101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

SB2794

Introduced 2/4/2020, by Sen. Robert F. Martwick

SYNOPSIS AS INTRODUCED:

415 ILCS 5/57.5 415 ILCS 5/57.8 415 ILCS 5/57.9

Amends the Environmental Protection Act. Provides that for an underground storage tank release reported on or after the effective date of the amendatory Act, an owner or operator may access the Underground Storage Tank Fund for costs associated with an Environmental Protection Agency approved plan, and the Agency shall approve the payment of costs associated with corrective action without the application of a deductible, except a \$5,000 deductible shall apply to an owner or operator of an underground storage tank that is not registered under the Gasoline Storage Act. Makes changes, applicable to a release reported on or after the effective date, to provisions concerning payments from the Underground Storage Tank Fund for an application for payment from the Fund for an approved plan and budget for a tank that is registered under the Gasoline Storage Act. Provides that if a full payment is not made within specified periods for the applications for these registered tanks, then the Fund must pay the owner or operator 2% interest per month on any unpaid amount until the owner or operator is fully paid. Provides that if the balance in the Underground Storage Tank Fund falls below \$10,000,000 for a period of 6 months, then the 2% percent monthly interest payments shall be suspended until the Fund balance is above \$10,000,000. Makes other changes. Effective January 1, 2021.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

1 AN ACT concerning safety.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Environmental Protection Act is amended by 5 changing Sections 57.5, 57.8, and 57.9 as follows:

6 (415 ILCS 5/57.5)

Sec. 57.5. Underground Storage Tanks; removal; repair;
abandonment.

9 Notwithstanding the eligibility or the level of (a) deductibility of an owner or operator under the Underground 10 Storage Tank Fund, any owner or operator of an Underground 11 Storage Tank may seek to remove or abandon such tank under the 12 provisions of this Title. In order to be reimbursed under 13 14 Section 57.8, the owner or operator must comply with the provisions of this Title. Except for interest accrued under 15 16 paragraph (2.5) of subsection (a) of Section 57.8, in In no event will an owner or operator be reimbursed for any costs 17 which exceed the minimum requirements necessary to comply with 18 19 this Title.

(b) Removal or abandonment of an Underground Storage Tank must be carried out in accordance with regulations adopted by the Office of State Fire Marshal.

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(c) The Office of the State Fire Marshal or a designated

agent shall have an inspector on site at the time of removal, 1 2 abandonment, or such other times the Office of State Fire 3 Marshal deems appropriate. At such time, the inspector shall, upon preliminary excavation of the tank site, render an opinion 4 5 as to whether a release of petroleum has occurred and, if so, the owner or operator shall report the known or suspected 6 7 release to the Illinois Emergency Management Agency. The owner or operator shall determine whether or not a release has 8 9 occurred in conformance with the regulations adopted by the 10 Board and the Office of the State Fire Marshal. Except that if the opinion of the Office of the State Fire Marshal inspector 11 12 is that a release of petroleum has occurred and the owner or 13 operator has reported the release to the Illinois Emergency 14 Management Agency within 24 hours of removal of the tank, no 15 such determination is required under this subsection. In the 16 event the owner or operator confirms the presence of a release 17 of petroleum, the owner or operator shall comply with Section 57.6. The inspector shall provide the owner or operator, or a 18 designated agent, with an "Eligibility and Deductibility 19 Determination" form. The Office of the State Fire Marshal shall 20 provide on-site assistance to the owner or operator or a 21 22 designated agent with regard to the eligibility and 23 deductibility procedures as provided in Section 57.9. If the 24 Office of the State Fire Marshal is not on site, the Office of 25 the State Fire Marshal shall provide the owner or operator with 26 an "Eligibility and Deductibility Determination" form within

15 days after receiving notice that the confirmed release was
 2 reported by the owner or operator.

3 (d) In the event that a release of petroleum is confirmed 4 under subsection (c) of this Section, the owner or operator may 5 elect to backfill the preliminary excavation and proceed under 6 Section 57.6.

7 (e) In the event that an Underground Storage Tank is found 8 to be ineligible for payment from the Underground Storage Tank 9 Fund, the owner or operator shall proceed under Sections 57.6 10 and 57.7.

11 (f) In the event that no release of petroleum is confirmed, 12 the owner or operator shall proceed to complete the removal of the underground storage tank, and when appropriate, dispose of 13 14 the tank and backfill the excavation or, in the alternate, 15 abandon the underground storage tank in place. Either option 16 shall be in accordance with regulations adopted by the Office 17 of the State Fire Marshal. The owner or operator shall certify to the Office of the State Fire Marshal that the tank removal 18 19 or abandonment was conducted in accordance with all applicable 20 rules and regulations, and the Office of the State Fire Marshal shall then issue a certificate of removal or abandonment to the 21 22 owner or operator. If the Office of the State Fire Marshal 23 fails to issue a certificate of removal or abandonment within 24 30 days of receipt of the certification, the certification 25 shall be considered rejected by operation of law and a final 26 action appealable to the Board. Nothing in this Title shall

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prohibit the Office of the State Fire Marshal from making an independent inspection of the site and challenging the veracity of the owner or operator certification.

(q) The owner or operator of an underground storage tank 4 5 taken out of operation before January 2, 1974, or an 6 underground storage tank used exclusively to store heating oil 7 for consumptive use on the premises where stored and which serves other than a farm or residential unit shall not be 8 9 required to remove or abandon in place such underground storage 10 tank except in the case in which the Office of the State Fire 11 Marshal has determined that a release from the underground 12 storage tank poses a current or potential threat to human 13 health and the environment. In that case, and upon receipt of 14 an order from the Office of the State Fire Marshal, the owner 15 or operator of such underground storage tank shall conduct 16 removal and, if necessary, site investigation and corrective 17 accordance with this Title and regulations action in promulgated by the Office of State Fire Marshal and the Board. 18

19 (h) In the event that a release of petroleum occurred 20 between September 13, 1993, and August 1, 1994, for which the Office of the State Fire Marshal issued a certificate of 21 22 removal or abandonment based on its determination of "no 23 release" or "minor release," and the Office of the State Fire Marshal subsequently has rescinded that determination and 24 required a report of a confirmed release to the Illinois 25 26 Emergency Management Agency, the owner or operator may be

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eligible for reimbursement for the costs of site investigation 1 2 and corrective action incurred on or after the date of the 3 release but prior to the notification of the Illinois Emergency Management Agency. The date of the release shall be the date of 4 5 the initial inspection by the Office of the State Fire Marshal 6 as recorded in its inspection log. Eligibility and 7 deductibility shall be determined in accordance with this 8 Title, the owner or operator must comply with the provisions of 9 this Act and its rules, and in no case shall the owner or 10 operator be reimbursed for costs exceeding the minimum 11 requirements of this Act and its rules.

12 (Source: P.A. 92-554, eff. 6-24-02.)

13 (415 ILCS 5/57.8)

14 Sec. 57.8. Underground Storage Tank Fund; payment; options 15 for State payment; deferred correction election to commence 16 corrective action upon availability of funds. If an owner or operator is eligible to access the Underground Storage Tank 17 18 Fund pursuant to an Office of State Fire Marshal 19 eligibility/deductible final determination letter issued in 20 accordance with Section 57.9, the owner or operator may submit 21 a complete application for final or partial payment to the 22 Agency for activities taken in response to a confirmed release. An owner or operator may submit a request for partial or final 23 24 payment regarding a site no more frequently than once every 90 25 days.

1 (a) Payment after completion of corrective action 2 measures. The owner or operator may submit an application for 3 payment for activities performed at a site after completion of the requirements of Sections 57.6 and 57.7, or after completion 4 5 of any other required activities at the underground storage tank site. 6

7 (1) <u>This paragraph applies to a release reported under</u>
8 <u>Section 57.5 before the effective date of this amendatory</u>
9 Act of the 101st General Assembly.

10 In the case of any approved plan and budget for which 11 payment is being sought, the Agency shall make a payment 12 determination within 120 days of receipt of the 13 application. Such determination shall be considered a 14 final decision. The Agency's review shall be limited to 15 generally accepted auditing and accounting practices. In 16 no case shall the Agency conduct additional review of any 17 plan which was completed within the budget, beyond auditing for adherence to the corrective action measures in the 18 19 proposal. If the Agency fails to approve the payment application within 120 days, such application shall be 20 21 deemed approved by operation of law and the Agency shall 22 proceed to reimburse the owner or operator the amount 23 requested in the payment application. However, in no event 24 shall the Agency reimburse the owner or operator an amount 25 greater than the amount approved in the plan.

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(2) This paragraph applies to a release reported under

Section 57.5 before the effective date of this amendatory
 Act of the 101st General Assembly. If sufficient funds are
 available in the Underground Storage Tank Fund, the Agency
 shall, within 60 days, forward to the Office of the State
 Comptroller a voucher in the amount approved under the
 payment application.

7 (2.5) This paragraph applies to a release reported
 8 under Section 57.5 on or after the effective date of this
 9 amendatory Act of the 101st General Assembly.

In the case of an application for an approved plan that 10 11 is at or under a budget approved by the Agency for a tank 12 registered under the Gasoline Storage Act, the Agency shall have 30 days from receipt of the application to make a 13 14 payment determination and, if sufficient funds are 15 available in the Underground Storage Tank Fund, to forward 16 to the Office of the State Comptroller a voucher in the amount approved under the payment application. The 17 determination shall be considered a final decision. The 18 19 Agency's review shall be limited to generally accepted 20 auditing and accounting practices. In no case shall the Agency conduct additional review of any plan which was 21 22 completed within the budget, beyond auditing for adherence 23 to the corrective action measures in the proposal. If the 24 Agency fails to approve the payment application within 30 25 days, then the application shall be deemed approved by 26 operation of law and the Agency shall proceed to reimburse

1	the owner or operator the amount requested in the payment
2	application. If a full payment is not made within 30 days
3	of receipt of the application, then the Fund must pay the
4	owner or operator 2% interest per month on any unpaid
5	amount until the owner or operator is fully paid.

6 In the case of an application for an approved plan that 7 is over a budget approved by the Agency for a tank that is registered under the Gasoline Storage Act, the Agency shall 8 9 have 60 days from receipt of the application to make a 10 payment determination and, if sufficient funds are 11 available in the Underground Storage Tank Fund, 30 days 12 from the date of the payment determination to forward to 13 the Office of the State Comptroller a voucher in the amount 14 approved under the payment application. The determination 15 shall be considered a final decision. The Agency's review shall be limited to generally accepted auditing and 16 accounting practices. In no case shall the Agency conduct 17 18 additional review of any plan which was completed within 19 the budget, beyond auditing for adherence to the corrective 20 action measures in the proposal. If the Agency fails to 21 approve the payment application within 60 days, then the 22 application shall be deemed approved by operation of law 23 and the Agency shall proceed to reimburse the owner or 24 operator the amount requested in the payment application. 25 If a full payment is not made within 30 days of the date 26 that the voucher is forwarded to the Comptroller, then the Fund must pay the owner or operator 2% interest per month on any unpaid amount until the owner or operator is fully paid.

Except for interest accrued under this paragraph, in no
 event shall the Agency reimburse the owner or operator an
 amount greater than the amount approved in the plan.

7 If the balance in the Underground Storage Tank Fund 8 falls below \$10,000,000 for a period of 6 months, then the 9 <u>2% percent monthly interest payments under this paragraph</u> 10 shall be suspended until the Fund balance is above 11 <u>\$10,000,000.</u>

12 (3) In the case of insufficient funds, the Agency shall 13 form a priority list for payment and shall notify persons 14 in such priority list monthly of the availability of funds 15 and when payment shall be made. Payment shall be made to 16 the owner or operator at such time as sufficient funds 17 become available for the costs associated with site investigation and corrective action and costs expended for 18 19 activities performed where no proposal is required, if 20 applicable. Such priority list shall be available to any 21 owner or operator upon request. Priority for payment shall 22 be determined by the date the Agency receives a complete 23 request for partial or final payment. Upon receipt of 24 notification from the Agency that the requirements of this 25 Title have been met, the Comptroller shall make payment to 26 the owner or operator of the amount approved by the Agency,

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if sufficient money exists in the Fund. If there is 1 2 insufficient money in the Fund, then payment shall not be 3 made. If the owner or operator appeals a final Agency payment determination and it is determined that the owner 4 5 or operator is eligible for payment or additional payment, 6 the priority date for the payment or additional payment 7 shall be the same as the priority date assigned to the 8 original request for partial or final payment.

9 (4) Any deductible, as determined pursuant to the 10 Office of the State Fire Marshal's eligibility and 11 deductibility final determination in accordance with 12 Section 57.9, shall be subtracted from any payment invoice 13 paid to an eligible owner or operator. Only one deductible 14 shall apply per underground storage tank site.

(5) In the event that costs are or will be incurred in
addition to those approved by the Agency, or after payment,
the owner or operator may submit successive plans
containing amended budgets. The requirements of Section
57.7 shall apply to any amended plans.

20 (6) For purposes of this Section, a complete21 application shall consist of:

(A) A certification from a Licensed Professional
 Engineer or Licensed Professional Geologist as
 required under this Title and acknowledged by the owner
 or operator.

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(B) A statement of the amounts approved in the

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budget and the amounts actually sought for payment along with a certified statement by the owner or operator that the amounts so sought were expended in conformance with the approved budget.

(C) A copy of the Office of the State Fire Marshal's eligibility and deductibility determination.

7 (D) Proof that approval of the payment requested
8 will not result in the limitations set forth in
9 subsection (g) of this Section being exceeded.

10 (E) A federal taxpayer identification number and
11 legal status disclosure certification on a form
12 prescribed and provided by the Agency.

13 If the Agency determined under subsection (F) (c) (3) of Section 57.7 of this Act that corrective 14 15 action must include a project labor agreement, a 16 certification from the owner or operator that the 17 corrective action was (i) performed under a project labor agreement that meets the requirements of Section 18 19 25 of the Project Labor Agreements Act and (ii) 20 implemented in a manner consistent with the terms and 21 conditions of the Project Labor Agreements Act and in 22 full compliance with all statutes, regulations, and 23 Executive Orders as required under that Act and the 24 Prevailing Wage Act.

(b) Commencement of site investigation or correctiveaction upon availability of funds. The Board shall adopt

regulations setting forth procedures based on risk to human 1 2 health or the environment under which the owner or operator who 3 has received approval for any budget plan submitted pursuant to Section 57.7, and who is eligible for payment from the 4 5 Underground Storage Tank Fund pursuant to an Office of the 6 eligibility State Fire Marshal and deductibility 7 determination, may elect to defer site investigation or corrective action activities until funds are available in an 8 9 amount equal to the amount approved in the budget. The 10 regulations shall establish criteria based on risk to human 11 health or the environment to be used for determining on a 12 site-by-site basis whether deferral is appropriate. The 13 regulations also shall establish the minimum investigatory 14 requirements for determining whether the risk based criteria 15 are present at a site considering deferral and procedures for 16 the notification of owners or operators of insufficient funds, 17 Agency review of request for deferral, notification of Agency final decisions, returning deferred sites to active status, and 18 19 earmarking of funds for payment.

(c) When the owner or operator requests indemnification for payment of costs incurred as a result of a release of petroleum from an underground storage tank, if the owner or operator has satisfied the requirements of subsection (a) of this Section, the Agency shall forward a copy of the request to the Attorney General. The Attorney General shall review and approve the request for indemnification if: 1 (1) there is a legally enforceable judgment entered 2 against the owner or operator and such judgment was entered 3 due to harm caused by a release of petroleum from an 4 underground storage tank and such judgment was not entered 5 as a result of fraud; or

(2) a settlement with a third party due to a release of petroleum from an underground storage tank is reasonable.

8 (d) Notwithstanding any other provision of this Title, the 9 Agency shall not approve payment to an owner or operator from 10 the Fund for costs of corrective action or indemnification 11 incurred during a calendar year in excess of the following 12 aggregate amounts based on the number of petroleum underground 13 storage tanks owned or operated by such owner or operator in 14 Illinois.

15AmountNumber of Tanks16\$2,000,000fewer than 10117\$3,000,000101 or more18(1) Costs incurred in excess of the aggregate amounts19set forth in paragraph (1) of this subsection shall not be20eligible for payment in subsequent years.

(2) For purposes of this subsection, requests
submitted by any of the agencies, departments, boards,
committees or commissions of the State of Illinois shall be
acted upon as claims from a single owner or operator.

(3) For purposes of this subsection, owner or operator
 includes (i) any subsidiary, parent, or joint stock company

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1 of the owner or operator and (ii) any company owned by any 2 parent, subsidiary, or joint stock company of the owner or 3 operator.

(e) Costs of corrective action or indemnification incurred 4 5 by an owner or operator which have been paid to an owner or 6 operator under a policy of insurance, another written 7 agreement, or a court order are not eligible for payment under 8 this Section. An owner or operator who receives payment under a 9 policy of insurance, another written agreement, or a court 10 order shall reimburse the State to the extent such payment 11 covers costs for which payment was received from the Fund. Any 12 monies received by the State under this subsection (e) shall be 13 deposited into the Fund.

14 (f) (Blank.)

15 (g) The Agency shall not approve any payment from the Fund 16 to pay an owner or operator:

(1) for costs of corrective action incurred by such
owner or operator in an amount in excess of \$1,500,000 per
occurrence; and

(2) for costs of indemnification of such owner or
 operator in an amount in excess of \$1,500,000 per
 occurrence.

(h) Payment of any amount from the Fund for corrective action or indemnification shall be subject to the State acquiring by subrogation the rights of any owner, operator, or other person to recover the costs of corrective action or indemnification for which the Fund has compensated such owner,
 operator, or person from the person responsible or liable for
 the release.

4 (i) If the Agency refuses to pay or authorizes only a 5 partial payment, the affected owner or operator may petition 6 the Board for a hearing in the manner provided for the review 7 of permit decisions in Section 40 of this Act.

8 (j) Costs of corrective action or indemnification incurred 9 by an owner or operator prior to July 28, 1989, shall not be 10 eligible for payment or reimbursement under this Section.

11 (k) The Agency shall not pay costs of corrective action or 12 indemnification incurred before providing notification of the 13 release of petroleum in accordance with the provisions of this 14 Title.

(1) Corrective action does not include legal defense costs. Legal defense costs include legal costs for seeking payment under this Title unless the owner or operator prevails before the Board in which case the Board may authorize payment of legal fees.

20 (m) The Agency may apportion payment of costs for plans
21 submitted under Section 57.7 if:

(1) the owner or operator was deemed eligible to access
the Fund for payment of corrective action costs for some,
but not all, of the underground storage tanks at the site;
and

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(2) the owner or operator failed to justify all costs

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attributable to each underground storage tank at the site.

2 The Agency shall not pay costs associated with a (n) 3 corrective action plan incurred after the Agency provides notification to the owner or operator pursuant to item (7) of 4 5 subsection (b) of Section 57.7 that a revised corrective action plan is required. Costs associated with any subsequently 6 7 approved corrective action plan shall be eligible for 8 reimbursement if they meet the requirements of this Title. 9 (Source: P.A. 98-109, eff. 7-25-13.)

10 (415 ILCS 5/57.9)

Sec. 57.9. Underground Storage Tank Fund; eligibility and deductibility.

(a) The Underground Storage Tank Fund shall be accessible by owners and operators who have a confirmed release from an underground storage tank or related tank system of a substance listed in this Section. The owner or operator is eligible to access the Underground Storage Tank Fund if the eligibility requirements of this Title are satisfied and:

19 (1) Neither the owner nor the operator is the United20 States Government.

(2) The tank does not contain fuel which is exempt from
the Motor Fuel Tax Law.

(3) The costs were incurred as a result of a confirmed
 release of any of the following substances:

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(A) "Fuel", as defined in Section 1.19 of the Motor

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Fuel Tax Law.

- (B) Aviation fuel.
 - (C) Heating oil.
 - (D) Kerosene.

5 (E) Used oil which has been refined from crude oil 6 used in a motor vehicle, as defined in Section 1.3 of 7 the Motor Fuel Tax Law.

8 (4) The owner or operator registered the tank and paid 9 all fees in accordance with the statutory and regulatory 10 requirements of the Gasoline Storage Act.

11 (5) The owner or operator notified the Illinois 12 Emergency Management Agency of a confirmed release, the 13 costs were incurred after the notification and the costs 14 were a result of a release of a substance listed in this 15 Section. Costs of corrective action or indemnification 16 incurred before providing that notification shall not be 17 eligible for payment.

18 (6) The costs have not already been paid to the owner
19 or operator under a private insurance policy, other written
20 agreement, or court order.

(7) The costs were associated with "corrective action"
of this Act.

If the underground storage tank which experienced a release of a substance listed in this Section was installed after July 28, 1989, the owner or operator is eligible to access the Underground Storage Tank Fund if it is demonstrated to the Office of the State Fire Marshal the tank was installed and operated in accordance with Office of the State Fire Marshal regulatory requirements. Office of the State Fire Marshal certification is prima facie evidence the tank was installed pursuant to the Office of the State Fire Marshal regulatory requirements.

7 (b) For releases reported prior to the effective date of 8 this amendatory Act of the 96th General Assembly, an owner or 9 operator may access the Underground Storage Tank Fund for costs 10 associated with an Agency approved plan and the Agency shall 11 approve the payment of costs associated with corrective action 12 after the application of a \$10,000 deductible, except in the 13 following situations:

(1) A deductible of \$100,000 shall apply when none of 14 15 the underground storage tanks were registered prior to July 16 28, 1989, except in the case of underground storage tanks 17 used exclusively to store heating oil for consumptive use on the premises where stored and which serve other than 18 farms or residential units, a deductible of \$100,000 shall 19 20 apply when none of these tanks were registered prior to July 1, 1992. 21

(2) A deductible of \$50,000 shall apply if any of the
underground storage tanks were registered prior to July 28,
1989, and the State received notice of the confirmed
release prior to July 28, 1989.

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(3) A deductible of \$15,000 shall apply when one or

more, but not all, of the underground storage tanks were 1 2 registered prior to July 28, 1989, and the State received notice of the confirmed release on or after July 28, 1989. 3 For releases reported on or after the effective date of 4 5 this amendatory Act of the 96th General Assembly until the effective date of this amendatory Act of the 101st General 6 7 Assembly, an owner or operator may access the Underground 8 Storage Tank Fund for costs associated with an Agency approved 9 plan, and the Agency shall approve the payment of costs 10 associated with corrective action after the application of a 11 \$5,000 deductible.

12 For a release reported on or after the effective date of 13 this amendatory Act of the 101st General Assembly, an owner or 14 operator may access the Underground Storage Tank Fund for costs 15 associated with an Agency approved plan, and the Agency shall 16 approve the payment of costs associated with corrective action 17 without the application of a deductible, except a \$5,000 deductible shall apply to an owner or operator of an 18 19 underground storage tank that is not registered under the 20 Gasoline Storage Act.

A deductible shall apply annually for each site at which costs were incurred under a claim submitted pursuant to this Title, except that if corrective action in response to an occurrence takes place over a period of more than one year, in subsequent years, no deductible shall apply for costs incurred in response to such occurrence.

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1 2 (c) Eligibility and deductibility determinations shall be made by the Office of the State Fire Marshal.

3 When an owner or operator reports a confirmed (1)release of a regulated substance, the Office of the State 4 5 Fire Marshal shall provide the owner or operator with an 6 "Eligibility and Deductibility Determination" form. The 7 form shall either be provided on-site or within 15 days of 8 the Office of the State Fire Marshal receipt of notice 9 indicating a confirmed release. The form shall request 10 sufficient information to enable the Office of the State 11 Fire Marshal to make a final determination as to owner or 12 operator eligibility to access the Underground Storage 13 Tank Fund pursuant to this Title and the appropriate 14 deductible. The form shall be promulgated as a rule or 15 regulation pursuant to the Illinois Administrative 16 Procedure Act by the Office of the State Fire Marshal. Until such form is promulgated, the Office of State Fire 17 Marshal shall use a form which generally conforms with this 18 19 Act.

(2) Within 60 days of receipt of the "Eligibility and
Deductibility Determination" form, the Office of the State
Fire Marshal shall issue one letter enunciating the final
eligibility and deductibility determination, and such
determination or failure to act within the time prescribed
shall be a final decision appealable to the Illinois
Pollution Control Board.

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1 (Source: P.A. 96-908, eff. 6-8-10.)

2 Section 99. Effective date. This Act takes effect January 3 1, 2021.