

## 101ST GENERAL ASSEMBLY State of Illinois 2019 and 2020 SB2567

Introduced 1/29/2020, by Sen. Linda Holmes

## SYNOPSIS AS INTRODUCED:

35 ILCS 5/704A

Amends the Illinois Income Tax Act. Provides that the maximum withholding tax credit for full-time equivalent employees is determined by the Metropolitan and Nonmetropolitan area of the State that is the base of operations of the employee, as those areas are determined as of May 2017. Makes changes concerning the amount of the credit based on the Metropolitan and Nonmetropolitan area of the State. Makes technical corrections. Effective immediately.

LRB101 16792 HLH 66187 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning revenue.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Income Tax Act is amended by changing Section 704A as follows:
- 6 (35 ILCS 5/704A)
- 7 Sec. 704A. Employer's return and payment of tax withheld.
- 8 (a) In general, every employer who deducts and withholds or 9 is required to deduct and withhold tax under this Act on or 10 after January 1, 2008 shall make those payments and returns as
- 11 provided in this Section.

12

13

14

15

16

17

- (b) Returns. Every employer shall, in the form and manner required by the Department, make returns with respect to taxes withheld or required to be withheld under this Article 7 for each quarter beginning on or after January 1, 2008, on or before the last day of the first month following the close of that quarter.
- 18 (c) Payments. With respect to amounts withheld or required 19 to be withheld on or after January 1, 2008:
- 20 (1) Semi-weekly payments. For each calendar year, each
  21 employer who withheld or was required to withhold more than
  22 \$12,000 during the one-year period ending on June 30 of the
  23 immediately preceding calendar year, payment must be made:

(A) on o	r before ea	ch Friday o	of the cal	lendar ye	ar,
for taxes wi	thheld or	required to	be with	nheld on	the
immediately	preceding	Saturday,	Sunday,	Monday,	or
Tuesday;					

(B) on or before each Wednesday of the calendar year, for taxes withheld or required to be withheld on the immediately preceding Wednesday, Thursday, or Friday.

Beginning with calendar year 2011, payments made under this paragraph (1) of subsection (c) must be made by electronic funds transfer.

- (2) Semi-weekly payments. Any employer who withholds or is required to withhold more than \$12,000 in any quarter of a calendar year is required to make payments on the dates set forth under item (1) of this subsection (c) for each remaining quarter of that calendar year and for the subsequent calendar year.
- (3) Monthly payments. Each employer, other than an employer described in items (1) or (2) of this subsection, shall pay to the Department, on or before the 15th day of each month the taxes withheld or required to be withheld during the immediately preceding month.
- (4) Payments with returns. Each employer shall pay to the Department, on or before the due date for each return required to be filed under this Section, any tax withheld or required to be withheld during the period for which the

return is due and not previously paid to the Department.

- (d) Regulatory authority. The Department may, by rule:
- (1) Permit employers, in lieu of the requirements of subsections (b) and (c), to file annual returns due on or before January 31 of the year for taxes withheld or required to be withheld during the previous calendar year and, if the aggregate amounts required to be withheld by the employer under this Article 7 (other than amounts required to be withheld under Section 709.5) do not exceed \$1,000 for the previous calendar year, to pay the taxes required to be shown on each such return no later than the due date for such return.
- (2) Provide that any payment required to be made under subsection (c)(1) or (c)(2) is deemed to be timely to the extent paid by electronic funds transfer on or before the due date for deposit of federal income taxes withheld from, or federal employment taxes due with respect to, the wages from which the Illinois taxes were withheld.
- (3) Designate one or more depositories to which payment of taxes required to be withheld under this Article 7 must be paid by some or all employers.
- (4) Increase the threshold dollar amounts at which employers are required to make semi-weekly payments under subsection (c)(1) or (c)(2).
- (e) Annual return and payment. Every employer who deducts and withholds or is required to deduct and withhold tax from a

person engaged in domestic service employment, as that term is defined in Section 3510 of the Internal Revenue Code, may comply with the requirements of this Section with respect to such employees by filing an annual return and paying the taxes required to be deducted and withheld on or before the 15th day of the fourth month following the close of the employer's taxable year. The Department may allow the employer's return to be submitted with the employer's individual income tax return or to be submitted with a return due from the employer under Section 1400.2 of the Unemployment Insurance Act.

(f) Magnetic media and electronic filing. With respect to taxes withheld in calendar years prior to 2017, any W-2 Form that, under the Internal Revenue Code and regulations promulgated thereunder, is required to be submitted to the Internal Revenue Service on magnetic media or electronically must also be submitted to the Department on magnetic media or electronically for Illinois purposes, if required by the Department.

With respect to taxes withheld in 2017 and subsequent calendar years, the Department may, by rule, require that any return (including any amended return) under this Section and any W-2 Form that is required to be submitted to the Department must be submitted on magnetic media or electronically.

24 The due date for submitting W-2 Forms shall be as 25 prescribed by the Department by rule.

(g) For amounts deducted or withheld after December 31,

2009, a taxpayer who makes an election under subsection (f) of 1 2 Section 5-15 of the Economic Development for a Growing Economy 3 Tax Credit Act for a taxable year shall be allowed a credit against payments due under this Section for amounts withheld 5 during the first calendar year beginning after the end of that 6 taxable year equal to the amount of the credit for the 7 incremental income tax attributable to full-time employees of 8 the taxpayer awarded to the taxpayer by the Department of 9 and Economic Opportunity under the Economic Commerce 10 Development for a Growing Economy Tax Credit Act for the 11 taxable year and credits not previously claimed and allowed to 12 be carried forward under Section 211(4) of this Act as provided 13 in subsection (f) of Section 5-15 of the Economic Development 14 for a Growing Economy Tax Credit Act. The credit or credits may 15 not reduce the taxpayer's obligation for any payment due under 16 this Section to less than zero. If the amount of the credit or 17 credits exceeds the total payments due under this Section with respect to amounts withheld during the calendar year, the 18 excess may be carried forward and applied against 19 20 taxpayer's liability under this Section in the succeeding calendar years as allowed to be carried forward under paragraph 21 22 (4) of Section 211 of this Act. The credit or credits shall be 23 applied to the earliest year for which there is a tax liability. If there are credits from more than one taxable year 24 25 that are available to offset a liability, the earlier credit 26 shall be applied first. Each employer who deducts and withholds

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

or is required to deduct and withhold tax under this Act and who retains income tax withholdings under subsection (f) of Section 5-15 of the Economic Development for a Growing Economy Tax Credit Act must make a return with respect to such taxes and retained amounts in the form and manner that the Department, by rule, requires and pay to the Department or to a depositary designated by the Department those withheld taxes not retained by the taxpayer. For purposes of this subsection (q), the term taxpayer shall include taxpayer and members of the taxpayer's unitary business group as defined under paragraph (27) of subsection (a) of Section 1501 of this Act. This Section is exempt from the provisions of Section 250 of this Act. No credit awarded under the Economic Development for a Growing Economy Tax Credit Act for agreements entered into on or after January 1, 2015 may be credited against payments due under this Section.

(h) An employer may claim a credit against payments due under this Section for amounts withheld during the first calendar year ending after the date on which a tax credit certificate was issued under Section 35 of the Small Business Job Creation Tax Credit Act. The credit shall be equal to the amount shown on the certificate, but may not reduce the taxpayer's obligation for any payment due under this Section to less than zero. If the amount of the credit exceeds the total payments due under this Section with respect to amounts withheld during the calendar year, the excess may be carried

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

- forward and applied against the taxpayer's liability under this Section in the 5 succeeding calendar years. The credit shall be applied to the earliest year for which there is a tax liability. If there are credits from more than one calendar year that are available to offset a liability, the earlier credit shall be applied first. This Section is exempt from the provisions of Section 250 of this Act.
  - (i) Each employer with 50 or fewer full-time equivalent employees during the reporting period may claim a credit against the payments due under this Section for each qualified employee in an amount equal to the maximum credit allowable. The credit may be taken against payments due for reporting periods that begin on or after January 1, 2020, and end on or before December 31, 2027. An employer may not claim a credit for an employee who has been employed worked fewer than 90 consecutive days immediately preceding the reporting period; however, such credits may accrue during that 90-day period and be claimed against payments under this Section for future reporting periods after the employee has been employed by worked for the employer at least 90 consecutive days. In no event may the credit exceed the employer's liability for the reporting period. Each employer who deducts and withholds or is required to deduct and withhold tax under this Act and who retains income tax withholdings under this subsection must make a return with respect to such taxes and retained amounts in the form and manner that the Department, by rule, requires and pay

to the Department or to a depositary designated by the Department those withheld taxes not retained by the employer.

For each reporting period, the employer may not claim a credit or credits for more employees than the number of employees making less than the minimum or reduced wage for the current calendar year during the last reporting period of the preceding calendar year. Notwithstanding any other provision of this subsection, an employer shall not be eligible for credits for a reporting period unless the average wage paid by the employer per employee for all employees making less than \$55,000 during the reporting period is greater than the average wage paid by the employer per employee for all employees making less than \$55,000 during the same reporting period of the prior calendar year.

For purposes of this subsection (i):

"Compensation paid in Illinois" has the meaning ascribed to that term under Section 304(a)(2)(B) of this Act.

"Employer" and "employee" have the meaning ascribed to those terms in the Minimum Wage Law, except that "employee" also includes employees who work for an employer with fewer than 4 employees. Employers that operate more than one establishment pursuant to a franchise agreement or that constitute members of a unitary business group shall aggregate their employees for purposes of determining eligibility for the credit.

"Full-time equivalent employee" means an employee who

works a full-time equivalent job, as defined in subsection (i)

of Section 3 of the Illinois Enterprise Zone Act employees"

means the ratio of the number of paid hours during the reporting period and the number of working hours in that period.

"Maximum credit" means the percentage listed below of the difference between the amount of compensation paid in Illinois to employees who are paid not more than the required minimum wage reduced by the amount of compensation paid in Illinois to employees who were paid less than the current required minimum wage during the reporting period prior to each increase in the required minimum wage on January 1. If an employer pays an employee more than the required minimum wage and that employee previously earned less than the required minimum wage, the employer may include the portion that does not exceed the required minimum wage as compensation paid in Illinois to employees who are paid not more than the required minimum wage.

The maximum credit is determined by the Metropolitan and Nonmetropolitan area of the State that is the base of operations of the employee. The Metropolitan and Nonmetropolitan areas of this State are those areas as defined by the United States Bureau of Labor Statistics as of May 2017.

For reporting periods beginning on or after January 1, 2020 and ending on or before December 31, 2020, the maximum credit for all regions is 25%.

For reporting periods beginning on or after January 1,

1	2021, the maximum credit for the City of Chicago and the Cook
2	County portion of the City of Chicago-Naperville-Elgin region
3	<u>is:</u>
4	(1) (Blank); 25% for reporting periods beginning on or
5	after January 1, 2020 and ending on or before December 31,
6	<del>2020;</del>
7	(2) $30\%$ $21\%$ for reporting periods beginning on or after
8	January 1, 2021 and ending on or before December 31, 2021;
9	(3) $35\%$ $17\%$ for reporting periods beginning on or after
10	January 1, 2022 and ending on or before December 31, 2022;
11	(4) $35\%$ for reporting periods beginning on or after
12	January 1, 2023 and ending on or before December 31, 2023;
13	(5) $40\%$ for reporting periods beginning on or after
14	January 1, 2024 and ending on or before December 31, 2024;
15	(6) $40\%$ 5% for reporting periods beginning on or after
16	January 1, 2025 and <u>thereafter</u> ending on or before December
17	<del>31, 2025</del> .
18	For reporting periods beginning on or after January 1,
19	2021, the maximum credit for the City of
20	Chicago-Naperville-Elgin region excluding Chicago and Cook
21	<pre>County is:</pre>
22	(1) 35% for reporting periods beginning on or after
23	January 1, 2021 and ending on or before December 31, 2021;
24	(2) 35% for reporting periods beginning on or after
25	January 1, 2022 and ending on or before December 31, 2022;
26	and

1	(3) 40% for reporting periods beginning on or after
2	January 1, 2023.
3	For reporting periods beginning on or after January 1,
4	2021, the maximum credit for the Bloomington,
5	Champaign-Urbana, and Springfield regions is:
6	(1) 35% for reporting periods beginning on or after
7	January 1, 2021 and ending on or before December 31, 2021;
8	(2) 40% for reporting periods beginning on or after
9	January 1, 2022 and ending on or before December 31, 2022;
10	and
11	(3) 45% for reporting periods beginning on or after
12	January 1, 2023.
13	For reporting periods beginning on or after January 1,
14	2021, the maximum credit for the Cape Girardeau,
15	Carbondale-Marion, Davenport-Moline-Rock Island, Peoria, and
16	St. Louis MO-IL regions is:
17	(1) 40% for reporting periods beginning on or after
18	January 1, 2021 and ending on or before December 31, 2021;
19	(2) 45% for reporting periods beginning on or after
20	January 1, 2022 and ending on or before December 31, 2022;
21	and
22	(3) 50% for reporting periods beginning on or after
23	January 1, 2023.
24	For reporting periods beginning on or after January 1,
25	2021, the maximum credit for the Danville, Decatur, Kankakee,
26	and Rockford regions is:

1	(1) 40% for reporting periods beginning on or after
2	January 1, 2021 and ending on or before December 31, 2021;
3	(2) 45% for reporting periods beginning on or after
4	January 1, 2022 and ending on or before December 31, 2022;
5	and
6	(3) 50% for reporting periods beginning on or after
7	January 1, 2023.
8	For reporting periods beginning on or after January 1,
9	2021, the maximum credit for the Northwest Illinois, West
10	Central Illinois, East Central Illinois, and South Illinois
11	nonmetropolitan areas is;
12	(1) 45% for reporting periods beginning on or after
13	January 1, 2021 and ending on or before December 31, 2021;
14	(2) 55% for reporting periods beginning on or after
15	January 1, 2022 and ending on or before December 31, 2022;
16	<u>and</u>
17	(3) 60% for reporting periods beginning on or after
18	January 1, 2023.
19	The amount computed under this subsection may continue to
20	be claimed for reporting periods beginning on or after January
21	1, 2026 and:
22	(A) ending on or before December 31, 2026 for employers
23	with more than 5 employees; or
24	(B) ending on or before December 31, 2027 for employers
25	with no more than 5 employees.
26	"Qualified employee" means an employee who is paid not more

- 1 than the required minimum wage and has an average wage paid per
- 2 hour by the employer during the reporting period equal to or
- 3 greater than his or her average wage paid per hour by the
- 4 employer during each reporting period for the immediately
- 5 preceding 12 months. A new qualified employee is deemed to have
- 6 earned the required minimum wage in the preceding reporting
- 7 period.
- 8 "Reporting period" means the quarter for which a return is
- 9 required to be filed under subsection (b) of this Section.
- 10 (Source: P.A. 100-303, eff. 8-24-17; 100-511, eff. 9-18-17;
- 11 100-863, eff. 8-14-18; 101-1, eff. 2-19-19.)
- 12 Section 99. Effective date. This Act takes effect upon
- 13 becoming law.