

## Sen. Michael E. Hastings

## Filed: 4/19/2021

	10200SB1138sam001 LRB102 04968 HLH 25447 a
1	AMENDMENT TO SENATE BILL 1138
2	AMENDMENT NO Amend Senate Bill 1138 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Local Government Revenue Recapture Act is
5	amended by changing Sections 5-5, 5-10, 5-15, 5-20, 5-30,
6	5-35, 5-37, 10-15, 10-20, 10-30, 10-35, and 10-40 as follows:
7	(50 ILCS 355/5-5)
8	Sec. 5-5. Definitions. As used in this Article:
9	"Department" means the Department of Revenue.
10	"Family member" means the following, whether by whole
11	blood, half-blood, or adoption:
12	(1) a parent or step-parent;
13	(2) a child or step-child;
14	(3) a grandparent or step-grandparent;
15	(4) an aunt, uncle, great-aunt, or great-uncle;
16	(4.1) a niece, nephew, great-niece, or great-nephew;

1 (5) a sibling;

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- 2 (6) a spouse or domestic partner; and
- 3 (7) the spouse or domestic partner of any person 4 referenced in items (1) through (5).

"Financial information" means the information provided to the municipality or county by the Department under Section 11 of the Retailers' Occupation Tax Act that is reported to the Department by a business located in a given municipality or county.

"Person" means an individual, sole proprietorship, corporation, registered limited liability partnership, limited liability company, partnership, professional service corporation, or any other form of organization.

"Misallocation" means tax paid by the taxpayer and allocated to one unit of local government that should have been allocated to a different unit of local government. This includes misallocations discovered by a unit of local government through the tax location verification process under Section 8-11-16 of the Illinois Municipal Code and misallocations discovered by the Department other than through an audit of the taxpayer. "Misallocation" does not, however, include any amount reported by a taxpayer in an amended return or any amount discovered in an audit of the taxpayer by the Department or discovered in an audit of the taxpayer by a qualified practitioner under Article 10 of this Act.

"Misallocation" also does not include amounts overpaid by the

- 1 taxpayer and therefore not owed to any unit of local
- 2 government, nor amounts underpaid by the taxpayer and
- 3 therefore not previously allocated to any unit of local
- 4 government.
- 5 "Monitoring disbursements" means keeping track of payments
- from the Department by a municipality, county, or third party
- 7 for the limited purpose of tracking previous misallocations.
- 8 "Third party" means a person, partnership, corporation, or
- 9 other entity or individual registered to do business in
- 10 Illinois who contracts with a municipality or county to review
- 11 financial information related to the disbursement of local
- taxes by the Department to the municipality or county.
- 13 (Source: P.A. 101-628, eff. 6-1-20.)
- 14 (50 ILCS 355/5-10)
- Sec. 5-10. Contracts with third parties. A municipality or
- 16 county that receives a disbursement of tax proceeds from the
- 17 Department may contract with a third party for the purpose of
- 18 ensuring that the municipality or county receives the correct
- 19 disbursement from the Department and monitoring disbursements.
- The third party may not contact the Department on behalf of the
- 21 municipality or county, but instead must work directly with
- the municipality or county to acquire financial information. A
- 23 third party may, however, directly access a municipality's or
- 24 county's financial information that is provided by the
- 25 <u>Department by electronic means under Section 11 of the</u>

1	Retailers'	Occupation	Tax	Act,	provided	that	the	third	party	y
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- 2 meets all other conditions under this Section for the receipt
- 3 <u>of financial information.</u> To be eligible to receive financial
- 4 information from the municipality or county, the third party
- 5 must:
- 6 (1) enter into a confidentiality agreement with the
- 7 municipality or county in the form and manner required by
- 8 the Department prior to receiving the financial
- 9 information;
- 10 (2) have an existing contract with the municipality or
- 11 county at the time the third party enters into the
- 12 confidentiality agreement with the municipality or county;
- a copy of that existing contract must be on file with the
- 14 Department;
- 15 (3) abide by the same conditions as the municipality
- or county with respect to the furnishing of financial
- 17 information under Section 11 of the Retailers' Occupation
- 18 Tax Act; and
- 19 (4) be registered with the Department as required by
- 20 Section 5-35 of this Act.
- 21 (Source: P.A. 101-628, eff. 6-1-20.)
- 22 (50 ILCS 355/5-15)
- Sec. 5-15. Financial information. The third party may use
- 24 the financial information it receives from the contracting
- 25 municipality or county only for the purpose of providing

- 1 services to the municipality or county as specified in this
- 2 Act and may not use the information for any other purpose.
- 3 Electronic data submitted to third parties or by the
- 4 contracting municipality or county must be accessible only to
- 5 third parties who have entered into a confidentiality
- 6 agreement with the municipality or county or who have an
- 7 existing contract with the municipality or county.
- 8 (Source: P.A. 101-628, eff. 6-1-20.)
- 9 (50 ILCS 355/5-20)

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- Sec. 5-20. Retention, collection, disclosure, and destruction of financial information.
- 12 (a) A third party in possession of a taxpayer's financial 13 information must permanently destroy that financial 14 information pursuant to this Act. The financial information 15 shall be destroyed upon the soonest of the following to occur:
  - (1) if the taxpayer is not referred to the Department, within 30 days after receipt of the taxpayer's financial information from either the municipality or county, unless the third party is monitoring disbursements from the Department on an ongoing basis for a municipality or county, in which case, the financial information shall be destroyed no later than 3 years after receipt; or
  - (2) within 30 days after the Department receives a taxpayer audit referral from a third party referring the taxpayer to the Department for additional review.

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- (b) No third party in possession of financial information may sell, lease, trade, market, or otherwise utilize or profit from a taxpayer's financial information. The , except for a fee as negotiated by the municipality or county may, however, negotiate a fee with the third party. The fee may be in the form of a contingency fee for a percentage of the amount of additional distributions the municipality or county receives for no more than 3 years following the first disbursement to the municipality or county as a result of the services of the third party under this Act.
  - (c) No third party may permanently or temporarily collect, capture, purchase, use, receive through trade, or otherwise retain a taxpayer's financial information beyond the scope of subsection (a) of this Section.
  - (d) No third party in possession of confidential information may disclose, redisclose, share, or otherwise disseminate a taxpayer's financial information.
  - (e) A third party must dispose of the materials containing financial information in a manner that renders the financial information unreadable, unusable, and undecipherable. Proper disposal methods include, but are not limited to, the following:
  - (1) in the case of paper documents, burning, pulverizing, or shredding so that the information cannot practicably be read or reconstructed; and
    - (2) in the case of electronic media and other

- 1 non-paper media containing information, destroying or
- 2 erasing so that information cannot practicably be read,
- 3 reconstructed, or otherwise utilized by the third party or
- 4 others.
- 5 (Source: P.A. 101-628, eff. 6-1-20.)
- 6 (50 ILCS 355/5-30)
- 7 Sec. 5-30. Posting results. Annually, the third party
- 8 shall provide the municipality or county with a final summary
- 9 of the review for publication. It is the responsibility of the
- 10 third party to ensure that this summary includes no personal
- or identifying information of taxpayers and that all such
- 12 taxpayer information is kept confidential. If the summary
- includes any discussion of tax revenue, it shall include only
- 14 aggregate amounts by tax type, and shall in no way include
- 15 information about an individual return or an individual
- 16 taxpayer, even with identifying information redacted. No
- 17 aggregated data may be published that includes taxpayer
- 18 information for 4 or fewer taxpayers. In addition, due to the
- 19 preliminary nature of such a summary based only on unaudited
- 20 financial information, no claim of specific tax savings or
- 21 revenue generation may be made in the summary.
- 22 (Source: P.A. 101-628, eff. 6-1-20.)
- 23 (50 ILCS 355/5-35)
- Sec. 5-35. Third party registration.

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(a) Beginning on January 1, 2021, no perso	on shall engage
in business as a third party pursuant to this Ac	t in this State
without first having registered with the	e Department.
Application for registration or renewal of reg	istration shall
be made to the Department, by electronic means	in a form and
at the time prescribed by the Department. Each	applicant for
registration or renewal of registration unde	r this Section
shall furnish to the Department, in an ele	ctronic format
established by the Department, the following in:	Formation:

- (1) the name and address of the applicant;
- (2) the address of the location at which the applicant proposes to engage in business as a third party in this State;
  - (3) valid and updated contact information;
- (4) attestation of good standing to do business in Illinois:
- (5) a copy of each contract it has entered into with a municipality or county; if an applicant has a contract with a municipality or county prior to the effective date of this Act, a copy of all existing contracts must be provided;
  - (6) an annual certification of process letter that:
  - (A) is signed by an attorney or certified public accountant licensed and authorized to practice in the State of Illinois;
    - (B) contains findings that, after due diligence,

1	the author is of the opinion that:
2	(i) the third party's confidentiality
3	standards for storing encrypted data at rest,
4	using a cryptographic algorithm, conform to
5	Security Level 1 of the Federal Information
6	Processing Standard (FIPS) Publication 140-2, or
7	conform to similar security requirements contained
8	in any successor publication;
9	(ii) the third party uses multi-factor
10	authentication;
11	(iii) the third party uses HTTPS with at least
12	TLS 1.2 or its successor to protect the data files
13	while in transit between a browser and server;
14	(iv) the third party adheres to best practices
15	as recommended by the Open Web Application
16	Security Project (OWASP);
17	(v) the third party has a firewall which
18	protects against unauthorized use of the data; and
19	(vi) the third party shall maintain a physical
20	location in this State at all times; if, at any
21	time, the third party fails to have a physical
22	location in this State, the third party's
23	registration shall be revoked; and
24	(7) such other additional information as the
25	Department may require by rule.
26	The annual registration fee payable to the Department for

- each third party shall be \$15,000. The fee shall be deposited 1
- into the Tax Compliance and Administration Fund and shall be 2
- 3 used for the cost of administering the certified audit pilot
- project under Article 10. 4
- 5 Each applicant shall pay the fee to the Department at the
- submitting its application or renewal to the 6
- Department. The Department may require an applicant under this 7
- 8 Section to electronically file and pay the fee.
- 9 (b) The following are ineligible to register as a third
- 10 party under this Act:

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- (1) a person who has been convicted of a felony related to financial crimes under any federal or State law, if the Department, after investigation and a hearing if requested by the applicant, determines that the person has not been sufficiently rehabilitated to warrant the public trust, including an individual or any employee, officer, manager, member, partner, or director of an entity that has been convicted as provided in this paragraph (1);
- (2) a person, if any employee, contractual employee, officer, manager, or director thereof, or any person or persons owning in the aggregate more than 5% thereof, is employed by or appointed or elected to the corporate authorities of any municipality or county in this State;
- (3) a person, if any employee, contractual employee, officer, manager, or director thereof, or any person or

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- persons owning in the aggregate more than 5% thereof, is not or would not be eligible to receive a certificate of registration under this Act or a license under the Illinois Public Accounting Act for any reason;
  - (4) a person who is a family member of any person who is employed by or appointed or elected to the corporate authorities of any municipality or county in the State;
  - (5) a person who is a qualified practitioner, as defined by Section 10-15 of this Act;
  - (6) a third party owned, in whole or in part, by any entity that competes directly or indirectly with any taxpayer whose financial information they are seeking or receiving; and
  - (7) a third party owning in whole or in part, directly or indirectly, any entity that competes, directly or indirectly, with any taxpayer whose financial information they are seeking or receiving.
  - (c) The Department shall begin accepting applications no later than January 1, 2021. Upon receipt of an application and registration fee in proper form from a person who is eligible to register as a third party under this Act, the Department shall issue, within 60 days after receipt of an application, a certificate of registration to such applicant in such form as prescribed by the Department. That certificate of registration shall permit the applicant to whom it is issued to engage in business as a third party under this Act. All certificates of

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registration issued by the Department under this Section shall be valid for a period not to exceed one year after issuance unless sooner revoked or suspended as provided in this Act. No certificate of registration issued under this Section is transferable or assignable. A person who obtains a certificate of registration as a third party who ceases to do business as specified in the certificate of registration, or who never commenced business, or whose certificate of registration is suspended or revoked, shall immediately surrender the certificate of registration to the Department.

- (d) Any person aggrieved by any decision of the Department under this Section may, within 60 days after notice of the decision, protest and request a hearing. Upon receiving a request for a hearing, the Department shall give written notice to the person requesting the hearing of the time and place fixed for the hearing and shall hold a hearing and then issue its final administrative decision in the matter to that person within 60 days after the date of the hearing or at a later date upon agreement of all of the parties. In the absence of a protest and request for a hearing within 60 days, the Department's decision shall become final without any further determination being made or notice given.
- (e) All final decisions by the Department under this Section are subject to judicial review under the provisions of the Administrative Review Law.
- 26 (Source: P.A. 101-628, eff. 6-1-20.)

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## (50 ILCS 355/5-37)

Sec. 5-37. Insurance policy requirement. A third party is required to file and maintain in force an insurance policy issued by an insurance company authorized to transact fidelity and surety business in the State of Illinois. The insurance policy shall be for coverage of potential legal claims, including, <u>but</u> by not limited to, penalties set forth under Section 5-60, embezzlement, dishonesty, fraud, omissions or errors, or other financial wrongdoing in the course of providing services. The policy shall be in the form prescribed by the Department in the sum of \$500,000. The policy shall be continuous in form and run concurrently with the original and each renewal certification period unless terminated by the insurance company. An insurance company may terminate a policy and avoid further liability by filing a 60-day notice of termination with the Department and at the same time sending the same notice to the licensee. A licensee that receives a notice of termination must promptly notify each municipality and county with whom it has a contract under this Act of the notice of termination. A license shall be canceled on the termination date of the policy unless a new policy is filed with the Department and becomes effective at the termination date of the prior policy. If a policy has been canceled under this Section, the third party must file a new application and will be considered a new applicant if it obtains a new policy.

- 1 (Source: P.A. 101-628, eff. 6-1-20.)
- (50 ILCS 355/10-15) 2
- 3 Sec. 10-15. Definitions. As used in this Article:
- 4 "Audit" means an agreed-upon procedures engagement in
- 5 accordance with Statements on Standards for the Attestation
- Engagements (AICPA Professional Standards, AT-C Section 315 6
- 7 (Compliance Attestation Attest)).
- "Certification program" means an instructional curriculum, 8
- 9 examination, and process for certification, recertification,
- 10 and revocation of certification of certified public
- accountants that is administered by the Department with the 11
- 12 assistance of the Illinois CPA Society and that is officially
- 13 approved by the Department to ensure that a certified public
- 14 accountant possesses the necessary skills and abilities to
- 15 successfully perform an attestation engagement for
- limited-scope tax compliance review in a certified audit 16
- 17 project under this Act.
- "Department" means the Department of Revenue. 18
- 19 "Family member" means the following, whether by whole
- 2.0 blood, half-blood, or adoption:
- 21 (1) a parent or step-parent;
- 22 (2) a child or step-child;
- 23 (3) a grandparent or step-grandparent;
- 24 (4) an aunt, uncle, great-aunt, or great-uncle;
- 25 (4.1) a niece, nephew, great-niece, or great-nephew;

1 (5) a sibling;

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- (6) a spouse or domestic partner; and 2
- (7) the spouse or domestic partner of any person 3 4 referenced in items (1) through (5).

"Misallocation" means tax paid by the taxpayer allocated to one unit of local government that should have been allocated to a different unit of local government. This includes misallocations discovered by a unit of local government through the tax location verification process under Section 8-11-16 of the Illinois Municipal Code and misallocations discovered by the Department other than through an audit of the taxpayer. "Misallocation" does not, however, include any amount reported by a taxpayer in an amended return or any amount discovered in an audit of the taxpayer by the Department or discovered in an audit of the taxpayer by a qualified practitioner under Article 10 of this Act. "Misallocation" <u>also</u> does not include amounts overpaid by the taxpayer and therefore not owed to any unit of local government, nor amounts underpaid by the taxpayer and therefore not previously allocated to any unit of local government.

"Participating taxpayer" means any person subject to the revenue laws administered by the Department who is the subject of a tax compliance referral by a municipality, county, or third party, who enters into an engagement with a qualified practitioner for a limited-scope tax compliance review under

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1 this Act, and who is approved by the Department under the local government revenue recapture certified audit pilot project. 2

"Qualified practitioner" means a certified accountant who is licensed or registered to perform accountancy activities in Illinois under Section 8.05 of the Illinois Public Accounting Act and who has met requirements for the local government revenue recapture certified audit training course, achieved the required score on the certification test as approved by the Department, and been certified by the Department. "Qualified practitioner" does not include a third party, as defined by Section 5-5 of this Act, or any employee, contractual employee, officer, manager, or director thereof, any person or persons owning in the aggregate more than 5% of such third party, or a person who is a family member of any person who is employed by or is an appointed or elected member of any corporate authorities, as defined in the Illinois Municipal Code.

- (Source: P.A. 101-628, eff. 6-1-20; revised 8-20-20.) 18
- 19 (50 ILCS 355/10-20)
- 2.0 Sec. 10-20. Local government revenue recapture certified 21 audit project.
- 22 (a) The Department shall initiate a certified audit pilot 23 project to further enhance tax compliance reviews performed by 24 qualified practitioners and to encourage taxpayers to hire 25 qualified practitioners at their own expense to review and

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report on certain aspects of their sales tax and use tax compliance in cases where the Department has notified the taxpayer that it has received a tax compliance referral from a municipality, county, or third party under this Act. The nature of the certified audit work performed by qualified practitioners shall be agreed-upon procedures of a Compliance Attestation in which the Department is the specified user of the resulting report. Qualified practitioners are prohibited from using information obtained from audit manuals, training materials, or any other materials provided by the Department under this Act for any purpose other than to perform the tax compliance reviews under the certified audit pilot program under this Act.

The tax compliance reviews shall be limited in scope and may include only: (i) whether the taxpayer is reporting receipts in the proper jurisdiction; (ii) whether tangible personal property asset purchases that were used or consumed by the taxpayer were taxed properly; (iii) an evaluation of sales reported as exempt from tax; (iv) whether the proper tax rate was charged; (v) whether the tax was properly reported as retailers' occupation tax or use tax; and (vi) any other factor that impacts the Department's allocation of sales and use tax revenues to the jurisdiction in which the taxpayer reports sales or use tax.

(b) As an incentive for taxpayers to incur the costs of a certified audit, the Department shall abate penalties due on

- 1 any tax liabilities revealed by a certified audit, except that
- 2 this authority to abate penalties shall not apply to any
- 3 liability for taxes that were collected by the participating
- 4 taxpayer but not remitted to the Department, nor shall the
- 5 Department have the authority to abate fraud penalties.
- 6 (c) The certified audit pilot project shall apply only to
- taxpayers who have been notified that an audit referral has 7
- 8 been received by the Department under this Act and only to
- 9 occupation and use taxes administered and collected by the
- 10 Department.
- 11 (c-5) The Department shall charge a fee of \$2,500 to each
- participant in the certification program under this Article. 12
- 13 (d) The certified audit pilot project shall begin with
- audit referrals received on and after January 1, 2021. Upon 14
- 15 obtaining proper certification, qualified practitioners may
- 16 initiate certified audits beginning January 1, 2021.
- (Source: P.A. 101-628, eff. 6-1-20.) 17
- (50 ILCS 355/10-30) 18
- 19 Sec. 10-30. Local government revenue recapture audit
- referral. 2.0
- 21 (a) A third party shall not refer a taxpayer to the
- 22 Department for audit consideration unless the third party is
- 23 registered with the Department pursuant to Section 5-35.
- 24 (b) If, based on a review of the financial information
- 25 provided by the Department to a municipality or county, or

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provided by a municipality or county to a registered third party, the municipality or county discovers that a taxpayer may have underpaid local retailers' or service occupation taxes, then it may refer the matter to the Department for audit consideration. The tax compliance referral may be made only by the municipality, county, or third party and shall be made in the form and manner required by the Department, including any requirement that the referral be submitted electronically. The tax compliance referral shall, at a minimum, include proof of registration as a third party, a copy of a contract between the third party and the county or municipality, the taxpayer's name, Department account identification number, address, and business location, and the specific reason for the tax compliance referral, including as much detail as possible.

- (c) The Department shall complete its evaluation of all audit referrals under this Act within 90 60 days after receipt of the referral and shall handle all audit referrals as follows:
  - (1) the Department shall evaluate the referral to determine whether it is sufficient to warrant further action based on the information provided in the referral, any other information the Department possesses, and audit selection procedures of the Department;
  - (2) if the Department determines that the referral is not actionable, then the Department shall notify the local

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government that it has evaluated the referral and has determined that no action is deemed necessary and provide local government with an explanation for that decision, including, but not limited to an explanation that (i) the Department has previously conducted an audit; (ii) the Department is in the process of conducting an investigation or other examination of the taxpayer's records; (iii) the taxpayer has already been referred to the Department and the Department determined an audit referral is not actionable; (iv) the Department or a qualified practitioner has previously conducted an audit after referral under this Section 10-30; or (v) for just cause;

- (3) if the Department determines that the referral is actionable, then it shall determine whether the taxpayer is currently under audit or scheduled for audit by the Department;
  - (A) if the taxpayer is not currently under audit by the Department or scheduled for audit by the Department, the Department shall determine whether it will schedule the taxpayer for audit; and
  - (B) if the taxpayer is not under audit by the Department or scheduled for audit by the Department and the Department decides under subparagraph (A) not to schedule the taxpayer for audit by the Department, then the Department shall notify the taxpayer that the

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Department has received an actionable audit referral 1 on the taxpayer and issue a notice to the taxpayer as 2 3 provided under subsection (d) of this Section.

- (d) The notice to the taxpayer required by subparagraph (B) of paragraph (3) of subsection (c) shall include, but not be limited to, the following:
  - (1) that the taxpayer must either: (A) engage a qualified practitioner, at the taxpayer's expense, to complete a certified audit, limited in scope to the taxpayer's Retailers' Occupation Tax, Use Tax, Service Occupation Tax, or Service Use Tax liability, and the taxpayer's liability for any local retailers' or service occupation tax administered by the Department; or (B) be subject to audit by the Department;
  - (2) that, as an incentive, for taxpayers who agree to the limited-scope certified audit, the Department shall abate penalties as provided in Section 10-20; and
  - (3) A statement that reads: "[INSERT THE NAME OF THE ELECTED CHIEF EXECUTIVE OF THE CORPORATE AUTHORITY | has contracted with [INSERT THIRD PARTY] to review your Retailers' Occupation Tax, Use Tax, Service Occupation Tax, Service Use Tax, and any local retailers' or service occupation taxes reported to the Illinois Department of Revenue ("Department"). [INSERT THE NAME OF THE ELECTED CHIEF EXECUTIVE OF THE CORPORATE AUTHORITY] and [INSERT THE THIRD PARTY] have selected and referred your business

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to the Department for a certified audit of your Retailers' Occupation Tax, Use Tax, Service Occupation Tax, Service Use Tax, and any local retailers' or service occupation taxes reported to the Department pursuant to the Local Government Revenue Recapture Act. The purpose of the audit is to verify that your business reported and submitted the proper Retailers' Occupation Tax, Use Tax, Occupation Tax, Service Use Tax, and any local retailers' service occupation taxes administered by or Department. The Department is required to disclose your confidential financial information to [INSERT THE NAME OF THE ELECTED CHIEF EXECUTIVE OF THE CORPORATE AUTHORITY] and [INSERT THE THIRD PARTY]. Additional information can be accessed from the Department's website and publications for a basic overview of your rights as a Taxpayer. If you have questions regarding your business's referral to the Department audit, please for contact [CORPORATE AUTHORITY'S] mayor, village president, or any other person serving as [CORPORATE AUTHORITY'S] chief executive officer or chief financial officer. [INSERT THIRD PARTY] is prohibited from discussing this matter with you directly or indirectly in any manner regardless of who initiates the contact. If [INSERT THIRD PARTY] contacts you, please contact the Department.".

(e) Within 90 days after notice by the Department, the taxpayer must respond by stating in writing whether it will or

- 1 will not arrange for the performance of a certified audit under this Act. If the taxpayer states that it will arrange for 2 the performance of a certified audit, then it must do so within 3 4 60 days after responding to the Department or within 90 days 5 after notice by the Department, whichever comes first. If the taxpayer states that it will not arrange for the performance 6 of a certified audit or if the taxpayer does not arrange for 7 the performance of a certified audit within 180 days after 8 9 notice by the Department, then the Department may schedule the 10 taxpayer for audit by the Department.
- 11 (f) The certified audit must not be a contingent-fee 12 engagement and must be completed in accordance with this 13 Article 10.
- 14 (Source: P.A. 101-628, eff. 6-1-20.)
- 15 (50 ILCS 355/10-35)
- Sec. 10-35. Notification by qualified practitioner.
- 17 (a) A qualified practitioner hired by a taxpayer who elects to perform a certified audit under Section 10-30 shall 18 19 notify the Department of an engagement to perform a certified 20 audit and shall provide the Department with the information 21 the Department deems necessary to identify the taxpayer, to 22 confirm that the taxpayer is not already under audit by the and to establish the basic nature of the 23 Department, 24 taxpayer's business and the taxpayer's potential exposure to 25 Illinois occupation and use tax laws. The information provided

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in the notification shall be submitted in the form and manner required by the Department and shall include the taxpayer's name, federal employer identification number or social security number, Department account identification number, mailing address, and business location, and the specific occupation and use taxes and period proposed to be covered by the engagement for the certified audit. In addition, the notice shall include the name, address, identification number, contact person, and telephone number of the engaged firm. An engagement for a qualified practitioner to perform a certified audit under this Act shall not be authorized by the Department unless the taxpayer received notice from the Department under subparagraph (B) (b) of paragraph (3) of subsection (c) of Section 10-30.

(b) If the taxpayer has received notice of an audit referral from the Department and has not been issued a written notice of intent to conduct an audit, the taxpayer shall be a participating taxpayer and the Department shall so advise the qualified practitioner in writing within 10 days after receipt of the engagement notice. However, the Department may exclude a taxpayer from a certified audit or may limit the taxes or periods subject to the certified audit on the basis that: (i) the Department has previously conducted an audit; (ii) the Department is in the process of conducting an investigation or other examination of the taxpayer's records; (iii) the taxpayer has already been referred to the Department pursuant

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- to Section 10-30 and the Department determined an audit
  referral is not actionable; (iv) the Department or a qualified
  practitioner has previously conducted an audit under Section
- 4 10-30 of this Act; or (v) for just cause.
  - (c) Within 30 days after receipt of the notice of qualification from the Department under subsection (b), the qualified practitioner shall contact the Department submit, for review and agreement by the Department, a proposed audit plan and procedures. The Department may extend the time for submission of the plan and procedures for reasonable cause. The qualified practitioner shall initiate action to advise the Department that amendment or modification of the necessary if procedures is the and practitioner's inspection reveals that the taxpayer's circumstances or exposure to the revenue laws is substantially different from those described in the engagement notice.
- 17 (Source: P.A. 101-628, eff. 6-1-20.)
- 18 (50 ILCS 355/10-40)
- 19 Sec. 10-40. Audit performance and review.
- 20 (a) Upon the Department's designation of the agreed-upon 21 procedures to be followed by a practitioner in a certified 22 audit, the qualified practitioner shall perform the engagement 23 and shall timely submit a completed report to the Department 24 in the form and manner required by the Department and 25 professional standards. The report shall affirm completion of

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the agreed-upon procedures and shall provide any required disclosures.

- The Department shall review the report of certified audit and shall accept it when it is determined to be complete by the qualified practitioner. Once the report is accepted by the Department, the Department shall issue a notice of proposed assessment reflecting the determination of any additional liability reflected in the report and shall provide the taxpayer with all the normal payment, protest, and appeal rights with respect to any the liability reflected in the report, including the right to a review by the Informal Conference Board. In cases in which the report indicates an overpayment has been made, the taxpayer shall submit a properly executed claim for credit or refund to Department. Otherwise, the certified audit report is a final and conclusive determination with respect to the tax and period covered. No additional assessment may be made by the Department for the specific taxes and period referenced in the report, except upon a showing of fraud or material misrepresentation. This determination shall not prevent the Department from collecting liabilities not covered by the report or from conducting an audit or investigation and making an assessment for additional tax, penalty, or interest for any tax or period not covered by the report.
- (c) Any A notice of proposed assessment issued by the Department under this Act is subject to the statute of

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limitations for assessments under the Retailers' Occupation Tax Act, the Use Tax Act, the Service Occupation Tax Act, the Service Use Tax Act, and any local retailers' or service occupation tax, as appropriate, and local taxes collected on assessments issued shall be allocated to units of local government for the full period of the statute of limitations in accordance with those Acts and any applicable local retailers' or service occupation tax Act. The Department shall provide notice in writing to the municipality or county and the third party, if applicable, of any audit findings, determinations, or collections once finalized, but limited to the amount of additional liability, if any, for distribution to the municipality or county as part of the municipality's or county's share of the State Retailers' Occupation Tax or Service Occupation Tax or under the municipality's or county's locally-imposed retailer's or service occupation tax.

Claims for credit or refund filed by taxpayers under this Act are subject to the statute of limitations under the Retailers' Occupation Tax Act, the Use Tax Act, the Service Occupation Tax Act, the Service Use Tax Act, and any local retailers' or service occupation tax Act, as appropriate, and any credit or refund of local taxes allowed to the taxpayer shall be de-allocated from units of local government for the full period of the statute of limitations in accordance with those Acts and any applicable local retailers' or service occupation tax Act.

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If a reallocation of tax from one unit of local government to another occurs as a result of an amended return filed by a taxpayer or an audit of a taxpayer, the Department shall make the reallocation for the full period of the statute of limitations under the Retailer's Occupation Tax Act, the Use Tax Act, the Service Occupation Tax Act, the Service Use Tax Act, and any applicable local retailer's or service occupation tax Act.

With respect to misallocations discovered under this Act, the Department shall increase or decrease the amount allocated to a unit of local government by an amount necessary to offset any misallocation of previous disbursements. The offset amount shall be the amount erroneously disbursed within the previous 6 months from the time a misallocation is discovered.

(d) Under no circumstances may a person, including a municipality or county or third party, other than the person audited and his or her attorney, have any right to participate in an appeal or other proceeding regarding the audit, participate in settlement negotiations, challenge the validity of any settlement between the Department and any person, or review any materials, other than financial information as otherwise provided in this Act, that are subject to the confidentiality provisions of the underlying tax Act. In addition, the Department's determination of whether to audit a taxpayer or the result of the audit creates no justiciable cause of action, and any adjudication related to this program

- is limited to the taxpayer's rights in an administrative 1
- hearing held by the Department, an administrative hearing held 2
- 3 by the Illinois Independent Tax Tribunal, or related to
- 4 payments made under protest as provided in Section 2a.1 of the
- 5 State Officers and Employees Money Disposition Act, as
- 6 appropriate.
- (Source: P.A. 101-628, eff. 6-1-20.) 7
- 8 Section 99. Effective date. This Act takes effect upon
- 9 becoming law.".