

## 101ST GENERAL ASSEMBLY State of Illinois 2019 and 2020 SB3170

Introduced 2/11/2020, by Sen. Steve Stadelman

## SYNOPSIS AS INTRODUCED:

5 ILCS 120/2.03.5 new 5 ILCS 140/7.5 20 ILCS 405/405-335 30 ILCS 805/8.44 new

Amends the Open Meetings Act. Provides that a unit of local government or school district with a population of 25,000 or more shall maintain an Internet website, and any unit of local government or school district that maintains an Internet website shall post to its website for the current calendar or fiscal year specified information. Limits home rule. Provides that all local records required to be posted shall remain posted on the entity's website, or subsequent websites, for 10 years. Exempts school districts controlled by the Department of Juvenile Justice. Amends the Freedom of Information Act. Provides an exemption from inspection and copying of any record or information that a unit of local government or school district maintains an electronic copy of on its website to comply with the Open Meetings Act. Amends the Department of Central Management Services Law of the Civil Administrative Code of Illinois. Provides that within 6 months after the effective date of the amendatory Act, the Illinois Transparency and Accountability Portal shall have the capability to compile and update its database with information received from all school districts and units of local government. Authorizes the Illinois Transparency and Accountability Portal to provide direct access to information compiled under specified provisions of the Open Meetings Act. Provides an exempt mandate provision. Provides a severability clause. Effective immediately.

LRB101 20349 RJF 69894 b

HOME RULE NOTE ACT MAY APPLY

STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT 1 AN ACT concerning open meetings.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Open Meetings Act is amended by adding Section 2.03.5 as follows:
- 6 (5 ILCS 120/2.03.5 new)

the following information:

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- 7 <u>Sec. 2.03.5. Internet posting requirements.</u>
- 8 (a) A unit of local government or school district with a
  9 population of 25,000 or more shall maintain an Internet
  10 website, and any unit of local government or school district
  11 that maintains an Internet website shall post to its website
  12 for the current calendar or fiscal year, as the case may be,
  - (1) The official contact information, including the official phone number and email address, for all elected and appointed officials of the unit of local government or school district, the Freedom of Information Officer, the chief administrator, and the head administrator for each department.
  - (2) The agenda, board packets, and any other prepared materials, except for supplemental materials, of all regular meetings shall be posted at least 48 hours before a meeting. The agenda, board packets, and any other prepared

materials, except for supplemental materials, of all special meetings shall be posted at least 24 hours before a meeting. The agenda, board packets, and any other prepared materials, except for supplemental materials, of all emergency meetings shall be posted when practicable. The postings required by this paragraph (2) shall indicate if the agendas are in draft form. The minutes from any regular or special meeting shall be posted within 72 hours after approval, along with any supplemental materials not posted prior to a meeting.

- (3) The annual budget and appropriation ordinances.
- (4) Any ordinances under which the unit of local government or school district operates as of the effective date of this amendatory Act of the 101st General Assembly and all ordinances thereafter adopted. If codified, ordinances shall be posted in codified form.
- (5) Any procedures required to apply for building permits and zoning variances.
- (6) If not already posted on the Internet website the State Comptroller, any budget, compliance, or financial audit prepared by an external or independent auditor, audit schedule, or special project report, including, without limitation, the comprehensive annual financial report, performance audits, and reports required under the Tax Increment Allocation Redevelopment Act in the Illinois Municipal Code. All reports should include the following:

1	(A) All actual revenues and expenditures for at
2	least the 3 previous fiscal years. Any report focusing
3	on any subset of the total should specify that only
4	partial amounts are shown and identify the total amount
5	and the nature of items not included in the report.
6	(B) Revenues should be broken out by source,
7	including the broad categories of local, State, and
8	<pre>federal tax dollars.</pre>
9	(C) Expenditures should be separated into current
10	operating, capital, and debt service.
11	(D) Expenditure summaries for units of local
12	government should reflect the per-resident calculation
13	for comparison to other governmental bodies. For
14	schools, a per-pupil calculation should be made based
15	on full-time or equivalent enrollment.
16	(E) Audits should include a management letter.
17	(7) Contracts with lobbying firms hired by the unit of
18	local government or school district, as well as a list of
19	the names and amounts of money paid to lobbying
20	associations by the unit of local government or school
21	district.
22	(8) A detailed list of the taxes and fees imposed by
23	the unit of local government or school district.
24	(9) The names of the recipients of, the amounts awarded
25	for, and descriptions of all bids and contracts for
26	purchase in the amount of \$25,000 or more.

- 1 (10) Public notices.
- 2 (b) The postings required by this Section are in addition
- 3 to any other posting requirements required by law or ordinance.
- 4 (c) No home rule unit may adopt posting requirements that
- 5 are less restrictive than this Section. This Section is a
- 6 limitation under subsection (i) of Section 6 of Article VII of
- 7 the Illinois Constitution on the concurrent exercise by home
- 8 <u>rule units of powers and functions exercised by the State.</u>
- 9 (d) All local records required to be posted by this
- 10 amendatory Act of the 101st General Assembly shall remain
- posted on the entity's website, or subsequent websites, for 10
- 12 years.
- 13 (e) This Section shall not apply to any school district
- operated by the Department of Juvenile Justice.
- 15 Section 10. The Freedom of Information Act is amended by
- 16 changing Section 7.5 as follows:
- 17 (5 ILCS 140/7.5)
- 18 Sec. 7.5. Statutory exemptions. To the extent provided for
- by the statutes referenced below, the following shall be exempt
- 20 from inspection and copying:
- 21 (a) All information determined to be confidential
- 22 under Section 4002 of the Technology Advancement and
- Development Act.
- 24 (b) Library circulation and order records identifying

- library users with specific materials under the Library
  Records Confidentiality Act.
  - (c) Applications, related documents, and medical records received by the Experimental Organ Transplantation Procedures Board and any and all documents or other records prepared by the Experimental Organ Transplantation Procedures Board or its staff relating to applications it has received.
  - (d) Information and records held by the Department of Public Health and its authorized representatives relating to known or suspected cases of sexually transmissible disease or any information the disclosure of which is restricted under the Illinois Sexually Transmissible Disease Control Act.
  - (e) Information the disclosure of which is exempted under Section 30 of the Radon Industry Licensing Act.
  - (f) Firm performance evaluations under Section 55 of the Architectural, Engineering, and Land Surveying Qualifications Based Selection Act.
  - (g) Information the disclosure of which is restricted and exempted under Section 50 of the Illinois Prepaid Tuition Act.
  - (h) Information the disclosure of which is exempted under the State Officials and Employees Ethics Act, and records of any lawfully created State or local inspector general's office that would be exempt if created or

obtained by an Executive Inspector General's office under that Act.

- (i) Information contained in a local emergency energy plan submitted to a municipality in accordance with a local emergency energy plan ordinance that is adopted under Section 11-21.5-5 of the Illinois Municipal Code.
- (j) Information and data concerning the distribution of surcharge moneys collected and remitted by carriers under the Emergency Telephone System Act.
- (k) Law enforcement officer identification information or driver identification information compiled by a law enforcement agency or the Department of Transportation under Section 11-212 of the Illinois Vehicle Code.
- (1) Records and information provided to a residential health care facility resident sexual assault and death review team or the Executive Council under the Abuse Prevention Review Team Act.
- (m) Information provided to the predatory lending database created pursuant to Article 3 of the Residential Real Property Disclosure Act, except to the extent authorized under that Article.
- (n) Defense budgets and petitions for certification of compensation and expenses for court appointed trial counsel as provided under Sections 10 and 15 of the Capital Crimes Litigation Act. This subsection (n) shall apply until the conclusion of the trial of the case, even if the

prosecution chooses not to pursue the death penalty prior to trial or sentencing.

- (o) Information that is prohibited from being disclosed under Section 4 of the Illinois Health and Hazardous Substances Registry Act.
- (p) Security portions of system safety program plans, investigation reports, surveys, schedules, lists, data, or information compiled, collected, or prepared by or for the Regional Transportation Authority under Section 2.11 of the Regional Transportation Authority Act or the St. Clair County Transit District under the Bi-State Transit Safety Act.
- (q) Information prohibited from being disclosed by the Personnel Record Review Act.
- (r) Information prohibited from being disclosed by the Illinois School Student Records Act.
- (s) Information the disclosure of which is restricted under Section 5-108 of the Public Utilities Act.
- (t) All identified or deidentified health information in the form of health data or medical records contained in, stored in, submitted to, transferred by, or released from the Illinois Health Information Exchange, and identified or deidentified health information in the form of health data and medical records of the Illinois Health Information Exchange in the possession of the Illinois Health Information Exchange Authority due to its administration

of the Illinois Health Information Exchange. The terms "identified" and "deidentified" shall be given the same meaning as in the Health Insurance Portability and Accountability Act of 1996, Public Law 104-191, or any subsequent amendments thereto, and any regulations promulgated thereunder.

- (u) Records and information provided to an independent team of experts under the Developmental Disability and Mental Health Safety Act (also known as Brian's Law).
- (v) Names and information of people who have applied for or received Firearm Owner's Identification Cards under the Firearm Owners Identification Card Act or applied for or received a concealed carry license under the Firearm Concealed Carry Act, unless otherwise authorized by the Firearm Concealed Carry Act; and databases under the Firearm Concealed Carry Act, records of the Concealed Carry Licensing Review Board under the Firearm Concealed Carry Act, and law enforcement agency objections under the Firearm Concealed Carry Act.
- (w) Personally identifiable information which is exempted from disclosure under subsection (g) of Section 19.1 of the Toll Highway Act.
- (x) Information which is exempted from disclosure under Section 5-1014.3 of the Counties Code or Section 8-11-21 of the Illinois Municipal Code.
  - (y) Confidential information under the Adult

Protective Services Act and its predecessor enabling statute, the Elder Abuse and Neglect Act, including information about the identity and administrative finding against any caregiver of a verified and substantiated decision of abuse, neglect, or financial exploitation of an eligible adult maintained in the Registry established under Section 7.5 of the Adult Protective Services Act.

- (z) Records and information provided to a fatality review team or the Illinois Fatality Review Team Advisory Council under Section 15 of the Adult Protective Services Act.
- (aa) Information which is exempted from disclosure under Section 2.37 of the Wildlife Code.
- (bb) Information which is or was prohibited from disclosure by the Juvenile Court Act of 1987.
- (cc) Recordings made under the Law Enforcement Officer-Worn Body Camera Act, except to the extent authorized under that Act.
- (dd) Information that is prohibited from being disclosed under Section 45 of the Condominium and Common Interest Community Ombudsperson Act.
- (ee) Information that is exempted from disclosure under Section 30.1 of the Pharmacy Practice Act.
- (ff) Information that is exempted from disclosure under the Revised Uniform Unclaimed Property Act.
  - (gg) Information that is prohibited from being

1	disclosed	under	Section	7-603.5	of	the	Illinois	Vehicle
2	Code.							

- (hh) Records that are exempt from disclosure under Section 1A-16.7 of the Election Code.
- (ii) Information which is exempted from disclosure under Section 2505-800 of the Department of Revenue Law of the Civil Administrative Code of Illinois.
- (jj) Information and reports that are required to be submitted to the Department of Labor by registering day and temporary labor service agencies but are exempt from disclosure under subsection (a-1) of Section 45 of the Day and Temporary Labor Services Act.
- (kk) Information prohibited from disclosure under the Seizure and Forfeiture Reporting Act.
- (11) Information the disclosure of which is restricted and exempted under Section 5-30.8 of the Illinois Public Aid Code.
- (mm) Records that are exempt from disclosure under Section 4.2 of the Crime Victims Compensation Act.
- (nn) Information that is exempt from disclosure under Section 70 of the Higher Education Student Assistance Act.
- (oo) Communications, notes, records, and reports arising out of a peer support counseling session prohibited from disclosure under the First Responders Suicide Prevention Act.
  - (pp) Names and all identifying information relating to

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1	an employee of an emergency services provider or law
2	enforcement agency under the First Responders Suicide
3	Prevention Act.
4	(qq) Information and records held by the Department of
5	Public Health and its authorized representatives collected
6	under the Reproductive Health Act.
7	(rr) Information that is exempt from disclosure under
8	the Cannabis Regulation and Tax Act.
9	(ss) Data reported by an employer to the Department of
10	Human Rights pursuant to Section 2-108 of the Illinois
11	Human Rights Act.
12	(tt) Recordings made under the Children's Advocacy
13	Center Act, except to the extent authorized under that Act.
14	(uu) Information that is exempt from disclosure under
15	Section 50 of the Sexual Assault Evidence Submission Act.
16	(vv) Information that is exempt from disclosure under
17	subsections (f) and (j) of Section 5-36 of the Illinois
18	Public Aid Code.
19	(ww) Information that is exempt from disclosure under
20	Section 16.8 of the State Treasurer Act.
21	(xx) Information that is exempt from disclosure or
22	information that shall not be made public under the
23	Illinois Insurance Code.
24	(yy) (oo) Information prohibited from being disclosed

under the Illinois Educational Labor Relations Act.

(zz) (pp) Information prohibited from being disclosed

- 1 under the Illinois Public Labor Relations Act.
- 2 <u>(aaa)</u> (qq) Information prohibited from being disclosed
- 3 under Section 1-167 of the Illinois Pension Code.
- 4 (bbb) Any record or information that a unit of local
- 5 government or school district maintains an electronic copy
- 6 of on its Internet website in order to comply with the Open
- 7 Meetings Act.
- 8 (Source: P.A. 100-20, eff. 7-1-17; 100-22, eff. 1-1-18;
- 9 100-201, eff. 8-18-17; 100-373, eff. 1-1-18; 100-464, eff.
- 10 8-28-17; 100-465, eff. 8-31-17; 100-512, eff. 7-1-18; 100-517,
- 11 eff. 6-1-18; 100-646, eff. 7-27-18; 100-690, eff. 1-1-19;
- 12 100-863, eff. 8-14-18; 100-887, eff. 8-14-18; 101-13, eff.
- 13 6-12-19; 101-27, eff. 6-25-19; 101-81, eff. 7-12-19; 101-221,
- 14 eff. 1-1-20; 101-236, eff. 1-1-20; 101-375, eff. 8-16-19;
- 15 101-377, eff. 8-16-19; 101-452, eff. 1-1-20; 101-466, eff.
- 16 1-1-20; 101-600, eff. 12-6-19; 101-620, eff 12-20-19; revised
- $17 \qquad 1-6-20.$
- 18 Section 15. The Department of Central Management Services
- 19 Law of the Civil Administrative Code of Illinois is amended by
- 20 changing Section 405-335 as follows:
- 21 (20 ILCS 405/405-335)
- 22 Sec. 405-335. Illinois Transparency and Accountability
- 23 Portal (ITAP).
- 24 (a) The Department, within 12 months after the effective

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date of this amendatory Act of the 96th General Assembly, shall establish and maintain a website, known as the Illinois Transparency and Accountability Portal (ITAP), with full-time webmaster tasked with compiling and updating the ITAP database with information received from all State agencies as defined in this Section. Within 6 months after the effective date of this amendatory Act of the 101st General Assembly, ITAP shall have the capability to compile and update the ITAP database with information received from all school districts and units of local government, including, but not limited to, counties, townships, library districts, and municipalities. Subject to appropriation, the full-time webmaster must also compile and update the ITAP database with information received from all school districts and units of local government including, but not limited to, counties, townships, library districts, and municipalities.

(b) For purposes of this Section:

"State agency" means the offices of the constitutional officers identified in Article V of the Illinois Constitution, executive agencies, and departments, boards, commissions, and Authorities under the Governor.

"Contracts" means payment obligations with vendors on file with the Office of the Comptroller to purchase goods and services exceeding \$10,000 in value (or, in the case of professional or artistic services, exceeding \$5,000 in value).

"Appropriation" means line-item detail of spending

1	approved	bу	the	General	Assembly	and	Governor,	categorized	bу

- 2 object of expenditure.
- "Individual consultants" means temporary workers eligible
  to receive State benefits paid on a State payroll.
- 5 "Recipients" means State agencies receiving 6 appropriations.
- 7 (c) The ITAP shall provide direct access to each of the 8 following:
- 9 (1) A database of all current State employees and 10 individual consultants, except sworn law enforcement 11 officers, sorted separately by:
- 12 (i) Name.

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- 13 (ii) Employing State agency.
- 14 (iii) Employing State division.
- 15 (iv) Employment position title.
- 16 (v) Current pay rate and year-to-date pay.
- 17 (2) A database of all current State expenditures,
  18 sorted separately by agency, category, recipient, and
  19 Representative District.
  - (3) A database of all development assistance reportable pursuant to the Corporate Accountability for Tax Expenditures Act, sorted separately by tax credit category, taxpayer, and Representative District.
  - (4) A database of all revocations and suspensions of State occupation and use tax certificates of registration and all revocations and suspensions of State professional

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licenses, sorted separately by name, geographic location,
and certificate of registration number or license number,
as applicable. Professional license revocations and
suspensions shall be posted only if resulting from a
failure to pay taxes, license fees, or child support.

- (5) A database of all current State contracts, sorted separately by contractor name, awarding officer or agency, contract value, and goods or services provided.
- (6) A database of all employees hired after the effective date of this amendatory Act of 2010, sorted searchably by each of the following at the time of employment:
  - (i) Name.
    - (ii) Employing State agency.
    - (iii) Employing State division.
- (iv) Employment position title.
- 17 (v) Current pay rate and year-to-date pay.
  - (vi) County of employment location.
- 19 (vii) Rutan status.
  - (viii) Status of position as subject to collective bargaining, subject to merit compensation, or exempt under Section 4d of the Personnel Code.
    - (ix) Employment status as probationary, trainee, intern, certified, or exempt from certification.
      - (x) Status as a military veteran.
    - (7) A searchable database of all current county,

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information.

1	township, library district, and municipal employees sorted
2	separately by:
3	(i) Employing unit of local government.
4	(ii) Employment position title.
5	(iii) Current pay rate and year-to-date pay.
6	(8) A searchable database of all county, township, and
7	municipal employees hired on or after the effective date of
8	this amendatory Act of the 97th General Assembly, sorted
9	separately by each of the following at the time of
10	employment:
11	(i) Employing unit of local government.
12	(ii) Employment position title.
13	(iii) Current pay rate and year-to-date pay.
14	(9) A searchable database of all library district
15	employees hired on or after August 9, 2013 (the effective
16	date of Public Act 98-246), sorted separately by each of
17	the following at the time of employment:
18	(i) Employing unit of local government.
19	(ii) Employment position title.
20	(iii) Current pay rate and year-to-date pay.
21	(10) A link to a website maintained by the Department
22	that contains a list of contact information for each State
23	agency, including a telephone number and a link to the

Agency's website. Each State agency shall be responsible

for providing and updating the Department with this

## 1 (11) Information provided to ITAP under Section 2.03.5 2 of the Open Meetings Act.

- (d) The ITAP shall include all information required to be published by subsection (c) of this Section that is available to the Department in a format the Department can compile and publish on the ITAP. The Department shall update the ITAP as additional information becomes available in a format that can be compiled and published on the ITAP by the Department.
- (e) Each State agency, county, township, library district, and municipality shall cooperate with the Department in furnishing the information necessary for the implementation of this Section within a timeframe specified by the Department.
- (f) Each county, township, library district, or municipality submitting information to be displayed on the Illinois Transparency and Accountability Portal (ITAP) is responsible for the accuracy of the information provided.
- (g) The Department, within 6 months after January 1, 2014 (the effective date of Public Act 98-283), shall distribute a spreadsheet or otherwise make data entry available to each State agency to facilitate the collection of data on the State's annual workforce characteristics, workforce compensation, and employee mobility. The Department shall determine the data to be collected by each State agency. Each State agency shall cooperate with the Department in furnishing the data necessary for the implementation of this subsection within the timeframe specified by the Department. The

- 1 Department shall publish the data received from each State
- 2 agency on the ITAP or another open data site annually.
- 3 (Source: P.A. 97-744, eff. 1-1-13; 98-246, eff. 8-9-13; 98-283,
- 4 eff. 1-1-14; 98-756, eff. 7-16-14; 98-1084, eff. 1-1-15.)
- 5 Section 90. The State Mandates Act is amended by adding
- 6 Section 8.44 as follows:
- 7 (30 ILCS 805/8.44 new)
- 8 Sec. 8.44. Exempt mandate. Notwithstanding Sections 6 and 8
- 9 of this Act, no reimbursement by the State is required for the
- implementation of any mandate created by this amendatory Act of
- 11 the 101st General Assembly.
- 12 Section 97. Severability. The provisions of this Act are
- 13 severable under Section 1.31 of the Statute on Statutes.
- 14 Section 99. Effective date. This Act takes effect upon
- 15 becoming law.