102ND GENERAL ASSEMBLY

State of Illinois

2021 and 2022

HB3604

Introduced 2/22/2021, by Rep. Mark Batinick

SYNOPSIS AS INTRODUCED:

35 ILCS 200/18-185

Amends the Property Tax Extension Limitation Law in the Property Tax Code. Provides that the limiting rate shall be calculated using the highest aggregate extension from any year in which the taxing district was subject to the Property Tax Extension Limitation Law (currently, the last 3 preceding levy years). Provides that an aggregate extension established for a levy year in which the taxing district was authorized to temporarily increase its limiting rate or its extension limitation may not be used.

LRB102 14065 HLH 19417 b

FISCAL NOTE ACT MAY APPLY HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY

A BILL FOR

AN ACT concerning revenue.

HB3604

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2 Be it enacted by the People of the State of Illinois,

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represented in the General Assembly:

Section 5. The Property Tax Code is amended by changing
Section 18-185 as follows:

6 (35 ILCS 200/18-185)

Sec. 18-185. Short title; definitions. This Division 5
may be cited as the Property Tax Extension Limitation Law. As
used in this Division 5:

10 "Consumer Price Index" means the Consumer Price Index for 11 All Urban Consumers for all items published by the United 12 States Department of Labor.

"Extension limitation" means (a) the lesser of 5% or the percentage increase in the Consumer Price Index during the 12-month calendar year preceding the levy year or (b) the rate of increase approved by voters under Section 18-205.

17 "Affected county" means a county of 3,000,000 or more 18 inhabitants or a county contiguous to a county of 3,000,000 or 19 more inhabitants.

"Taxing district" has the same meaning provided in Section 1-150, except as otherwise provided in this Section. For the 1991 through 1994 levy years only, "taxing district" includes only each non-home rule taxing district having the majority of - 2 - LRB102 14065 HLH 19417 b

its 1990 equalized assessed value within any county or 1 2 counties contiguous to a county with 3,000,000 or more inhabitants. Beginning with the 1995 levy year, "taxing 3 district" includes only each non-home rule taxing district 4 5 subject to this Law before the 1995 levy year and each non-home rule taxing district not subject to this Law before the 1995 6 levy year having the majority of its 1994 equalized assessed 7 8 value in an affected county or counties. Beginning with the 9 levy year in which this Law becomes applicable to a taxing 10 district as provided in Section 18-213, "taxing district" also 11 includes those taxing districts made subject to this Law as 12 provided in Section 18-213.

13 "Aggregate extension" for taxing districts to which this Law applied before the 1995 levy year means the annual 14 15 corporate extension for the taxing district and those special 16 purpose extensions that are made annually for the taxing 17 district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general 18 obligation bonds that were approved by referendum; (b) made 19 20 for any taxing district to pay interest or principal on general obligation bonds issued before October 1, 1991; (c) 21 22 made for any taxing district to pay interest or principal on 23 bonds issued to refund or continue to refund those bonds issued before October 1, 1991; (d) made for any taxing 24 district to pay interest or principal on bonds issued to 25 refund or continue to refund bonds issued after October 1, 26

1991 that were approved by referendum; (e) made for any taxing 1 2 district to pay interest or principal on revenue bonds issued 3 before October 1, 1991 for payment of which a property tax levy or the full faith and credit of the unit of local government is 4 5 pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the 6 governing body of the unit of local government finds that all 7 8 other sources for payment are insufficient to make those 9 payments; (f) made for payments under a building commission 10 lease when the lease payments are for the retirement of bonds 11 issued by the commission before October 1, 1991, to pay for the 12 building project; (g) made for payments due under installment 13 contracts entered into before October 1, 1991; (h) made for payments of principal and interest on bonds issued under the 14 15 Metropolitan Water Reclamation District Act to finance 16 construction projects initiated before October 1, 1991; (i) 17 made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform 18 Act, in an amount not to exceed the debt service extension base 19 20 less the amount in items (b), (c), (e), and (h) of this 21 definition for non-referendum obligations, except obligations 22 initially issued pursuant to referendum; (j) made for payments 23 of principal and interest on bonds issued under Section 15 of 24 the Local Government Debt Reform Act; (k) made by a school 25 district that participates in the Special Education District 26 of Lake County, created by special education joint agreement

under Section 10-22.31 of the School Code, for payment of the 1 2 school district's share of the amounts required to be contributed by the Special Education District of Lake County 3 to the Illinois Municipal Retirement Fund under Article 7 of 4 5 the Illinois Pension Code; the amount of any extension under this item (k) shall be certified by the school district to the 6 7 county clerk; (1) made to fund expenses of providing joint 8 recreational programs for persons with disabilities under 9 Section 5-8 of the Park District Code or Section 11-95-14 of 10 the Illinois Municipal Code; (m) made for temporary relocation 11 loan repayment purposes pursuant to Sections 2-3.77 and 12 17-2.2d of the School Code; (n) made for payment of principal and interest on any bonds issued under the authority of 13 Section 17-2.2d of the School Code; (o) made for contributions 14 15 to a firefighter's pension fund created under Article 4 of the 16 Illinois Pension Code, to the extent of the amount certified 17 under item (5) of Section 4-134 of the Illinois Pension Code; and (p) made for road purposes in the first year after a 18 19 township assumes the rights, powers, duties, assets, property, 20 liabilities, obligations, and responsibilities of a road district abolished under the provisions of Section 6-133 of 21 22 the Illinois Highway Code.

23 "Aggregate extension" for the taxing districts to which 24 this Law did not apply before the 1995 levy year (except taxing 25 districts subject to this Law in accordance with Section 26 18-213) means the annual corporate extension for the taxing

district and those special purpose extensions that are made 1 2 annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest 3 or principal on general obligation bonds that were approved by 4 5 referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before March 6 7 1, 1995; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund 8 9 those bonds issued before March 1, 1995; (d) made for any 10 taxing district to pay interest or principal on bonds issued 11 to refund or continue to refund bonds issued after March 1, 12 1995 that were approved by referendum; (e) made for any taxing district to pay interest or principal on revenue bonds issued 13 before March 1, 1995 for payment of which a property tax levy 14 15 or the full faith and credit of the unit of local government is 16 pledged; however, a tax for the payment of interest or 17 principal on those bonds shall be made only after the governing body of the unit of local government finds that all 18 other sources for payment are insufficient to make those 19 20 payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds 21 22 issued by the commission before March 1, 1995 to pay for the 23 building project; (q) made for payments due under installment contracts entered into before March 1, 1995; (h) made for 24 25 payments of principal and interest on bonds issued under the Metropolitan Water Reclamation District Act to 26 finance

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construction projects initiated before October 1, 1991; (h-4) 2 made for stormwater management purposes by the Metropolitan 3 Water Reclamation District of Greater Chicago under Section 12 of the Metropolitan Water Reclamation District Act; (i) made 4 5 for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, 6 7 in an amount not to exceed the debt service extension base less the amount in items (b), (c), and (e) of this definition for 8 9 non-referendum obligations, except obligations initially 10 issued pursuant to referendum and bonds described 11 subsection (h) of this definition; (j) made for payments of 12 principal and interest on bonds issued under Section 15 of the 13 Local Government Debt Reform Act; (k) made for payments of 14 principal and interest on bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park 15 16 District Act for aquarium or museum projects; (1) made for 17 payments of principal and interest on bonds authorized by Public Act 87-1191 or 93-601 and (i) issued pursuant to 18 19 Section 21.2 of the Cook County Forest Preserve District Act, 20 (ii) issued under Section 42 of the Cook County Forest Preserve District Act for zoological park projects, or (iii) 21 issued under Section 44.1 of the Cook County Forest Preserve 22 23 District Act for botanical gardens projects; (m) made pursuant

to Section 34-53.5 of the School Code, whether levied annually

or not; (n) made to fund expenses of providing joint

recreational programs for persons with disabilities under

HB3604

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- 7 - LRB102 14065 HLH 19417 b

Section 5-8 of the Park District Code or Section 11-95-14 of 1 2 the Illinois Municipal Code; (o) made by the Chicago Park 3 District for recreational programs for persons with disabilities under subsection (c) of Section 7.06 of the 4 5 Chicago Park District Act; (p) made for contributions to a firefighter's pension fund created under Article 4 of the 6 7 Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; 8 9 (q) made by Ford Heights School District 169 under Section 10 17-9.02 of the School Code; and (r) made for the purpose of making employer contributions to the Public School Teachers' 11 12 Pension and Retirement Fund of Chicago under Section 34-53 of 13 the School Code.

"Aggregate extension" for all taxing districts to which 14 15 this Law applies in accordance with Section 18-213, except for 16 those taxing districts subject to paragraph (2) of subsection 17 (e) of Section 18-213, means the annual corporate extension for the taxing district and those special purpose extensions 18 19 that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district 20 to pay interest or principal on general obligation bonds that 21 22 were approved by referendum; (b) made for any taxing district 23 to pay interest or principal on general obligation bonds issued before the date on which the referendum making this Law 24 25 applicable to the taxing district is held; (c) made for any 26 taxing district to pay interest or principal on bonds issued

date on which the referendum making this Law applicable to the 2 taxing district is held; (d) made for any taxing district to 3 pay interest or principal on bonds issued to refund or 4 5 continue to refund bonds issued after the date on which the referendum making this Law applicable to the taxing district 6 7 is held if the bonds were approved by referendum after the date 8 on which the referendum making this Law applicable to the 9 taxing district is held; (e) made for any taxing district to 10 pay interest or principal on revenue bonds issued before the 11 date on which the referendum making this Law applicable to the 12 taxing district is held for payment of which a property tax levy or the full faith and credit of the unit of local 13 14 government is pledged; however, a tax for the payment of 15 interest or principal on those bonds shall be made only after 16 the governing body of the unit of local government finds that 17 all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission 18 19 lease when the lease payments are for the retirement of bonds issued by the commission before the date on which the 20 21 referendum making this Law applicable to the taxing district 22 is held to pay for the building project; (g) made for payments 23 due under installment contracts entered into before the date on which the referendum making this Law applicable to the 24

taxing district is held; (h) made for payments of principal

and interest on limited bonds, as defined in Section 3 of the

to refund or continue to refund those bonds issued before the

HB3604

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Local Government Debt Reform Act, in an amount not to exceed 1 2 the debt service extension base less the amount in items (b), of this definition 3 and (e) for non-referendum (C), obligations, except obligations initially issued pursuant to 4 5 referendum; (i) made for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt 6 Reform Act; (j) made for a qualified airport authority to pay 7 8 interest or principal on general obligation bonds issued for 9 the purpose of paying obligations due under, or financing 10 airport facilities required to be acquired, constructed, 11 installed or equipped pursuant to, contracts entered into 12 before March 1, 1996 (but not including any amendments to such a contract taking effect on or after that date); (k) made to 13 fund expenses of providing joint recreational programs for 14 15 persons with disabilities under Section 5-8 of the Park 16 District Code or Section 11-95-14 of the Illinois Municipal 17 Code; (1) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to 18 the extent of the amount certified under item (5) of Section 19 20 4-134 of the Illinois Pension Code; and (m) made for the taxing district to pay interest or principal on general obligation 21 22 bonds issued pursuant to Section 19-3.10 of the School Code.

23 "Aggregate extension" for all taxing districts to which 24 this Law applies in accordance with paragraph (2) of 25 subsection (e) of Section 18-213 means the annual corporate 26 extension for the taxing district and those special purpose

2 excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation 3 bonds that were approved by referendum; (b) made for any 4 5 taxing district to pay interest or principal on general obligation bonds issued before March 7, 1997 (the effective 6 7 date of <u>Public Act 89-718</u>) this amendatory Act of 1997; (c) 8 made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds 9 issued before March 7, 1997 (the effective date of Public Act 10 11 89-718) this amendatory Act of 1997; (d) made for any taxing 12 district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after March 7, 1997 13 (the effective date of Public Act 89-718) this amendatory Act 14 15 of 1997 if the bonds were approved by referendum after March 7, 16 1997 (the effective date of Public Act 89-718) this amendatory 17 Act of 1997; (e) made for any taxing district to pay interest or principal on revenue bonds issued before March 7, 1997 (the 18 19 effective date of Public Act 89-718) this amendatory Act of 20 1997 for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; 21 22 however, a tax for the payment of interest or principal on 23 those bonds shall be made only after the governing body of the unit of local government finds that all other sources for 24

extensions that are made annually for the taxing district,

26 payments under a building commission lease when the lease

payment are insufficient to make those payments; (f) made for

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payments are for the retirement of bonds issued by the 1 2 commission before March 7, 1997 (the effective date of Public Act 89-718) this amendatory Act of 1997 to pay for the building 3 project; (q) made for payments due under installment contracts 4 5 entered into before March 7, 1997 (the effective date of Public Act 89-718) this amendatory Act of 1997; (h) made for 6 7 payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, 8 9 in an amount not to exceed the debt service extension base less 10 the amount in items (b), (c), and (e) of this definition for 11 non-referendum obligations, except obligations initially 12 issued pursuant to referendum; (i) made for payments of 13 principal and interest on bonds issued under Section 15 of the 14 Local Government Debt Reform Act; (j) made for a qualified 15 airport authority to pay interest or principal on general 16 obligation bonds issued for the purpose of paying obligations 17 due under, or financing airport facilities required to be acquired, constructed, installed or equipped pursuant to, 18 contracts entered into before March 1, 1996 (but not including 19 20 any amendments to such a contract taking effect on or after that date); (k) made to fund expenses of providing joint 21 22 recreational programs for persons with disabilities under 23 Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; and (1) made for contributions to 24 25 a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified 26

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under item (5) of Section 4-134 of the Illinois Pension Code.

"Debt service extension base" means an amount equal to 2 3 that portion of the extension for a taxing district for the 1994 levy year, or for those taxing districts subject to this 4 5 Law in accordance with Section 18-213, except for those subject to paragraph (2) of subsection (e) of Section 18-213, 6 7 for the levy year in which the referendum making this Law 8 applicable to the taxing district is held, or for those taxing 9 districts subject to this Law in accordance with paragraph (2) 10 of subsection (e) of Section 18-213 for the 1996 levy year, 11 constituting an extension for payment of principal and 12 interest on bonds issued by the taxing district without referendum, but not including excluded non-referendum bonds. 13 14 For park districts (i) that were first subject to this Law in 15 1991 or 1995 and (ii) whose extension for the 1994 levy year 16 for the payment of principal and interest on bonds issued by 17 the park district without referendum (but not including excluded non-referendum bonds) was less than 51% of the amount 18 19 for the 1991 levy year constituting an extension for payment 20 of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum 21 22 bonds), "debt service extension base" means an amount equal to 23 that portion of the extension for the 1991 levy year 24 constituting an extension for payment of principal and 25 interest on bonds issued by the park district without 26 referendum (but not including excluded non-referendum bonds).

A debt service extension base established or increased at any 1 2 time pursuant to any provision of this Law, except Section 3 18-212, shall be increased each year commencing with the later of (i) the 2009 levy year or (ii) the first levy year in which 4 5 this Law becomes applicable to the taxing district, by the lesser of 5% or the percentage increase in the Consumer Price 6 7 Index during the 12-month calendar year preceding the levy 8 year. The debt service extension base may be established or 9 increased provided under Section 18-212. "Excluded as 10 non-referendum bonds" means (i) bonds authorized by Public Act 11 88-503 and issued under Section 20a of the Chicago Park 12 District Act for aquarium and museum projects; (ii) bonds issued under Section 15 of the Local Government Debt Reform 13 Act; or (iii) refunding obligations issued to refund or to 14 15 continue to refund obligations initially issued pursuant to 16 referendum.

17 "Special purpose extensions" include, but are not limited to, extensions for levies made on an annual basis for 18 19 unemployment and workers' compensation, self-insurance, 20 contributions to pension plans, and extensions made pursuant to Section 6-601 of the Illinois Highway Code for a road 21 22 district's permanent road fund whether levied annually or not. 23 The extension for a special service area is not included in the 24 aggregate extension.

25 "Aggregate extension base" means the taxing district's26 last preceding aggregate extension as adjusted under Sections

18-135, 18-215, 18-230, and 18-206. An adjustment under 1 2 Section 18-135 shall be made for the 2007 levy year and all subsequent levy years whenever one or more counties within 3 which a taxing district is located (i) used estimated 4 5 valuations or rates when extending taxes in the taxing district for the last preceding levy year that resulted in the 6 7 over or under extension of taxes, or (ii) increased or 8 decreased the tax extension for the last preceding levy year 9 as required by Section 18-135(c). Whenever an adjustment is 10 required under Section 18-135, the aggregate extension base of 11 the taxing district shall be equal to the amount that the 12 aggregate extension of the taxing district would have been for 13 the last preceding levy year if either or both (i) actual, 14 rather than estimated, valuations or rates had been used to 15 calculate the extension of taxes for the last levy year, or 16 (ii) the tax extension for the last preceding levy year had not 17 been adjusted as required by subsection (c) of Section 18-135.

Notwithstanding any other provision of law, for levy year
2012, the aggregate extension base for West Northfield School
District No. 31 in Cook County shall be \$12,654,592.

21 "Levy year" has the same meaning as "year" under Section 22 1-155.

"New property" means (i) the assessed value, after final board of review or board of appeals action, of new improvements or additions to existing improvements on any parcel of real property that increase the assessed value of

that real property during the levy year multiplied by the 1 2 equalization factor issued by the Department under Section 17-30, (ii) the assessed value, after final board of review or 3 board of appeals action, of real property not exempt from real 4 5 estate taxation, which real property was exempt from real estate taxation for any portion of the immediately preceding 6 7 levy year, multiplied by the equalization factor issued by the Department under Section 17-30, including the assessed value, 8 9 upon final stabilization of occupancy after new construction 10 is complete, of any real property located within the 11 boundaries of an otherwise or previously exempt military 12 reservation that is intended for residential use and owned by or leased to a private corporation or other entity, (iii) in 13 counties that classify in accordance with Section 4 of Article 14 15 IX of the Illinois Constitution, an incentive property's 16 additional assessed value resulting from a scheduled increase 17 in the level of assessment as applied to the first year final board of review market value, and (iv) any increase in 18 assessed value due to oil or gas production from an oil or gas 19 20 well required to be permitted under the Hydraulic Fracturing Regulatory Act that was not produced in or accounted for 21 22 during the previous levy year. In addition, the county clerk 23 in a county containing a population of 3,000,000 or more shall include in the 1997 recovered tax increment value for any 24 25 school district, any recovered tax increment value that was 26 applicable to the 1995 tax year calculations.

1 "Qualified airport authority" means an airport authority 2 organized under the Airport Authorities Act and located in a 3 county bordering on the State of Wisconsin and having a 4 population in excess of 200,000 and not greater than 500,000.

5 "Recovered tax increment value" means, except as otherwise provided in this paragraph, the amount of the current year's 6 7 equalized assessed value, in the first year after а 8 municipality terminates the designation of an area as a 9 redevelopment project area previously established under the 10 Tax Increment Allocation Redevelopment Development Act in the 11 Illinois Municipal Code, previously established under the 12 Industrial Jobs Recovery Law in the Illinois Municipal Code, 13 previously established under the Economic Development Project Area Tax Increment Act of 1995, or previously established 14 15 under the Economic Development Area Tax Increment Allocation 16 Act, of each taxable lot, block, tract, or parcel of real 17 property in the redevelopment project area over and above the initial equalized assessed value of each property in the 18 19 redevelopment project area. For the taxes which are extended 20 for the 1997 levy year, the recovered tax increment value for a non-home rule taxing district that first became subject to 21 22 this Law for the 1995 levy year because a majority of its 1994 23 equalized assessed value was in an affected county or counties increased if a municipality terminated 24 shall be the designation of an area in 1993 as a redevelopment project area 25 26 previously established under the Tax Increment Allocation

Redevelopment Development Act in the Illinois Municipal Code, 1 2 previously established under the Industrial Jobs Recovery Law in the Illinois Municipal Code, or previously established 3 under the Economic Development Area Tax Increment Allocation 4 5 Act, by an amount equal to the 1994 equalized assessed value of 6 each taxable lot, block, tract, or parcel of real property in 7 the redevelopment project area over and above the initial 8 equalized assessed value of each property in the redevelopment 9 project area. In the first year after a municipality removes a 10 taxable lot, block, tract, or parcel of real property from a 11 redevelopment project area established under the Tax Increment 12 Allocation Redevelopment Development Act in the Illinois 13 Municipal Code, the Industrial Jobs Recovery Law in the 14 Illinois Municipal Code, or the Economic Development Area Tax Increment Allocation Act, "recovered tax increment value" 15 16 means the amount of the current year's equalized assessed 17 value of each taxable lot, block, tract, or parcel of real property removed from the redevelopment project area over and 18 19 above the initial equalized assessed value of that real 20 property before removal from the redevelopment project area.

Except as otherwise provided in this Section, "limiting rate" means a fraction the numerator of which is the last preceding aggregate extension base times an amount equal to one plus the extension limitation defined in this Section and the denominator of which is the current year's equalized assessed value of all real property in the territory under the jurisdiction of the taxing district during the prior levy year. For those taxing districts that reduced their aggregate extension for the last preceding levy year, except for school districts that reduced their extension for educational purposes pursuant to Section 18 206, the highest aggregate extension from in any of the last 3 preceding levy year in which the taxing district was subject to this Division (other than an aggregate extension established for a levy year in which the taxing district was authorized to temporarily increase its limiting rate under Section 18-190 or its extension limitation under Section 18-205) years shall be used for the purpose of computing the limiting rate. The denominator shall not include new property or the recovered tax increment value. If a new rate, a rate decrease, or a limiting rate increase has been approved at an election held after March 21, 2006, then (i) the otherwise applicable limiting rate shall be increased by the amount of the new rate

12 The 13 denominator shall not include new property or the recovered 14 tax increment value. If a new rate, a rate decrease, or a 15 limiting rate increase has been approved at an election held 16 after March 21, 2006, then (i) the otherwise applicable 17 limiting rate shall be increased by the amount of the new rate or shall be reduced by the amount of the rate decrease, as the 18 case may be, or (ii) in the case of a limiting rate increase, 19 20 the limiting rate shall be equal to the rate set forth in the proposition approved by the voters for each of the years 21 22 specified in the proposition, after which the limiting rate of 23 the taxing district shall be calculated as otherwise provided. In the case of a taxing district that obtained referendum 24 25 approval for an increased limiting rate on March 20, 2012, the limiting rate for tax year 2012 shall be the rate that 26

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generates the approximate total amount of taxes extendable for that tax year, as set forth in the proposition approved by the voters; this rate shall be the final rate applied by the county clerk for the aggregate of all capped funds of the district for tax year 2012.

6 (Source: P.A. 99-143, eff. 7-27-15; 99-521, eff. 6-1-17;
7 100-465, eff. 8-31-17; revised 8-12-19.)