

1 AN ACT concerning regulation.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Nursing Home Care Act is amended by  
5 changing Sections 1-112, 2-106, and 2-106.1 as follows:

6 (210 ILCS 45/1-112) (from Ch. 111 1/2, par. 4151-112)

7 Sec. 1-112. "Emergency" means a situation, physical  
8 condition, or one or more practices, methods, or operations  
9 which present imminent danger of death or serious physical or  
10 mental harm to residents of a facility and are clinically  
11 documented in the resident's medical record.

12 (Source: P.A. 81-223.)

13 (210 ILCS 45/2-106) (from Ch. 111 1/2, par. 4152-106)

14 Sec. 2-106. Restraints.

15 (a) For purposes of this Act, ~~(i)~~ a physical restraint is  
16 any manual method or physical or mechanical device, material,  
17 or equipment attached or adjacent to a resident's body that  
18 the resident cannot remove easily and restricts freedom of  
19 movement or normal access to one's body, and ~~. Devices used for~~  
20 ~~positioning, including but not limited to bed rails, gait~~  
21 ~~belts, and cushions, shall not be considered to be restraints~~  
22 ~~for purposes of this Section; (ii)~~ a chemical restraint is any

1 drug used for discipline or convenience and not required to  
2 treat medical symptoms.

3 Devices used for positioning, including, but not limited  
4 to, bed rails and gait belts, shall not be considered to be  
5 physical restraints for purposes of this Act unless the device  
6 is used to restrain or otherwise limit the patient's freedom  
7 to move. A device used for positioning must be requested by the  
8 resident, the resident's guardian, or the resident's  
9 authorized representative, or the need for that device must be  
10 physically demonstrated by the resident and documented in the  
11 resident's care plan. The physically demonstrated need of the  
12 resident for a device used for positioning must be revisited  
13 in every comprehensive assessment of the resident.

14 The Department shall by rule, designate certain devices as  
15 restraints, including at least all those devices which have  
16 been determined to be restraints by the United States  
17 Department of Health and Human Services in interpretive  
18 guidelines issued for the purposes of administering Titles  
19 XVIII and XIX of the Social Security Act.

20 (b) Neither restraints nor confinements shall be employed  
21 for the purpose of punishment or for the convenience of any  
22 facility personnel. No restraints or confinements shall be  
23 employed except as ordered by a physician who documents the  
24 need for such restraints or confinements in the resident's  
25 clinical record.

26 (c) A restraint may be used only with the informed consent

1 of the resident, the resident's guardian, or other authorized  
2 representative. A restraint may be used only for specific  
3 periods, if it is the least restrictive means necessary to  
4 attain and maintain the resident's highest practicable  
5 physical, mental or psychosocial well-being, including brief  
6 periods of time to provide necessary life-saving treatment. A  
7 restraint may be used only after consultation with appropriate  
8 health professionals, such as occupational or physical  
9 therapists, and a trial of less restrictive measures has led  
10 to the determination that the use of less restrictive measures  
11 would not attain or maintain the resident's highest  
12 practicable physical, mental or psychosocial well-being.  
13 However, if the resident needs emergency care, restraints may  
14 be used for brief periods to permit medical treatment to  
15 proceed unless the facility has notice that the resident has  
16 previously made a valid refusal of the treatment in question.

17 (d) A restraint may be applied only by a person trained in  
18 the application of the particular type of restraint.

19 (e) Whenever a period of use of a restraint is initiated,  
20 the resident shall be advised of his or her right to have a  
21 person or organization of his or her choosing, including the  
22 Guardianship and Advocacy Commission, notified of the use of  
23 the restraint. A recipient who is under guardianship may  
24 request that a person or organization of his or her choosing be  
25 notified of the restraint, whether or not the guardian  
26 approves the notice. If the resident so chooses, the facility

1 shall make the notification within 24 hours, including any  
2 information about the period of time that the restraint is to  
3 be used. Whenever the Guardianship and Advocacy Commission is  
4 notified that a resident has been restrained, it shall contact  
5 the resident to determine the circumstances of the restraint  
6 and whether further action is warranted.

7 (f) Whenever a restraint is used on a resident whose  
8 primary mode of communication is sign language, the resident  
9 shall be permitted to have his or her hands free from restraint  
10 for brief periods each hour, except when this freedom may  
11 result in physical harm to the resident or others.

12 (g) The requirements of this Section are intended to  
13 control in any conflict with the requirements of Sections  
14 1-126 and 2-108 of the Mental Health and Developmental  
15 Disabilities Code.

16 (Source: P.A. 97-135, eff. 7-14-11.)

17 (210 ILCS 45/2-106.1)

18 Sec. 2-106.1. Drug treatment.

19 (a) A resident shall not be given unnecessary drugs. An  
20 unnecessary drug is any drug used in an excessive dose,  
21 including in duplicative therapy; for excessive duration;  
22 without adequate monitoring; without adequate indications for  
23 its use; or in the presence of adverse consequences that  
24 indicate the drugs should be reduced or discontinued. The  
25 Department shall adopt, by rule, the standards for unnecessary

1 drugs contained in interpretive guidelines issued by the  
2 United States Department of Health and Human Services for the  
3 purposes of administering Titles XVIII and XIX of the Social  
4 Security Act.

5 (b) State laws, regulations, and policies related to  
6 psychotropic medication are intended to ensure psychotropic  
7 medications are used only when the medication is appropriate  
8 to treat a resident's specific, diagnosed, and documented  
9 condition and the medication is beneficial to the resident, as  
10 demonstrated by monitoring and documentation of the resident's  
11 response to the medication.

12 (b-3) Except in the case of an emergency, psychotropic  
13 medication shall not be administered without the informed  
14 consent of the resident or the resident's surrogate decision  
15 maker. Psychotropic medication shall only be given in both  
16 emergency and nonemergency situations if the diagnosis of the  
17 resident supports the benefit of the medication and clinical  
18 documentation in the resident's medical record supports the  
19 benefit of the medication over the contraindications related  
20 to other prescribed medications. "Psychotropic medication"  
21 means medication that is used for or listed as used for  
22 psychotropic, antidepressant, antimanic, or antianxiety  
23 behavior modification or behavior management purposes in the  
24 latest editions of the AMA Drug Evaluations or the Physician's  
25 Desk Reference. "Emergency" has the same meaning as in Section  
26 1-112 of the Nursing Home Care Act. A facility shall (i)

1 document the alleged emergency in detail, including the facts  
2 surrounding the medication's need, and (ii) present this  
3 documentation to the resident and the resident's  
4 representative. The Department shall adopt, by rule, a  
5 protocol specifying how informed consent for psychotropic  
6 medication may be obtained or refused. The protocol shall  
7 require, at a minimum, a discussion between (i) the resident  
8 or the resident's surrogate decision maker and (ii) the  
9 resident's physician, a registered pharmacist, or a licensed  
10 nurse about the possible risks and benefits of a recommended  
11 medication and the use of standardized consent forms  
12 designated by the Department. The protocol shall include  
13 informing the resident, surrogate decision maker, or both of  
14 the existence of a copy of: the resident's care plan; the  
15 facility policies and procedures adopted in compliance with  
16 subsection (b-15) of this Section; and a notification that the  
17 most recent of the resident's care plans and the facility's  
18 policies are available to the resident or surrogate decision  
19 maker upon request. Each form designated or developed by the  
20 Department (i) shall be written in plain language, (ii) shall  
21 be able to be downloaded from the Department's official  
22 website or another website designated by the Department, (iii)  
23 shall include information specific to the psychotropic  
24 medication for which consent is being sought, and (iv) shall  
25 be used for every resident for whom psychotropic drugs are  
26 prescribed. The Department shall utilize the rules, protocols,

1 and forms developed and implemented under the Specialized  
2 Mental Health Rehabilitation Act of 2013 in effect on the  
3 effective date of this amendatory Act of the 101st General  
4 Assembly, except to the extent that this Act requires a  
5 different procedure, and except that the maximum possible  
6 period for informed consent shall be until: (1) a change in the  
7 prescription occurs, either as to type of psychotropic  
8 medication or an increase or decrease in dosage, dosage range,  
9 or titration schedule of the prescribed medication that was  
10 not included in the original informed consent; or (2) a  
11 resident's care plan changes. The Department may further amend  
12 the rules after January 1, 2021 pursuant to existing  
13 rulemaking authority. In addition to creating those forms, the  
14 Department shall approve the use of any other informed consent  
15 forms that meet criteria developed by the Department. At the  
16 discretion of the Department, informed consent forms may  
17 include side effects that the Department reasonably believes  
18 are more common, with a direction that more complete  
19 information can be found via a link on the Department's  
20 website to third-party websites with more complete  
21 information, such as the United States Food and Drug  
22 Administration's website. The Department or a facility shall  
23 incur no liability for information provided on a consent form  
24 so long as the consent form is substantially accurate based  
25 upon generally accepted medical principles and if the form  
26 includes the website links.

1           Informed consent shall be sought from the resident. For  
2 the purposes of this Section, "surrogate decision maker" means  
3 an individual representing the resident's interests as  
4 permitted by this Section. Informed consent shall be sought by  
5 the resident's guardian of the person if one has been named by  
6 a court of competent jurisdiction. In the absence of a  
7 court-ordered guardian, informed consent shall be sought from  
8 a health care agent under the Illinois Power of Attorney Act  
9 who has authority to give consent. If neither a court-ordered  
10 guardian of the person nor a health care agent under the  
11 Illinois Power of Attorney Act is available and the attending  
12 physician determines that the resident lacks capacity to make  
13 decisions, informed consent shall be sought from the  
14 resident's attorney-in-fact designated under the Mental Health  
15 Treatment Preference Declaration Act, if applicable, or the  
16 resident's representative.

17           In addition to any other penalty prescribed by law, a  
18 facility that is found to have violated this subsection, or  
19 the federal certification requirement that informed consent be  
20 obtained before administering a psychotropic medication, shall  
21 thereafter be required to obtain the signatures of 2 licensed  
22 health care professionals on every form purporting to give  
23 informed consent for the administration of a psychotropic  
24 medication, certifying the personal knowledge of each health  
25 care professional that the consent was obtained in compliance  
26 with the requirements of this subsection.



1 (b-5) A facility must obtain voluntary informed consent,  
2 in writing, from a resident or the resident's surrogate  
3 decision maker before administering or dispensing a  
4 psychotropic medication to that resident. When informed  
5 consent is not required for a change in dosage, the facility  
6 shall note in the resident's file that the resident was  
7 informed of the dosage change prior to the administration of  
8 the medication or that verbal, written, or electronic notice  
9 has been communicated to the resident's surrogate decision  
10 maker that a change in dosage has occurred.

11 (b-10) No facility shall deny continued residency to a  
12 person on the basis of the person's or resident's, or the  
13 person's or resident's surrogate decision maker's, refusal of  
14 the administration of psychotropic medication, unless the  
15 facility can demonstrate that the resident's refusal would  
16 place the health and safety of the resident, the facility  
17 staff, other residents, or visitors at risk.

18 A facility that alleges that the resident's refusal to  
19 consent to the administration of psychotropic medication will  
20 place the health and safety of the resident, the facility  
21 staff, other residents, or visitors at risk must: (1) document  
22 the alleged risk in detail; (2) present this documentation to  
23 the resident or the resident's surrogate decision maker, to  
24 the Department, and to the Office of the State Long Term Care  
25 Ombudsman; and (3) inform the resident or his or her surrogate  
26 decision maker of his or her right to appeal to the Department.

1 The documentation of the alleged risk shall include a  
2 description of all nonpharmacological or alternative care  
3 options attempted and why they were unsuccessful.

4 (b-15) Within 100 days after the effective date of any  
5 rules adopted by the Department under subsection (b-3) ~~(b)~~ of  
6 this Section, all facilities shall implement written policies  
7 and procedures for compliance with this Section. When the  
8 Department conducts its annual survey of a facility, the  
9 surveyor may review these written policies and procedures and  
10 either:

11 (1) give written notice to the facility that the  
12 policies or procedures are sufficient to demonstrate the  
13 facility's intent to comply with this Section; or

14 (2) provide written notice to the facility that the  
15 proposed policies and procedures are deficient, identify  
16 the areas that are deficient, and provide 30 days for the  
17 facility to submit amended policies and procedures that  
18 demonstrate its intent to comply with this Section.

19 A facility's failure to submit the documentation required  
20 under this subsection is sufficient to demonstrate its intent  
21 to not comply with this Section and shall be grounds for review  
22 by the Department.

23 All facilities must provide training and education on the  
24 requirements of this Section to all personnel involved in  
25 providing care to residents and train and educate such  
26 personnel on the methods and procedures to effectively

1 implement the facility's policies. Training and education  
2 provided under this Section must be documented in each  
3 personnel file.

4 (b-20) Upon the receipt of a report of any violation of  
5 this Section, the Department shall investigate and, upon  
6 finding sufficient evidence of a violation of this Section,  
7 may proceed with disciplinary action against the licensee of  
8 the facility. In any administrative disciplinary action under  
9 this subsection, the Department shall have the discretion to  
10 determine the gravity of the violation and, taking into  
11 account mitigating and aggravating circumstances and facts,  
12 may adjust the disciplinary action accordingly.

13 (b-25) A violation of informed consent that, for an  
14 individual resident, lasts for 7 days or more under this  
15 Section is, at a minimum, a Type "B" violation. A second  
16 violation of informed consent within a year from a previous  
17 violation in the same facility regardless of the duration of  
18 the second violation is, at a minimum, a Type "B" violation.

19 (b-30) Any violation of this Section by a facility may be  
20 enforced by an action brought by the Department in the name of  
21 the People of Illinois for injunctive relief, civil penalties,  
22 or both injunctive relief and civil penalties. The Department  
23 may initiate the action upon its own complaint or the  
24 complaint of any other interested party.

25 (b-35) Any resident who has been administered a  
26 psychotropic medication in violation of this Section may bring

1 an action for injunctive relief, civil damages, and costs and  
2 attorney's fees against any facility responsible for the  
3 violation.

4 (b-40) An action under this Section must be filed within 2  
5 years of either the date of discovery of the violation that  
6 gave rise to the claim or the last date of an instance of a  
7 noncompliant administration of psychotropic medication to the  
8 resident, whichever is later.

9 (b-45) A facility subject to action under this Section  
10 shall be liable for damages of up to \$500 for each day after  
11 discovery of a violation that the facility violates the  
12 requirements of this Section.

13 (b-55) The rights provided for in this Section are  
14 cumulative to existing resident rights. No part of this  
15 Section shall be interpreted as abridging, abrogating, or  
16 otherwise diminishing existing resident rights or causes of  
17 action at law or equity.

18 (c) The requirements of this Section are intended to  
19 control in a conflict with the requirements of Sections 2-102  
20 and 2-107.2 of the Mental Health and Developmental  
21 Disabilities Code with respect to the administration of  
22 psychotropic medication.

23 (d) In this Section only, "licensed nurse" means an  
24 advanced practice registered nurse, a registered nurse, or a  
25 licensed practical nurse.

26 (Source: P.A. 101-10, eff. 6-5-19; 102-646, eff. 8-27-21.)