102ND GENERAL ASSEMBLY

State of Illinois

2021 and 2022

SB3130

Introduced 1/11/2022, by Sen. Sara Feigenholtz

SYNOPSIS AS INTRODUCED:

20 ILCS 505/7.5				
750 ILCS 50/18.3	from Ch.	40,	par.	1522.3
750 ILCS 50/18.3a	from Ch.	40,	par.	1522.3a

Amends the Children and Family Services Act. Replaces the definition of "post-adoption reunion services" with a definition of "search and reunion services". Requires the Department of Children and Family Services to provide a notice that includes a description of the Department's search and reunion services and an explanation of how to access those services to all youth in care, within 30 days after their 18th birthday and within 30 days prior to closure of their pending case if the case is closing after the youth's 18th birthday. Amends the Adoption Act. Provides that former youth in care who have been surrendered or adopted who are (i) between the ages of 18 and 21 and who are seeking contact or an exchange of information with siblings, birth relatives, former foster parents, or former foster siblings or (ii) over the age of 21 who are seeking contact with former foster parents or former foster siblings are not required to complete an Illinois Adoption Registry Application prior to commencement of the search. Allows a former youth in care who was surrendered or adopted to petition the court for appointment of a confidential intermediary for the purposes of obtaining identifying information or arranging contact with (i) siblings or birth relatives if the former youth in care is between the ages of 18 and 21 or (ii) former foster parents or foster siblings if the former youth in care is over the age of 21.

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1 AN ACT concerning civil law.

(20 ILCS 505/7.5)

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Children and Family Services Act is amended
 by changing Section 7.5 as follows:
- Sec. 7.5. <u>Search and reunion services for youth in care</u> and former youth in care. <u>Notice of post-adoption reunion</u> services.
- 10 (a) For purposes of this Section, <u>"search and reunion</u> 11 <u>services"</u> <u>"post-adoption reunion services"</u> means:

12 (1) services provided by the Department to facilitate contact between adoptees and their siblings when one or 13 14 more is still in the Department's care or adopted elsewhere, with the notarized consent of the adoptive 15 16 parents of a minor child, when such contact has been 17 established to be necessary to the adoptee's best interests and when all involved parties, including the 18 19 adoptive parent of a former youth in care child under 18 21 years of age, have provided written consent for such 20 21 contact;

22 (2) services provided by the Department to facilitate 23 contact between current or former youth in care, over the

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1 age of 18, including, but not limited to, youth who were 2 adopted, to facilitate contact with siblings, biological 3 relatives, former foster parents, or former foster 4 siblings.

5 (b) The Department shall provide to all adoptive parents children receiving monthly adoption assistance under 6 of 7 subsection (j) of Section 5 of this Act a notice that includes description of the Department's post-adoption reunion 8 а 9 services and an explanation of how to access those services. 10 The notice to adoptive parents shall be provided at least once 11 per year until such time as the adoption assistance payments 12 cease.

13 (b-5) The Department shall also provide a notice that 14 includes a description of the Department's search and reunion services and an explanation of how to access those services to 15 16 each person who is a youth in care within 30 days after the 17 youth's 18th birthday and within 30 days prior to closure of the youth's case pending under Article II of the Juvenile 18 19 Court Act of 1987 if the case is closing after the youth's 18th 20 birthday. The Department shall work with organizations, such as the Foster Care Alumni of America Illinois Chapter, that 21 22 have contact with foster care alumni, to distribute 23 information about the Department's search and reunion services to all youth in care, within 30 days after their 18th birthday, 24 25 the notice described in this Section.

(c) The Department shall adopt a rule regarding the

SB3130 - 3 - LRB102 23089 LNS 32245 b 1 provision of search and reunion services to youth in care and 2 former youth in care.

3 (Source: P.A. 100-159, eff. 8-18-17.)

Section 10. The Adoption Act is amended by changing
Sections 18.3 and 18.3a as follows:

6 (750 ILCS 50/18.3) (from Ch. 40, par. 1522.3)

7 Sec. 18.3. (a) The agency, Department of Children and 8 Family Services, Court Supportive Services, Juvenile Division 9 of the Circuit Court, and any other party to the surrender of a 10 child for adoption or in an adoption proceeding shall inform any birth parent or parents relinquishing a child for purposes 11 of adoption after the effective date of this Act of the 12 13 opportunity to register with the Illinois Adoption Registry 14 and Medical Information Exchange and to utilize the Illinois 15 confidential intermediary program and shall obtain a written confirmation that acknowledges the birth parent's receipt of 16 such information. 17

18 The birth parent shall be informed in writing that if 19 contact or exchange of identifying information with the adult 20 adopted or surrendered person is to occur, that adult adopted 21 or surrendered person must be 21 years of age or over except as 22 referenced in paragraph (d) of this Section.

(b) Any birth parent, birth sibling, adopted or
 surrendered person, adoptive parent, or legal guardian

indicating their desire to receive identifying or medical information shall be informed of the existence of the Registry and assistance shall be given to such person to legally record his or her name with the Registry.

5 (C) The agency, Department of Children and Family Services, Court Supportive Services, Juvenile Division of the 6 Circuit Court, and any other organization involved in the 7 8 surrender of a child for adoption in an adoption proceeding 9 which has written statements from an adopted or surrendered 10 person and the birth parent or a birth sibling indicating a 11 desire to share identifying information or establish contact 12 shall supply such information to the mutually consenting parties, except that no identifying information shall be 13 14 supplied to consenting birth siblings if any such sibling is 15 under 21 years of age. However, both the Registry having an 16 Information Exchange Authorization and the organization having 17 a written statement requesting the sharing of identifying information or contact shall communicate with each other to 18 19 determine if the adopted or surrendered person or the birth 20 parent or birth sibling has signed a form at a later date indicating a change in his or her desires regarding the 21 22 sharing of information or contact.

(d) On and after January 1, 2000, any licensed child
welfare agency which provides post-adoption search assistance
to adoptive parents, adopted persons, surrendered persons,
birth parents, or other birth relatives shall require that any

person requesting post-adoption search assistance complete an 1 2 Adoption Registry Application prior Illinois to the 3 commencement of the search. However, former youth in care as defined in Section 4d of the Children and Family Services Act 4 5 who have been surrendered or adopted who are (i) between the ages of 18 and 21 who have been surrendered or adopted and who 6 are seeking contact or an exchange of information with 7 8 siblings, birth relatives, former foster parents, or former 9 foster siblings or (ii) over the age of 21 who are seeking 10 contact with former foster parents or former foster siblings 11 shall not be required to complete an Illinois Adoption 12 Registry Application prior to commencement of the search, 13 provided that the search is performed consistent with applicable Sections of this Act. 14

15 (Source: P.A. 100-159, eff. 8-18-17.)

16 (750 ILCS 50/18.3a) (from Ch. 40, par. 1522.3a)

17 Sec. 18.3a. Confidential intermediary.

18 (a) General purposes. Notwithstanding any other provision19 of this Act,

20 (1) any adopted or surrendered person 21 years of age
 21 or over; or

(2) any adoptive parent or legal guardian of an
 adopted or surrendered person under the age of 21; or

(3) any birth parent of an adopted or surrendered
 person who is 21 years of age or over; or

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1 2 (4) any adult child or adult grandchild of a deceased adopted or surrendered person; or

3 4 (5) any adoptive parent or surviving spouse of a deceased adopted or surrendered person; or

5 (6) any adult birth sibling of the adult adopted or 6 surrendered person unless the birth parent has checked 7 Option E on the Birth Parent Preference Form or has filed a 8 Denial of Information Exchange with the Registry and is 9 not deceased; or

10 (7) any adult adopted birth sibling of an adult11 adopted or surrendered person; or

12 (8) any adult birth sibling of the birth parent if the13 birth parent is deceased; or

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(9) any birth grandparent

15 may petition the court in any county in the State of Illinois 16 for appointment of a confidential intermediary as provided in 17 this Section for the purpose of exchanging medical information with one or more mutually consenting biological relatives, 18 obtaining identifying information about one or more mutually 19 20 consenting biological relatives, or arranging contact with one mutually consenting biological relatives. 21 or more The 22 petitioner shall be required to accompany his or her petition 23 with proof of registration with the Illinois Adoption Registry 24 and Medical Information Exchange.

25 (a-5) In addition, any former youth in care as defined in
 26 Section 4d of the Children and Family Services Act who was

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adopted or surrendered may petition the court in any county in 1 2 the State for appointment of a confidential intermediary as 3 provided in this Section for the purposes of obtaining identifying information or arranging contact with (i) siblings 4 5 or birth relatives if the former youth in care is between the ages of 18 and 21 or (ii) former foster parents or foster 6 7 siblings if the former youth in care is over the age of 21. A petitioner under this subsection is not required to register 8 9 with the Illinois Adoption Registry and Medical Information 10 Exchange.

11 (b) Petition. Upon petition, the court shall appoint a 12 confidential intermediary. The petition shall indicate if the 13 petitioner wants to do any one or more of the following as to 14 the sought-after relative or relatives: exchange medical 15 information with the biological relative or relatives, obtain 16 identifying information from the biological relative or 17 relatives, or to arrange contact with the biological relative.

18 (c) Order. The order appointing the confidential 19 intermediary shall allow that intermediary to conduct a search 20 for the sought-after relative by accessing those records 21 described in subsection (g) of this Section.

(d) Fees and expenses. The court shall not condition the appointment of the confidential intermediary on the payment of the intermediary's fees and expenses in advance of the commencement of the work of the confidential intermediary. No fee shall be charged to any petitioner. 1 (e) Eligibility of intermediary. The court may appoint as 2 confidential intermediary any person certified by the 3 Department of Children and Family Services as qualified to 4 serve as a confidential intermediary. Certification shall be 5 dependent upon the confidential intermediary completing a 6 course of training including, but not limited to, applicable 7 federal and State privacy laws.

8 (f) (Blank).

9 Confidential intermediary access to information. (a) 10 Subject to the limitations of subsection (i) of this Section, 11 the confidential intermediary shall have access to vital 12 records maintained by the Department of Public Health and its 13 local designees for the maintenance of vital records, or a comparable public entity that maintains vital records in 14 15 another state in accordance with that state's laws, and all 16 records of the court or any adoption agency, public or 17 private, as limited in this Section, which relate to the adoption or the identity and location of an adopted or 18 surrendered person, of an adult child or surviving spouse of a 19 20 deceased adopted or surrendered person, or of a birth parent, birth sibling, or the sibling of a deceased birth parent. The 21 22 confidential intermediary shall not have access to anv 23 personal health information protected by the Standards for Individually Identifiable Health Information 24 Privacy of 25 adopted by the U.S. Department of Health and Human Services 26 under the Health Insurance Portability and Accountability Act

1 of 1996 unless the confidential intermediary has obtained 2 written consent from the person whose information is being 3 sought by an adult adopted or surrendered person or, if that person is a minor child, that person's parent or quardian. 4 5 Confidential intermediaries shall be authorized to inspect confidential relinguishment and 6 adoption records. The 7 confidential intermediary shall not be authorized to access medical records, financial records, credit records, banking 8 9 records, home studies, attorney file records, or other 10 personal records. In cases where a birth parent is being 11 sought, an adoption agency shall inform the confidential 12 intermediary of any statement filed pursuant to Section 18.3, 13 hereinafter referred to as "the 18.3 statement", indicating a desire of the surrendering birth parent to have identifying 14 15 information shared or to not have identifying information 16 shared. Information provided to the confidential intermediary 17 by an adoption agency shall be restricted to the full name, date of birth, place of birth, last known address, last known 18 telephone number of the sought-after relative or, 19 if 20 applicable, of the children or siblings of the sought-after relative, and the 18.3 statement. If the petitioner is an 21 22 adult adopted or surrendered person or the adoptive parent of 23 if the petitioner has signed a written minor and а 24 authorization to disclose personal medical information, an 25 adoption agency disclosing information to a confidential 26 intermediary shall disclose available medical information

1 about the adopted or surrendered person from birth through 2 adoption.

(h) Missing or lost original birth certificate; remedy.
Disclosure of information by the confidential intermediary
shall be consistent with the public policy and intent of laws
granting original birth certificate access as expressed in
Section 18.04 of this Act. The confidential intermediary shall
comply with the following procedures in disclosing information
to the petitioners:

10 (1) If the petitioner is an adult adopted or 11 surrendered person, or the adult child, adult grandchild, 12 or surviving spouse of a deceased adopted or surrendered 13 person, the confidential intermediary shall disclose:

(A) identifying information about the birth parent
of the adopted person which, in the ordinary course of
business, would have been reflected on the original
filed certificate of birth, as of the date of birth,
only if:

19 (i) the adopted person was born before January 20 1946 and the petitioner has requested a 1, 21 non-certified copy of the adopted person's 22 original birth certificate under Section 18.1 of 23 this Act, and the Illinois Department of Public Health has issued a certification that 24 the 25 original birth certificate was not found, or the 26 petitioner has presented the confidential

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intermediary with the non-certified copy of the original birth certificate which omits the name of the birth parent;

(ii) the adopted person was born after January 4 5 1, 1946, and the petitioner has requested a 6 non-certified copy of the adopted person's 7 original birth certificate under Section 18.1 of this Act and the Illinois Department of Public 8 9 Health has issued a certification that the 10 original birth certificate was not found.

11 providing information pursuant to this In 12 subdivision (h)(1)(A), the confidential intermediary shall expressly inform the petitioner in writing that 13 14 since the identifying information is not from an 15 official original certificate of birth filed pursuant 16 the Vital Records Act, the confidential to 17 intermediary cannot attest to the complete accuracy of information and the confidential intermediary 18 the shall not be liable if the information disclosed is 19 20 not accurate. Only information from the court files 21 shall be provided to the petitioner in this Section. 22 If the identifying information concerning a birth 23 father is sought by the petitioner, the confidential 24 intermediary shall disclose only the identifying 25 information of the birth father as defined in Section 18.06 of this Act; 26

surrendered person

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5 6 responsibility for placing the surrendered person and any available contact information for such agency; (C) the name of the state in which the surrender

(B) the name of the child welfare agency which had

(C) the name of the state in which the surrender occurred or in which the adoption was finalized; and

7 (D) any information for which the sought-after 8 relative has provided his or her consent to disclose 9 under paragraphs (1) through (4) of subsection (i) of 10 this Section.

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11 (2)If the petitioner is an adult adopted or 12 surrendered person, or the adoptive parent of an adult adopted or surrendered person under the age of 21, or the 13 14 adoptive parent of a deceased adopted or surrendered 15 person, the confidential intermediary shall provide, in 16 addition to the information listed in paragraph (1) of 17 this subsection (h):

(A) any information which the adoption agency
provides pursuant to subsection (i) of this Section
pertaining to medical information about the adopted or
surrendered person; and

(B) any non-identifying information, as defined in
Section 18.4 of this Act, that is obtained during the
search.

(3) If the petitioner is not defined in paragraph (1)
or (2) of this subsection, the confidential intermediary

1 shall provide to the petitioner:

(A) any information for which the sought-after
relative has provided his or her consent under
paragraphs (1) through (4) of subsection (i) of this
Section;

6 (B) the name of the child welfare agency which had 7 legal custody of the surrendered person or 8 responsibility for placing the surrendered person and 9 any available contact information for such agency; and

(C) the name of the state in which the surrender
 occurred or in which the adoption was finalized.

12 (h-5) Disclosure of information shall be made by the 13 confidential intermediary at any time from the appointment of 14 the confidential intermediary and the court's issuance of an 15 order of dismissal.

16 (i) Duties of confidential intermediary in conducting a 17 search. In conducting a search under this Section, the confidential intermediary shall first determine whether there 18 is a Denial of Information Exchange or a Birth Parent 19 20 Preference Form with Option E selected or an 18.3 statement referenced in subsection (g) of this Section on file with the 21 22 Illinois Adoption Registry. If there is a denial, the Birth 23 Parent Preference Form on file with the Registry and the birth parent who completed the form selected Option E, or if there is 24 25 an 18.3 statement indicating the birth parent's intent not to 26 have identifying information shared and the birth parent did

1 not later file an Information Exchange Authorization with the Registry, the confidential intermediary must discontinue the 2 3 search unless 5 years or more have elapsed since the execution of the Denial of Information Exchange, Birth Parent Preference 4 Form, or the 18.3 statement. If a birth parent was previously 5 the subject of a search through the State confidential 6 7 intermediary program, the confidential intermediary shall 8 inform the petitioner of the need to discontinue the search 9 until 10 years or more have elapsed since the initial search 10 was closed. In cases where a birth parent has been the object 11 of 2 searches through the State confidential intermediary 12 program, no subsequent search for the birth parent shall be authorized absent a court order to the contrary. 13

14 conducting a search under this Section, Τn the 15 confidential intermediary shall attempt to locate the relative 16 relatives from whom the petitioner has requested or 17 information. If the sought-after relative is deceased or cannot be located after a diligent search, the confidential 18 19 intermediary may contact other adult relatives of the 20 sought-after relative.

The confidential intermediary shall contact a sought-after relative on behalf of the petitioner in a manner that respects the sought-after relative's privacy and shall inform the sought-after relative of the petitioner's request for medical information, identifying information or contact as stated in the petition. Based upon the terms of the petitioner's

1 request, the confidential intermediary shall contact a 2 sought-after relative on behalf of the petitioner and inform 3 the sought-after relative of the following options:

(1) The sought-after relative may totally reject one 4 5 all of the requests for medical information, or 6 identifying information or contact. The sought-after 7 relative shall be informed that they can provide a medical 8 questionnaire to be forwarded to the petitioner without 9 releasing any identifying information. The confidential 10 intermediary shall inform the petitioner of the 11 sought-after relative's decision to reject the sharing of 12 information or contact.

13 sought-after relative (2)The may consent to 14 completing a medical questionnaire only. In this case, the 15 confidential intermediary shall provide the questionnaire 16 and ask the sought-after relative to complete it. The 17 confidential intermediary shall forward the completed questionnaire to the petitioner and inform the petitioner 18 of the sought-after relative's desire to not provide any 19 additional information. 20

(3) The sought-after relative may communicate with the 21 22 petitioner without having his or her identity disclosed. 23 In this case, the confidential intermediary shall arrange 24 the desired communication in a manner that protects the 25 identity of the sought-after relative. The confidential 26 intermediary shall inform the petitioner of the

sought-after relative's decision to communicate but not
 disclose his or her identity.

3 (4) The sought-after relative may consent to initiate
4 contact with the petitioner. The confidential intermediary
5 shall obtain written consents from both parties that they
6 wish to disclose their identities to each other and to
7 have contact with each other.

8 (j) Oath. The confidential intermediary shall sign an oath 9 of confidentiality substantially as follows: "I,, 10 being duly sworn, on oath depose and say: As a condition of 11 appointment as a confidential intermediary, I affirm that:

(1) I will not disclose to the petitioner, directly or
indirectly, any confidential information except in a
manner consistent with the law.

15 (2) I recognize that violation of this oath subjects 16 me to civil liability and to a potential finding of 17 contempt of court.

SUBSCRIBED AND SWORN to before me, a Notary Public, on (insert date)

20"

21 (k) Sanctions.

(1) Any confidential intermediary who improperly
 discloses confidential information identifying a
 sought-after relative shall be liable to the sought-after
 relative for damages and may also be found in contempt of
 court.

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1 (2) Any person who learns a sought-after relative's 2 identity, directly or indirectly, through the use of 3 procedures provided in this Section and who improperly 4 discloses information identifying the sought-after 5 relative shall be liable to the sought-after relative for 6 actual damages plus minimum punitive damages of \$10,000.

7 The Department shall fine any confidential (3) 8 intermediary improperly discloses confidential who 9 information in violation of item (1) or (2) of this 10 subsection (k) an amount up to \$2,000 per improper 11 disclosure. This fine does not affect civil liability 12 under item (2) of this subsection (k). The Department shall deposit all fines and penalties collected under this 13 Section into the Illinois Adoption Registry and Medical 14 15 Information Fund.

16 (1) Death of person being sought. Notwithstanding any 17 other provision of this Act, if the confidential intermediary discovers that the person being sought has died, he or she 18 shall report this fact to the court, along with a copy of the 19 20 death certificate. If the sought-after relative is a birth parent, the confidential intermediary shall also forward a 21 22 copy of the birth parent's death certificate, if available, to 23 the Registry for inclusion in the Registry file.

(m) Any confidential information obtained by the confidential intermediary during the course of his or her search shall be kept strictly confidential and shall be used

1 for the purpose of arranging contact between the petitioner 2 and the sought-after birth relative. At the time the case is 3 closed, all identifying information shall be returned to the 4 court for inclusion in the impounded adoption file.

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(n) (Blank).

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6 (o) Except as provided in subsection (k) of this Section, 7 no liability shall accrue to the State, any State agency, any 8 judge, any officer or employee of the court, any certified 9 confidential intermediary, or any agency designated to oversee 10 confidential intermediary services for acts, omissions, or 11 efforts made in good faith within the scope of this Section.

12 (p) An adoption agency that has received a request from a 13 confidential intermediary for the full name, date of birth, last known address, or last known telephone number of a 14 15 sought-after relative pursuant to subsection (g) of Section 16 18.3a, or for medical information regarding a sought-after 17 relative pursuant to subsection (h) of Section 18.3a, must satisfactorily comply with this court order within a period of 18 45 days. The court shall order the adoption agency to 19 reimburse the petitioner in an amount equal to all payments 20 made by the petitioner to the confidential intermediary, and 21 22 the adoption agency shall be subject to a civil monetary 23 penalty of \$1,000 to be paid to the Department of Children and Family Services. Following the issuance of a court order 24 25 finding that the adoption agency has not complied with Section 18.3, the adoption agency shall be subject to a monetary 26

1 penalty of \$500 per day for each subsequent day of 2 non-compliance. Proceeds from such fines shall be utilized by 3 the Department of Children and Family Services to subsidize 4 the fees of petitioners as referenced in subsection (d) of 5 this Section.

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(q) (Blank).

7 Any reimbursements and fines, notwithstanding any 8 reimbursement directly to the petitioner, paid under this 9 subsection are in addition to other remedies a court may 10 otherwise impose by law.

11 The Department of Children and Family Services shall 12 submit to the Adoption Registry-Confidential reports 13 Intermediary Advisory Council by July 1 and January 1 of each year in order to report the penalties assessed and collected 14 under this subsection, the amounts of related deposits into 15 16 the DCFS Children's Services Fund, and any expenditures from 17 such deposits.

18 (Source: P.A. 98-704, eff. 1-1-15; 99-345, eff. 1-1-16.)