103RD GENERAL ASSEMBLY

State of Illinois

2023 and 2024

SB3310

Introduced 2/7/2024, by Sen. Mike Simmons

SYNOPSIS AS INTRODUCED:

775 ILCS 5/7A-102	from Ch. 68, par. 7A-102
775 ILCS 5/8A-104	from Ch. 68, par. 8A-104

Amends the Illinois Human Rights Act. Extends the date to file a charge from 300 calendar days to 3 years for an alleged violation under the Act except for the Real Estate Transactions Article. Authorizes the Human Rights Commission to award damages under the Act that are recognized under Illinois tort law and punitive damages if the allegations of the violation under the Act meet the evidentiary requirements under Illinois law for an award of punitive damages. Exempts action under the Real Estate Transactions Article.

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1 AN ACT concerning civil law.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

4 Section 5. The Illinois Human Rights Act is amended by 5 changing Sections 7A-102 and 8A-104 as follows:

6 (775 ILCS 5/7A-102) (from Ch. 68, par. 7A-102)

7 Sec. 7A-102. Procedures.

8 (A) Charge.

9 (1) Within <u>3 years</u> 300 calendar days after the date 10 that a civil rights violation allegedly has been 11 committed, a charge in writing under oath or affirmation 12 may be filed with the Department by an aggrieved party or 13 issued by the Department itself under the signature of the 14 Director.

15 (2) The charge shall be in such detail as to 16 substantially apprise any party properly concerned as to 17 the time, place, and facts surrounding the alleged civil 18 rights violation.

(3) Charges deemed filed with the Department pursuant
to subsection (A-1) of this Section shall be deemed to be
in compliance with this subsection.

22 (A-1) Equal Employment Opportunity Commission Charges.

23

(1) If a charge is filed with the Equal Employment

Opportunity Commission (EEOC) within 300 calendar days 1 2 after the date of the alleged civil rights violation, the 3 charge shall be deemed filed with the Department on the date filed with the EEOC. If the EEOC is the governmental 4 5 agency designated to investigate the charge first, the 6 Department shall take no action until the EEOC makes a 7 determination on the charge and after the complainant 8 notifies the Department of the EEOC's determination. In 9 such cases, after receiving notice from the EEOC that a 10 charge was filed, the Department shall notify the parties 11 that (i) a charge has been received by the EEOC and has 12 been sent to the Department for dual filing purposes; (ii) 13 EEOC is the governmental agency responsible for the 14 investigating the charge and that the investigation shall 15 be conducted pursuant to the rules and procedures adopted 16 by the EEOC; (iii) it will take no action on the charge 17 the EEOC issues its determination; until (iv) the complainant must submit a copy of the EEOC's determination 18 19 within 30 days after service of the determination by the 20 EEOC on the complainant; and (v) that the time period to 21 investigate the charge contained in subsection (G) of this 22 Section is tolled from the date on which the charge is 23 filed with the EEOC until the EEOC issues its 24 determination.

(2) If the EEOC finds reasonable cause to believe that
 there has been a violation of federal law and if the

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Department is timely notified of the EEOC's findings by 1 2 the complainant, the Department shall notify the 3 complainant that the Department has adopted the EEOC's determination of reasonable cause and that the complainant 4 5 the right, within 90 days after receipt of the has 6 Department's notice, to either file the complainant's own 7 complaint with the Illinois Human Rights Commission or 8 commence a civil action in the appropriate circuit court 9 or other appropriate court of competent jurisdiction. This 10 notice shall be provided to the complainant within 10 11 business days after the Department's receipt of the EEOC's 12 determination. The Department's notice to the complainant 13 that the Department has adopted the EEOC's determination 14 of reasonable cause shall constitute the Department's 15 Report for purposes of subparagraph (D) of this Section.

16 (3) For those charges alleging violations within the 17 jurisdiction of both the EEOC and the Department and for which the EEOC either (i) does not issue a determination, 18 19 but does issue the complainant a notice of a right to sue, 20 including when the right to sue is issued at the request of 21 the complainant, or (ii) determines that it is unable to 22 establish that illegal discrimination has occurred and 23 issues the complainant a right to sue notice, and if the 24 Department is timely notified of the EEOC's determination 25 by the complainant, the Department shall notify the 26 parties, within 10 business days after receipt of the

EEOC's determination, that the Department will adopt the 1 2 EEOC's determination as а dismissal for lack of 3 substantial evidence unless the complainant requests in writing within 35 days after receipt of the Department's 4 5 notice that the Department review the EEOC's 6 determination.

7 (a) If the complainant does not file a written 8 request with the Department to review the EEOC's 9 determination within 35 days after receipt of the 10 Department's notice, the Department shall notify the 11 complainant, within 10 business days after the 12 expiration of the 35-day period, that the decision of 13 the EEOC has been adopted by the Department as a dismissal for lack of substantial evidence and that 14 the complainant has the right, within 90 days after 15 16 receipt of the Department's notice, to commence a 17 civil action in the appropriate circuit court or other appropriate court of competent jurisdiction. 18 The Department's notice to the complainant that 19 the 20 Department has adopted the EEOC's determination shall 21 constitute the Department's report for purposes of 22 subparagraph (D) of this Section.

(b) If the complainant does file a written request
with the Department to review the EEOC's
determination, the Department shall review the EEOC's
determination and any evidence obtained by the EEOC

during its investigation. If, after reviewing the 1 2 EEOC's determination and any evidence obtained by the 3 EEOC, the Department determines there is no need for further investigation of the charge, the Department 4 shall issue a report and the Director shall determine 5 6 whether there is substantial evidence that the alleged 7 civil rights violation has been committed pursuant to subsection (D) of this Section. If, after reviewing 8 9 the EEOC's determination and any evidence obtained by 10 the EEOC, the Department determines there is a need 11 for further investigation of the charge, the 12 Department may conduct any further investigation it 13 After deems necessary. reviewing the EEOC's 14 determination, the evidence obtained by the EEOC, and 15 any additional investigation conducted by the 16 Department, the Department shall issue a report and 17 Director shall determine whether there the is substantial evidence that the alleged civil rights 18 19 violation has been committed pursuant to subsection 20 (D) of this Section.

(4) Pursuant to this Section, if the EEOC dismisses the charge or a portion of the charge of discrimination because, under federal law, the EEOC lacks jurisdiction over the charge, and if, under this Act, the Department has jurisdiction over the charge of discrimination, the Department shall investigate the charge or portion of the

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charge dismissed by the EEOC for lack of jurisdiction pursuant to subsections (A), (A-1), (B), (B-1), (C), (D), (E), (F), (G), (H), (I), (J), and (K) of this Section.

4 (5) The time limit set out in subsection (G) of this 5 Section is tolled from the date on which the charge is 6 filed with the EEOC to the date on which the EEOC issues 7 its determination.

8 (6) failure of the Department The to meet the 9 10-business-day notification deadlines set out in 10 paragraph (2) of this subsection shall not impair the 11 rights of any party.

12 (B) Notice and Response to Charge. The Department shall, within 10 days of the date on which the charge was filed, serve 13 14 a copy of the charge on the respondent and provide all parties 15 with a notice of the complainant's right to opt out of the 16 investigation within 60 days as set forth in subsection (C-1). 17 This period shall not be construed to be jurisdictional. The charging party and the respondent may each file a position 18 19 statement and other materials with the Department regarding 20 the charge of alleged discrimination within 60 days of receipt of the notice of the charge. The position statements and other 21 22 materials filed shall remain confidential unless otherwise 23 agreed to by the party providing the information and shall not 24 be served on or made available to the other party during the 25 pendency of a charge with the Department. The Department may 26 require the respondent to file a response to the allegations

contained in the charge. Upon the Department's request, the 1 2 respondent shall file a response to the charge within 60 days 3 and shall serve a copy of its response on the complainant or the complainant's representative. Notwithstanding any request 4 5 from the Department, the respondent may elect to file a response to the charge within 60 days of receipt of notice of 6 the charge, provided the respondent serves a copy of its 7 8 the complainant or the complainant's response on 9 representative. All allegations contained in the charge not 10 denied by the respondent within 60 days of the Department's 11 request for a response may be deemed admitted, unless the 12 respondent states that it is without sufficient information to 13 form a belief with respect to such allegation. The Department may issue a notice of default directed to any respondent who 14 15 fails to file a response to a charge within 60 days of receipt 16 of the Department's request, unless the respondent can 17 demonstrate good cause as to why such notice should not issue. The term "good cause" shall be defined by rule promulgated by 18 the Department. Within 30 days of receipt of the respondent's 19 20 response, the complainant may file a reply to said response 21 and shall serve a copy of said reply on the respondent or the 22 respondent's representative. A party shall have the right to 23 supplement the party's response or reply at any time that the investigation of the charge is pending. The Department shall, 24 25 within 10 days of the date on which the charge was filed, and 26 again no later than 335 days thereafter, send by certified or

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registered mail, or electronic mail if elected by the party, 1 2 written notice to the complainant and to the respondent 3 informing the complainant of the complainant's rights to either file a complaint with the Human Rights Commission or 4 5 commence a civil action in the appropriate circuit court under subparagraph (2) of paragraph (G), including in such notice 6 the dates within which the complainant may exercise these 7 8 rights. In the notice the Department shall notify the 9 complainant that the charge of civil rights violation will be 10 dismissed with prejudice and with no right to further proceed 11 if a written complaint is not timely filed with the Commission 12 or with the appropriate circuit court by the complainant 13 pursuant to subparagraph (2) of paragraph (G) or by the 14 Department pursuant to subparagraph (1) of paragraph (G).

15 (B-1) Mediation. The complainant and respondent may agree 16 to voluntarily submit the charge to mediation without waiving 17 any rights that are otherwise available to either party pursuant to this Act and without incurring any obligation to 18 accept the result of the mediation process. Nothing occurring 19 20 in mediation shall be disclosed by the Department or admissible in evidence in any subsequent proceeding unless the 21 22 complainant and the respondent agree in writing that such 23 disclosure be made.

24 (C) Investigation.

(1) The Department shall conduct an investigation
 sufficient to determine whether the allegations set forth

in the charge are supported by substantial evidence unless
 the complainant elects to opt out of an investigation
 pursuant to subsection (C-1).

4 (2) The Director or the Director's designated 5 representatives shall have authority to request any member 6 of the Commission to issue subpoenas to compel the 7 attendance of a witness or the production for examination 8 of any books, records or documents whatsoever.

9 (3) If any witness whose testimony is required for any 10 investigation resides outside the State, or through 11 illness or any other good cause as determined by the 12 Director is unable to be interviewed by the investigator appear at a fact finding conference, the witness' 13 or 14 testimony or deposition may be taken, within or without 15 the State, in the same manner as is provided for in the 16 taking of depositions in civil cases in circuit courts.

17 (4) Upon reasonable notice to the complainant and the respondent, the Department shall conduct a fact finding 18 19 conference, unless prior to 365 days after the date on 20 which the charge was filed the Director has determined whether there is substantial evidence that the alleged 21 22 civil rights violation has been committed, the charge has 23 been dismissed for lack of jurisdiction, or the parties 24 voluntarily and in writing agree to waive the fact finding 25 conference. Any party's failure to attend the conference 26 without good cause shall result in dismissal or default.

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The term "good cause" shall be defined by rule promulgated 1 2 by the Department. A notice of dismissal or default shall 3 be issued by the Director. The notice of default issued by the Director shall notify the respondent that a request 4 5 for review may be filed in writing with the Commission within 30 days of receipt of notice of default. The notice 6 7 dismissal issued by the Director shall give the of 8 complainant notice of the complainant's right to seek 9 review of the dismissal before the Human Rights Commission 10 or commence a civil action in the appropriate circuit 11 court. If the complainant chooses to have the Human Rights 12 Commission review the dismissal order, the complainant 13 shall file a request for review with the Commission within 14 90 days after receipt of the Director's notice. If the 15 complainant chooses to file a request for review with the 16 Commission, the complainant may not later commence a civil 17 action in a circuit court. If the complainant chooses to civil action in circuit 18 commence а а court, the complainant must do so within 90 days after receipt of the 19 20 Director's notice.

(C-1) Opt out of Department's investigation. At any time within 60 days after receipt of notice of the right to opt out, a complainant may submit a written request seeking notice from the Director indicating that the complainant has opted out of the investigation and may commence a civil action in the appropriate circuit court or other appropriate court of

competent jurisdiction. Within 10 business days of receipt of 1 2 the complainant's request to opt out of the investigation, the 3 Director shall issue a notice to the parties stating that: (i) the complainant has exercised the right to opt out of the 4 5 investigation; (ii) the complainant has 90 days after receipt of the Director's notice to commence an action in the 6 7 appropriate circuit court or other appropriate court of 8 competent jurisdiction; and (iii) the Department has ceased 9 its investigation and is administratively closing the charge. 10 The complainant shall notify the Department that a complaint 11 has been filed with the appropriate circuit court by serving a 12 copy of the complaint on the chief legal counsel of the 13 Department within 21 days from the date that the complaint is 14 filed with the appropriate circuit court. This 21-day period 15 for service on the chief legal counsel shall not be construed 16 to be jurisdictional. Once a complainant has opted out of the 17 investigation under this subsection, the complainant may not file or refile a substantially similar charge with the 18 19 Department arising from the same incident of unlawful 20 discrimination or harassment.

21 (D) Report.

(1) Each charge investigated under subsection (C)
shall be the subject of a report to the Director. The
report shall be a confidential document subject to review
by the Director, authorized Department employees, the
parties, and, where indicated by this Act, members of the

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Commission or their designated hearing officers.

2 (2) Upon review of the report, the Director shall 3 determine whether there is substantial evidence that the alleged civil rights violation has been committed. 4 The 5 determination of substantial evidence is limited to determining the need for further consideration of 6 the 7 charge pursuant to this Act and includes, but is not 8 limited to, findings of fact and conclusions, as well as 9 the reasons for the determinations on all material issues. 10 Substantial evidence is evidence which a reasonable mind 11 accepts as sufficient to support a particular conclusion 12 and which consists of more than a mere scintilla but may be 13 somewhat less than a preponderance.

14 (3) If the Director determines that there is no 15 substantial evidence, the charge shall be dismissed by the 16 Director and the Director shall give the complainant 17 notice of the complainant's right to seek review of the notice of dismissal before the Commission or commence a 18 19 civil action in the appropriate circuit court. If the 20 complainant chooses to have the Human Rights Commission review the notice of dismissal, the complainant shall file 21 22 a request for review with the Commission within 90 days 23 after receipt of the Director's notice. If the complainant 24 chooses to file a request for review with the Commission, 25 the complainant may not later commence a civil action in a 26 circuit court. If the complainant chooses to commence a

civil action in a circuit court, the complainant must do 1 2 so within 90 days after receipt of the Director's notice. 3 complainant shall notify the Department that a The complaint has been filed by serving a copy of 4 the 5 complaint on the chief legal counsel of the Department 6 within 21 days from the date that the complaint is filed in 7 circuit court. This 21-day period for service on the chief 8 legal counsel shall not be construed to be jurisdictional.

9 Ιf Director determines that (4) the there is 10 substantial evidence, the Director shall notify the 11 complainant and respondent of that determination. The 12 Director shall also notify the parties that the 13 complainant has the right to either commence a civil 14 action in the appropriate circuit court or request that 15 the Department of Human Rights file a complaint with the 16 Human Rights Commission on the complainant's behalf. Any 17 such complaint shall be filed within 90 days after receipt of the Director's notice. If the complainant chooses to 18 19 have the Department file a complaint with the Human Rights 20 Commission on the complainant's behalf, the complainant must, within 30 days after receipt of the Director's 21 22 notice, request in writing that the Department file the 23 complaint. If the complainant timely requests that the 24 Department file the complaint, the Department shall file 25 complaint on the complainant's behalf. If the the 26 complainant fails to timely request that the Department - 14 - LRB103 37330 JRC 67451 b

1 file the complaint, the complainant may file the 2 complainant's complaint with the Commission or commence a 3 civil action in the appropriate circuit court. If the complainant files a complaint with the Human Rights 4 5 Commission, the complainant shall notify the Department that a complaint has been filed by serving a copy of the 6 7 complaint on the chief legal counsel of the Department 8 within 21 days from the date that the complaint is filed 9 with the Human Rights Commission. This 21-day period for service on the chief legal counsel shall not be construed 10 11 to be jurisdictional.

12 (E) Conciliation.

(1) When there is a finding of substantial evidence,
the Department may designate a Department employee who is
an attorney licensed to practice in Illinois to endeavor
to eliminate the effect of the alleged civil rights
violation and to prevent its repetition by means of
conference and conciliation.

19 (2) When the Department determines that a formal 20 conciliation conference is necessary, the complainant and 21 respondent shall be notified of the time and place of the 22 conference by registered or certified mail at least 10 23 days prior thereto and either or both parties shall appear 24 at the conference in person or by attorney.

(3) The place fixed for the conference shall be within
35 miles of the place where the civil rights violation is

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1 alleged to have been committed.

2 (4) Nothing occurring at the conference shall be 3 disclosed by the Department unless the complainant and 4 respondent agree in writing that such disclosure be made.

5 (5) The Department's efforts to conciliate the matter 6 shall not stay or extend the time for filing the complaint 7 with the Commission or the circuit court.

8 (F) Complaint.

9 (1) When the complainant requests that the Department 10 file a complaint with the Commission on the complainant's 11 behalf, the Department shall prepare a written complaint, 12 under oath or affirmation, stating the nature of the civil 13 rights violation substantially as alleged in the charge 14 previously filed and the relief sought on behalf of the 15 aggrieved party. The Department shall file the complaint 16 with the Commission.

17 (1.5) If the complainant chooses to file a complaint with the Commission without the Department's assistance, 18 19 the complainant shall notify the Department that a 20 complaint has been filed by serving a copy of the complaint on the chief legal counsel of the Department 21 22 within 21 days from the date that the complaint is filed 23 with the Human Rights Commission. This 21-day period for service on the chief legal counsel shall not be construed 24 25 to be jurisdictional.

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(2) If the complainant chooses to commence a civil

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action in a circuit court:

(i) The complainant shall file the civil action in the circuit court in the county wherein the civil rights violation was allegedly committed.

5 (ii) The form of the complaint in any such civil 6 action shall be in accordance with the Code of Civil 7 Procedure.

8 (iii) The complainant shall notify the Department 9 that a complaint has been filed by serving a copy of 10 the complaint on the chief legal counsel of the 11 Department within 21 days from date that the complaint 12 is filed in circuit court. This 21-day period for 13 service on the chief legal counsel shall not be 14 construed to be jurisdictional.

15 (G) Time Limit.

(1) When a charge of a civil rights violation has been
properly filed, the Department, within 365 days thereof or
within any extension of that period agreed to in writing
by all parties, shall issue its report as required by
subparagraph (D). Any such report shall be duly served
upon both the complainant and the respondent.

(2) If the Department has not issued its report within
365 days after the charge is filed, or any such longer
period agreed to in writing by all the parties, the
complainant shall have 90 days to either file the
complainant's own complaint with the Human Rights

Commission or commence a civil action in the appropriate 1 2 circuit court. If the complainant files a complaint with 3 the Commission, the form of the complaint shall be in accordance with the provisions of paragraph (F)(1). If the 4 5 complainant commences a civil action in a circuit court, 6 the form of the complaint shall be in accordance with the 7 Code of Civil Procedure. The aggrieved party shall notify 8 the Department that a complaint has been filed by serving 9 a copy of the complaint on the chief legal counsel of the 10 Department with 21 days from the date that the complaint 11 is filed with the Commission or in circuit court. This 12 21-day period for service on the chief legal counsel shall not be construed to be jurisdictional. If the complainant 13 14 files a complaint with the Commission, the complainant may 15 not later commence a civil action in circuit court.

16 (3) If an aggrieved party files a complaint with the 17 Human Rights Commission or commences a civil action in 18 circuit court pursuant to paragraph (2) of this 19 subsection, or if the time period for filing a complaint 20 has expired, the Department shall immediately cease its 21 investigation and dismiss the charge of civil rights 22 violation. Any final order entered by the Commission under this Section is appealable in accordance with paragraph 23 24 (B)(1) of Section 8-111. Failure to immediately cease an 25 investigation and dismiss the charge of civil rights 26 violation as provided in this paragraph (3) constitutes

1 grounds for entry of an order by the circuit court 2 permanently enjoining the investigation. The Department 3 may also be liable for any costs and other damages 4 incurred by the respondent as a result of the action of the 5 Department.

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(4) (Blank).

7 (H) Public Act 89-370 applies to causes of action filed on
8 or after January 1, 1996.

9 (I) Public Act 89-520 applies to causes of action filed on 10 or after January 1, 1996.

(J) The changes made to this Section by Public Act 95-243 apply to charges filed on or after the effective date of those changes.

14 (K) The changes made to this Section by Public Act 96-876
15 apply to charges filed on or after the effective date of those
16 changes.

17 (L) The changes made to this Section by Public Act
18 100-1066 apply to charges filed on or after August 24, 2018
19 (the effective date of Public Act 100-1066).

20 (Source: P.A. 102-558, eff. 8-20-21; 103-335, eff. 1-1-24.)

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(775 ILCS 5/8A-104) (from Ch. 68, par. 8A-104)

22 Sec. 8A-104. Relief; Penalties. Upon finding a civil 23 rights violation, a hearing officer may recommend and the 24 Commission or any three-member panel thereof may provide for 25 any relief or penalty identified in this Section, separately 1 or in combination, by entering an order directing the 2 respondent to:

3 (A) Cease and Desist Order. Cease and desist from any4 violation of this Act.

5 (B) Actual Damages. Pay actual damages, as reasonably 6 determined by the Commission, for injury or loss suffered by 7 the complainant.

8 (C) Hiring; Reinstatement; Promotion; Backpay; Fringe 9 Benefits. Hire, reinstate or upgrade the complainant with or 10 without back pay or provide such fringe benefits as the 11 complainant may have been denied.

(D) Restoration of Membership; Admission To Programs. Admit or restore the complainant to labor organization membership, to a guidance program, apprenticeship training program, on the job training program, or other occupational training or retraining program.

17 (E) Public Accommodations. Admit the complainant to a18 public accommodation.

(F) Services. Extend to the complainant the full and equal
enjoyment of the goods, services, facilities, privileges,
advantages, or accommodations of the respondent.

(G) Attorneys Fees; Costs. Pay to the complainant all or a portion of the costs of maintaining the action, including reasonable attorney fees and expert witness fees incurred in maintaining this action before the Department, the Commission and in any judicial review and judicial enforcement

proceedings. Provided, however, that no award of attorney fees 1 2 or costs shall be made pursuant to this amendatory Act of 1987 3 with respect to any charge for which the complaint before the Commission was filed prior to December 1, 1987. With respect 4 5 to all charges for which complaints were filed with the Commission prior to December 1, 1987, attorney fees and costs 6 shall be awarded pursuant to the terms of this subsection as it 7 8 existed prior to revision by this amendatory Act of 1987.

9 (H) Compliance Report. Report as to the manner of 10 compliance.

(I) Posting of Notices. Post notices in a conspicuous place which the Commission may publish or cause to be published setting forth requirements for compliance with this Act or other relevant information which the Commission determines necessary to explain this Act.

16 (J) Make Complainant Whole. Take such action as may be 17 necessary to compensate and make the individual complainant whole, including, but not limited to, damages recognized in 18 19 Illinois tort actions, awards of interest on the complainant's 20 actual damages, and backpay from the date of the civil rights violation. Provided, however, that no award of prejudgment 21 22 interest shall be made pursuant to this amendatory Act of 1987 23 with respect to any charge in which the complaint before the 24 Commission was filed prior to December 1, 1987. With respect 25 to all charges for which complaints were filed with the Commission prior to December 1, 1987, make whole relief shall 26

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1	be awarded pursuant to this	subsection as it existed prior to
2	revision by this amendatory Act of 1987.	
3	(K) Punitive damages. C	omplainant may be awarded punitive
4	damages if the allegations	of the violation under this Act
5	meet the evidentiary requir	rements under Illinois law for an
6	award of punitive damages.	
7	There shall be no dis	tinction made under this Section
8	between complaints filed by	the Department and those filed by

9 the aggrieved party.

10 (Source: P.A. 86-910.)