103RD GENERAL ASSEMBLY

State of Illinois

2023 and 2024

HB4402

Introduced 1/16/2024, by Rep. Daniel Didech

SYNOPSIS AS INTRODUCED:

5 ILCS 120/1.02

from Ch. 102, par. 41.02

5 ILCS 120/7

Amends the Open Meetings Act. Defines the terms "bona fide emergency" and "exigent circumstances". Provides that, if a quorum of the members of a public body is physically present at a meeting, a majority of the public body may allow a member of that body to attend the meeting by other means if the member is prevented from physically attending because of, among other things, exigent circumstances concerning a family member (rather than because of, among other things, a family or other emergency).

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1 AN ACT concerning government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

4 Section 5. The Open Meetings Act is amended by changing 5 Sections 1.02 and 7 as follows:

6 (5 ILCS 120/1.02) (from Ch. 102, par. 41.02)
7 Sec. 1.02. For the purposes of this Act:
8 <u>"Bona fide emergency" means a disaster, an act of terror,</u>
9 <u>or any other occurrence that the public body determines is a</u>
10 <u>threat to the continuity of governmental operations or</u>
11 <u>endangers the health or safety of the public.</u>

12 <u>"Exigent circumstances" means a situation requiring</u> 13 <u>immediate attention, including, but not limited to, injury,</u> 14 sickness, loss of life, or damage to property.

"Meeting" means any gathering, whether in person or by 15 16 video or audio conference, telephone call, electronic means (such as, without limitation, electronic mail, electronic 17 instant messaging), 18 chat, and or other means of 19 contemporaneous interactive communication, of a majority of a 20 quorum of the members of a public body held for the purpose of 21 discussing public business or, for a 5-member public body, a quorum of the members of a public body held for the purpose of 22 discussing public business. 23

Accordingly, for a 5-member public body, 3 members of the body constitute a quorum and the affirmative vote of 3 members is necessary to adopt any motion, resolution, or ordinance, unless a greater number is otherwise required.

5 "Public body" includes all legislative, executive, administrative or advisory bodies of the State, counties, 6 7 townships, cities, villages, incorporated towns, school 8 districts and all other municipal corporations, boards, 9 bureaus, committees or commissions of this State, and any 10 subsidiary bodies of any of the foregoing including but not 11 limited to committees and subcommittees which are supported in 12 whole or in part by tax revenue, or which expend tax revenue, except the General Assembly and committees or commissions 13 thereof. "Public body" includes tourism boards and convention 14 15 or civic center boards located in counties that are contiguous 16 to the Mississippi River with populations of more than 250,000 17 but less than 300,000. "Public body" includes the Health Facilities and Services Review Board. "Public body" does not 18 include a child death review team or the Illinois Child Death 19 20 Review Teams Executive Council established under the Child Death Review Team Act, an ethics commission acting under the 21 22 State Officials and Employees Ethics Act, a regional youth 23 advisory board or the Statewide Youth Advisory Board 24 established under the Department of Children and Family 25 Services Statewide Youth Advisory Board Act, or the Illinois 26 Independent Tax Tribunal.

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(5 ILCS 120/7)

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(Source: P.A. 97-1129, eff. 8-28-12; 98-806, eff. 1-1-15.)

3 Sec. 7. Attendance by a means other than physical
4 presence.

5 (a) If a quorum of the members of the public body is physically present as required by Section 2.01, a majority of 6 the public body may allow a member of that body to attend the 7 8 meeting by other means if the member is prevented from 9 physically attending because of: (i) personal illness or 10 disability; (ii) employment purposes or the business of the 11 public body; (iii) exigent circumstances concerning a family 12 member a family or other emergency; or (iv) unexpected childcare obligations. "Other means" is by video or audio 13 14 conference.

(b) If a member wishes to attend a meeting by other means, the member must notify the recording secretary or clerk of the public body before the meeting unless advance notice is impractical.

(c) A majority of the public body may allow a member to attend a meeting by other means only in accordance with and to the extent allowed by rules adopted by the public body. The rules must conform to the requirements and restrictions of this Section, may further limit the extent to which attendance by other means is allowed, and may provide for the giving of additional notice to the public or further facilitate public - 4 - LRB103 36387 JDS 66488 b

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1 access to meetings.

2 (d) The limitations of this Section shall not apply to (i) public bodies with 3 closed meetings of (A) statewide jurisdiction, (B) Illinois library systems with jurisdiction 4 5 over a specific geographic area of more than 4,500 square miles, (C) municipal transit districts with jurisdiction over 6 7 a specific geographic area of more than 4,500 square miles, or (D) local workforce innovation areas with jurisdiction over a 8 9 specific geographic area of more than 4,500 square miles or 10 (ii) open or closed meetings of State advisory boards or 11 bodies that do not have authority to make binding 12 recommendations or determinations or to take any other 13 substantive action. State advisory boards or bodies, public 14 bodies with statewide jurisdiction, Illinois library systems 15 with jurisdiction over a specific geographic area of more than 16 4,500 square miles, municipal transit districts with 17 jurisdiction over a specific geographic area of more than 4,500 square miles, and local workforce investment areas with 18 jurisdiction over a specific geographic area of more than 19 20 4,500 square miles, however, may permit members to attend meetings by other means only in accordance with and to the 21 22 extent allowed by specific procedural rules adopted by the 23 body. For the purposes of this Section, "local workforce innovation area" means any local workforce innovation area or 24 25 areas designated by the Governor pursuant to the federal 26 Workforce Innovation and Opportunity Act or its reauthorizing - 5 - LRB103 36387 JDS 66488 b

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1 legislation.

2 (e) Subject to the requirements of Section 2.06 but 3 notwithstanding any other provision of law, an open or closed 4 meeting subject to this Act may be conducted by audio or video 5 conference, without the physical presence of a quorum of the 6 members, so long as the following conditions are met:

7 (1) the Governor or the Director of the Illinois 8 Department of Public Health has issued a disaster 9 declaration related to public health concerns because of a 10 disaster as defined in Section 4 of the Illinois Emergency 11 Management Agency Act, and all or part of the jurisdiction 12 of the public body is covered by the disaster area;

13 (2) the head of the public body as defined in 14 subsection (e) of Section 2 of the Freedom of Information 15 Act determines that an in-person meeting or a meeting 16 conducted under this Act is not practical or prudent 17 because of a disaster;

18 (3) all members of the body participating in the 19 meeting, wherever their physical location, shall be 20 verified and can hear one another and can hear all 21 discussion and testimony;

(4) for open meetings, members of the public present at the regular meeting location of the body can hear all discussion and testimony and all votes of the members of the body, unless attendance at the regular meeting location is not feasible due to the disaster, including HB4402

the issued disaster declaration, in which case the public 1 2 body must make alternative arrangements and provide notice 3 pursuant to this Section of such alternative arrangements in a manner to allow any interested member of the public 4 5 to contemporaneously hear all discussion, access 6 testimony, and roll call votes, such as by offering a 7 telephone number or a web-based link;

8 (5) at least one member of the body, chief legal 9 counsel, or chief administrative officer is physically 10 present at the regular meeting location, unless unfeasible 11 due to the disaster, including the issued disaster 12 declaration; and

13 (6) all votes are conducted by roll call, so each 14 member's vote on each issue can be identified and 15 recorded.

16 (7) Except in the event of a bona fide emergency, 48 hours' notice shall be given of a meeting to be held 17 pursuant to this Section. Notice shall be given to all 18 19 members of the public body, shall be posted on the website 20 of the public body, and shall also be provided to any news 21 media who has requested notice of meetings pursuant to 22 subsection (a) of Section 2.02 of this Act. If the public 23 body declares a bona fide emergency:

(A) Notice shall be given pursuant to subsection
(a) of Section 2.02 of this Act, and the presiding
officer shall state the nature of the emergency at the

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beginning of the meeting.

2 (B) The public body must comply with the verbatim 3 recording requirements set forth in Section 2.06 of 4 this Act.

5 (8) Each member of the body participating in a meeting 6 by audio or video conference for a meeting held pursuant 7 to this Section is considered present at the meeting for 8 purposes of determining a quorum and participating in all 9 proceedings.

10 (9) In addition to the requirements for open meetings 11 under Section 2.06, public bodies holding open meetings 12 under this subsection (e) must also keep a verbatim record 13 of all their meetings in the form of an audio or video 14 recording. Verbatim records made under this paragraph (9) 15 shall be made available to the public under, and are 16 otherwise subject to, the provisions of Section 2.06.

17 (10) The public body shall bear all costs associated18 with compliance with this subsection (e).

19 (Source: P.A. 103-311, eff. 7-28-23.)