3 from its available appropriations from any funding source the
- 4 General Revenue Fund.
- 5 (Source: P.A. 100-587, eff. 6-4-18.)
- 6 (30 ILCS 540/5) (from Ch. 127, par. 132.405)
- 7 Sec. 5. The State remittance <u>and the grant agreement</u> shall
- 8 indicate that payment of interest may be available for failure
- 9 to comply with this Act.
- 10 (Source: P.A. 92-384, eff. 7-1-02.)
- 11 (30 ILCS 540/7) (from Ch. 127, par. 132.407)
- 12 Sec. 7. Payments to subcontractors and material suppliers.
- 13 (a) When a State official or agency responsible for
- 14 administering a contract receives a bill or invoice from a
- 15 contractor, that State official or agency shall electronically
- 16 confirm the date on which the bill or invoice was received
- 17 within 5 business days of receipt, and shall transmit any
- 18 approved amount to the Comptroller within 30 days of receipt.
- 19 (a-1) When a State official or agency responsible for
- 20 administering a contract submits a voucher to the Comptroller
- 21 for payment to a contractor, that State official or agency
- 22 shall <del>promptly</del> make available electronically the voucher
- 23 number, the date of the voucher, and the amount of the voucher
- 24 within 5 business days of submitting the voucher to the

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Comptroller. The State official or agency responsible for administering the contract shall provide subcontractors and material suppliers, known to the State official or agency, with instructions on how to access the electronic information on the Comptroller's website.

(a-5)When a contractor receives any payment, contractor shall pay each subcontractor and material supplier electronically within 10 business days or 15 calendar days, whichever occurs earlier, or, if paid by a printed check, the printed check must be postmarked within 10 business days or 15 calendar days, whichever occurs earlier, after receiving payment in proportion to the work completed by each subcontractor and material supplier its application or pay estimate, plus interest received under this Act. When a contractor receives any payment, the contractor shall pay each lower-tiered subcontractor and material supplier and each subcontractor and material supplier shall make payment to its own respective subcontractors and material suppliers. If the contractor receives less than the full payment due under the public construction contract, the contractor shall be obligated to disburse on a pro rata basis those funds received, plus interest received under this Act, with the subcontractors and material contractor, suppliers receiving a prorated portion based on the amount of payment each has earned. When, however, the State official or agency does not release the full payment due under the contract

because there are specific areas of work or materials the State agency or official has determined are not suitable for payment, then those specific subcontractors or material suppliers involved shall not be paid for that portion of work rejected or deemed not suitable for payment and all other subcontractors and suppliers shall be paid based upon the amount of payment each has earned, plus interest received under this Act.

(a-10) For construction contracts with the Department of Transportation, the contractor, subcontractor, or material supplier, regardless of tier, shall not offset, decrease, or diminish payment or payments that are due to its subcontractors or material suppliers without reasonable cause.

A contractor, who refuses to make prompt payment within 10 business days or 15 calendar days, whichever occurs earlier, after receiving payment, in whole or in part, shall provide to the subcontractor or material supplier and the public owner or its agent, a written notice of that refusal. The written notice shall be made by a contractor no later than 5 calendar days after payment is received by the contractor. The written notice shall identify the Department of Transportation's contract, any subcontract or material purchase agreement, a detailed reason for refusal, the value of the payment to be withheld, and the specific remedial actions required of the subcontractor or material supplier so that payment may be made. Written notice of refusal may be given in a form and

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1 method which is acceptable to the parties and public owner.

- (b) If the contractor, without reasonable cause, fails to make full payment of amounts due under subsection (a) to its subcontractors and material suppliers within 10 business days or 15 calendar days, whichever occurs earlier, after receipt of payment from the State official or agency, the contractor shall pay to its subcontractors and material suppliers, in addition to the payment due them, interest in the amount of 2% month, calculated from the expiration per of the 10-business-day period or the 15-calendar-day period until fully paid. This subsection shall further apply to any payments made by subcontractors and material suppliers to their subcontractors and material suppliers and to all payments made to lower tier subcontractors and material suppliers throughout the contracting chain.
  - (1) If a contractor, without reasonable cause, fails to make payment in full as provided in subsection (a-5) within 10 business days or 15 calendar days, whichever occurs earlier, after receipt of payment under the public construction contract, any subcontractor or material supplier to whom payments are owed may file a written notice and request for administrative hearing with the State official or agency setting forth the amount owed by the contractor and the contractor's failure to timely pay the amount owed. The written notice and request for administrative hearing shall identify the public

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construction contract, the contractor, and the amount owed, and shall contain a sworn statement or attestation to verify the accuracy of the notice. The notice and request for administrative hearing shall be filed with the State official for the public construction contract, with a copy of the notice concurrently provided to the contractor. Notice to the State official may be made by certified or registered mail, messenger service, or personal service, and must include proof of delivery to the State official.

(2) The State official or agency, within 15 calendar days after receipt of a subcontractor's or material supplier's written notice and request for administrative hearing, shall hold а hearing convened by administrative law judge to determine whether contractor withheld payment, without reasonable cause, from the subcontractors or material suppliers and what amount, if any, is due to the subcontractors or material suppliers, and the reasonable cause or causes asserted by the contractor. The State official or agency shall provide appropriate notice to the parties of the date, time, and location of the hearing. Each contractor, subcontractor, or material supplier has the right to be represented by counsel at a hearing and to cross-examine witnesses and challenge documents. Upon the request of the subcontractor material supplier and a showing of good cause, or

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reasonable continuances may be granted by the administrative law judge.

- (3) Upon a finding by the administrative law judge that the contractor failed to make payment in full, without reasonable cause, as provided in subsection (a-10), then the administrative law judge shall, in writing, order the contractor to pay the amount owed to the subcontractors or material suppliers plus interest within 15 calendar days after the order.
- (4) If a contractor fails to make full payment as ordered under paragraph (3) of this subsection (b) within 15 days after the administrative law judge's order, then the contractor shall be barred from entering into a State public construction contract for a period of one year beginning on the date of the administrative law judge's order.
- If, on 2 (5) or more occasions within а 3-calendar-year period, there is a finding by administrative law judge that the contractor failed to make payment in full, without reasonable cause, and a written order was issued to a contractor under paragraph (3) of this subsection (b), then the contractor shall be barred from entering into a State public construction contract for a period of 6 months beginning on the date of the administrative law judge's second written order, even if the payments required under the orders were made in

1 full.

- ordered under paragraph (4) of this subsection (b), the subcontractor or material supplier may, within 30 days of the date of that order, petition the State agency for an order for reasonable attorney's fees and costs incurred in the prosecution of the action under this subsection (b). Upon that petition and taking of additional evidence, as may be required, the administrative law judge may issue a supplemental order directing the contractor to pay those reasonable attorney's fees and costs.
  - (7) The written order of the administrative law judge shall be final and appealable under the Administrative Review Law.
  - (b-5) On or before July 2021, the Department of Transportation shall publish on its website a searchable database that allows for queries for each active construction contract by the name of a subcontractor or the pay item such that each pay item is associated with either the prime contractor or a subcontractor.
  - (c) This Section shall not be construed to in any manner diminish, negate, or interfere with the contractor-subcontractor or contractor-material supplier relationship or commercially useful function.
- (d) This Section shall not preclude, bar, or stay the rights, remedies, and defenses available to the parties by way

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- of the operation of their contract, purchase agreement, the Mechanics Lien Act, or the Public Construction Bond Act.
  - (e) State officials and agencies may adopt rules as may be deemed necessary in order to establish the formal procedures required under this Section.
    - (f) As used in this Section:

"Payment" means the discharge of an obligation in money or other valuable consideration or thing delivered in full or partial satisfaction of an obligation to pay. "Payment" shall include interest paid pursuant to this Act.

"Reasonable cause" may include, but is not limited to, unsatisfactory workmanship or materials; failure to provide documentation required by the contract, subcontract, material purchase agreement; claims made against Department of Transportation or the subcontractor pursuant to subsection (c) of Section 23 of the Mechanics Lien Act or the Public Construction Bond Act; judgments, levies, garnishments, or other court-ordered assessments or offsets in favor of the Department of Transportation or other State agency entered against a subcontractor or material supplier. "Reasonable cause" does not include payments issued to the contractor that create a negative or reduced valuation pay application or pay estimate due to a reduction of contract quantities or work not performed or provided by the subcontractor or material supplier; the interception or withholding of funds for reasons not related to the subcontractor's or material supplier's work

parties not a party related to the contract or subcontract;
asserted claims or assessments of third parties that are not
authorized by court order, administrative tribunal, or
statute. "Reasonable cause" further does not include the
withholding, offset, or reduction of payment, in whole or in
part, due to the assessment of liquidated damages or penalties

on the contract; anticipated claims or assessments of third

- pare, and et elle appearance of frage and administration
- 8 assessed by the Department of Transportation against the
- 9 contractor, unless the subcontractor's performance or supplied
- 10 materials were the sole and proximate cause of the liquidated
- 11 damage or penalty.
- 12 (Source: P.A. 100-43, eff. 8-9-17; 100-376, eff. 1-1-18;
- 13 100-863, eff. 8-14-18; 101-524, eff. 1-1-20.)
- 14 Section 20. The Grant Accountability and Transparency Act
- is amended by changing Sections 15, 25, 30, 50, 65, 97, and 125
- and by adding Section 135 as follows:
- 17 (30 ILCS 708/15)
- 18 Sec. 15. Definitions. As used in this Act:
- "Administrative costs" has the same meaning as given to
- 20 that term in 20 CFR 641.856.
- "Allowable cost" means a cost allowable to a project if:
- 22 (1) the costs are reasonable and necessary for the
- 23 performance of the award;
- 24 (2) the costs are allocable to the specific project;

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1	(3) the costs are treated consistently in like
2	circumstances to both federally-financed and other
3	activities of the non-federal entity;
4	(4) the costs conform to any limitations of the cost
5	principles or the sponsored agreement;
6	(5) the costs are accorded consistent treatment; a
7	cost may not be assigned to a State or federal award as a
8	direct cost if any other cost incurred for the same
9	purpose in like circumstances has been allocated to the
10	award as an indirect cost;
11	(6) the costs are determined to be in accordance with
12	generally accepted accounting principles;
13	(7) the costs are not included as a cost or used to
14	meet federal cost-sharing or matching requirements of any
15	other program in either the current or prior period;
16	(8) the costs of one State or federal grant are not
17	used to meet the match requirements of another State or
18	federal grant; and
19	(9) the costs are adequately documented.
20	"Assistance listing" means the database that helps the
21	federal government track all programs it has domestically
22	funded.

24 <u>assigned to a federal program in the assistance listing.</u>
25 "Auditee" means any non-federal entity that expends State

"Auditee" means any non-federal entity that expends State or federal awards that must be audited.

"Assistance listing number" or "ALN" means the number

"Auditor" means an auditor who is a public accountant or a federal, State, or local government audit organization that meets the general standards specified in generally-accepted government auditing standards. "Auditor" does not include internal auditors of not-for-profit nonprofit organizations.

6 "Auditor General" means the Auditor General of the State 7 of Illinois.

"Award" means financial assistance that provides support or stimulation to accomplish a public purpose. "Awards" include grants and other agreements in the form of money, or property in lieu of money, by the State or federal government to an eligible recipient. "Award" does not include: technical assistance that provides services instead of money; other assistance in the form of loans, loan guarantees, interest subsidies, or insurance; direct payments of any kind to individuals; or contracts that must be entered into and administered under State or federal procurement laws and regulations.

"Budget" means the financial plan for the project or program that the awarding agency or pass-through entity approves during the award process or in subsequent amendments to the award. It may include the State or federal and non-federal share or only the State or federal share, as determined by the awarding agency or pass-through entity.

"Catalog of Federal Domestic Assistance" or "CFDA" means a database that helps the federal government track all programs

it has domestically funded.

"Catalog of Federal Domestic Assistance number" or "CFDA number" means the number assigned to a federal program in the CFDA:

"Catalog of State Financial Assistance" means the single, authoritative, statewide, comprehensive source document of State financial assistance program information maintained by the Governor's Office of Management and Budget.

"Catalog of State Financial Assistance Number" means the number assigned to a State program in the Catalog of State Financial Assistance. The first 3 digits represent the State agency number and the last 4 digits represent the program.

"Cluster of programs" means a grouping of closely related programs that share common compliance requirements. The types of clusters of programs are research and development, student financial aid, and other clusters. A "cluster of programs" shall be considered as one program for determining major programs and, with the exception of research and development, whether a program-specific audit may be elected.

"Cognizant agency for audit" means the federal agency designated to carry out the responsibilities described in 2 CFR 200.513(a).

"Contract" means a legal instrument by which a non-federal entity purchases property or services needed to carry out the project or program under an award. "Contract" does not include a legal instrument, even if the non-federal entity considers

- it a contract, when the substance of the transaction meets the definition of an award or subaward.
- 3 "Contractor" means an entity that receives a contract.
- "Cooperative agreement" means a legal instrument of financial assistance between an awarding agency or pass-through entity and a non-federal entity that:
  - (1) is used to enter into a relationship with the principal purpose of transferring anything of value from the awarding agency or pass-through entity to the non-federal entity to carry out a public purpose authorized by law, but is not used to acquire property or services for the awarding agency's or pass-through entity's direct benefit or use; and
  - (2) is distinguished from a grant in that it provides for substantial involvement between the awarding agency or pass-through entity and the non-federal entity in carrying out the activity contemplated by the award.

"Cooperative agreement" does not include a cooperative research and development agreement, nor an agreement that provides only direct cash assistance to an individual, a subsidy, a loan, a loan guarantee, or insurance.

"Corrective action" means action taken by the auditee that
(i) corrects identified deficiencies, (ii) produces
recommended improvements, or (iii) demonstrates that audit
findings are either invalid or do not warrant auditee action.

"Cost objective" means a program, function, activity,

award, organizational subdivision, contract, or work unit for which cost data is desired and for which provision is made to accumulate and measure the cost of processes, products, jobs, and capital projects. A "cost objective" may be a major function of the non-federal entity, a particular service or project, an award, or an indirect cost activity.

"Cost sharing" means the portion of project costs not paid by State or federal funds, unless otherwise authorized by statute.

"Development" is the systematic use of knowledge and understanding gained from research directed toward the production of useful materials, devices, systems, or methods, including design and development of prototypes and processes.

"Data Universal Numbering System number" means the 9-digit number established and assigned by Dun and Bradstreet, Inc. to uniquely identify entities and, under federal law, is required for non federal entities to apply for, receive, and report on a federal award.

"Direct costs" means costs that can be identified specifically with a particular final cost objective, such as a State or federal or federal pass-through award or a particular sponsored project, an instructional activity, or any other institutional activity, or that can be directly assigned to such activities relatively easily with a high degree of accuracy.

"Equipment" means tangible personal property (including

- 1 information technology systems) having a useful life of more
- 2 than one year and a per-unit acquisition cost that equals or
- 3 exceeds the lesser of the capitalization level established by
- 4 the non-federal entity for financial statement purposes, or
- 5 \$5,000.
- 6 "Executive branch" means that branch of State government
- 7 that is under the jurisdiction of the Governor.
- 8 "Federal agency" has the meaning provided for "agency"
- 9 under 5 U.S.C. 551(1) together with the meaning provided for
- 10 "agency" by 5 U.S.C. 552(f).
- "Federal award" means:
- 12 (1) the federal financial assistance that a 13 non-federal entity receives directly from a federal
- awarding agency or indirectly from a pass-through entity;
- 15 (2) the cost-reimbursement contract under the Federal
- Acquisition Regulations that a non-federal entity receives
- directly from a federal awarding agency or indirectly from
- 18 a pass-through entity; or
- 19 (3) the instrument setting forth the terms and
- 20 conditions when the instrument is the grant agreement,
- 21 cooperative agreement, other agreement for assistance
- 22 covered in paragraph (b) of 20 CFR 200.40, or the
- 23 cost-reimbursement contract awarded under the Federal
- 24 Acquisition Regulations.
- "Federal award" does not include other contracts that a
- federal agency uses to buy goods or services from a contractor

1	or	а	contract	to	operate	federal	government	owned,
2	cont	trac	tor-operate	ed fa	cilities.			

"Federal awarding agency" means the federal agency that provides a federal award directly to a non-federal entity.

"Federal interest" means, for purposes of 2 CFR 200.329 or when used in connection with the acquisition or improvement of real property, equipment, or supplies under a federal award, the dollar amount that is the product of the federal share of total project costs and current fair market value of the property, improvements, or both, to the extent the costs of acquiring or improving the property were included as project costs.

"Federal program" means any of the following:

- (1) All federal awards which are assigned a single number in the assistance listing CFDA.
- (2) When no  $\underline{\text{ALN}}$  CFDA number is assigned, all federal awards to non-federal entities from the same agency made for the same purpose should be combined and considered one program.
- (3) Notwithstanding paragraphs (1) and (2) of this definition, a cluster of programs. The types of clusters of programs are:
  - (A) research and development;
- (B) student financial aid; and
- 25 (C) "other clusters", as described in the definition of "cluster of programs".

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"Federal share" means the portion of the total project costs that are paid by federal funds.

"Final cost objective" means a cost objective which has allocated to it both direct and indirect costs and, in the non-federal entity's accumulation system, is one of the final accumulation points, such as a particular award, internal project, or other direct activity of a non-federal entity.

"Financial assistance" means the following:

- (1) For grants and cooperative agreements, "financial assistance" means assistance that non-federal entities receive or administer in the form of:
  - (A) grants;
    - (B) cooperative agreements;
- 14 (C) non-cash contributions or donations of property, including donated surplus property;
  - (D) direct appropriations;
- 17 (E) food commodities; and
- 18 (F) other financial assistance, except assistance
  19 listed in paragraph (2) of this definition.
  - (2) "Financial assistance" includes assistance that non-federal entities receive or administer in the form of loans, loan guarantees, interest subsidies, and insurance.
  - (3) "Financial assistance" does not include amounts received as reimbursement for services rendered to individuals.
- 26 "Fixed amount awards" means a type of grant agreement

under which the awarding agency or pass-through entity provides a specific level of support without regard to actual costs incurred under the award. "Fixed amount awards" reduce some of the administrative burden and record-keeping requirements for both the non-federal entity and awarding agency or pass-through entity. Accountability is based primarily on performance and results.

"Foreign public entity" means:

- (1) a foreign government or foreign governmental entity;
- (2) a public international organization that is entitled to enjoy privileges, exemptions, and immunities as an international organization under the International Organizations Immunities Act (22 U.S.C. 288-288f);
- (3) an entity owned, in whole or in part, or controlled by a foreign government; or
- (4) any other entity consisting wholly or partially of one or more foreign governments or foreign governmental entities.

"Foreign organization" means an entity that is:

- (1) a public or private organization located in a country other than the United States and its territories that are subject to the laws of the country in which it is located, irrespective of the citizenship of project staff or place of performance;
  - (2) a private nongovernmental organization located in

a country other than the United States that solicits and receives cash contributions from the general public;

- (3) a charitable organization located in a country other than the United States that is not-for-profit nonprofit and tax exempt under the laws of its country of domicile and operation, but is not a university, college, accredited degree-granting institution of education, private foundation, hospital, organization engaged exclusively in research or scientific activities, church, synagogue, mosque, or other similar entity organized primarily for religious purposes; or
- (4) an organization located in a country other than the United States not recognized as a Foreign Public Entity.

"Fringe benefits" has the meaning given to that term in CFR 200.431.

"Generally Accepted Accounting Principles" has the meaning provided in accounting standards issued by the Government Accounting Standards Board and the Financial Accounting Standards Board.

"Generally Accepted Government Auditing Standards" means generally accepted government auditing standards issued by the Comptroller General of the United States that are applicable to financial audits.

"Grant agreement" means a legal instrument of financial assistance between an awarding agency or pass-through entity

- 1 and a non-federal entity that:
  - (1) is used to enter into a relationship, the principal purpose of which is to transfer anything of value from the awarding agency or pass-through entity to the non-federal entity to carry out a public purpose authorized by law and not to acquire property or services for the awarding agency or pass-through entity's direct benefit or use; and
    - (2) is distinguished from a cooperative agreement in that it does not provide for substantial involvement between the awarding agency or pass-through entity and the non-federal entity in carrying out the activity contemplated by the award.
  - "Grant agreement" does not include an agreement that provides only direct cash assistance to an individual, a subsidy, a loan, a loan guarantee, or insurance.
    - "Grant application" means a specified form that is completed by a non-federal entity in connection with a request for a specific funding opportunity or a request for financial support of a project or activity.
    - "Hospital" means a facility licensed as a hospital under the law of any state or a facility operated as a hospital by the United States, a state, or a subdivision of a state.
- "Illinois Debarred and Suspended List" means the list
  maintained by the Governor's Office of Management and Budget
  that contains the names of those individuals and entities that

achieved.

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- are ineligible, either temporarily or permanently, from receiving an award of grant funds from the State.
- "Indirect cost" means those costs incurred for a common or joint purpose benefitting more than one cost objective and not readily assignable to the cost objectives specifically benefitted without effort disproportionate to the results
- 8 "Inspector General" means the Office of the Executive 9 Inspector General for Executive branch agencies.
- "Loan" means a State or federal loan or loan guarantee received or administered by a non-federal entity. "Loan" does not include a "program income" as defined in 2 CFR 200.80.
  - "Loan guarantee" means any State or federal government guarantee, insurance, or other pledge with respect to the payment of all or a part of the principal or interest on any debt obligation of a non-federal borrower to a non-federal lender, but does not include the insurance of deposits, shares, or other withdrawable accounts in financial institutions.
  - "Local government" has the meaning provided for the term "units of local government" under Section 1 of Article VII of the Illinois Constitution and includes school districts.
  - "Major program" means a federal program determined by the auditor to be a major program in accordance with 2 CFR 200.518 or a program identified as a major program by a federal awarding agency or pass-through entity in accordance with 2

1	CFR	200.	503 (	<u> </u>	١.
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"Non-federal entity" means a state, local government,

Indian tribe, institution of higher education, or

organization, whether nonprofit or for-profit, that carries

out a State or federal award as a recipient or subrecipient.

"Nonprofit organization" means any corporation, trust, association, cooperative, or other organization, not including institutions of higher education, that:

(1) is operated primarily for scientific, educational, service, charitable, or similar purposes in the public interest;

(2) is not organized primarily for profit; and

13 (3) uses net proceeds to maintain, improve, or expand
14 the operations of the organization.

"Not-for-profit corporation" has the meaning given to that term in Section 101.80 of the General Not For Profit Corporation Act of 1986.

"Obligations", when used in connection with a non-federal entity's utilization of funds under an award, means orders placed for property and services, contracts and subawards made, and similar transactions during a given period that require payment by the non-federal entity during the same or a future period.

"Office of Management and Budget" means the Office of Management and Budget of the Executive Office of the President.

"Other clusters" has the meaning provided by the federal Office of Management and Budget in the compliance supplement or has the meaning as it is designated by a state for federal awards the state provides to its subrecipients that meet the definition of a cluster of programs. When designating an "other cluster", a state must identify the federal awards included in the cluster and advise the subrecipients of compliance requirements applicable to the cluster.

"Oversight agency for audit" means the federal awarding agency that provides the predominant amount of funding directly to a non-federal entity not assigned a cognizant agency for audit. When there is no direct funding, the awarding agency that is the predominant source of pass-through funding must assume the oversight responsibilities. The duties of the oversight agency for audit and the process for any reassignments are described in 2 CFR 200.513(b).

"Pass-through entity" means a non-federal entity that provides a subaward to a subrecipient to carry out part of a program.

"Private award" means an award from a person or entity other than a State or federal entity. Private awards are not subject to the provisions of this Act.

"Property" means real property or personal property.

"Project cost" means total allowable costs incurred under an award and all required cost sharing and voluntary committed cost sharing, including third-party contributions.

- "Public institutions of higher education" has the meaning 1 2
- provided in Section 1 of the Board of Higher Education Act. "Unique entity ID" means the number established and
- assigned by the federal government utilizing the SAM.gov 4
- 5 website to uniquely identify entities that apply to receive
- 6 and report on a federal award.
- 7 "Recipient" means a non-federal entity that receives an
- 8 award directly from an awarding agency to carry out an
- activity under a program. "Recipient" does not include 9
- 10 subrecipients.
- 11 "Research and Development" means all research activities,
- 12 both basic and applied, and all development activities that
- 13 are performed by non-federal entities.
- "Single Audit Act" means the federal Single Audit Act 14
- Amendments of 1996 (31 U.S.C. 7501-7507). 15
- 16 "State agency" means an Executive branch agency. For
- 17 purposes of this Act, "State agency" does not include public
- institutions of higher education. 18
- "State award" means the financial assistance that a 19
- 20 non-federal entity receives from the State and that is funded
- with either State funds or federal funds; in the latter case, 21
- 22 the State is acting as a pass-through entity.
- 23 "State awarding agency" means a State agency that provides
- an award to a non-federal entity. 24
- 25 "State grant-making agency" has the same meaning as "State
- 26 awarding agency".

"State interest" means the acquisition or improvement of real property, equipment, or supplies under a State award, the dollar amount that is the product of the State share of the total project costs and current fair market value of the property, improvements, or both, to the extent the costs of acquiring or improving the property were included as project costs.

"State program" means any of the following:

- (1) All State awards which are assigned a single number in the Catalog of State Financial Assistance.
- (2) When no Catalog of State Financial Assistance number is assigned, all State awards to non-federal entities from the same agency made for the same purpose are considered one program.
  - (3) A cluster of programs as defined in this Section.

"State share" means the portion of the total project costs that are paid by State funds.

"Stop payment order" means a communication from a State grant-making agency to the Office of the Comptroller, following procedures set out by the Office of the Comptroller, causing the cessation of payments to a recipient or subrecipient as a result of the recipient's or subrecipient's failure to comply with one or more terms of the grant or subaward.

"Stop payment procedure" means the procedure created by the Office of the Comptroller which effects a stop payment

order and the lifting of a stop payment order upon the request of the State grant-making agency.

"Student Financial Aid" means federal awards under those programs of general student assistance, such as those authorized by Title IV of the Higher Education Act of 1965, as amended (20 U.S.C. 1070-1099d), that are administered by the United States Department of Education and similar programs provided by other federal agencies. "Student Financial Aid" does not include federal awards under programs that provide fellowships or similar federal awards to students on a competitive basis or for specified studies or research.

"Subaward" means a State or federal award provided by a pass-through entity to a subrecipient for the subrecipient to carry out part of a federal award received by the pass-through entity. "Subaward" does not include payments to a contractor or payments to an individual that is a beneficiary of a federal program. A "subaward" may be provided through any form of legal agreement, including an agreement that the pass-through entity considers a contract.

"Subrecipient" means a non-federal entity that receives a State or federal subaward from a pass-through entity to carry out part of a federal program. "Subrecipient" does not include an individual that is a beneficiary of such program. A "subrecipient" may also be a recipient of other State or federal awards directly from a State or federal awarding agency.

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"Suspension" means a post-award action by the State or federal agency or pass-through entity that temporarily withdraws the State or federal agency's or pass-through entity's financial assistance sponsorship under an award, pending corrective action by the recipient or subrecipient or pending a decision to terminate the award.

"Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards" means those rules applicable to grants contained in 2 CFR 200.

"Voluntary committed cost sharing" means cost sharing specifically pledged on a voluntary basis in the proposal's budget or the award on the part of the non-federal entity and that becomes a binding requirement of the award.

14 (Source: P.A. 100-997, eff. 8-20-18.)

## 15 (30 ILCS 708/25)

Sec. 25. Supplemental rules. On or before July 1, 2017, the Governor's Office of Management and Budget, with the advice and technical assistance of the Illinois Single Audit Commission, shall adopt supplemental rules pertaining to the following:

- (1) Criteria to define mandatory formula-based grants and discretionary grants.
- 23 (2) The award of one-year grants for new applicants.
  - (3) The award of competitive grants in 3-year terms (one-year initial terms with the option to renew for up to

1	2 additional years) to coincide with the federal award.
2	(4) The issuance of grants, including:
3	(A) public notice of announcements of funding
4	opportunities;
5	(B) the development of uniform grant applications;
6	(C) State agency review of merit of proposals and
7	risk posed by applicants;
8	(D) specific conditions for individual recipients
9	(including the use of a fiscal agent and additional
10	corrective conditions);
11	(E) certifications and representations;
12	(F) pre-award costs;
13	(G) performance measures and statewide prioritized
14	goals under Section 50-25 of the State Budget Law of
15	the Civil Administrative Code of Illinois, commonly
16	referred to as "Budgeting for Results"; and
17	(H) for mandatory formula grants, the merit of the
18	proposal and the risk posed should result in
19	additional reporting, monitoring, or measures such as
20	reimbursement-basis only.
21	(5) The development of uniform budget requirements,
22	which shall include:
23	(A) mandatory submission of budgets as part of the
24	grant application process;
25	(B) mandatory requirements regarding contents of
26	the budget including, at a minimum, common detail line

1	items specified under guidelines issued by the
2	Governor's Office of Management and Budget;
3	(C) a requirement that the budget allow
4	flexibility to add lines describing costs that are
5	common for the services provided as outlined in the
6	grant application;
7	(D) a requirement that the budget include
8	information necessary for analyzing cost and
9	performance for use in Budgeting for Results; and
10	(E) caps on the amount of salaries that may be
11	charged to grants, which shall not be less than based
12	on the limitations imposed by federal agencies.
13	(6) The development of pre-qualification requirements
14	for applicants, including the fiscal condition of the
15	organization and the provision of the following
16	information:
17	(A) organization name;
18	(B) Federal Employee Identification Number;
19	(C) <u>unique entity ID</u> <del>Data Universal Numbering</del>
20	System (DUNS) number;
21	(D) fiscal condition;
22	(E) whether the applicant is in good standing with
23	the Secretary of State;
24	(F) (blank); past performance in administering
25	<del>grants;</del>
26	(G) whether the applicant is on the Debarred and

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1	Suspended	List	maintained	bу	the	Governor's	Office	of
2	Management	and	Budget:					

- (H) whether the applicant is on the federal Excluded Parties List; and
- 5 (I) whether the applicant is on the Sanctioned 6 Party List maintained by the Illinois Department of 7 Healthcare and Family Services.

Pre-qualification requirements may include consideration

of past performance in administering grants if past

performance failed to meet performance goals, indicators, and

milestones.

Nothing in this Act affects the provisions of the Fiscal Control and Internal Auditing Act nor the requirement that the management of each State agency is responsible for maintaining effective internal controls under that Act.

For public institutions of higher education, the provisions of this Section apply only to awards funded by federal pass-through awards from a State agency to public institutions of higher education.

20 (Source: P.A. 101-81, eff. 7-12-19; 102-626, eff. 8-27-21.)

## 21 (30 ILCS 708/30)

Sec. 30. Catalog of State Financial Assistance. The
Catalog of State Financial Assistance is a single,
authoritative, statewide, comprehensive source document of
State financial assistance program information. The Catalog

shall contain, at a minimum, the following information:

- (1) An introductory section that contains Catalog highlights, an explanation of how to use the Catalog, an explanation of the Catalog and its contents, and suggested grant proposal writing methods and grant application procedures.
- (2) A comprehensive indexing system that categorizes programs by issuing agency, eligible applicant, application deadlines, function, popular name, and subject area.
- (3) Comprehensive appendices showing State assistance programs that require coordination through this Act and regulatory, legislative, and Executive Order authority for each program, commonly used abbreviations and acronyms, agency regional and local office addresses, and sources of additional information.
- (4) A list of programs that have been added to or deleted from the Catalog and the various program numbers and title changes.
- (5) Program number, title, and popular name, if applicable.
- (6) The name of the State department or agency or independent agency and primary organization sub-unit administering the program.
- (7) The enabling legislation, including popular name of the Act, titles and Sections, Public Act number, and

- 1 citation to the Illinois Compiled Statutes.
  - (8) The type or types of financial and nonfinancial assistance offered by the program.
    - (9) Uses and restrictions placed upon the program.
    - (10) Eligibility requirements, including applicant eligibility criteria, beneficiary eligibility criteria, and required credentials and documentation.
      - (11) Objectives and goals of the program.
    - (12) Information regarding application and award processing; application deadlines; range of approval or disapproval time; appeal procedure; and availability of a renewal or extension of assistance.
    - (13) Assistance considerations, including an explanation of the award formula, matching requirements, and the length and time phasing of the assistance.
    - (14) Post-assistance requirements, including any reports, audits, and records that may be required.
    - (15) Program accomplishments (where available) describing quantitative measures of program performance.
    - (16) Regulations, guidelines, and literature containing citations to the Illinois Administrative Code, the Code of Federal Regulations, and other pertinent informational materials.
    - (17) The names, telephone numbers, and e-mail addresses of persons to be contacted for detailed program information at the headquarters, regional, and local

- 1 levels.
- 2 (18) Criteria for Prompt Payment Act eligibility and
- 3 <u>advanced payment eligibility.</u>
- 4 (Source: P.A. 98-706, eff. 7-16-14.)
- 5 (30 ILCS 708/50)
- 6 Sec. 50. State grant-making agency responsibilities.
- 7 (a) The specific requirements and responsibilities of
- 8 State grant-making agencies and non-federal entities are set
- 9 forth in this Act. State agencies making State awards to
- 10 non-federal entities must adopt by rule the language in 2 CFR
- 11 200, Subpart C through Subpart F unless different provisions
- 12 are required by law.
- 13 (b) Each State grant-making agency shall appoint a Chief
- 14 Accountability Officer who shall serve as a liaison to the
- 15 Grant Accountability and Transparency Unit and who shall be
- 16 responsible for the State agency's implementation of and
- 17 compliance with the rules.
- 18 (c) In order to effectively measure the performance of its
- 19 recipients and subrecipients, each State grant-making agency
- 20 shall:
- 21 (1) require its recipients and subrecipients to relate
- financial data to performance accomplishments of the award
- and, when applicable, must require recipients and
- 24 subrecipients to provide cost information to demonstrate
- 25 cost-effective practices. The recipient's and

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subrecipient's performance should be measured in a way that will help the State agency to improve program outcomes, share lessons learned, and spread the adoption of promising practices; and

- (2) provide recipients and subrecipients with clear performance goals, indicators, and milestones and must establish performance reporting frequency and content to not only allow the State agency to understand the recipient's progress, but also facilitate to identification of promising practices among recipients and subrecipients and build the evidence upon which the State agency's program and performance decisions are made. The frequency of reports on performance goals, indicators, and milestones required under this Section shall not be more frequent than quarterly. Nothing in this Section is intended to prohibit more frequent reporting to assess items such as service needs, gaps, or capacity.
- (c-5) Each State grant-making agency shall, when it is in the best interests of the State, request that the Office of the Comptroller issue a stop payment order in accordance with Section 105 of this Act.
- (c-6) Upon notification by the Grant Transparency and Accountability Unit that a stop payment order has been requested by a State grant-making agency, each State grant-making agency who has issued a grant to that recipient or subrecipient shall determine if it remains in the best

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- interests of the State to continue to issue payments to the recipient or subrecipient.
  - (d) The Governor's Office of Management and Budget shall provide such advice and technical assistance to the State grant-making agencies as is necessary or indicated in order to ensure compliance with this Act. Advice and technical assistance to State grant-making agencies shall include:
- 8 (1) training for State agency staff about the criteria
  9 for Prompt Payment Act eligibility and advanced payment
  10 eligibility;
- 11 (2) best practices for disseminating information about
  12 grant opportunities statewide, with an emphasis on
  13 reaching previously underserved communities and new
  14 vendors, and
- 15 <u>(3) the Court of Claims' jurisdiction and process</u>
  16 under the Court of Claims Act.
  - (e) In accordance with this Act and the Illinois State Collection Act of 1986, refunds required under the Grant Funds Recovery Act may be referred to the Comptroller's offset system.
- 21 (Source: P.A. 100-997, eff. 8-20-18.)
- 22 (30 ILCS 708/65)
- Sec. 65. Audit requirements.
- 24 (a) The standards set forth in Subpart F of 2 CFR 200 and 25 any other standards that apply directly to State or federal

- agencies shall apply to audits of fiscal years beginning on or after December 26, 2014.
- 3 (b) Books and records must be available for review or 4 audit by appropriate officials of the pass-through entity, and 5 the agency, the Auditor General, the Inspector General, 6 appropriate officials of the agency, and the federal 7 Government Accountability Office.
- 8 (c) The Governor's Office of Management and Budget, with 9 the advice and technical assistance of the Illinois Single 10 Audit Commission, shall adopt rules for audits of grants from 11 a State or federal pass-through entity that are not subject to 12 the Single Audit Act because the amount of the federal award is less than the amount specified in subparts (a) and (b) of 2 CFR 13  $200.501 \frac{\$750,000}{}$  or the subrecipient is an exempt entity and 14 15 that are reasonably consistent with 2 CFR 200.
- 16 (d) This Act does not affect the provisions of the
  17 Illinois State Auditing Act and does not address the external
  18 audit function of the Auditor General.
- 19 (Source: P.A. 98-706, eff. 7-16-14.)
- 20 (30 ILCS 708/97) (was 30 ILCS 708/520)
- Sec. 97. Separate accounts for State grant funds.

  Notwithstanding any provision of law to the contrary, all

  grants for which advance payments are made and any grant

  agreement entered into, renewed, or extended on or after

  August 20, 2018 (the effective date of Public Act 100-997)

that permits advanced payments, between a State grant-making 1 2 agency and a not-for-profit nonprofit organization, shall 3 require the not-for-profit nonprofit organization receiving grant funds to maintain those funds in an account which is 5 separate and distinct from any account holding non-grant 6 funds. Except as otherwise provided in an agreement between a State grant-making agency and a nonprofit organization, the 7 8 grant funds held in a separate account by a nonprofit used for non-grant-related 9 organization shall not be 10 activities, and any unused grant funds shall be returned to 11 the State grant-making agency. This Section does not apply to 12 grant payments that are made as reimbursements.

14 (30 ILCS 708/125)

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Sec. 125. Expenditures prior to grant execution; reporting requirements.

(Source: P.A. 100-997, eff. 8-20-18; 101-81, eff. 7-12-19.)

(a) In the event that a recipient or subrecipient incurs expenses related to the grant award prior to the execution of the grant agreement but within the term of the grant, and the grant agreement is executed more than 30 days after the effective date of the grant, the recipient or subrecipient must submit to the State grant-making agency a report that accounts for eligible grant expenditures and project activities from the effective date of the grant up to and including the date of execution of the grant agreement. If the

1	State	grant-making	agency	does	not	issue	the	grant	agreement

- 2 to the recipient within 30 days of the effective date of the
- 3 grant, interest penalties shall apply pursuant to Section 3-4
- 4 of the State Prompt Payment Act.
- 5 (b) The recipient or subrecipient must submit the report
- 6 to the State grant-making agency within 30 days of execution
- 7 of the grant agreement.
- 8 (c) Only those expenses that are reasonable, allowable,
- 9 and in furtherance of the purpose of the grant award shall be
- 10 reimbursed.
- 11 (d) The State grant-making agency must approve the report
- prior to issuing any payment to the recipient or subrecipient.
- 13 (Source: P.A. 100-997, eff. 8-20-18.)
- 14 (30 ILCS 708/135 new)
- 15 Sec. 135. Grant Agreement specifications.
- 16 (a) A grant agreement shall include:
- 17 (1) the dates on which the State grant-making agency
- 18 will transmit vouchers to the Comptroller; and
- 19 (2) whether the grant is eligible under the Prompt
- 20 Payment Act or for advanced payments.
- 21 (b) A State agency shall not restrict the amount of money
- used to pay for fringe benefits.
- 23 (c) A State agency shall not restrict indirect costs to
- less than 20% of the grant agreement or the federally
- 25 negotiated rate, whichever is higher, unless the recipient

- 1 prefers a lower rate.
- 2 (d) A State agency shall not restrict direct
- 3 administrative costs to less than 20% of direct costs in the
- 4 grant agreement unless the recipient prefers a lower rate.
- 5 (e) Nothing in this Section shall apply to grants that are
- 6 <u>solely for the purpose of capital projects.</u>
- 7 (f) Nothing in this Section shall apply if the grant
- 8 conflicts with requirements due to federal law or federal
- 9 grant obligations.
- 10 Section 25. The Court of Claims Act is amended by changing
- 11 Sections 4, 6, 8, 9, 11, 19, 21, 22, 23, and 24 as follows:
- 12 (705 ILCS 505/4) (from Ch. 37, par. 439.4)
- 13 Sec. 4. Each judge shall receive an annual salary of:
- 14 \$68,000 \$20,900 from the third Monday in January, 1979 to the
- third Monday in January, 1980; \$22,100 from the third Monday
- 16 in January, 1980 to the third Monday in January, 1981; \$23,400
- 17 from the third Monday in January, 1981 to the third Monday in
- 18 January, 1982, and \$25,000 thereafter, or as set by the
- 19 Compensation Review Board, whichever is greater, payable in
- 20 equal monthly installments.
- 21 (Source: P.A. 83-1177.)
- 22 (705 ILCS 505/6) (from Ch. 37, par. 439.6)
- Sec. 6. The court shall hold sessions at such places as it

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- deems necessary to expedite the business of the court. The
- 2 Court shall permit virtual hearings for claims arising from
- 3 paragraph (b) of Section 8 of this Act.
- 4 (Source: P.A. 90-492, eff. 8-17-97.)
- 5 (705 ILCS 505/8) (from Ch. 37, par. 439.8)
- Sec. 8. Court of Claims jurisdiction; deliberation periods. The court shall have exclusive jurisdiction to hear and determine the following matters:
  - (a) All claims against the State founded upon any law of the State of Illinois or upon any regulation adopted thereunder by an executive or administrative officer or agency; provided, however, the court shall not have jurisdiction (i) to hear or determine claims arising under the Workers' Compensation Act or the Workers' Occupational Diseases Act, or claims for expenses in civil litigation, or (ii) to review administrative decisions for which a statute provides that review shall be in the circuit or appellate court.
  - (b) All claims against the State founded upon any contract entered into with the State of Illinois, except that undisputed individual claims of less than \$2,500 resulting from lapsed appropriations do not fall under the jurisdiction of Court of Claims. State agencies may pay undisputed individual claims of less than \$2,500 resulting from lapsed appropriations from current fiscal year

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## appropriations.

(c) All claims against the State for time unjustly served in prisons of this State when the person imprisoned received a pardon from the Governor stating that such pardon is issued on the ground of innocence of the crime for which he or she was imprisoned or he or she received a certificate of innocence from the Circuit Court as provided in Section 2-702 of the Code of Civil Procedure; provided, the amount of the award is at the discretion of the court; and provided, the court shall make no award in excess of the following amounts: for imprisonment of 5 years or less, not more than \$85,350; for imprisonment of 14 years or less but over 5 years, not more than \$170,000; for imprisonment of over 14 years, not more than \$199,150; and provided further, the court shall fix attorney's fees not to exceed 25% of the award granted. On or after the effective date of this amendatory Act of the 95th General Assembly, the court shall annually adjust the maximum awards authorized by this subsection (c) to reflect the increase, if any, in the Consumer Price Index For All Urban Consumers for the previous calendar year, determined by the United States Department of Labor, except that no annual increment may exceed 5%. For the annual adjustments, if the Consumer Price Index decreases during a calendar year, there shall be no adjustment for that calendar year. The transmission by the Prisoner

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Review Board or the clerk of the circuit court of the information described in Section 11(b) to the clerk of the Court of Claims is conclusive evidence of the validity of the claim. The changes made by this amendatory Act of the 95th General Assembly apply to all claims pending on or filed on or after the effective date.

(d) All claims against the State for damages in cases sounding in tort, if a like cause of action would lie against a private person or corporation in a civil suit, and all like claims sounding in tort against the Medical Center Commission, the Board of Trustees of the University of Illinois, the Board of Trustees of Southern Illinois University, the Board of Trustees of Chicago State University, the Board of Trustees of Eastern Illinois University, the Board of Trustees of Governors State University, the Board of Trustees of Illinois University, the Board of Trustees of Northeastern Illinois University, the Board of Trustees of Northern Illinois University, the Board of Trustees of Western Illinois University, or the Board of Trustees of the Illinois Mathematics and Science Academy; provided, that an award for damages in a case sounding in tort, other than certain cases involving the operation of a State vehicle described in this paragraph, shall not exceed the sum of \$2,000,000 to or for the benefit of any claimant. The \$2,000,000 limit prescribed by this Section does not apply to an

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award of damages in any case sounding in tort arising out of the operation by a State employee of a vehicle owned, leased or controlled by the State. The defense that the State or the Medical Center Commission or the Board of Trustees of the University of Illinois, the Board of Trustees of Southern Illinois University, the Board of Trustees of State University, the Board of Chicago Eastern Illinois University, the Board of Trustees of Trustees of Governors State University, the Board of Trustees of Illinois State University, the Board of Trustees of Northeastern Illinois University, the Board of Trustees of Northern Illinois University, the Board of Trustees of Western Illinois University, or the Board of Trustees of the Illinois Mathematics and Science Academy is not liable for the negligence of its officers, agents, and employees in the course of their employment is not applicable to the hearing and determination of claims. The changes to this Section made by this amendatory Act of the 100th General Assembly apply only to claims filed on or after July 1, 2015.

The court shall annually adjust the maximum awards authorized by this subsection to reflect the increase, if any, in the Consumer Price Index For All Urban Consumers for the previous calendar year, as determined by the United States Department of Labor. The Comptroller shall make the new amount resulting from each annual adjustment

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- available to the public via the Comptroller's official website by January 31 of every year.
  - (e) All claims for recoupment made by the State of Illinois against any claimant.
  - (f) All claims pursuant to the Line of Duty Compensation Act. A claim under that Act must be heard and determined within one year after the application for that claim is filed with the Court as provided in that Act.
  - (g) All claims filed pursuant to the Crime Victims Compensation Act.
  - (h) All claims pursuant to the Illinois National Guardsman's Compensation Act. A claim under that Act must be heard and determined within one year after the application for that claim is filed with the Court as provided in that Act.
  - (i) All claims authorized by subsection (a) of Section 10-55 of the Illinois Administrative Procedure Act for the expenses incurred by a party in a contested case on the administrative level.
- 20 (Source: P.A. 100-1124, eff. 11-27-18.)
- 21 (705 ILCS 505/9) (from Ch. 37, par. 439.9)
- Sec. 9. Court powers and duties. The court may:
  - (a) The court may establish A. Establish rules for its government and for the regulation of practice therein; appoint commissioners to assist the court in such manner as it directs

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and discharge them at will; and exercise such powers as are necessary to carry into effect the powers granted in this Section. Any Commissioner appointed shall be an attorney licensed to practice law in the State of Illinois. The rules established hereunder shall not be waived, and any extension of time authorized by such rules shall only be allowed on motion duly filed within the time limitation for which the extension is requested.

(b) The court may issue B. Issue subpoenas through the Chief Justice or one of its judges or commissioners to require the attendance of witnesses for the purpose of testifying before it, or before any judge of the court, or before any notary public, or any of its commissioners, and to require the production of any books, records, papers or documents that may be material or relevant as evidence in any matter pending before it. In case any person refuses to comply with any subpoena issued in the name of the chief justice, or one of the judges or commissioners, attested by the clerk, with the seal of the court attached, and served upon the person named therein as a summons in a civil action is served, the circuit court of the proper county, on application of the party at whose instance the subpoena was issued, shall compel obedience by attachment proceedings, as for contempt, as in a case of a disobedience of the requirements of a subpoena from such court on a refusal to testify therein.

(c) The court shall create an online portal that allows

- 1 vendors to submit claims electronically under subsection (b)
- of Section 8 of this Act, and to view and track the status of
- 3 their claim.

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- 4 (Source: P.A. 83-865.)
- 5 (705 ILCS 505/11) (from Ch. 37, par. 439.11)
- 6 Sec. 11. Filing claims.
- 7 (a) Except as otherwise provided in subsection (b) of this Section and subsection (4) of Section 24, the claimant shall 8 9 in all cases set forth fully in his petition the claim, the 10 action thereon, if any, on behalf of the State, what persons 11 are owners or trustees as defined under Section 3 of the 12 Charitable Trust Act thereof or interested therein, when and 1.3 upon what consideration such persons became so interested; 14 that no assignment or transfer of the claim or any part thereof 15 or interest therein has been made, except as stated in the 16 petition; that the claimant is justly entitled to the amount therein claimed from the State of Illinois, after allowing all 17 just credits; and that claimant believes the facts stated in 18 19 the petition to be true. The petition shall be verified, as to 20 statements of facts, by the affidavit of the claimant, his 21 agent, or attorney.
  - (b) Whenever a person has served a term of imprisonment and has received a pardon by the Governor stating that such pardon was issued on the ground of innocence of the crime for which he or she was imprisoned, the Prisoner Review Board

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shall transmit this information to the clerk of the Court of 1 2 Claims, together with the claimant's current address. Whenever 3 a person has served a term of imprisonment and has received a certificate of innocence from the Circuit Court as provided in 5 Section 2-702 of the Code of Civil Procedure, the clerk of the issuing Circuit Court shall transmit this information to the 6 7 clerk of the Court of Claims, together with the claimant's current address. The clerk of the Court of Claims shall 8 9 immediately docket the case for consideration by the Court of 10 Claims, and shall provide notice to the claimant of such 11 docketing together with all hearing dates and applicable 12 deadlines. The Court of Claims shall hear the case and render a decision within 90 days after its docketing. 13

14 (Source: P.A. 95-970, eff. 9-22-08; 96-328, eff. 8-11-09.)

(705 ILCS 505/19) (from Ch. 37, par. 439.19)

Sec. 19. The Attorney General, or his assistants under his direction, shall appear for the defense and protection of the interests of the State of Illinois in all cases filed in the court, and may make claim for recoupment by the State.

For all claims arising under paragraph (b) of Section 8 of this Act:

(1) the Attorney General must electronically confirm receipt of the Claim to the claimant and contact the State agency within 5 days of receiving the claim from the Court to confirm or reject the veracity of the claim.

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(3) The Attorney General must electronically notify the claimant of the State agency's decision and file a stipulation or motion with the Court within 30 days of the State agency confirming or rejecting the claim.

(Source: Laws 1945, p. 660.)

(705 ILCS 505/21) (from Ch. 37, par. 439.21)

Sec. 21. The court is authorized to impose, by uniform rules, a fee of \$15 for the filing of a petition in any case in which the award sought is more than \$500 \$50 and less than \$10,000 \$1,000 and \$35 in any case in which the award sought is \$10,000 \$1,000 or more; and to charge and collect for copies of opinions or other documents filed in the Court of Claims such fees as may be prescribed by the rules of the Court. All fees and charges so collected shall be forthwith paid into the State Treasury. For claims arising from paragraph (b) of Section 8 of this Act, when the Court rules in favor of the vendor, the filing fee shall be refunded to the claimant.

A petitioner who is a prisoner in an Illinois Department of Corrections facility who files a pleading, motion, or other filing that purports to be a legal document against the State, the Illinois Department of Corrections, the Prisoner Review Board, or any of their officers or employees in which the court

- 1 makes a specific finding that it is frivolous shall pay all
- 2 filing fees and court costs in the manner provided in Article
- 3 XXII of the Code of Civil Procedure.
- 4 In claims based upon lapsed appropriations or lost warrant
- or in claims filed under the Line of Duty Compensation Act, the
- 6 Illinois National Guardsman's Compensation Act, or the Crime
- 7 Victims Compensation Act or in claims filed by medical vendors
- 8 for medical services rendered by the claimant to persons
- 9 eligible for Medical Assistance under programs administered by
- 10 the Department of Healthcare and Family Services, no filing
- 11 fee shall be required.
- 12 (Source: P.A. 95-331, eff. 8-21-07.)
- 13 (705 ILCS 505/22) (from Ch. 37, par. 439.22)
- 14 Sec. 22. Every claim cognizable by the court and not
- otherwise sooner barred by law shall be forever barred from
- 16 prosecution therein unless it is filed with the clerk of the
- 17 court within the time set forth as follows:
- 18 (a) All claims arising out of a contract must be filed
- 19 within 5 years after it first accrues, saving to minors,
- and persons under legal disability at the time the claim
- 21 accrues, in which cases the claim must be filed within 5
- years from the time the disability ceases.
- 23 (b) All claims cognizable against the State by vendors
- of goods or services under the Illinois Public Aid Code
- 25 must be filed within one year after the accrual of the

cause of action, as provided in Section 11-13 of that Code.

- (c) All claims arising under paragraph (c) of Section 8 of this Act must be automatically heard by the court within 120 days after the person asserting such claim is either issued a certificate of innocence from the circuit court as provided in Section 2-702 of the Code of Civil Procedure, or is granted a pardon by the Governor, whichever occurs later, without the person asserting the claim being required to file a petition under Section 11 of this Act, except as otherwise provided by the Crime Victims Compensation Act. Any claims filed by the claimant under paragraph (c) of Section 8 of this Act must be filed within 2 years after the person asserting such claim is either issued a certificate of innocence as provided in Section 2-702 of the Code of Civil Procedure, or is granted a pardon by the Governor, whichever occurs later.
- (d) All claims arising under paragraph (f) of Section 8 of this Act must be filed within the time set forth in Section 3 of the Line of Duty Compensation Act.
- (e) All claims arising under paragraph (h) of Section 8 of this Act must be filed within one year of the date of the death of the guardsman or militiaman as provided in Section 3 of the Illinois National Guardsman's Compensation Act.
  - (f) All claims arising under paragraph (g) of Section

8 of this Act must be filed within one year of the crime on which a claim is based as provided in Section 6.1 of the Crime Victims Compensation Act.

- (g) All claims arising from the Comptroller's refusal to issue a replacement warrant pursuant to Section 10.10 of the State Comptroller Act must be filed within 5 years after the date of the Comptroller's refusal.
- (h) All other claims must be filed within 2 years after it first accrues, saving to minors, and persons under legal disability at the time the claim accrues, in which case the claim must be filed within 2 years from the time the disability ceases.
- (i) The changes made by Public Act 86-458 apply to all warrants issued within the 5-year period preceding August 31, 1989 (the effective date of Public Act 86-458). The changes made to this Section by Public Act 100-1124 apply to claims pending on November 27, 2018 (the effective date of Public Act 100-1124) and to claims filed thereafter.
- (j) All time limitations established under this Act and the rules promulgated under this Act shall be binding and jurisdictional, except upon extension authorized by law or rule and granted pursuant to a motion timely filed.
- (k) The Court must electronically confirm receipt of claim to the vendor within 30 days for all claims arising under paragraph (b) of Section 8 of this Act.
  - (1) The State agency must electronically confirm or

- reject all claims arising under paragraph (b) of Section 8

  of this Act within 30 days of being contacted by the

  Attorney General. If the state agency does not confirm or

  reject a claim within 30 days, the State agency forfeits

  the right to reject or contest the claim.
- 6 (2) The Comptroller must issue payment to vendors
  7 within 30 days of the Court entering an award for claims
  8 arising under paragraph (b) of Section 8 of this Act,
  9 subject to available appropriation.
- 10 (Source: P.A. 102-558, eff. 8-20-21; 102-813, eff. 5-13-22.)
- 11 (705 ILCS 505/23) (from Ch. 37, par. 439.23)
- Sec. 23. Notwithstanding the exceptions for lapsed

  appropriations as stipulated by 705 ILCS 505/8(b), it It is

  the policy of the General Assembly to make no appropriation to

  pay any claim against the State, cognizable by the court,

  unless an award therefor has been made by the court.
- 17 (Source: Laws 1945, p. 660.)
- 18 (705 ILCS 505/24) (from Ch. 37, par. 439.24)
- 19 Sec. 24. Payment of awards.
- 20 (1) From funds appropriated by the General Assembly for 21 the purposes of this Section the Court may direct immediate 22 payment of:
- 23 (a) All claims arising solely as a result of the lapsing of an appropriation out of which the obligation

- 1 could have been paid.
- 2 (b) All claims pursuant to the Line of Duty 3 Compensation Act.
  - (c) All claims pursuant to the "Illinois National Guardsman's and Naval Militiaman's Compensation Act", approved August 12, 1971, as amended.
  - (d) All claims pursuant to the "Crime Victims Compensation Act", approved August 23, 1973, as amended.
  - (d-5) All claims against the State for unjust imprisonment as provided in subsection (c) of Section 8 of this Act.
  - (e) All other claims wherein the amount of the award of the Court is less than \$50,000.
    - (2) The court may, from funds specifically appropriated from the General Revenue Fund for this purpose, direct the payment of awards less than \$100,000 \$50,000 solely as a result of the lapsing of an appropriation originally made from any fund held by the State Treasurer. For any such award paid from the General Revenue Fund, the court shall thereafter seek an appropriation from the fund from which the liability originally accrued in reimbursement of the General Revenue Fund. For awards that are less than \$2,500, the relevant State agency may pay from current year appropriations.
    - (3) In directing payment of a claim pursuant to the Line of Duty Compensation Act, the Court must direct the Comptroller to add an interest penalty if payment of a claim is not made

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within 6 months after a claim is filed in accordance with Section 3 of the Line of Duty Compensation Act and all information has been submitted as required under Section 4 of the Line of Duty Compensation Act. If payment is not issued within the 6-month period, an interest penalty of 1% of the amount of the award shall be added for each month or fraction thereof after the end of the 6-month period, until final payment is made. This interest penalty shall be added regardless of whether the payment is not issued within the 6-month period because of the appropriation process, the consideration of the matter by the Court, or any other reason.

(3.5)The interest penalty payment provided for subsection (3) shall be added to all claims for which benefits were not paid as of the effective date of P.A. 95-928. The interest penalty shall be calculated starting from the effective date of P.A. 95-928, provided that the effective date of P.A. 95-928 is at least 6 months after the date on which the claim was filed in accordance with Section 3 of the Line of Duty Compensation Act. In the event that the date 6 months after the date on which the claim was filed is later than the effective date of P.A. 95-928, the Court shall calculate the interest payment penalty starting from the date 6 months after the date on which the claim was filed in accordance with Section 3 of the Line of Duty Compensation Act. This subsection (3.5) of this amendatory Act of the 96th General Assembly is declarative of existing law.

- (3.6) In addition to the interest payments provided for in subsections (3) and (3.5), the Court shall direct the Comptroller to add a "catch-up" payment to the claims of eligible claimants. For the purposes of this subsection (3.6), an "eligible claimant" is a claimant whose claim is not paid in the year in which it was filed. For purposes of this subsection (3.6), "'catch-up' payment" is defined as the difference between the amount paid to claimants whose claims were filed in the year in which the eligible claimant's claim is paid and the amount paid to claimants whose claims were filed in the year in which the eligible claimant filed his or her claim. The "catch-up" payment is payable simultaneously with the claim award.
  - (4) From funds appropriated by the General Assembly for the purposes of paying claims under paragraph (c) of Section 8, the court must direct payment of each claim and the payment must be received by the claimant within 60 days after the date that the funds are appropriated for that purpose.
- 19 (Source: P.A. 100-1124, eff. 11-27-18.)

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